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The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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1. *AT QUEEN'S PARK*

Ontario Medal for Good Citizenship. Premier William Davis announced recently that 13 citizens have been chosen to receive the Ontario Medal for Good Citizenship in recognition of their valued contributions to society. The government established the medal in 1973 to honour citizens who, outside of their regular vocations, perform acts of service to their fellow citizens in an exceptional way. The winners receive a round silver medal designed by Toronto sculptor Gerald Gladstone. The recipients received the medals from Lieutenant Governor Pauline McGibbon at an investiture ceremony on 30 June 1980 and the Premier hosted a dinner in their honour following the investiture.

The winners are chosen by a nine-member advisory council under the chairmanship of Andrew MacFarlane, Dean of Journalism, University of Western Ontario. They judge the nominees on the deeds "contributing to the common good in any area of society and acting in a particularly generous, kind of self-sacrificing way in the common good without exception or reward." This year's winners are:

-- Malcolm Bowman, Niagara Falls
-- John Cooper, Chatham
-- Murray Dryden, Toronto
-- Derek Giles, Thornhill
-- Jeanne and Syd Greenberg, Arva
-- Sara Lavalley, Golden Lake
-- James Lomax, Hamilton
-- David Long, Campbellford
-- Beryl Potter, Toronto
-- Phillys Quattrocchi, Kingston
-- Doris Lanyon Ranksbury, Delaware
-- Duro Suzuki, Florence

2. *AROUND THE MINISTRIES*

Consumer and Commercial Relations

Supermarket Pricing Systems. On 19 June 1980, Consumer and Commercial Relations Minister Frank Drea made a statement to the Legislature regarding computerized checkout systems, and tabled the "Interim Report on Computerized Checkout Systems in Food Supermarkets in Ontario." The interim report is the result of a survey in London, Ottawa and Stoney Creek,and of input from consumer organizations, labour and industry. The use of computerized checkout systems in some Ontario supermarkets has made it technologically possible to eliminate marketing prices on individual food items. Instead, the price can be determined at the checkout counter by using electronic scanning equipment, the universal product code markings on food products and the store's computer price file.

Under this arrangement, shoppers have to rely on shelf price markers in the store and itemized tape receipts for price information. This has resulted in some concern regarding possible abuses of the computerized prices-off system, such as more frequent changes in food prices and price increases on old stock to match prices on new shipments. The food industry, on the other hand, is convinced of the benefits of larger shelf labels and expanded tape receipts and maintains that these will compensate for lack of item price marketing.

Mr. Drea said: "My ministry endeavours to ensure that consumers have access to full, accurate and up-to-date information essential to making informed purchasing decisions. As a result of technological developments, many interested groups have come out strongly against the removal of prices from individual food items. The position of the Consumers' Association of Canada is that consumers want and need item prices to compare and to detect errors in the store and at home. They feel the item price is a consumer right and favour a legislative solution. To determine how consumers actually feel about item pricing, we surveyed 900 consumers. The major results of this survey are as follows:

-- Consumers have a strong preference for keeping item prices on. Although computerized checkouts and the elimination of item price markings are not significant factors in consumers' overall evaluation of test stores, almost 90 per cent (87.9 per cent) of respondents, when asked the question directly, said it is important to keep prices on.

-- Only six per cent of the respondents favoured a computerized prices-off system. The remainder were equally divided between the computerized and manual systems, so long as the prices remained on the items. Although the respondents recognized the benefits of the new technology, such as greater efficiency, more accurate pricing and expanded information on the tape receipts, they questioned whether this increased efficiency would translate into lower food prices.

-- Most respondents found that comparative shopping and price verification are more difficult in those stores which do not have item pricing. In other words, what consumers have told us is they are not now in favour of removing prices from individual items.

"Before everyone begins asking me what I intend to do about the electronic checkouts, let me ask the real question: What is the supermarket industry going to do about it? Bear in mind that this was introduced for the benefit of the consumer. I want to know what they are going to do about it by 1 August."

Culture and Recreation

Community Information Services Program. The Ministry of Culture and Recreation through its Community Information Services Branch assists in the development and support of a network of community information centres (an easily accessible place in the community providing personalized problem-solving information) and strengthens the information provision capacities of other organizations. To achieve these goals, it provides grants to qualified community information centres and consultation, publications and training to both funded groups and community organizations. Fifty community information centres were partially funded through the grants program in 1979/80. Funded organizations participated in training activities developed after a joint assessment of their development needs. More than $600,000 was paid to qualified community information centres and consultation, publications and training to both funded groups and community organizations.

Information Sarnia - Lambton. Established in 1975, Information Sarnia-Lambton forms part of the community information centre network operating in more than 50 Ontario communities. In 1979, 7,650 requests for information were answered about consumer-business concerns, local, provincial or federal government programs, landlord-tenant regulations, contacts for local service clubs and organizations, and many more. Information Sarnia-Lambton has a 10-member volunteer board of directors and funding for the service is provided by the Sarnia and District Chamber of Commerce and the libraries and community information branch of the ministry. Information Sarnia-Lambton has also produced a Directory of Services containing information on all social service agencies, day care facilities, educational institutions, churches, agricultural groups, senior citizens housing, clubs, special discounts and services for seniors, and clubs and organizations in the Sarnia-Lambton community.

Health

New Health Care Services for Timiskaming. Health Minister Dennis Timbrell recently announced that new health-care services would soon be available for residents in the Timiskaming area. The home-care service in the area will be broadened to include chronically-ill people who can be treated in their home. And a new 80-bed nursing home will be built in Haileybury. For the chronic home-care service, the ministry has set aside $124,000. The service, to start on 1 October will be administered by Timiskaming Health Unit. Among professional services available to the chronically-ill in the home will be bedside nursing, speech and occupational therapy, and physiotherapy. In addition, home-making service provided by the Red Cross will be extended. Construction for the new nursing home is scheduled to begin this fall. The target date for resident occupancy is 30 June 1981. Until the home is ready,

beds will be made available in the North Bay area for patients requiring extended care.

Fort Frances Hospital to be Renovated. The ministry has approved a $284,000 contract to renovate La Verendrye Hospital in Fort Frances.

Nursing units on the second and third floors of the East Wing and on the third floor of the Centre Wing will be renovated, allowing pediatric beds to be relocated at an estimated saving of approximately $83,000 in annual operating costs. The renovations include upgrading the medical gas, electrical, nurse-call and fire alarm systems in the two wings. The ministry will finance $228,000 of the total renovation cost, with the remaining amount to be provided by the hospital. The renovations will get under way immediately, and are expected to be completed by fall.

Housing

New Planning Area. Housing Minister Claude Bennett has defined the Township of Longlac as the Longlac Planning Area. Until such time as the Planning Board has an opportunity to appoint a secretary-treasurer, it is suggested that you direct any matter that might affect the planning program to the attention of: Mr. L. H. Simons, Clerk-Treasurer, Box 640, Longlac, Ontario, P0T 2A0.

Intergovernmental Affairs

New Equalization Factors. Excerpts from the debate on Ministry Estimates in the Legislature by Intergovernmental Affairs Minister Thomas Wells, 26 May 1980:

"I have stated several times what has been and is our position on the matter. The Ministry of Revenue is called upon by legislation to bring in the new equalization factors and gazette them each July, now that they are unfrozen. They will be gazetting another new set of equalization factors this July. Those equalization factors are used for computation in various ways...In some manner those equalization factors are used first for educational grants and development of the grants that the school boards get across the province. They are also used on our side basically for the resource equalization grant. They are then used for apportionment purposes, which has a direct effect on property tax because that is the way a second-tier municipality apportions its charges to the municipalities at the lower tier. Therefore, the amount that has to be paid by each person in that lower tier comes about because of the way the apportionment is handled.

"These factors have played an important role in the development of the kind of money that municipalities get from the province and in the way their costs are apportioned within their own areas. As part of our ongoing study and, I would use this word, reform of the property tax system, we have been looking at various ways of handling the problem now that the equalization factors have been unfrozen. I would have to say there would have been a disaster last year if we had used the factors in their pure form. Rather than, as some people believed, bring about a greater degree of equity, they would have brought about a kind of equity that would have been unacceptable. They would have brought about the same kind of shifts my friend talked about if we had taken full market value assessment... We would see some of that in full market value assessment in this province and we would see a shift of burden from urban to rural. We would see the urban municipalities getting even larger provincial grants and being relieved of a lot of apportioned costs of upper-level governments, with the rural areas being saddled with greater costs. That would have been the effect of the pure use of the equalization factors. So we developed a way of handling the use of those factors for apportionment. But we said we weren't phasing in those new equalization factors. We weren't suggesting this year a system that would be the system

that would be used. This was strictly a procedure for our 1980 grants and apportionments.

"This government is adhering to a commitment I gave to announce how the grants and apportionments will work for 1981 when the factors are announced in July. There is a committee set up now that is working on this. The committee has on it people from the Ministry of Education, Jim Martin and Keith Fletcher, from the Ministry of Revenue, Jack Lettner and Gus MacKay, Hank Ploeger and Norm Manara from the Ministry of Treasury and Economics, and Eric Fleming and Larry Close from our ministry. The Association of Municipalities of Ontario has also requested a meeting to consider the kind of proposals we will develop. I really hope - in fact, I know - this will occur. I wanted to have some of the best brains at the municipal level, and there are some excellent municipal financial people working around this province. One of them is working over in your own region and there are others around the province. I want them involved with our people before we announce anything and before we finalize what we want to do, because it is those people out there at the municipal level who sometimes see the problem and see the solutions in a slightly different light than we do. They identify problems and areas we have overlooked. Those people will be involved with this group before we come up with the final announcement in July.

"That is not going to be a completely new system. It is not going to be a final approach to property tax reform, but I am hopeful that with this group and with the involvement of the local people we will be starting down the road to some of the things that can be broadly put into the area of property tax reform. Until I get some report from the group, which has been meeting now very diligently over the last couple of months, I do not know what avenues it has been looking at. I am sure they are approaching the problem and will come up with something effective."

Natural Resources

Peterson Road Project. A 10-kilometre stretch of the Peterson Road is to be improved to bear the load of heavy trucks carrying logs and wood products between a sawmill and Highway 62 located in the northern part of Hastings County. The $800,000 project was announced recently by the federal and provincial governments, and the cost of the project will be shared equally. It will be carried out over a two-year period with work on the road to begin in July 1980.

This project is one of many being carried out under the Eastern Ontario Sudsidiary Agreement signed last December between the two governments. The agreement is aimed at improving the economy in eastern Ontario, and covers agriculture, aid to small business, mining, flood control, forestry and tourism. The Peterson Road project is part of the forestry component and is being implemented by the ministry with work supervision to be provided by MTC. It is expected that the completion of this project will result in several long-term benefits. It will stimulate expansion of the forest industry, enhance the forest management program, assist in providing rural employment opportunities and contribute to energy conservation. In addition, it will provide short-term benefits to the local economy during the construction period.

3. *SUMMARY OF NEW LEGISLATION*

Fourth Session, 31st Legislature. The following Government Bills were given Third Reading and passed during the recent session of the Legislature and are now effective unless otherwise stated:

-- Bill 1, An Act to amend The Libel and Slander Act.
-- Bill 2, An Act to amend The Drainage Act, 1975.

-- Bill 6, An Act to amend The Durham Municipal Hydro-Electric Service Act, 1979.
-- Bill 7, An Act to repeal The Welfare Units Act.
-- Bill 15, (Private Member's Bill), An Act to amend The Game and Fish Act.
-- Bill 26, An Act to amend The Live Stock and Live Stock Products Act. (To be proclaimed.
-- Bill 31, An Act to amend The Credit Unions and Caisses Populaires Act, 1976 and to provide additional powers in certain other Acts with respect to Credit Unions and Caisses Populaires
-- Bill 33, An Act to Amend The Public Transportation and Highway Improvement Act.
-- Bill 34, The Elevating Devices Act, 1980. (To be proclaimed)
-- Bill 38, An Act to repeal The Railway Fire Charge Act. (Effective 1 January 1981).
-- Bill 42, An Act to amend The Legislative Assembly Act. (Effective 1 April 1980).
-- Bill 43, An Act to amend The Executive Council Act. (Effective 1 April 1980).
-- Bill 45, An Act respecting Tom Longboat and the City of Toronto.
-- Bill 46, An Act to amend The Municipal Act.
-- Bill 48, An Act to provide Property Tax Assistance for Pensioners in Ontario. (Effective 1 July 1980 with the exception of section 19 which is effective 1 January 1981).
-- Bill 49, An Act to authorize the Raising of Money on the Credit of the Consolidated Reserve Fund.
-- Bill 50, An Act to provide Incentives for the Exploration of Mineral Resources in Ontario (To be proclaimed).
-- Bill 51, An Act to amend The Small Business Development Corporations Act, 1979. (Effective 23 April 1980 with the exception of 5(1) which is effective 23 April 1980 "but does not apply to an investment made or contracted in writing to be made in a small business prior to that date").
-- Bill 52, An Act to amend The Retail Sales Tax Act. (Effective 23 April 1980).
-- Bill 53, An Act to amend The Corporations Act, 1972. (Check section 12 of Bill for effectives dates).
-- Bill 54, An Act to amend The Gasoline Tax Act, 1973. (Effective 23 April 1980).
-- Bill 55, An Act to amend The Income Tax Act (Effective 1 January 1980 with the exception of section 2 which is effective 1 July 1980).
-- Bill 56, An Act to amend The Territorial Division Act. Proclaimed effective 11 June 1980.
-- Bill 58, An Act for granting to Her Majesty certain additional sums of money for the Public Service for the fiscal year ending the 31 March 1980.
-- Bill 60, An Act to require the Registration of Non-Resident Interests in Agricultural Land in Ontario. (To be proclaimed).
-- Bill 61, An Act to amend The Tobacco Tax Act.
-- Bill 62, An Act for the making of Additional Provisions for the Levy and Payment of Succession Duty by or in respect of every deceased person whose death occurred before the 11 April 1979 and to any event or transaction occurring before or after this Act comes into force...").
-- Bill 65, An Act to amend The Highway Traffic Act (Check section 22 for effective dates).
-- Bill 69, An Act to amend The District Municipality of Muskoka Act.
-- Bill 71, An Act to amend The Municipal Elections Act, 1977.
-- Bill 73, An Act to amend The Labour Relations Act. (Effective 1 May 1980).
-- Bill 74, An Act to amend The County of Oxford Act, 1974 (See section 7 for effective dates).
-- Bill 75, An Act to amend The Regional Municipality of Ottawa-Carleton Act.
-- Bill 76, An Act to amend The Municipality of Metropolitan Toronto Act.
-- Bill 81, An Act respecting Regional Municipalities (See section 31 for effective dates).
-- Bill 89, An Act to amend The Labour Relations Act.
-- Bill 92, An Act to provide for Municipal Hydro-Electric Service in certain area municipalities in The Regional Municipality of Ottawa-Carleton.
-- Bill 93, An Act to provide for Municipal Hydro-Electric Service in The Regional Municipality of Hamilton-Wentworth.

-- Bill 119, An Act to amend The Municipality of Metropolitan Toronto Act. Effective 1 December 1980.
-- Bill 120, An Act respecting the City of Brantford, the Township of Brantford and the County of Brant.
-- Bill 121, An Act to vest Certain Lands in The Regional Municipality of Ottawa-Carleton.
-- Bill 122, An Act respecting the Police Village of St. George. (Effective on Royal Assent with the exception of sections 5 and 6 which become effective 1 January 1981).
-- Bill 129, An Act to amend The Public Vehicles Act.
-- Bill 202, An Act respecting Occupiers' Liability. (To be proclaimed).
-- Bill 203, An Act to protect against Trespass to Property. (To be proclaimed).

4. *VIEWPOINT*

New Program Teaches Respect For Property. From an editorial in the Sarnia Observer, 21 June 1980:

"The reasoning behind the Community Disposition Alternatives program is sound: making juvenile criminals work to repay the damage they inflict on victims or the community (alias taxpayers). The John Howard Society of Sarnia-Lambton - already well-known to justice officials for its service to inmates, courts and ex-offenders - launched the new program on a trial basis last winter.

"The Ontario Ministry of Community and Social Services has granted $22,200 to keep it alive for a year, the first permanent funding this program has received. One fault of our justice system is the minimal contact between offender and victim after the crime, amounting to perhaps courtroom appearances at the trial. How can a juvenile offender be set straight, or fully realize the consequences of his act when he may never meet the homeowner whose television he stole, or whose windows he smashed?

"Convincing a youngster in the 12-15 age range that he cannot smash school and park property may not be accomplished by a well-meaning judge prescribing probation and a discharge. The best tonic, to ease the criminal intents out of his system, is work. No one's talking about chain gangs with whips, or back-breaking chores under sadistic taskmasters. The placements found by the John Howard Society can include helping the victim with household chores such as painting or fence-mending, mowing the lawn and others.

"Where the victim is less-identifiable, as in public property offences, the taxpayer will be well served by juveniles working in homes for the aged, repairing park property or doing odd jobs for city deparments. In each instance, the offender confronts his misdeeds, gets valuable job experience and perhaps makes a friend. Of 25 offenders processed through the program to date, there has been no problem with completion of the work assigned. In some situations, the victims who employed the youngsters kept them on staff and began paying them wages as regular employees.

"It's no secret that this program applies mainly to violators of property offences such as theft, wilful damage and break-and-enter - but its a headstart in the battle to educate youth away from acceptance of crime. Surveys conducted by the John Howard Society, during teaching sessions in area high schools, indicate a majority of students see little wrong with shoplifting or acceptance of stolen goods.

"Gord Leigh, society director, says: 'Something purposeful and drastic has to be done to reverse what has become an ingrained part of the youth subculture'. The program has been a success, according to those involved. The catch is, will it be allowed to continue?. With such a track record, the Alternatives project should not be allowed to die. The Sarnia-Lambton community should assure that this is not one of those

government projects that is allowed to fall by the wayside once initial funding lapses. It's in the interests of both the youths and adults of this area to make sure the project is allowed to thrive."

5. *DID YOU KNOW?*

Incineration Costly Alternative for Refuse Disposal. From the Greater Vancouver Regional District Newsletter:

"Time is becoming a critical factor in the search for practical alternative methods for disposing of Greater Vancouver's refuse. At present there are a number of landfill operations throughout the region, most of them municipally-owned. One, in Coquitlam, is owned by the Greater Vancouver Sewerage and Drainage District. It serves New Westminster, Burnaby, Coquitlam, Port Coquitlam and Port Moody, but this site will be filled within two years and no longer be available for refuse disposal.

"A just-released report prepared for the GVRD by Senior Assistant Engineer, W.A. Mechler, states that the only 'potentially viable' alternative to landfill operations in the region, at this time, is incineration. But incineration is costly... at least twice the per ton cost of using the landfill method. Further, even if an incinerator were built it would still be necessary to find a new landfill site to take the residuals from incineration as well as materials that cannot be handled by an incinerator.

"The 10-month study made for the GVRD investigated various methods of disposal including recycling, composting and several methods of incineration. The feasibility of generating steam or electric power from refuse incineration and selling it to private customers or the utility was also studied. Composting was found unsuitable because of high cost and lack of sufficient market for the product. Recycling, or the recovery of saleable materials such as paper, glass and ferrous metals, might have some merit but the residue would be about 60% of the initial raw waste and much of it must be taken to a landfill.

"In general, the net cost for refuse disposal by incineration would be $30 to $40 per ton; for landfilling the cost would be about $15 per ton, including additional hauling to a new site. Energy recovery from an incineration (thermal) plant may be practical, depending on the location of the plant and the prospective customers (likely large industrial or institutional operations), the study found. The Regional Board approved a recommendation that current studies into thermal treatment (incineration and energy recovery, as well as investigations of potential landfill sites, be completed."

6. *FROM THE BOOKSHELF*

Energy Conservation. The necessity to conserve energy in all sectors of our economy, is becoming a priority among all organizations. No longer can we rely on cheap fuels that are easily available. Municipalities like every other organization, should investigate ways to 'do their part' to ensure that an energy conservation program becomes a priority.

This bulletin, the latest in a series of information bulletins prepared by the Local Government Division, Ministry of Intergovernmental Affairs, outlines the programs that are currently in place in three municipalities in Ontario. It also outlines a series of steps that could be taken to set up their own energy conservation program including in the appendix, the forms used in the City of Mississauga.

A complimentary copy of the bulletin is enclosed for all Ontario municipalities. Additional copies of this bulletin are available at $1.00 each, prepaid, from the Publications Centre, 880 Bay Street, Toronto, M7A 1N8.

The Porter Report. Volume I of The Report of the Royal Commission on Electric Power Planning entitled "Concepts, Conclusions and Recommendations" was published recently and is available at the Ontario Government Bookstore. The Ontario Royal Commission on Electric Power Planning was established on 17 July 1975, by Order-in-Council No. 2005/75. Subsequently, amendments and additions to the Terms of Reference were promulgated through Orders-in-Council Nos. 3489/77 dated 14 December 1977, 2065/78 dated 12 July 1978, and 2837/79 dated 24 October 1979. The Commission's mandate, which is interpreted and discussed in Chapter 1, relates essentially to the long-range planning concepts and programmes of the province's electric power utility - Ontario Hydro - for the period 1983-93 and beyond.

The Commission, since its inception, has been particularly educationally oriented. Indeed, the purpose of the Preliminary Public Meetings (October 1975 to April 1976), of the Public Information Hearings (May 1976 to March 1977), and of numerous seminars, symposia, and workshops was to inform and educate the public, the government, and by no means least the Commission, concerning the fundamentals of electric power planning. To complement and supplement the public meetings *Shaping The Future*, a first report, was published, which identified the issues; nine issue papers, which structured and explained the issues; and a report on the meetings in the north that addressed the special problems of the people of northern Ontario. Further, to encourage participation in the energy debate by students in schools, colleges and universities, an Outreach programme was initiated and a guidebook on energy issues was published. *Our Energy Options*, a series of seven essays on important electric power planning topics by well-known specialists in the field, was published in September 1978 with the primary object of encouraging energy education in the schools.

The Debate Stage Hearings (May 1977 to May 1979) and the Regional Public Hearings in southwestern Ontario (March 1979) and eastern Ontario (April 1979) gave opportunity for many members of the public to state their views and to debate a multiplicity of contentious issues. Noteworthy features of these hearings were their informality and the Commission's insistence on the complete openness of information. As required by the appropriate Orders-in-Council, A Race Against Time, Interim Report on Nuclear Power in Ontario in September 1978; the Report on the Need for Additional Bulk Power Facilities in Southwestern Ontario in June 1979; and the Report on the Need for Additional Bulk Power Facilities in Eastern Ontario in July 1979; were published. It is gratifying to note that the Interim Report on Nuclear Power is being cited in the international literature on nuclear power.

Because of the broad scope of the Terms of Reference, no inquiry has occupied four and one-half exciting, though arduous, years. The time scale was, in fact, extended appreciably by the amendments that required the Commission to report on nuclear power, and on the need in specific regions for additional bulk power facilities, prior to the publication of this Report. Notwithstanding the technological basis of electric power, the Commission has paid special attention to the social, environmental, health, economic, and political impacts of power planning. During the last 50 years, for example, the increasingly widespread use of electricity has transformed life-styles and industry in Ontario, and indeed in all industrialized countries. Further, of all modern technologies, electricity is probably the most taken for granted, and herein lies a major dilemma. In this dawning age of energy conservation, how can we moderate, voluntarily or through legislation, the use of that which is taken for granted?

The belief that our standard of living and level of employment are tied to an ever-increasing supply of energy is being eroded, but not fast enough. Most people now recognize that the world's primary resources of energy (oil, natural gas, coal and uranium) are non-renewable. Energy supplies, especially of crude oil, are rapidly running out. It behooves mankind to invent and plan a future, which, while maintaining within reason present living standards, does so without recourse to continuing growth in the utilization of energy. Indeed, it has been concluded that zero energy growth per capita by the year 2000, if not before, is a realistic and necessary goal for an industrial society such as exists in Ontario.

The Commission's Report comprises nine volumes: Volume 1 - "Concepts, Conclusions, and Recommendations" is, in effect an overview volume; each chapter is reasonably self-contained. However, because of the complex interlinkages between major topics, there are unavoidable, and indeed desirable, redundancies between several chapters of this volume; for example, energy conservation and environmental impact are "horizontal" rather than "vertical" concepts. Volumes 2 to 8 may be thought of as background volumes. They are based on the transcripts of the public hearings, the exhibits, numerous technical memoranda, and research reports; they provide much of the factual evidence and information upon which our conclusions and recommendations are based. Each background volume was prepared by a team of Commission staff and/or outside consultants - the senior authors are identified in each volume. The conclusions and opinions expressed in these volumes are those of the authors and not necessarily those of the Commission. Volume 9 presents bibliographic material. The research and evolution of all volumes of the Report were directed and reviewed for the Commission by Philip A. Lapp and Peter G. Mueller.

Some of the recommendations with implications for municipalities include:

-- 3.1 - With a shift in emphasis from supply expansion to demand management, municipalities will have to re-orient their planning so as to become more efficient at both using and conserving electric power.

-- 3.4 - Increased public participation in developing load growth patterns will allow municipalities to have greater say in energy planning. However, this depends on who the public are, whether they will have increased input at a municipal or a provincial level, how the public is organized i.e., whether it is into boards and committees or whether there is increased public input through general meetings, etc.

-- 5.10- Municipalities with nuclear power stations in their areas would become involved in the organization and rehearsal of contingency plans for nuclear emergencies.

-- 6.3 - Increased public input into decisions about transmission routine will allow the municipality a greater say in this area.

-- 7.1 - The municipal electricity utilities in conjunction with Ontario Hydro will have to give high priority to completing the load management experiments already under way.

-- 10.2- Mandatory heating, insulation and lighting standards for new residential and commercial construction, would force municipalities to account for these measures in any new planning and development.

-- 10.4- Direct government loans to finance the fitting of various buildings with conservation equipment would remove the burden of paying for these changes from both the municipality and the individual.

7. *ASSOCIATION NEWS*

F.C.M. The Federation of Canadian Municipalities met in Halifax on 3-11 June 1980. One of the items on the agenda was a program report on the "Future Role, Organization and Funding of the FCM", which was presented by Hamilton's Mayor John MacDonald. Part of the report is as follows:

-- *Membership*. "The FCM does not fully represent municipal Canada. In 1979 only 4½ per cent of Canadian municipalities were members and they covered less than 40 per cent of the municipal population. Non-members included eleven urban centres ranging in population from 100,000 to over a million - Brampton, Burlington, Kitchener, Laval, London, Longueuil, Mississauga, Montreal, Oshawa, Ottawa and Windsor - and almost all the rural municipalities. At nominal cost, eighteen of the twenty provincial/territorial associations are associate members. Each is entitled to Board representation, and together they create an appearance of municipal commitment that in reality does not exist. The two non-members are rural associations in Quebec and Manitoba. There are serious anomolies in the relationships among and between the municipal and associate members in fees, representation on ruling bodies and voting rights. Through associate memberships a succession of municipalities may participate in the Federation and sit on its ruling bodies without any substantive financial commitment. Direct membership is thereby discouraged.

-- *Financing*. "The FCM obtains 60 per cent of its current funding from members' fees. It charges about double the per capita amount that would be needed if all paid-up members of the provincial/territorial associations were covered. Funding from three federal government sources has accounted for over one-quarter of the revenues. Realistically, much of that income has become non-renewable. Interest earnings, yielding 11 per cent of the 1979 budget, may soon be reduced through inroads on capital. There is need also to re-evaluate the suitability of existing expenditure allocations, including financial support for municipal research and administration.

-- *Functions*. "In Canada the main responsibility for municipal institutions is assigned by the BNA Act to the provinces. The constitutional relationship of the Government of Canada to municipal corporations is thus quite limited. Any entry into areas of municipal concern by the Canadian government is decidedly offensive to most provinces. The FCM's proper role is dictated by the constitutional division of municipal responsibilities. Its concerns at the federal level are limited by comparison with association interests at the provincial level. With the consent of the provincial associations, the Federation could coordinate and reinforce the role of the provincial associations.

-- *Goals and Objectives*. "The FCM has mounted a variety of successful projects. However, it is difficult in the structure of this nation for the Federation to define and pursue the most appropriate courses at the federal level and to realize opportunities to be helpful at the provincial level. Perhaps we have developed expectations of its role that are not realistic.

-- *The Need for Change*. "Changes are seen as essential

a) to make the FCM the recognized nation-wide spokesman for municipal Canada.
b) to bring it into a closer, more effective relationship with the provincial/territorial associations.
c) to define for the Federation an ongoing purposeful program that is matched to the mould of the Canadian constitution.
d) to develop a budget that reflects its appropriate role and resulting service functions.
e) to generate and maintain the required income yield from membership revenues.
f) to establish suitable, stable income sources to supplement these membership revenues.

"Throughout its forty-three years, the Federation has achieved much of benefit to Canadian municipalities. The object of the present proposed changes is to ensure the continuance and enhancement of this performance.

-- *A Further Mandate*. "With this report, your Task Force completes the first phase of the assignment. It recommends that the Board again be given the responsibility of appointing a task force to take charge of the second and concluding phase of the undertaking under the Board's guidance.

"Specifically that task force should be given authority

a) to undertake a series of exploratory meetings in the field with the recognized provincial and territorial associations for the purpose of
   i) discussing the structural and financial responsibilities each would face as a co-sponsor of the Federation, and
   ii) obtaining their views as to the appropriate role and functions of the proposed new form of Federation.

b) to determine the nature and extent of structural or financial problems that might merit accommodation within a new constitution.

c) to calculate the extent of any transitional financial problems that can be anticipated and to formulate proposals, including recommended courses of action, for meeting them.

d) to define the further matters that require resolution before proceeding with the adoption and implementation of a new form of Federation and to recommend suitable courses of action to be taken by the Board or the Executive Committee or any other body or agency of the Board toward accomplishing the desired ends.

e) to report on all its work to the Board or the Executive Committee according to the wishes of the Board or of the Executive Committee acting for the Board.

f) to prepare for the consideration of the Board a plan of action to be placed before the Regina Conference in June 1981 by which to bring the new form of Federation into being.

New Executive. President Mayor Dennis Flynn (Etobicoke); First Vice-President Mayor Jean Pelletier (Quebec City); Second Vice-President Mayor Dan Brownlew (Dartmouth); Third Vice-President Councillor D. A. Yanofsky (Winnipeg).

Ontario Regional Committee. Mayor John MacDonald (Hamilton) chairman; Mayor Marion Dewar (Ottawa) vice-chairman; Controller Frank Faubert, (Scarborough); Mayor Dusty Miller (Thunder Bay); Alderman Tom Angus (Sault Ste. Marie); Mayor Lou Stonehouse (Wallaceburg) plus a representative from AMO, ACRO and ROMA.

O.P.A. The Newly formed "Parks and Recreation Federation of Ontario", of which the Ontario Parks Association is a founding member, has announced a competition for the design of a permanent logo/insignia for the federation. Criteria for the logo include that it should be in colour, and that the following elements should be suggested; 1) the Province of Ontario, 2) that the organization is a federation of member organizations, 3) that there will be considerable growth in the membership, and 4) recreation and the quality of life. Entries are to be submitted to president Norm Gamble at 14 Petty Place, Cambridge, Ontario, N1R 5X9, no later than 1 September 1980, and no entries will be returned. The first prize will be free registration and accommodation at the conference of the winner's choice of any one of the members of the federation.

Zone-6 A.M.C.T.O. The fall meeting of Zone-6 AMCTO will be held at Lansdowne, Ontario on 22 October 1980.

Zone-7 A.M.C.T.O. The Zone-7 AMCTO fall workshop and election seminar will be held in Parry Sound on 10-12 September 1980.

Parry Sound District Municipal Association. The fall meeting of the Parry Sound District Municipal Association will be held in Humphrey Township on 20 October 1980.

Ontario Museum Association. O.M.A.'s annual conference will be held in Windsor on 30 October - 2 November 1980. The theme of the conference is "Museums Mean Business". For further information contact the conference chairman, Susan Burke, Schneider House, 428 Queen Street South, Kitchener, Ontario, N2G 1W7.

International Seminar on Urban Communities and Regional Governments. The main purpose of this seminar is to bring about a better knowledge and an assessment of these public administrations. To be held at the Hôtel Méridien, Montreal on 8-10 September 1980. Registration $125. For further information contact the International Seminar at: 2 Complexe Desjardins, P.O. Box 129, Montreal, Quebec, N5B 1E6.

I.P.A.C. The Institute of Public Administration of Canada will hold its National Conference at the Chateau Laurier Hotel, Ottawa on 26-29 August 1980. The conference committee has assembled a group of prominent legislators, academics, journalists and public administrators to explore several aspects of the public interest and its effects on public administration. The opening plenary will set the stage with a panel discussion from three perspectives, those of: the legislator, the senior public administrator, and the citizen.

To explore various aspects of the theme at greater depth, two sets of concurrent sessions will be carried out.

-- Track One will approach the theme from the point of view of the administrative apparatus of government, the institutions themselves.

-- Track Two will approach the theme from the point of view of the individual public administrator himself.

The closing plenary will hear a wrap-up report on both concurrent sessions and the closing plenary speaker will explore the evolving environment in which the public administrator will function.

Registration $150 (Non-members $195). For further information contact the IPAC Conference Secretariat, P.O. Box 635, Station B, Ottawa, Ontario, K1P 5P7.

3. *PEOPLE AND PLACES*

Derrick Hunt, deputy clerk for Metropolitan Toronto died suddenly on 22 June 1980. Mr. Hunt had worked at City Hall for 25 years.

Glenn Kippen, treasurer for the Township of Kingston and president of the Association of Municipal Tax Collectors of Ontario, has been selected by the Certified General Accountants Association as a "portrait of a C.G.A." in a recent advertisement.

George Lund has been appointed chairman of the Regional Municipality of Sudbury as the unanimous choice of regional council. Mr. Lund has been in municipal politics since he won a City of Sudbury Ward 6 byelection in February 1977. (19/1). During his inaugural address, he said: "It is my strong feeling that a business approach must be used to run this, one of the largest corporations in Northern Ontario, on occasion, perhaps at the expense of politics."

D. H. Moore, clerk-treasurer of the Township of Athol passed away on 15 June 1980 (69/6).

The 50-member Markham Fire department is the last group of full-time fighters in Ontario to be unionized.

Northumberland county has decided to get out of the wolf bounty business. For decades, the county has paid hunters to kill brush wolves but with wolf pelts fetching $70 to $100 on the fur market, the animals have graduated from a nuisance to a valuable commodity. So many wolves are being shot, the county's $45 bounty is starting to cost taxpayers increased amounts. Provincial legislation permitting municipalities to pay a wolf bounty was repealed several years ago.

The cost of vandalism in North York schools during 1979 was $439,059, an increase of $41,448 or about 10 per cent more than 1978. The minimal increase was considered to be due to increased damage during a work-to-rule campaign by secondary school teachers last fall. The board of education has two programs to reduce vandalism. One program replaces frequently vandalized property with unbreakable material. Ground-level windows at about six schools have been replaced by unbreakable polycarbonate glass. The other is a vandalism prevention program begun in 1977 using peer pressure. Cash bonuses, to be used to purchase school equipment or fund school activities, are paid to schools reducing their vandalism bill.

Gary Stoner, director of recreation for the City of Barrie for the past 13 years resigned recently to accept the position of director of parks and recreation for the Town of Vaughan.

CAN YOU HELP? A request has been received from Dr. Patric J. T. Curran, 37 Combes Avenue, Rockville Centre, NY., 11570, on behalf of a committee preparing for New York's Suffolk County Tercentenary in 1983. Suffolk was a Loyalist area during the Revolution and in 1783 many of its residents fled north. (Dr. Curran's ancestors fled to Leeds County). As a result many early records are unavailable and it is believed that in the rush north, some were accidently carried off. Dr. Curran and the committee are most anxious to hear about the location of any of these old records. If you have any information please contact Dr. Curran at the above address.

Quote of the Week. Municipal World Editor Mike Smither recently said:

"A simple majority is all those who vote for the other guy's resolution."

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Local Government Division
Third Floor
Mowat Block
Queen's Park,
Toronto, Ontario
(416) 965-6989

THE PROVINCIAL-MUNICIPAL AFFAIRS SECRETARIAT WILL BE MOVING TO THIRD FLOOR, MOWAT BLOCK ON JULY 18, 1980

Publications

background

Ministry of Intergovernmental Affairs
Ontario

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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11 July 1980

Ministry of Intergovernmental Affairs
AUG -5 1980
PROVINCIAL-MUNICIPAL AFFAIRS

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AT QUEEN'S PARK

Appointments. Premier William Davis recently announced the following appointments:

-- Chad Bark of Toronto as a member of the Ontario Highway Transport Board.
-- Eleanor Ryan, Ottawa; Kay Toye, Burlington; Kay Howland, Dunrobin; and William Rich of Willowdale to the Ontario Status of Women Council.
-- Aurele Clement, Cornwall; C. David Gifford, Peterborough; and Janet E. Guest of Renfrew to the Eastern Ontario Development Corporation.
-- M. Anne Algie, Sault Ste. Marie; Robert J. Boyer, Bracebridge; Eve Janet Hampson, Ottawa; and Warren G. Harvey of Toronto to the Board of Trustees of the Royal Ontario Museum.
-- Dr. Noble Hori, Don Mills; and Margaret Ann Meynell of Toronto as members of the Governing Council of the University of Toronto.

-- Marie C. Rounding Atkey of Toronto as a member and vice-chairman of the Commercial Registration Appeal Tribunal.
-- C. Montegu Black of Toronto as a member of the Board of Governors of Toronto Western Hospital.

2. *AROUND THE MINISTRIES*

Agriculture and Food.

New Crop Research Station for Woodstock. Agriculture and Food Minister Lorne Henderson and Community and Social Services Minister Keith Norton have announced that a new crop research station will be established near Woodstock. The Oxford Regional Center, a facility for the developmentally handicapped operated by the Ministry of Community and Social Services, has agreed to allocate to the Ministry of Agriculture and Food an initial 8.0 hectares (20 acres), and up to 40.4 ha (100 ac) for agricultural research during the next five years. In making the announcement, Mr. Henderson said, "The Woodstock area is a key location to the field crop testing program because it is representative of the largest heat unit area in the province (2700 to 2900). The area also has the soil and climate of the new soybean growing areas. The station is also essential for the soybean and white bean breeding programs because it has a suitable climate for early and late varieties."

The new location fills a gap between research stations at Guelph, Ridgetown, Centralia, Kemptville and New Liskeard. The Woodstock Research Station will be used for testing corn, soybeans and winter wheat. One steel structure, approximately 223 square metres (2400 square feet), will be constructed on the property to house machinery. The station will be operated by the University of Guelph, under contract with the Ontario Ministry of Agriculture and Food. After research samples are taken, the crop residues will be turned over to the Oxford Regional Center. The center, which has a total of 159 ha (373 ac) of workable agricultural land, maintains a herd of 100 cattle and grows vegetables for use at the center.

Consumer and Commercial Relations

New Liquor Regulations. A recent change in the Ontario Liquor Licence Act regulations will limit the price of liquor served at Saturday night socials and other non-fund-raising events, announced Minister of Consumer and Commercial Relations Frank Drea. "We're putting a ceiling on the prices which may be charged for liquor, wine and beer sold under a special occasion permit," Mr. Drea said. "Unless the function is licensed as a fund-raising event or a community festival people should not be expected to pay retail prices or more for drinks."

Under the new regulation prices for liquor sold at non-fund-raising events will be limited to $0.05 per ounce for draught beer, $0.65 per 12 ounce bottle of beer and $0.20 per bottle in excess of the LCBO purchase price for imported beer. The price of spirits such as rum, gin, vodka, rye, etc. will be limited to $0.80 per one ounce serving, $1.00 per 1¼ ounce serving and $1.20 per 1½ ounce serving. Wine must be sold at a price per glass or bottle that does not yield more than 50 per cent in excess of the total price paid per bottle to the LCBO. The price ceiling on alcoholic beverages has been set to allow groups to pay for costs such as hall rental, ice and mixes but will not allow a large profit.

Other changes to the regulations will:

-- limit the number of fund-raising events any organization or group may hold to 10 each year. Thirty days notice must also be given to the Liquor Licence Board prior to the event to allow adequate time for investigation; and

-- limit the number of special occasion permits which may be issued for social events to 25 per year for any group or individual.

Real Estate Regulations. Effective 30 June 1980 anyone who graduates from a real estate selling course must register as an agent within one year or face writing the exams again, announce Mr. Drea. The new regulation also requires that a new registrant become an active real estate agent within 18 months of graduation or take the real estate course over again. "Until 29 June anyone who completed the real estate course and passed the exam could wait up to three years before registering as an agent," said Mr. Drea. "We found that some people were waiting the maximum period while they looked for other career opportunities. In the meantime, major changes were taking place in real estate law which effectively outdated whatever they had learned in the real estate course.

"The real estate industry recognized the problem and asked that the law be changed to reflect the faster pace at which changes are occurring in the industry." said Mr. Drea. "For most people a home is the largest single purchase of their lives -- and they should get the best possible advice when they buy it." Real estate courses are usually offered through community colleges. Course content is monitored by the Registrar of Real Estate and Business Brokers of the Ministry of Consumer and Commercial Relations.

Education

Ministry Response to Report on Declining Enrolment. Education Minister Bette Stephenson recently released the ministry's response to the Commission on Declining Enrolment. The report by the late Dr. Robert Jackson was released in January 1979 and has been under study by ministry officials for the past year. Some of the items in the response include:

-- Modular classroom construction to allow schools to increase or decrease in size as enrolment changes.

-- Formation of a crown agency to make Ontario's educational services available to support private business in overseas development bids.

-- Possible new ministerial powers to appropriate surplus schools from school boards with shrinking enrolments for use by boards with growing enrolments.

-- New review and evaluation initiatives for school boards and the Ministries of Education and Colleges and Universities.

-- Increased public accountability by school boards, teachers, and administrative officials.

The objective of the government in responding to the CODE report is to effect measures which will lead to the preservation of policies and procedures that have proven effective in fostering the goals of education; the initiation of processes to re-examine and if appropriate reformulate the goals; the development of a maximum adaptive capability to facilitate responses to possible major economic and social changes and utilization of major technological advances. The response warns Ontario taxpayers not to expect any substantial decrease in education costs during the next 15 years although enrolment will drop by just over 175,000 between now and 1996. It states that the failure to realize savings proportional to the drop in

enrolment can be attributed to the unequal geographic dispersion of students, a strong demand for increased levels of services in special program areas and aggressive salary negotiations. These and other factors, combined with the effects of inflation, will lead to steady and substantial increases in the cost of education.

The response, entilted "Issues and Directions", also proposes that discussion take place to plan the creation of a "College of Teachers" allowing the teaching professions to become self governing which would exercise in the public interest, the rights of admission, certification, discipline and professional development of teachers. It also suggests that the ministry encourage school boards to restrict all personnel above the level of basic teacher to five year contracts. For school trustees the response suggests that the ministry, along with trustee organizations, work toward the establishment of a single school trustee organization. Dr. Stephenson said that the ministry has already acted on many of the recommendations of Dr. Jackson's report. A review of Ontario's secondary school system is well underway which will provide a blueprint for secondary education into the year 2000. The special education legislation, to be considered by a legislative committee this summer, is another major step taken by the ministry. It will require school boards to provide special education programs and services for all students within a board's jurisdiction. The ministry will allocate an additional $74.5 million in grants for special education over the next five years.

Dr. Stephenson said that the ministry has also formed a strategic planning group which will help guide the direction of Ontario's school system over the next 20 years. In releasing the ministry's response, Dr. Stephenson said: "The paper is the most comprehensive statement on directions for elementary and secondary education in Ontario to be issued in many years. We hope that it will answer many questions and stimulate discussion of how the school system should respond to the changing social and economic environment of the next two decades."

Environment

The Environmental Assessment Act for Municipalities. Background 80/23, page 5 included a statement by Environment Minister Harry Parrott regarding Environmental Assessment Regulations for Municipalities. The minister stated in part: "To ensure that municipalities are well prepared to deal with the advanced planning procedures required under this Act, staff from the Ministry's Environmental Approvals Branch, are preparing an education program."

Background has received several requests for information as to when this education program will begin and we are advised by MOE staff that arrangements are being made as follows:

-- Dr. Parrott will speak on the subject at AMO and ACRO conferences in August and October respectively.

-- Ministry staff will attend the AMCTO Zone meetings in the Fall.

-- A series of two-day technical workshops are being arranged in various parts of the province in late 1980 or early 1981.

More detailed information will be included in future issues of Background as it becomes available.

Government Services

Contract Awards. Government Services Minister Douglas Wiseman has announced that a $904,650 contract has been awarded to Hembruff & Dambrowitz Limited of Matheson for the second and final phase of construction at the Ontario Government Building in Moosonee. Phase two is being initiated in conjunction with phase one of construction which is currently in progress. It calls for the construction of a two-storey brick building designed according to Ontario Government energy conservation requirements. It is planned that the Ontario Government Building will contain a total of seven provincial ministries. First occupants will be the Ministry of Natural Resources (district office) and the Ministry of Housing (local office). Facilities to be provided through phase two of construction will accommodate the Ministry of Community and Social Services (adult and children's services programs), Correctional Services (probation and parole offices), Attorney General (courtroom and administration offices), Health (public health office), and Government Services (support services). Work on the contract will start during the second week of July and completion of phase two of construction is expected by April, 1982.

Health

New Nursing Home for Lindsay. A new 62-bed nursing home is to be built in Lindsay. Construction of the new home is to begin this fall with an estimated completion in the spring of 1981. The home will be operated by Earl W. Daynes of Millbrook, said John Turner, Parliamentary Assistant to the Minister of Health and MPP for Peterborough. At present Mr. Daynes operates the Springdale Nursing Home outside Peterborough. The ministry is awarding 30 beds through the recent competition in which six applicants applied. In addition, Daynes Holding Limited will be purchasing the 32-bed Hillcroft Nursing Home in Bobcaygeon. These are being combined to become the new 62-bed facility for Lindsay. The additional beds for Lindsay area were recommended by the Haliburton, Kawartha and Pine Ridge District Health Council.

Housing

Metro Toronto Housing Authority Established. Housing Minister Claude Bennett has announced the establishment of the Metro Toronto Housing Authority. The new authority -- the 60th in Ontario -- on 1 August will take over the direct management and day-to-day administrative responsibility for Ontario Housing Corporation's portfolio of 32,000 assisted housing units in Metro. This responsibility currently rests with OHC's board of directors. "It is all part of a property management decentralization process, based on the concept that the primary responsibility for assisted housing should remain with the province, but day-to-day management should be the responsibility of local housing authorities, directed by people with an intimate knowledge of and interest in the community," Mr. Bennett said.

The minister also announced that the first chairman of the Metro Toronto Housing Authority will be Dr. Albert Rose. The names of the 12 other authority members, four each to be nominated by the federal, provincial and Metro Toronto governments, are expected to be announced later this month. Staff of OHC's Metro Operations Branch will be transferred to the new authority.

Mr. Bennett stressed that when the authority becomes operational, there will be no change in the status of Metro's 86,000 OHC tenants. "The project staff will remain the same, and the terms and conditions of leases will not be changed, although eventually, rents will be paid directly to the authority rather than to OHC," he said. "The transfer of management responsibility to the new authority will enable the OHC board to concentrate on general policy issues," the minister said. "We hope to establish three more authorities in the very near future -- in Peel, York

and Ottawa-Carleton -- which will mean all of OHC assisted rental units will be administered by local agencies across the province."

3. *PROCLAMATIONS AND REGULATIONS*

The Provincial Court (Civil Division) Project Act, 1979. Bill 113 received Royal Assent on 22 June 1979 and with the exception of sections 3 to 7, came into force on Royal Assent. Sections 3 to 7 have been proclaimed effective 30 June 1980. (Ontario Gazette dated 5 July 1980).

O.Reg. 515/80. This regulation is made under The Ontario Unconditional Grants, 1975 and amends O.Reg. 264/78. The amended regulation includes several definitions, e.g. "audited financial information return" equivalent assessment; per capita new equalized assessment of a lower tier municipality" and several others; and determining the grants population of a lower tier municipality. (See pages 2752-2786 inclusive of the Ontario Gazette dated 5 July 1980).

O.Reg. 516/80. This regulation is made under The Ontario Unconditional Grants Amendmemt Act, 1979 (No.2) and provides an alternative formula for determining Resource Equalization Grants (See page 2787 of the Ontario Gazette dated 5 July 1980).

. *NEWS FROM THE PROVINCES*

Alberta and British Columbia. The Alberta and British Columbia provincial cabinets are scheduled to hold a joint meeting today (11 July) to discuss "matters of mutual concern". The meeting, the first joint session of the two cabinets, was called at the request of B.C. Premier William Bennett. About two-thirds of the 29-member Alberta cabinet will fly to Victoria for the one-day session. Neither government has released details of the agenda. Government sources in both Victoria and Edmonton indicate that the federal government's proposal to impose an export tax on natural gas will probably be a major item. Both provinces oppose the tax. Alberta produces about 87 per cent of Canada's natural gas and B.C. produces about 10 per cent.

Saskatchewan. Culture and Youth Minister Ned Shillington has announced the establishment of a Community History Program to assist organizations in writing the history of their communities. The minister said the program was established in response to numerous requests from local communities. The program provides $400 to an organization that is involved in writing a community history for publication. Histories eligible for funding must be completed this year and endorsed by a local Celebrate Saskatchewan Committee.

VIEWPOINT

Trusting Democracy. From an editorial in the Kingston Whig-Standard, 24 June 1980:

"The process of political and administrative life, in a democratic system, is what counts, and even if it seems untidy we should be glad to accept it. It may seem inefficient, for example, to conduct city business through the political process. It may be tempting to have the administration make decisions and 'get on with it'. But in the end -- surely we still believe this? -- democracy works better. And the implication of our trust in the democratic process is that government business must be conducted in public.

"There are some exceptions, though even these have to be carefully scrutinized. For example, if a city hall staff member has a drinking problem, the time may come when council has to decide whether to fire the person. This should be discussed in private, for humanitarian reasons. But a debate on the general subject of what to

do about employees who have drinking problems should be conducted in public, even if it causes city hall some embarrassment. Contract negotiations should also be conducted in camera, because they are a game of strategy and bluff in which it is vital not to give away your hand too soon. If council were to meet in public and decide on a target settlement including, say, a 7 per cent salary increase and a dental plan, this would tell the union negotiators where to begin, and it could cost the taxpayers' dearly. But again, once a tentative settlement is reached, council's debate on whether or not to accept it should be in public, so that the public can see where its representatives stand.

"It is refreshing to be able to record, as city hall reporter Ann Lukits did yesterday, that council is conducting less and less business in private. We hope that this represents a real change of heart, and not merely a temporary measure to quiet criticism. Council should recognize that when a matter is discussed fully in public, people who are dissatisfied with the outcome have at least to concede that the process was fair. If the process was fair, council can stand confidently behind its decision. If the process was not seen to be fair, council will have a hard time defending itself against a rearguard action. It will end up doubting itself as much as the public doubts it."

DID YOU KNOW?

The Aurora-Aurora Library Dispute. The application before the Divisional Court in the Supreme Court of Ontario involves a dispute between the Aurora Public Library Board and the Corporation of the Town of Aurora. The foundation of the dispute is the rate of salary to be paid to the library staff for the year 1979. The Board considered the matter and felt that the salaries were lower than those paid to library staff in comparative situations in other parts of the province and that more than a standard increment was necessary to be added to the staff salaries for the year 1979. On the other hand, the position of the town council, as expressed in its guidelines to the board, was that for the year 1979 salary increases should be kept to an increment of 6 per cent per annum.

As Judge J. Saunders pointed out in an oral decision, "the principle issues between the parties in the application of section 23 of The Public Libraries Act which provides in subsections (1) and (2) as follows:

"23(1) Every board in each year shall prepare and adopt and submit to the council of the municipality, or to each of the councils of the municipalities, for which the board was established, on or before such time as the council may prescribe estimates of all sums required during the year for the purposes of the board, and such estimates,

(a) shall set forth the estimated revenues and expenditures of the board;

(b) shall make due allowance for a surplus of the previous year that will be available during the current year;

(c) shall provide for any deficit of any previous year; and

(d) may provide for capital expenditures to be made out of current funds.

(2) The amount of the estimates of the board that is approved by the council shall be paid to the board out of the moneys appropriated for the board in such amounts as may be requisitioned from time to time."

Town council passed a resolution, on 19 March 1979, approving the 1979 general budget estimates of council in a total amount of $2,833,834 including in the approved amount a library grant in the amount of $187,955. The grant was $20,000 less than the amount requested by the board. The board was advised as follows: "You will note the budget has been reduced by $20,000. Council has suggested the following reductions. Salaries reduced by $17,500, fringe benefits reduced by $1,500, other reduced by $1,000."

Judge Saunders stated: "The nub of the dispute before the Court is that the board says that it is entitled, by reason of the provisons of S.23(2) of The Public Libraries Act. to receive from the town the amount of $187,955.00 and that it can spend that amount in any way it sees fit in exercise of its authority to manage, regulate and control the function of the library board and, in particular, to fix the remuneration of its staff. It would appear that the board commenced paying salaries in accordance with its 1979 proposed budget from and after 1 Janury 1979 before its estimates had been approved or even submitted to the Council.

"The relief which the board requested this Court to provide is set out in paragraphs 3 and 4 of the Notice of Motion as follows:

-- For a declaration that the management, regulation and control of the Aurora Public Library is vested in the Aurora Public Library Board, which is duly established pursuant to Section 3 of The Public Libraries Act.

-- For an order by way of injunction to restrain the Council of the Town of Aurora, or its members, or any one of them in his or her capacity as member of Council, from interfering in the management, regulation and control of the Aurora Public Library.

"It seems to us that the declaration sought in paragraph 3 of the Notice of Motion amounts to no more than an expounding of the statutory language contained in s.3 of The Public Libraries Act and in our view it is inappropriate for the Court to make such a declaration. With regard to the application for an order by way of injunction set out in paragraph 4, the only evidence of interference before us is that the town council in passing the resolutions on 11 April and 2 May 1979. As these actions are now a matter of no practical significance, and as there is no evidence of any present interference, it is in our view not appropriate for this Court to grant the extraordinary remedy of injunctive relief.

"It follows then that the application must be dismissed. We would not wish to leave the matter without some expression of opinion on certain of the issues raised on the hearing. It is our view that s.23 of The Public Libraries Act imposes on the council of a municipality a statutory duty to consider and deal with estimates submitted to it by a library board. Counsel for the respondent submitted that the words of the statute did not clearly impose such a duty. While the language might be more precise, it is our opinion in considering the statute as a whole, that a Council has such a duty which in a proper case, could be enforced by an order in the nature of mandamus. Furthermore, it seems to us that the scheme of the Act requires that money received by a board pursuant to an approved expenditure and submitted by way of estimate, should be used for the purpose set out in the estimate, and not for any other purpose. If a board does otherwise, it is acting outside what we perceive to be the intent of a legislation. Such a restriction does not in any way derogate from the exclusive responsibility of a board to fix the remuneration of its staff. In doing so, a board will have to be guided, as is every other employer, by the financial resources available to it. We offer these comments in the hope that they will assist the parties to settle their differences so that it will not be necessary for them to further resort to the Courts."

7. *ASSOCIATION NEWS*

O.M.R.A. The Ontario Municipal Recreation Association held its annual conference in North Bay during the latter part of May 1980. In his report, association president Dean McCubbin said that the Council of Presidents had been instrumental in arranging meetings with the Ministry of Culture and Recreation and these led to the decision by the minister to appoint a "Ministers' Advisory Committee (MAC)." The continuing close liaison with the minister and his staff "augurs well for the development of a vibrant recreation program in the province." Membership chairman Helen Weichel reported the 1980 membership as 1,712 a decrease of 125 from 1979 membership of 1837.

A resolution was adopted requesting the province "to increase funds under Regulation 200 in order to provide a more meaningful level of support for the development and operation of programs in recreation." The 1981 conference will be held in Belleville on 28-30 May. The new executive includes Helen Weichel, president; Ollie Chapman, (Terrace Bay) vice-president; John Adam (Welland) treasurer; and John Proulx (Pembroke) secretary.

"Directions '80". The second conference of arts councils is being hosted by Arts Etobicoke at the Constellation Hotel, 6-9 November 1980. Delegates from over 40 councils in Ontario will deal with concerns and issues facing volunteers and staff who are part of the culture explosion happening in all size communities throughout the province. The conference is open to organizations or individuals working in or with the arts at the community level. Registration is $60. For details contact Arts Etobicoke, Box 222, Etobicoke, Ontario, M9C 4V3.

O.M.S.S.A. N. Gilbert, executive director, Ontario Municipal Social Service Associaton is now located at Room 509, 12 Sheppard St., Toronto, M5H 3A1 (416) 366-7145.

M.E.A. From Municipal Engineers Association president R. A. Allen in the M.E.A. April Newsletter:

"For the first time in our history, all Liaison Committees, MTC , MOE, MNR and MOH, will be meeting to discuss Stormwater Management. This meeting will take place at 9:30 a.m. 18 June 1980 at M.T.C. Headquarters, Downsview. Such a meeting is heartily supported by your Executive. Through such a medium, there could be a major step towards an integrated result rather than planning in isolation. It is also timely that this subject should be discussed prior to the M.E.A. sponsored Stormwater Management Seminar to be held at the Skyline Hotel, Dixon Road in the Borough of Etobicoke, on 20 and 21 October 1980."

Municipal Liability. MEA Executive reviewed information which outlined that a municipality was held liable for damages caused by a sewer backup where there was no negligence identified. It was reported that Barrie's Municipal Solicitor concurred with that of the Solicitor of Scarborough in that the court decisions, although not in the Province of Ontario, could be used as precedence in Provincial Courts. It was felt by both solicitors that appropriate provincial action should be taken to exempt municipalities from such liability claims. The MEA Executive decided to forward their concerns regarding liability on municipalities from a nuisance aspect to the Association of Municipalities of Ontario and directed that the information received be presented in the MEA Newsletter.

Environmental Assessment Act. The MEA/MTC Liaison Committee discussed the Class Environmental Assessments recently applied for by the MTC and approved by the MOE. The MOE indicated in their approval that they rely heavily on the MTC Highway Practices Manual when reviewing an Environmental Impact Report. It has been indicated by the MOE that any municipality project requiring Environmental Review may fall within one of the Class Environmental Assessments but would then be reviewed in the samme manner as an MTC project. This raised a great deal of concern throughout the executive since many of the techniques and procedures of the municipalities are not comparable or as sophisticated as the MTC's. The MEA Executive moved that the

committee established to review the application of the Environmental Assessment Act be re-established to review and collate all information available on Environmental Assessments as they pertain to municipalities and report to the executive.

Use of Waste Oil on Roads. The committee was informed that this particular topic had been under review for some time because of pollutants contained in the waste oils used for such purposes. An earlier study between MOE and MTC could not clearly identify a pollution problem from such sources, however, a more recent study carried out internally by MOE indicates a direct relationship between road oiling and PCB's in fish. Therefore, at this particular time, the momentum appeared to be behind banning the practice of road oiling for dust control. However, it was suggested that the practice of road oiling be allowed to continue for this year but that in 1981 it would be discontinued. Another suggestion would be to allow road oiling to be carried out for the next five years with complete cessation at that time. It is anticipated that in five years time, the demand for waste oil for purposes of recycling will be high and therefore the commodity will not be available for use as dust control on roads. In addition to PCB's, lead could also be a problem. It was the recommendation of the Liaison Committee that letters outlining the proposed program be sent to clerks of all municipalities throughout the province for response by the local municipal authority.

PEOPLE AND PLACES

Cyrus Davy has retired after 19 years as road superintendent of Rama Township. Garry Warner has been appointed to replace him (75/29).

North Bay Mayor Merle Dickerson has been found guilty by a District Court Judge of corrupt practices in the 1978 municipal elections and ordered him removed from office. Mayor Dickerson said he intends to appeal the decision. (91/1).

Samuel Drajanoff was appointed to Geraldton town council earlier this year to replace Kim McCaig who has moved from the community.

Milt Farrow, executive director of the Ministry of Housing plans administration division, plans to take part in the Second Great Canadian Air Dash. But there's a slight problem, Milt doesn't know yet if his 1947 vintage Aeronea Champ can fly. The flight is from Vancouver to Charlottetown - and return. Happy Landing, Milt!

Steve Killick has been appointed clerk-treasurer of the Township of Onondaga effective 23 June 1980 (27/7). He was formerly with the clerk's department of the City of Burlington and he replaces Mrs. B. McMaster who has retired.

Lambton County council has endorsed a draft agreement for a $100,000 city-county economic development commission and sent it to the City of Sarnia. If the city signs the agreement, Sarnia-Lambton will again have an economic development commission to replace an earlier one which was disbanded in 1978.

Newcastle has become the first municipality in the Region of Durham to impose a ban on smoking in public places. The bylaw follow a recommendation by the Durham Region Health Unit urging all area municipalities to adopt no-smoking bylaws.

Stuart Parks, treasurer of the Town of Newmarket since 1967 retired on 2 July 1980, after serving the town for 18 years. Robert Dixon has been appointed to succeed Mr. Parks. (23/5).

Since a new copying machine was installed at Peterborough city hall in January, municipal staff have been churning out paper duplicates at the rate of 84,400 copies per month, more than three times the previous average of 26,500 per month on an older machine. The administrative committee is to determine if all the paper is really needed.

A program in which teenagers help police fight vandalism in Scarborough parks is being expanded this summer. Teens on Patrol (TOP), successfully operated by Metro Toronto police in the borough's Thomson Memorial Park last summer, will be broadened this year to three other parks. The program, supported by Scarborough's recreation and parks department, will be paid for by the Solicitor General. Police officials point out that the TOP program has been successful in curtailing vandalism in borough parks.

Newly appointed councillor Tom Tomkow has been appointed reeve of the Township of South Federicksburgh following the resignation of Noble Drew for health reasons. (55/14). Reeve Tomkow was named to council 5 June following the resignation of councillor David Fritts.

Louis Villeneuve has been appointed clerk-treasurer of the Town of Mattawa replacing Dennis Simpson who has submitted his resignation (91/3).

Don Ward has been appointed to the Town of Picton council to fill one of the two vacant seats on council. Mr. Ward was a runner-up at the last municipal election.

David White has been appointed clerk-treasurer of the Township of Carling (93/11), effective 29 May 1980, replacing Mrs. G. Payne who resigned recently.

Ken Whitwell, chief planner in charge of policy and research for the City of Toronto, has been appointed planning commissioner for the Borough of Scarborough effective 5 August 1980. (3/6). He replaces Don Easton who moves to the newly created post of commissioner of research and special projects.

North Bay Hydro and the electric utilities of Sudbury and Sault Ste. Marie have developed their own "mutual aid disaster" program. The idea behind the program is to allow one municipality to help another, with men and equipment, should a storm cause severe damage to a municipality's electrical power distribution system.

Vandalism in Sarnia city parks is costing taxpayers $50,000 annually, or about as much as the parks department spends each year on new equipment. Bill Skerrett, director of parks and recreation, says that the actual damage done is about $25,000 and another $25,000 is required in maintenance work to cover up other acts of wilful damage.

Stanley Nelson Armstrong has been appointed director of Finance and Treasurer of the Township of Georgina (23/9). He succeeds F. K. Bauthus who has accepted a similar position in Richmond Hill (23/6). Mr. Armstrong is currently with the Region of York.

Clark Bellinger has been appointed commissioner of works for the City of Nepean (15/3).

Integrated school busing beginning in East Elgin will net savings of $42,000 for the public and separate school boards and improve service, the two boards announced recently. A similar integration system, which has the pupils from both systems sharing the same bus transportation, began last September in West Elgin and it is estimated it will save $45,000.

Katherine A. Graham has been appointed director of the Institute of Local Government, Queen's University, effective 1 July 1980. Ms. Graham succeeds Tom J. Plunkett who has been director since 1973 and is presently director of the School of Public Administration.

The Lambton District Health Council has moved to Room 203, Catalytic Building, 805 Christina Street North, Sarnia, Ontario, N7V 1X6 (519) 337-5485.

A Lambton County committee will present its recommendations to county council on 6 August regarding a smaller county council. The possibility of reducing council's size was sent to committee about two months ago, after council reviewed the results of a survey which indicated smaller county councils were well received by the community, administrators and elected officials in other areas.

Mike Miceli has been appointed road superintendent for the Village of Hilton Beach (85/6).

"Counteract", Mississauga's anti-vandalism committee has launched two summer programs aimed at combating vandalism in city parks and playgrounds. Teens on Patrol and Kids That Care provide deterrents to vandalism by getting children and youths involved in constructive activities. The programs are also intended to educate youngsters about the cost of vandalism.

A police-commissioned study by two Ottawa law students is showing that vandalism in Ottawa far exceeds the $500,000 figure reported over the past 17 months. The students are turning up evidence that 25 to 50 per cent of vandalism is not reported. They hope to offer some ideas on educational programs and one of the items under study is the relationship between recreational facilities, or the lack of them, and vandalism.

The County of Wellington publishes a handy, pocket-size municipal directory and the 1980 version was received recently. It provides a complete list of all county council members; membership of standing and special committees; appointments to boards and commissions and county officials, plus a listing of all clerks and treasurers of local municipalities in the county.

The Provincial-Municipal Affairs Secretariat appreciates receiving this information and invites other counties, regions or local municipalities to forward a local directory, if one is available.

Quote of the Week. Napanee Mayor N. H. Meng on 19 August 1907:

"The automobile is here and there will be trouble".

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Ontario
Ministry of Intergovernmental Affairs
Government Publications

The Honourable Thomas L. Wells
Minister
D.W. Stevenson
Deputy Minister

80/29

18 July 1980

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1. *AROUND THE MINISTRIES*

Consumer and Commercial Relations

Consumer Information. Don't let that dream of a place beside some quiet lake turn into a nightmare, cautions the Ministry of Consumer and Commercial Relations, in a newly-published booklet called "What you should know about long-lease campsites." Consumer Minister Frank Drea urges caution before signing any contracts. "We're aware of the trend to long-lease campsites," he said. "We see potential problems. Before consumers put up many thousands of dollars for a multi-year lease they should seek independent legal advice. Lease and ownership are not the same thing. The lessee does not own the land at all, but is actually renting it on a long-term basis with full payment in advance." The minister added "The actual owners could mortgage and remortgage, then go bankrupt and leave the consumer with a personal mortgage, but no property. Absentee management may fail to provide the services contracted for, and if the sewers back up on Sunday morning, you could be

in trouble." Mr. Drea indicated long-lease campsites are a good investment only if the company is financially sound and has a good reputation. "Our job is to anticipate problems," Mr. Drea said, "and this booklet may help consumers be more informed."

Culture and Recreation

TV Ontario. TV Ontario has become the first Ontario broadcaster to transmit directly to a satellite. From 27 June, programming destined for satellite antennas across northern Ontario will be beamed directly from TVOntario master control at the Eglinton and Younge offices in Toronto to the Anik B satellite, 23,500 miles above the earth. The signal is aimed at the satellite by a four-and-a-half metre dish antenna anchored to the roof of the office building. TVOntario was given special permission to operate the on-site satellite uplink (as the transmitter and dish are called) by the federal Department of Communications (DOC). The department supplied the equipment as part of an experiment to test the cost and effectiveness of transmitting to a satellite from a metropolitan location.

The experiment is possible because TVOntario uses the 12-to-14 gigahertz band on the Anik B satellite and therefore won't interfere with terrestrial (6-to-8 gigahertz band) microwave system. Most uplink facilities use the same band as terrestrial systems and therefore have to be located outside urban areas, well removed from other systems. As a result, there is always the additional cost of transmitting to and maintaining a remote facility. This project lets TVOntario experience the operation of a satellite transmitter firsthand while providing the best possible picture at a lower cost. Until now TVOntario programming has been carried by microwave to Ottawa and transmitted to Anik B from DOC facilities at Shirley Bay.

Since September 1979, TVOntario has been conducting the world's first operational trial of direct satellite broadcasting, feeding 87 hours of programming to 46 homes, institutions, cable systems, and a transmitter in northern Ontario. The high frequency band on Anik B also makes it possible to use very small (one - to two-metre), low-cost earth terminals. Traditionally, reception of a satellite signal required larger, more expensive earth stations. It is hoped that this experiment, run in cooperation with the Department of Communications and the three Ontario Ministries of Transportation and Communications, Northern Affairs, and Culture and Recreation, will be the forerunner of a continuous service using the Anik C satellite, to be operational in 1983.

Appointment. Lewis Miller, TVOntario's general manager of research and planning, has been elected president of the Ontario Educational Association. Founded in 1861, the 300-member OEA is a voluntary association of people concerned with education in Ontario. Mr. Miller's first major function as president is to organize the October OEA conference (on the needs of growing children) held in cooperation with TVOntario and Ryerson Polytechnical Institute. For more information on the conference contact: OEA, 252 Bloor St. West, Suite C24, Toronto, Ontario. M5S 1V7.

Energy

Energy Conservation Target Surpassed. The Ontario Government has surpassed its five-year target for energy savings in government buildings with three years left to go in the program, Energy Minister Robert Welch announced recently. "In October 1976, we set a goal of reducing our energy consumption in government buildings by 15 per cent over five years," the minister said. "As of the end of the fiscal year 1978-79, after just two years, we achieved an average reduction in energy consumption of more than 15 per cent." Final figures for the third year of the program, fiscal

year 1979-80, are not yet available but it is expected that they will add to previous savings and take the program even further over the top.

Up to the end of March 1979, the ministry had spent $3.4 million for investments on energy-conserving measures and equipment, in the approximately 35-million square feet of provincially-owned buildings. Most of the money has been spent on modifications to existing heating, air conditioning and ventilation systems. As well, carbon monoxide controls for garage ventilation and heat recovery equipment have been installed where practical. Other low-cost energy conservation measures included shutting down heating and cooling systems in unoccupied buildings, reduced lighting levels, lowering temperature settings in buildings during the heating season, and most important of all, ensuring proper operation of the building and maintenance of the mechanical equipment.

The minister estimates that the expenditure of $3.4 million saved about $7 million, by the end of 1978-79 -- a better than 100 per cent return on the investment. "Best of all," he added, "the expenditures have been made, and need not be made again, but the savings will go on increasing, year after year, as long as the buildings are properly operated and maintained." During the first year of the program, the government saved the equivalent of 77,600 barrels of oil, enough to heat 3,400 average homes for one year. By the end of 1978-79, the cumulative savings on the life of the program totalled the equivalent of almost 381,400 barrels of oil. The minister said the province's energy management program will serve as a good example to other levels of government and private industry attempting to establish their own energy conservation programs.

Appointment. David Melnik, Q.C., of Toronto, has been appointed a director of the Ontario Energy Corporation. This brings the board of directors to eight, with five members from private industry and three from the Ontario public service.

Environment

New South Peel Sludge Incinerator. A $37 million sludge incinerator system which will save about $300,000 yearly in energy costs is now under construction at the South Peel sewage treatment plant, Environment MInister Harry Parrott announced recently. "The system consists of equipment for the drying of sludge, two incinerators, deodorizing equipment and buildings to house the facilities. The incinerators are designed to generate steam for the drying of sludge and for the heating of the plant. Additional energy savings will be achieved by the elimination of the transport of sludge for dispersal on land," said Dr. Parrott. This is the second system of its type in Ontario. The ministry's first sludge incinerator with energy recovery is nearing completion at the Duffin Creek pollution control plant of the York-Durham sewage system."

Lakeview sludge is now dispersed on land in the Regional Municipality of Peel. But the capacity of the land to absorb more sludge is limited, and the sludge has to be transported elsewhere. Incineration of sludge coupled with energy recovery will be more economical. Odours normally associated with sludge treatment will also be eliminated. Currently sewage sludge is incinerated only in Metropolitan Toronto, Hamilton and London, Ontario, but energy is not recovered in the processes used. The South Peel sewage treatment system serves about 400,000 in the Regional Municipality of Peel and in the adjacent areas of Metropolitan Toronto. Installation of the incinerator will increase the plant's sludge handling capacity to serve a population of 500,000.

The project is financed by a 12½ per cent subsidy from the Ontario Government and a 16 2/3 per cent subsidy provided under the federal Community Services Contribution Program. The balance of the costs is carried by the Regional Municipality of Peel.

Health

Projects for Thunder Bay Hospitals Approved. Approval for new chronic care and additional psychogeriatric beds for the Thunder Bay area was announced recently by Health Minister Dennis Timbrell. Renovations will provide 25 beds for chronic care patients at McKellar General Hospital and 25 psychogeriatric beds at Lakehead Psychiatric Hospital. The changes were recommended by the Thunder Bay District Health Council. Aside from the new beds at McKellar, the renovations will provide the chronically ill with dining and activity areas to encourage and support normal lifestyles. Work will start as soon as the tendering process has been completed and spring, 1981, is the target date for completion. The 25 additional beds at the Lakehead Psychiatric Hospital will increase medical, physical and psychiatric treatment capacity for elderly people to 95 beds. Cost of the project is estimated at $400,000. The ministry hopes construction will start this fall and be finished by spring, 1981.

Housing

Housing Starts. Housing starts during June were at a seasonally adjusted annual rate of 151,800 for all areas according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final May rate was 126,000. Actual starts in urban areas in June were 11,685, a decrease of 19 per cent from the 14,352 recorded in June of last year. Starts of single detached dwellings during June totalled 5,561 compared to 8,288 in June 1979, a decrease of 33 per cent. Starts of multiple dwellings were up 1 per cent to 6,124 from 6,064.

Intergovernmental Affairs

1980 Equalization Factors for 1981 Apportionments and Resource Equalization Grants. Excerpts from a letter to all heads of council and municipal clerk-treasurers from Intergovernmental Affairs Minister Thomas Wells, dated 11 July 1980:

"New equalization factors are being published in the Ontario Gazette on Saturday 12 July. Last year when the equalization factors were unfrozen, it was obvious that application of these factors to apportionments and resource equalization grants would create substantial shifts in tax burdens. The problem with using equalization factors as the sole means of developing an equalized assessment -- which is roughly equivalent to aggregate market value -- is that it is based on the premise that all properties are assessed at the same proportion of market value. In reality, of course, the municipal tax system in Ontario neither assesses nor taxes each class of property at a rate that is equally proportional to the market value of the property. In particular, industrial and commercial property has historically been assessed -- and thus taxed -- at a higher proportion of value than residential and farm properties.

"For these reasons, if the new equalization factors introduced last year had been used alone, the result would have been unreasonable increases in the tax burden on residential and farm properties, particularly in rural communities. This was why the government limited the amount of change that would take place in 1980. In the development of this system, the government has had the benefit of the technical assistance and input of representatives of the municipalities. Today, in taking the initial steps towards a more permanent system, a basic premise is that municipalities'

ability to raise taxes on residential and farm properties will continue to be generally much less than their ability to raise taxes on commercial and industrial property.

"To compensate for the fact that residential and farm properties pay a lower proportion of their market value in taxes than commercial and industrial properties, it is necessary to revise aggregate market value -- or aggregate equalized assessment. Thus, for 1981 apportionment -- that is, cost-sharing within a county, region or district -- the equalized assessment in each municipality will be reduced by discounting the value of residential and farm property to reflect the lower rate of taxation imposed by municipalities on these properties. The applicable discounts will reflect both average tax practices within cost-sharing jurisdictions and the standard 15 per cent mill rate differential. A standard province-wide discount for residential and farm property would not be appropriate for apportionment purposes because there are wide variations throughout the province. Thus, discounts, will be used which relate to the actual situation in each county, region and district.

"This flexibility will ensure that the proportion of county or regional levies paid by each municipality will bear a close relationship to its relative ability to raise taxes within the cost-sharing area. Under this 'discount' approach, there will inevitably be some municipalities which may find that the new formula means that they must pay a greater share of the county or regional levy than they have in the past. To cushion the impact in such cases, the province will ensure that changes in assessment will not increase more than 5 per cent above the average for the county or region. Provincial grants will be paid to avoid tax increases that would otherwise occur. In developing the Resource Equalization Grants for 1981 -- which will be announced in the Fall -- an integral part of the formula will be the same principle as that relating to residential and farm assessment for apportionment purposes.

"The approach described here will, I believe, represent a strong foundation to ensure an appropriate cost-sharing formula and an equitable system of financial support for Ontario's municipalities. As always, however, we will be arranging for ongoing consultation via a series of meetings with municipal people throughout the province -- with the objective of obtaining additional input which may result in further refinements and improvements ... Examples of the operation of the system in your area will be provided. We will also continue to meet with representatives of the municipal associations to discuss what further steps might be taken to build upon the foundation provided by the program which I have outlined above. Our objective is to publish definitive regulations in the fall, and I expect that they will be that much better as a result of these continued discussions with municipal officials."

Northern Affairs

Woodland Indian Art Exhibit On Tour. The McMichael Canadian collection of Woodland Indian Art will tour northern Ontario this summer, visiting the James Bay Educational Centre in Moosonee and seven communities in northwestern Ontario. Costs of the two-part exhibition will be offset by a $25,000 grant from the ministry. Announcing the tour, Minister of Northern Affairs Leo Bernier explained that the internationally-acclaimed collection will be divided between a stationary display in Moosonee 20 June to 28 August and a mobile exhibition that will visit Kenora, Dryden, Sioux Lookout, Fort Frances, Ignace, Schreiber and Manitouwadge between 30 June and 28 August.

For many of the northern Ontario artists represented in the McMichael collection, the tour will be a return to the region whose legends and beauty inspired such renowned painters as Norval Morriseau, Carl Ray, Daphne Odjig, Blake Debosegai, Goyce and Joshim Kakegamic, Arthur Shilling and Benjamin Chee Chee. Other art forms are given space in the collection, including works by potter Valerie Whetung and carvings by Chief Jacob Thomas. The Woodland Indian art movement has evolved only recently. Taboos surrounding the depiction of tribal legends once existed, preventing all but shamans, the native religious leaders, from pursuing this art form. However, Norval Morriseau, an Ojibway from Beardmore, Ontario, persisted in painting and overcame the criticism that had inhibited his early work. Morriseau's first show in 1962, in Toronto's Pollock Gallery, sold out immediately and the movement was born. The McMichael Canadian Colection became the first art gallery to establish a permanent exhibition of contemporary Woodland Indian Art in 1975.

Grants to Confederation College. The minister recently announced a grant of $30,000 to the Confederation College of Applied Arts and Technology of Thunder Bay to help operate a specialized sport training camp this summer. The $30,000 grant will reduce the fees the College must charge and thus enable athletes attending the camp to apply the savings to transportation costs. "We are striving to make this specialized training accessible to athletes throughout northwestern Ontario," Mr. Bernier commented. The sports camps now available to northwestern Ontario athletes are either in southern Ontario or in other provinces. Consequently, the cost of attending is often prohibitive for most northwestern athletes. The camp will provide a unique training opportunity for young athletes between the ages of 10 and 16 years in track and field, gymnastics or soccer. Nine one-week sessions, both residential and non-residential, will be held at the College'e Thunder Bay campus during July and August.

In announcing the grant, Mr. Bernier said: "The 1981 Canada Games are stimulating a great deal of regional interest in track and field, gymnastics and soccer, as well as other sports. The Confederation College sports camps will provive northwestern Ontario athletes with the opportunity to receive specialized expert instruction that will enable them to compete for places on provincial teams on an equal basis with their counterparts from southern Ontario."

Transportation and Communications

Central Region Moves. The ministry's Central Region will be moving into the old North York municipal building at 5000 Yonge Street, Willowdale. The provincial government purchased the building with the intention of building a court house, but as that is not anticipated to take place for approximately five years, the Central Region is moving in. This will allow the ministry's drivers and vehicles division to move from Queen's Park to Downsview.

1980/81 Road Map. Ontario's 1980/81 road map shows regional, municipal, county and district road numbers for the first time. The updated map also features city inserts for Sarnia and Cornwall, in addition to 16 city inserts already on the map, plus a blow-up of southern Ontario's Golden Horseshow area. Time zones are shown on the northern Ontario portion of the map for the first time. A distance table, locations of both MTC and OPP offices, along with Industry and Tourism travel centres are also shown. About 80 per cent of the 2,300,000 maps are distributed by the Ministry of Industry and Tourism.

Treasury and Economics

Bond Issue Delayed. Salomon Brothers, Wood Gundy Incorporated and McLeod Young Weir Incorporated, managers for the Province of Ontario, have indicated that the province has delayed its plans for the completion of a US $400 million issue, originally scheduled for pricing and offering at the beginning of July. The proceeds of the planned offering of $150 million 10 year notes and $250 million 30 year debentures were to be advanced to Ontario Hydro to support its capital construction program. The province has requested its managers to advise underwriters and lenders of the desire to complete the offering substantially as proposed and as soon as practicable. The delay is due to the current volatile market conditions and the heavy financing calendar. No date has been set for the offering. (See Background 89/24, page 7).

PROCLAMATIONS

The Assessment Act. The Ministry of Revenue in accordance with section 71, subsection 3, of The Assessment Act published the 1980 Provincial Equalized Assessments and Equalization Factors for each municipality and locality of Ontario. The equalized assessment is expressed in dollars and the equalization factor is the percentage that the real property assessment, as returned, bears to this same assessment as equalized. The equalized assessment includes Rateable Real Property and Business Assessment only. (See pages 2856-2868 inclusive in the Ontario Gazette dated 12 July 1980.)

VIEWPOINT

A Way To Save Money. From an editorial in the Kingston Whig-Standard, 11 June 1980:

"City council this week agreed on a method of saving the municipality about $280,000 annually. It may smart at first, but once we get used to it, we'll probably realize it makes cents. It's an uncomplicated concept. Because the city needs working capital during the first few months of the year, and because, under the present system, it doesn't get it until municipal taxpayers pay up in late spring, the city has to borrow to keep going. The interest has lately totalled more than $250,000 annually.

"Under the new scheme, which emulates similar systems in many other cities, municipal taxpayers will be interim-billed for half their previous year's taxes. These will be due by the end of February. Then, when the budget's been struck in late March, the other half (or probably a bit more than a half, assuming taxes go up every year) will be due by the end of June. It will save each taxpayer an average of $12 a year.

"The only objection, to the new scheme is, perhaps, its timing. A bill for three or four hundred dollars next February is not going to be welcome, coming so soon after Christmas, and, as Alderman Neil McArthur said, in the midst of a heavy fuel payment month. But ratepayers have had 8½ months warning, and if they start saving now, they'll have the money by February, plus the interest. And they will have saved the city $250,000.

"We're not sure, however, that the city should have abandoned the plan to encourage taxpayers to pay their bills ahead of time. Under this plan, which has been in operation for many years, taxpayers received a discount for paying before the due date. A significant number took advantage of the discount, and the city fears that to continue it would be too costly. Surely the city could balance the benefit it receives from having taxes paid early with the cost of offering a discount?".

4. *DID YOU KNOW?*

The Municipal Elections Act. During the debate on Bill 71, An Act to amend The Municipal Elections Act, 1977, two unsuccessful amendments were introduced by the opposition parties regarding section 12 of the Act pertaining to the qualification of electors. The Liberal party amendment deleted the words "or other British subject" in (b). In moving the amendment, Waterloo-North MPP Herb Epp said in part: "When people come to this province and want to vote in a municipal election, and we have people coming from a multitude of countries, there is no particular reason why people from Commonwealth countries should have any particular preference over those from the United States, which is a very close ally of ours, or over those who come from some other country."

The N.D.P. amendment amends section 12 (b) to read "has been a permanent resident of Canada for a period of at least three years." Wentworth MPP Colin Isaacs said in part: "We believe very stongly that citizenship per se should not be a requirement for selecting electors in a municipal election. If we were to have strickly citizenship as a requirement, there would be taxation without representation at the municipal level, and that goes against the grain in free societies around the world."

In response, Parliamentary Assistant to the Minister of Intergovernmental Affairs, David Rotenberg said in part: "There are people in this country and within this province, both provincial and municipal electors, who have been voting for years as British subjects. It would seem to me that to disfranchise all of these people, to deprive them of their vote some five months from now when the municipal election takes place really is not fair ... Having said that, and I do not want to go into all the ramifications because anyone who wants to can read the Hansards from 1972, 1974 and 1977. As I say, I think there is a point that has been made by the member for Waterloo North and other members of the caucus that this matter should be reviewed. It is my personal opinion that we should be taking a look, not at this one section of The Municipal Elections Act - I am sure if the section carried the member for Waterloo North would move an amendment on the next section - but I think there is merit in having a look at the whole subject of British subjects within our general legislation.

"I am not saying we should do it, but I am saying that we should at least have a look at the legislation and whether or not we should change it. Certainly, there is no way we can condone taking the municipal franchise away from British subjects unless we also do it for provincial elections. All this should be considered at once, and all this should be considered as a package. Having heard the points raised by the members of the Liberal caucus this evening, I think we should at least have a look at this at some time in the future, but I do not think we should be amending the legislation this evening." The amendments were defeated.

NOTE: For further details of the debate see pages 2889-2910 of Hansard dated 16 June 1980.

5. *ASSOCIATION NEWS*

Environmental Impact Assessment Workshop. The Banff Centre School of Management will sponsor a workshop on 13-20 September 1980. In keeping with the policy to emphasize projects, the workshop will concentrate on hydro dam and reservoir planning and will feature a two-day field trip to the Revelstoke project, currently under construction by B.C. Hydro and Power Authority. The total cost of the workshop including registration, tuition, field trip expenses, room and meals, is $1,095. For further information contact the School of Management, Banff Centre, P.O. Box 1020, Banff, Alberta, T0L 0C0.

Capitol Hill Workshop. The Institute of Research on Public Policy presents a Capitol Hill Workshop in Washington D.C. on 16-18 September 1980. For several years, the Institute has organized a series of highly successful seminars in Ottawa for executives from the private sector and from provincial governments to acquire a better understanding of federal government processes and methods of decision-making. Participants have the opportunity to engage in off-the-record discussion of important issues and trends in public policy with senior federal officials and politicians. In organizing the first Capitol Hill Workshop in Washington for Canadian business and government executives, The Institute has decided to follow the format of the Ottawa seminars. The emphasis will be on frank discussion of important political, economic, and social realities facing the United States today with distinguished members of the Administration, Congress, the corporate community, the national media, academia, and special interest groups.

For further information contact Mr. Donald Wilson, Institute for Research on Public Policy, 60 Queen Street, 12th floor, Ottawa, Ontario, K1P 5Y7.

R.T.A.C. The Roads and Transportation Association of Canada will hold its annual conference at the Royal York Hotel, Toronto, on 29 September to 2 October 1980. This year's four-day program will be of direct benefit to a broad cross-section of the Canadian transport community, particularly to public and private sector representatives involved in roads, transit and the trucking and third level/general aviation wings of the carrier industry. Moreover, the conference allows delegates to keep close tabs on their related sectors and offers them a broad look at transportation in general. About 25 sessions and workshops on a variety of topics have been organized; numerous committee meetings are scheduled; special events including luncheons with authoritative speakers and technical tours have been planned; and social activities for delegates and their spouses are being arranged.

A special program has again been prepared for municipal councillor delegates. Scheduled for 29-30 September, it includes two morning sessions, one on transportation in the 80s, the other on secondary roads. Both will bring together well-qualified speakers. For further information contact RTAC, 1765 St. Laurent Blvd., Ottawa, Ontario, K1G 3V4.

How to Resolve Rural Land Use Problems. The Banff Centre School of Management will hold a seminar on Land Use Planning on 5-11 October 1980. The challenge of rural land use planning is to manage the tension between preservation and use. This seminar will focus on existing rural land use policies at all levels of government and will attempt to reach a consensus on methods of solving rural land use problems. The total cost of the workshop for registration, tuition and accommodation and meals is $895. For further information contact The School of Management,Banff Centre, P.O. Box 1020, Banff, Alberta, T0L 0C0.

FROM THE BOOKSHELF

A Calendar Guide to Municipal Elections 1980. A copy of Local Government "A Calendar Guide to Municipal Elections 1980" is being sent to all Ontario municipalities with this issue of Background. Additional copies are available at $.50 each, prepaid, from the Publications Centre, 880 Bay Street, Toronto, M7A 1N8.

7. *PEOPLE AND PLACES*

Toronto city council has approved a two-year agreement with firefighters, increasing the annual pay of a first-class fireman to $443 above that of a first-class Metro Toronto police constable by mid-October -- $24,473 compared with $24,030.

Elected representatives of Simcoe county's municipalities and two major school boards became allies recently in the continuing battle against rising property taxes. Angry because the 34 municipal governments in Simcoe County are required to collect tax revenue for the boards, and forced as a result to take flack from irate ratepayers, county council invited the board to attend a meeting and account for its $88 million budgets and the resulting property tax increases. Following the meeting, Warden Allan McLean said the boards' representatives "enlightened us" on their position and problems.

Sudbury Regional Police Association have accepted a new two-year agreement which provides annual wage increases of 9 per cent for 1980 and 7.5 per cent in the second year. First class constables were earning $21,617 annually but with the increases will receive $25,334 by the end of the new contract.

Arbitrator Kenneth Burkett, a Toronto economist, handed down a binding decision for Metro Toronto police which called for a 8.03 per cent salary increase for first class constables retroactive to 1 January 1980. Effective 1 August 1980, the salary will be increased again by 2.12 per cent raising a first class constable's annual salary to $24,030, an increase of $1,750 over 1979.

We Need Your Help. Section 363 of The Municipal Act states: "Bylaws may be passed by the councils of urban municipalities:

"(15) For requiring the installation and maintenance of safety devices for window cleaners, for inspecting such devices and for prohibiting any person from cleaning the outside of windows of buildings on which such devices are installed unless such devices are used."

The Advisory Service of the Occupational Health and Safety Division, Ministry of Labour, has requested information on the cities, towns and villages who may have passed safety bylaws under this section.

If you have adopted such a bylaw please advice BACKGROUND and a copy of your bylaw would be appreciated.

Quote of the Week. Lakeshore M.P.P. Pat Lawlor during the debate on Bill 1, An Act to amend The Libel and Slander Act.

"Mr. Chairman, we give accord to the legislation as it has been thrashed out, winnowed through and shredded in committee, and has emerged in this way."

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background

Ontario
Ministry of Intergovernmental Affairs
Government Publications

The Honourable Thomas L. Wells
Minister
D.W. Stevenson
Deputy Minister

80/30

25 July 1980

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1. *AROUND THE MINISTRIES*

Agriculture and Food

Graduates Up Five Per Cent. Agriculture and Food Minister Lorne Henderson has announced that 615 diploma students graduated from Ontario's agricultural colleges this year. This is an increase of nearly five per cent over 1979. Overall enrolment in the two-year agriculture diploma program, offered at the four colleges of agricultural technology which are operated by the ministry, and at the University of Guelph, increased by 6.6 per cent last fall. Kemptville College of Agricultural Technology reported the largest increase in graduates. The college awarded 167 diplomas this year -- the largest number in the college's history. The student population at the eastern Ontario college has doubled in the past five years. Graduating classes at the other colleges were: Centralia, 118; Guelph, 151; New Liskeard, 34; and Ridgetown, 145.

In making the announcement, Mr. Henderson said: "The excellent employment record of students from the agricultural colleges is certainly the major reason for the continuing increases in enrolment." A high percentage of the students graduating from farm business management programs return to farming. The remainder of the students are employed in agribusiness, food services and other allied industries.

The University of Guelph and the Colleges of Agricultural Technology offer diplomas in food service management, food and fashion, community home economics, animal health technology, equine technology, agricultural laboratory technology, agricultural mechanics and agricultural business and commerce.

Consumer and Commercial Relations

Gasoline and You. Would you go around carrying dynamite in an old shoe box tossed in the back of your car?

The ministry's new film, "Gasoline and You", points out that people take precisely that risk when they take gasoline for granted. People who use portable gasoline containers for cars, boats and lawnmowers often handle the potentially dangerous fuel carelessly or store it improperly. The 10-minute, 16 mm color film compares unsafe 'maple syrup can' gasoline containers with a bundle of dynamite and demonstrates that comparison with a visually dramatic explosion. As we follow Bob, the average consumer, fumbling through the most common mistakes, we learn the ground rules of gasoline safety.

Suggested uses: This film is ideal for gasoline safety and fire prevention programs in educational institutions, youth organizations, sports/recreational/car/home improvement shows, community centres and malls. "Gasoline and You" is available for free loan in two formats: the complete 10-minute version, and a 60-second public service announcement clip, both in 16 mm. Both formats may be obtained from: Modern Talking Picture Services Inc.,143 Sparks Avenue, Willowdale, Ontario, M2H 2S5; tel. (416) 498-7290. For a list of other free loan films, contact the Consumer Information Centre, Ontario Ministry of Consumer and Commercial Relations, 555 Younge Street, Toronto, M7A 2H6; tel: (416) 963-1111, collect calls welcome.

Energy

Vanpooling. The Ontario Energy Corporation (OEC) recently announced the establishment of an affiliated company -- The Ontario Van Pool Organization Ltd. (OVPO) -- to encourage the greater use of van pooling by those who commute to and from work by private car. Vanpooling is a relatively new concept in commuting where 10-12 people with a common work destination and who live near each other, get together in order to travel to and from work in a 12-passenger van. Tne new organization, OVPO, will purchase, maintain and operate individual vans for groups of commuters travelling regularly to and from the municipality where they live to another in which they work. OVPO now has staff ready to provide assistance to groups in the formation and operation of individual vanpools.

Twenty per cent of all gasoline consumed in Ontario is for commuting, often in cars carrying one passenger. The scope for reducing gasoline consumption is significant. UVPO president Malcolm Rowan said: "One vanpool could eliminate the need for up to 11 private cars travelling to and from work. That means an annual saving of more than 34,000 litres (7,500 gallons) of gasoline for a typical 70-kilometre round trip." OVPO has ordered 10 Maxi Vans for use during the first phase of the project. Each van will be fitted with 12 individual seats, full air conditioning and a sound system, as well as a number of other features, to make commuting by vanpool a convenient and comfortable way to travel to and from work. Individual fares in each vanpool will, for the most part, be less expensive than other forms of travel over the same distances.

The government announced the establishment of a vanpooling project during the Spring Throne Speech as part of a broad range of energy conservation measures. The OEC has been assigned this task and has taken over an existing experimental project for vanpooling which has been operated by MTC for the past year. Although the first phase of the OVPO project will be limited to Ontario Government employees in the Metro Toronto area, OVPO will also encourage and provide assistance to private sector groups to establish and maintain commuter vanpools. As presently structured, each vanpool will accommodate 12 people in a distinctive silver van with blue and yellow markings with the OVPO logo on each side. Eleven passengers will pay full fare, while the driver rides free and has limited use of the van when it is not being used for commuting.

Energy Savers Program. Energy Minister Robert Welch recently launched the "Energy Savers" campaign -- a campaign to conserve energy, particularly gasoline and other petroleum products. Representatives from the Toronto area media have volunteered to participate in a car rally over the next three weeks. During the first week of the rally, each of the volunteers will drive their cars as they normally do, making no changes in their normal driving habits, but keeping individual records of their cars' gasoline or diesel consumption. In the second week of the rally, each participant will attend a driving clinic conducted by the Ontario Motor League. This clinic will emphasize driving habits that help to improve fuel economy. As well, the cars of all participants will receive a comprehensive tune-up which will put each in top operating condition. Then, during the third week, each driver will record their performance which will be compared with the first week's records.

Mr. Welch said: "I am confident that the results of this third week will show significant savings in the amount of fuel used compared with the first week. We expect there will be on average savings of about 10 per cent in gasoline and diesel fuel consumption during this rally. If that 10 per cent could be achieved by each driver in this province we could reduce our total gasoline and diesel fuel consumption by about 300 million gallons -- or by more than $300 million at current prices for these fuels. We are going to demonstrate how easy it is to save gasoline and diesel fuel this summer by having similar rallies in at least three other communities throughout Ontario. We in the Government of Ontario are committeed to reducing the growth in energy consumption in this province. The Energy Savers is one reflection of our commitment."

Natural Resources

Sibley Provincial Park Master Plan Released. Sibley Provincial Park will continue to be classified as a natural environment park according to its master plan released recently by Natural Resources Minister James Auld. Established in 1944, the park occupies almost all of Sibley Peninsula which extends into the northern waters of Lake Superior, within view of Thunder Bay. The tip of the 243.4 sq. km. park resembles a reclining human figure when viewed from the Thunder Bay area. Called the "Sleeping Giant", this feature has made Sibley park familiar to area residents and tourists alike. "The master plan ensures that recreational opportunities remain compatible with the park's distinctive natural features," Mr. Auld said. A highlight for many of the park's visitors is viewing wildlife, particularly moose. Habitat management is expected to improve viewing opportunities.

Camping, swimming, boating and hiking opportunities will continue to be provided at various locations within the park. Improvements will be made to campsite and day use facilities at Marie Louise campground and, if needed, additional campsites will be developed on Finlay Bay. The visitor services program will emphasize education and interpretation of the park's natural and cultural resources. Demonstration areas will be developed describing wildlife and forest management. Public concerns and recommendations voiced early in the planning process are

reflected in the master plan. Copies are available for $2 from Ministry of Natural Resources Public Service Centre, Room 1640, Whitney Block, Queen's Park, Toronto, M7A 1W3; and Ministry of Natural Resources offices at 435 James Street South, P.O. Box 5000, Thunder Bay, P7C 5G6.

Northern Affairs

New Health Program for Underserviced Areas. An audiologist and three speech pathologists will begin work in four northern communities this summer as part of a joint program by the Ministries of Health and Northern Affairs to improve health services in areas of northern Ontario. The placement of these positions was based on recommendations from the Algoma, Cochrane and Thunder Bay District Health Councils. The four therapists will work in public health units, providing remedial, as well as preventive,care. In Timmins, audiologist Shane Moodie will be attached to the Porcupine Health Unit and speech pathologist Margot Clinker will work in the Kapuskasing office of the same unit. Speech pathologist Susan Pelletier will divide her duties equally between the Algoma Home Care Program in Sault Ste. Marie and the Algoma Public Health Unit for general services to eastern Algoma.

In the district of Thunder Bay, speech pathologist Bonnie Breadner will work with the Thunder Bay Health Care Unit to service Marathon, Manitouwadge and Terrace Bay. In a joint announcement recently Health Minister Dennis Timbrell and Northern Affairs Minister Leo Bernier explained that Northern Affairs will provide $42,000 for the purchase of equipment for the four new practices while the Ministry of Health will assume the ongoing annual operating costs of $114,000. During their undergraduate studies, three of the four therapists were recipients of a $5,000 bursary provided through the Underserviced Area Bursary Program funded by the Ministry of Northern Affairs and administered by the Ministry of Health. Recipients can receive bursaries for a maximum of two years, and in return must agree to practise for an equivalent length of time in an underserviced community in Ontario

Treasury and Economics

Vital Statistics. The estimated population for Ontario on 1 April 1980 was 8,559,700. Other vital statistics for April 1980 are:

-- *Births*. Totalled almost 10,569 live births, showing an increase of 912 births (9.4%) over April last year. For the four month period, however, the total was 0.7% below the same period last year. For the twelve months ending April 1980, the total 123,074 births was up 1.2% over the same period a year ago, and the estimated birth rate per 1,000 population was 14.4, the same as last year.

-- *Deaths*. Totalled 5,303, only slightly above the April total for last year. For the twelve months ending April 1980, the number of deaths at 62,942 was 4.1% above the same period last year, and the estimated death rate was 7.4 per 1,000 population, up from 7.2 a year earlier.

-- *Natural Increase*. 20% higher in April 1980 than in April 1979. However, for the January-April period, natural increase in 1980 amounted to almost 18,500 as compared to over 20,000 during the same period a year ago, a decline of 7.7%. For the twelve months ending April 1980, natural increase added 60,132 persons to Ontario's population, a decline of 1,029, or 1.7% from the same period a year ago. The natural increase rate was 7.0, down from 7.2 last year.

-- *Marriages*. Totalled 3,330, an increase of 324 marriages over April last year. During the January-April period there was an increase of 404 marriages or 3.3% over the same period a year ago. For the twelve month period, the marriage rate per 1,000 population was 8.0, up from 7.9 in the same period last year.

-- *Divorces*. Totalled 1,499, showing an increase of exactly one divorce over April last year. However, for the four month period the total was 10.3% over last year, and for the twelve month period it was 7.8% over the same period a year ago. The divorce rate was 2.6 per 1,000 population compared with 2.4 last year.

-- *Interprovincial Migration Estimates*. In March 1980, Ontario lost an estimated 1,637 persons in the exchange of migrants between Ontario and other provinces and territories. On a net basis Ontario gained a total of 811 migrants (396 from Quebec, 287 from the Atlantic Provinces, and 128 from Manitoba). However, Ontario lost a net total of 2,448 persons in the exchange with Western Canada, particularly Alberta 1,234 and British Columbia 1,094. During the twelve month period ending with March 1980, Ontario lost an estimated 12,695 persons. On a net basis the province gained 17,292 migrants,from Quebec 16,569, Newfoundland 660, and New Brunswick 63. The province lost in the exchange,with Alberta 18,146, British Columbia, 9,650, Saskatchewan 1,317, Prince Edward Island 238, Nova Scotia 90, Manitoba 60, and Yukon and N.W.T. 486.

2. *NEWS FROM THE PROVINCES*

Manitoba. Powers to deal with all aspects of the handling of hazardous materials in Manitoba, including a requirement for compulsory reporting of environmental accidents anywhere in the province, are provided for in a bill to amend the Clean Environment Act. Introduced in the Legislature by Environment Minister Warner Jorgenson, the bill would authorize the minister, for the first time, to issue written orders to any person owning, or having custody of or controlling any hazardous material, requiring its removal or disposal, or to take special precautions in its use, storage, handling or transportation. Failure to comply with such an order would be an offence and could result in the material being seized, disposed of or otherwise dealt with by the government at the cost of its owner.

The measure also expands the authority of environmental officers in investigation of the handling of hazardous materials and contaminants and of environmental accidents. Their authority is extended to inspection of documents, facilities and procedures related to hazardous materials. In environmental accidents they would have right of entry, authority to seize hazardous materials, and to move property or excavate as necessary to deal effectively with the accident. Procedures on reporting environmental accidents, designation of hazardous materials and establishing standards for the handling, storage and use of hazarous materials and disposal of their containers would be spelled out by government regulation. Hazardous material is defined in the amending bill as any substance so designated in regulations under the Act. Environmental accident is defined as release of a contaminant into the environment, other than in accordance with regulations or orders of the Clean Environment Commission, which "creates or may create a hazard to human life or health, to other living organisms, or to the physical environment."

The bill provides a new definition for abatement projects, under which currently an enterprise causing an undesirable environmental condition can be physically moved in a process initiated by a municipality. However, in some cases it may be considered preferable to remove the residences or other occupants of the area affected by the condition. Under the new definition, approval of a project can authorize the removal of the undesirable condition or the people and property affected by it. Mr. Jorgenson noted that the Clean Environment Commission presently holds public hearings on abatement project proposals originated by a

municipal council and referred to the commission by the minister. Following hearings the commission may issue an order authorizing the project. The provincial government may, at its discretion, participate financially with a municipality up to a maximum of 50 per cent of the costs of the project, but is not bound to do so. Under the amending bill, the commission would continue to hold hearings but its power would be limited to making recommendations to the minister rather than issuing an order on an abatement project. In another area, the powers of the Clean Environment Commission would be expanded by authorizing it to attach terms and conditions to an order in which they can now establish only limits of discharges by any undertaking into the air, water or onto land.

3. *VIEWPOINT*

Local Focus Main Concern. From an editorial in The Oshawa Times, 8 July 1980:

"The mandate of any local council should be local affairs. At least it should be. Sometimes, local councils stray from purely local matters to distant fields. The Town of Newcastle, for instance, recently passed a resolution condemning the Soviet invasion of Afghanistan. Newcastle (not the only municipality to do so) was merely stating the obvious: that Canadians will not tolerate international aggression.

"While we agree with the sentiment, we question why local councils choose to get involved in areas outside their jurisdiction. This tendency has almost become a pattern. In past months, local councils across Ontario have debates and drawn up petitions on everything from Quebec to Alberta oil and, most lately, Afghanistan. We've seen one council (not Newcastle) allot 15 minutes to discuss a resolution about wind power for energy. Ridiculous, of course.

"Will Newcastle's resolution force the Soviet's hand in Afghanistan? Of course, not. Ottawa has that responsibility and the 'local' input comes properly from the sitting member of parliament. We appreciate the interest of local councils in world affairs. But we wish they would restrict themselves to the job at hand - local affairs."

4. *DID YOU KNOW?*

The Retail Sales Tax Act. At a recent meeting of Zone-2 AMCTO, a discussion took place as to whether the sale of council minutes were taxable or not, as it was pointed out that Hansard is not taxable. (See Background 80/20, page 10). The Retail Sales Tax Branch of the Ministry of Revenue advise that with respect to printed matter, The Retail Sales Tax Act provides exemption to the purchaser of bound books that are published solely for educational, technical cultural or literary purposes and contain no advertising. However, in general, there are no provisions within the legislation which exempts unbound material of the same general nature. In addition, certain classes of bound books such as catalogues and directories are specifically excluded from the exemption.

Voters' lists are taxable either because they are unbound or, if bound, they are considered to be in the same general class as directories. Minutes of council meetings, when bound, are considered to be "books" and thus tax exempt. Given the wide range of activities affected by The Retail Sales Tax,the branch advises that every effort is made to achieve consistency of interpretation and would be pleased to look into any specific cases of inconsistency that is brought to their attention. Contact Retail Sales Tax Branch, Ministry of Revenue, 15th floor, 77 Bloor St. West, Toronto.

5. *ASSOCIATION NEWS*

A.M.M.O. The Association of Mining Municipalities of Ontario met in Elliot Lake recently. Mr. Ralph E. Allerston, a director of the Prospectors and Developers Association spoke about the various problems associated with mineral exploration and compared the operation of the old Department of Mines and the present Ministry of Natural Resources. Following a discussion, the delegates adopted a resolution requesting "that the government go back to a format which worked and we request that the Ministry of Mines be reinstituted." Another resolution was passed pertaining to "Indian cautions", and the government was requested to "address themselves with all speed to eliminate or satisfy existing cautions and take steps to prevent any frivolous reocurrence that would curtail mineral exploration."

The following were elected to office for 1980/81: Councillor Millie Baird (Kirkland Lake) president; Reeve Michael Therrien (Black River-Matheson) vice-president and S. Rochon (Hagar), S. Mainville (Rayside Balfour), D. Collins (Timmins) R. Alaine (McGarry) as directors.

A.M.C.T.O. During the annual conference of the Association of Municipal Clerks and Treasurers of Ontario held at the Inn-on-the-Park in June, a discussion paper "Future Directions" was discussed and approved in principle. The paper points out that the association has been attempting, for some years, to evolve a program to meet the needs for improved management training and advanced education for its members. The association offers the basic Municipal Administration Program which has now been completed by some 900 persons since its inception in the early 1960's. The continuing education program beyond the A.M.C.T. basic program will permit the members of the association, and give them the incentive, to continue their education so that they can best serve the public under rapidly changing conditions. The program should relate to the advanced education requirements of clerks, treasurers and administrators in both small and large municipalities. The only advanced program being given at this time is the advanced accounting training offered by The Society of Management Accountants of Ontario which is the municipal accounting course. The Ontario Municipal Management Development Board is presently considering the direction it should take in providing improved management training and education at the municipal level.

The special committee established by the board carefully considered the present designation and recommended that the association retain both the A.M.C.T. and A.M.C.T.(A) designations and that they be available to all members of A.M.C.T.O. The A.M.C.T. designation, therefore, becomes the basic designation of members of the association. To qualify for the Advanced designation P.M.C.T. (Professional Municipal Clerk/Treasurer), a person would:

-- Have the right to currently use the A.M.C.T. designation.

-- Have completed the requirements for the advanced certificate in professional development which would include:

. The advanced educational and organizational contribution requirements as set out by the association (mandatory)

. The professional performance requirements which are set by the association.

-- Have a minimum of 5 years' experience in a municipality as a clerk, deputy clerk, treasurer, deputy treasurer, chief administrative officer or deputy chief administrative officer or any combination of that experience.

In addition to the Advanced P.M.C.T. designation the special committee further recommended that a certificate of Advanced Professional Development be established to recognize association members who have educational and professional requirements for the P.M.C.T. designation but are not eligible for the P.M.C.T. designation because of their positions. The committee further recommended that the candidate must accumulate a total of 100 credits in order to qualify for the Certificate of Advanced Professional Development; that a minimum of 60 credits must be accumulated through completion of educational requirements and that a minimum of 10 credits must be obtained through involvement in the Association of Municipal Clerks and Treasurers of Ontario. The remaining credits may be obtained through a combination of education, association contributions, professional involvement, etc.

The Board of Directors for 1980-81 include Bob Barton (North Bay) president; Doug Armstrong (County of Peterborough) vice president and Ken Taniwa (Marathon), Bruce Bayne (Orillia), Leo Lessard (Tecumseh), George Skirda (Region of Sudbury), Fred Bauthus (Richmond Hill); Myrtle Weedmark (Township of Rideau), Terrance Julian (City of Mississauga), as directors.

6. *FROM THE BOOKSHELF*

The Municipal Elections Act. The latest publication in the Local Government Division's bulletin series, Bulletin #41 "The Municipal Elections Act, 1977" deals with the recent amendments to The Municipal Elections Act, 1977 that came into force on 17 June 1980. (For a discussion of The Municipal Elections Act, 1977 and earlier amendments please refer to Bulletins 1 and 3 of the series). A copy of Bulletin #41 is enclosed in this issue of Background to all Ontario municipalities.

This most recent group of amendments affect a number of administrative improvements to the conduct of municipal elections. Some of the principle features of the legislation are the following:

-- A. The period of time allotted for the revision of the preliminary list has been set back two days.

-- B. The period for receiving nomination papers has been reduced.

-- C. The proceedings to be taken by a D.R.O. when names are added to the polling list under section 33, 51 or 56 of the Act are simplified.

-- D. The procedure on an application for a recount or final addition is revised to provide an opportunity for candidates affected thereby to be heard by the judge before he determines whether the application is to be granted.

-- E. The status of a candidate declared elected when proceedings are then launche for a recount or final addition is clarified.

Additional copies of Bulletin #41 are available at $1.00 each, prepaid, from the Publications Centre, 880 Bay Street, Toronto, M7A 1N8.

7. *PEOPLE AND PLACES*

The phone number for the Improvement District of Cameron is 744-2144 (90/16).

Veteran councillor Bessie Ward of the Town of Picton died in early June. Councillor Ward, who was also deputy mayor, has served on town council for nearly 20 years. Widow of the late Albert Ward, who served on town council for 11 years, including five as reeve, Mrs. Ward ran for office for the first time after her husband's death.

Hugh Adcock, assistant deputy minister of planning, research and development, Ministry of Transportation and Communications, retired 27 June 1980 after 32 years with the ministry.

A major step towards the annexation of a portion of Adelaide Township by the Town of Strathroy was taken recently, when the two municipalities signed an annexation agreement. The agreement means that the township will not object to the transfer of approximately 1,400 acres of land at a O.M.B. hearing scheduled for 28 July.

Mrs. Kathleen Alexander has replaced Jim Morey as clerk-treasurer of the Township of South Monaghan (65/20). The telephone is now (705) 939-6079. Mr. Morey has returned to the private sector.

Don Baxter has been appointed commissioner of planning for the Borough of East York (3/4). Mr. Baxter was previously deputy planner.

Bruce Cameron has been appointed engineer for the Town of East Gwillimbury (23/3).

Frank Cerra, a PUC commissioner for the City of Sault Ste. Marie since 1957,died recently.

Donald Charlton has been appointed road superintendent for the Township of South Dorchester (33/16).

Alderman Richard Dow, "Mr. Copper Cliff", of the City of Sudbury, has been named a member of the Order of Canada - the highest civilian honour of the Canadian government. Mr. Dow's political career began 23 years ago when he moved to Copper Cliff. One year later, he was elected town councillor. In 1959 he was elected mayor of the former Town of Copper Cliff and he has been continuously re-elected, often unchallenged, as mayor, and now as alderman, ever since.

Dymond Township taxpayers will face an increase in the municipal mill rate this year due due to the costs involved in the recent annexation hearing with the Town of New Liskeard. Although the township was successful in defending against the annexation bid, the legal costs were heavy.

Machar council has appointed Gail Halford as secretary-treasurer of the South River-Machar planning board following the resignation of secretary-treasurer Ron Thorne due to other commitments.

Brian Hull, with the Ministry of Treasury and Economics for ten years, the last five as senior budget advisor for fiscal policy and economic research, has been appointed executive director of the Canadian Federation for Economic Education.

Jacques Lecours has resigned from the Town of Hearst council after serving for nine years.

Douglas Leighton has been appointed economic development commissioner for the City of Sault Ste. Marie to replace Vince Sguigna. Mr. Leighton was previously economic development officer for the Town of Fort Erie.

Larry Manley has been appointed engineer for the Township of Marathon (99/9).

Minden and Haliburton councils have agreed to meet to discuss the possibility of hiring a recreation director to serve the two communities. Minden Reeve Sinclair Nesbitt noted that neither township can afford a recreation director and that cooperating might prove to be advantageous for both communities.

Norman Morris has been appointed general manager of the Ontario Lottery Corporation to replace Marshall Pollock, who resigned in March to work in the private sector.

Albert Piroth has been appointed to Picton town council to fill a vacancy. Mr. Piroth, a former reeve and councillor will complete the term of the late Bessie War

Deputy Reeve Joan Rankin has resigned from the Town of Fergus council.

A Scarborough energy conservation plan has saved the borough $500,000 in operating costs last year and $160,000 to mid-June this year. Mayor Gus Harris said the mone was saved by converting municipal equipment and machinery to diesel fuel and by replacing fluorescent street lights with mercury vapor lamps.

The Scarborough Board of Education has managed to trim about $490,000 from its 1979 energy bill. Although the board did not meet its objective of reducing its 1979 energy consumption by 15 per cent from 1978 levels, the nine per cent saving was considered "fairly good results."

The Region of Sudbury expects to save $72,000 this year by cutting energy use by seven per cent. The projected savings stem from an energy use review carried out by a special task force of regional employees. The group issues guidelines on conservation measures in the 20 buildings under the region's administration, and made suggestions to employees on how to more efficiently use vehicles and other equipment.

Staff Sgt. Don Shoveller of the Niagara Police Force has been appointed deputy chie of police for the Town of Elliot Lake.

Quote of the Week. The Town of Forest had to cancel a regular committee of the whole meeting recently as there was nothing on the agenda. Reeve Leigh Crozier said:

"When there's nothing to talk about in Forest, things are bad."

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Ontario
Ministry of Intergovernmental Affairs

Government Publications

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/31 1 August 1980

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1. *AT QUEEN'S PARK*

Standing Procedural Affairs Committee. The Standing Procedural Affairs Committee of the Legislative Assembly will be reviewing the operation of a number of agencies of the Ontario Government in order to reduce possible overlapping and redundancy. The meetings will be held from 16 September to 2 October 1980, at the Legislature.

The Committee invites written submissions. The agencies to be reviewed are:

-- Liquor Control Board of Ontario
-- Ontario Educational Communications Authority
-- Ontario Labour Relations Board
-- Ontario Northland Transportation Commission
-- Ontario Lottery Corporation
-- Board of Ophthalmic Dispensers of Ontario

Written submissions should be forwarded to the committee, Room 1413, Whitney Block, 99 Wellesley Street West, Toronto, Ontario, M7A 1W3 (416) 965-1624.

Appointments. Premier William Davis recently announced the following appointments:

-- Mary Brown of Toronto as Chairman of the Board of Censors. In 1977, she joined the Theatres Branch as a member of the Censor Board and in 1979 she was promoted to assistant director and vice chairman. Mrs. Brown succeeds Don Sims who recently retired.

-- Suzette Coate of Willowdale as a member of the Board of Trustees of Sunnybrook Hospital.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Sow Weaner Stabilization Plan. Agriculture and Food Minister Lorne Henderson has announced the final details of the Sow Weaner Pig Stabilization Plan which has come into effect retroactive to 1 April 1980. Farmers will enrol as producers for a five-year period, ending 31 March, 1985. The plan will work on two six-month periods per year, ending 30 September and 31 March of each year. The minimum number of sows eligible for enrolment is four; the maximum number a producer may enrol is 100. The commission will verify sow counts by making spot checks on randomly chosen farms.

As in other stabilization plans, the government will pay two-thirds. For the sow weaner plan, however, the commission will pay most of the farmers' fees in advance and recover them when hog prices improve. Payments will be based on the price of market hogs, but paid on sows. Additional details as eligibility of partnerships and method of registering sows will be covered in a brochure to be mailed early this month, together with application forms, to all producers registered with the Ontario Pork Producers' Marketing Board. Brochures and application forms will also be available from ministry offices.

Goldenrod Takes Blame For Ragweed in Hay Fever Season. Many hay fever sufferers spend the last months of summer trying to avoid the ragweed plant that causes their discomfor but many have been avoiding the wrong plant. Many people confuse ragweed and goldenrod because they flower at the same time -- early August to late September, but only ragweed causes hay fever. Unlike the bright yellow flowers of goldenrod, ragweed blooms are inconspicuous spikes of tiny green flowers. Common ragweed is characterized by finely divided green leaves. The urban areas of the province, particularly in southern Ontario, are the worst areas for hay fever victims. The weed is commonly foun in cultivated fields, fence lines, waste areas, vacant lots, and along stream banks and edges of woodlands.

Attorney General

Appointments. Attorney General Roy McMurtry recently announced the following appointments.

-- William W. Bradley of Fort Frances as a judge of the Provincial Court (Criminal and Family Division) effective 2 September. Judge Bradley will preside in Kenora.

-- Patrick Dunn of Toronto as a judge of the Provincial Court (Family Division) effective 18 August. Judge Dunn will preside in the Judicial District of York.

-- Benjamin Gottlieb of Downsview as a full-time Justice of the Peace for the Judicial District of York effective immediately.

-- James P. Nevins of Stouffville as a judge of the Provincial Court (Family Division) effective 18 August. Judge Nevins will preside in the Judicial District of York Region.

-- Kenneth E. Pedlar of Kingston as a judge of the Provincial Court (Family Division) effective 18 August. Judge Pedlar will preside in the County of Frontenac.

Community and Social Services

Child Research Grants. Grants totalling $350,000 in the current fiscal year are available for child-related research, Community and Social Services Minister Keith Norton announced recently. The grants money represents part of the ministry's $4 million allocation from the Provincial Lottery. A total of over $550,000 has already been committed for 14 research grants announced earlier this year. Another $540,000 in lottery funds will be apportioned later this year for special research projects being planned by the children's services division of the ministry.

The grants program is being administered by the Ontario Mental Health Foundation. All projects will be subject to the foundation's rules for project research. The deadline for research grant applications is 30 September 1980. Research projects may involve any of the services provided by the ministry's childrens services division including: day care, child welfare, juvenile corrections, mental health and services for the developmentally handicapped. Research can focus on children with special needs requiring any of these services or a combination of them. The research funds are not intended for major equipment purchases. Research programs should be specific and with a fixed term of duration. Requests for grants for more than one year (with a maximum of three years) will be considered with funding in later years contingent upon available funds.

Copies of the pamphlet outlining guidelines for submissions to the program, application forms, and copies of the foundation's rules for project research are available from the Ontario Mental Health Foundation, Suite 1708, 365 Bloor Street East, Toronto, Ontario, M4W 3L4. (416) 920-7721.

Culture and Recreation

Refugee Settlement. Culture and Recreation Minister Reuben Baetz announced recently that the Indochinese refugee settlement (IRS) unit in his ministry has made a grant of $89,300 to the Toronto Interagency Project for Southeast Asian refugees. The project is composed of seven agencies who share information about the special cultural and linguistic problems involved in helping Indochinese refugees settle in Ontario. The grant is for the coordination and delivery of orientation problems and for the recruitment and training of more volunteers. The grant is for the current fiscal year ending 31 March 1981. Mr. Baetz said that since the Toronto Interagency Project came together

a year ago "it has worked effectively to coordinate the agencies' efforts to meet the needs of a large influx of refugees settling in Metro Toronto. We are happy to have been able to support the project's work."

A committee of representatives from the agencies allocates the funds and administers programs. The programs are mainly for privately-sponsored refugees. The agencies arrange orientation programs at three levels, initial, intermediate and advanced. Topics covered include the Canadian winter, transportation, Canadian money, jobs, social insurance numbers, telephones, the school system, Canadian culture. Besides classes and workshops led by special resource people, the orientation programs give refugees an opportunity for interaction among themselves. Individual counselling is also available. The project will locate, train and match up volunteer interpreters with the sponsors and refugees requiring them.

Appointments. Dr. George Bancroft of Toronto has been appointed executive director of the ministry's citizenship division effective 1 September 1980. He replaces the late Robert McPhee who had been the executive director until his death earlier this year. Since 1969 Dr. Bancroft has been a professor in the Faculty of Education, University of Toronto.

Energy

Energy from Waste. A $1,000,000 two-year study, to determine the feasibility of convert: municipal garbage and other wastes into steam and electricity in the Regional Municipality of Ottawa-Carleton, has been announced by Energy Minister Robert Welch and federal Energy Minister Marc Lalonde under the Canada/Ontario Demonstration Agreement. The study will consider the optimum scale of plant in the context of fuel availability and energy demand. The 600 tons of municipal garbage now available daily would be capable of producing 200,000 pounds of steam per hour and 10,000 kilowatts of electricity. Further quantities of wood waste and hybrid poplar from the area could be made available, and in combination with the municipal waste used to produce additional steam and up to 25,000 kilowatts of electricity in total if the economics are favourable.

The steam would be used to provide heat to federal government and private buildings in winter and to cool them in summer. If cogeneration of electricity proves economically attractive, the power could be fed into the existing electrical systems. The region could also get extra years of service from its landfill site if an EFW facility were built. Only the non-burnable residue, about 20 per cent of the original amount of refuse, would need go to the landfill area.

The two-year study will examine municipal and wood waste fuel sources, quantities of waste fuel available, environmental concerns, demand for steam and power, facility design, distribution systems, and ownership and financing arrangements. The ministry and the federal ministry of Energy, Mines and Resources will each pay $335,000 towards the cost of the study and the region will contribute $80,000. In addition, federal Public Works will contribute to related studies.

Summer Energy Seminar for Teachers. The ministry recently completed the latest in its series of energy seminars for Ontario teachers. The three-week seminars were held in Toronto, Peterborough and Sudbury from 7-25 July. About 70 teachers, grades 4 to 6, from 60 boards of education attended. The minister said that he was pleased with the results of the previous years seminar and one result was the formation of a province-wide network of teachers called "Energy Educators of Ontario". The purpose of the seminars is to acquaint teachers with energy as a topic which can be taught as part of other courses in their school curriculum. The seminars were conducted in cooperation with the Ministry of Education and the Ontario Teachers' Federation.

Government Services

New Oshawa Building. Premier William Davis will take part in an official ground-breaking ceremony on 7 August 1980 to mark the construction of the new Ontario Government Building in Oshawa. A seven-storey structure, the building will provide consolidated accommodation for a number of provincial programs including head office operations of the Ministry of Revenue.

Moosonee Building Opened. Phase one of the new Ontario Government Building in Moosonee was officially opened on 28 July 1980. The new facility offers modern and expanded office accommodation for district staff of the Ministry of Natural Resources, and a local representative of the Ministry of Housing. The second and final phase of construction on the site is now under way, and will provide a partial two-storey structure, which will adjoin phase one.

Health

Goderich Hospital Renovation. Health Minister Dennis Timbrell has announced that a $925,943 construction and renovation contract has been awarded to Kelly Lyn Construction Company, Hyde Park, to renovate the Alexandra Marine and General Hospital in Goderich to permit incorporation of psychiatric services within the hospital. The project includes renovating the second floor of the 1967 wing and adding a third floor to the same wing. Psychiatric services, currently operating in a building remote from the hospital, will be relocated in the new sections. The ministry will finance $617,295 of the cost with the remainder being the responsibility of the hospital. Construction will start immediately and completion is scheduled for next spring.

Sunnybrook Medical Centre. Five construction contracts amounting to $9,121,400 for a new cancer clinic to be built on the grounds of Sunnybrook Medical Centre, and for renovations to other Sunnybrook facilities have also been announced by the minister. The new cancer clinic, to be known as the Toronto Bayview Clinic, will be operated by the Ontario Cancer Treatment and Research Foundation. When operational in the spring of 1982, it will include radiotherapy and extensive clinics for chemotherapy. The ministry will pay two-thirds of the $6,316,000 contract for the clinic and the foundation is responsible for the remainder. An interim cancer clinic will be opened in renovated facilities of the "H" Wing at Sunnybrook. Work will begin immediately and target date for completion in this fall. The $102,500 contract for those renovations will also be shared with the foundation on a two-third/one-third basis.

A day hospital for Sunnybrook chronic-care patients is also being included in the renovations for "H" Wing. The $99,500 contract will be fully covered by the ministry. The day hospital will not open until the new cancer clinic is ready in 1982. During that period the day hospital area will be used by the interim cancer clinic. A $1,800,000 contract will cover a major expansion of the radiology department. Sunnybrook also is awarding a construction contract of $803,400 for new clinical education facilities. The ministry will pay 100 per cent of these costs and completion is expected in early 1981.

Housing

Downtown Revitalization. Housing Minister Claude Bennett spoke to the Bowmanville Rotary Club on 17 July 1980, on the first anniversary of the Front Street revitalization project. He advised that provincial legislation for this "self-help" concept was introduced in 1970 to provide local business and retail communities with a means to upgrade their commercial areas. "This approach," he said, "has often been called 'local businessmen's legislation' since a business improvement area, or BIA, can only be established on the initiative of the local business community".

The BIA is funded by the local group and operated through a board of management, the majority of whom are businessmen within the area. The funds raised by the BIA can be used for streetscape improvements to public properties within the designated area, and for promotional and marketing projects. At present there are 138 active business improvement areas across Ontario. It is estimated that for 1980,these BIA's will raise some $5 million through these special levies to upgrade and promote main street retail areas.

"Successful main street revitalization is not dependent exclusively upon an effective BIA," the minister said. "A major role must be assumed by the local municipality. Major revitalization can only begin with the commitment of municipal council and the community to a detailed policy as to the role of the downtown or main street area, and a supporting plan of action to implement the desired role."

New Planning Area. The minister has defined the Township of Ear Falls as the Ear Falls Planning Area. Until such time as the Planning Board has an opportunity to appoint a secretary treasurer, it is suggested you contact: Mr. Vern Aultman, Clerk-Treasurer, Township of Ear Falls, P.O. Box 309, Ear Falls, Ontario, P0V 2T0.

Industry and Tourism

Tourism Inquiries Up. The number of inquiries received in June by the ministry's Queen's Park Travel Information Centre was up by more than a third over last year. Industry and Tourism Minister Larry Grossman said: "There were 35,083 inquiries this June, compared to 25,581 last June. This is the kind of increase we hoped our 'Ontario - Yours To Discover' campaign would produce." The $9.6 million campaign, launched in May, has involved extensive advertising via newspapers, radio, TV and billboards. Most of the campaign has been directed to the Ontario market, but there has been advertising in Manitoba, the United States and Quebec as well.

Compared to last June, requests for information by telephone increased by 37 per cent, inquiries by letter went up 31 per cent and the number of personal visits grew by 38 per cent. Figures for mail and telephone inquiries for the first half of 1980 were up nine per cent over 1979 and up 14 per cent for personal visits. The most dramatic increase from May to June was in the number of calls received in French, which almost doubled from 487 to 967. In addition to its Queen's Park office, the ministry operates seven permanent travel information centres and 29 seasonal centres across the province. Substantially increased contact with the public has been reported this summer for all locations.

EODC Loan for First Canadian Manufacturer of LCDs. Data Images Inc., the first Canadian manufacturer of liquid crystal display units, has been awarded a $200,000 Eastern Ontario Development Corporation loan toward the cost of establishing production facilities in Ottawa. A liquid crystal display is a device for displaying alpha-numeric characters. Widely used in calculators, LCDs provide an alternative means of presentation of light-emitting diodes and are favoured because of lower power consumption. It is expected that at least 50 people will be employed by the end of the first year.

U.S. Protectionism. Mr. Grossman said recently that legislation in New York State aimed at Ontario's steel industry is both unfair and a step in the wrong direction. The minister was objecting to the law which stipulates that New York will use only steel made in the United States for state-funded projects. Noting that New York is the ninth state to enact domestic steel preference legislation and that 26 states have general preferential legislation, Mr. Grossman called upon the Canadian federal government to seek a reversal of the U.S. protectionist trend.

Intergovernmental Affairs

Ontario Municipal Training Program. In January of this year, Intergovernmental Affairs Minister Thomas Wells announced the introduction of the new Ontario Municipal Training Program. The program, administered by the ministry's Subsidies Branch, is designed to help local government attract and develop qualified management staff, and to assist graduates of courses of study directly related to local government attain job training and experience during a two-year rotation program. Twenty municipalities submitted proposals for work programs which would provide a wide range of experience and exposure. The following eleven were approved for participation in 1980:

Town of Alliston
City of Cambridge
Township of Cambridge
Township of Clarence
Township of Georgian Bay
Borough of York
Region of Halton
Town of Kingsville
City of Nepean
Township of Ratter and Dunnet
City of Thunder Bay

Applications were received from 102 graduates, 78 of whom were eligible for the program. Each municipality was sent a package of applications for review. The municipalities were responsible for arranging interviews and selecting the successful candidate. It is expected that for 1981 the OMTP will be expanded to 25 participants, 14 additional trainees plus the 11 already approved under the 1980 program.

Natural Resources

Aggregate Report Released. Fifteen aggregate resource inventory reports, each describing the location of sand and gravel pits and underlying bedrocks in southern Ontario municipalities were released recently by Natural Resources Minister James Auld. The 15 reports, each containing three maps, were prepared for the following municipalities designated under The Pits and Quarries Control Act, 1971: Brantford, Mulmur, Blanshard, Smith, Asphodel, Douro, Adjala, Manvers, Ops, Erin, Brock, Uxbridge, King, Pelham and Whitchurch-Stouffville. The maps accompanying each report show respectively, sand and gravel distribution, selected sand and gravel resource areas, and selected bedrock resource areas.

Mr. Auld said a general inventory of southern Ontario's aggregate resources is being undertaken by his Geographical Survey staff. The 15 reports are an important component of this program, and others are to be released in future. "We would like to make both the public and municipal officials increasingly aware of existing mineral aggregates to facilitate their wise use," the minister said. "The aggregate resource inventory reports will make it easier for municipal councils, planning boards and consultants, aggregate producers and private citizens to plan for the future extraction and protection until needed, of good quality sand and gravel." The reports may be purchased at $2.00 a copy from Public Service Centre, Ministry of Natural Resources, Whitney Block, Queen's Park, Toronto, M7A 1W3.

Valuable Timber Saved. Property valued at $860 million has been saved by ministry firefighters battling Ontario's largest forest fire, the minister said recently. As of 23 July, this fire, Thunder Bay 46, had burned over more than 313,200 acres of the province's timber. Chalked up as suppression successes were the successful protection of a $1 million portable silviculture camp, a $2.4 million industrial logging camp, a 500-acres area that had been replanted with seedlings, and 45,000 cords of jack pine and spruce. The $3.6 million piles of wood were stacked at the side of a road for delivery to Thunder Bay mills.

The minister said there were initial supression efforts in the southwest sector of the Thunder Bay fire. Adjacent forests protected by ministry crews have a stumpage value estimated at $28 million. "The economic value of this merchantable timber to the province in terms of wood-related employment is in excess of $850 million," Mr. Auld said.

Deadline Extended. The deadline stated in the information package being mailed to resident deer hunters and on the "Application to Hunt Anterless Deer" have been extended by 10 days. The applications must be postmarked on or before 20 August 1980, and they must be received at the address shown on the application form on or before 25 August 1980. The mailing of information packages to 85,000 hunters and to 1,600 hunting licence issuers has taken about 10 days longer then expected.

Northern Affairs

Sudbury Office Moves. The ministry's Community Relations office is now located in the Ontario Provincial Building, 199 Larch Street, 1st floor, Sudbury, Ontario, P3E 5P9. (705) 675-4451. Zenith number: 33160. Telex number: 067-7546.

Transportation and Communications

HTA Amended. Transportation and Communications Minister James Snow has released details of two amendments to The Highway Traffic Act which affect modifications to vehicles. One prohibits the coating of windshields and the two front windows directly to the left or right of the driver's seat, and the other prohibits certain modifications to a vehicle's suspension system. The prohibitions regarding the coating of windows applies only to the coating -- not to tinted glass installed by the manufacturers. The minister pointed out that there are also safety problems inherent in changes to a vehicle's suspension system, "so we will restrict changes which raise or lower the height of any vehicle under 2400 kilograms (5,292 lbs.) by more than eight centimetres (3 1/8 inches)". Suspensions modifications greater than this limit can result in changes in stability and handling characteristics, increasing the danger of fire in rear-end collisions because of exposed gas tanks. In addition, they decrease visibility through the rear window. The amendment with respect to the coating of windows comes into effect 1 September 1980 while the amendment concerning the modification of suspension systems as soon as it is proclaimed.

Leasing Unlicensed Charter Buses Now Illegal. Renting a bus for charter trips which doesn't have a Public Vehicle (PV) licence can now result in a fine of up to $5,000. Transportation and Communications Minister James Snow said: "It's now illegal to arrange for the transportation of passengers by a bus owned by anyone who doesn't have an appropriate operating licence issued under The Public Vehicles Act." It's also illegal for an owner of a bus, who doesn't have an operating authority, to transport people for compensation." The new amendment affects unlicensed bus companies across the province which have been operating charter trips and tours under alleged lease arrangements. The new provisions specifically prohibit the rental of an unlicenced bus with designed seating capacity for more than 35 passengers where the bus is subject to a lease for less than 22 days. The exception to this would be where the bus was operated solely within the boundaries of one urban municipality.

Mr. Snow pointed out that the unauthorized bus owners renting buses on short-term leases to public groups was providing unfair competition for those bus operators who have authority under the PV Act to operate bus charter trips, and as well provide much needed regularly scheduled runs. " The competition from the unlicensed operators was taking away their charter business and leaving the licensed operators to survive on their regular routes which are, at best, often only marginally profitable. The change in legislation was essential if we were to preserve the regular route bus

service in Ontario". The minister stressed the necessity for social club and group organizers to look very carefully when selecting charter buses for tours and outings.

NEW LEGISLATION

Federal Bills. The following Federal Bills may be of interest to Ontario municipalities:

-- *Bill C-4*. Municipal Grants Act, 1980. First Reading 16 April; Second Reading 20 May; Third Reading 15 July; Senate 16-17 July; Royal Assent 17 July 1980.

More than 2,000 Canadian municipalities will share an additional $25.5 million from the federal government during the next four years. Under the revised legislation grants will be paid for the first time in lieu of property taxes on defence bases, national parks, historical sites, museums, libraries, art galleries, concert halls, reclaimed lands and water conservation areas.

-- *Bill C-18*. Transportation of Dangerous Goods Act. First Reading 21 April; Second Reading 2 May; Third Reading 16 July; Senate 17 July; Royal Assent 17 July 1980. Effective on proclamation.

This Bill provides a single legislative authority for the enforcement of rules previously covered in a wide variety of federal and provincial codes. There will be stiffer inspection rules, and safer handling regulations for a wide variety of dangerous goods.

-- *Bill C-43*. Access to Information Act. First Reading 17 July 1980.

This Bill contains provision for a judicial review of information which the government wants to withhold from public access.

ELECTION COUNT-DOWN

Municipal Elections 1980. The following dates may be of interest to those involved in preparing for the 1980 Municipal Elections:

-- *1 September* (-70) Bylaw to divide municipality into areas for purposes of school elections. (The Education Act 57(21)(22) and 110 (19) and (20)). Bylaw to permit joint notice to resident electors of location of polling place. (The Municipal Elections Act 46 (8)).

-- *2 September* (-69) The qualification period for resident and non-resident electors commences on the Tuesday following the first Monday in September in an election year and ends on the Wednesday in October that precedes polling day by nineteen days - 22 October. (The Municipal Elections Act 12 and 13). Census commences (The Assessment Act 23). Preliminary list of electors. (The Municipal Elections Act 19). Appointment of election officials (The Municipal Elections Act 4(6)).

-- *12 September* (-59) Alternative composition of county council (The Municipal Act 27a and 27b). Alternative composition of city council (The Municipal Act 28(4) and (7)). Alternative composition of town council (The Municipal Act 30(5) and (9)). Alternative composition of village or township council (The Municipal Act 32(3) and (8)).

-- *14 September* (-57) Determination of distribution of members within combined municipalities. (The Education Act 57 (10) (11) (12) (18) and 110 (9) (10) (11) and (16) and (17)).

-- *30 September* (-41) Census ends (The Assessment Act 23). Enumeration period ends (The Municipal Elections Act 19). Bylaw providing for composite ballots (The Municipal Elections Act 45 (1) and (4)). Bylaw providing for a liquor vote. (The Municipal Elections Act 124).

5. *CHANGES OF STATUS AND BOUNDARIES*

Recent O.M.B. Decisions. To annex to the Town of Forest certain lands in the Township of Bosanquet effective 1 July 1980. M.80161.

-- To annex to the Town of Perth certain lands in the Township of Bathurst effective 1 May 1980. M.79334.

-- To dissolve the Police Village of St. Anne-de-Prescott in the Township of East Hawkesbury, effective 1 December 1979. M.79457.

-- To divide the Township of North Shore into six wards and to establish representatio for such wards effective 1 December 1980. M.80171.

Hearings. To annex to the Town of Amherstburg, certain lands in the Townships of Anderdon and Malden on 15 September 1989. (Originally scheduled for 18 August 1980). M.8028.

-- To annex to the Township of Nipissing certain lands in the Township of North Himsworth on 1 August 1980. M.79436.

-- To annex to the Township of North Himsworth certain lands in the Township of Nipissing on 1 August 1980. M.79437.

-- To annex to the Village of Petawawa certain lands in the Township of Petawawa on 26 August 1980. M.7813.

6. *VIEWPOINT*

Putting Garbage to Good Use. From an editorial in the Toronto Star, 17 July 1980:

"Garbage should no longer be treated like ... well, like garbage. It's a valuable source of energy that could save Ontario hundreds of millions of dollars a year in oil. To harness this resource, the Ontario government's Energy from Waste program is helping to finance and co-ordinate a number of project feasibility studies across the province. The idea is to burn garbage to produce steam for nearby industries, or to heat homes, offices or hospitals.

Two proposed projects in the Niagara Region have just received a preliminary stamp of approval. And by month's end, reports on the feasibility of two Toronto proposals are expected to be completed. One is to build an incinerator to provide steam for existing district heating networks covering downtown government, hospital and university buildings. The other is to burn garbage -- instead of natural gas -- in some units of Ontario Hydro's Hearn electric generating station in the east end. The steam would be put to double use -- turning the generators and supplying heat to the St. Lawrence housing development.

"These are all desirable schemes. They will not only provide us with an inexpensive form of energy and help conserve our nation's diminishing resources, but they will also solve an increasingly urgent problem facing Metro: What to do with the 2 million tons of garbage we produce each year when existing dumps overflow by 1983."

DID YOU KNOW?

Municipal Elections: Why Are They Important?. In October 1978, the Bureau of Municipal Research published as part of their "Topic" series, an information booklet entitled "Questions for Electors 1978". It is believed that many of the observations and comments made at that time are still valid. The following is an extract from Topic dated October 1978:

"Decisions made at the municipal level affect an individual's life more directly than those made at any other level of government. Although municipalities must work within provincial guidelines, they have responsibility for the operation of such departments as fire, road repair, garbage and to a certain degree police. Municipalities also determine how a large portion of the property tax dollars collected at the local level are spent. A municipality's power to plan, and enforce planning, limits the uses any land owner may undertake on his property. There have also been some indications from the province that more powers may be transferred to the municipal level. With this wide range of responsibilities, the importance of elected municipal representatives can begin to be appreciated. Each resident of a municipality should, therefore, be concerned about local government and be trying to make local government responsive to the needs of the citizens.

"Despite the importance of government in everyone's life, voter turnout does not usually go beyond 30-40% in most locales. The Bureau studied this problem in 1976 and found there were three main reasons for this. First, many non-voters mentioned that there was a 'lack of issues' during the eleetion. Second, despite the local responsibilities, municipal governments were seen as weak compared to the 'real' decision-makers at the provincial and federal levels. Third, not having a full understanding of the basics of how government functions, some people were lost in the complexity of the issues. These three areas are difficult to remedy. The Bureau has suggested that the schools and news media take a more active role in trying to solve some of the information problems. More action in this area is certainly needed, however. What the Bureau is attempting to do here is to make some of the issues clearer and some of the complexities of the government easier to understand.

"With this basic information, voters should be better prepared to analyze campaign literature and candidate's statements. It should not be enough that a candidate emphasizes his personal and home life. These aspects will not tell a voter all that indidivual needs to know before electing the candidate. Nor should the candidate rely solely on 'charisma' or the appeal he or she has to a group of voters. The importance of municipal decisions dictates that each candidate be well prepared for the issues that will be faced during the two years in office. Voters should insist that issues be addressed by everyone running for office. To do this, voters must know what issues they feel are important. The items presented here may not be the ones which everyone perceives as most important. They are, however, a base from which to work. The municipal government is not weak. It directly controls more portions of an individual's life than either the provincial or federal governments. For this reason, it is important that the councils elected this fall be well informed and truly representative of the people."

8. *FROM THE BOOKSHELF*

A Planner's Reference to Legislation in Ontario. This is the third edition to this popular reference guide prepared by the Local Planning Policy Branch of the Ministry of Housing. In the foreword to the third edition, it is pointed out that in the two years since the publication of the second edition, "a great many legislative amendments and new policies have been introduced of interest to planners." Almost every page in the 1977 edition has required changes to reflect the current situation. Since this reference work deals primarily with legislation other than The Planning Act, the authors decided not to delay the publication of this updated planner's reference until after a new Planning Act is in place. The next edition will reflect any changes resulting from a new Planning Act.

The authors stress that this reference manual is intended to assist planners in finding legislation pertinent to various planning topics. However, it should not be used as a substitute for the legislation itself; neither should the comments be quoted as being necessarily expressions of government policy or interpretations with official status. Available from the Ontario Government Bookstore. Price $2.00.

Sessional Statutes. There are still a number of Sessional Statutes available for the year 1971 to 1978. Prices are:

1971	$15.00
1972	12.00
1973	14.00
1974	12.50
1975	10.00
1976	11.00
1977	13.50
1978	14.00
Complete set	102.00

Available from the Publications Services Section, 5th floor, 880 Bay Street, Toronto, Ontario, M7A 1N8. Mail orders only. No Revised Statutes or Regulations of Ontario for 1970 are available.

NHA 5273. "The Fiscal Incidence of Some Experiments in Fiscal Federalism" is a technical report by J. Gregory Ballentine and Wayne R. Thirck which runs to 350 pages. Using a general equilibrium model of the Canadian economy, the authors examine how various governmental tax and expenditure policies influence the distribution of income in Canada. In the case of the local property tax their results contrast sharply with the generally held view that it is a regressive tax. Price is $6.00 from the Financial Services Division, Canada Mortgage and Housing Corporation, National Office, Ottawa, K1A 0P7.

9. *ASSOCIATION NEWS*

Continuing Professional Education in Municipal Administration. The Ontario Municipal Management Development Board will sponsor a National Symposium on Continuing Professional Education in Municipal Administration at the Chateau Laurier Hotel, Ottawa on 24-25 August 1980. The objectives of the symposium are to bring together and thereby facilitate an exchange of information, ideas an materials among continuing educators and practitioners committed to the advancement of municipal management and administration. As part of the symposium, a Curriculum Fair is being held. The purpose of the fair is to give educational institutions and professional associations with continuing education programs for municipal administrators, an opportunit to display their curriculum materials and to exchange or sell them to symposium registrants from other parts of Canada. For further information contact the OMMDB at 8 York Street, 7th floor, Toronto, Ontario, M5J 1R2 (416) 368-4607.

Zone-9 A.M.C.T.O. Zone-9 of the Association of Municipal Clerks and Treasurers of Ontario will hold its Fall meeting at the Airlane Hotel, Thunder Bay, on 5-6 September 1980. For further information, contact John Macdonald, City Hall, Thunder Bay.

A.M.T.C.O. The Assocition of Municipal Tax Collectors of Ontario will hold their 13th annual conference at the Holiday Inn, Kingston on 7-10 September 1980. The program includes sessions on: Tax Billing and Tax Receivables Systems for Large and Small Municipalities; Tax Receivables Controls and Audit Trails for Taxes; Merits and Problems of Section 86 Reassessment; How Municipalities and Assessment Offices Can Cooperate Towards A Better Assessment Roll; and workshops on: Follow up of Tax Arrears and Tax Registrations, in addition to resolutions, business meetings, etc. For further information contact Glen Kippen, Treasurer, Township of Kingston, P.O. Bag 3400, Kingston, Ontario, K7L 4Z4.

N.E.O.M.A. The fall meeting of the Northeastern Ontario Municipal Association (Cochrane District) will be held in Matheson on 13 September 1980. For further information contact Tom Monahan, Secretary, Box 601, Matheson, Ontario,P0K 1N0.

Utilization of Municipal Wastewater. The Pennsylvania State University Institute for Research on Land and Water Resources will sponsor a symposium on Utilization of Municipal Wastewater and Sludge for Land Reclamation and Biomass Production on 16-18 September 1980 at the Pittsburgh Hilton, Pittsburgh, Pennsylvania. For further information contact Robert E. Beam, Conference Coordinator, The Pennsylvania State University, Faculty Building, University Park, Pennsylvania, 16802.

Zone-3 A.M.C.T.O. The fall meeting of Zone-3 Association of Municipal Clerks and Treasurers of Ontario will be held on 17 September 1980 at the Club Heidelberg, St. Catharines. For further information contact James McQueen, Director of Accounting, Cambridge City Hall, R.R. #2, Guelph, Ontario. N1H 6H8.

The Conference Board in Canada. Absenteeism accounts for over ten times the number of man-days lost than does labour disputes and it is more costly than the country's unemployment insurance program. The variations that exist in the absence patterns faced by employers, however, suggest that a significant proportion of absence is avoidable. Indeed, the pressures of the current business environment, with the emphasis on the productive use of human resources, make it essential that this problem is managed effectively. The topic of the 1980 Conference Board in Canada 1980 management seminar is "Reducing Absenteeism: The Productivity Dividend" and it will be held at the Hotel Toronto on 18 September and 19 September 1980. Price $145.00. For further information contact Miss Ann Marie Keeley. The Conference Board in Canada, 25 McArthur Road, Suite 100, Ottawa, Ontario, K1L 6R3.

Zone-2 A.M.C.T.O. Zone-2 of the Association of Municipal Clerks and Treasurers will meet on Thursday 2 October 1980 at the Guelph Legion Hall. For further information contact Ms. E. Letourneau, Secretary, Simcoe County Administration Centre, Midhurst, Ontario, L0L 1X0.

A.C.R.O. The Association of Counties and Regions of Ontario will hold their 21st annual conference at the Red Oak Inn, Peterborough, on 5-8 October 1980. Inter-governmental Affairs Minister Thomas Wells, Energy Minister Robert Welch, Environment Minister Harry Parrott and Community and Social Services Minister Keith Norton will participate. The Final Report of the Association Review Committee will be discussed and there will be a panel on the new Provincial Offences Act. In addition, acid rain, vandalism, rights of way, energy conservation, resolutions will be on the agenda. For further information contact Miss Sheila Richardson, ACRO, 100 University Avenue, Suite 501, Toronto, M5J 1V6 (416) 593-1477.

10. *PEOPLE AND PLACES*

New phone number for the Township of Eilber and Devitt is (705) 362-8000 (84/8).

New address for the Town of Kirkland Lake is: Box 757, 3 Kirkland Street West, P2N 3K3 (705) 567-9361. (100/5).

Former North Bay Alderman Steve Allen has been appointed the new chairman of the Nipissing Parry Sound District Housing Authority.

Sid Armatage has been appointed director of recreation for the City of Barrie. Mr. Armatage was employed by the city from 1969 to 1973. Since that time he has been working in the recreation department of the City of Brantford.

V. Billings has been appointed road superintendent of the Township of Glamorgan (41/5).

John Buczek has been appointed road superintendent for the Township of Plummer Additional (83/16). Mr. Buczek replaces James Brechin who resigned recently.

The City of Cambridge has decided to discontinue a $50 rebate to senior citizens on their annual property taxes due to new provincial programs which make the local rebate of little use. The provincial program provides a grant to senior citizens equal to the municipal taxes or $500, whichever is lower. The city program has been in effect for the past seven years and was introduced at a time when benefits for seniors were much lower.

Ms. Glenna Carr, acting director of the Ministry of Intergovernmental Affairs, Subsidy Branch, has been confirmed as director of the branch. Ms. Carr replaces Mark Trewin who underwent major heart surgery about a year ago and will not be able to return to his normal duties.

Alderman Richard Donnelly has been elected by North Bay council to the office of mayor to complete the term of Merle Dickerson. Mayor Donnelly was first elected to office in 1965 and served consecutive two-year terms until 1969 when he was unsuccessful in his attempt for the office of mayor. He was re-elected as an alderman in 1971 and has served on council since. (91/1).

One year ago on 30 April 1979, Torontair, operating out of Toronto's Buttonville Airport, inaugurated four flights daily between Toronto and Elliot Lake. On 30 April 1980, Torontoair was operating 26 flights daily, serving Brockville, Kingston, Ottawa and urban centres in Quebec and the U.S.A in addition to Elliot Lake.

Quote of the Week. From an editorial in the St. Catharines Standard:

"O wise elected ones, continue to favor us with these good, sensible decisions during the four months between now and election day."

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Local Government Division
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Ontario
Ministry of Intergovernmental Affairs

Government Publications

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/32

8 August 1980

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1. *AROUND THE MINISTRIES*

Agriculture and Food

Appointment. Dr. James Pettit has been appointed head of the poultry and fur-bearing diagnostic laboratory at the Guelph Veterinary Services Laboratory, effective 25 August 1980. Dr. Pettit will also be supervisor of the Ontario Hatchery Supply Flock Policy, and will be responsible for the fur-bearing diagnostic laboratory. Dr. Bruce Hunter will assist Dr. Pettit in these programs.

Culture and Recreation

Sports and Recreation Branch. Culture and Recreation Minister Rueben Baetz recently announced changes in his ministry that are designed to provide "the most effective and sensitive services possible" to sport and recreation in Ontario. He has appointe Robert E. (Bob) Secord asssitant deputy minister for Sports, Recreation and Field Services. The Sports and Fitness Branch has been renamed the Sports and Recreation Branch under director Joseph A. Halstead and will report directly to Mr. Secord. The six regional managers of the Field Services Division, which delivers all ministry programs across the province, will continue to report directly to Mr. Secord as they have since 1978.

The minister said: "Sports and recreation opportunities are basic to the high quality of life we enjoy in Ontario. I am determined to make sure that my ministry continues to do all it can to ensure that those opportunities are available to all the people of this province. It is in that spirit that I commissioned Douglas Fisher last December to examine provincial policy on sports, fitness and physical recreation. I expect to have his report in my hands shortly."

The minister added that the new ministry arrangement will provide to local volunteers and recreation organizations in Ontario's more than 800 municipalities a clear focus for their contact with the ministry. "It will provide the closest possible two-way communication between my ministry and the local level, the level where so much of the action is and where so much of the fundamental responsibility for sport and recreatio programming lies," Mr. Baetz said.

Wintario Grants. The minister recently approved Wintario grants to several community organizations. To date in 1980, the Wintario grants program has provided more than $47.9 million to be directed toward the support of cultural and recreational facilities and activities in Ontario. The grants come from the proceeds of the Wintario Lottery.

Education

Report on Teacher Contract Negotiations. A three man Commission, appointed by the provincial government to review The School Boards and Teachers Collective Negotiations Act, 1975 (Bill 100), has confirmed that the Act is a valuable tool in settling schoo board-teacher contract negotiations. However, the Commission has recommended several changes to the Act which it feels would improve the collective bargaining process. One of the recommendations would provide the Education Relations Commission with the power to recommend the end of a strike when it believes an irresolvable impasse has been reached. Bill 100 now allows the Education Relations Commission to petition the Lieutenant Governor to end a strike or lockout when it believes the students' education is in jeopardy, and that should be retained, the report states. The Commission's report also recommends that on terminating a strike or lockout the Education Relations Commission be given the power to recommend the length of the agreement and the method of settlement be it final offer selection, arbitration or some other method.

In its report, made public on 24 July, the Commission stated that it would like to recommend an end to work by rule by teachers but did not know how it could effectively do so in law. In releasing the report, Education Minister Bette Stephenson said: "This important review of the legislation covering the negotiations process requires careful study by all trustees, teachers, parents and students. I welcome public reaction". The minister said that she would be meeting with the provincial organizations this fall to discuss the report. Also included in the report's 49 recommendations were:

-- Bill 100 should provide an option for the parties, by mutual agreement, to choose a non-sanction route and to waive their rights to strike and lock out.

-- Bill 100 should be amended to provide a more extensive list of criteria to be considered by fact finders, arbitrators and selectors in making awards.

-- mediators, fact finders, arbitrators and selectors should have the authority to enforce adherence by the parties to reasonable timelines.

Energy

Energy from Waste. The ministry is funding 50 per cent of a $200,000 study to establish the feasibility of an Energy from Waste facility for the Victoria Hospital complex in London. The remaining 50 per cent is being shared equally by the Victoria Hospital, the City of London and the Ministry of Health. Energy Minister Robert Welch said: "If found practical, the proposed facility -- the first EFW project to be associated with an institution rather than an industrial concern -- would be built adjacent to Victoria Hospital's new complex, scheduled to open in the latter half of 1983

By incinerating up to 450 tons (or 85 per cent) of London's processable municipal refuse a day, the facility would provide energy in the form of steam for use and distribution by the hospital. The ECE Group, Toronto, consulting engineers for the hospital expansion project, will carry out the EFW study under contract to London Victoria Hospital in cooperation with other specialists. Similar studies investigating the potential of energy from municipal waste are currently under way in other Ontario municipalities, including Niagara Region, St. Catharines, North Bay and Toronto.

Solar Housing Design Contracts. The Housing and Urban Development Association of Canada (HUDAC) has awarded contracts to 14 Ontario homebuilders, on behalf of the ministry, for the design of energy-efficient housing incorporating passive solar energy features. Mr. Welch said the 14 proposals were selected from 51 applications submitted by builders from across the province. The $200,000 project is jointly funded by the ministry and the federal Department of Energy, Mines and Resources. In Phase One, the design phase, builders submitted preliminary information for model home designs incorporating passive solar energy features. The 14 successful applicants will now go on to complete the designs. In Phase Two, when the project steering committee, consisting of representatives of HUDAC, the Ministries of Energy and Housing, and Ontario Hydro, has thoroughly assessed the completed designs, grants will be awarded for the construction of some or all of the homes as demonstration projects across the province.

The builders will pay the basic costs of the homes themselves, with the provincial and federal energy ministries paying the incremental costs of the passive solar and other energy conserving features, up to a toal of $125,000 for the 14 homes. Upon completion, the demonstration houses will belong to the individual builders concerned. The builders will cooperate in the demonstration by making their projects available for open house inspection by other builders and the general public. Both phases of the project are being managed by HUDAC. Subsequent monitoring of the performance of the homes will be undertaken by Ontario Hydro.

Passive solar heating is space heating derived directly from solar energy, without assistance from fans, pumps or other mechanical collection devices. The construction contracts were scheduled to be awarded at the end of July, and the model homes are expected to be completed by the end of the year.

Health

Air Ambulance Service Expanded. Air ambulance service across northern Ontario is being expanded. The tendering process for additional aircraft was announced recently by Health Minister Dennis Timbrell and Northern Affairs Minister Leo Bernier. "Our intention in this area was announced in the Speech from the Throne last spring," Mr. Timbrell said. "We are seeking fixed-wing aircraft for the longer flights and helicopters for short hops. It means that Bandage I is about to acquire sister aircraft". (See Background 80/26, re Bandage I). Mr. Bernier said that the bidders submitting tenders are asked to provide the items concerned with the aviation aspect of the service, such as aircraft, hangar space and aircrews. The Ministry of Health will fill the medical requirements, such as ambulance equipment and specially-trained air-ambulance attendants. The location of the operating basis and the number of aircraft to be commissioned will be determined after the tenders are considered.

In a separate announcement, Mr. Timbrell said that hospitals in London will become referral points for emergency patients in southwestern Ontario. "Up to now, Bandage I usually brings patients to Toronto in emergencies. London is within flying range of Buttonville and we are arranging that emergency patients from that area of the province, who can be treated in London hospitals, will be flown to that city rather than to Toronto".

New Kapuskasing Hospital. There is to be a new Sensenbrenner Hospital in Kapuskasing. Approval to begin planning immediately for a new building to replace the existing structure was announced recently by the minister. Mr. Timbrell said that a new building is preferable to a massive renovation of the existing one. "A consultant's study has shown that new construction is preferable as a long-term investment. A number of alternatives were considered and each posed great difficulties and high costs in simultaneously renovating the building while maintaining full operation of the hospital." The ministry will assume five-sixths of the cost of the new building. The hospital is responsible for the remainder.

Smoking-Awareness Dialogue. The ministry has a pavilion at the Canadian National Exhibition which lets teen-agers take an inward look at themselves and at the role smoking plays in their lives. Mr. Timbrell said that the effort to turn teen-agers away from smoking coincides with the aim of the World Health Organization. WHO has designated 1980 as Anti-Smoking Year, with the slogan, "Smoking or Health, the Choice is Yours" as the theme. "It is almost unversally accepted now that tobacco is a major cause of ill health," the minister said. "Ninety per cent of cancer and emphyse victims are smokers. I hope we can help young people to understand that to refrain from smoking is an acceptable lifestyle option. During the next two years our CNE display will be taken on the road to major fairs and exhibitions across the province."

Industry and Tourism

"A" for Achievement Award. The Canada Starch Company Limited, of Cardinal, has been presented with the Ontario Government "A" for Achievement Award. The award is being given to the Cardinal firm in recognition of its success in product development and increased sales in both the domestic and export markets. The company has expanded plant space, provided increased job opportunities and now manufactures products which would otherwise have to be imported. Canada Starch manufactures a wide variety of corn-derived products and has recently completed a $16.4 million expansion which will make it the exclusive Canadian producer of high fructose corn syrup to replace

imported sugar. Animal feed, a by-product of the process, will be exported to Europe, and corn oil, a second by-product will replace supplies which are currently imported. Canada Starch is the only manufacturing firm in Cardinal and employs 500 people.

The Government of Ontario's "A" for Achievement Award was established in 1963 to recognize companies which, over a three-year period substantially increase production, sales and exports, replace imports, add equipment, expand plant space and provide new job opportunities.

Intergovernmental Affairs

The Constitution Talks. After three weeks of talks on the constitution, Intergovernmental Affairs Minister Thomas Wells said he remains optimistic that solutions will be found for at least six of the 12 items which were on the list of topics to discuss. Mr. Wells finds it deplorable however, that certain provinces and their delegates approach these talks with a "gimme" attitude. Ontario is at the constitutional talks table for two reasons, he said. "First, we want to ensure that our constitution will be improved, modernized and better adapted to the changing needs of the country. Secondly, Ontario wants to make sure that Canada will continue to function as a united nation. That is why," Mr. Wells added, "we are very firm on issues such as resource sharing, equalization and economic powers. Canada must have a federal government capable of looking after the interests of all Canadians."

"Our province," the minister said, "knows there is a price to pay to be part of this great nation. We have paid it in the past, and we are prepared to pay it again in the future, if need be. We cannot have a country, and we don't want a country, where its individual provinces are more important than the whole. We can have a country where all governments sensibly cooperate in the responsibility to govern on behalf of all Canadians." Mr. Wells has called on all other governments to go back to the negotiating table in late August with a "Canada first" attitude. "We all have to work for the betterment of the country. We have to make sure that a Canadian is a Canadian coast-to-coast, and has the same rights and privileges wherever he or she chooses to live in the country. Ontario remains totally committed to this goal."

Natural Resources

Land Acquisition in the Niagara Escarpment. On 24 July, Natural Resources Minister James Auld, spoke to the St. Catharines Kiwanis Club to outline the steps taken, and to be taken, by the province to secure land to protect the Niagara Escarpment. He said that the government had recognized the significance of the Niagara Escarpment some time ago. In 1968, Professor Leonard Gertler of the University of Waterloo was commissioned to direct a research group of planners and geographers to look at the Escarpment, especially the conservation and recreation aspects. He pointed out that the basic principals of the Gertler report were accepted by the government and "from thatstep grew a provincial program to protect this special and valuable resource."

The minister pointed out that planning studies were done between 1968 and 1972 and approximately 20,000 acres of land were purchased by the ministry acting in concert with municipalities and conservation authorities. Further studies by the ministry identified approximately 148,000 acres as desirable for acquisition in the long term. "I am happy to inform you that more than half of those 148,000 acres is now in public ownership". Mr. Auld said. "In fact, these 77,000 acres of acquired public land is 32,000 acres more than was originally recommended for purchase in the Gertler report". He added that the government is continuing to acquire certain high-priority lands along the escarpment. "Since February 1977, almost 2,000 acres have been acquired -- 1,241 acres of them by the province and 730 acres by conservation authorities".

Mr. Auld said that the government's land acquisition strategy can be summed up as follows:

-- Until the Niagara Escarpment plan is completed, the government will seek to to purchase only lands that are judged by the ministry and the conservation authoritie in consultation with the Niagara Escarpment Commission, to be of high priority.

-- Such lands would be areas needed to consolidate existing purchased areas or to facilitate the management of existing public lands. The properties will be included on a priority acquisition list which will be updated continuously.

-- This priority list will be the basis of the government's current program of land acquisition in the escarpment. Copies of the priority list will be available at the ministry's offices in or close to the Niagara Escarpment area.

"Here is how the government will seek to acquire the priority lands," the minister said. "One contact will be made with the landowner to indicate the government's interest in acquiring the land through outright purchase, -- at an appraised market value or through an agreement, an easement, donation or other alternative. If the landowner is not interested, the negotiations will cease. After a period, another contact will be made to remind the owner of the government's continuing interest in the land. After that step, any further contact or follow-up will be left to the landowner's discretion. In other words, we shall seek to acquire lands on the priority list only if the owner is willing to sell and at an acceptable price".

NOTES FROM THE PROVINCES

British Columbia. A long-awaited provincial dental-care plan has been unveiled by Health Minister Rafe Mair. Dental work will be subsidized for about 915,000 British Columbians starting 1 January 1981. Children 14 and under will benefit most from the plan as they will be provided with an annual $32 preventive-care package including an oral checkup, cleaning, scraping and fluoride treatment. The government will pay for 50 per cent of all other services the children require, to a maximum of $700, excluding orthodontic work, crowns, bridges, and gold restorative work. The plan will also pay 50 per cent of all senior citizens' bills, including dentures.

Two groups will receive 100 per cent coverage to a maximum of $1,400 -- those whose Medical Service Plan premiums are paid by the human resources ministry and those receiving assistance from the Medical Services Plan because their annual taxable income is less than $2,740. These will be no premiums and no deductibility. The B.C. plan is estimated to cost $85 million in its first year. The province's dentists are expected to approve the plan in an annual meeting this fall.

Prince Edward Island. Community Affairs Minister Pat Binns said recently that his department is responding to information received during his first round of visits to Island communities. "What appears to be evident," said the minister, "is the need to examine the community structure." Many common concerns expressed were areas the municipality had little or no jurisdiction to enact. The minister said he will be asking the recently-established provincial-municipal steering committee to examine these issues and make recommendations. In most of the 14 municipalities visited, concerns were raised regarding the collection of rural fire dues, community dumps, police protection, streets, cost-shared programs, housing, job creation and small business development. These and other problems will be examined as part of the community structure study,"the minister said.

VIEWPOINT

The System vs. the People. From an editorial in the Hamilton Spectator, 16 July 1980:

"The controversy over regional government throughout Ontario never seems to die down. In Cambridge, a council-appointed citizens' task force found that it would be advantageous for the town to remain in the Waterloo region. In spite of that, at least one Cambridge councillor is calling for a strong, united front to continue to fight against regionalism. In Milton, representatives are now preparing a referendum on the regional structure to be put to the town's voters in the fall election, despite a recent Halton regional council decision to give the present system of government another chance.

"It's doubtful that Queen's Park would respond to the calls for regional dissolution or extensive restructuring. The province has already shown in Hamilton-Wentworth, for example, that it intends to stick with regional government in its present form. But the continuing debate has certainly brought some important matters to the surface. Theoretically, the concept of regional government should be working to everyone's benefit. But, in practice, that theory has been falling flat because of individual self-interests that override a concern for the whole.

"And it seems to be a problem that exists in many regional municipalities throughout Ontario. But councils seem to show a greater interest in trying to point to the failures of regional government than striving for its success. That's where the catch comes in: By pointing their fingers at the problems of regional system, aren't councillors really pointing at themselves? The success or failure of a system -- any system -- depends upon those who operate it.

"As the Stewart commission on regional reform in Hamilton-Wentworth discovered a couple of years ago, and other studies before that, the concept of regional government is workable. Its objectives make sense. The province feels that way, too. And, for now, it won't budge on the matter. In reality, however, the people involved in the system aren't helping it to work.

"Perhaps it's time for the voters to stop looking at the structure of the system and, instead, take a closer look at the people running the show."

DID YOU KNOW?

Regulatory Reform. The Government of Ontario recently released a summary report of achievements in regulatory reform. The following extracts from the report may be of interest to municipalities:

-- *Privatization*. The Ontario Mortgage Corporation is reducing substantially its involvement in mortgage financing. Portfolio sales are being made to the private sector as individual mortgages are renewed at current rates.

-- Certain types of provincial parks (i.e. small parks which provide mainly camp-ground facilities) are being turned over to commercial operators. Four such parks have already been privatized and three more are expected to be privatized.

-- The Ministry of the Environment continues to encourage private industry in the area of industrial waste and has signed an agreement regarding PCBs. Also, the ministry has contracted an Experimental Resource Recovery Plant to a private contractor.

-- The Ministry of Housing has established a public/private sector process to guide and foster residential rehabilitations and conversions to meet forecast changes in housing needs and sustain employment in the construction industry. HUDAC Ontario has created a Rehabilitation Council to work with the ministry.

-- Private developers can carry out work on the operating right-of-way of a King's Highway or controlled access highway. Traditionally the Ministry of Transportation and Communications had undertaken design and construction of such road improvements especially where basic lanes were involved.

Federal-Provincial. Federal-provincial agreements have been signed for Global Funding and Operating Agreements for low income housing programs and the community services program.

-- The Ministry of the Environment has redrafted regulations for the control of motor vehicle emmissions in order to avoid duplication with the federal government. (3 regulations revoked).

Interprovincial. There is now a uniform subpoena process across Canada. The legislation has been enacted but yet to be proclaimed.

Provincial-Municipal. Delegation of the Housing Minister's approving authority for Official Plans of area municipalities, application for subdivision, condominium approvals and part lot control by-laws has continued as municipalities become capable and willing to accept the additional responsibility.

-- Through the Community Planning and Advisory Branch, the Ministry of Housing provides financial and technical assistance to local planning authorities to prepare their own zoning by-laws to replace minister's zoning orders. Continuing progress is being made resulting in a significant reduction in the number of minister's zoning orders.

-- Approval of non-complex extensions to water and sewage systems has been delegated to regional municipalities. This represents a reduction of work at all levels of government. Technically, the Ministry of the Environment must still issue approval but this is now done automatically, without review. Amending legislation to eliminate Environment's approval from the process has been prepared and is awaiting introduction.

-- Licensing of private campgrounds in southern Ontario and small tourist establishments of less than four rental units is now the responsibility of the municipalities instead of the province.

Effective 1 September 1979, Ontario Municipal Board approval is no longer required for zoning bylaws and amendments where there are no objections filed. This will simplify and reduce the time required in Ontario Municipal Board zoning by-law procedures.

-- The Ministry of the Environment has delegated approval of Derelict Motor Vehicle Sites to municipalities.

-- The Ministry of Intergovernmental Affairs in conjunction with the Municipal Liaison Committee, has removed most of the ministerial and ministry approvals under The Municipal Act.

-- Municipalities no longer have to pass a bylaw or adopt a resolution to be eligible for assistance for Bilingualism activities.

-- Advance payments for Disaster Relief may now be made.

More regulatory reforms in a future issue of Background.

FROM THE BOOKSHELF

A Guide To The Employment Standards Act - Bulletin No. 42. A copy of Local Government Bulletin No. 42 is being sent to all Ontario municipalities with this issue of Background. This bulletin explains those provisions of the Act that apply to municipal corporations. It explains in detail the subjects of payment of wages, hours of work, minimum wages, overtime pay, public holidays, vacation with pay, equal pay for equal work, benefit plans, pregnancy leave, termination of employment and related matters. The purpose of the bulletin is to help municipalities understand their obligations under this statute and to help avoid unwitting contravention of the Act.

Additional copies of Bulletin No. 42 are available at $1.00 each, prepaid, from the Publications Centre, 880 Bay St., Toronto, M7A 1N8.

The Legislative Process in Canada: The Need for Reform. Edited by W.A.C. Neilson and J. W. MacPherson and published by the Institute for Research on Public Policy, this 328-page book seems, at first glance, to be directed mainly to non-lawyers; political scientists, politicians, public administrators and constitutional scholars. However, this should not deter members of the legal profession from carefully examining its various theses and empirical conclusions, as benefit may be obtained on two levels. First, the increased familiarity with and sensitivity to all aspects of the legislative process which the book offers is becoming essential for the Canadian advocate; an appreciation of the dynamics and priorities of Parliament in the creation of legislative instruments is now as significant as understanding the adversary systems. Secondly, the insights presented by this volume into several institutional and psychological problems which afflict the legislative process, can be carried over into other areas of daily concern to the practicing lawyer; understanding how those concerned with the legislative are coping with analogous problems cannot help but produce worthwhile suggestions for overcoming difficulties currently threatening the adjudicative branch. For both these reasons, the papers reproduced in this book will be of interest to all Canadian lawyers. Available from the Institute for Research on Public Policy, 60 Queen Street, Ottawa, Ontario, K1P 5Y7. Price $12.95.

City Politics. A highly successful credit course broadcast on CJRT/FM (91.1) by Open College/Ryerson Polytechnical Institute will be repeated this fall. And, for the first time, the course will be available on take-home cassettes for students living beyond CJRT's transmission range. It's designed to interest anyone wanting a systematic and lively look at current issues in urban politics. The course includes interviews, commentary and discussions on theoretical topics including: Urbanization and growth in Canadian cities; Role of the State and nature of power; Intergovernmental Relations; and Democracy and Community power. It also has a strong practical dimension dealing with topical views in social services, transportation, housing, education and city finances. For this reason the course is especially useful to municipal

employees, community workers and ratepayers.

There are 48 one-hour programs. Broadcasts are Mondays and Wednesdays at 1:30 and 9:00 p.m. repeated on Sundays at 9:00 a.m. They begin on Monday 6 October 1980. For further information about the cassette program, contact Judith Wells, CJRT/FM, 297 Victoria Street, Toronto, Ontario, M5B 1H1, (416) 595-5273.

6. *ASSOCIATION NEWS*

OPBA. The Ontario Public Buyers Association will hold their annual conference at the Pinewood Park Motor Inn, North Bay on 17-19 September 1980. For further information contact P.A. Crow, Purchasing Agent, Regional Municipality of Niagara, 150 Berryman Ave., St. Catharines, Ontario, L2R 7E9. A recent OPBA newsletter includes a letter for Revenue Canada regarding the application of federal sales tax to various agenda. The letter states: "The agenda consisting of subject matter discussed at various committee meetings made up in book form for distribution to members of the regional council are considered to qualify for exemption from sales tax as printed books containing no advertising under Schedule III, Part III, Section 8 of the Excise Tax Act."

OPA. Congratulations to the Ontario Parks Association on the first anniversary of their newsletter "Green Sward." The word "sward" is defined variously as the grassy surface of land, or turf or any patch of grass. Green sward is often used in English-speaking countries as an alternative term for a large open grass area.

GRCDA. The Ontario Chapter of the Governmental Refuse Collection and Disposal Association will hold a workshop on Solid Waste Management at the Cara Inn, Toronto on 29-30 October 1980. The annual business meeting will precede the workshop and will commence at 9:00 a.m. 29 October. Copies of a comprehensive summary of solid waste procedures in Ontario of most municipalities (over 5,000 in population) are available from GRCDA at a price of $5.00. For further information contact Peter Wong Secretary-Treasurer, GRCDA, P.O. Box 1000, Sudbury, Ontario, P3E 4S5.

MFOA. Three regional one-day colloquia on Financial Reporting for Public Employee Retirement Systems, sponsored by the International MFOA Career Development Centre will be presented on 4 September 1980 in Boston, Massachussetts, 5 September in Chicago, Illinois and 15 September in Sacramento, California. The colloquia will be based on MFOA's soon-to-be-published "Guidelines for the Preparation of a Public Employee Retirement System Comprehensive Annual Financial Report," the product of a special MFOA joint committee consisting of representatives of the accounting, actuarial, administrative, and investment professions. A copy of the guidelines will be provided as part of the course materials. Registration fee is $100 for MFOA members, $150 for non-members and advance registration is required. For further information contact MFOA Career Development Centre, 180 North Michigan Ave. Suite 800, Chicago, Illinois 60601 (312) 977-9700.

7. *PEOPLE AND PLACES*

Essex County council has defeated a motion to reduce the number of sitting members. Tecumseh Reeve Cam Frye introduced the motion to reduce the members of council from 41 by eliminating some or all of the deputy reeves. Although the motion was defeated there was agreement that many good points had come out of the discussion and "what we have to do now is go through and make recommendations about what -- if any -- changes we want to make in the county's procedural bylaw".

Former Peterborough County Warden Charles Thomas Flynn died recently. A reeve and member of Harvey Township council for 40 years, Mr. Flynn served as county warden in 1964.

Bonny Harrison has been appointed deputy clerk for the City of North Bay. Mrs. Harrison was previously with the City of Peterborough and the Borough of North York.

The Town of Hearst is now in the process of collecting data in order to produce and publish a town policy book.

Douglas Kellar has been appointed fire chief for the Township of Loughborough following the death of Chief Gerald Botting. Chief Kellar was previously senior deputy-chief.

Kenora's 1982 Centennial committee has begun its task of putting together details for the celebration.

Kirkland Lake is one of the few municipalities which has a reserve fund for sick leave credits accumulated by the town's employees. About $377,000 has been tucked away for the potential liability the municipality would face if all of its employees quit and collected the credit owed them. Town treasurer Rick Fiebig said: "We're unique as a municipality because there aren't that many that have a reserve fund set up for this sort of thing".

The History of Lambton County is to be updated and enlarged by the County Historical Society. Jean Elford, research librarian at Sarnia Public Library, has been appointed to re-write the history. Mrs. Elford says it is not likely her new writing will deal with personalities, but will dwell on "what happened to cause what".

London city council has launched a war against vandalism by approving in principle a series of recommendations and undertook a review of the costs for such a program. Greater involvement by the police and public and "sufficient funding" to establish educational programs in the community to combat vandalism has been recommended by a committee which studied the problem.

Darryl MacDermaid has been appointed to the Township of South Fredericksburgh council to fill its last vacant seat.

John Mackay, treasurer for the Town of Lincoln, is resigning for personal reasons. (13/9).

Pat McDermott has been appointed clerk-treasurer for the Village of Erin to succeed retiring Bert Smith effective 2 September 1980 (81/11).

Murray McLean, former chief administrator officer for the City of London, has been appointed city administrator of the City of Moncton, a position he held in 1974.

Mayor Claudette Millar and her 14 City of Cambridge aldermen will make their television debut on 15 September when Grand River Cable TV telecasts the first of four council meetings a year.

The City of Mississauga will use a $205,000 Votomatic system for the municipal election of 10 November. Voters will punch their candidate selections into a computer card, and the ballots will be counted by the city's central computer.

W. Mooradian has been appointed chief administrative officer for the Township of Flamborough (11/6).

Inez Murray has been elected by North Bay city council to fill the vacant council seat caused by the removal of Merle Dickerson from the mayor's office and the election of Alderman Richard Donnelly for that office.

Niagara-on-the-Lake has decided to celebrate the town's bicentennial in 1981. Council wants to celebrate the first settlement, which most councillors accepted was probably in 1780, thereby making the date for bicentennial celebration 1980. However it was also established that the Indian treaty was not signed until 1781 which, in effect, means any settlement previous to that was illegal.

North Bay city council voted 6-5 to endorse a resolution from the City of Brampton to extend the present two-year term of office.

Orillia city council is considering whether canteen trucks should pay a municipal tax or some other form of restitution for operating in the city. City council has received complaints from some Orillia businesses that the trucks have an unfair advantage over stationary food outlets, in that they don't have to pay business tax to the city.

Gwen Parker is Ontario's first woman fire chief. She took over as chief of the Pelee Island fire department in March 1979 and has 12 volunteers, 11 firemen and one firewoman.

Brian Parsons has been appointed clerk-treasurer of the Township of West Nissouri effective 1 September 1980, succeeding Crawford Sutherland who is retiring. (57/23).

The City of Sarnia has adopted a bylaw which prohibits smoking in school buses, public transit vehicles, banks, hospitals, theatres, bowling alleys, restaurants, municipal offices and retail shops. The modified bylaw removes the onus of enforcement from the owner of the building or store. Anyone caught and convicted under the new bylaw faces a fine of up to $1,000.

Quote of the Week. Mississauga Mayor Hazel McCallion at the FCM Conference:

"The federal government has all the money, the provincial governments have the authority and the local governments have all the problems."

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background

Ontario
Ministry of Intergovernmental Affairs

Government Publications

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/33 15 August 1980

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1. *AT QUEEN'S PARK*

Appointments: Premier William Davis recently announced the following appointments:

-- John R. Brimmell of Thunder Bay as a member of the Board of Governors of Lakehead University.

-- Joan Ruth Randall of Toronto as a member of the Governing Council of the University of Toronto.

-- Geddes N. Webster of Toronto as a member of the Ontario Securities Commission.

-- The Premier also announced the establishment of a private sector committee to advise the Government of Ontario on the funding, construction and location of the new Toronto Convention Centre. The five-man committee, which will report back in five weeks, will be chaired by John Bassett, Chairman of Baton Broadcasting Incorporated. The other committee members are: Art Ward, President of Tourism Ontario; Michael Koerner, President, Canada Overseas Investments; John Arena, President of Winston's Restaurants Ltd.; and J. B. (Johnny) Lombardi, President of Radio 1540 (CHIN) Ltd.

"We are determined to finalize the funding and location this fall so that constructi can begin next spring," Mr. Davis said. "For this reason I have asked the committee to report back by 19 September. Ontario has committed its full one-third share and we're determined to see this through," he said. The committee will: identify and assess the kind of convention centre that can be built with the monies available; report on alternative private sector funding possibilities if necessary and, in light of the above, recommend the best location for the facility. The Ontario government has committed funds to cover one-third of the estimated cost, up to a maximum of $27 million, while the federal government has pledged $19 million and Metro Toronto another $13 million.

2. *AROUND THE MINISTRIES*

Community and Social Services.

Increase Passed Along to Senior Citizens. Community and Social Services Minister Keith Norton and Health Minister Dennis Timbrell have reaffirmed that the $35 increase in the Guaranteed Income Supplement is being passed along in its entirety for the personal use of all eligible senior citizens receiving care in facilities funded by their ministries. The $35 G.I.S. increase was recently enacted by the federal parliament. There are approximately 55,000 senior citizens in nursing homes homes for the aged, and chronic care hospitals throughout the province, most of whom receive the Guaranteed Income Supplement.

Minister Denies Day Care Spaces to be Eliminated. The minister recently termed "irresponsible and incorrect", a suggestion that provincial budget limits would force the elimination of 1,200 subsidized day care spaces in Metropolitan Toronto." The 1980 budget request to maintain the level of services provided last year by Metropolitan Toronto clearly exceeds budget guidelines given all municipalities more than eight months ago. "In addition,"the minister said, "there are a number of budget items requiring explanation and further discussion. To suggest, however, that the position the Province is taking in this matter in putting 1,200 day care spaces in jeopardy is simply an inaccurate statement of the situation". The minister added that he had instructed ministry staff to meet with Metro staff to clarify a number of items included in the Metro budget.

Mr. Norton pointed out that he had addressed the Provincial Municipal Liaison Committee last 30 November (See Background 79/44, page 6) and informed municipalities that "a general 8 per cent increase will be applied, and provision will be made for some further modest increase in the number of subsidized day care spaces" throughout the province. Despite that guideline, Metropolitan Toronto has submitted a 1980 budget request that totals almost 18 per cent above the 1979 actual provincial contribution of $15,184,000. Those figures represent the provincial share -- 80 per cent -- of day care costs in Metro.

Consumer and Commercial Relations

Price Stickers to Remain. Ontario's supermarket industry has agreed to keep price stickers on individual products in response to consumer preference, Consumer and Commercial Relations Minister Frank Drea announced recently. "For the first time the consumer has had a direct voice in the decision-making process in the marketplace," said Mr. Drea. "Until now they have had to rely on the Consumers Association or government intervention."

The retail food industry had been requested by the minister in a June statement to the Legislature to forward formal responses to the ministry on the question or removing individual price stickers by 1 August. (See Background 80/27, page 2). Formal responses from the Retail Council of Canada (representing all major food retail chains) and the individual supermarket chains indicate that prices will remain on those items which have traditionally carried individual stickers. A similar commitment was made by the Canadian Federation of Retail Grocers and stated in a letter to Mr. Drea. The Federation is made up of independent grocers from across the province.

"The industry has responded with a responsible and mature decision and at the same time established a precedent-setting leadership position in the marketplace," said Mr. Drea. "I want to emphasize that from the beginning the industry agreed with us that the customer would decide in this matter. Results of our March 1980 survey show overwhelmingly that consumers do not want prices removed from individual products at this time." The first phase of this two-phase Ontario survey showed that almost 90 per cent of the consumers questioned have a strong preference for retaining prices on individual items. Only 6.1 per cent of those questioned said they preferred a computerized checkout system with the prices removed from individual items.

Letters received by the ministry had already shown that consumer groups as well as individuals were concerned about computerized checkouts and their ultimate effects on the price of food. One of the major concerns was that the absence of prices on individual items would decrease the consumer's ability to compare store prices and follow price changes over a period of time. People were also concerned that prices in the system could change instantly and frequently without the need for repricing individual products.

"I am pleased that unlike other jurisdictions we did not need complex and complicated legislation to keep prices on," said Mr. Drea. "The industry and consumer worked this out on their own. Further research advances in computer technology may require additional consideration since the ultimate objective is to harness this new technology for the long-term benefit of the consumer."

Culture and Recreation

Information Access. Ontario government publications are available in many libraries of the province. There are 33 public, 5 community college and 12 university full deposit libraries for Ontario government publications. This means that if you are looking for an Ontario government publication visit or phone the public library nearest you. If that library doesn't have the publication you want the librarian will procure it for you from the nearest deposit library. On 28 May 1980 at the Information Officers' Forum of the Ontario government a group of Ontario librarians from business, university, law, and public libraries and the Legislative Library described their use with the public of Ontario government publications.

Wintario Grants Approved. Culture and Recreation Minister Reuben Baetz announced recently that the ministry has approved Wintario grants to a wide range of community organizations. To date in Ontario (as of 14 August 1980) the Wintario grants program has provided more than $49.6 million to be directed toward the support of cultural and recreational facilities and activities in Ontario. The grants come from the proceeds of the Wintario Lottery.

Energy

Edwardsburgh Methanol Study. Energy Minister Robert Welch has announced the award of a contract in the amount of $120,000 for a study to assess the feasibility of producing methanol and other forms of renewable energy from wood in Edwardsburgh Township. The study covers the use of wood for energy purposes in Eastern Ontario. "The 10-month study will determine whether specific uncultivated acreage is adaptable for tree plantations, as well as determining the potential for the improvement of existing stands as sources of feedstock for a possible plant for the production of methanol," the minister said.

Along with other areas in eastern Ontario, the Edwardsburgh land appears well suited to the cultivation of fast-maturing wood species such as the hybrid poplar. A hybrid poplar development program is being undertaken in eastern Ontario by the Ministry of Natural Resources under a five-year agreement with the federal Department of Regional Economic Expansion. In addition to its possible use as an energy crop, poplar biomass can be used to produce pulp or other forest products. The land under study is part of the 10,500 acre Edwardsburgh land bank assembled in 1974.

The study will be conducted in four phases, the first of which is expected to be completed in 13 weeks.

-- Phase One will deal with the current supply of mill and logging residues, salvageable dead timber, existing stands of timber and the potential for tree plantations. As well, energy conversion technology, energy distribution and marketing opportunities for wood-derived energy will be assessed.

-- In Phase Two, the consultants will identify local markets for firewood, and compare this demand with the wood fuel requirements of a cogenerating plant for the simultaneous production of steam and electricity of up to 50 megawatts, and the feedstock requirements for a demonstration-scale methanol plant, up to 100 tons per day. These competing wood uses will be evaluated for the determination of an optimum product mix for three plant locations.

-- Phase Three of the study will include a complete costing of the optimum scheme for each location, a breakdown of projected costs and revenues, and financial analysis. These would take into account tax benefits, grants, loans and other government assistance which would be available, or required by the optimum schemes.

-- Phase Four, scheduled for completion in April, 1981, will be a social cost/benefit analysis examining possible regional economic development, new industry and job creation, as well as the resulting reduction in oil imports and contribution to Ontario's energy security.

Environment

Design Phase of Highway 89. Environment Minister Harry Parrott has received more than 60 submissions concerning the proposed 50-kilometre extension of Highway 89 east of Highway 400 to Highway 12. The submissions followed the minister's call in February 1980 for public comment on the proposal made by MTC and for additional information as part of the assessment document required under the Environmental Assessment Act. The sponsors of briefs have until 8 September 1980 to indicate whether they wish to require a hearing before the Environmental Assessment Board. The minister indicated that he is prepared to approve the initial phase of the proposal with conditions if no hearing is necessary.

Under The Environmental Assessment Act, significant provincial government projects must have a full environmental assessment. The proponent completes an environmental assessment of the proposal and submits the document to the ministry. The ministry acts as a coordinating body and calls for a review from Ontario agencies with an interest in it. MTC submitted its initial, or Type I, environmental assessment on Highway 89 in February 1979. The proposed 50 kilometre extension would use existing roads along much of the route with a new interchange at Highway 400, a new crossing over the Holland River and marsh area and a by-pass south of Udora. Local municipalities have requested construction of the extension.

Government Services

Ground-Breaking Ceremony. Government Services Minister Douglas Wiseman has announced that the reconstruction of the Hills Lake Provincial Fish Hatchery will be marked by an official ground-breaking ceremony on 21 August 1980. A Ministry of Natural Resources project, the reconstruction will provide a variety of modern and expanded facilities to ensure an increased production capability at the hatchery. Total estimated cost of the project is $4.9 million. The Hills Lake Hatchery is the ministry's major brood stock station in Ontario. It supplies lake and brook trout eggs to nine provincial government fish hatcheries, and stocks lakes in a number of northern and northeastern Ontario districts. The Hills Lake Provincial Fish Hatchery is located approximately 20 kilometres west of Englehart and seven kilometres south of Highway 560 on the Hills Lake Road.

Housing

New Planning Area. The minister has defined the Tilbury West Planning Area as a single independent planning area, being comprised of the Township of Tilbury West effective 1 September 1980. The new Tilbury West Planning Area was previously part of the Erie/St. Clair Planning Area. Contact is D. W. McMillan, Clerk, Township of Tilbury West, Box 158, Comber, Ontario. N0P 1J0.

Housing Ontario. The 1 July 1980 edition of the ministry's "Housing Ontario" contains a complete listing and outline of housing, planning and renewal programs in Ontario.

Industry and Tourism

First Buyout Loan Announced. Industry and Tourism Minister Larry Grossman recently announced the first loan under the province's new Foreign Subsidiary Buyout Program. The $250,000 loan from the Ontario Development Corporation will enable Bradley-Fenn Enterprises Inc. of Burlington to purchase the assets of Plax Canada Ltd. The company was jointly owned by Duplate of Canada and Monsanto Canada, both subsidiaries of U.S. companies. It is one of Canada's major manufacturers of both custom and

proprietary designed polyethylene and polypropylene plastic bottles. The firm supplies to manufacturers of household chemicals, cosmetics, pharmaceuticals, food products and automotive and marine products.

"This loan will help put a viable business with excellent growth prospects into Canadian hands and that is precisely the purpose of the buyout program" Mr. Grossman said. Under the new owners, 186 jobs will be retained and an additional 37 jobs are to be added over the next few years. President of Bradley-Fenn Enterprises is R. A. Fenn, former director of manufacturing services of Monsanto. The Foreign Subsidiary Buyout Program is specifically designed to assist Canadian interests in buying viable foreign-owned firms in Ontario which would otherwise close down or be sold to other foreign interests.

NODC Guarantee Approved for Sudbury Food Manufacturer. The Northern Ontario Development Corporation has approved a $120,000 loan guarantee for Coront Foods Limited of Sudbury. The company manufactures specialty Italian foods for sale to supermarkets, institutions and their own chain of carry-out-stores. The minister said that the company is currently employing 48 people, but that this will increase to 62 over the next year as a result of the NODC financing program.

Major Contract Signed with Saudi Arabia. Campus-Consortium Consultants Ltd., Toronto, a consortium of five Ontario firms, has signed an $80 million contract in Saudi Arabia. The contract covers the final planning and design of King Abdul Aziz University in Jeddah. The project's total value is estimated at $2.86 billion in 1980 Canadian dollars. The Saudi Arabia contract is the first to be signed with the aid of the newly created Crown agency, the Ontario International Corporation (OIC), in conjunction with the federal department of industry, trade and commerce. Jack Young, an international trade consultant with the ministry is president of OIC. Mr. Young was previously chairman of the Region of Waterloo.

Appointments. J. D. Girvin has been appointed executive director, industry operations

Intergovernmental Affairs

Municipal Apportionment. On 11 July 1980, Intergovernmental Affairs Minister Thomas Wells wrote to all municipalities outlining a system for the use of 1980 Equalization Factors to determine municipal apportionments. (See Background 80/29, page 4). At that time he wrote, "we will be arranging for ongoing consultation via a series of meetings with municipal people throughout the province -- with the objecti of obtaining additional input which may result in further refinements and improvements"

Meetings were held in Jackson's Point, Cambridge (2), Cornwall, Smith Falls (2), Ottawa Sudbury, Peterborough, Belleville (2), Stratford, Owen Sound (2), and Chatham (2). All meetings were well attended and a good exchange of information took place. Meetings are scheduled in Northern Ontario in conjunction with AMCTO zone meetings as follows: Zone-7, Parry Sound, 12 September; Zone-8, New Liskeard, 5 September and Zone-9, Thunder Bay, 5 September.

Some of the points discussed during the workshops included:

-- *Explanation of Proposed System*.

. Replace the present 15 per cent discount on all residential properties with a larger discount rate common to the whole upper tier which reflects local tax practices.

. The new discount factor will reflect the basic characteristics of the local property tax practices in Ontario. Under the present system with the new factors, upper tier levies would have been shared on the basis of dollar for dollar equalized assessment while at the municipal level residential properties would have been taxed as before, at roughly half of the value of commercial properties.

. The new discount factors allow both upper tier levies and property taxation to be calculated on the same basis.

. At present, residential properties in the province are taxed at an average of roughly 55 per cent of their market value.

. This average varies from municipality to municipality and from upper tier to upper tier.

. The proposal outlined takes into account these average tax practices for each upper tier.

. The proposed discounting applies only to apportionment. It does not affect

(i) The use of a 15 per cent differential to calculate municipal mill rates

(ii) The use of 1970 factors for merged area cost sharing

(iii) The calculation of provincial grants

. Tax shifts which occur to municipalities as a direct result of the proposed system will be phased in by limiting both the increases in assessment and the increase in tax burden to a tolerable level.

. For this year the proposed limits are:

. 5 per cent increase in relative assessment due to the application of new factors

. Zero increase in tax shifts related to the new factors

. Provincial grants will offset any tax increase to a municipality that results specifically because of the introduction of the proposed system.

NOTE: Tax increases resulting from normal increases in spending and real growth in assessment will not be eligible for grant protection.

-- *Proposal's Impact on Cost Sharing Relative to 1980 System*.

. Among municipalities: Relative to the 1980 system apportionment would shift from municipalities with a high residential or farm assessment mix back to larger urban municipalities with a high commercial and industrial assessment mix.

. Among Classes: This proposal will allow commercial and industrial properties to attract a share of the apportionment commensurate with the tax practices of the local municipalities.

Labour

Appointments. Dr. Anne E. Robinson has been appointed assistant deputy minister, occupational health and safety.

Natural Resources

Assabaska Indian Land Claim. Negotiations will begin this fall to resolve an Indian Land Claim that stems from the implementation of the terms of Treaty #3 signed in 1873, it was announced recently by Chief Martin Tuesday of Big Grassy Indian Band, Federal Minister of Indian and Northern Affairs John Munro and Ontario Minister of Natural Resources James Auld. The chiefs and ministers met in Toronto 31 July 1980 to confirm their commitment to settle the band's claim to a 1600-acre tract of land in the Lake of the Woods area of northwestern Ontario. Originally members of a group known as the Ojibways of Assabaska, the band made a formal claim in 1977 to the 1600 acres but the claim's roots go much further back than than. Band members are descendants of signatories to Treaty #3, signed in 1873. In the years following the province opened lands in the area for non-Indian settlement.

Subsequently, following consultation with the Indian people 1600 acres were designated by the federal government as Indian reserve land known as Indian reserve no. 35E1 in partial fulfilment of the terms of the Treaty. Some of that land was later settled by non-Indians, who were granted patents by the Ontario government without reference to federal-provincial negotiations which resulted in confirmation of the Indian reserves in that area. The occupation of these lands by non-Indians is a major concern of both the Indian claimants and the governments. The chiefs and ministers recognize however, that long-standing occupants who acquired the lands in good faith should be dealt with fairly and equitably. All parties recognize that there is a need to ensure that in resolving one injustice, further injustices are not created. Both levels of government are firmly committed to negotiations which are planned to begin in the fall. Prior consultations will be held to clarify procedures to be used in the negotiations.

Ontario Provincial Parks Council. Six appointments to the Ontario Provincial Parks Council were announced recently by Natural Resources Minister James Auld. The new members of the Council are: Douglas Yeo, Timmins; Evan McDiarmid, Toronto; Mrs. Mary Kerr, Atikokan; Mrs. Shirley Trotter, Thunder Bay; John Sibbald, Jackson's Point and Robert Wilkenson, Brockville. The Provincial Parks Council is a citizens' advisory committee which advises the Minister of Natural Resources on provincial park planning and management issues. The new members replace the following retiring members who have served on the Parks Council since it was established in 1974: Miss Kim Ball, Dr.Gerald Killan, Norman Rouse, John Lewis, Thomas Thompson and Richard Howard.

The other Parks Council members are: Dr. George Priddle (Chairman), Conestoga; Fred Gray, Toronto; Charlie Hunt, Bancroft and William Fowler, Dundas. For its future deliberations, the minister has asked the Parks Council for advice on wilderness protection and back-country recreation, the Algonquin Parks Forest Management Plan, possible revisions to The Provincial Parks Act, Quetico Provincial Park Master Plan First Five-Year Review and how provincial parks can respond to the needs of the handicapped and disadvantaged. The Parks Council will be holding public meetings to receive briefs on these issues. Meeting locations and other details will be announced at a later date.

Moose Report Available. A report on public attitudes towards moose management, based largely on response at meetings held throughout Ontario was released recently by Natural Resources Minister James Auld. More than 7,000 people attended 72 meetings in November and December 1979, to give their views on moose management. At that time, 5,000 questionnaires were answered. Hundreds of letters and comments were also received. The meetings were sponsored by the ministry and held across the province. Highlights of the report include that the public favors:

-- Shortening of moose seasons
-- Moose seasons which open in late fall
-- Selective harvesting and controlled hunting in specific areas
-- Sharing a moose among two, three or four hunters
-- Strict controls on the use of aircraft, all-terrain vehicles and snowmobiles in the hunt
-- Improvement in habitat management
-- Selective predator control programs
-- Increased research
-- Increased enforcement
-- Mandatory registration and reporting of moose kills
-- Moose hunter education programs, and
-- Allocation of about 90 per cent of the moose resource to Ontario residents and about 10 per cent to non-residents.

Mr. Auld said he anticipates the new moose management policy and plan will be implemented over a three-to-four-year period, beginning in 1981. "Public participation and input has served a valuable purpose in ensuring that future generations of Ontario residents will be able to enjoy viewing and hunting moose," the minister said. The moose management report may be obtained free-of-charge from ministry offices.

Northern Affairs

Ontario Arts Council Grant Program Continued. The success of the ministry's grants to the arts program, launched last year with $95,937 awarded through the Ontario Arts Council, has encouraged the ministry to continue the program this year with an expanded budget. In the 1980-81 fiscal year, $125,000 will be disbursed in three granting periods and,in a major change from the procedure used last year, applications must be submitted prior to one of three deadlines in order to be considered. The deadlines for applications are; 1 September 1980, 1 January and 1 April 1981. Projects submitted for funding consideration must be intended to begin no earlier than 60 days following the deadline for applications. The granting criteria for the program are basically unchanged.

In announcing the extension of the arts grants, Northern Affairs Minister Leo Bernier echoed the remarks he made last January when the program was introduced. He stated then that particular attention would be directed toward providing arts experiences in smaller, more remote communities with special recognition for Francophones and Native People. In determining the allocation of 1980-81 grants, consideration will be given to existing indigenous arts resources in northern Ontario. Assistance will not be provided to bring new organizations into being. Artists from other regions who can provide a unique and enriching experience for northern communities may be considered for assistance.

Ministry of Northern Affairs funds will not be used as a substitute for other government funding, but will help extend the range and scope of arts projects in northern Ontario and in this way supplement funds provided by the Ministry of Culture and Recreation or the Ontario Arts Council. In general, Northern Affairs funds will not be available for capital projects. Organizations wishing to seek ministry assistance should submit full proposals, normally to the Ontario Arts Council, although applications may also be made through ministry offices and field offices of the Ministry of Culture and Recreation.

Revenue

Appointments. Ernest R. Bailey has been appointed assessment commissioner of assessment region #12 (Etobicoke - York) effective 1 August 1980.

-- Angus N. MacKay has been appointed assessment commissioner of assessment region #13 (Durham) effective 1 September 1980.

-- William F. Jenkins has been appointed assessment commissioner for assessment region #21 (Waterloo) effective 1 September 1980.

-- Michael C. Quinn has been appointed assessment commissioner for assessment region #23 (Elgin - Middlesex - Oxford) effective 1 August 1980.

Solicitor General

Municipal Police Forces. Excerpts from the 1979 annual report of the Ministry of the Solicitor General.

Over the past 18 years, 150 Municipal Police Forces have disappeared through mergers or other changes in population and policing needs throughout Ontario. The following figures show the reduction in the number of Police Forces during the years 1962 to 1978, inclusive:

1962 - 278	1971 - 179
1963 - 270	1972 - 179
1964 - 280	1973 - 162
1965 - 268	1974 - 131
1966 - 262	1975 - 128
1967 - 225	1976 - 128
1968 - 216	1977 - 128
1969 - 207	1978 - 128
1970 - 205	1979 - 128

From 1975, the number of Municipal Police Forces has remained constant at 128. The number of municipalities which are under contract for Policing to the Ontario Provincial Police as per Section 62 (1) of The Police Act, is 12.

	1 Jan. 1978	1 Jan. 1979	1 Jan. 1980
Metropolitan Areas	1	1	1
Regional Areas	9	9	9
Cities	24	25	25
Cities	69	69	70
Towns	14	13	12
Villages	11	11	11
	128	128	128
Plus areas under contract to Ontario Provincial Police	13	13	12

	1 Jan. 1978	1 Jan. 1979	1 Jan. 1980
- 1 Man Forces	4	3	2
2 - 5 Man Forces	27	29	30
6 - 9 Man Forces	29	28	27
10 -14 Man Forces	15	14	14
15 -19 Man Forces	11	11	11
20 -14 Man Forces	6	7	8
25 -49 Man Forces	9	9	8
50 -99 Man Forces	9	9	10
100 & Man Forces	18	18	18
	128	128	128

Of the total number of organized Municipal Police Forces in the Province on 1 January 1980, 59 or 46 per cent represent forces of 9 members or less.

Force	Police Strength	Police Budget
Municipal	12,721	439,702,766
O.P.P.	4,052	158,822,000
	16,773	598,524,766
Per Capita Cost (Based on Population figure of 8,383,862)	$71.39	

	Total of Municipal Forces (128)	Metro, Regions Cities (35)	Villages, Towns, etc. (93)
Population served by Municipal Police Forces	7,009,116	6,396,334	612,782
Police Budget	$439,702,766	410,618,503	29,084,263
Police Strength	12,721	11,802	919
Per Capita Cost	$ 62.73	$ 64.20	$ 47.46
	1/551 OR $1.82 per 1000	1/542 OR $1.85 per 1000	1/667 OR $1.50 per 1000

Treasury and Economics

Ontario Finances. Excerpts from a financial update issued by Treasurer Frank Miller dated 30 June 1980:

"This is the first quarter update on the performance of the 1980 Ontario Budget. It provides a revised outlook for the remainder of the fiscal year, along with a comparison of the first three months' performance for this fiscal year with the same period in 1979-80. Net cash requirements are projected at $961 million, an increase of $12 million above the original budget forecast owing to a revision to the revenue estimate ... Net cash requirements were $75 million below the interim results reflected in the 1980 Budget due to year-end savings by ministries and also a higher final yield from a wide spectrum of revenue sources. Cash requirements last year were $596 million less than in 1978-79, and at the lowest level in 9 years.

"Despite continuing upward pressure on the expenditure side, the government has held to its spending control target. To date, $140 million of additional spending requirements in priority areas have been identified. Fighting severe forest fires that have occurred in northern Ontario this year will cost an additional $47 million. Assistance to farmers through the new Sow Weaner Pig Stabilization Plan and the Farm Interest Assistance Program will require an extra $20 million, while assistance to local governments from assuming their share of low cost housing subsidies will cost $20 million. The balance of $53 million is required mainly to fund increased costs in health care and social services. These additional requirements have been met by reallocating funds from other programs and departments to maintain the overall spending target. At the same time, the decline in interest rates from the high levels experienced earlier this year will reduce public debt interest expenditure by $18 million.

"The slight increase in net cash requirements during the first quarter is the result of a deterioration in revenue performance from the original budget projections. The main cause of the deterioration can be found in the recessionary economic situation, which is mainly caused by the deepening recession in the United States. The revenue estimate for retail sales tax has been reduced by $25 million to reflect this trend. However,for the present time, the corporate sector appears to be holding its own and corporation tax collections are still reflecting the high profit levels of 1979. The forecast has been increased slightly at this time, but some caution is necessary, as the effects of the current recession and feedback from the U.S. situation could begin to affect the corporate sector's financial position by the end of the second quarter.

"Overall, the revenue position remains fairly stable. The budget forecast was based on a recession environment prevailing throughout 1980 with recovery commencing by the first quarter of 1981. For the three months ending 20 June 1980, revenues amounted to $3,529 million of 7.8 per cent above the same period last year. Expenditures were $3,921 million, an increase of 6.8 per cent over the corresponding period last year."

2. *PROCLAMATIONS AND REGULATIONS*

Errata. Reference is made to pages 2856-2868 inclusive of the Ontario Gazette dated 12 July 1980 and Background 80/29, page 7, which included a list of the equalized assessments and equalization factors for all municipalities in Ontario. Some of the entries were in error and this are corrected in the Ontario Gazette dated 2 August 1980. (pages 3166 - 3170).

O.Reg. 564/80. This regulation amends O.Reg. 932/78 made under The Registry Act and deals with surveys, plans and descriptions of land. (pages 3196-3201 of the Ontario Gazette dated 2 August 1980.)

O. Reg. 570/80. This regulation is made upon The Municipal Affairs Act and deals with tax arrears and tax sale procedures. Schedule 1 includes a list of all local municipalities to which "the tax arrears procedure of the Act shall apply and the tax sale procedures of The Municipal Act and The Education Act, 1974 shall not apply." (pages 3205 - 3211 of the Ontario Gazette dated 2 August 1980).

O. Reg. 579/80. This regulation amends O.Reg. 358/78 made under The Municipal Elections Act, 1977 and deals with forms 10, 12 and 19. (pages 3215 - 3224 of the Ontario Gazette dated 2 August 1980).

ELECTION COUNTDOWN

How To Get Elected. Starting in September, the King campus of Seneca College will offer a night course entitled "Getting Elected". The course will take place in 10 weekly sessions leading up to the municipal elections on 10 November 1980. The course is designed to introduce possible candidates to the practical methods of electioneering and will provide a means of estimating the cost of an election campaign. Participants will have to seek nomination, create a public image, solicit financial support, run their campaigns and carry matters through right up to the simulated election day. For further information call the Seneca continuing education department at (416) 493-4144.

Municipal Elections Law: 1980. This new, up-to-date publication, prepared by Municipal World, contains:

-- *Part One*. The Municipal Elections Act, 1977, as amended in 1978 and 1980.
-- *Part Two*. Use of Voting Recorders. O.Reg. 259/78 made under The Municipal Elections Act, 1977.
-- *Part Three:* Prescribed Forms. Excerpts from O.Reg. 358/80 as amended made under The Municipal Elections Act, 1977.
-- *Part Four:* Excerpts from The Liquor Licence Act, 1975 as amended in 1977 and 1978.
-- *Part Five:* Questions. Excerpts from O.Reg. 1008/75 made under The Liquor Licence Act, 1975.

Price $1.95 each with a 10 per cent discount on large quantities.

DRO's Handbook. This handbook, also prepared by Municipal World, contains six chapters and three appendices of easy-to-follow guidelines for the DRO to conform with The Municipal Elections Act, 1977 as amended in 1978 and 1980. Some of the items included are: Deputy returning officer's check list for regular polling day; Deputy returning officer's check list for special procedures for advance polling; Explanation of forms; Other election officials and persons entitled to be in polling place; Duties and responsibilities of candidates and scrutineers; Electors and the opportunity to vote; Reference information; Special instructions from returning officer; List of supplies and equipment for polling place.

Price: 1 - 10 $2.75 each.
11 - 50 $2.50 each.
51 -100 $2.40 each.
101 up $2.20 each.

Candidates and Electors. Another Municipal World publication, this handbook contains the following:

-- *Chapter 1* - Candidate's check list;
-- *Chapter 2* - Nominations;
-- *Chapter 3* - Incompatible offices -- disqualification and voiding of election;
-- *Chapter 4* - Member of council;
-- *Chapter 5* - Member of school board;
-- *Chapter 6* - Other elected bodies - qualification and disqualification;
-- *Chapter 7* - Qualifications and rights of electors;
-- *Chapter 8* - Proxy voting;
-- *Chapter 9* - Duties and responsibilities of candidates and scrutineers at polling places;
-- *Chapter 10*- Irregularities, secrecy and corrupt practices;
-- *Chapter 11*- Limitation of election expenditures;
-- *Chapter 12*- Conflict of Interest;
-- *Chapter 13*- Media advertising and canvassing;
-- *Chapter 14*- Signs, posters and advertising devices.

Price; 1 - 5 $2.75 each
6 - 10 $2.50 each
11 - 50 $2.40 each
51 up $2.20 each

By-Law and Question Voting Law. The last in the series of Municipal World publications this handbook includes six chapters and index containing valuable information on Money By-laws, Questions of General policy, Excerpts from The Municipal Act, as amended; The Municipal Elections Act, 1977, as amended and The Liquor Licence Act, 1975 and Regulation made thereunder. Price: $1.85 each.

Publications available from Municipal World Limited, Box 399, St. Thomas, Ontario N5P 3V3 (519) 633-0031.

4. *VIEWPOINT*

Setting Trustee Salaries. From an editorial in the Kitchener-Waterloo Record, 16 July 1980:

"Ontario's 2,200 school trustees make a reasonable request when they ask Bette Stephens Minister of Education, for the power to set their own salaries. It's not a case of trustees looking for yet another way to spend money, although some taxpayers will see it as just that, but a simple matter of seeking treatment on a basis equal to that granted members of other elected bodies, including those in federal, provincial and municipal government.

"We're sure it's not a major issue with trustees, even though they haven't had a pay raise since 1974. It's chiefly a matter of achieving some degree of independence in order to right some of the wrongs that go with the setting of salaries purely on a basis of school enrolment. Certainly it isn't fair for trustees in Northern Ontario, where enrolments are small, but distances travelled and time consumed by trustees in carrying out their responsibilities are often great.

"As well, for all trustees, the prescribed increases in remuneration have not begun to match the increase in the workload that has piled up over the past decade or two, a workload that bears little relationship to enrolment. It's hard to understand the reasoning behind enrolment-controlled trustee salaries when municipal councils - also children of the provincial government - are left free to set their salary standards. It's as though the government trusts one body, but not the other.

"However, if the discipline of regular elections exerts sufficient pressure on elected municipal officials to keep their salaries within limits acceptable to the taxpayers, the same must hold true for elected members of school boards. In that case, the minister should not be afraid to leave trustees to the tender mercies of those who pay the bills. The way things are, even the taxpayers are not trusted".

Another Point of View. From the Sault Ste. Marie Star, 18 July 1980:

"The Ontario Government should resist attempts by the Ontario School Trustees Council to allow school boards to set their own salaries. The Council has written Education Minister Bette Stephenson requesting the boards be given the same status as other elected officials like city councillos. The trustees have pointed out what does amount to a possible inequity; city councils being able to regulate their salaries while boards of education cannot. However, city council is the third level of governme after the federal and provincial governments, and traditionally these bodies have set their own salaries.

"If trustees were given the right to set their own salaries, almost certainly, despite the fact present trustees take office fully cognizant of the income they will receive, there will be attempts by various boards to raise their salaries. Considering the already steep cost of education, this is an extra burden that most taxpayers would not want to assume. The present levels of pay for trustees appear to be reasonable. Certainly, this is the case in the Sault because trustees receive $4,800 a year which is comparable to the $5,492 annual income of city aldermen, with aldermen handling a far larger and more complex load and having to handle far more constituent complaints and requests than trustees do.

"The school board situation should remain as it is, with the provincial education ministry setting the salary levels of trustees. If there is to be adjustment of such levels then the government can permit uniform increases across the province."

DID YOU KNOW?

Waste Newspaper Recycling Project. As part of the modernization of the Ontario Paper Company Limited plant at Thorold, the company is undertaking a major program to recycle 100,000 tons of waste newspapers most of which will eventually be obtained in Canada. John T. Davis, Director, Recycled Fibre Development, has written to all Ontario municipalities as follows:

"Our company is undertaking a major newspaper recycling program that could have a significant impact on solid waste disposal in Ontario municipalities.

"We are building a deinking plant, the largest in Canada, as part of a $260 million modernization and expansion of our newsprint operations here at Thorold. The plant will process 100,000 tons of waste newspapers annually. This large and continuing requirement will provide a long-term, stable marker on which Ontario communities can base newspaper recovery programs. For the short term we expect our needs will be met equally from Ontario and nearby U.S. centres. However, we hope that in the long run 65%, or more, of our demand can be supplied within the Province.

"We plan to receive the first newspaper shipments this fall from areas near the mill. Collections will be expanded over the next three years. Our targets are to receive 60,000 tons by the end of 1981, increasing that by 12,000 to 15,000 tons each year until we reach 100,000 tons in 1984, maintaining that level thereafter.

"We are in the process of setting up an organization to work with municipalities interested in participating in the program. My purpose in writing you is to outline our plans and let you know that the Association of Municipalities of Ontario has kindly made available display facilities for us at the annual conference in Toronto in August. We expect to have more information by then and would be pleased to meet with you and other representatives from your municipality. If you have any questions before the conference, please call or write me and I will be pleased to discuss the program with you".

Mr. Davis may be contacted at P.O. Box 1040, Allanburg Road, Thorold, Ontario, L2V 3Z5. (416) 227-1121.

ASSOCIATION NEWS

M.E.A. The Municipal Engineers Association will hold a seminar to remove the "magic and mystery" that seems to surround the topic of Storm Water Management at the Skyline Hotel, Etobicoke, on 20 and 21 October 1980. In addition, the MEA fall workshop will be held in Chatham on 10-21 November 1980. The suggested theme is "Resources Management for the 80's". For information on the Storm Water Management seminar contact W. J. Warwick, 150 Borough Drive, Scarborough, Ontario, M1P 4N7, and for the fall

workshop contact H. J. Thomas, City Hall, Chatham, Ontario. N7M 5K8.

7. *PEOPLE AND PLACES*

Mary Campbell has been appointed to Niagara Regional council to complete the term of John King whose seat was declared vacant after missing every meeting in three consecutive months.

R. B. Campbell has been appointed administrator for the Town of Essex, Mr. Campbell was formerly clerk-administrator. Kay Rupert has been appointed clerk-treasurer and tax-collector. Mrs. Rupert was formerly deputy clerk-treasurer. Mrs. Elaine Clark has been appointed deputy clerk-treasurer (35/5).

Councillor Stan Chandler of the Town of Kirkland Lake has resigned from council effective 31 July 1980 as he is taking up residence in North Bay.

George Cox, a Ministry of Intergovernmental Affairs field officer in the Brantford office, is resigning at the end of August to accept the post as director of finance for North York Branson Hospital. Mr. Cox has been with the Ontario public service for the past 17 years.

Roger Deslandes has been appointed clerk-treasurer-administrator for the Township of Shackleton and Machin (85/12).

Ron Ferguson has been appointed road superintendent for the Township of Glanbrook (11/7

The Township of Gosfield North has a new phone number (519) 839-4844 (34/14).

Greg Kirkbride, treasurer of the Town of Kapuskasing for the past six years, is leaving to accept the position of treasurer with the Town of Ajax. (85/5 and 5/3).

Aleita Moore has been appointed clerk-treasurer of Athol Township (69/6). Mrs. Moore succeeds her late husband who passed away recently.

The administrative office of the Social Services Department of the Regional Municipalit of Niagara has moved to 40 Front Street, North, (P.O. Box 344) Thorold, Ontario, L2Y 3Z

Hugh C. Ouwehand has been appointed clerk-treasurer of the Village of West Lorne (33/11

Quote of the Week. Overheard at a recent council meeting of the Township of the Archipelago:

"The responsibility of the chairman of any committee is to encourage members to get what's on their mind off their chest".

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For further information contact: R. A. Illingworth
Local Government Division
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Ontario

Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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80/34

22 August 1980

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1. *AT QUEEN'S PARK*

Appointments. Premier William Davis recently announced the following appointments:

-- Andy Watson, MPP, Chatham Kent, as Parliamentary Assistant to Community and Social Services Minister Keith Norton.

-- Jack Allan Lambe of Chatham as a member of the Ontario Housing Corporation.

2. *AROUND THE MINISTRIES*

Community and Social Services

Native Child Welfare Prevention Program. Community and Social Services Minister Keith Norton has announced that his ministry will provide $500,000 for the first year of a continuing Native Child Welfare Prevention Program on Indian Reserves in the province. The program is aimed at decreasing the disproportionately high percentage of Indian children being removed from reserves and from their families by employing native workers to deliver child welfare services on reserves and involving community leaders in the delivery of these services.

Under this program, funds will be allocated by the ministry's children's services division to selected children's aid societies in the northern, southeastern and southwestern regions of the province to provide for the services of on-reserve native child welfare prevention workers. The CAS in each area will work with local Indian bands on the selection of the workers. The $500,000 will be allotted as follows: northern region will receive approximately $360,000; southwestern region will receive approximately $70,000; and southeastern region will receive approximately $65,000. This allocation reflects the proportion of Indian bands and children's aid societies in each region. The program is an expansion of the pilot Native Child Welfare Prevention Projects begun in 1979 in Rainy River, Kapuskasing and Kenora.

Nursery School Grant. The minister also announced approval of a $122,000 capital grant for renovations to facilities for the Kingston Therapeutic Nursery School. The grant will cover 100 per cent of the construction cost of the project and 2/3 of the cost of equipment and furnishings for the nursery school. The Kingston Therapeutic Nursery School is an assessment and treatment centre for developmentally handicapped and emotional and behaviourally disturbed pre-school children and their families. Aim of the nursery school is to help these children develop to their utmost potential and to prepare them to function within their normal peer groups. In addition, the nursery school operates a parent training program and offers counselling and consultation to the staff of other pre-school centres.

Consumer and Commercial Relations

Travel Compensation Fund. The Travel Industry Compensation Fund will disperse almost $80,000 to consumers and travel sellers whose compensation claims were approved by the board of trustees recently. The board of trustees which administers the fund approved $79,290.15 in claims made by 43 consumers and 13 retail travel agents or wholesalers who paid in advance for travel services but failed to receive them. Since the fund was set up in 1975 under The Travel Industry Act, which is under the jurisdiction of the Ministry of Consumer and Commercial Relations, more than $1 million has been dispersed. As of January 1980 claims by consumers, retail travel agents and wholesalers totalled more than $261,000.

The compensation fund is supported by regular contributions from retail travel agents and wholesalers. Payments are made semi-annually by the participants in the fund based on their gross sales volume unless the fund contains more than $1.5 million. (The fund currently contains more than $1.7 million which means another payment will not be required unless the fund drops below $1 million.) Retail travel agents are required to contribute $3 for every $10,000 of gross sales and wholesalers must contribute $10 for every $10,000 or part thereof of gross sales. Newly registered agents will still be required to make an initial payment of $1,000 to be in good standing with the fund.

Protecting Your Travel Dollar. The ministry has just published an informative pamphlet which includes information on The Travel Industry Act and Tips for Travelling. For further information regarding The Travel Industry Act, write or phone: The Registrar, Travel Industry Branch, Ministry of Consumer and Commercial Relations, 555 Yonge Street, Toronto, M7A 2H6. (416) 965-1318.

Housing

Community Services Contribution Program. On 14 August, 1980, Housing Minister Claude Bennett met with the provincial Ministers of Municipal Affairs at their annual conference in New Brunswick to discuss the future of the Community Services Contribution Program. He pointed out that the Community Services Contribution Program (CSCP) is operating very successfully in Ontario, and municipalities from all parts of the province are participating in neighbourhood improvement type projects funded in part by CSCP funds. "These projects are upgrading existing neighbourhoods through the improvement of municipal services and public utilities," the minister said, "as well as the provision of social and recreational facilities. These efforts combined with the Ontario Mainstreet and Downtown Revitalization programs are contributing to the fight against urban decline which is plaguing cities and towns in parts of our province and indeed Canada, and other jurisdictions".

In all, 39 Ontario municipalities have participated in this component of CSCP in the first two program year and the demand for the program stretches far into the future. The minister added that the demand for 1980 (Program Year Two) funds amounted to approximately $46 million from 48 municipalities, however, only $23 million of the provincial allocation of CSCP funds were available on a priority basis to fund projects in 30 municipalities. Eighteen other municipalities were deferred in anticipation of the continuation of the program and are expecting to receive CSCP funds in future years of the program.

"The bulk of CSCP allocation to Ontario is utilized by our Ministry of the Environment for municipal infrastructure projects," the minister said. "The gross value of water and wastewater facilities and storm sewers constructed annually in Ontario is estimated to be about $550 million. More than 300 projects, worth about $375 million, are directly assisted by CSCP grants, ($52 million per annum). However, there now appears to be some hesitation on the part of the federal government to finalize a long term agreement which would ensure the continuation of the program.

"Ontario and its municipalities went through a period of great uncertainty between the termination of the three former programs and the start of the CSCP. This uncertainty led to delays in planning and project start up and in some cases added considerably to the total project costs. We, the province and its municipalities, are just now beginning to feel comfortable with the new procedures and have processed our first claims for CSCP funds. As stated previously, the program is working well in Ontario, and will continue to do so as the federal government shares in the funding of eligible projects which have been chosen by the province based on local priorities and regional needs."

Mr. Bennett stressed that the present two-year agreement, which expires on 31 December 1980, was introduced by the former minister responsible for CMHC, Andre Ouellet, as a stop-gap measure to introduce the program and to resolve matters of funding and provincial allocation prior to signing of a long-term agreement. "There was never any thought that the program would not be continued". The minister said that if CSCP is discontinued, it is estimated that about $175 million of construction of water and waste water facilities would be lost annually in Ontario. Some 95 projects in about 50 municipalities would be affected.

"I cannot overemphasize the importance of finalizing the long-term agreement. A long-term agreement which ensures the continuation of the program will provide a stable atmosphere for all parties -- CMHC, the provinces, the municipalities, and the private sector to plan, budget, and build for the future".

NOTE: Additional information page 8, The Federal Scene.

Industry and Tourism

Canadian Common Market. Industry and Tourism Minister Larry Grossman recently announced a major step forward in interprovincial economic cooperation. The six-stage nationwide plan to develop the Canadian medical and health care products industry is also being financially backed by the Canada Development Corporation. The minister said that in the first year the plan will replace $80 million worth of imported health-care products with Canadian-made goods and result in thousands of direct, new and permanent jobs across the country. At present Canadian health-care product purchases are estimated to be $1.2 billion with about 70 per cent -- or $850 million worth -- being supplied by foreign countries.

Mr. Grossman also announced that the Canada Development Corporation was prepared to assist Canadian health-care product companies by:

-- taking equity positions in established firms through its subsidiary, Life Sciences Incorporated; and

-- creating a new captive venture capital company, capitalized to an initial level of $10 million, that will provide start-up and growth equity capital in amounts ranging from $100,000 to $1 million on a per firm basis.

Among the steps to be taken in cooperation with all the provinces and the federal government are:

-- a campaign to contact 366 existing medical and health care products manufacturer across the country to encourage them to expand marketing activities in Canada and, where necessary, to enter into agreements to enable them to manufacture goods. presently being imported,

-- a concentrated effort to persuade some 600 agents and distributors to take on additional lines of Canadian-made products, and to create new Canadian-owned manufacturing firms,

-- a survey to identify those public purchasing procedures which hinder Canadian health-care products manufacturers from selling into the domestic market,

-- a campaign to make hospitals across Canada aware of the availability of Canadian-made products.

-- a cooperative effort to identify opportunities in the various regions of Canada for new industries to supply the market, and

-- a major interprovincial manufacturing opportunities exhibition to make Canadian manufacturers aware of the kinds of products hospitals require and to enable purchasers to see which Canadian-made products are already available.

Intergovernmental Affairs

Conference of Ministers. The following press release was released by the Ministers of Municipal Affairs at the conclusion of their conference held in St. Andrews, New Brunswick, 12-15 August 1980:

"Provincial and Territorial Ministers of Municipal Affairs concluded their Annual Conference in St. Andrews today. During their deliberations, the ministers had a frank and very useful exchange of views on topics of mutual interest. Among the topics discussed were issues of current concerns to municipalities including the extent of citizen participation in the local government decision-making process, conflict of interest of appointed and elected municipal officials and the taxation of small rural holdings. Other subjects occupying the attention of the Ministers of Municipal Affairs were Regional Government, Downtown Revitalization and Cost Saving Innovations in Local Government.

"The ministers also discussed two issues concerning recent federal decisions affecting municipal finance. First, the ministers reaffirmed concern that recent amendment to federal legislation regarding grant in lieu of taxes on federal properties did not reflect the representation made by provincial and municipal governments. Because of this continuing concern, the Ministers of Municipal Affairs directed a Task Force of senior officials to pursue further amendments that would result in a more equitable sharing of the costs of providing municipal government services to all users.

"The Ministers of Municipal Affairs noted that the Honourable Paul Cosgrove did not accept their invitation to meet with them to discuss the continuation of the Community Services Contribution Program which he had indicated may be phased out. The ministers in a wire sent on Thursday unanimously requested the federal government to honor its earlier commitment to the long term continuation of the program. Since the program provided 250 million dollars to municipalities this year, its termination would compromise on-going projects and result in the abandonment of critical projects planned by municipalities.

"The Conference adopted the invitation of the Province of Manitoba to host a meeting of the Ministers in 1981."

NOTE: See page 3 for excerpts of Housing Minister Claude Bennett's statement and page 8 for exchange of telegrams with federal government).

The Ontario delegation at the conference consisted of David Rotenberg, MPP (Wilson Heights) Parliamentary Assistant to Intergovernmental Affairs Minister Thomas Wells; Eric Fleming, Executive Director, Local Government Division; Gardner Church, Director, Field Services Branch; Dick Illingworth, Director, Provincial-Municipal Affairs Secretariat; Dave Phillips, Federal-Provincial and Inter-provincial Affairs Secretariat and Walter Beath, Chairman of the Municipal Liaison Committee.

Labour

Notice of Proposed Regulations. The Ontario Gazette (pages 3338-3409) contains the following notice:

"The Ministry of Labour published Notice of Intention to designate substances to which the exposure of a worker is prohibited, regulated, restricted, limited or controlled under The Occupational Health and Safety Act, 1978. The Notice of Intention appeares in the issue of the Ontario Gazette, Saturday, 28 June 1980.

"Notice is given of the following proposed regulations relating to the designations of: Asbestos, Lead, Mercury, Noise, Isocyanates, Silica, and Vinyl Chloride.

"Attention is called to the provisions of section 22(b) of The Occupational Health and Safety Act, 1978, providing that the regulations may be filed with the Registrar of Regulations sixty days after the publication of the proposed regulations in the Ontario Gazette. Comments on the proposed regulations or any particular sections therein may be addressed to: Designated Substances Project, Standards and Programs Branch, Ministry of Labour, 400 University Avenue, Toronto, Ontario, M7A 1T7.

Natural Resources

Hunting Summary Available. The 1980 Ontario Hunting Summary is now available in sporting goods stores where licences are issued, from other licence issuers and ministry offices, Natural Resources Minister James Auld announced recently. "Sportsmen can use the summary as a ready reference for details on the forthcoming deer, moose, upland game and waterfowl seasons," Mr. Auld said. Changes in the moose and deer seasons were announced by the minister earlier this year. "I would like to again explain that under new moose regulations, hunters must share a moose. Two or three persons may hunt together but when a moose is killed by a person 'hunting in a party' two must immediately attach the seal provided with their licences," he added.

The minister said that the corresponding moose licences become invalid when the seals are securely attached through the tendon on one of the hind legs. He also emphasized changes in the deer hunting regulations for 1980. He said a deer licence will only be valid for taking antlered deer with at least one antler, 7.5 cm (three inches) or longer, unless a validation tag for antlerless deer is affixed to the back of the licence. The validation tags will be available only to Ontario residents. "By now hunters who purchased deer licences in 1979 will have received details of Ontario's new selective harvest system for deer. Also included in the information package was an application to hunt antlerless deer," the minister said.

Additional application forms may be picked up at licence issuers and ministry offices. Applications must be post-marked on or before 20 August to be eligible for the draw. Mr. Auld said that with one exception, the small game and waterfowl seasons are almost identical to last year's and, in most cases, have been adjusted so that opening days fall on a Saturday. He said the one exception is the introduction of a central Ontario district for waterfowl hunting which will correspond to small game hunting in Zone 10. The waterfowl and ruffed grouse seasons open Saturday, 20 September in that area, about one week earlier than 1979.

New Forest Equipment Catalogue. A silvicultural equipment catalogue for northern Ontario has been prepared by the ministry, Mr. Auld announced recently. Mr. Auld said that the purpose of this reference catalogue is to provide information on the current state of mechanized silviculture to those working in forest management, in the public and private sectors. The book, the first of its kind published by the ministry, was compiled by Rodney Smith of the forest resources group's mechanical development unit. It contains black-and-white photographs, technical information, descriptions of all silvicultural equipment in use by the ministry, and lists many manufacturers of the equipment. Seeders, plows, discs, chemical applicators, scarifiers and specialized hand tools are described in detail.

Some of the equipment listed has been designed by ministry staff. Some equipment has been significantly modified to meet Ontario conditions by field staff and the mechanical development unit of the ministry. The significant features of the catalogue are the extreme testing and the graphs and charts that have been developed to indicate what the machines will accomplish under northern Ontario forest conditions, Mr. Auld said. "We will be pleased to list other manufacturers of this type of equipment providing their products are tested and evaluated by standard ministry procedures." The loose-leaf binder catalogue may be purchased for $25.00 per copy of $1.00 each for the separate inserts from the Ministry of Natural Resources Public Service Centre, Room 1640, Whitney Block, Queen's Park, Toronto M7A 1W3 or the Ontario Government Publication Centre, 5th floor, 880 Bay Street, Toronto, M5S 1Z8. Cheques or money orders should be made payable to The Treasurer of Ontario.

Our Turn to Help. A team of Ontario firefighters has responded to a call for help from the Northwest Territories, Mr. James Auld said recently. Seventy-nine people made up the provincial fire team which left this week for the Hay River area south of Great Slave Lake. A fire that threatens two communities there has already burned some 220,000 acres. "When Ontario's northland was blazing a month or so ago, we asked for assistance and the response came swiftly," Mr. Auld said. "Now it's our turn to give help."

Northern Affairs

Dental Clinic for Chapleau. The ministry will provide the Township of Chapleau with $30,700 towards the purchase of equipment for a dental clinic established in Chapleau this summer. The balance of the equipment's cost -- approximately $15,000 -- will be borne by the township, which will make the equipment available to the clinic's dentist through a 10-year lease to purchase arrangement. In announcing the grant, Northern Affairs Minister Leo Bernier said he was pleased to be able to cooperate with the township in bringing regular dental service to the community. "One of the problems in delivering dental services to small northern Ontario communities has been the difficulty of attracting dentists who will establish full time practices," Mr. Bernier said. "Providing the equipment for the practice and leasing it back to the dentist with an option to purchase is an attempt to overcome this difficulty."

The ministry has been working for some time towards improved medical and dental service to northern Ontario communities. Capital assistance is provided to municipalities for the construction of health centres with office facilities for physicians and dentists. The ministry has also provided funds for six dental health coaches, operated in the north by the Ministry of Health. Bursaries are available from Northern Affairs for medical, dental, audiology and speech pathology students, in return for which recipients agree to practise for a specified period in an underserviced area of northern Ontario. Another program provides incentive grants to encourage medical specialists to practise in locations where there is currently a shortage of such personnel.

Highway 17 Improvements in Thunder Bay Area. Tenders have been called for resurfacing on Highway 17 from 8.6 km west of Rossport easterly to Schreiber for 27.9 km. including grading, drainage, granular base and hot mix paving for two passing lanes. The purpose of this contract is to provide an improved driving surface and assured passing opportunities on this section of Highway 17.

O.M.E.R.S. The 1979 annual report of the Ontario Municipal Employees Retirement Board states in part:

"At the end of 1979, there were 117,486 employees of 1,015 municipalities and local boards contributing to the System, and 17,245 pensions being paid to retired municipal employees or their beneficiaries. The Board had also entered into 213 prior service agreements covering 1,895 members for pensions earned before the establishment of OMERS and 229 supplementary agreements with individual employers covering 22,207 members for past service and early retirement benefits. In addition, the Board manages four pension plans separate and distinct from OMERS providing pension benefits for 13,868 employees and 546 pensioners. In total, the Board manages pension plans for 155,456 employees, 17,791 pensioners and 1,460 employers.

"The Board is responsible for the investment of the Fund comprising the assets of al of the plans under management and at 31 December, 1979 the book value of these investments totalled $2,052,022,637 with $1,293,025,000 representing investments in special non-marketable debentures of the Province of Ontario and $758,997,637 representing amounts invested in the traditional capital markets available to pension funds."

NOTE: On 31 December 1979, there were 473 municipalities, 123 school boards, and 419 other local government boards participating in the System for a total of 1,015 employers.

3. *REGULATIONS*

O.Reg 616/80. This regulation amends O.Reg 323/79 made under The Assessment Act and substitutes a new form 3 -- Municipal Enumeration Notice (pages 3415-3417 of the Ontario Gazette dated 16 August 1980).

O.Reg 618/80. This regulation is made under The Ontario Pensioners Property Tax Assistance Act, 1980 and sets out the details and forms for this Regulation (see pages 3418-3420 of the Ontario Gazette dated 16 August 1980).

O.Reg 624/80. This regulation amends O.Reg 358/78 made under The Municipal Elections Act, 1977 and substitutes form 10A, 12A and 19A and adding form 17-1A (French versior of forms) See pages 3424-3436 of the Ontario Gazette dated 16 August 1980.

4. *THE FEDERAL SCENE*

CSCP. The Conference of Ministers of Municipal Affairs invited the Honourable Paul Cosgrove, Minister responsible for CMHC, to attend their conference in St. Andrews, New Brunswick, to discuss the Community Services Contribution Program. The following telex was received from Mr. Cosgrove:

"Further to my acknowledgment of your 5 August telex, regret profoundly that I am unable to attend meeting of Provincial Ministers of Municipal Affairs 15 August at Saint Andrews. C.S.C.P. Program is among programs in area of deliberation of the Federal Cabinet Committee on Social and Native Affairs chaired by Hon. Jean Chretien. Future of this federal-provincial transfer program is to be considered in the area of overall fiscal situation and in relation to federal-provincial transfer program in this and other Cabinet Committees' area of interest. I am pushing for a favourable decicion of C.S.C.P., but can give no assurance that decision will be made before the fall. Look forward to a helpful and useful report from your deliberations at Saint Andrews."

The Ministers' Reply. The Honourable Eric Kipping, Chairman of the Meeting of Provincial Ministers of Municipal Affairs and his colleagues in other ministries such as Housing and Environment responsible for the administration of the Community Services Contribution Program across Canada, today expressed their dismay that the Honourable Paul Cosgrove, federal minister responsible for Canada Mortgage and Housing Corporation, has indicated that the C.S.C.P. is being reviewed by the federal Cabinet Committee on Social and Native Affairs and its continuation questioned. The continuation of the program which Mr. Cosgrove indicated is being reviewed 'in the area of overall fiscal situation' could have far-reaching effects on the quality of life for Canadians as indicated in the following telex to Mr. Cosgrove.

"On behalf of Provincial Ministers responsible for the Community Services Contribution Program meeting in conference in St. Andrews today, I am responding to your recent telegram. The following is our unanimous position. The importance of the C.S.C.P. is one we are sure everyone appreciates. Not only do C.S.C.P. monies provide the basic capital needs to undertake projects which improve the quality of life for Canadians, they also generate significant employment and spin-off social opportunities for our citizens.

"We refuse to accept that the Government of Canada should reconsider the future of the C.S.C.P. In 1978, when preliminary negotiations took place, the former minister responsible for this program, the Honourable Andre Ouellet, stated the federal government's desire to have a long-term agreement to replace the three major municipal programs that were unilaterally terminated by the federal government. His urgent desire to implement the present interim agreement was agreed to by the provinces because of the federal government's commitment that a long-term agreement would be signed prior to 31 December 1980. A clause to this effect is included in the agreement signed by each province. Without this federal commitment, the provinces would certainly have reacted differently at the time the other programs were abandoned. Further, at no time in any discussions with Mr. Ouellet, was it ever implied that the program might be terminated.

"Time is running short. We want to stress our urgent desire to have the Government of Canada's commitment fullfilled forthwith. In all provinces, long-term project commitments have been made under this program. We and the thousands of municipalities must have this formal agreement in place now, so that orderly, long-term municipal project planning and budgeting can continue. Given the significant benefits generated by the program for municipalities, we are at a loss to understand the federal government's reexamination of its continued participation. We want to state emphatically, on behalf of the municipalities of all the provinces, that the 1978 commitment to a long-term agreement must be honoured. In view of the extreme urgency and importance of this matter to municipalities, your government's immediate positive response is expected."

5. *NOTES FROM THE PROVINCES*

Alberta. Transportation Minister Henry Kroeger announced that a total of $8 million has been allocated for the 1980 Streets Assistance Program, which will be extended to include 128 towns, villages, and summer villages in the province. The Streets Assistance Program provides a capital grant to communities for capital projects such as paving, base course, sidewalks, curbs and gutters, storm sewers, street lighting, and bridges. "We are now into the third year of this ongoing grant programs and the municipalities are realizing lasting benefits from the street improvements which are being completed with the aid of this funding," Mr. Kroeger said. "This programs continues to be well-received and municipalities planning to enter the program in 1981 should apply as soon as possible."

New Brunswick. A. J. O'Connor, general manager of the New Brunswick Electric Power Commission says the province is considering doubling the already massive amount of power it buys from Quebec. Discussions are under way about the possibility of duplicating a long-distance transmission system to double the capacity and if built, the two systems would carry about 80 per cent of the electricity used in New Brunswick. Mr. O'Connor said New Brunswick, which expects to have an additional 600 megawatts of nuclear-generated electricity available soon from a plant under construction, is considering expanding its role as an energy broker. Most electricity from Quebec is generated by hydro plants -- the cheapest generators, Mr. O'Connor said. But the price to New Brunswick is based on 80 per cent of the cost of oil-fired electricity it displaces. Hydro-Quebec makes money, New Brunswick can buy cheaper power than it can produce, and the federal government, which subsidizes oil, saves $22 on each barrel not burned to meet New Brunswick's power needs. "Everybody wins all the way to the bank," Mr. O'Connor said.

6. *VIEWPOINT*

Get At Roots of Vandalism. From an editorial in the Toronto Daily Star, 30 July 198

"School trustees in Etobicoke - and everyone else who believes that vandalism can be stopped merely by imposing tougher penalties on vandals -- are taking an altogeth too simplistic view of a complex problem. Etobicoke trustees have called for tough punishment - fines, restitution orders with the garnishment of earnings, jail sentences with no probation until restitution has been made - in a brief to Judge Lucien Beaulieu,who is conducting a provincial royal commission inquiry into vandalism.

"The problem with this get-tough approach is that it fails to get at the root causes of vandalism; indeed, it may exacerbate them by making vandals even more bitter abou society than they already are. Vandalism - the mindless destruction of property out of anger - has its roots in alienation from society. People who feel that the world has given them a raw deal, and that they are helpless to do anything about it, may express their feelings in many ways; some become depressed and suicidal; others engage in street fights or beat their wives and children; still others destroy property.

"In this context, it's important to remember that although much vandalism is committ by alienated young people, not all of it is. Adults are guilty, too -- just ask any hotel-keeper, tavern-owner, stadium-manager or parking lot operator. So what society -- including school trustees, other politicians, social agencies, church and community groups, industry and business -- needs to do is attempt to eliminate the causes of vandalism, not just treat its symptoms and throw its perpetrators into jail.

"If young people feel alienated because they have no sense of self-worth, it may be because adults - their parents, teachers and others - have failed to instill in them a respect for themselves, for others, and for private property. If they feel alienated from school, is it because they've been kept too long in classes from which they don't benefit and then turned out to find that there's little employment for them? Efforts must clearly be made to strengthen the economy so that there is employment for everyone who wants and needs it. Certainly greater efforts must be made to train young people in the skills that Canada'a labor market needs.

"Research has shown that many criminal offenders - vandals and others - come from broken homes and had violent parents. So more must be done to strengthen family life through better financial security for single parents, either through employment or more adequate welfare payments, and more day care for the children of workin parents. Where disturbed adolescents can no longer live in their own homes, community services in the form of group homes, foster homes and treatment centres

are needed. The simple solution -- punish the vandals -- is merely a Band-Aid. Major survery is needed to cut out the cancer of alienation in our society if vandalism is to be prevented."

7. *DID YOU KNOW?*

Early Bird Oscars. The Alberta Department of Municipal Affairs awards "Early Bird Oscars" to municipalities, and their auditors, who are first in submitting their annual financial statements to the ministry's Municipal Inspection and Advisory Services Branch. This year the department awarded 11 "Early Bird Oscars" to municipalities who submitted their statements well in advance of the 28 February 1980 due date. The awards were officially started in 1978 and it is hoped to make this is yearly tradition.

Ontario does not have a similar competition -- as yet. Possibly consideration should be given to the "Early Trillium Award" to Ontario municipalities for the prompt submission of their financial statements. The first six Ontario municipalities to submit their 1979 Financial Information Returns are:

24 January	Township of Romney
28 January	Township of Fullarton
28 January	Township of McKellar
5 February	Village of Erieau
5 February	Village of Erie Beach
5 February	Township of McMurrich

BACKGROUND offers its Congratulations!

8. *FROM THE BOOKSHELF*

Property Taxation: Billing and Collection. This is the sixth bulletin on financial procedures prepared by the Municipal Budgets and Accounts Branch of the Ministry of Intergovernmental Affairs. A copy of Bulletin #6 has been forwarded under separate cover to all Ontario municipal treasurers and auditors. Additional copies are avilable from the Ontario Government Publications Centre. Price $1.00.

The property tax is the major source of revenue under the direct control of a municipality. The ability to raise and collect tax revenue, in large part, determines a municipality's financial well-being. Hence, the importance of an effective tax billing and collection program. The tax billing and collection system forms a significant part of a municipality's cash management program to the extent that cash management is concerned with maximizing cash availability through the conversion of receivables to cash receipts. Reference should be made to Financial Procedures Bulletin #1 entitled "Cash Management in Municipalities" which outlines the goals, benefits and implementation of a cash management program.

As important as cash management is, however, an effective tax collection system will also build ratepayer goodwill which may in turn reduce difficulties associated with collecting property taxes. The purpose of this bulletin is to provide municipal officials responsible for property tax billing and collection with general background information which may be helpful in developing collection policies and procedures. It highlights the legislative provisions for tax collection and outlines administrative procedures which some municipalities are using to improve collections. While the bulletin covers the arrears process, emphasis is placed on tax billing and on current collections. Further bulletins will be prepared covering in more detail the various aspects of property taxation.

9. *ASSOCIATION NEWS*

A.M.O. The Association of Municipalities of Ontario just completed a very successful conference at the Royal York Hotel, Toronto. Mayor Bob Rutherford (Owen Sound) was elected president. Other members elected include: Ben Straughan (City Clerk, Barrie) administrative vice-president; Mayor Gerald Parisien (Cornwall) first vice-president; Donald Gordon (Brampton) and Sally Thorsen (Cambridge) vice-presidents (appointed officials); Mayor Curtis Carter (Chatham), Alderman Marlene Catherall (Ottawa), Mayor Rodger Taylor (Elliot Lake), and Mayor Bert Weeks (Windsor) vice-presidents (elected officials). In addition, 11 appointed officials and 34 elected officials were elected members at large.

A.R.C. Municipal World Editor Michael Smither presented the final report of the Association Review Committee which included the following recommendations:

-- That a new association be established which will contain five major sections; large urban, small urban, rural, second-tier, and district.

-- That the constitution of the new association contain an explicit statement of endorsation of the principles of decision-making set out under Part I of the report, to ensure that where issues of consequence to municipalities are identified, all viewpoints upon the matter -- affirmative, dissenting and minority -- are presented and represented with any majority opinion as constituting component parts of the total municipal position.

-- That upon 1 January 1982: (a) the new association shall be recognized as the principal vehicle for expression of municipal opinion in the Province of Ontario; (b) the three associations by whom this report has been commissioned, AMO, ACRO, and ROMA shall be disbanded, and (c) the MLC and the PMLC process shall be discontineud.

-- That following adoption of the recommendations listed above at the annual meeting of the three associations, the executives of those associations be empowered to: (a) appoint a steering committee which will be authorized to make recommendations to the first annual conference of the new association, to be held in August 1981, with respect to all matters necessary for the smooth transfer of administrative and political responsibilities from the existing associations to the new association; and (b) to make recommendations to the founding convention of the new association upon a draft constitution.

-- That a referendum be held at the 1981 founding conference to select a name for the new association.

-- That after the founding conference of the new association, at which a majority of the members of the board of directors will have been elected, the executive committees of the following associations (AMO, OSUM, ACRO, ROMA, ADM) be empowered to appoint interim directors to represent the sections upon the association board of directors, until the first annual meeting of such sections has been held.

-- That after the founding conference of the new association those professional associations who are currently affiliated with AMO, shall have the right, at their own discretion, to become affiliates of the new association, and that acceptance of other professional associations as affiliates of the new association be a matter within the discretion of the board of directors of the new association.

The majority of the AMO delegates voted in favour of the main recommendations outlined above. ACRO will vote at their annual conference in Octover 1980, and ROMA in February 1981.

The Minister Speaks. Intergovernmental Affairs Minister Thomas Wells was the keynote speaker at the annual conference. He spoke about the pressures on municipal government to keep "performing well in a harsh economic environment and in a climate where there is considerable negativism about all levels of government"; public spending, mill rate impact, unconditional grants for 1981, tax credits, annexation, the ARC report and the constitutional talks.

NOTE: The complete text of Mr. Wells' remarks is included with this issue of BACKGROUND to all Ontario municipalities.

UBCM. The Union of British Columbia Municipalities has asked the government of British Columbia to make a place for it to actively participate in the federal-provincial constitutional talks this fall. Following a unanimous vote of directors at a recent meeting, a message was sent to Premier William Bennett, with a copy to Municipal Affairs Minister Vander Zalm.

UNSM. Mayor Phinney, president of the Union of Nova Scotia Municipalities, was invited by Premier Buchanan to attend the recent constitutional talks in Montreal, Toronto and Vancouver in preparation for the September talks. The UNSM Newsletter states: "In so far as can be determined, our situation is totally unique in that Nova Scotia is the only province currently permitting their municipal government observer status."

10. *PEOPLE AND PLACES*

Ed Baxter has been appointed official poet laureate for the City of North York effective 2 September 1980. Mr. Baxter beat 102 other poets in June when he was chosen poet laureate - a part-time job which entails writing witty lines and rhymes for North York's special occasions. Here's an example:

"The sorting machine has a breakdown,
The computer refuses to work,
And the system collapses in chaos,
If you say that, you live in North York"

Jeanna Cochrane has been appointed clerk-treasurer for the Township of Baldwin effective 1 September 1980 (97/4). The new office phone number is (705) 869-1540.

Louis Corbeil has been appointed clerk for the Town of Hearst (65/3).

Russ Kenwell, fire chief for the Town of Wasaga Beach since 1957, died suddenly 17 August 1980. Chief Kenwell served as a firefighter for 32 years.

Michael Klus has been re-appointed a member and designated as chairman of the Board of Trustees of the Improvement District of Cameron replacing E. Bangs who has resigned (91/16).

City of London voters will have a chance on 10 November to tell city council if they want to retain or scrap the board of control system. Council voted 11-6 recently to include the issue in a referendum as part of this year's municipal election. The result of the referendum won't be binding on the new council but Aldermen Mann and De Zorzi said it would be "political suicide" to ignore the wishes of the people.

Ernest Reid, chief administrative officer for the Region of Halton, has taken an early retirement. Regional treasurer Donald Farmer has stepped down and accepted a less demanding position in the treasury department. (9/1).

Paul Schaak, director of the Sudbury District Social Services Administration Board, has been named special adviser to the Region of Sudbury's health and social services department. His six-month assignment is part of a larger re-organization in the health and social services field.

City of Stratford aldermen have approved a $300 annual salary increase for next year's council and a $480 increase for the mayor. Current salaries are $4,000 a year for aldermen and $9,000 a year for the mayor.

Bill Sutton has been appointed to City of Sudbury council to complete the term of office of George Lund who was recently elected as regional chairman.

The City of Toronto and the volunteer Toronto Recycling Action Committee plan to protect timber and save money through the City's new waste paper recovery program. Municipal taxpayers stand to save as much as $8,000 a year by employees sorting out recoverable paper. It takes 17 trees to make a ton of pulp that makes paper and it is estimated that city hall alone could save 2,000 trees annually.

The Metropolitan Toronto Separate School Board recorded its lowest vandalism costs last year since 1974. Officials say better security equipment and sheer luck reduced the 1979 cost of vandalism in the board's 202 schools to $139,133 -- compared to $257,456 in 1978. Costs of vandalism in 1979 reported by other boards are:

-- Toronto (151 schools) - $944,000 up from $860,000 in 1978.
-- Etobicoke (90 schools - $146,396 up from $129,500 in 1978.
-- Scarborough(126 schools)$488,430 up from $461,732 in 1978.
-- North York (156 schools)$429,959 up from $367,611 in 1978.

OUR THANKS. In Background 80/28, page 12, it was noted that the County of Wellington published a handy, pocket-size municipal directory. An invitation was extended to other counties, regions or local municipalities to forward a local directory to BACKGROUND, if one is available. The following have forwarded copies of their 1980 directory:

County of Dufferin	County of Peterborough
Region of Durham	City of Sault Ste. Marie
Borough of East York	County of Simcoe
County of Elgin	United Counties of Stormont, Dundas and Glengarry
City of Kitchener	County of Victoria
Township of Moore	City of Welland

In addition to providing information about the members of council, committees, boards and commissions, municipal staff, etc., the City of Kitchener directory includes the city procedural bylaw and a monthly appointment calendar. The City of Welland includes a brief history of the municipality. The City of Sault Ste. Marie includes a list of former mayors and medal of merit winners.

Any others?

Quote of the Week. Brant-Oxford-Norfolk MPP Bob Nixon while debating Bill 120:

"People who wear glass shoes shouldn't kick rocks".

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background

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Ministry of Intergovernmental Affairs
Government Publications

The Honourable Thomas L. Wells
Minister
D.W. Stevenson
Deputy Minister

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1. *AROUND THE MINISTRIES*

Agriculture and Food

Specialized Agriculture Courses at New Liskeard. Agriculture and Food Minister Lorne Henderson recently announced that the New Liskeard College of Agricultural Technology will introduce specialized agricultural courses this fall. Traditionally, the four colleges of agricultural technology operated by the ministry have offered courses covering broad subject areas. The new program at New Liskeard will allow students to concentrate their studies in specific subject areas during the two-year diploma program. In making the announcement, Mr. Henderson said: "Farming is becoming more specialized. The new courses at New Liskeard will help provide the specialized training to meet the needs of the agricultural industry."

The new system divides the college curriculum into five specialized areas. These areas are dairy cattle technology, livestock technology, equine technology, field crop technology, and agricultural technology. Dairy cattle technology includes courses in management production, selection, breeding, housing and marketing. The livestock technology program is designed for students interested in beef, sheep, and swine production. This area of specialization offers elective courses in dairy cattle, horses, dairy goats, and poultry. Students who wish to specialize in crop production management study in the field crop technology program. The three-year old equine technology program offers students an opportunity to specialize in horse husbandry. A general agricultural program is offered in the agricultural technology course. The college is accepting applications for the fall classes which begin 22 September. Contact the college at Box G, New Liskeard, Ontario, P0J 1P0.

Appointment. Dr. Dennis Hoover has been appointed veterinary pathologist at the Guelph Veterinary Services Laboratory.

Community and Social Services

Final Results of Metro Day Care Budget Negotiations. Community and Social Services Minister Keith Norton announced recently that Ontario will provide a $2,000,000, 14 per cent increase for subsidized day care in Metropolitan Toronto this year. "I am satisfied that this final provincial position of $17,200,000 is more than fair to Metro and means no existing spaces for children of low-income families need be close as had been threatened earlier," Mr. Norton said. (See Background 80/33, page 2).

As of a week ago when negotiations were still ongoing, the provincial position stood at approximately 11 per cent. This permitted the basic 8 per cent increase, and the annualization of some subsidized spaces opened last year and also provided for new spaces in 1980. The minister pointed out that the increase to 14 per cent represent the cost relating to a number of factors including increased levels of attendance at day care centres, a special expense relating to day nursery programs in Ontario Housing, changes in needs testing and an increase in dollars for subsidized spaces beyond the 135 spaces originally allowed. "With this additional $150,000 for added subsidized spaces, Metro will have received funds for over 200 additional spaces thi year," Mr. Norton said.

"In light of the total increase which I think does reflect this province's commitmer to maintaining a strong and viable day care system, I think it certainly enables Metro Toronto to maintain its established program, to increase its support to the private day care system through its contracts with them and to maintain the increase in children in day care spaces which they introduced at an earlier stage this year. It also enables the province to maintain consistency in its dealings with municipalities and funded agencies on such issues as salaries and administrative costs. This has been accomplished without violating any of the previously announced provincial guidelines for expenditures." The minister expressed his appreciation that the 1980 budget appears to have been successfully resolved in a way which ensur that no children currently in day care will suffer.

Culture and Recreation

Wintario Grants. Culture and Recreation Minister Reuben Baetz recently released details of approved Wintario grants to several community organizations. To date (21 August) in 1980 the Wintario grants program has provided more than $50.9 millior to be directed toward the support of cultural and recreational facilities and activities in Ontario. The grants come from the proceeds of the Wintario Lottery.

Energy

Electricity from Garbage. The ministry and Ontario Hydro are co-financing a $540,000 study to be undertaken by Hydro designed to test the feasibility of installing refuse-fired steam boilers at the R. L. Hearn Generating Station. The proposal to install refuse-fired boilers at the Hearn site is one of two possible Energy from Waste (EFW) projects being examined for Toronto's waterfront industrial area. Under the Hearn proposal, the boilers would burn 2,000 tons of municipal waste per day to produce 450,000 lb. of steam per hour for a downtown heating system in winter. This would represent 30 per cent of Metro Toronto's garbage. In the summer months, the boilers would produce 200,000 lb. per hour of steam and 35,000 kilowatts of electricity. The energy generated would be equivalent to over 700,000 barrels of oil annually.

The other proposal, commissioned by the City of Toronto, is the construction of a new steam plant, again using municipal refuse as the principal fuel, on lands adjacent to Cherry Street. This plant would burn about 1,400 tons of refuse per day to produce steam for a district heating system. By September, detailed estimates of capital and operating costs, as well as an overall economic and environmental evaluation of the addition of refuse-fired units at the R. L. Hearn station, should be completed. The Hearn study will investigate all aspects of refuse-fired units, including refuse-processing methods and fuel feeding systems. It will also study potential markets for by-products such as ferrous and non-ferrous metals and glass. In addition, estimated energy savings, and cost savings associated with electricity and steam production, will be determined.

The more viable of the projects would also be assessed against the proposed Watts from Waste demonstration project, as part of the Metropolitan Toronto Waste Management Master Plan. This plan is now being finalized in a separate, Ontario government supported study. The cost of developing either the Hearn plant on the Cherry Street steam plant through the design and tendering stage is estimated at $2 million. The province has agreed to cover 25 per cent of that cost, up to a maximum of $500,000 over two years. The City of Toronto, Metro and the federal government have agreed to participate on the same basis.

Health

Timmins Nursing Home Enlarged. The capacity of the Timmins Nursing Home is to be enlarged by 28 beds. Construction of the addition to the home, operated by Cikent Corporation Limited of Kirkland Lake, is to begin this fall and should be completed next fall. The ministry is awarding the 28 additional beds through a recent call for proposals. The addition will increase the number of beds in the Timmins Nursing Home to 119 and was recommended by the Cochrane District Health Council.

Intergovernmental Affairs

IMA Program. Many municipalities have adopted resolutions or have written to the ministry with regard to the Involvement in Municipal Administration Program.

In a recent letter, Intergovernmental Affairs Minister Thomas Wells wrote as follows:

"The decision to reduce the planning aspect of this program was not made lightly. I felt that the planning component had been successful in meeting the stated objectives of the program, while the administration component appeared to require greater emphasis and support.

"A survey which we undertook in 1978, five years after the program had been introduced, indicated that even had there been no assistance available the majority of the municipalities which responded would have hired a planning student for the summer. On

the other hand, only 29% would have hired an administration student. Moreover, the "Managers for Local Government" study, completed at about the same time, had identified a pressing need to develop management skills in municipalities.

"With this need in mind I introduced this year the Ontario Municipal Training Program by which recent graduates of courses of study directly related to local government will be provided the opportunity to acquire experience in municipal finance and administration. In view of the province's continuing commitment to financial constraints, however, I could make this opportunity available only by making use of the existing resources. In view of the fact that municipalities appeared likely to hire planning students in any event, I felt that the planning aspect of the IMA program could be reduced to strengthen the administration aspect and to build the long-term training program. The planning component, therefore, has been restricted to municipalities with a population under 50,000 where subsidy assistance was most needed.

"The emphasis on the development of administrative and financial skills in local government is consistent with the goals and objectives of this ministry. Nevertheless, we are working with the Ministry of Housing in monitoring this situation and intend to undertake another survey later this summer to determine whether there appear to have been any significant shifts in the priorities established by municipalities in providing summer employment. Should it become evident that the changes to the program should be reconsidered, we shall not hesitate to make any adjustments that appear to be warranted."

At Queen's Park. Sculpture, in all its forms and shapes, will be featured in the Macdonald Gallery, "At Queen's Park", from 10 September to 10 October 1980. The exhibition, which is sponsored by the ministry, highlights the works of recent sculpture graduates of the Ontario College of Art. "The purpose of the show," said Mr. Wells, "is so the public can see how the artists have used their education at OCA to continue their work in sculpture." In all, 22 artists have contributed pieces to the exhibition. The works range from traditional themes to experimental, from geometric to figurative. The Gallery, located at 900 Bay Street, at Wellesley, is open to the public from 10 a.m. to 5 p.m. Monday to Friday, and from 1 to 5 p.m. on Sundays. Admission is free.

Natural Resources

1980 Forest Fire Operation to be Reviewed. A three-man team of forest fire experts has been assigned to review "my ministry's forest fire control program, including Ontario's efforts to date during this year's severe fire season," Natural Resources Minister James Auld announced recently. "The three are forest fire management consultants, one from Alberta, one from Nova Scotia and the third from the United States," the minister said. The team will meet in Sault Ste. Marie on Monday, 11 August to begin its task.

"This year's incidence of serious fires has been one of the worst in our history. I feel that our staff, and those many others who helped, have been successful on the whole in their efforts to protect people, communities, buildings and valuable timber during the major fire flaps, such as those caused by Red Lake 14, Kenora 23, Thunder Bay 46 and Ignace 27," the minister said. "At the same time I feel it would be useful to have these independent experts take a good look at our approach and operations and to make recommendations for improvement, where necessary, so we can do even better in the future."

The terms of reference for the review team, Mr. Auld said, "are to provide a concise assessment of Ontario's forest fire control policies, strategies and overall operations relating to the 1980 fire season from a North American perspective. Also, the assessment is to briefly cover the adequacy of the provincial fire organization, planning and preparedness, allocation of resources relative to risk and values, training standards, mobility of resources, multi-fire occurrence strategy, and use of aircraft and water-bombing. In the Ontario government, the responsibility for the control of forest fires lies with my ministry. The present welcome lull in fire outbreaks in the north is an ideal period to conduct this review while memories are still fresh among our staff," the minister said.

Black Bear Season. The black bear seasons in the fall of 1980 and spring of 1981 were announced recently by the minister. Mr. Auld said he would like to remind Ontario's sportsmen that a change in hunting regulations now makes it necessary to obtain a separate licence to hunt black bear. He explained that the past practice of combining bear and deer or bear and moose under one licence has been discontinued. The minister said that for this year only, the expiry date of residents' spring bear licences has been extended to 31 December 1980. "In addition, once a bear has been killed, the hunter must immediately affix the game seal (received with his licence) to the downed animal," the minister said. The 1981 spring bear season will extend from 15 April to 15 June in all parts of Ontario, the same as in previous years.

Controlled Hunt for Copeland Forest. A controlled deer hunt for hunters using muzzle-loading guns will be held in the Copeland Forest Resources Management Area of Simcoe County from 10 November to 29 November 1980, Mr. Auld announced on 8 August 1980. The minister said that, in addition, the other 1980 hunting seasons in the Copeland Management Area are bows-only seasons for deer -- 20 October - 9 November and 1 December - 13 December and seasons for small game and migratory game birds -- 15 September - 8 November and 1 December - 13 December. Hunters of small game and migratory birds must park their vehicles in the designated areas provided. Mr. Auld said that although 10 November - 29 November has been set aside for hunters using muzzle-loading guns only, the seasons will end sooner if 25 animals are killed prior to the closing date. This hunt is open to Ontario residents only.

Only 30 people a day may participate in the controled deer hunt. A draw will be held at the main parking lot of the Copeland Forest Resources Management Area at or about 6 a.m. each day to choose hunters who will be allowed to participate. The main parking lot is 200 yards off the third concession of Medonte Township, south of Highway 400. It can be seen from the highway. Hunters who are selected each day must give their deer licences to the officer-in-charge and, in return, they will receive licences authorizing the day's hunting. The hunters must return their one-day licences to the officer by 6 p.m. on the date of issue and produce any harvested deer for inspection.

Northern Affairs

Grant for Cobalt Medical Centre. Northern Affairs Minister Leo Bernier has announced that the ministry will contribute $13,000 towards the renovation of a municipally-owned building for a medical centre. The medical centre will be staffed by Dr. Henry Choy, who arrived in Cobalt in early July. It is equipped with three examining rooms and physiotherapy and electrocardiogram rooms besides the doctor's office and the waiting and reception area. A room suitable for the later installation of X-ray equipment is also available. The minister emphasized that it was the availability of a medical centre that encouraged Dr. Choy to set up his practice in Cobalt. The centre which is expected to be ready for occupancy shortly will include furnishings supplied by the town. Total cost of the project is expected to be about $24,000.

Northern Ministers Meet. Manpower supply and housing in the north will be key topics when more than 80 delegates attend the third annual inter-provincial Conference of Ministers responsible for Northern Development to be held in Thompson, Manitoba on 9-11 September 1980. The general theme of the conference is "Transition from Traditional to Wage Economy" and it is expected that each province will present papers on manpower and housing. The agenda also includes sessions on issues facing remote and isolated communities, community development, attracting and keeping professionals and levels of services. The first inter-provincial conference for Northern Affairs Ministers was held in Fort McMurray, Alberta in 1978 and the second in Thunder Bay, Ontario in 1979.

Revenue

Grants Offset Seniors' Tax. Beginning this fall, Ontario's senior citizens may be eligible for grants of up to $550 to offset municipal and school taxes and retail sales tax. Ontario's new Property and Sales Tax Grants for Senior Citizens, administered by the Ministry of Revenue, replace Ontario Tax Credits for people 65 and older. Since 1973,seniors have had to file income tax returns to claim Ontario Tax Credits, even if they had no taxable income. Now seniors will file an Ontario Tax Credit form only if they wish to claim the Political Contribution Tax Credit. Ontario residents under 65 years will make their claims as they have in the past.

Under this program, approximately 260,000 of the province's seniors will have their property taxes completely refunded. This is 120,000 more than received a similar benefit under the Tax Credit program. For senior homeowners, the new Property Tax Grant will offset property taxes; and for tenants, rent paid. The maximum grant per household is $500. This year, the full grant will be paid in September. For 1981, the grant will be paid in two instalments; one in the spring and the balance in the fall. People living in nursing homes, homes for the aged and similar institutions, are not eligible for this grant.

In late August, applications for the 1980 Property Tax Grant will be mailed to recipients of the Old Age Security (OAS). Those who are over 65 but do not receive the federal pension are encouraged to call the ministry information centre. The $50 Sales Tax Grant was introduced to offset retails sales tax paid throughout the year. Sales Tax Grant cheques will be mailed automatically to all OAS pensioners in late September. Other seniors should contact the ministry for details on how to get their grant.

The new Tax Grants have several advantages not evident in the Ontario Tax Credit program. These include:

- Property Tax Grant applications are straighforward.
- There is no application for the Sales Tax Grant.
- Pensioners will not have to wait until the spring to receive property tax relief for the current year. Property Tax Grant payments are timed to coincide with the actual payment of property tax bills in the spring and fall.
- The program is universal to all seniors, regardless of income.

For further information on this new program, contact the Ministry of Revenue's multi-lingual information centre, toll-free from anywhere in the province:

- In Metro Toronto, dial 965-8470.
- In area code 807, ask the operator for Zenith 8-2000.
- In all other areas, dial 1-800-268-7121.

The mailing address is:

Ontario Tax Grants for Seniors, Ministry of Revenue, Guaranteed Income and Tax Credit Branch, Queen's Park, Toronto, Ontario, M7A 2B3.

NOTE: Bill 48, "An Act to provide Property Tax Assistance for Pensioners in Ontario". Section 19 of the Act, which becomes effective 1 January 1981 states:

"(1) The Municipal and School Tax Credit Assistance Act, being chapter 285 of the Revised Statutes of Ontario, 1970 is repealed.

"(2) Notwithstanding subsection 1, subsections 3, 4, 5 and 6 of section 2 of The Municipal and School Tax Credit Assistance Act continue to apply in respect of any credit or refund allowed under the Act before the 1 January 1981".

Treasury and Economics

OMEP. The Ontario Mineral Exploration Program Act was introduced by the Treasurer in his budget of 22 April 1980. The program comes into effect on a date to be proclaimed and this date is to be 1 September 1980. Four million dollars in grants and tax credits have been budgeted in 1980-81 to encourage mineral exploration in Ontario under this program. Eligible individuals or corporations will receive a financial incentive from the province equal to 25 per cent of eligible exploration expenses in Ontario. To qualify for the incentives, individuals must be ordinarily resident in Canada.

Individuals and corporations must not be actively engaged in mineral production in Ontario or associated with any person actively engaged in mineral production in Ontario. Only activities leading to and carried out prior to a production decision on a property will qualify for the incentives. Individuals and corporations qualifying for this program will be able to take advantage of both the new OMEP incentive and if applicable the existing 100 per cent deduction of eligible exploration expenses under the Ontario and federal tax system. The grants and tax credits under OMEP are exempt from both federal and Ontario income taxes.

The Ontario Mineral Exploration Program replaces the mineral exploration incentives under the Small Business Development Corporations Act and will improve and expand upon the existing Mineral Exploration Assistance Program which will be phased out by the end of this fiscal year. The new program will be administered by the Ministry of Natural Resources. A detailed pamphlet describing the main features of the program is now available and may be obtained from the Ministry of Treasury and Economics, or the Ministry of Natural Resources.

New Government Payment Procedure. Treasurer Frank Miller has announced a new policy concerning payment to government suppliers. All ministries have been notified that, effective 1 September, it will be a matter of government policy to settle suppliers' accounts within 30 days. In exceptional cases where the 30-day limit cannot be met, suppliers will be entitled to interest for the overdue period. Interest will be paid at the rate of one per cent per month for the period during which payment is overdue. This is a further step in the government's commitment to customer service, and reflects the Private Member's Resolution of 11 October 1979 placed before the House by David Rotenberg, MPP Wilson Heights.

According to the Treasurer, the government relies on many privately owned enterprises to supply it with goods and services -- not only the necessities for daily operation, such as stationery and office equipment, but major items used in government programs: asphalt for highways, food and drugs for institutions and heavy construction equipment. "Contrary to the conventional wisdom that government is a slow payer, our studies show that on average we pay faster than the national average, which, according to StatsCanada, is 55 days," Mr. Miller said. "The Province of Ontario will make every effort to be a model customer. The steps I have just referred to reinforce our commitment in this area".

2. *REGULATIONS*

O.Reg. 637/80. This regulation amends O.Reg. 570/80 made under The Municipal Affairs Act and deals with Tax Arrears and Tax Sale Procedures for Peterborough and Renfrew Countries.

3. *ELECTION COUNTDOWN*

Municipal Elections 1980. The following dates may be of interest to those involved in preparing for the 1980 Municipal Elections:

-- 1 October (-40) Bylaw providing for composite or separate ballots. (The Municipal Elections Act 44 (5) and (6)). The bylaw remains in force until repealed. Bylaw to divide municipality into areas for the purposes of school elections. (The Education Act 57 (21), (22) and 110 (19) and (20)).

-- 3 October (-38) List of electors delivered to clerk (The Municipal Elections Act, 22). Correction of manifest errors in list (The Municipal Elections Act, 23). Printing of list of electors (The Municipal Elections Act, 24 (a)). Fixing of places and times when revision of list will be undertaken. (The Municipal Elections Act, 24 (b)). Such revisions shall be commenced no later than seven days before (15 October) the last day for filing applications for revision (22 October) (The Municipal Elections Act 25 (2) and (3)). Notice of posting of list and last date for filing applications for revision (The Municipal Elections Act 24 (c)). Copies of preliminary list of electors to certain persons (The Municipal Elections Act 25 (b).

-- 7 October (-34) Assessment commissioner's list delivered to clerk (The Assessment Act 23).

-- 13 October (-28) Notice of nominations. (The Municipal Elections Act 35 (3)).

-- 15 October (-26) Last date for posting copies of preliminary list, giving notice of revisions. (The Municipal Elections Act 25 (2) and 24 (c)). See 3 October.

-- 16 October (-25) Filing of nomination may commence (The Municipal Elections Act 35 (2)). Names of candidates nominated to be posted up (The Municipal Elections Act 37 (3) and 37 (7)).

-- 17 October (-24) Bylaw providing for additional advance polls (The Municipal Elections Act 66 (2)).

-- 20 October (-21) Nomination Day. (The Municipal Elections Act 35 (1)).

-- 21 October (-20) Final examination and certification of nomination papers. (The Municipal Elections Act 37 (4) and (7)). Withdrawal of nomination (The Municipal Elections Act 39 (1) and (2)). Acclamations. (The Municipal Elections Act 40 (1) and (2)). Notice of poll (The Municipal Elections Act 41 (1) and (2)).

Appointment of voting proxies may commence. (The Municipal Elections Act 67 (4)). Appointment of scrutineers by candidates and council (The Municipal Elections Act 6 (1) and (3)).

-- 22 October (-19) Police Village trustees -- notice of nomination (The Municipal Elections Act 3 (2) (a)). Members and trustees of school boards -- notice of nomination (The Municipal Elections Act 3 (3) The Education Act 57 (23 and (28) and 110 (21)). Additional nominations where vacancy not to be filled by appointment (The Municipal Elections Act 37 (5) (7) and (40)). Last day for filing applications for revision of preliminary list (The Municipal Elections Act 25 (3)). Period of qualification ends (The Municipal Elections Act 12 and 13). Statement of changes to be prepared (The Municipal Elections Act 30). Preparation of polling list (The Municipal Elections Act 31).

-- 23 October (-18) Issue of certificates of clerk (The Municipal Elections Act 33).

-- 24 October (-17) Notice of location of polling places. (The Municipal Elections Act 46 (7) and 46 (8)).

-- 31 October (-10) Advance poll supplies to DRO. (The Municipal Elections Act 48 (1) and (2)). Clerk to obtain receipts for ballots (The Municipal Elections Act 48 (3)).

4. *NOTES FROM THE PROVINCES*

Newfoundland. Former Newfoundland Minister of Municipal Affairs Neil Windsor has been appointed Development Minister which includes tourism and housing. Hazel Newhook, former Minister of Consumer Affairs and Environment succeeds Mr. Windsor as Minister of Municipal Affairs.

Quebec. Quebec Premier Rene Levesque was in Boston recently to inaugurate the new offices of Quebec's Boston delegation and to participate in the celebration of the 350th anniversary of the founding of Boston. Quebec's new office located in the financial district of Boston is part of the provincial network of trade and tourism bureaus the Quebec government has set up in the U.S. In addition to Boston, there are Quebec offices in New York, Atlanta, Chicago, Dallas, Lafayette, Los Angeles and Washington D.C. The United States is Quebec's largest market outside Canada. It accounted in 1978 for about 65 per cent of the total shipment by Quebec manufacturers to destinations outside Canada. By 1979, Quebec trade with the U.S. grew 30 per cent to $7 billion.

Northwest Territories. Following two years of consultation and research, the report of the Honourable Bud Drury, Special Representative on Constitutional Development in the Northwest Territories was released earlier this year. The report, among other things, recommends sweeping changes to the ownership and regulation of land and natural resources in the territories. The Drury report advocates a substantial transfer of responsibility for land and resources management from the federal Parliament to the Council for the Northwest Territories. Unlike the provinces, which assume responsibility for most decisions on land and resource use, the territories currently fall under the jurisdiction of federal institutions in this policy area with almost all responsibility for land and resource use resting with the Minister of Indian and Northern Development.

Mr. Drury notes that a transfer of responsibility based on the conventional model of federal-provincial relations could involve potential conflicts between federal and territorial interests. As well, such a transfer would place a major fiscal burden on the territories, and necessitate the development of an adequate territorial infrastructure to properly and efficiently administer the territories' vast lands and resources. According, Mr. Drury recommends a system of concurrent legislative jurisdiction with the federal government. Ownership of Crown and natural resources would be transferred to the territorial government, with the territorial government assuming increased responsibility. Unlike the current situation with the provinces, the federal government would retain the prerogative to over-ride territorial jurisdiction in matters affecting the national interest.

5. *VIEWPOINT*

The Right to Strike. From an editorial in the Sault Star, 19 August 1980:

"Some members of the board of directors of the Association of Municipalities of Ontario (AMO) say they would favor giving policemen and firemen the right to strike in Ontario, under certain conditions. These AMO members feel the strike right could be given these services if changes were implemented that would provide for enough supervisory personnel being excluded from bargaining units to maintain basic levels of service. 'Several provinces allow strikes even in police and fire services and this is allowed in several American jurisdictions,' said an AMO report re-endorsed last weekend. 'It is felt that the province might well consider studying this other experience'.

"Perhaps there is room to study the possibility of giving Ontario firemen and police the right to strike. But surely giving these people the right to strike is something that should be avoided if it is at all possible. Canadian experience has already shown that a withdrawal of something like police services can produce chaotic conditions. What the AMO suggests doesn't sound particularly feasible. It feels strikes by members of these essential services would be possible if enough supervisory personnel could still carry on a basic level of services. However, surely policemen and firemen would charge that if a strike cannot cause sufficient disruption, if much of the work could be carried on by supervisory personnel, what is the value of a strike to them anyway?.

"It is likely that leaders of police and firemen organizations would oppose any arrangement that would give them the right to strike but would under cut the impact of such strike action by allowing for a workforce of supervisory personnel. In fact, though maybe the present machinery for handling the grievances and demands of policemen and firemen is inadequate, this machinery should not be replaced by a system which gives these people the right to strike. Reform or reshape or improve the existing machinery for arbitrating matters involving policemen or firemen, but don't introduce the right to strike, with all the dangers such a step clearly presents."

6. *DID YOU KNOW?*

Seminar for Newly Elected Councillors. For over 30 years newly elected mayors and city councilmembers in California have regularly attended a special orientation program conducted by the League of California Cities to become familiar with their new responsibilities and authority. Every two years, a few weeks after the council elections in the general law cities, some 500 newly elected officials gather for a 3-day introduction to such topics as the law of municipal corporations, conflict of interest law, the budget process, the planning process, labour relations, expediting council action and evaluating the performance of city departments. In addition to the information provided at the seminar, attending officials also receive a binder

of reference material and background papers which can be used throughout their public service.

Several years ago, in an effort to provide the newly elected officials with a more active role in their own learning, the League modified the program's traditional lecture format and included more workshop sessions wherein the officials themselves play a key role. The program begins with a brief film clip from "The Candidate", recalling the excitement of election day and ending in the perplexed victor asking "What do I do now?". The opening workshop begins by having the newly elected officials, working in small groups, review and discuss a number of statements concerning issues of importance to them and for which there are no single or absolute answers. These statements have to do with basic beliefs and values that help determine how one thinks and behaves in office.

Besides the topics already mentioned, the program also includes sessions on cities' legislative strategy for state government; the Brown Act (California's open meeting law); press relations for city officials; municipal revenue and tax structure; and a mock council meeting which focuses on the differences between policy-making and administrative action. Over the years this program has enjoyed a good reputation, and indeed it is not unusual to see "veteran" councilmembers and mayors return with newly elected colleagues for a refresher. The program also serves a valuable function by providing an opportunity for officials to become acquainted with their peers in other cities and to realize that in most cases their probems are not unique to their city; that other cities have dealt with similar situations and can offer solutions; and, perhaps most importantly, that if they work together on common problems they will more likely be successful in resolving these problems.

NOTE: Following the 1978 municipal elections in Ontario, the Ministry of Intergovernmental Affairs and the Association of Municipalities of Ontario co-sponsored a series of six seminars in various parts of the province for newly elected councillors. Approximately 1,000 new and "veteran" councillors attended these sessions. Starting in January 1981, a series of 12 seminars are planned in various locations for successful candidates in the 10 November 1980 municipal election. Watch BACKGROUND for details.

7. *FROM THE BOOKSHELF*

Canadian Nuclear Policies. Nuclear issues are highly controversial and intelligent debate between the opposing camps is often difficult. The Conference on Canadian Nuclear Policy,from which the papers in this volume are drawn,offered a unique opportunity to exchange views in an open forum. All of the participants in the nuclear debate were represented -- government, academic, environmental and public interest groups, concerned individuals, and the industry itself. They were able to tackle contentious issues without the formal restrictions imposed by governmental hearings and without the atmosphere of confrontation. This 326-page book, edited by G. Bruce Doern and Robert W. Morrison, contains articles covering a wide range of topics including foreign and domestic policy, occupational and environmental health, technological developments in the nuclear field, and many others. Available from the Institute for Research on Public Policy, P.O. Box 9300, Station A, Toronto, Ontario, M5W 3C7. Price $14.95.

Government Intervention in the Canadian Nuclear Industry. When, how and to what extent should the government intervene in the nation's economy? The nuclear industry provides a particularly interesting illustration of the use of regulations and intervention, because it has become the focal point of the debate on the public management of advanced technologies. The primary purpose of this 203-page book is to analyze the nature of government intervention in the nuclear field. It shows how a publicly-owned high-technology industry has been fostered by a series of decisions to intervene in the industry, thereby creating a vested interest in continued nuclear expansion. The author, G. Bruce Doern, reviews the historical evolution of intervention since the Second World War and presents three case studies from within the nuclear industry. The author examines the intial CANDU reactor program in the 1950s, the regulation of the health and safety of uranium miners in the late 1960s and early 1970s, and the 1978 Ontario Hydro decision to enter into long-term contracts for the supply of uranium. Available from the Institute for Research on Public Policy, P.O. Box 9300, Station A, Toronto, Ontario, M5W 2C7. Price $8.95.

8. *ASSOCIATION NEWS*

OMMA. The Ontario Municipal Administrators Association recently formed five sub-committees to examine various matters of interest to municipalities. All of the sub-committees have now commenced their task and would appreciate input from municipal officials on the various matters being studied. Please forward any input to the contact person listed.

-- *Employment Contracts*. This committee will review present municipal practices in the province regarding employment contracts for municipal staff and will possibly prepare a model employment contract for municipal use generally. The utilization of such contracts is becoming more prevalent in the province. Contact Mr. A. K. Ip,Town Administrator, Town of Fort Erie.

-- *Role of the C.A.O*. This committee will examine the impact on the role of the CAO of different political structures such as board of control, executive committee, standard committees, etc., and will formulate recommendations for the most effective way for CAOs to operate in each of the latter structures. Contact Mr. Michael H. Boggs, CAO Burlington.

-- *Manpower Management*. Municipal manpower management policies and procedures in the province generally will be investigated with particular reference to such matters as staff reduction procedures, salary bonus plans (merit pay), employee evaluation procedures and employee motivation techniques. Recommendations will be prepared for maximizing the efficiency of such policies and procedures. Contact Mr. Cyril T. C. Armstrong, Regional Co-ordinator, Hamilton-Wentworth Region.

-- *Training and Education*. This committee will investigate present practices regarding the training and education of municipal employees with particular reference to present policies and procedures regarding municipal subsidization of courses taken by employees. Guidelines will be prepared for municipalities to follow in formulating employee educational policies and procedures. Contact Mr. Blayne C. Rennick, CAO Cambridge.

-- *Energy Management*. This committee was formed in order to review the many studies which have been and are being carried out in the energy management field and to prepare comments and recommendations for municipalities as to how these various studies can best be utilized in order to carry out a municipal energy management programme. Contact Mr. C. F. Adams, Chief Administrator, Cornwall.

The present timetable of all the sub-committees calls for an interim or progress report at the time of the O.M.A.A. Workshop in Toronto this coming October and hopefully a final report at the 1981 Annual General Meeting next May. Any input would be most welcome and should be forwarded as soon as possible to the above-noted contacts.

Recycling Council of Ontario. The Recycling Council of Ontario (RCO) is an independent, not-for-profit corporation active in the field of municipal waste management. It was established in 1978 by waste managers, community business leaders and concerned citizens from more than 45 provincial centres. The goal of RCO is to promote the development of rational, comprehensive solutions to "our growing garbage problems". In particular, prevention and personal action are the cornerstones of RCO's work against waste. Cooperation is also an essential element of this work. The Recyling Council believes that the costs of wastes can be reduced "but only if the many public, private and community sector interests begin working together". The RCO is committed to this cooperative action with all municipalities, community organizations, and other governmental and business agencies. For further information contact Eric Hellman, Executive Director, Recycling Council of Ontario, 477 Dupont Street, Toronto, Ontario, M6G 1Y6.

The Canadian Tax Foundation. The Canadian Tax Foundation was established in 1945 as an independent tax research organization. Its Governors are nominated each year by the Canadian Bar Association and the Canadian Institute of Chartered Accountants, and its work is supported by over 7,000 Canadian individuals and corporations. The purpose of the Foundation is to provide both the taxpaying public and the governments of Canada with the benefit of expert, impartial research into current problems of taxation and government finance. This work is carried on by a well-qualified permanent staff and by outside experts commissioned for special studies.

Stated briefly, the main aim and purpose of the Foundation is the establishment of the best possible tax system - that is, a system that is as fair and equitable as possible, and that fosters the growth and productivity of the country. The Foundation publishes the Canadian Tax Journal and a large number of other publications. In addition, it holds a number of conferences each year, providing a forum for the interchange of ideas among business and professional people, academics, and government officials. Membership in the Foundation is open to all who are interested in its work. For further information contact: Canadian Tax Foundation, 100 University Avenue, Toronto, Ontario. M5J 1V6.

9. *PEOPLE AND PLACES*

Bryan Tuckey has been appointed full-time planner for the Township of Westminster. There were 62 applicants for the job. (57/22).

Vespra Township will not be soliciting the support of rural municipalities in Ontario over its concern about motorcyclists "indiscrimintely using private land" until the cost has been examined. Clerk Julian Tofts has been requested to find out the costs of sending a resolution to all municipalities in Ontario.

The County of Victoria, has published a concise, pocket size 1980 directory of elected and appointed officials of Victoria county. It also includes information regarding the administration of justice, provincial offices, land division committee, steering committee, special appointments and the board of education.

Councillor Ross Warboys of the Township of Norwich was accidentally electrocuted during a storm on 15 July 1980.

Reeve Harold Weatherly, North Shore Township, passed away 16 August 1980. (83/15).

Residents of Whitby carried out a 3-day exchange visit to Longueuil, Quebec, recently. It was the 12th exchange visit with the Quebec city since the two communities were twinned in 1968.

Joseph W. Wilhelm has retired as chief administrative officer for the City of Port Colborne effective 30 June 1980. Len C. Hunt has been appointed city administrator and clerk. (13/3).

The City of Windsor has passed a no-smoking bylaw which covers such places as retail shops, hospitals, banks, municipal offices, elevators, escalators, reception areas, theatres and other places of public assembly. City clerk John Adamac said the bylaw will be enforced shortly, after city smokers have been given notice through the media.

John Alliston has been appointed to the Town of Fergus council to complete the term of Councillor Joan Rankin who resigned recently.

Councillor Irvin Brubacher, of the Township of Woolwich passed away recently. Council decided not to fill the vacancy but appointed Councillor Joe Zinger to fill Mr. Brubacker's seat on Waterloo regional council for the remainder of the term.

John Bryce, representing Elderslie Township, has been elected chairman of the Saugeen Valley Conservation Authority replacing William R. McDonald of the Town of Durham.

Reeve Howard Campbell of Oro Township is retiring from municipal politics after 26 years. He has been reeve of Oro for four years, deputy reeve two years, councillor for six years and school trustee for 14 years.

Slips that Pass in the Type. Background 80/31, page 10, included an item to the effect that the OMB would hold a hearing to annex to the Town of Amherstburg, certain lands in the Townships of Anderdon and Malden on 15 September 1989. It should read 15 September 1980.

Quote of the Week. Former alderman Dorothy Thomas of the City of Toronto, who is seeking re-election said:

"Municipal politics is one of the few places a woman can really have power in this society".

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For further information contact: R. A. Illingworth
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background

Ontario
Ministry of Intergovernmental Affairs

Government Publications

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/36

5 September 1980

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1. *AT QUEEN'S PARK*

Appointments. Premier William Davis, recently announced the following appointments:

-- Mrs. Maryon Brechin of Etobicoke as a member of the Niagara Escarpment Commission.

-- Joan Elizabeth Heath of Guelph as a member of the Ontario Heritage Foundation Board of Directors.

-- John D. V. Hoyles of New Liskeard as a part-time member of the Criminal Injuries Compensation Board.

-- Theodore Karol (Ted) Lucas of Thorold South as a member of the Advisory Council for the Province of Ontario Medal for Firefighters Bravery.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Grants Available for Ethanol Production. Agriculture and Food Minister Lorne Henderson has announced an incentive grant program to assist farmers who wish to install ethanol stills on their farms for evaluation, demonstration and trial use of alcohol as a fuel. Mr. Henderson said: "The purpose of this pilot program is to evaluate the technology and economics of ethanol production". Approved projects are eligible for grants of 40 per cent of the capital cost including paid labour to a maximum of $15,000 for an on-farm still constructed by an individual farmer, and up to $20,000 for a still installed by a small group of farmers on a cooperative basis.

Applications should include a description of the process proposed, use of the ethanol and use of by-products. The program will be administered by the ministry's energy management resource centre, which is now being established. General information and information on application procedures are available at local ministry offices. The ethanol project is one of more than 250 initiatives taken by the government of Ontario in the area of energy conservation and development of alternative sources of energy.

Briefs Invited. The Agricultural Energy Policy Committee, established by the Ontario government, is inviting interested individuals, companies and organizations to submit written briefs on energy for agricultural production. The committee's report is due in January 1981 so briefs will have to be received by 31 October 1980. The committee was established in June 1980 to assess and review the impact of energy costs and supplies on the food production industry. The review will also include farm inputs such as fertilizer and transportation costs.

The committee is looking at the total production sector with emphasis on conservation, waste heat utilization, energy from agricultural biomass, synthetic liquid fuels and use of fertilizers and pesticides. The committee's report will recommend a five-year program as well as a long-range strategy. An information brochure is available from the Information Branch, Ministry of Agriculture and Food, Queen's Park, Toronto, M7A 1A5.

Community and Social Services

Recent Developments in Children's Services. During the recent AMO conference, the Ontario Municipal Social Services Association (OMSSA) held a workshop on "Recent Developments in Children's Services". Community and Social Services Minister Keith Norton participated in the workshop. The minister pointed out that the social responsibility confronting all parts of our society, "including the governmental mechanisms which we have established to meet that responsibility, is in today's day and age more a question of justice than of charity -- although the reality of the former cannot be fully achieved without the spirit of the latter". He

stressed that "we can no longer think in traditional terms," and that a decentralized system capable of adapting to local characteristics was required.

Some of the ministry's efforts in the following areas were highlighted by the minister.

-- *Funding*. The new funding approach announced to municipal representatives last December clearly identified that financial objectives would be set and an ability was established within agencies to move resources from residential to non-residential care; the planning process would be more clearly defined including, a uniform format for data collection, analysis of key social indicators, and review of existing allocation of resources; the capacity of the ministry to monitor services and their use would be improved and the budgeting and reimbursement system would be standardized.

-- *Regional offices*. These offices will assume responsibilities for the negotiations of budgets with the various agencies and the ministry was conscious of the concerns of OMSSA, AMO/ACRO and the MLC about a needless bureaucratic build-up. A number of the responsibilities presently being taken or by the regional and area offices will be transferred in time to the local Children's Services Committees.

-- *Children's Services Committees*. Children's Services Committees will be gradually introduced into the new procedures. As the overall number of these committees is increased in the next few years their role in the planning and budgeting process will be carefully integrated with municipal and provincial procedures and requirements. Committees will allocate funds for children in their area under the overall responsibility of local government. Municipal councils and departments of social services at the municipal level will become more involved than ever before in the guidance and direction of these systems. Once the committees are established and in operation across the province almost all service delivery agencies will relate directly to them for planning, resource allocation and service coordination purposes.

-- *Municipal Consultation*. The full effect of the provincial-municipal partnership will become more evident as progress is made with the AMO/ACRO sub-committee and as the outcome of those deliberations are made known to the municipal community.

Energy

Car Efficiency Boosted Through Energy Test. Savings of above 15 per cent in gasoline consumption were achieved by 15 Toronto news media personalities during a three-week test, proving that good driving habits and a properly tuned car can substantially reduce gasoline consumption. Sponsored by the ministry, the demonstration was part of the Ontario Energy Savers campaign to show how motorists can reduce gasoline consumption by following common sense guidelines. (See Background 80/30, page 3). Savings among 14 of the 15 participants ranged from 2.6 per cent to a high of 70 per cent with the average improvement being 16.3 per cent. The volunteers represented most major Toronto daily newspapers, radio and television stations. (Note: A 15th participant showed a slight loss in gasoline consumption because she was unable to attend the key driver education seminar on efficient driving practices).

Energy Minister Robert Welch said: "A 15 per cent improvement in efficiency by all Ontario motorists would be equivalent to a saving of about 450 million gallons of gasoline, worth about $500 million a year." Energy Savers Tune-up programs, which are being held under the auspices of the Ontario Motor League, have also been run in the Hamilton-Niagara, London-Sarnia and Thunder Bay regions. In all, the demonstrations involved more than 50 news media persons from across the province. The minister said that reduced fuel consumption can be achieved by observing speed

limits, having vehicles properly tuned, maintaining proper air pressure in tires, using vehicle air conditioner sparingly and by installing air deflectors and nose covers on trucks.

During the Fall, another phase of the Ontario Energy Savers campaign will promote the conservation of heating oil in homes and in business. "Conservation makes economic sense and our Energy Savers program is designed to make the public more aware of its benefits," Mr. Welch said.

Environment

The Minister at AMO. Environment Minister Harry Parrott participated in an environmental workshop at the recent AMO conference. The minister pointed out that the Environmental Assessment Act now applies to municipalities, as of 3 June 1980, and that a copy of the regulations had been forwarded to all municipalities. Environmental protection in North America has historically been aimed at "controlling pollution", an activity which was invariably "after-the-fact". As the complexity of environmental problems grew, many agencies recognized the growing public demand for some mechanism that would help prevent these situations. Good environmental planning and design seemed to be the answer. There was a clear need for a process which would, at an early stage in project planning, when options were still open, give both the public and decision-makers a clear idea of the pros and cons; and allow those factors to be openly and rationally dealt with. The answer to that need is The Environmental Assessment Act.

The minister reviewed the regulations which cover the following basic points:

-- They define which projects are covered under the Act, and they include a general exemption for municipal projects with an estimated value of less than $2 million.

-- The regulations also contain a list of environmentally significant projects, for which an environmental assessment will be required, whatever their value. In these cases, the $2 million exemption does not apply e.g. waste disposal sites.

-- The regulations contain a "grandfather clause", to ensure that the Act does not retroactively affect municipal projects already underway, or, in an advanced stage of planning and design. Municipal projects will not be included if, at the time the regulation took effect (3 June), the project had been approved by council resolution; land had been acquired specifically for the project; or a notice of application has been filed under The Expropriations Act for the undertaking. However, to ensure that the "grandfather" provision is not abused, the regulations also provide that the exemption be void unless the project is substantially under way in three years.

-- A one-year phase-in period be provided so municipalities can adapt provincial "class environmental assessment" procedures for minor transportation projects, minor transmission lines, transformer stations, and communication towers.

"We are already taking one step to solve the valid concern that application of the Act will cause undue delay due to overlapping approval requirements of other acts which apply municipally," Dr. Parrott said. "As indicated in our Throne Speech this year, 'streamlining' legislation is being drafted and will be introduced in the Legislature as soon as possible. Basically, it will require one, comprehensive hearing and approval process, in which all relevant provincial and local concerns will be addressed. The tribunal to hold these hearings will represent the authority of both the OMB and the Environmental Assessment Board.

NOTE: See next Background for minister's comments on a Program for Solid Waste Recovery.

Health

Proposed Core Programs for Boards of Health. In May of last year at the Annual Conference of the Association of Ontario Boards of Health a number of new ministry policies, pertaining to public health, were announced. One of these policies related to the need to develop a package of basic or core public health services the standards for which would be written into the new Health Protection Act with the objective of improving access to these services for every resident of Ontario. This approach to the delivery of public health services represents the continuation of ministry policy in moving from reliance on acute care institutional services to more appropriate community based programs. In the past few months a number of committees representing a wide range of public health interests have been developing proposals for the core program standards. They have now completed their deliberations and have recommended that the proposals be phased in over a five-year period commencing in April 1981.

The ministry hopes that implementation of the core programs will have a significant effect on the delivery of public health services in the years ahead. The ministry believes that before proceeding further, there should be an opportunity to discuss these proposals. With this in mind, a series of meetings has been arranged across the province in September and October in cooperation with the Association of Ontario Boards of Health and the Association of Counties and Regions of Ontario. The following is a schedule of the meetings:

-- 23 September: Holiday Inn (Tower), London
-- 24 September: Holiday Inn, Owen Sound
-- 25 September: Wardlyn Inn, Trenton
-- 30 September: Huron Room, Macdonald Block, Queen's Park, Toronto
-- 1 October: Holiday Inn (Market Square), Ottawa
-- 7 October: Senator Hotel, Timmins
-- 8 October: Holiday Inn, Sudbury
-- 14 October: Holiday Inn, Hamilton
-- 16 October: Red Oak Inn, Thunder Bay

-- *NOTE:* All meetings will be from 1:30 - 4:30 p.m. and the speakers will be senior ministry staff.

In a letter to all Heads of Council, David Rotenberg, MPP (Wilson Heights), Parliamentary Assistant to Intergovernmental Affairs Minister Thomas Wells wrote:

"Attached is a copy of a letter that is being sent to all Chairmen of Boards of Health from the Ministry of Health. The Ministry of Intergovernmental Affairs supports this approach and it is requested that you and/or members of your Council and senior staff attend one of the series of meetings that have been arranged across the province in September and October."

Soldiers' Memorial Hospital. Health Minister Dennis Timbrell has announced that the Soldiers' Memorial Hospital in Orillia is to receive a new $9,156,554 wing. The new wing will include 76 beds for intermediate cardiac care, medical care and intensive care. Space will be provided for audiology, speech, occupational and physiotherapy, offices, a central service for hospital supplies and the admitting department. Artifacts and memorabilia, displayed in the main lobby as a memorial to Canadian soldiers killed in action, will be moved to a chapel to be built in the new wing. The ministry will finance two-thirds of the project cost. Construction will begin immediately and is expected to be completed within the next two years.

Housing

Energy, Renovation Unit Formed. Housing Minister Claude Bennett recently announced the formation of a new unit which will move the ministry closer to a one-window approach to existing community renewal branch programs and new initiatives developin in housing renovation and energy conservation. Sylvia Davis, formerly of the community renewal branch, has been appointed manager of the new unit.

Intergovernmental Affairs

Ontario Pensioners Property Tax Assistance Act. On 1 August 1980, Intergovernmental Affairs Minister Thomas Wells wrote to all municipalities with regards to the Ontario Pensioners Property Tax Assistance Act which received Royal Assent on 17 Jun 1980. This Bill provides for the payment each year to eligible pensioners of grants equal to the least $500, the taxes paid or payable in the year, or 20 per cent of the total rent paid in the year in respect of the applicants' principal residence. (See Background 80/35, page 6 for additional information on this provision of the bi

"The new program replaces the Municipal and School Tax Credit Assistance Act which will be repealed effective 1 January, 1981. Both our program and the new program wi therefore be available for the 1980 tax year. This will allow eligible pensioners to apply for both the new grant and the loan, unless you have already rescinded the by-law for the loan program," the minister wrote. "After 1 January 1981 certain provisions of the Municipal and School Tax Credit Assistance Act will remain in force to cover registration of the liens and municipal applications for reimbursemen of the credits allowed. As a result, liens will continue to become due and payable in the normal manner, and you may still apply after 1 January 1981 for reimbursement of credits allowed with respect to 1980 taxes. Since the funds to meet your applications are available in the 1980/81 fiscal year, however, we would appreciate your submitting all of these claims by 31 March 1981.

"Any municipality participating in the Municipal Elderly Residential Assistance Program may also wish to consider rescinding the authorizing by-laws. Since this assistance is made available at the discretion and from the general funds of the municipalities which wish to take part, the province has no intention at this time o repealing that Act."

Natural Resources

Lighting Fires Location System Tested. It's shortly after three on a hot and humid summer morning when lightning scores direct hits on some northwestern Ontario jack-pine. As the lightning bolts come thick and fast a stylus in the Ministry of Natural Resources fire centre at Dryden springs to life, quickly recording each strike as it happens. A visible record is left for ministry fire control staff. The series of dots recorded on a map of northwestern Ontario in the vicinity of Dryden show where the lightning struck. MNR firefighters will be able to locate fire from this source almost as soon as they ignite. Because lightning fires are most common in northwestern Ontario -- 515 to-date this season -- an experimental locate network is undergoing tests in that part of the province.

The complex locater system is the first major detection innovation since the ministry moved from lookout towers to aerial detection methods in the early 1970s. By using the locater in combination with an infra-red scan of the area where fires have become established, the fires can be suppressed more efficiently and quickly. Fire-mapping aircraft contracted by the ministry carry a thermal scanner that senses heat given off by a fire. The blaze shows up on the screen of the aircraft and its infra-red image records the heat intensity of the fire far below. The computerized locater system, which has been undergoing field tests by the Research and Development Section of the Ministry's Aviation and Fire Management Centre for the last three years, could be taken for a future weapon in a War of the Worlds. It is comprised of three antenna units which act as lightning directional signals and one central computer that links the three antenna units together. These direction-finding antennae stations stand approximately 100 miles apart and are located at Kenora, Sioux Lookout and Red Lake.

Electromagnetic waves which radiate from lightning as it hits the ground are sensed by each of the direction-finding stations. The stations can then calculate the bearing of the lightning and strength of its strike. Telephone lines pass this data on to the position analyzer -- the central computer. It pinpoints strike locations from all the data fed into it from the direction-finding stations, automatically plots locations on a map and stores the information on tape for future reference. Natural Resources James Auld says he has high hopes for the new lightning locater system. "We are still making improvements, but when these are completed the system will become a valuable tool in forest fire suppression across lightning-prone areas," he ways. Mapped lightning locations will be used by the ministry's fire operations staff to anticipate expected lightning fire starts and for flying fire detection patrols.

Tiny Marsh Master Plan. Major changes affecting waterfowl hunters will take place with the implementation of a master plan for Tiny Marsh Provincial Wildlife Area, Mr. Auld announced recently. The 930-hectare (2,298-acre) waterfowl marsh and upland facility in the Nottawasaga Bay area south of Midland, is undergoing a considerable facelift this year. In co-operation with Ducks Unlimited (Canada), the ministry has completed ditching to provide better nesting habitat for waterfowl, and a new dike, dividing the eastern half of the marsh in two, is under construction. "It has been necessary to drain half the marsh in order to do this work, so the size of the hunting area will be reduced for the 1980 season. But reflooding will take place next year," Mr. Auld said.

The minister said that Tiny Marsh had operated with minimum restrictions since the mid-'60s when it was purchased by the ministry. "However, one of the changes recommended in the master plan is to reduce the number of waterfowl hunters to 300 on opening days starting this year, on a strictly first-come, first served basis. This will not only make it safer for participants but with fewer sportsmen competing, will also allow a higher quality hunting experience," he explained. The restrictions on hunter numbers will not apply on subsequent days of the 1980 season.

Solicitor General

International Emergency Planning Conference. An international seminar on emergency planning will be held at the Harbour Castle Hotel, Toronto from 16 to 19 November Solicitor General Roy McMurtry has announced. The "Emergency Preparedness for the Eighties" seminar is jointly sponsored by the Ontario Government and the Association of Municipalities of Ontario. The organizers are tailoring the program to touch on a wide range of contingencies which could confront local, provincial, state or federal governments, industrial emergency groups, and fire, police and first aid services. Participating in the program will be Ontario Premier William G. Davis, the Solicitor General and Attorney General of Ontario and Intergovernmental Affairs Minister Thomas Wells. The idea of the seminar emerged from discussions between

Mr. McMurtry and Mississauga Mayor Hazel McCallion following the successful Mississauga evacuation last November.

Requests flooded in from around the world on how police, fire and government officials coped with the evacuation of 218,000 people following the train derailment and release of chlorine gas. The seminar will devote one full day to the Mississauga experience including a tour of the site, some of the evacuated areas and a display centre where the Peel Regional and Ontario Provincial Police command centres will be set up along with displays of equipment from government and volunteer groups which were used during evacuation week. Workshops are planned on fire, flood, tornado and storm emergencies, highways and aircraft and nuclear emergencies and industrial preparedness, oil and toxic chemical spills, among others. There will be discussions on the nature of emergencies and the capabilities of response and strategies and possible solutions. Case histories and scenarios of natural and man-made emergencies (including nuclear) will be explored with a panel of resource people in concurrent sessions.

Registration fee for representatives from Canadian municipalities and government agencies is $125 before 1 October 1980, and $175 thereafter. Fee for all others is $200 before 1 October 1980 and $250 thereafter. Further information can be obtained from The Group Planners, 112 St. Clair Avenue West, Suite 303, Toronto, Canada M4V 2Y3, telephone (416) 961-6505.

Transportation and Communications

CRTC Report. Transportation and Communications Minister James Snow has urged his federal and provincial colleagues to take early action on the Canadian Radio-Television and Telecommunications Commission federal-provincial committee's report on the extension of service and pay-TV. Mr. Snow, who was co-chairman of the Conference of Communications Ministers when it was agreed to develop joint federal-provincial guidelines as the basis of the public hearings, called the cooperative effort on this matter, "a model for true federal-provincial consultation in future." The minister suggested a September meeting of officials to develop for ministerial consideration further necessary guidelines and objectives. "Regulators at both levels are awaiting such direction," Mr. Snow said, "and the public is anxious to see concrete action in the near future."

Request for Modified CRTC Decision. The minister recently appealed to the federal government to modify a CRTC decision which would permit the wholesale attachment of foreign manufactured equipment to Bell Canada's network. "Ontario has for many years advocated customer ownership of terminal devices," Mr. Snow said. "And I continue to believe the main elements of the CRTC decision will benefit residential and business users. Nevertheless, the CRTC decision was made on extremely narrow grounds and totally ignored the potential impact on Canadian manufacturers and workers by allowing the wholesale importation of foreign equipment."

Mr. Snow expressed his confidence in the ability of Canadian manufacturers to compete with foreign suppliers, but added, "any competition must be fair. In many cases, other countries effectively prohibit the importation of Canadian equipment. So, reciprocity in this area is essential if Canada is to have a fair opportunity to develop its own industry in this sector. For this reason, I've asked the federal government -- which shares my views on the role of the telecommunications sector in a Canadian industrial strategy -- to modify the CRTC decision. This would permit the connection of equipment only from those countries which permit Canadian equipment to be connected in their jurisdictions."

The minister concluded by expressing the provincial government's willingness to cooperate with the Ottawa government to find ways to achieve reciprocity in the procurement policies of other countries.

Treasury and Economics

Vital Statistics. The estimated population for Ontario on 1 May 1980 was 8,563,900. Other total statistics for May 1980 in Ontario are:

-- *Births*. The number of births for the year ending with May 1980 was 122,118 as compared to 122,188 during the same period last year, showing a small decline of 70 births, or 0.1%. The estimated birth rate was 14.3 per 1,000 population, down from 14.4 last year.

-- *Deaths*. The number of deaths during the twelve month period ending with May 1980 increased substantially, from 60,556 in 1979 to 62,618 in 1980, an increase of 2,062 deaths, or 3.4%.

-- *Natural Increase*. As a result of the increase in deaths and a small decrease in births, the natural increase recorded for the twelve month period ending with May 1980 declined by 2,132 (or 3.5%) from 61,632 in 1979 to 59,500 in 1980. The estimated natural increase rate for the twelve months was 7.0 per 1,000 population, down from 7.3 last year.

-- *Marriages*. The records for the twelve month period ending with May 1980 show a decrease of 364 marriages or 0.5%, as compared to the same period last year, from 67,910 in 1979 to 67,546 in 1980.

-- *Divorces*. During the twelve month period ending with May 1980 there were 22,345 divorces as compared to 21,214 for the same period last year, for an increase of 1,131, or 5.3%.

-- *Interprovincial Migration Estimates*. In April 1980, Ontario lost an estimated 1,758 persons in the exchange of migrants between Ontario and other provinces and territories. On a net basis Ontario gained from Quebec 514 and the Atlantic Provinces 188. However, on a net basis we lost 2,460 migrants in the exchange of migrants with Western Canada, particularly Alberta 1,393 and British Columbia 1,114. During the twelve month period ending with April 1980 Ontario lost an estimated 13,540 persons. On a net basis the province gained 17,285 migrants from: Quebec 16,331, Newfoundland 682, New Brunswick 206, Manitoba 66. The province lost 30,825 in the exchange of migrants with the following provinces: Alberta 18,600, British Columbia 10,214, Saskatchewan 1,169, Yukon and the N.W.T. 495, Prince Edward Island 238, Nova Scotia 109.

We've Moved. The ministry's Central Statistics Services has moved to the 3rd and 4th floor of Frost Building North, 95 Grosvenor Street, Toronto, M7A 1Y7. All phone numbers remain the same.

3. *REGULATIONS*

O.Reg. 669/80. This regulation amends O.Reg. 358/78 made under The Municipal Elections Act, 1977 and revokes section 14 of O.Reg. 358/78 and forms 14 and 14A (Ontario Gazette dated 30 August 1980, page 3602).

4. *NOTES FROM THE PROVINCES*

Alberta. Alberta's Public Transportation Operating Assistance Grant Program has been increased by $825,000 for 1980 to include counties, municipal districts, improvement districts, and special areas. The announcement was made by provincial Transportation Minister Henry Kroeger on 1 May 1980. The budget for the entire program, which formerly included only towns and villages, is $1,529,690 for 1980. The $2 per capita grant is specifically intended to establish, or assist in the establishment of, a particular transportation service, or to upgrade existing transportation services for senior citizens, the disabled, and handicapped. The grant will be provided annally for the next five years and is based on the most recent census of the area's population. "Approximately 25 per cent of Alberta's senior citizens live in rural areas, and they are often required to travel to urban areas for health care and social services," Mr. Kroeger said. "In recognition of their transportation needs, the Public Transportation Operating Assistance Grant Program will now include these rural areas."

British Columbia. A trial program designed to help B.C. welfare recipients find jobs, boasts an 80 per cent success rate and may be implemented on a province-wide basis, says Human Resources Minister Grace McCarthy. Participants in this week-long Job Action Program are chosen at random and taught job hunting basics such as how to dress for and behave at an interview.

Newfoundland. The Province of Newfoundland recently adopted a new provincial flag. "The primary colours of red, gold and blue are placed against a background of white to allow the design to stand out clearly. White is representative of snow and ice; blue represents the sea; red represents human effort and gold our confidence in ourselves.

"The blue section, most reminiscent of the Union Jack, represents our Commonwealth heritage which has so decisively shaped our present. The red and gold sections, larger than the other, represents our future. The two triangles outlined in red portray the mainland and island parts of our province reaching forward together. A golden arrow points the way to what we believe will be a bright future.

"But the design of the flag encompasses much more symbolism than this. For example, the Christian Cross, the Beothuck and Naskapi ornamentation, the outline of the maple leaf in the centre of the flag, a triumphant figure and our place in the space age. The image of a trident stands out. This is to emphasize our continued independence on the fishery and the resources of the sea.

"Hung as a banner, the arrow assumes the aspect of a sword which is to remind us of t sacrifice of our War Veterans.

"Since the whole flag resembles a Beothuck pendant as well as all of the above, the design takes us from our earliest beginnings and points us confidently forward. It, therefore, mirrors our past, present and future."

5. *VIEWPOINT*

Pre-Employment Training of Police Officers. Mayor Ross Archer (Barrie) suggested to a recent meeting of Urban Mayors that municipalities should adopt a policy of recruiting the educated,rather than educating the recruited. Mayor Archer made reference to a report by the Co-ordinators' Executive Committee, Law and Security Administrative Programs, Ontario Community Colleges entitled "The Ten Steps to a Competent and Professional Police Career."

The introduction to the report states: "The purpose of this brief is to argue that police officers, prior to being hired by a police force, need a post-secondary education; and to present a method for phasing it in on a universal basis so that, in a few years, nearly all police applicants will have obtained a community college diploma or a university degree before attending the Police College and becoming eligible for recruitment."

Other extracts from the report include: "The problem however, of reaching this professional status early in an officer's career remains. The basic education and training of our officers are good and, over a period of years, if they are interested, their knowledge and skills can increase to the professional level. However, this may take ten or twenty years to accomplish and then, only as a result of their persistence plus the assistance and encouragement received from the police force to which they belong. Unfortunately, many officers never pursue any type of up-grading other than the in-service training offered by their departments, although they still have to cope with the same situations as their better prepared colleagues.

"Cost is another factor. Frequently a young person from a small town, wishing to become a police officer, will join a larger force and serve for a few years, while waiting for an opening in his home town force. This practice means that the larger forces, in many instances, are paying for the training of personnel of the smaller forces in Ontario. Students usually graduate from grade twelve at 18 years of age and then make a decision to continue their education or obtain employment. Their decisions are influenced by the fact that one cannot become a peace officer in Ontario until the age of twenty-one. This, we are sure, causes police departments to lose many young men and women who would make excellent law enforcement officers."

Mayor Archer says that it is his personal feeling that the pre-employment training of prospective police officers is a giant step in the right direction. "During the last 10 or 15 years, the police forces of smaller municipalities have become much more professional in their outlook and of course their salaries have been commensurated with that higher degree of professionalism," the mayor writes. "The current method of recruiting a prospective police officer and than sending him to the Police College at Aylmer for the A and B courses and the period that he has to be accompanied by a trained police officer while on the beat, in total amounts to close to six months. This non-productive training period places quite a strain on the budgets of smaller municipalities and when compared to the training or schooling period for other professions, where the trainee pays for his own education, it would seem reasonable that a young person contemplating a police career should undertake at his own expense the basic training required for a prospective police officer."

For further information contact: Mr. W. R. Warman, Executive Committee of the Law and Security Administration Program, c/o Georgian College, 401 Duckworth Street, Barrie, Ontario, L4M 3X9.

6. *DID YOU KNOW?*

CRTC Decision on Bell Application. Increases of 13 per cent for both residence and business primary service were approved in a decision handed down on 12 August by the Canadian Radio-Television and Telecommunications Commission. In addition, the commission requested that the company file tariffs providing for a 20-cent rate for all coin telephones. Bell had requested a 20-cent rate for selected locations such as hotels, airports, bars, resorts, golf courses and marinas. New rates, reflecting the decision, were filed by Bell on 13 August with the CRTC. The decision stated that new rates would become effective three days after filing. CRTC forecasts these rate adjustments will produce $385 million in additional revenues in 1981.

The Consumers Association of Canada is considering legal action to try to roll bac an approved increase for pay-phone use in Ontario and Quebec. Hank Intven, genera counsel for the association said Bell did not ask for pay-phone rate increases and did not present solid evidence that the company's pay phones were more costly to maintain. He said that CRTC acted "in a rash manner" by increasing to 20 cents fr 10 cents the cost of using a pay phone for a local call.

7. *FROM THE BOOKSHELF*

Provincial Financial Assistance to Municipalities, Boards and Commissions. This booklet is designed to provide, in a concise format, data covering assistance available to municipalities and their local boards and commissions from the provin through its various ministries and agencies. It should be used as a source of bas information for municipal officials to make quick reference to the particular type of financial assistance available to them. Although every effort has been made to ensure accuracy and clarity, the information contained is not intended as a substi for the relevant statutes, regulations or specific instructions and explanatory material issued from time to time by the various ministries. Municipalities, boar and commissions are strongly urged to consult with the appropriate government mini before undertaking expenditure commitments in the expectation of receiving provinc assistance.

Prepared by the Subsidies Branch of the Ministry of Intergovernmental Affairs, the booklet is available from the Ontario Government Bookstore, 880 Bay Street, Toron M7A 1N8. Price $2.00.

8. *ASSOCIATION NEWS*

A.P.A. The American Planning Association will hold a National Planning Conferenc in Cincinnati on 25-29 October 1980. The theme of the conference is, "Planning wi Fiscal Limits". Major conference sessions will be devoted to specific actions and innovative programs that planners can put into effect with limited budgets and shrinking fiscal resources. For further information contact APA, 1315 East 60th Street, Chicago, Illinois, 60637.

C.E.O. The Consulting Engineers of Ontario will co-sponsor a conference on electr city in the Province of Ontario with the Canadian Manufacturers Association, Canadi Nuclear Association, Association of Major Powers Consumers, Electronic and Electric Manufacturers' Association and the Canadian Electrical Association. It will take place on 14-15 October 1980 at the Royal York Hotel, Toronto.

A.M.O. Report. The Association of Municipalities of Ontario recently released AMO Report #36, "Equalization Factors and Apportionment in 1981". Highlights of the report include:

-- The residential and farm equalized assessment in each municipality is to be dis- counted by a common factor which reflects the taxation relationship that exists in the upper-tier municipality between residential/farm and commercial/industrial properties.

-- AMO supports the proposal as it will ensure that cost-sharing is undertaken upon a base that more closely reflects the assessments used in taxation. It will be possible to build upon these altered equalized assessments to make further tax reforms such as universal Section 86 reassessments, county/region-wide Section 86, province-wide standardization of assessment relationships.

-- The association continues its offer of consultation to assist in the solution of the problems identified and for the achievement of full property tax reform.

M.E.A. Eldon Yundt, Municipal Engineers Association representative on PAMO is requesting MEA members to forward any information that may have on actual cases where employees have been personally liable in the performance of their municipal duties. Please address all replies to: Mr. E. G. Yundt, P.Eng., County Engineer, County of Bruce, P.O. Box 398, Walkerton, Ontario, N0G 2V0.

O.P.A. At the annual meeting of the Ontario Parks Association held in Guelph recently, Dennis Manning, director of parks for the Borough of Scarborough, was elected president; Councillor Elsa Haydon, Town of Goderich and Jay Kiwell, superintendent of parks in the City of Guelph were elected vice-presidents. The three directors elected are John Budd, Scarborough parks and recreation, Norman Duncan, superintendent of parks in Cobourg and Alexandra Semeniuk, Ministry of Culture and Recreation.

9. *PEOPLE AND PLACES*

Gordon Carruthers of Cobourg has replaced Roy Forrester of Orono as chairman of the Ganaraska Region Conservation Authority.

Mayor Gordon Dean of Stoney Creek will not seek re-election for mayor on 10 November. He has been mayor of Stoney Creek since 1974 and was reeve of Saltfleet Township before that.

Elliot Lake is re-advertising the position of police chief as the successful candidate in the last competition, Sergeant John Shoveller of the Niagara Regional Police Department did not accept the town's offfer.

Joan M. Gallipeau, clerk for the Region of Hamilton-Wentworth, has had her biography published in Who's Who of Women in America; World's Who's Who of Women; Dictionary of International Biographies; Famous Americans and Noteworthy Leaders and the American Book of Honour.

Georgina council has rejected a motion calling for a bylaw requiring municipal election candidates to disclose the campaign donations they receive and divulge their election expenses. Mayor Joe Dales said: "It lacks dignity. It assumes that if a councillor gets a chance, he will be dishonest rather than honest". The proposed bylaw was similar to a bylaw currently in effect in Richmond Hill.

Mayor Aurele Gervais of Iroquois Falls was the over-all champion of the Mayors' Bathtub Derby at the CNE on 21 August 1980 during Northern Ontario Days.

Douglas A. Gordon, clerk of the Township of Kingston has been awarded the designation of Certified Municipal Clerk for achieving the high educational, experience, and service requirements established by the International Institute of Municipal Clerks. Mr. Gordon began his service with the Township of Kingston in 1960 as assistant clerk and in 1965 was appointed to his present position.

The Township of Gosfield South has adopted a noise bylaw. The bylaw will require police to get evidence from those complaining and if necessary they will be required to be witnesses in court. It covers "the ringing of any bell, the blowing of any horn, or any unusual noise, or any other noise likely to disturb any of the residents." Noise from agricultural operations is exempt because of the township's rural nature.

David Gower, representing the Town of Goderich, has been elected chairman of the Maitland Valley Conservation Authority replacing Lorne Murray, former reeve of Maryborough Township.

The sounds of silence have arrived in the City of Hamilton. Enforcement of the city's new noise control bylaw took place for the first full month in July. During that time a total of 40 complaints were received, including seven regarding industrial noise, 10 related to commercial noise and 23 resulting from private sector situations. Thirty-two of the 40 complaints have been resolved.

Cecil H. Hewitt, a former North Bay Mayor and field officer for the Ministry of Intergovernmental Affairs, has been appointed to the North Bay Hydro Commission.

The Township of Innisfil is looking for a citizen of the year. The person must be an Innisfil Township resident, known throughout the township for the work they have done on behalf of their fellow citizen and the competition is not open to elected members of municipal, provincial or federal governments.

The Town of Kenora is planning for its centennial in 1982 -- the slogan is "It's Kenora for you in '82".

In Kitchener, the gas company is making money for its citizen owners. Since 1904, the citizens of Kitchener have owned their gas company (Kingston is the only other Ontario community where gas is a municipal public utility) and last year the gas utility realized a surplus of $841,000. That amount was added to an existing surplu of just slightly more than $2 million, and city officials are considering using part of the surplus to help reduce the tax rate.

The Police Village of Lambeth will be dissolved effective 1 December 1980 and it wil become Ward 3 of Westminster Township.

After almost two years, the "pooper scooper" bylaw adopted by the City of London has yet to be enforced. It's difficult, it seems, to prove whose dog did what. Alderma Gary Williams said: "The over-all analysis is that it isn't a good bylaw. The complexity of getting sufficient proof has made it virtually ineffective". He added that the bylaw was working "as a preventative bylaw".

The City of London has won its second Triple-A credit rating from New York credit-rating agencies. Moody's joined Standard and Poor in giving London the top rating, which the city first won in 1977.

Quote of the Week. During a discussion on a noise bylaw King Township Mayor Margare Britnell said:

"We are over-governed now and this is only necessary because of a minority of people who can't behave themselves".

- -

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Minister

D.W. Stevenson
Deputy Minister

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1. *AT QUEEN'S PARK*

The Honourable Pauline McGibbon. Excerpts from remarks made by Premier William Davis at a reception in honour of the Honourable Pauline McGibbon at Queen's Park on 3 September 1980:

"It was 10 April 1974, that the Honourable Pauline McGibbon was installed as the 22nd Lieutenant Governor of Ontario. Not since that day have Her Honour and her husband really taken time to sit back and look at the pace they've set. We're pleased with this opportunity to express our very sincere thanks on behalf of the government and the people of Ontario ... Since her installation, she has

entertained close to 100,000 in her suite -- the guests ranging from royalty to school children. Her Honour has signed more than 60,000 documents, resolutions and so on. This does not include Christmas cards or great volumes of correspondence.

"And to this day no one here, no one on her staff, no one in Ontario who has had the privilege to meet with her, has ever detected the slightest hint of boredom or impatience with the job. Every speech became a new challenge to remind people of the correct and incorrect ways to pronounce the title of the Queen's representative in Ontario. Every reception became a new opportunity to show how each and every person counts -- regardless of age or financial means. Every document was read carefully before signature -- and often question were asked.

"Your Honour, the years you have held office have been exciting and challenging ones. The future of the institution you represent has been called into question by some; the very future of Canada as a united nation has also been threatened by some. But as you prepare to leave this important position you now occupy you do so in the knowledge that you have made a significant contribution to preservi a respect and love for so much of what makes Ontario great".

The Pauline McGibbon Award. "The Government of Ontario, as a mark of the great affection and respect in which the people of the province hold

The Honourable Pauline McGibbon

Lieutenant Governor of Ontario

1974-1980

hereby declares that it will annually present, in her name, an award of $5,000 to assist persons contributing their talents to the performing arts in Ontario."

Lieutenant Governor's Installation 15 September. The Premier has announced that the Honourable John B. Aird, O.C., Q.C., B.A. LL.D., will be sworn in 15 September as Ontario's 23rd Lieutenant Governor since Confederation. The ceremony will take place at 11 a.m. in the Legislative Chamber at Queen's Park. On arrival at the Legislative Building, Mr. Aird and his wife will be greeted by Premier Davis and Mrs. Davis and then escorted to the Chamber for the ceremony. About 1,200 citizens, representing every aspect of Ontario's life, will attend the installation ceremony. Included will be MPPs and their wives, representative of the arts, the professions, business and labour, multicultural groups, the consular corps and provincial and federal political figures.

2. *AROUND THE MINISTRIES*

Attorney General

Report on Vandalism. Some preliminary findings from some research carried out by the Task Force on Vandalism created by Attorney General Roy McMurtry in December 1979, suggest that most young people have committed acts of vandalism during the previous year. As part of its research program, the Task Force is asking young people in school classrooms to fill out a questionnaire reporting anonymously which, if any, of a list of 29 different forms of vandalism they have committed during the previous 12 months. The preliminary findings suggest that as many as 88 per cent of the high school students admitted to some form of vandalism in the previous 12 months. The young people in this preliminary sample admitted to an average of about 12 acts of vandalism during the preceding twelve months.

Obviously, most of these acts were not very serious. However, when one looks at particular acts -- such as breaking windows -- a significant minority admitted doing these things during the previous 12 months. For example: 19 per cent admit to smashing things on a building etc.; 13 per cent admit to breaking a window in a school; and 19 per cent admit to damaging vehicle tires. These self report figures are quite similar to findings from other jurisdictions such as England where similar studies have been carried out.

Most (73 per cent) of the young people questioned thought that there was either a very small chance that they would get caught or they would never get caught for committing an act of vandalism. For other offences, such as shoplifting or breaking into a house or store, however, juveniles thought that the chances of getting caught were considerably higher. Those who see the likelihood of apprehension as high report having committed fewer acts of vandalism in the previous 12 months. Similarly, those who report that their parents are strict also report being involved in less vandalism. Vandalism was seen as either "quite" or "very" serious by about 51 per cent of the respondents. Again, vandalism appeared from these preliminary findings to be seen as less serious than either shoplifting or breaking and entering.

The most common reasons given for committing these acts were that the young person was bored or that it was fun. Not surprisingly, most (62 per cent) of the vandalism acts were done when people were with friends. Young people who report spending a lot of time on the streets in the evening report being involved in more vandalism than do those who spend less time on the streets. The young person's performance in, and liking of, school also related to the amount of vandalism they reported being involved in. For example, those who reported that they "don't like school at all", admitted to about 26 acts of vandalism in the previous 12 months whereas those who reported that they like school admitted to only approximately nine acts of vandalism during the same period. Similarly, those indicating that they were doing well in school reported being involved in less vandalism than those apparently doing less well.

Taken as a whole, these results suggest that young people themselves do not see vandalism as a very serious offence and perceive quite accurately that they are unlikely to be apprehended. Indeed, fewer than three per cent of the participants in the preliminary study who admitted to one or more acts of vandalism reported being apprehended by the police for acts of vandalism. None of these reported being taken to court. The Task Force is conducting a number of empirical studies of its own as well as collecting information from organizations and individuals concerned with vandalism. The Task Force is scheduled to submit its report to the Attorney General at the end of this year.

Consumer and Commercial Relations

New Lottery. The first ticket for the largest non-government lottery in North America was purchased by Consumer and Commercial Relations Minister Frank Drea at a news conference in Toronto, 8 September. The lottery, called "Cash for Life - The Million Dollar Lottery," is sponsored by the Ontario Charities Lottery Group. It will replace the three-year-old Cash for Life Lottery sponsored by the Ontario Association for the Mentally Retarded. First prize in the new lottery will be $1 million or more composed of $50,000 a year for life for a minimum of 20 years. Second prize is $1,000 a month for life for a minimum of 20 years and third prize is a 1981 car for each of the two series offered.

Proceeds from the new lottery will be shared by the four charities which comprise the Ontario Charities Lottery Group: Kidney Foundation of Canada (Ontario Branch) Ontario Society for Crippled Children; Multiple Sclerosis Society of Canada (Onta Division) and the Ontario Association for the Mentally Retarded. Ontario Chariti Lottery Group announced in April that plans for a combined lottery had been approved by the Ontario Cabinet. Regulations for non-government lotteries are the responsibility of the Lotteries Branch of the Ontario Ministry of Consumer and Commercial Relations. This "umbrella" approach was designed to avoid duplication of prizes, administrative and promotional costs which would occur with fou separate lotteries. The lottery is a one-year pilot project and will be reviewed by the Ontario Cabinet at the end of that time.

Energy

Solar Energy System for Cambrian College. Proposals are being sought for the installation of a solar energy system at Cambrian College of Applied Arts and Technology in Sudbury. The solar energy system will pre-heat the domestic hot water supply at Cambrian's new physical fitness centre, now under construction. It is estimated that the equivalent of more than 54,000 kilowatt hours of energy will be collected during the normal college year. This amount of energy is enoug to heat over a quarter million gallons of water for normal use. Energy Minister Robert Welch said: "This is the first major solar energy project in which we will choose a 'turnkey'-- or single supplier -- approach. On all previous solar energ demonstration projects, the design and installation have been tendered separately

The minister added that this is the latest in a series of solar energy projects i which the ministry has cooperated with other provincial ministries. This project to be jointly funded by the Ministry of Energy and the Ministry of Northern Affairs -- will demonstrate that despite the colder climate in northern Ontario there is sufficient sunshine to warrant a commitment to solar energy system. Cambrian College will contribute towards an expanded monitoring system, which wi also serve as an educational resource. Cambrian College will implement this proj and it will be supervised by the Ministry of Colleges and Universities.

Environment

A Program for Solid Waste Recovery. During the recent AMO conference, Environmen Minister Harry Parrott referred to the growing mountains of solid waste -- 440,00 tons of fine paper each year; 325,000 tons of newsprint; 265,000 tons of glass or an average amount of 4.4 lbs. "for each and everyone of us, every day" -- ending up in a hole in the ground. "I've said it before and I'll say it again," the minister said. "Landfilling is just plain dumb. Notice I use the word dumb as opposed to wrong, because not only is it a waste of limited resources, both materials and energy, but we are fast running out of public acceptance for holes in the ground. Everyone of you here, I'm sure will agree. So the next question is what do we do about it?"

The minister described some options. Plants can be build to burn garbage directl for energy, or to separate and process it for fuel and other purposes. Or, individuals can separate and recycle it, so that resources are recovered and turned into useful products once more. He pointed out that no matter how advance we become in implementing these systems, "we will still have a certain amount of waste which must be landfilled". Dr. Parrott said he preferred the option of separating solid waste at its source so that each substance could be sold in its own market as a raw material for recycling. "The concept is not new," he said. "Several projects in Burlington, Richmond Hill, Hamilton, Kanata, East York, and the City of Toronto already exist. My ministry has been running a pilot program called 'Divide and Conquer' in Toronto, Etobicoke, Aurora and Georgetown. We als

have a major recycling effort to handle government waste paper".

The minister outlined a province-wide, six-point, government policy that will serve to support, encourage and expand source separation and recovery effort:

-- To encourage a significant increase in demand for recovered materials to replace and/or supplement use of virgin materials.

-- To initiate, and where appropriate, fund research and demonstration of alternative systems for source separation, to improve their cost effectiveness.

-- To encourage municipalities to exercise control over solid waste to ensure that every opportunity for multi-material source separation is being used.

-- To involve financial incentives or other assistance to municipalities or where appropriate, to private companies or volunteer organizations.

-- To monitor on a continuing basis, the quantity of materials recovered, current market prices, the costs of recovery, and the supply and demand of each material.

-- To encourage on a province-wide and a local basis, a balance between the use of materials and energy saved through source separation and waste processing, so that neither use conflicts with the other.

The minister added: "We are most interested in your response and suggestions. As a more formal vehicle for this feedback, may I suggest that your association form a small working group to meet with my staff as soon as possible. It will take the efforts of both levels of government to convince our industries and the public they too should be part of the solution".

Housing

New Planning Areas. Housing Minister Claude Bennett recently defined the following planning areas:

-- Fauquier Planning Area as a single independent planning area composed of the Township of Fauquier. Contact Mr. A. Filson, Clerk, Township of Fauquier, 72 Leonard Avenue, Moonbeam, Ontario P0L 1V0.

-- Trout Creek Planning Areas has been redefined to include the Township of Himsworth South, and the Town of Powassan. The joint Planning Area is now comprised of the Township of Himsworth South, the Town of Powassan and the Town of Trout Creek. Contact Mr. A. F. Everest, Clerk, Township of Himsworth South, P.O. Box 159, Powassan, P0H 1Z0.

-- Kearney Planning Area as a single independent planning area comprised of the Town of Kearney. Contact Mr. Don MacLean, Clerk-Treasurer, P.O. Box 38, Kearney, Ontario, P0A 1M0.

-- James Planning Area as a single independent planning area comprised of the Township of James. Contact Mrs. V. McFarlane, Clerk, Township of James, P.O. Box 158, Elk Lake, Ontario, P0J 1G0.

-- Owens, Williamson and Idington Planning Area as a single independent planning area comprised of the Township of Owens, Williamson and Idington. Contact Mr. G. Lacoursiere, Clerk, Owens, Williamson and Idington, Val Rita, P0L 2G0.

-- Bothwell and Zone Planning Area has been dissolved effective 1 September 1980 as a joint planning area. To replace the joint planning area, two new, single independent planning areas have been established.

-- Bothwell Planning Areas as a single independent planning area comprised of the Town of Bothwell. Contact Mr. R. Menzies, Clerk-Treasurer, 320 Main Street, Bothwell, N0P 1C0.

-- Zone Planning Area as a single independent planning area comprised of the Township of Zone. Contact Mrs. Wynnona Revell, Clerk-Treasurer, Township of Zone, R.R. #3 Bothwell, N0P 1C0.

Industry and Tourism

Consulting Advice To Local Businesses. Local business people in the Kenora area met recently to discuss a ministry program to assist small businesses in Kenora. The small business management development program is intended to provide established locally owned and managed businesses with up-to-date information on management techniques. The program objectives are to improve the service, organization and profit structure of retailers, tourist operators and service companies in the program, through counselling and the demonstration of new management and accounting procedures. The program was coordinated by the Kenora and District Chamber of Commerce through a local committee which selected 25 local, owner-managed businesses from the list of applicants. Counselling is to be completed in October with follow-up assessments undertaken in January, with a wind-up dinner scheduled for 15 January 1981.

A similar program is taking place in Barrie with the briefing meeting on 9 September. The wind-up dinner is scheduled for 8 January 1981.

Buy The Cars Your Neighbours Helped to Build. Industry and Tourism Minister Larry Grossman recently announced a $30,000 program to support the "Buy The Cars Your Neighbours Helped to Build" campaign. The program promotes the purchase of North American automobiles to help protect local manufacturing jobs. In Ontario, over 83,000 people are employed in the auto industry, including assembly and parts and accessories. "The success of the program in Windsor this April, when North American car sales rose 10.5 per cent, shows the impact of this volunteer campaign," Mr. Grossman said. In the rest of Canada, sales of North American vehicles dropped 9.4 per cent in April compared to March, based on automotive registration figures.

The funds from the ministry will cover the cost of promotional materials in key automotive communities. Cities included in the volunteer campaign are: Windsor, St. Catharines, Hamilton, Oshawa, St. Thomas, London, Chatham and Kitchener-Waterloo. The campaign is expected to swing into action in these cities in early November. The financial allocation from the ministry will cover the cost of buttons, window banners, streamers and adhesive letterhead stickers for distribution to local groups in each city.

Minaki Lodge Architects Selected. An award-winning firm of architects is part of the team chosen to complete Minaki Lodge, it was announced recently by Industry and Tourism Minister Larry Grossman and Northern Affairs Minister Leo Bernier. "We hope to have a master site-plan by mid-September so that preliminary construction can start later this fall," Mr. Grossman said. Selected to complete the project is the consortium of R.V.B. Burgoyne of Sault Ste. Marie, and Hamilton, Kemp of Toronto. Radisson Hotels, a major international hotel chain, will operate and manage Minaki Lodge which is scheduled to open to the public in the spring of 1982.

Intergovernmental Affairs

Hamilton Council Membership Changed. The City of Hamilton recently made application to the Ontario Municipal Board for a variation in the composition of its council from 21 members to 17 members. The OMB approved the variation subject to an authorization by Order of the Lieutenant Governor in Council relating to the representation of the City of Hamilton on the Regional Council of the Regional Municipality of Hamilton-Wentworth. On the recommendation of Intergovernmental Affairs Minister Thomas Wells, the representation on the regional council for the City of Hamilton will consist of the head of council and 16 members in accordance with the new composition of the city as established by OMB Order M.80169 dated 26 August 1980.

Natural Resources

Nagagamisis Provincial Park Master Plan Released. The master plan for Nagagamisis Provincial Park was released recently by Natural Resources Minister James Auld. The purpose of the plan for the 8,131-hectare (20,092-acre) northern Ontario park, 100 kilometres southwest of Hearst and 32 kilometres north of Hornepayne, is to inform the public of significant resources in the park and the ministry's plans for their future management. Three highlights of the plan refer to trapping, hunting and park zoning as follows:

-- Trapping by status Indians (those having rights under Treaty 9) will be allowed to continue in the park within certain guidelines set out by the ministry.

-- A final decision as to which areas will be open to hunting will be made by March, 1981.

-- The park will be divided into a 338-hectare (835-acre) development zone, four historic zones comprising 425 hectares (1,050 acres), three nature reserve zones comprising 550 hectares (1,359 acres), and the remaining 6,229 hectares (15,392 acres) zoned as natural environment.

The management plans described in the master plan report pay particular attention to the sensitive features of this natural environment park. Some of the significant resources mentioned in the master plan:

-- A chain of bogs rich in orchids -- the only site in the park where yellow lady's slipper and round-leaved orchids (a species of wild-orchid) are found.

-- A stand of black ash and white elm. The white elm stand is beyond its normal range and, being few in number, these trees could easily be destroyed by heavy visitor traffic.

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-- The landscape is largely glacial in origin with ancient landforms both inside and outside park boundaries.

-- A fish sanctuary established in 1974, protects an important pickerel fishery in the park.

-- Fifteen sites of archaeological and historical significance are contained in the park, once populated with aboriginal (Algonkian) cultures.

Copies of the Nagagamisis Provincial Park Master Plan may be purchased for $1.00 each from the Ministry of Natural Resources Public Service Centre, Room 1640, Whitney Block, Queen's Park, Toronto, M7A 1W3; Ontario Government Bookstore, 880 Bay Street, Toronto, M5S 1Z8 and Ministry of Natural Resources district office at Box 670, Hearst, P0L 1N0.

Pioneer Plane Stay Extended at Ontario North Now. A historic firefighting aircraft of the government's air fleet will remain part of the Ministry of Northern Affairs exhibit at Toronto's Ontario Place until the end of September. The deHavilland C-2 piston-engined Beaver, designated CF-OBS, has just been retired after 33 years of active operations. It was originally loaned to the new Ontario North Now exhibit for the 20-day period of the CNE which ended 1 September. The aircraft was such a popular feature that its stay has been extended to the end of the month before being moved to its permanent home at the Ontario Science Centre in Toronto. In its 33 years with the government's air fleet, "OBS" took part in many firefighting operations, as well as performing such duties as moose surveys, timber cruising, aerial photography for mapping and resource inventory, cargo delivery to remote outposts, and mercy flights for the sick and the disabled.

NORTHERN AFFAIRS

VIA RAIL. In a strongly worded message to officials of VIA Rail, CP Limited, the federal Ministry of Transport and the CTC, Northern Affairs Minister Leo Bernier has protested the planned disbanding of the Budd Car rail service between Sudbury and White River. The text of the minister's statement follows:

"I am registering my very strong concern with the decision which appears to have been taken to disband the Budd Car service between Sudbury and White River. This represents a withdrawal of valuable if not essential service to the smaller communities along the line. I would urge in the strongest possible terms that this service not be withdrawn. I am disturbed that your decision was not made known to us at our meeting with VIA Rail on 18 August, or earlier".

TRANSPORTATION AND COMMUNICATIONS

Traffic Fatalities Decline. Altogether, 134 people died in motor vehicle accide on Ontario roads in June -- the lowest traffic fatality rate for that month in 10 years. Transportation and Communications Minister James Snow said recently: "This represents a drop of 13.5 per cent over the same month one year ago when 15 people died. And, I believe, it demonstrates once again what can be achieved whe motorists buckle up and pay strict attention to their driving habits". The minister said the June figures helped bring the overall highway death toll over the first six months of the year down by 1.5 per cent, despite a 1.8 per cent increase in the number of fatal motor vehicle accidents. In all, 648 people died in highway mishaps between January and June of this year, compared to 658 over the same period a year ago. Personal injuries were down 2.8 per cent, dropping from 45,278 to 43,995.

The number of drivers killed over the six-month period was 314, up from 279 last year. Passenger fatalities were down 19.4 per cent, dropping from 196 to 158. Altogether, 22,397 drivers were injured in crashes during the first six months of the year, compared to 22,916 over the same period in 1979. Passenger injuries totalled 15,193 compared to 15,851 last year. Pedestrian fatalities were down 6.1 per cent over the first six months of the year dropping from 114 in 1979 to 107 in 1980. However, there was an increase of 20.7 per cent in the number of motorcycle drivers killed so far this year. In all, 35 motorcycle drivers were killed this year compared to 29 in 1979. The number of motorcycle drivers injured in traffic accidents was down slightly, dropping from 1,447 to 1,440. The number of bicyclists killed dropped from 25 last year to 18 this year. Injuries to bicyclists, however, were up 2.1 per cent. In 1979, 1,358 cyclists were injured, compared to 1,387 in 1980.

The minister said: "Generally, I'm pleased with the downward trend revealed in our latest accident figures. But I know we can do even better if more motorsts paid greater attention to what's happening around them. Most highway tragedies are caused by driver error".

Treasury and Economics

The State of the Economy. On 4 September 1980, Treasurer Frank Miller made a statement on the State of the Economy. He said that there is as much good news as bad in the present state of our economy. He pointed out that there has been serious problems in the auto sector and the end of the year could see the beginnings of a new wave of consumer buying, particularly in new fuel-efficient automobiles, but he expressed concern about what happens before these new models enter the market, and with general employment prospects for the rest of the year. "The Ontario economy is experiencing a remarkable increase in investment in a wide range of sectors at the present time," the Treasurer said. "This year, manufacturing investment will be up by 44 per cent, a record level. This supports my belief that by patient and dedicated attention to creating a climate of business and consumer confidence, we can build a stronger provincial economy. Our measures to curb expenditure growth, encourage private sector investment, and level off public service employment have contributed significantly to this confidence. I intend to continue pursuing those kinds of policy inititiatives".

The Treasurer pointed out that any intervension in the economy had been carried out in a selective manner to solve clearly defined problems, and he used the billion-dollar investment activity in the pulp and paper industry as an example. He said that there are economic problems that will continue to persist over the long term "unless they are tackled with firmness and resolution. Let me set out three of these issues, which I will be raising with the federal Minister of Finance.

"Our number one concern is an adequate supply of new jobs in the right place at the right time. Our second concern is the problem of energy pricing which has created enormous new revenue flows from the consuming regions to producing regions and resource industries. The third pressing problem is the need to curb inflation. We, in Ontario, have long supported the view that the federal role in the country's constitution should be a strong one, with adequate powers over the economy to govern firmly in the national interest. These powers should be used to resolve problems of this nature".

The Treasurer listed the following ten job-creation proposals for federal consideration and action: rapid transit; public service systems; unemployment insurance; research and development; forestry resources; Via Rail; other technologies; economic growth; Sarnia refining complex and other energy projects.

"Let me say in conclusion that federal action on the fronts of job creation, energy pricing and reducing inflation is essential. While I do not think that the lay-off situation outside of the auto industry is widespread or permanent and while I am hopeful that job creation will pick up later on this year, I shall be urging the federal government to take specific action to create jobs. I short, I am going to Ottawa to seek from the federal Minister of Finance his assurance that he intends to take immediate action on these three critical econom issues".

3. *PROCLAMATIONS AND REGULATIONS*

The Ontario Mineral Exploration Program Act, 1980. Bill 50 received Royal Assent on 17 June 1980 and is effective on proclamation. The Ontario Gazette dated 6 September 1980 reports that the Act is effective 1 September 1980.

The Trespass to Property Act, 1980. Bill 203 received Royal Assent on 20 May 1980 is effective on proclamation. The Ontario Gazette dated 6 September 1980 reports that the Act is effective 8 September 1980.

The Occupiers' Liability Act, 1980. Bill 202 received Royal Assent on 20 May 198 and is effective on proclamation. The Ontario Gazette dated 6 September 1980 reports that the Act is effective 8 September 1980.

The Highway Traffic Amendment Act, 1980. Bill 65 received Royal Assent on 19 Jun 1980 and became effective except for sections 7, 9,14, 15, 16, 17, 18 and 19. Sections 7, 14, 15, 16 and 19 became effective 1 September 1980. Sections 9, 17 18 are effective on proclamation. The Ontario Gazette dated 6 September 1980 reports that sections 17 and 18 are effective 1 September 1980.

O.Reg 682/80. This regulation is made under The Brantford-Brant Annexation Act, and is a Minister's Order that the City of Brantford and annexed area is divided into six wards. The eleven members of the council of the City of Brantford to be elected by wards shall be elected by electing two members each from Wards 1, 2 3, 4 and 5 and one members from Ward 6. The six members of the PUC shall be elected by electing one member from each of the six wards.

O.Reg 683/80. This regulation is made under The Brantford-Brant Annexation Act, 1980 and is a Minister's Order and sets forth details for the conduct of the municipal elections on 10 November 1980.

4. *CHANGES IN STATUS AND BOUNDARIES*

Recent O.M.B. Decisions. To annex to the Township of Kingston part of Lot 15, Concession 2 in the City of Kingston, effective 1 September 1980. M.79375.

-- To annex to the Township of Nipissing certain lands in the Township of North Himsworth effective 1 October 1980. M.79436.

-- To annex to the Township of North Himsworth certain lands in the Township of Nipissing, effective 1 October 1980. M.79437.

-- To annex to the Village of Coldwater certain lands in the Township of Medonte and the Township of Tay effective 1 July 1980. M.76304.

-- To annex to the Town of Forest certain lands in the Township of Bosanquet, effective 1 July 1980. M.80161.

-- To divide the Township of Westminster into three wards thereby dissolving the Police Village of Lambeth effective 1 December 1980. M.79438.

-- To redivide the Town of Ajax into five wards, effective 23 July 1980. M.8078.

-- To redivide the Town of Midland from four wards to two wards effective 30 June 1980. M.79439.

Hearing. To annex to the Town of Almonte certain lands in the Township of Ramsay on 16 September 1980.

5. *NOTES FROM THE PROVINCES*

Manitoba. A bill introduced in the Manitoba legislature would give a government-appointed board emergency powers to ration all types of energy and set priorities for energy allocation during a shortage. Known as Bill 114, the proposed legislation would create a Manitoba Energy Authority which, without holding a hearing, could order anyone to vary or restrict their use of energy during an energy emergency. Inspectors could enter any premises without a warrant and make tests or seizures. Said Energy and Mines Minister Don Craik: "If you're caught in Manitoba in the middle of January and your (foreign oil) imports were cut off, you would have to have those kinds of powers. It's probably something that's terribly speculative to say that it would happen, but for instance if Saudi Arabian oil supplies were cut off because of some political instability, we would be in trouble overnight".

Nova Scotia. To ensure that municipalities throughout Nova Scotia are able to hire the best-qualified recreation administrators available, the Nova Scotia Department of Culture, Recreation and Fitness has increased its leadership grant while adding another dimension to the program, according to a recent announcement. Under the municipal grant package, effective 1 July 1980, the department has increased its cost-sharing for senior recreation administrators up to $10,000 from the former $7,500 ceiling. Also, the department has introduced a grant to qualifying municipalities whereby an assistant recreation administrator may be hired by a municipality and the department will grant up to $5,000, to be matched by the municipality, for the salary of such assistant.

Saskatchewan. Government House, the former residence of the Lieutenant-Governors of the North West Territories and Saskatchewan was officially re-opened recently. Government House, located in Regina, was constructed in 1891 as the official residence of the Lieutenant Governor for the North West Territories and after 1905 for the Province of Saskatchewan. As such it was the focal point for social and cultural events and hosted distinguished visitors such as Edward, Prince of Wales, in 1919 and King George VI and Queen Elizabeth in 1939. The building restored to the historical appearance it held in 1898 will serve to keep the past "alive" by providing a focus for numerous facets in Saskatchewan's history. At the same time, it will continue to serve a public function as a community cultural facility.

6. *VIEWPOINT*

With Natural Dignity. From an editorial in the Toronto Globe and Mail, dated 8 September 1980:

"Official reluctance to let Pauline McGibbon leave the office of Lieutenant-Governor of Ontario is perfectly understandable. The five-year term that began on 10 April 1974, was extended by one year in 1979, then for an extra five months. Clearly, there has been great satisfaction with the manner in which Canada's first woman lieutenant-governor has performed her duties. So easily has Ontario adjusted to what was regarded in 1974 as a dramatic departure from custom that it will seem odd to have a man once again in the office. John Black Aird, who will be Mrs. McGibbon's successor, was quoted as saying: "She's got great stamina. I'd be a happy man if I could match the job she does'.

"It's a most worthy ambition. Mrs. McGibbon, who had already achieved distinctio as the first woman to be chancellor of the University of Toronto, came to the job with an impressive list of accomplishments. In 1957 she received the Canadia Drama Award for outstanding service to theatre. She had served as national president of the Imperial Order Daughter of the Empire, and had many links with art and the theatre. Her appetite for work was already well known, along with that special brand of dignity that is innate rather than assumed for the purposes of the position.

"The prevailing wisdom at the time of her selection seemed to be that the appointment of the first woman to a vice-regal post in Canada had strong politica motivations. No matter; the Queen's representative in Ontario turned out to be just about perfect for a position which requires a sense of pageantry leavened by a sense of humor; an ability to sign 11,000 docuemnts a year, cut miles and miles of ribbons, dress with elegance, ride up University Avenue in an open carriage in the teeth of an icy wind, attempt to visit every community in Ontario, mingle with politicians without displaying the slightest partisan preference, and read Speeches from the Throne without falling asleep.

"In the course of all this, no one was left in any doubt that,under the grey brai that became her trademark, there lay an extremely bright mind. While expressing gratitude for a job well done, we know that in all probability Mrs. McGibbon is already planning a new chapter in her remarkable career".

7. *DID YOU KNOW?*

Municipal Ability to Collect Taxes in Bankruptcy. Ottawa Mayor Marion Dewar recently wrote to the federal minister of Consumer and Corporate Affairs regardin Bill C-12, An Act respecting bankruptcy and insolvency, and specifically with regard to section 265 which prescribes an order of priority for claims in bankruptcy. Mayor Dewar wrote: "Section 107 of the present Bankruptcy Act provides a stated priority for municipal taxes in bankruptcy.Subject only to the rights of secured creditors, municipal taxes rank fifth in priority among all other creditors. Section 265 of Bill C-12, however, relegates municipalities to the status of ordinary creditors, ranking in priority after secured creditors and preferred creditors and having no priority among other ordinary creditors.

"The effect of this change would be to severely reduce and in many cases complete remove the ability of municipalities to collect municipal taxes in bankruptcy. This in turn would result in all other municipal taxpayers bearing a heavier burden. The deficiency of Bill C-12 in this regard could be remedied by insertin after paragraph 265 (4) (e) a paragraph with respect to municipal taxes that is the same or similar to paragraph 107 (1) (e) of the present Bankruptcy Act. This would provide the same priority for municipal taxes in bankruptcy as at present".

The Minister Replies. Consumer and Corporate Affairs Minister Andre Ouellet replied: "Bill C-60, the first in a series of bills which were tabled with the objective of consolidating and updating all insolvency legislation, abolished the traditional statutory priority of the Crown, both in Canada and the provinces. Experience has shown that, after secured creditors had filed claims, such governmental priority drastically reduced the possibility of recovery by other unsecured creditors. This resulted in an almost total lack of interest by such creditors who, under present bankruptcy legislation, were expected to elect inspectors and generally direct the trustee in the administration of bankrupt estates.

"It was, therefore, decided that governments at all levels, including the Government of Canada, should comply with normal rules in effect for establishing their claims, including those for money collected on behalf of the Crown. Such funds will be required to be held separate and apart from the debtor's own money and not just be deemed separate, before the Crown can sustain a preferred claim. It is still possible, providing certain steps are taken, steps which are available to every other creditor, that the municipality would fall within the definition of a "secured creditr", thereby enhancing its position considerably .·. The present Bill, now numbered C-12, was given first reading on 16 April 1980".

8. *ASSOCIATION NEWS*

O.S.U.M. The 1981 Conference of the Organization of Small Urban Municipalities will be held in Port Hope on 6-8 May 1981.

Ontario Police Association. President Ted Johnson told the annual meeting of the Ontario Police Association held in Ottawa recently that The Police Act should be changed to make the police commissions advisers to management, rather than the governing bodies of police forces in Ontario. "Commissions have become havens for retired politicians and senior police personnel," he said. "We don't think the commissions represent the police community". He added that it has become impossible for policemen charged with misconduct to receive a fair trial from the commissions, and that commissions should not be permitted to determine what kind of equipment municipal police forces use.

Delegates at the conference voted to seek the removal of auxiliary police officers from those forces in the province which use them. The regular policemen argued that the auxiliaries are a form of cheap labour. The motion approved by the delegates said they should only be used in emergencies.

Western Ontario Waterworks Conference. The WOWC will hold its fall meeting at the Royal Canadian Legion Hall on 1 October 1980. For further information contact J. R. Fairbanks, Secretary-Treasurer, Box 397, Stratford, Ontario, N5A 6T5.

9. *PEOPLE AND PLACES*

Charles A. Bigenwald has been appointed director, Industry and Trade Analysis Branch, Ministry of Industry and Tourism. Mr. Bigenwald was formerly with the Economics Development Branch of the Ministry of Treasury and Economics.

After the second appeal by a local merchant in one month, Chatham city council voted to ask the provincial government to review a law which keeps most stores closed on Sundays.

Halton's official plan was approved recently by Housing Minister Claude Bennett. Holding up the signed copy for council colleagues to see, planning committee chairman Roy Booth said: "It's signed exactly the way we wanted".

Colin Macpherson, former reeve of Westminster Township, has been elected chairman of the Kettle Creek Conservation Authority replacing Jack Baker of Lambeth.

Ontario's Lieutenant-Governor Pauline McGibbon has been named chairman of the National Arts Centre in Ottawa when she steps down as the Queen's representative in Ontario on 15 September 1980.

Dr. Frank Mills, medical officer of health for the Sudbury and District Health Unit, has resigned effective 1 October 1980, for personal and family reasons.

Kenneth Muir, clerk-treasurer for the Town of Parkhill will retire this fall after 10 years with the municipality. Mr. Muir started as deputy treasurer of Bruce County 21 years ago. William Morris has been appointed as a replacement. (57/3).

Winnifred Platt, clerk-treasurer of the Township of Percy has been awarded the designation of Certified Municipal Clerk by the International Institute of Municipal Clerks. Ms. Platt assumed her present position in 1973.

Municipalities within Prince Edward County will be receiving an additional two per cent discount when they pre-pay their county taxation rates. County council decided recently to give a 12 per cent discount annually for any county rates prior to 20 December in any year.

Bob Pritchard, Kitchener city clerk, has been named commissioner of city services and city clerk.

The Township of Proton has a new phone number -- (519) 923-2110. (38/24).

Dick Proctor has been appointed by the Province of Saskatchewan as director of the provincial government's new office in Ottawa. The opening of a Saskatchewan office in Ottawa was announced last April. Its principal function will be to provide a continuing liaison between the Saskatchewan government and the offices of federal Cabinet ministers and to ensure effective representation of Saskatchewan's interests in Ottawa.

Quote of the Week. During a City of Niagara planning committee meeting when plans to restrict pool halls and sex shops were being discussed, Alderman Dave McKenzie said:

"This is a planning committee, not a moral body...".

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For further information contact: R. A. Illingworth
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Ontario
Ministry of Intergovernmental Affairs
Government Publications

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/38

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1. *AT QUEEN'S PARK*

The Constitutional Conference. Excerpts from the opening statement of Premier William Davis in Ottawa, 8 September 1980:

"One of the more difficult matters we must weigh in these discussions is the balance between national direction and provincial autonomy, particularly on issues concerning the distribution of powers. Often our viewpoint on such questions depends on where we live in Canada, or on our perspective of federalism. In the end, however, we must consider the merits of each argument, understanding that while our vast country can tolerate compromise, any arrangement that is to be successful must be based on the trust that all of us are Canadians first.

"I do not believe that it is wise to come to quick judgements on difficult choices. But, from my personal experience, and by listening to others from every walk of life and from every corner of Ontario, I have come to several conclusions about this constitutional exercise. Above all, the only fair and acceptable decisions are those that serve Canada and its people. A wise and lasting consensus will not be found unless the wider national interest tempers our individual objections and guides our deliberations.

"As well, personal positions around this table clearly must change as the debate progresses, and as the merit of each concern is fully revealed. For example, over time my views have evolved, and I have become convinced that:

-- In the interest of constraining the impulses of large and often imperfect government, it is time that we put in our written constitution a clear statement of our indisputable democratic rights and freedoms in order to protect our people.

-- In the interest of our future together, it is time to insure that, anywhere in Canada parents of the official language minority can have their children educated in the English or French language, as the case may be.

-- In the interest of using wisely what nature has so richly bestowed on us, it is time that we stood up for, and shared fairly, the benefits of our economic union.

"Surely it is time, and surely we are mature enough, to put the misunderstandings of our past behind us and concentrate securely on the bright hopes of our future".

Appointments. Premier William Davis recently announced the following appointments

-- Ward Cornell as deputy provincial secretary of the Provincial Secretariat for Social Development. From 1972 to 1978, Mr. Cornell served as Agent General for the Government of Ontario in the United Kingdom. He succeeds W. A. Backley who is leaving the government 30 September to become a partner with Woods Gordon.

-- Mrs. Karen H. Freel of Toronto moves from being a part-time member of the West Central Region, Ontario Board of Parole, to full-time member of the East Central Region.

-- Hubert M. Hooper of Toronto is reappointed full-time vice-chairman of the Ontario Board of Parole. Other reappointments are Dennis W. Murphy of Pickering and George G. McFarlane of Agincourt.

-- Norman E. (Peter) Hardy of London as Chairman of the Ontario Racing Commission. Mr. Hardy, who has been a member of the commission since 1973 and vice-chairman since 1977, succeeds Charles S. MacNaughton. Mr. MacNaughton, a former Ontario cabinet minister who has been commission chairman since 1973, is retiring.

2. *AROUND THE MINISTRIES*

Attorney General

Proclamation of Trespass and Occupiers' Liability Laws. Attorney General Roy McMurtry recently announced that The Occupiers' Liability and The Trespass to Property Act became effective on 8 September 1980. Public information and education material on the laws has been widely distributed by the ministry. The new Occupiers' Liability law sets out a basic duty of care for landowners and occupiers, requiring them to do what is reasonable in all circumstances to see

that persons entering their premises or property are not injured by the condition of the premises or by activities on the premises. The Attorney General pointed out that the key word is "reasonable". He added that this will depend on the circumstances "but in all cases the standard that will be applied is what a resonable person in the community would do in similar circumstances". Under no circumstances is an occupier free to create a deliberate danger to an entrant on his property or to act in a manner that a reasonable person would know is likely to cause injury to the entrant.

The minister also pointed out that the Act recognizes that this basic duty should not extend to the following four types of entrants:

-- Persons who willingly assume risk
-- Persons who enter for criminal purposes
-- Non-paying recreational users of rural land
-- Other persons who assume risk on rural land

The new law on Occupiers' Liability goes hand-in-hand with the new Trespass to Property Act. The trespass legislation is designed to give owners greater control over their property and also to make it easier to permit recreational uses the owner decides to allow. The Act protects all premises, including school sites. Any person found guilty of entering premises where entry is prohibited, or of engaging in an activity on premises when that activity is prohibited may be fined up to $1,000. In addition, a court may order a convicted trespasser to pay up to $1,000 for proven damages and the reasonable costs of his or her prosecution.

Under the new Act, entry is prohibited without notice on certain classes of land. These include gardens, fields or other land under cultivation, such as lawns, orchards, vineyards, woodlots or agricultural land, and premises on which trees have been planted and have not reached an average height of more than two metres. On other classes of premises, an occupier may give notice regarding entry or activities orally or in writing, by means of signs, or by means of a new colour marking system. Under the new marking system, red markings mean all entry is prohibited. Yellow markings mean that entry is prohibited except for certain activities. It is up to the entrant to find out from the occupier which activities are permitted.

The new Trespass Act gives an occupier or his designate power to arrest a person he believes is trespassing. However, because arrest is such a serious imposition on a person's liberty, the Act requires that anyone who makes an arrest should seek the assistance of a police officer as promptly as possible. If an occupier knows the identity of the person he believes was trespassing, a charge can be made against the person without arrest. Off the premises, a police officer who has good reason to believe a person was trespassing can demand that a person identify himself so that he may be charged. Refusal to provide such information is grounds for arrest.

Consumer and Commercial Relations

Residential Tenancy Commission Report Released. The first annual report of the Residential Tenancy Commission was released 5 September by Consumer and Commercial Relations Minister Frank Drea. The report covers the operations of the Commission from its inception in September, 1979 to the end of the government's fiscal year on 31 March 1980. The Commission introduced two new areas into the rent review process: whole building review and mediation. Whole building review is a method of reviewing the rents for all the units in a residential complex at one time. Under the old Residential Premises Rent Review Act a landlord submitted applications only for those units for which he required an increase greater than six

per cent. This resulted in several hearings for the same building during one year.

The new review procedure requires any landlord who requests an increase over six per cent on any unit to file an application for the whole building. The rents for all the units are then determined at the same hearing. From September 1979 to 31 March 1980 the Commission conducted 609 whole building reviews and set rent levels for 19,469 units or two per cent of the total number of units under rent control. There are an estimated 1.5 million rental units in Ontario of which 960,000 are under rent control.

The new legislation also includes a provision which has allowed the Commission to balance rents between similar units in the same building. Other new provisions apply to mediation of rent review disputes and a revised appeal process. The Residential Tenancies Act limits rent increases to six per cent unless a landlord receives approval from the Commission for a higher increase. Increases above six per cent can be granted if an examination of the landlord's costs of operation and rental revenues shows that a larger increase is justified.

In its first year of operation the Commission granted an average rent increase of 10.7 per cent. This figure represents only the average increase awarded on those units where landlords had applied for rent increases in excess of six per cent. A tenant can also challenge a proposed increase of less than six per cent under the new legislation. The annual report indicates that the Commission received 563 applications for review of rent increases from tenants from September 1979 to 31 March 1980.

Out of the 563 applications filed by tenants to dispute proposed rent increases, the report indicates that 140 were resolved by mediation and 37 were resolved after a hearing. Reductions in proposed rent increases following either process averaged $26.02 per month in 37 cases. A further 430 applications were received from tenants requesting rebates of rent increases already charged which appeared to be in excess of that allowed by the legislation. Of the 430 tenant rebate applications received 160 were resolved through mediation and 62 were dealt with at hearings. Rebates averaging $219.99 were achieved in 176 of the cases.

Environment

Task Force to Study Sudbury Pollution Abatement Options. Details of an Ontario-Canada task force to study sulphur emission control in the Sudbury Basin have been announced by Environment Minister Harry Parrott and federal Environment Minister John Roberts. As part of the Ontario control program for Inco Ltd. announced 1 May by Dr. Parrott, the task force will make a complete and independent assessment of the possible technologies to further reduce emissions. Task force members will focus on the emissions from operations of Inco and Falconbridge Nickel Mines Ltd. Dr. Parrott said: "They will not be recommending a specific course of action. Rather, they will be reporting on the environmental, economic and social consequences of alternate abatement options. The Inco control order I announced was only the first step. The recommendations of the task force will provide the information upon which to base further control orders".

Mr. Roberts said: "This task force will be an integral part of the Canadian fight against acid rain. Further emission reduction at Sudbury can only strengthen our position at the international bargaining table". The task force is composed of senior representatives of the Ontario Ministries of the Environment and Natural Resources and the federal Departments of Environment and Energy, Mines and Resources. In addition, one public representative has been nominated by each government. The task force will be responsible for ensuring that necessary studies are carried out by consultants engaged for this purpose. An Ontario-Canada

advisory group has also been established to provide technical back-up. The task force stipulates that interim reports will be required at regular intervals. Final draft reports are due 1 July 1981 and a final, corrected report 30 September 1981.

Health

Metropolitan Toronto District Health Council. Health Minister Dennis Timbrell has announced that Metropolitan Toronto residents will be served by a new 24-member Metropolitan Toronto District Health Council. The inaugural meeting of the council is expected early in 1981. Mary Leonard, chairman of both the Scarborough Board of Health and the Liaison Committee of the Metropolitan Toronto Boards of Health, has accepted the post of the new chairman of the new council. "With a prevailing trend toward community involvement in health planning, DHCs perform an invaluable role," said Mr. Timbrell. "DHCs are vital for any community in in interpreting local health care needs, setting priorities and planning of services".

With the new Metro body, there are now 23 district health councils serving 85 per cent of the population in Ontario. The council will be a forum for people of the community to participate in identifying the need for, and planning the provision of, local health services for Metro Toronto's 2½ million residents. Approximately 33 cents of every health dollar is spent in Metro Toronto."A DHC is composed of volunteers representing local government, local providers of health care and local consumers of health care. Through planning and coordinating, they can produce a balanced, effective and econominal health service", the minister said.

Additional Nursing Home Beds in Lindsay. A new 60-bed nursing home is to be built in Lindsay and will be operated by Caressant Care Nursing Home of Canada Limited, a firm with headquarters in Woodstock, Ontario. Caressant was the successful applicant among 14 bidders in a tendering process which closed in July. Construction is scheduled to begin this fall and should be completed next fall. The 60 beds are in addition to 62 nursing home beds announced earlier and were recommended by the Haliburton, Kawartha and Pine Ridge District Health Council.

Housing

Current Planning Challenges. The Ministry of Housing's Community Planning Advisory Branch has organized a seminar for planners on 20-21 October at the Ramada Inn in downtown Toronto. Approximately 200 delegates are expected to attend. The theme of the seminar is "Current Planning Challenges". Workshops will cover the state of the economy, changes in family structure, the energy situation, social planning needs, new forms of housing and the move from the suburbs to downtown. Speakers will include consultants and developers as well as planners.

Registration is limited to working level planners in municipalities with a population of 15,000 and over. For further information contact the seminar coordinator, Marcia Green, Community Planning Advisory Branch, Central Ontario Field Office, 47 Sheppard Avenue East, Suite 207, Willowdale, M2N 2Z8. (416) 224-7635.

Industry and Tourism

Aid to Businesses. The Ontario Development Corporation has approved a $300,000 incentive loan for Freedland Industries Limited of Kingsville, Industry and Tourism Minister Larry Grossman announced recently. The company currently produces metal stampings and provides plating services for the automotive industry. The loan will be used to purchase new equipment and convert the plant entirely to a metal stamping operation. "Freedland Industries currently employs 35 people," Mr. Grossman said. "This will increase to 70 over the next year and to 170 over the next five years". The company's export sales will also experienc a major increase as a result of the loan. The loan was approved under ODC's Ontario Business Incentives Program (OBIP), and provides a three-year deferral of repayment and waiver of interest. OBIP loans are available to secondary manufacturing industries when it can be shown that the project would not be under taken unless such an incentive were available.

EODC. Milton Roy Industries Limited of Peterborough will receive a $155,000 incentive loan from the Eastern Ontario Development Corporation. The loan will be used to assist the company in financing the construction of a new 20,000 square foot plant. The project will result in the creation of 35 new jobs. The company manufactures a wide range of flow-control equipment and metering pumps for the petrochemical industry, utilities, food-processing companies and brewerie

Mr. Grossman said that Milton Roy has also made a significant contribution to oth Canadian industries through its corporate "Shop Canadian" policy. "Since it was established in Peterborough 12 years ago, the company has endeavored to purchase Canadian goods and services wherever and whenever possible,"Mr. Grossman said. The firm participated in a ministry of industry and tourism sponsored trade missi to Israel in 1977 and will be involved in a trade mission to China later this year. The company also took part in the Kingston manufacturing opportunities sho sponsored by the ministry last March. The loan was approved under the OEDC's Ontario Business Incentives Program, and provides a five-year deferral of repayme and waiver of interest.

Massey-Ferguson. On 8 September 1980, Mr. Grossman made the following statement:

"The governments of Ontario and Canada are actively considering whether to assist in the refinancing of Massey-Ferguson Limited, and if so, the basis of government assistance. The governments emphasize that they have made no commitment at this stage and that they expect to reach their decision by late September. In reachin their decision, the governments will be influenced by the adequacy of private sector support".

Intergovernmental Affairs

The Unconditional Grants Act. The Subsidies Branch of the ministry has recently mailed a letter and form to all municipal treasurers or clerk-treasurers out- lining the calculation of 1980 per capita, resource equalization and support grant entitlements in accordance with The Ontario Unconditional Grants Act, 1975. The resource equalization and support grants are based on the information obtaine from the municipality's audited 1979 Financial Information Return (FIR). In addition, the grant calculations, where applicable, incorporate data from the 197 FIR of the county or regions and from the FIR of municipalities which, in 1979, directly billed "your" ratepayers for water or sewer services.

Municipalities have already received interim payments for 1980 unconditional grants equal to 1980 per capita grants and 50 per cent of 1979 resource equalization and support grant entitlements. A statement entitled "Determination of Balance Payment for 1980" reports the total of payments made to date and total 1980 unconditional grant entitlements. The balance payable to each municipality, which also incorporates any adjustments to 1979 grants, will be forwarded in approximately three weeks. Any overpayment will be deducted from 1981 grant entitlement.

Any revisions to a municipality's 1979 FIR for the purposes of altering entitlement to 1980 resource equalization and support grants will only be accepted until 31 December 1980. For further information contact the Subsidies Branch (416) 965-1667.

Summary of 1979 Legislation. A summary of all 1979 Legislation has been forwarded to all Ontario municipalities with a previous issue of BACKGROUND. A limited number of copies of the summary are available on request to the Provincial-Municipal Affairs Secretariat of the Ministry of Intergovernmental Affairs.

Natural Resources

Further Designations Under Pits and Quarries Control Act. One hundred-and-fifty-eight more townships will come under The Pits and Quarries Control Act effective 1 January 1981, Natural Resources Minister James Auld announced recently. Mr. Auld also explained that the amount of rehabilitation security paid to the Treasurer of Ontario by licensed pit and quarry operators will increase from two cents per ton to eight cents per metric tonne on the same date. The metric tonne is used for weighing coal, minerals, fertilizers, cereals, and most products that come in large and bulky amounts. One metric tonne equals 1.1023 short tons. "The operators are reimbursed after rehabilitation and we hope this increase will be an incentive to complete rehabilitation of their sites in a shorter period of time," he said.

The Pits and Quarries Control Act presently applied to 278 townships and 1,600 properties covering the Niagara Escarpment corridor and areas around Toronto, Ottawa, London, Kingston, Windsor, Kitchener, Sudbury and Sault Ste. Marie. "More than 100 million tons of aggregate is produced in this area annually, and although the area covered is relatively small the bulk of Ontario's aggregate production comes under the Act," Mr. Auld added. The 1971 act regulates the operations and rehabilitation of sand and gravel pits and stone quarries in the province. The Pits and Quarries Control Act may be replaced by the proposed Bill 127 - The Aggregates Act. The minister said that after the Second Reading of Bill 127 by the Ontario Legislature on 18 December 1979, the bill was referred to the Standing Resources Development Committee so submissions from interested groups, organizations and individuals could be heard. "Several groups recommended that more geographic areas should be covered by the Act," the minister said. Mr. Auld explained that the purposes of The Aggregates Act are as follows:
-- To provide for the management of the aggregate and Crown aggregate resources of Ontario.

-- To control and regulate pits and quarries, wayside pits and quarries and Crown aggregate pits and quarries.

-- To require the rehabilitation of land from which aggregate or Crown aggregate has been excavated and

-- To preserve the character of the environment in respect of the operation of pits and quarries, wayside pits and quarries and Crown aggregate pits and quarries.

Provincial Parks Get Solar Power. Natural Resources Minister James Auld announced recently that a $32,785 contract has been awarded to Petro-Sun Inc. of Mississauga to supply and install solar domestic hot water systems in four northern Ontario parks. The solar-heated showers will be installed in Rushing River and Kakabeka Falls provincial parks while sun-warmed water will come from comfort station taps in Remi Lake and Chutes provincial parks in time for the 1981 summer operating season. Each installation is expected to supply from 55 to 65 per cent of the domestic hot water requirements of the four parks next summer, Mr. Auld said. "We are installing the systems in these parks to demonstrate how solar energy can be harnessed to augment traditional energy sources. By joining with the Ministries of Northern Affairs and Energy in this project we hope to encourage private enterprise and individuals to experiment and improve present technology so sunpower may soon become economically available to everyone," the minister said.

Management Board

It's Time To Change. The Honourable George McCague, chairman, Management Board of Cabinet, addressed the Senior Management Conference on the 80s at Queen's Park recently and pointed out that it was his firm contention "that good management gives us the ability to do new things without increasing taxes". He reviewed some of the achievements the Ontario government has made in managing its affairs. As of February 1980, the government workforce was down to 82,957 which is a reduction of 4,152 people, or 4.8 per cent since February 1975. During the same time, the Ontario population has grown by 4.2 per cent so that "we are improving the productivity of our workforce by about 1.8 per cent per year". The improvement would appear even more substantial if consideration was given to new initiatives, such as the Ministry of Northern Affairs, Children's Services, Occupational Health and Safety -- programs where significant staffing increases have occurred.

"In achieving these reductions," the minister said, "we did not take the easy route and concentrate our cuts on that segment of the workforce outside the management group. Rather, our five per cent overall staff cut includes a 15 per cent cut in permanent senior management positions. That is, beginning in January 1976, we have reduced our permanent executive superstructure from 689 positions to 590". The minister added that since 1975, the government's general record of expenditure restraint has set an example for other jurisdictions. Spending has been curtailed and, "while the deficit has not been eliminated, the government has measured the costs and benefits of a balanced budget and set its 1983 objective accordingly".

Mr. McCague said tht one of the adjustments to be faced is the recognition that senior executives will be called on more and more to play a dual role as policy advisor and general manager. During the past few years, a deputy ministers' contribution has been heavily weighted towards the role of policy advisor. "This will certainly continue," the minister said, "but the role will change substantially from one of advising on the creation of new programs to one of modifying existing programs and policies. In the 80s, a general manager's role will take on as much importance as the policy advisor role. With total public sector expenditures now at about 40 per cent of GNP, we must face the fact that the only real source of funding for new programs is to convert old money into new -- that is, by getting better value for money at all levels of government. That is why I predict the general manager's role for a senior executive will become so crucial in the coming years.

"If you have enjoyed the anonymity of your position as a manager, I'am afraid that you're going to see some changes. You are going to be asked to explain and defend policy in a public forum -- in committees, on talk shows, in the newspapers -- simply because the ministers can't do it all. More and more, we are seeing civil servants being named in the House, grilled in committees, and challenged at estimates discussions. Freedom of information legislation will increase the process because it will give the public more access to the manager. In the face of this process it would be understandable for the manager to ask where his loyalties lie. Obviously, he has direct accountability to his immediate superiors, his minister and his ministry. But he is also accountable to the public at large. The successful manager in the 80s will be one who recognizes some of these larger obligations and is not intimated by them".

Ontario Status of Women Council

All Women Work. The Ontario Status of Women Council has presented the Ontario government with a background paper and a 12-point brief: "Employment Strategies for Women in the 80s - A Plan for Action". The Council realized that the full equality of women in the labour force will not be attained solely by legislation. Changes in attitude must occur as well. The areas where change is needed are almost unlimited, and the Council points out that"government action is necessary". The following is a summary of the recommendations made to the government:

-- Equal pay for work of equal value
-- Legislated affirmative action program for women crown employees
-- Contract compliance
-- Affirmative action for the private sector
-- Comprehensive child care policy
-- Women in non-traditional jobs
-- Human Rights legislation
-- Pensions
-- Unemployment increase
-- Immigrant women
-- Domestic workers
-- Maternity/paternity issues

For further information contact the Ontario Status of Women Council, 700 Bay Street, 3rd floor, Toronto, M5G 1Z6.

3. *ELECTION COUNTDOWN*

Municipal Elections 1980. The following dates may be of interest to those involved in preparing for the 1980 Municipal Elections:

-- *1 November*. (-9) Mandatory advance poll (The Municipal Elections Act 66 (1)). The council of a municipality may by bylaw provide for the holding of additional advance polls (section 66 (2)).

-- *7 November*. (-3) Polling supplies to DRO (The Municipal Elections Act 48(1) and (2)). Clerk to obtain receipt for ballots(48(3)).

-- *10 November*. (0) Regular polling day Polls to be open from 11:00 a.m. to 8:00 p.m. (The Municipal Elections Act 11 (1) and 52. See also section 52 to 78 inclusive as to polling proceures). Clerk to add up votes (79 (1)). Police villages report of vote and final summary (3 (2) (b)). School elections report of vote and final summary. (The Municipal Elections Act 3(3) and The Education Act 57 (23) and 28 and 110 (21)).

-- *13 November*. (+3) Declaration of results (The Municipal Elections Act 79 (2)).

-- *24 November*. (+14) Final date for adjournment of addition of votes (The Municipal Elections Act 79 (3)).

-- *27 November*. (+17) Last date for applications for recount by elector (The Municipal Elections Act 82 (2)).

-- *30 November*. (+20) Expiry of 1979-80 term of office (The Municipal Elections Act 9 (2)).

-- *1 December*. (+21) New term of office commences (The Municipal Elections Act 9 (1)).

Municipal Election Forms. The forms outlined in this bulletin (both English and French versions) are as prescribed by the Minister of Intergovernmental Affairs under The Municipal Elections Act, 1977, and are issued for the information and guidance of municipal clerks. Additional copies of the bulletin are available at $1.50 per copy, prepaid, from the Ontario Government Bookstore, 880 Bay Street, Toronto, M7A 1N8. Cheques to be made payable to the Treasurer of Ontario.

Pre-Election Workshops. It is understood that some municipal staffs, e.g. City of Peterborough in 1978, arrange a pre-election workshop for election candidates, especially the new ones, so that they will have some knowledge of the operation of the municipality prior to the election and assumption of office, if successful.

If any municipality plans to carry out such a program this year, BACKGROUND is interest in hearing about it.

4. *VIEWPOINT*

A Common-Sense Law. From an editorial in the Sault Star, 4 September 1980:

"Ontario's new trespass and occupier's liability laws will come into effect next Monday. But if this development is not accompanied by rousing cheers it is because most people are probably wondering why these common-sense laws haven't been in effect for ages. What will the new laws do? They will ensure that a land owner can keep people off his property, he can decide to what use his property will be put, and he will have the right to have trespassers prosecuted when they use his land against his wishes and directions.

"Most people probably thought these laws already existed. After all, the right of ownership of property and the right to protection of that property are rights that go back hundreds of years. However, in Ontario this has not been the case. In Ontario, people have been able to trespass on someone's land, put this land to improper use, and then sue the landowner for neglect if an accident injured the trespasser! In Ontario, people have been able to trespass on someone'a land, refuse to leave even when asked by the owner, and thumb their nose at police by escaping prosecution just by stepping off the land when the police arrived!

"These latter conditions are absurd, and they certainly have done nothing to make the public believe the law is reasonable and just. Obviously, rather than doing any pioneering in introducing new and progressive law, the government is only catching up with some terrible deficiencies in law that should have been corrected years ago".

5. *DID YOU KNOW?*

Local Government Studies Project. The Regional Municipality of Ottawa-Carleton was one of the first municipalities in Ontario to explore the teaching of Local Government in the Schools. A program was designed and developed for grades 5 and 6 with the focus on local and regional government. It is the intention of the regional municipality to continue this unit building activity in grades 7 through 10. While great emphasis has been placed on the study of provincial- and federal governments, very little has been done to foster an understanding of the administration of the local community. It was for this reason the regional government had the study units prepared. Since the student has more immediate contact with his local environment, it is felt that emphasis should be placed at the junior and intermediate grades.

The Ottawa-Carleton Local Government Studies Project is intended to supplement the existing course of study by providing a substantial variety of civic-oriented activities that relate to and can be integrated with the grade 5-10 programs in Ontario schools. The studies project can be, within itself, a total and integrated curriculum entity. It is organized around six basic concepts and sequenced through six themes from grades 5 through 10. The degree of difficulty and complexity increases by grade level. Within each grade level key topics have been identified in each of the basic concepts which relate to student's needs and levels of ability.

The six basic concepts provide the framework for the study units. These concepts are: Rights and Responsibilities, Good Citizenship,Quality of Life, Culture, Decision-Making, and the Tax Dollar. They appear at all levels (Grades 5 to 10), though some may be emphasized more at one level than another.

It is the intent of the studies project to foster an increasing awareness and understanding of the importance of the local and regional government process in a democratic society and how these relate to the individual, the community and the region, as well as, to other levels of government. For more information about the Local Government Studies Project contact Richard Hubard, Chairman of the Education Steering Committee, Regional Municipality of Ottawa-Carleton, 222 Queen Street, Ottawa, Ontario, K1P 5Z3.

6. *ASSOCIATION NEWS*

Zone-9 AMCTO. Zone-9, Association of Municipal Clerks and Treasurers held their fall meeting in Thunder Bay on 5-6 September 1980. Chairman Art Solomonian welcomed the delegates and noted the large attendance. An election workshop was conducted by Gord Wilkinson and Ray Ramage of the Ministry of Intergovernmental Affairs and a discussion was held as to recent amendments to the Act. The delegates discussed payment of DROs and the majority of municipalities pay in the $55-65 range. Graham Adams, Ministry of Consumer and Commercial Relations, reviewed the Ontario Building Code and answered questions relating to specific parts of the Code. Harvey Regush,Ministry of Intergovernmental Affairs, reviewed the recently published equalization factors and the apportionment procedures. An audio-visual presentation was made about The Environmental Assessment Act. Larry Simon (Longlac) was elected chairman of Zone-9; Chuck Abey (Fort Frances) vice-chairman Doris Dyson (Chapple) Charlotte Achurch (Red Lake) and Ross Mitchell (Marathon) as directors and Carole Willis (Sioux Lookout) took over from John MacDonald as zone secretary. The spring meeting will be held 6-7 May 1981, prior to the NOMA conference.

County Clerks and Treasurers. The Association of Clerks and Treasurers of Counties and Regions of Ontario held their fall meeting in Brockville on 8 September 1980. Discussions took place on a wide variety of items including, 1981 Municipal Directory, closure and sale of 66' original road allowance (shoreline), new equalization factors and apportionment, determination of members of boards of education, sales tax on in-house printing, municipal education in the school system, children's services committee and no-smoking in council and committee meetings. During the latter discussion, Victoria County clerk Clare McKay was overhead to say: "Our guys don't and it burns them a little". The 1981 spring meeting will be held in Middlesex County on 4 May 1981.

Coming Event. The Office Overload Doll Collection will be on display in the St. Lawrence Lounge, Macdonald Block, Queen's Park, 20-24 October 1980. Descriptive brochures will be handed out from noon to 2:00 p.m. daily. Here is the original collection of authentic, hand-made, historial character dolls created by Canadian artist, Kashi Carter under commission by Office Overload. The collection was conceived to build an interest in, and help celebrate, Canada's Centennial. The dolls are small replicas of the many different types of people who have built Canada.

7. *PEOPLE AND PLACES*

The telephone number for the Township of Essa is (705) 424-9770. (74/20).

J. E. (Jim) Anderson, formerly assistant city clerk for the City of Burlington, has been appointed deputy city clerk for the City of Thunder Bay.

Atikokan will be the site of a National Film Board production about a typical family living in northern Ontario. The main focus of the film is to be the father son relationship as it relates to the passing on of experience, enjoyment and knowledge of the northern environment. Other important issues will be explored, such as the current situation of the Town of Atikokan and the family's struggle to remain there in light of bleak employment opportunities after two big iron ore mines closed.

Ivan Buchanan, a former mayor of St. Catherines, died recently. Mr. Buchanan spent 38 years in public life including service as a Niagara regional councillor and a member of the Niagara Escarpment Commission.

Quote of the Week. Zone-9 A.M.C.T.O. pride themselves on having hard-working but informal meetings so ties are forbidden. A "Tie Fund" has been set up to catch unsuspecting members. Graham Adams, Director, Ontario Building Code Branch was overheard to remark at the recent meeting as he paid his dollar:

"Another provincial subsidy program".

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For further information contact: R. A. Illingworth
Local Government Division
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Deputy Minister

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80/39

26 September 1980

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1. *AT QUEEN'S PARK*

No Fall Election. From a statement by Premier William Davis, 17 September 1980:

"There has been considerable speculation in the media about a fall election call on the part of the government. At no time, since our election in 1977, have I indicated anything other than my intention to complete a four year mandate through to the spring of 1981. That intention and determination stands. The government has every intention of meeting the Legislature this fall with a program of

importance to the social and economic well being of our province.

"Once this House meets, of course, the timing of an election is in the hands of the Liberal and New Democratic parties, whose members command a majority in the Legislature and who can defeat the government or put unworkable roadblocks in the way of legitimate government programs and policies. Whatever the pressures or frustrations of the opposition, the people of Ontario fully expect the government and Legislature to put the public interest first. For my part, I intend to fulfill those expectations".

2. *AROUND THE MINISTRIES*

Agriculture and Food

New Film Explains New Trespass Legislation. The Occupiers' Liability Act and t Trespass to Property Act are of particular interest to farmers, one of the largest landowning groups, and to people who use rural land for recreational purposes. To help explain how the laws affect these two groups, the Ministry o Agriculture and Food and the Ministry of the Attorney General have produced a 1 minute colour film entitled "Acts of Understanding". The 16-mm film looks at a aspects of the laws as they affect rural lands, parks and private property. It focuses on the two key components of the new laws -- the responsibilities of th owners and occupiers to take care for visitors' safety, and the provisions strengthening the owner's ability to restrict the use of his land or regulate activities on it.

The film's message is presented through the eyes of a lighthearted hero who confronts a series of situations covered by the two acts. During the course of the film, he learns about the various signs and markings that can be used to mark property and learns how he can enjoy rural land within the bounds of the la He also learns that an individual assumes the responsibility for his own safety if he is a non-paying entrant on rural land. Acts of Understanding is available to schools, clubs and other groups free from the Film Library, Information Bra Ministry of Agriculture and Food, University of Guelph, Guelph, Ontario, N1G 2W This film can be used in conjunction with the Property Protection and Outdoor Opportunities pamphlet available from the Communications Office, Ministry of the Attorney General, 18th floor, 18 King Street East, Toronto, Ontario, M5C 1C5.

Research Projects Funded by Provincial Lottery. Agriculture and Food Minister Lorne Henderson has announced details of nine research projects to be financed from Provincial Lottery funds. Four of the projects deal with safety and qualit of food:

-- Diversified Research Laboratories Ltd. will conduct a study designed to devel a rapid method of determining the level of vitamin D in milk.

-- The department of environmental biology at the University of Guelph will cond a project to develop a rapid method of screening the microbiological quality of red meat.

-- The university food science department will study the use of nisin, a natural food preservative, as a substitute for sodium nitrate in cured meats.

-- The nutrition department of the University of Guelph will test germinated cereals and legumes to determine the nutrient content of the sprouts as compared to that of the seeds.

The remaining five projects deal with livestock:

-- Via Pax Corporation Ltd. will conduct a project aimed at simplifying the procedure for freezing cattle embryos and transferring them to recipient mothers.

-- The nutrition department of the University of Guelph will look at the effects of mycotoxin residues in pork to determine whether moldy corn fed to pigs affects the quality of the carcass.

-- The university's animal and poultry science department will investigate the heritability of immunoglobulin in dairy cattle in order to reduce calf and heifer mortality through selective breeding.

-- Canada Packers Ltd. will conduct a program to develop an economical diet for rabbits that will allow maximum meat production at minimum cost.

-- The final project will be conducted by the Ontario Veterinary College and will be aimed at assessing factors influencing drug residue levels in animal tissues.

Culture and Recreation

Wintario Grants. Culture and Recreation Minister Reuben Baetz recently released a list of approved Wintario grants to a number of community organizations. To date (8 September) in 1980 the Wintario grants program has provided more than $51.8 millions to be directed toward the support of cultural and recreational facilities and activities in Ontario. The grants come from the proceeds of the Wintario Lottery.

Education

Student Guidance Information System. To enable students to consider career opportunities at an earlier age, the ministry will extend its computer-based Student Guidance Information System to grade seven and eight students in northern and most of eastern Ontario this fall. The service, known as SGIS, is a computerized career information retrieval service which enables students to obtain information on 3,500 Canadian occupations, over 150 post-secondary institutions, specific training programs for occupations, as well as variety of general career guidance information. Education Minister Bette Stephenson said that teachers and guidance cousellors have advised the ministry that the service would be extremely helpful for grade seven and eight students in preliminary career exploration. As a result, it was decided to undertake a pilot program which will extend the service to more than 57,000 grade seven and eight students attending 576 schools in northern and eastern Ontario.

If the project is as successful as projections based on current demand would indicate, the service will be extended to all grade seven and eight students in Ontario. The service is now available to all Ontario secondary school students and to grade nine and ten students in the separate school system. Each year, approximately 650,000 requests for SGIS information are processed by the Queen's Park computer. This service has proved to be a cost-efficient means by which students and their parents can receive up-to-date information in the educational/career decision-making process.

Energy

Pickering Hydro. George Ashe, MPP, Parliamentary Assistant to the Minister of Energy, officially opened Pickering Hydro on 11 September 1980. He noted that the ceremony marks the culmination of the efforts of a number of people. "I am particularly gratified to be here this afternoon," Mr. Ashe said, "because over the years, I have worn a number of hats in connection with this project. First, as the Mayor of Pickering, then as the Provincial Member of Parliament for Durham West; next, as the Parliamentary Assistant to the Minister of Treasury, Economics and Intergovernmental Affairs, and finally, as the Parliament Assistant to the Minister of Energy. In that capacity, I guided through the legislative process the legislation that created this utility".

Mr. Ashe added that during that time he had worked closely with the local council and other local citizens who wanted a local utility for the Town of Pickering. "From my vantage point, I think it is clear that the Ontario government endeavour to be responsive to the wishes of local communities. For instance, I know that the Ministry of Energy has provided substantial administrative start-up grants to enable Pickering Hydro to put together its new staff and facilities. Considering that the Pickering Hydro Commission had to start literally from scratch, I think all of those involved have done a reasonable job in bringing it all together," Mr. Ashe said.

Environment

Appointments. Colin J. Macfarlane, director of the ministry's central region, ha been appointed director of the waste management branch effective 2 September 1980 He replaces Len Pitura who has been appointed director, organization policy branch with the Management Board of Cabinet.

-- Dennis Caplice, director of the ministry's environmental approvals branch, has been appointed director of the central region. As director, central region, Mr. Caplice will be responsible for all environmental matters in the municipaliti of Peel, Halton, Durham, York, Simcoe, Muskoka, Haliburton, Victoria, Peterborough and Northumberland.

Government Services

Tender Call. Government Services Minister Douglas Wiseman announced recently tha tenders have been called for the construction of a new court house and land registry office building in St. Catharines for the Ministries of the Attorney General, and Consumer and Commercial Relations. When completed in the fall of 1983, it will consolidate courts and registry office functions which are now located in leased premises. The new facilities will provide greater convenience to the public and increased operating efficiencies and will serve St. Catharines and the northern portion of the Regional Municipality of Niagara.

Health

Halton Hills Nursing Home. A new 50-bed nursing home is being planned for the Halton Hills area. The additional beds will bring to 497 the total number of nursing home beds for the Regional Municipality of Halton, Health Minister Dennis Timbrell said. There are currently five nursing homes for the area in Burlington, Oakville and Milton. The nursing home for the Halton Hills area was recommended by the Halton District Health Council. Proposals for the home will be called in the next few months and it is estimated that the home will be operational by early 1982.

Industry and Tourism

Trade Missions. Sixteen Ontario firms left for Sydney, Australia on 12 September 1980 to identify potential sales for Ontario manufactured industrial equipment, machinery and instrumentation in Australian and South-East Asian markets. Eight of the firms are exhibiting their products at the Australian International Engineering Exhibition and other members of the group will be participating in a trade mission visiting Melbourne and Perth as well as Sydney.

-- Thirteen Ontario companies which manufacture building supplies and related products departed on 14 September for Minneapolis-St. Paul where they will be displaying their products to purchasing agents from five states in the north-central Unites States. This is the 19th trade mission to be sponsored by the ministry this year.

ODC Export Financing. The Ontario Development Corporarion's Export Support Loan Program is experiencing unprecedented activity this year. Industry and Tourism Minister Larry Grossman said: "In the first four months of the current fiscal year, ODC has approved 37 export loans for a total of $12 million. At this time last year, 18 loans had been approved for a total of $3.3 million". The minister credited Ontario's "Export '80" trade action plan as one of the primary reasons for the increased interest in ODC's Export Support Program. Introduced in May of this year, "Export '80" represents a wide-ranging package of programs and initiatives designed to encourage Ontario-based manufacturers to take advantage of export market opportunities.

Intergovernmental Affairs

The Municipal Tax Assistance Act. The ministry Subsidies Branch has advised all municipalities that in accordance with the Municipal Tax Assistance Act, the ministry may pay assessments made under The Drainage Act, 1975 upon lands and roads owned by Ontario. Over the years, the Subsidies Branch have developed a number of procedures designed to monitor the accurancy and legitimacy of these assessments. In addition, The Drainage Act, 1975 includes several provisions relating to the manner in which such assessments are to be calculated and imposed. The memorandum forwarded by the Subsidies Branch is intended to provide municipal officials with a summary of these administrative and legislative procedures.

It should be noted that the ministry's payments of drainage assessments is discretionary. Although Section 5(5) of The Municipal Tax Assistance Act provides that such assessments "may" be paid, section 61 (5) of The Drainage Act, 1975 provides that:

"... land exempt from taxation ... shall be assessed, and the assessments ... shall be paid by the municipality that imposed the assessments". It is suggested that the memorandum be kept on file for easy reference. For further information contact Paul Burton, Manager, Municipal Programs, Ministry of Intergovernmental Affairs, Queen's Park, Toronto, M7A 2R8.

Natural Resources

New Ministry District. The establishment of a new Ministry of Natural Resources district in eastern Ontario, named Carleton Place, was jointly announced today by Natural Resources Minister James Auld and Government Services Minister Doug Wiseman. The new district will encompass the present MNR districts of Lanark and Ottawa. The district office will be located in town of Carleton Place, which is central to both present districts and the overall area the new district will serve. It is expected that the Carleton Place district, under district manager, Jim Bailey, will be in operation 1 April 1981. "This move to amalgamate the two districts is being made in keeping with the Ontario government position of providing services to the public while ensuring it is done in the most efficient way," Mr. Auld said.

The amalgamation of two district offices into one central complex not only means a saving in operating costs, but the staff is also expected to be reduced by approximately six. "There will be no layoffs as a result," Mr. Auld said. "Any employee not essential to the efficient operation of this new district will be offered continued employment elsewhere in the ministry. We expect to maintain the same level of service to the people of the area," the minister said, "and the recently established provincial customer service access program should be most helpful in this regard".

The customer service program will provide free telephone access to MNR's Carleton Place district office and other provincial facilities for the large Ottawa population as well as for the residents of Lanark county. Jim Bailey, who takes over as Carleton Place's district manager next April, currently holds the same position for MNR's Lanark district.

Forest Management Agreements Signed. Two forest management agreements covering the 5,312-square-mile upper and lower Spanish River forests have been signed by the minister and representatives of E. B. Eddy Forest Products Ltd. The agreements are the third and fourth in a series under the new forest management program begun this year by the ministry. Under an F.M.A. the company agrees to undertake forest regeneration and other management practices in conjunction with timber harvesting. Earlier this year similar forest management agreements were signed with Abitibi-Price Inc. for the Iroquois Falls forest in northeastern Ontario, and Great Lakes Forest Products Limited for the English River forest in northwestern Ontario.

Mr. Auld said that the agreements provide for sustained yield forest management in which "we will pay the company the ministry's costs of basic regeneration treatments and subsidize road construction". Each forest management agreement is for a 20-year term, but will be reviewed at five-year intervals. If performan is satisfactory, it is then extended for another five years.

National Parks Conference. One hundred senior provincial, federal and territori park officials and tourism industry representatives met in Kingston recently to develop a strategy for parks and tourism in the 1980s. The theme of the 19th Annual Federal/Provincial Parks Conference, held 17-22 August at Kingston's Holiday Inn was Parks and Tourism in the '80s: Prostitution or Progress?. Ontari was host province for this year's conference. The 1981 sessions will be held in Whitehorse, Yukon Territory.

Conference chairman Ron Vrancart, Director of Parks and Recreational Areas Branch, Ontario Ministry of Natural Resources, commented on the cooperation needed at all levels to manage parks effectively. "The interaction of government, private sector, academic and international officials stimulated some lively discussion at this year's gathering," he said. "The conference passed many useful resolutions which are being forwarded to appropriate federal and provincial ministers across the country," Vrancart added. "It was the hope of the delegates that important benefits will result from this action". In his welcoming address, Natural Resources Minister James Auld challenged delegates to put forward resolutions that "I and my colleagues across the country can respond to in providing direction on issues of major significance".

Transportation and Communications

Ontario Seeks Participation in Nordair. Reporting to Quebec's purchase of 11 per cent of the shares in Nordair, Transportation and Communications Minister James Snow said that while the province is prepared to accept equal participation in the ownership of the regional carrier, it cannot agree to accept any arrangement giving Quebec interests control of a regional carrier which serves key Ontario air routes. "Although the province would prefer to see an Ontario-based carrier looking after our regional interests," Mr. Snow said, "in an effort to reach an acceptable solution to the problem of Nordair's ownership, we have continually told Quebec City and Ottawa we are prepared to accept an arrangement which would allow for equal fiscal participation by Quebec and Ontario interests. We're also prepared to go along with a national carrier (Air Canada) retaining a percentage interest in the company".

Just recently the Province of Quebec picked up 11 per cent through a purchase from the Federation des Caisses d'Entraide Economique. "And while we're very much aware that the stock sale must be approved by the federal government," Mr. Snow added, "we feel we must point out that Ontario is the only Canadian region which isn't served by a carrier, controlled within its own sphere. And Quebec is the only province to have two regional carriers based within its region. We're also aware that the federal government, currently unable to negotiate the sale of Nordair, has now decided to delay the sale until it has developed a new regional carrier policy ... a policy which must take into account Ontario's position".

Nordair operates substantial services in Ontario through its southern network, which serves seven locations and connections through to Winnipeg and Pittsburg, including Hamilton, Windsor, Ottawa, Toronto, Sault Ste. Marie, Thunder Bay and Dryden.

Grade Separation Supported. The minister has reaffirmed his support of the Borough of Etobicoke application to the Canadian Transport Commission (CTC) for construction of an underpass at the Montgomery Road railway crossing. "Now that the CTC has given approval for the building of a third railway line through this area, safety at the Montgomery Road crossing must be given a high priority," Mr. Snow said.

Treasury and Economics

Vital Statistics. The estimated population for Ontario on 1 June 1980 was 8,571,300. Other vital statistics for June are:

-- *Births*. The number of births for the year ending with June 1980 was 122,233 as compared to 121,611 during the same period last year, an increase of 622 births, or 0.5%. The estimated birth rate was 14.3 per 1,000 population, the same as last year.

-- *Deaths*. The number of deaths during the twelve month period ending with June 1980 increased substantially, from 60,288 in 1979 to 62,708 in 1980, for an increase of 2,420 deaths, or 4.0%.

-- *Natural Increase*. As a result of the increase in deaths, the natural increase recorded for the twelve month period ending with June 1980 declined by 1,798 (or 2.9%) from 61,323 in 1979 to 59,525 in 1980. The estimated natural increase rate was 7.0 per 1,000 population, down from 7.2 last year.

-- *Marriages*. The records for the twelve month period ending with June 1980 show an increase of 1,984 marriages, or 3.0%, as compared to the same period last year from 66,919 in 1979 to 68,903 in 1980.

-- *Divorces*. During the twelve month period ending with June 1980 there were 22,844 divorces as compared to 21,214 for the same period last year, for an increase of 1,630, or 7.7%.

-- *Interprovincial Migration Estimates*. In May 1980, Ontario lost an estimated 1,461 persons in the exchange of migrant between Ontario and other provinces and territories. On a net basis Ontario gained 679 migrants, mostly from Quebec 675. However, on a net basis we lost 2,140 persons in the exchange of migrants with the Atlantic Provinces 159, and with Western Canada 1,981 (particularly Alberta 1,069 and British Columbia 688).

During the twelve month period ending with May 1980, Ontario lost an estimated 14,669 persons. On a net basis the province gained 16,808 migrants; from Quebec 16,095, Newfoundland 555 and New Brunswick 158. The province lost in the exchange of migrants with the following provinces: Alberta 19,112, British Columbia 10,156, Saskatchewan 1,069, Manitoba 120, Yukon and N.W.T. 525, Prince Edward Island 255, and Nova Scotia 240.

Great Lakes/Seaway Task Force

Terms of Reference. Traditionally, the marine mode of transportation has offered the best economies for the movement of bulk commodities over mid to long range distances. Because of present day interest in the conservation of fossil fuels, it has become increasingly more important that the province be in a position to determine the most efficient mode of transport for all commodities. To determine where the water mode is most appropriate, as well as the relative efficiency of the Great Lakes/Seaway System within the overall provincial transportation scheme, the Task Force will examine every conceivable component of the Waterway and its associated industries. Through public forum, the Task Force will assemble information that will ultimately form the backbone of a provincial policy -- a policy that will not only lead to a more efficient marine facility along Ontario's portion of the St. Lawrence Seaway System, but be the basis for continuing negotiations with our neighbouring American States, Ottawa and those municipalities with critical interests.

The Task Force will:

-- 1. Examine the economic components of the Great Lakes/Seaway System under five separate categories, including:

. Physical Plant such as locks, canals, ports, vessels and terminals;
. Waterways Users including carriers, shippers and receivers;
. The support industries of shipbuilding, outfitting and marine supply;
. Labour agreements throughout the industry; and
. Market Mechanisms in effect that impact the use and carrying capacity of the system.

-- 2. Examine the related shipping requirements of the Great Lakes/Seaway with particular reference to a number of industries including steel, petrochemical, electric utilities, grain and aggregate producers and other industries in order to establish commodity types, volumes, times of movements and the various resulting flow patterns.

-- 3. Document current policy under which the marine mode operates in both Canada and the United States and compare this situation to the policies in effect in tha rail and road transport industries.

-- 4. Identify any environmental concerns relating to marine issues in the Great Lakes/Seaway System in order to be able to respond to specific issues.

-- 5. Describe the problems and outline the opportunities for the province to pursue as they are defined by Task Force investigations.

-- 6. Prepare and publish policy recommendations for consideration by the province through the Minister of Transportation and Communications.

The Task Force is anxious to hear from interested parties and you are invited to submit written briefs and comments to the Task Force Office. If you wish to appear before the Task Force in person, you are asked to submit a full brief ten days prior to the appropriate Public Meeting. As it is expected there will be many presentations at the Public Meetings within a limited time-frame, your position should be summarized for oral presentation. For further information contact Margaret Kelch, Co-ordinator, 4th floor, 434 University Avenue, Toronto M7A 1Z8. (416) 965-1209.

3. *REGULATIONS*

O. Reg. 706/80. This regulation is made under The Local Services Boards Act, 1979 and established a Local Services Board in the Community of Foleyet, effective 1 September 1980 under the name "The Local Services Board of Foleyet". The board shall be composed of five members and may exercise the following powers: water supply, fire protection, street lighting and recreation. (page 3759 of the Ontario Gazette dated 13 September 1980).

4. *NOTES FROM THE PROVINCES*

Manitoba. Attorney General Gerry Mercier recently announced that jurors, witnesses and court interpreters attending trials will get substantial increases in fees, effective 1 October 1980. The increased fees, he said will place Manitoba in the forefront of provinces in provision of such compensation. The fee changes are:

-- An increase from the present $18 to $30 per day for jurors, plus an increase in the hardship allowance from $6 to $10 a day.

-- An increase from $4 to $10 per half day in witnesses' fees and from $5 to $50 per half day in professional witness fees.

-- An increase from $20 to $25 per half day in the fees paid court interpreters.

Prince Edward Island. The following allowable percentage of rent increases for the year 1981 have been established by the Executive Council. Landlords will be permitted rent increases during the year 1981 to six per cent for heated premises and four per cent for unheated premises. Should the rent not have increased during 1980, the percentages increase to 10 per cent and six per cent respectivel These percentage rates are unchanged from those set a year ago to cover the 1980 year. Rent increases above these percentages may be initiated but approval throu the Office of the Rentalsman of the excess is necessary. Therefore, landlords having provable increased operating costs which will not be met by the basic allowable percentages are able to apply for higher percentages in order to mainta their financial position in the operation of the building. A new brochure summarizing landlord-tenant legislation is available through the office of the Rentalsman.

5. *VIEWPOINT*

From a Private Perspective. Excerpts from an address by W. Darcy McKeough, President, Union Gas Limited, to the AMO Conference on 20 August 1980:

"It used to be that when I stood up to make a speech to a municipal association, you sat there wondering what new problems I was going to impose on you, what complexities I was going to build into your lives and into the operations of your local councils. I, on the other hand, had the concerns that go with being a minister responsible for a major policy area; I was circumscribed and restrained by a variety of factors. You may not have thought that I was very circumscribed or restrained, and I suspect that I sometimes sounded as though I wasn't, but I w always conscious of the limitations that apply to a minister in dealing with public policies.

"The other day I looked up a speech I made to one of the predecessor organization of this association-- The Ontario Municipal Association. In it I stated my underlying philosophy. Here's what I said: 'We must have strong, viable municipal governments -- undoubtedly fewer in number... we must have municipal governments able to stand on their own feet -- willing to accept the fullest responsibility -- and proud of what they are accomplishing. The job we have to d together can only succeed through mutual understanding and cooperation. The family partnership of the province and its municipalities is based on a mutual respect for the duties and obligations of each partner'.

"It was in that speech twelve years and one week ago that I introduced the idea of a Provincial-Municipal Liaison Committee which I believe over the years made a tremendous contribution to the development of specific programs and policies and to the fostering of better understanding and cooperation between the two leve of government. As the dialogue developed and expanded, and as new ideas and new legislation came forward, I frequently heard accusations that we are weakening municipal government and reducing its flexibility. Undoubtedly there were instanc when these things happened but the overall impact of the changes we were making did, I believe, contribute to the evolution of municipal government in Ontario.

They helped assume greater strength and flexibility and enabled you as municipal leaders to deal better than you otherwise might have been able to do with the problem and the challenges of local government through the 1970s and into the 1980s".

6. *DID YOU KNOW?*

Federal Census Program Cut Back. Because of the federal budget restrictions, many changes have been made to the 1981 census program. Some of these changes may have a serious impact on the quality of data collected, and on the costs of these data to the user. Several questions have been deleted from the 1971 census questionnaire for 1981. Among them are items relating to the number of dwelling units in a building, tenure of previous dwelling, number of bedrooms in dwelling, source of water supply, number of automobiles, and number of moves in the past five years. A few questions are being asked in 1981 which were not included in 1971, specifically dwellings in need of repair, number of bathrooms in dwelling unit, shelter expenditures for owners and a question on condominium tenure.

The long form of the 1981 census will be administered to a sample of one household in five, instead of one household in three as in 1971. Although this will reduce costs there is concern that it will have negative consequences upon the quality, reliability and usefulness of the census data, particularly for areas with a small population base. The usual pretesting of questionnaire items has been cancelled for 1981, as have the advertising and publicity campaigns. Lack of a pretest definitely increases the risks in terms of quality, and if the cancellation of advertising reduces the response rate, more follow-ups will be needed. If the follow-up program is not successful, the accuracy of the census results may be reduced.

Since Statistics Canada now has a revenue-generating policy, data will be made available to users at substantially higher prices than previously. The volume of data published in catalogue form is to be reduced, and some form of restrictions will be placed on the circulation of summary tapes. Users will be expected to acquire a larger volume of their data through special requests to Statistics Canada, and will be charged accordingly. In summary, it appears that those agencies who rely heavily on the federal census to meet information needs can look forward to less data of a lower quality at a higher cost. (Excerpts from the Edmonton Regional Planning Commission Newsletter).

7. *FROM THE BOOKSHELF*

Ontario's Heritage: A Guide to Archival Resources. Ontario's Heritage is a series of guides to local historical and archival records. Each of 15 regions in the province is being surveyed by a locally-recruited research team and the results published in attractive, easy-to-use volumes. The series, which was launched in 1978, will be completed by 1983, and is a project of the Toronto Area Archivists Group in association with the Boston Mills Press. The series include a listing of records to be found in hundreds of repositories in each region including those of municipal governments, educational authorities, religious bodies and private organizations and collections. A locator index provides contact information for industrial repositories. The series will be of interest to professional and amateur historians, teacher and students, neighbourhood and community groups, genealogists and historical societies, archivists and librarians. For further information contact Victor L. Russell, General Editor, City of Toronto Archives, City Hall, Toronto, M5H 2N2.

The following volumes are already in print and are available from Boston Mills Press, R.R. 1, Chiltenham, Ontario, L0P 1C0 (add 50 cents for postage and handling):

-- Volume 1 - Peterborough Region (118 pages) covering Haliburton, Peterborough and Victoria Counties. $6.95

-- Volume 7 - Peel Region (101 pages). $9.50

-- Volume 13 - Northeastern Ontario (100 pages) covering Sudbury, Sault Ste. Marie, Algoma, Manitoulin and Parry Sound. $9.50

8. *ASSOCIATION NEWS*

Zone-7 A.M.C.T.O. Zone-7, Association of Municipal Clerks and Treasurers of Ontario met in Parry Sound on 10-12 September 1980, with 83 delegates in attendance. Ministry of Intergovernmental Affairs staff outlined the recent amendments to The Municipal Elections Act and the delegates broke up into small discussion groups to review the amendments. Other discussions took place on the Local Improvement Act; Municipal Training Program; and Apportionment Procedures following the publication of the 1980 equalization factors. Guy Savage was elected chairman with Bill Lindsay and Ed Ewing as vice-chairmen. Sandra Gauthier carries on as secretary-treausrer. The 1981 spring meeting will be held 28-29 May at Killarney Mountain Lodge and the fall meeting on 17-18 September in Elliot Lake.

Zone-8 A.M.C.T.O. Zone-8, Association of Municipal Clerks and Treasurers of Ontario held their fall meeting in New Liskeard on 5 September 1980. Fred Butterfield, former administrator, Town of Iroquois Falls, outlined the town's experience in selecting, manufacturing and operating a sanitary landfill site. Alan Dewar, Ministry of Intergovernmental Affairs, led a discussion pertaining to the use of municipal apportionment procedures to be used following the publication of the 1980 equalization factors. A presentation was also made by a representative of the Ministry of the Environment on the recently published regulations (effective 3 June 1980) placing certain municipal undertakings under the Act. The resignation of chairman Greg Kirkbride was accepted with regret due to his appointment as treasurer, Town of Ajax. The remainder of the term will be filled by Germaine Lacoursiere, clerk-administrator of the Township of Owens, Williamson and Idington.

TBDML. The Thunder Bay District Municipal League held its quarterly meeting in Conmee on 13 September 1980 and had a good turn out of elected and appointed officials. Gary Dent, Ministry of Intergovernmental Affairs, reviewed the several ministry publications prepared by the Municipal Administration Branch dealing with "hiring and firing" procedures. In addition this was a panel discussion by elected and appointed officials on "The Role of Elected and Appointed Officials". The next meeting will be in Longlac on 15 November 1980. For further information contact Larry Simons, Clerk-Treasurer, Longlac.

E.C.A.A. The fall meeting of the Elgin County Administrators' Association was held in St. Thomas on 12 September 1980. Peter Jackson, Ministry of Intergovernmental Affairs reviewed recent amendments to The Municipal Elections Act. M. C. Quinn was introduced as the new regional assessment commissioner. Port Burwell Councillor Vera Bates spoke on "Communicating with the Public and Council Elgin Wells, county librarian suggested that many of the statistics municipalities pay consultants to find out are available free on library shelves. The aim of the association is to foster and promote administrative efficiency in the County of Elgin. For further information contact D. J. La Croix, Clerk-Administrator, Village of Port Stanley.

9. *PEOPLE AND PLACES*

Dan Ciona has been appointed clerk-treasurer of the County of Brant (27/1). Mr. Ciona was formerly with the Region of Haldimand-Norfolk and the City of Kanata. He succeeds Bob Foulds who moves to the County of Kent as chief administrative officer (47/1).

Dena De Gelas has been appointed clerk for the Village of Erie Beach effective 1 August 1980. (47/10).

Roger Deslandes, secretary-treasurer of the Improvement District of Dubreuilville, has resigned to accept a new position with the Township of Shackleton and Machin (83/24).

Councillor Robert Fournier of Iroquois Falls has been appointed a Crown Attorney and is now located in Kapuskasing.

Mayor Aurele Gervais of Iroquois Falls resigned on 8 September 1980 to accept a position with the Ministry of Industry and Tourism in the Timmins office. George Critchley has been appointed acting mayor to complete the term of office. (85/4).

Lloyd Hamilton, a 28-year veteran with the Sarnia Fire Department retired recently. He said that a "team spirit" was necessary as members of the fire-fighting team have to work well together because fighting a fire is hard and dangerous work.

Mayor Jack Heenan of Cobourg has quite a record. He was councillor in 1958, reeve in 1959, appointed mayor on 24 March 1960 and has served in that office ever since. He faced one election -- in 1978. The rest were by acclamation.

Jack Hunt, clerk of North Dorchester Township, will be retiring after the December inaugural of the 1981 council (57/21). Reflecting on his 25 years service with the township, Mr. Hunt noted increased participation in municipal affairs and suggested that the schools should offer more education in local government.

Rick Jesty has been appointed clerk-treasurer of Onondaga Township effective 25 August 1980 (27/7). He replaces Steve Killick who resigned to return to university. Mr. Jesty has had approximately five years municipal experience with the City of Burlington.

Robert Lacroix has been appointed clerk-treasurer of the Village of Port Burwell (33/6).

Lindsay town council has called for a treasurer's report listing the pros and cons of installing a computer in the town hall.

The City of London has authorized a study to review the amount of paid sick leave and workmen's compensation benefits paid to city employees.

Police Chief Gordon Marontate of South Colchester Township has retired.

Robert McGuire, a former member of the Ontario Municipal Board, died recently while vacationing in Greece. At the time of his death he was chairman of the Ontario Land Compensation Board.

Priscilla Melis has been appointed Reeve of the Township of North Shore to complete the term of the late Harold Weatherly. Joe Laffrenier has been appointed to council to fill the vacant seat. (83/15).

Nepean city council has passed a bylaw requiring smoke detectors in all residential buildings within a year. Owners must install the alarm systems on or near ceilings between each sleeping area and the rest of the building and in hallways serving sleeping areas. The city fire chief and inspectors can enter and inspect any building to enforce the new regulations.

The Northumberland-Newcastle Board of Education has invited the 15 municipalities in Northumberland County to meet and discuss board policy and programs.

North Shore Township council has recommended that the new senior citizen complex in Spanish be named Weatherly Manor, in honour of the late Reeve Harold Weatherly

The City of North York won't accept goods or services in payment for back taxes. A local artist who proposed a mural for city hall in return for a two-year old tax bill was told to make arrangements with the city treasurer for monthly payments. Alderman Milton Berger said: "Tomorrow we'll have people here selling vegetables and pigeons in city council".

George R. Parry has been appointed director of personnel for the City of Cambridge effective 2 September 1980. Mr. Parry brings 20 years of personnel management and industrial relations in the public and private sector.

Peterborough County council has reduced the number of standing committees from six to four. The four committees effective after the 1981 elections are: roads, property, general services and administration.

Petrolia council has decided that all children registered in the Petrolia and District Figure Skating Club and Minor Hockey Association, who are not from Petrolia or Enniskillen Township but who will use the area's arena, be charged $50 each. That amount is over and above registration costs of the individual sports group. The arena suffered a $23,000 deficit last year.

Dick Picherack, chief administrative officer for the City of Thunder Bay, has won the Management Innovation Award for Organization and Management from the International City Management Association. Mayor Dusty Miller said: "The chief administrator was recognized for his continuing efforts to implement management improvements to provide more efficient use of municipal resources".

Quote of the Week. While discussing ways to inform the public about a new zoning bylaw, Sarnia planning board chairman Don Poore said:
"There are three groups of people. There's a small group that makes things happen; a slightly larger group that watches things happen; and the vast majority who don't know anything's happening".

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Government Publications

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/40

3 October 1980

LIBRARY

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1. *AT QUEEN'S PARK*

Freedom of Information. On 18 September Minister without Portfolio Alan Pope released the Williams Report on Freedom of Information and Protection of Privacy legislation. In his statement, Mr. Pope said that the government continues to be committed to greater openness in the administration of government and increased access to government by the citizens. "As the minister responsible for implementing a Freedom of Information program, I find the goals of the report totally acceptable and I would hope to introduce Freedom of Information and Protection of Privacy legislation during the fall session of the Legislature", the minister said. "Such legislation will mean far-reaching changes in the operations of government as well as the relationship between government and the people it serves. This can only

strengthen our democratic system because, only in this way, can the citizens be sure of getting access to the information which will allow meaningful judgements of their government's performance".

The 798 page commission report, entitled "Public Government for Private People", includes 141 specific recommendations to the government or suggest legislation and administrative procedures for a substantial reform of government information policy. The commission concludes that policies of greater openness in government information practices should be adopted in Ontario through the enactment of freedom of information legislation. The suggested legislation would provide a general right of access to all government information except that which is specifically and narrowly exempted. It would provide for a two-tier review procedure for disputes between applicants for information and the government which is independent of the government.

Ten categories of government records would be exempted from the general right of access under the commission recommendations:

-- Cabinet documents
-- Advice and recommendations
-- Law enforcement
-- National defence and international relations
-- Information received in confidence from another government
-- Confidentiality preserved by other statutes
-- Commercial information
-- Disclosures creating unfair advantage or affecting harm to negotiations or testing procedures
-- Personal privacy
-- Legal opinions

Both Freedom of Information and Protection of Privacy laws should apply to all provincial government ministries, agencies, boards and commissions as well as public bodies owned or controlled by the government, according to the commission. In addition, it recommends that the two laws should apply to local and municipal governments and institutions. Disputes over access to government information would be resolved through a two-tier review system consisting of a Director of Fair Information Practices who would hold informal hearings and make orders and a Fair Information Practices Tribunal which would hear appeals from those orders in a more formal way before making a final decision.

NOTE: Highlights of the report's recommendations will be included in the next issue of BACKGROUND.

2. *AROUND THE MINISTRIES*

Community and Social Services

French Language Policy for Ministry. Community and Social Services Minister Keith C. Norton recently reaffirmed his ministry's policy of providing social services in French in those areas of the province with a significant Franco-Ontarian population. "I believe it is in the best interest of us all to encourage Franco-Ontarians to live as fully as possible in French", the minister said. "This policy recognizes that an adequate French-speaking capability is essential if we are to efficiently deliver sensitive responses to the social service needs of the Franco-Ontarian community".

The ministry is one of the first Ontario government ministries to announce a formal policy on French language services. Some of the highlights of the policy are:

-- all written French language communications to the ministry and all oral communications in areas of the province with significant Franco-Ontarian populations will be responded to in French;

-- every effort will be made to ensure bilingual persons are in positions where they're required to implement the ministry's French language policy;

-- non-French speaking staff providing services in areas in which the need for Francophone services has been identified will be encouraged to take French language training;

-- if the ability to speak French is desirable for a job, the ministry will clearly indicate this in advertisements for the position;

-- all ministry forms and printed material destined for the general public will be available in both French and English.

Funding for Northern Francophone Children's Services. Ten social agencies in northern Ontario will receive grants totalling about $400,000 beginning this year to improve Francophone children's services, the minister announced recently. "The object of these grants is to begin to correct the deficiencies we know exist in the provision of social services for francophone children and their families in areas of the province with significant French-speaking populations," Mr. Norton explained. The ten grants, ranging from $25,000 to $125,000 will go to organizations serving the following northern Ontario districts: Nipissing, Timiskaming, Cochrane, Sudbury and Thunder Bay.

The $400,000 funding represents the major portion of the $500,000 second installment of a special allocation committed by the ministry in 1978-79 for the development of francophone children's services. The remaining $100,000 has already been allocated elsewhere in the province. Last year $700,000 went to ten social agencies in eastern Ontario for the development of Francophone services. "I believe it will not always be necessary to allocate special funds for French-language services. Ultimately I would like to see the funds simply integrated into already existing programs to meet the specific needs of Francophones," the minister said. "In that regard we will be encouraging local agencies and associations funded by my ministry to recognize the need to provide Francophone services as part of their total responsibilities and as part of the use of the resources allocated to them".

Culture and Recreation

First Arts Challenge Grants. Culture and Recreation Minister Reuben Baetz has approved the first two applications for grants from the provincial government's new Arts Challenge Fund. The applications, from the London Symphony Orchestra and the Toronto Symphony, total $3,115,000. Under the applications, the London Symphony would qualify for grants of up to $989,000 and the Toronto Symphony would qualify for grants of up to $2,126,000. The Arts Challenge Fund is operated by the ministry and is financed by the proceeds of the Wintario Lottery. It provides $2 in matching government grants for every $1 that large arts organizations raise privately beyond what they normally raise. It is named the Arts Challenge Fund because it challenges arts organizations to increase their fund-raising efforts and it challenges a broader cross section of the private sector to support the arts.

Energy

Energy Update. Energy Minister Robert Welch spoke to the Brampton Chapter of the Association of Professional Engineers of Ontario on 27 September 1980 and said that the security of crude oil supply was the province's number one energy objective and "we believe that this goal can be achieved in this decade". He stressed that oil self-sufficiency can be achieved in a combination of three ways:

-- by reducing crude oil consumption through conservation,
-- by reducing Canada's petroleum requirements by substitution of other fuels such as propane, natural gas, electricity, coal and energy from renewable and recoverable sources; and
-- by increasing our crude oil supply, mainly through oil sands and heavy oil production, enhanced recovery and frontier and offshore reserves.

"As householders," the minister said, "you are well aware that switching from fuel oil to natural gas is both attractive and beneficial in terms of heating costs and in terms of stretching Canada's crude oil supplies. In the years to come, we expect that electricity will also become increasingly economically attractive for heating, as the price of fuel oil and natural gas rises. However, substitution in the field of portable transportation fuel is a greater challenge. Conversions to propane or compressed natural gas can be done easily, but the need for distribution systems for these fuels is obvious.

"Still for fleet operators-- taxis, buses, trucks and so on -- there are significan savings in using these fuels, largely as a result of the tax exemptions announced in the provincial budget last April. And there are indications that these measures are already having a beneficial effect: one taxi fleet operator in St. Catharines has at least 16 of his 40 vehicles running on propane; through our 'Drive Proprane' program, we will soon have some 200 vehicles -- 100 public sector and 100 private - operating on propane, and the Ford Motor Company has built a research vehicle specifically to run on propane. Existing car engines will run on gasohol -- a 10 per cent mix of ethanol with gasoline -- but there are those who are raising questi as to the economics of this alternative. The electric vehicle has great promise, particularly as a result of recent announcements with respect to the development of improved batteries. In the long term, hydrogen offers vast potential as a transportation fuel and this is the subject of study in the ministry.

"The Ontario government has programs in place, or getting under way, in all these fields. And we have tax incentive programs to encourage others to work in the same fields. But they will take time ... We can, and we must make our greatest contribution with energy conservation".

Government Services

Art Awards for Sudbury Government Building. Government Services Minister Douglas Wiseman recently announced that works of art totalling $42,000 have been selected for display in public areas of the Ontario Government Building in Sudbury. The art awards have been made to 20 artists in northeastern Ontario for their creation of paintings, watercolours and prints. These works of art were acquired by the ministry's Art Advisory Committee with the assistance of the Ministry of Northern Affairs, the Laurentian University Museum and Arts Centres, the Ontario Arts Council and the associate architect of the building.

A competition took place in which over 300 artists were requested by the Art Advisory Committee to submit up to six slides each representing examples of their two-dimensional works of art. Over 550 slides were reviewed after which specific artists were asked to forward their works for final judging. Creations of native artists from Manitoulin Island and other local artists were chosen in the competitio

Housing

New Planning Area. Housing Minister Claude Bennett has defined the Baldwin Planning Area as a single independent planning area, being comprised of the Township of Baldwin. For further information contact Mr. R. Turgeon, Clerk-Treasurer, Township of Baldwin, McKerrow, Ontario, P0P 1M0.

Industry and Tourism

NODC Approves Eight Loans. Industry and Tourism Minister Larry Grossman recently announced that the Northern Ontario Development Corporation had approved loans totalling $371,400 to eight northern Ontario businesses. "These loans," the minister said, "which have been approved for businesses involved in secondary manufacturing, tourism, and related service industries, will assist in financing capital expansion totalling $670,000". Incentive loans offering a deferral of repayment and waiver of interest during the initial start-up period, were approved for:

-- $100,000 to Powassan Farm Supply Limited, of Powassan near North Bay to assist in constructing a $340,000 feed mill.

-- $61,200 to Northern Pottery of Chapleau to finance the production of a new line of ceramic stoves.

-- $21,400 to Lakewood Graphics Limited of Kenora, to assist in purchasing new printing equipment.

-- $50,000 to J & L Aircraft Leasing Co. Ltd. of Sturgeon Falls, for the construction of a $77,000 helicopter service hangar.

Northern Customfab Inc. of North Bay will receive a $50,000 term loan to provide working capital for its increasing production of drapery and drapery track for institutions and commercial buildings. Three tourism loans have been allocated as follows:

-- McLeod's Camp of Nestor Falls will receive a $41,000 tourist term loan to assist in upgrading and expanding its campground and cottages.

-- Abernot's Camp, a tent and trailer park in Blind River, will receive a $15,000 tourist term loan to improve sewage facilities and construct a shower building.

-- A $32,800 tourist loan has also been approved for Fare's Leisureland of Parry Sound to finance the upgrading of seven cottages and 31 campsites and the purchase of new boats, motors and playground equipment.

The NODC has experienced accelerated interest in its programs and services during the first four months of the current fiscal year. "Since 1 April NODC has approved 36 loans for a total of $3.8 million," Mr. Grossman said. "These loans will help finance $8.8 million in new Northern Ontario projects."

Trade Mission to Zagreb. Fourteen Ontario companies specializing in high technology equipment used in mining, logging, natural gas distribution and in the tobacco industry participated in the Zagreb International Fair in Yugoslavia, 12-21 September. The trade mission was sponsored by the ministry. This was the third time an Ontario mission has taken part in the Zagreb fair and is the eighteenth mission and fourth trade fair exhibit sponsored by the ministry this year.

TRIP Guarantees Approved for Tourist Operators. Tourism Redevelopment Incentive Program guarantees on loans totalling $1.6 million for five Northern Ontario tourist operations were announced recently by the minister. "We are very encouraged by the response to the program," the minister said. "It's a clear indication that tourist operators recognize the need to upgrade and renovate their facilities to meet the demand of today's domestic and international travel customer".

-- $250,000 for Beckett's Motel, Kenora, to construct a new dining room, coffee shop, and cocktail lounge.

-- $232,000 for Anderson's Camp, Sioux Lookout, to construct a new main lodge, dining room, and cocktail lounge.

-- $450,000 for the Caswell Hotel (Sudbury) Ltd., to finance improvements to the lobby and service areas and for the upgrading and renovation of 70 guest rooms and the dining room.

-- $330,000 for Nickel Belt Agencies Ltd., Killarney, to assist in purchasing the assets of Sportsman's Inn and Killarney Island Lodge.

-- $379,000 for Bon Air 1980 Limited, to assist in purchasing the assets of the Bon Air Motor Inn, Timmins.

The Tourism Redevelopment Incentive Program was introduced last year to assist Ontario tourist operators in undertaking needed expansion and renovation and to assist in the acquisition and upgrading of existing tourist resorts. The guarantees cover up to 90% of the approved loan. As well under the TRIP program, there is an interest subsidy covering up to 5 percentage points of the loan. Since the program was introduced six guarantees on loans totalling $1.8 million have been approved for projects in Northern Ontario. On a province-wide basis, 23 guarantees have been approved on loans totalling $8.2 million. Full details of the program and application forms are available from any office of the Northern Ontario Development Corporation.

Natural Resources

Conservation Authorities. On 16 September 1980, Natural Resources Minister James Auld spoke to the 17th Biennial Conference of Conservation Authorities in Trenton, Ontario. He praised the work of the conservation authorities during the recent flooding in various parts of the province and said: "Overriding all the other functions you fulfil, valuable and worthwhile as they are, the first responsibility of a conservation authority is to prevent floods and, if flooding occurs nevertheless, to minimize its effects. Just as the municipalities are the ones which must deal with fighting a flood itself if it occurs, with all the assistance that the conservation authority involved can provide".

The minister noted that "difficult conditions may be with us for some time, so we must expect to go on living on tightened budgets for a while". He advised that conservation authority members had received copies of a list setting out all the different program categories within their field of activity that qualifies for provincial funding, and the program areas have been listed in the order of priority the ministry has attached to them. "This is something we haven't done before," the minister said. "The order of priorities doesn't signal any changes in policy from what's been said several times in the past few years. We think, however, that having the list in front of all of us for reference will be helpful.

"It is in that spirit that the listing has been made. We're not out to usurp your autonomy. We will continue to recognize and respect your local priorities. Occasionally, circumstances arise that justify variations from the standard. But it has to be understood that, as the general rule, the support we can provide will be decided by the program's place within my ministry's priority ratings. I don't expect it surprised anyone to see that all programs connected with the management of water and its related land take priority over those relating to conservation and recreation land management. In effect, that's what we have been stressing for several years now".

The minister said that as Minister of Natural Resources, "I consequently stand responsible to the people of Ontario for the handling of floor emergencies anywhere in the province". He stressed the role and the responsibility of the conservation authorities in flood control management, the delineation of flood-susceptible zones and the administration of fill and construction regulations. He added: "It is the responsibility of municipal politicians to prevent development on flood plain lands. Unless they play their role, effective water management and flood control measures are difficult, if not impossible".

Flood-Plain Management. "A committee that includes representatives from the staffs of several conservation authorities along with representatives from my ministry is now engaged in drafting secondary policies and procedures to be followed to make those criteria effective across the province. In due course, probably within the next four months, you will be invited to consider and comment on the committee's draft before it becomes final. To avoid any possible misunderstanding, though, perhaps I should make this clear: the secondary policies and procedures are to some extent, negotiable but the primary policies, that is, the flood-plain criteria are not because they represent official government policy. The criteria are relevant to the plan review process, the subdivision review process, and all processes in which conservation authorities are engaged with their constituent municipalities or with the provincial government.

"Incidently, we have already prepared a draft statement to explain the flood-plain criteria to the public. The draft is being reviewed by the Ministry of Housing. When the final version has been agreed upon, it will be published. I know you will welcome this as a useful means of communicating government policy to the man in the street and, particularly,to the men and women on the flood plain".

Northern Affairs

First Local Services Board. Northern Affairs Minister Leo Bernier announced recently that the unorganized community of Hudson will form northwestern Ontario's first Local Services Board. "The response and participation of the citizens of Hudson was overwhelming," Mr. Bernier said. "I have no reservation in approving their application for a Board. Ontario's Local Services Board legislation allows unorganized communities to form three or five person boards of administration with the power to raise money locally and apply for matching grant funding from the ministry. The money is then used to meet operating and maintenance costs of existing basic services such as fire protection, street lighting or garbage collection. A community wishing to set up a Local Services Board must call a public meeting to obtain input and approval from a majority of citizen's present. An application is then submitted to the Minister of Northern Affairs. Eighteen communities have already taken this step. The following were elected to the Local Services Board at a meeting on 9 September 1980: Wally Glena, Gary Hysop, Ed Kusick, Alan Bernier, Royden Kropp.

Revenue

Appointments. The following appointments have been made in accordance with subsections 2 and 3 of section 2 of The Assessment Act effective 1 October 1980:

-- Mervyn K. Bowen has been appointed Assessment Commissioner for Assessement Region #24 (Huron-Perth)

-- John L. Payne has been appointed Assessment Commissioner for Assessment Region #2 (Lanark-Leeds and Grenville).

-- Edward George Beres has been appointed Assessment Commissioner for Assessment Region #19 (Wentworth).

Transportation and Communications

Toronto-Fort Erie VIA Rail Service. The Ontario government plans to apply for a review of a decision by the Canadian Transport Commission permitting VIA Rail to discontinue through-rail passenger service between Toronto and Fort Erie (Buffalo) on 29 September 1980. Transportation Minister James Snow said: "This CTC decision effectively eliminates all direct international rail passenger service between Ontario and New York State before an alternative rail passenger service is establish The minister also noted that AMTRAK, the United States Passenger Corporation, currently operates a rail passenger service between New York City and Niagara Falls, N.Y., through Buffalo, and VIA Rail should continue to provide a convenient connecti link with this AMTRAK service.

VIA Rail has been ordered by the CTC to conduct an in-depth study to determine the feasibility of a through-rail passenger service between Ontario and New York State via Niagara Falls. This study, however, will not be completed until 31 December 1980. An Ontario government task force, headed by Margaret Scrivener, is studying the future role of rail in Ontario's integrated transportation system, and is expect to issue its report this fall.

New Validation Sticker Process for Commercial Vehicles. Transportation and Communi-cations Minister James Snow has announced that commercial motor vehicle operators are entitled to place validation stickers in a clear plastic pouch, or similar device, rather than affixing them directly to the windshield. The current windshiel sticker is designed for one-time use only and many vehicle operators lose the sticker because of broken windshields."So, if a windshield is broken, the pouch and sticker can be easily salvaged," Mr. Snow said. "Vehicles owners who lose a validation sticker for such a reason will not be charged by the ministry for a replacement sticker. And no charges will be laid by the police forces for a missing sticker, providing the operator can show proper validation on their current vehicle permit and evidence of a replaced windshield sticker". The windshield sticker must be affixed to the lower left-hand corner of the commercial vehicle's windshield and must be clearly visible through any plastic covering.

Treasury and Economics

Metro Toronto Economic Study. Treasurer Frank Miller and Industry and Tourism Minister Larry Grossman recently announced that the Ontario government will contribute up to $50,000 towards studies leading up to an economic development strategy for Metropolitan Toronto. The agreement provides that the two ministries will match the first $50,000 spent by Metro Toronto. The provincial share will be split evenly, $25,000 each, between Treaury's Regional Priority Budget and the Ministry of Industry and Tourism. This initiative will cover the costs incurred

by Metro for consulting services to assist in undertaking economic development studies. These studies fall under specific terms of reference approved by Metro Council last December.Metro will have sole responsibility for commissioning the studies and overseeing their execution.

Mr. Miller said the agreement demonstrates the ongoing concern of the provincial government to ensure a dynamic economic future for the metropolitan area. "The municipality made the request, and we responded," he said. Mr. Grossman added that the province supports the initiative shown by Metro Council. "This is a good use of public funds," he said, "assisting municipalities to plan their own future".

3. *ELECTION COUNTDOWN*

Municipal Elections 1980. Background 80/35, page 8 included dates that may be of interest to those involved in preparing for the 1980 Municipal Elections. The following changes should be noted:

-- *7 October*. (-34) Assessment commissioner's list delivered to clerk. This date should read 14 October.

-- *13 October*. (-28) Notice of nominations. This date should read 11 October.

-- *15 October*. (-26) Last date for posting copies of preliminary list, giving notice of revisions. This date should read 14 October.

Why Get Involved? St. Lawrence College, Kingston, will present a seminar on "Municipal Elections '80: Why Get Involved?" on 18 October 1980, from 9:30 a.m. to 3:30 p.m. Ontario's biennial municipal elections are drawing near nd, unless there is a dramatic change, the degree of citizens interest in the elections will be quite limited and the voting turnout low. This is felt to be undesirable given that local governments, more than any other level, provide the basic services which determine the quality of our daily living. In the hope of helping to overcome the apparent public apathy, this seminar is aimed at all those who have, or might develop, an interest in participating in local government, whether as candidates for office, campaign workers, appointees to boards, members of citizens' groups or voters.

The seminar is not primarily intended for candidates, although those running for office for the first time may find some of the sessions helpful. Rather, the upcoming elections are being used as a focal point to attract attention to local government, to consider why it is worth becoming involved and to examine various ways of participating. For further information contact C.R. (Dick) Tindal, Program Advisor, Municipal Programs, Kingston Campus, St. Lawrence College.

Pre-Election Workshop. The Sarnia and District Chamber of Commerce is planning to hold an information workshop for anyone considering running for office in the upcoming municipal elections. Chamber president James Wales said: "We want to give anyone considering running for office, a better understanding of just what is involved. We'd also like to encourage people to come out and run for office".

An Election Campaign School. The Women for Political Action in Toronto are sponsoring an election campaign school to encourage more women to become involved in municipal politics. Mayor Hazel McCallion, Mississauga; Mayor Gayle Christie, Borough of York; and Mayor Margaret Britnell, King Township participated in a panel recently to provide detailed information on how to get elected. They agreed there isn't room for party politics at the municipal level and suggested that women running for public office should never mention their opponent's name at candidate's meetings "because you're giving him publicity when you do that". They also stressed the necessity "to do your homework". They pointed out that women have natural qualities

that serves them well in politics. "They have a lot of common sense. They run homes and know how to handle a budget," Mayor Britnell said. "They don't spend money unwisely".

Fluoridation Vote. The citizens of Timmins will vote on the following question on 10 November: "Are you in favor of fluoridation of the public water supply of this municipality?" The City of Timmins is in a unique position in that it has two separate water systems, one for Wards Two and Four (currently fluoridated) and another system for Wards One, Three and Five.

-- Citizens of the Township of Red Lake will also vote on 10 November regarding fluoridation of the municipal water system.

Ward System Vote. Guelph voters will be asked on 10 November if they want a ward system for electing city council. The ballot will ask for the "opinion" of the electors but will not force city council to abide by the decision.

Election Tidbits. Sarnia Township Councillor Howard Watson said he will seek a second term of office on 10 November:

"I think I should. I learned quite a bit the first time around ... there's a lot of work involved in learning municipal politics and I wouldn't be putting what I've learned to good use if I didn't run again".

-- Stewart Fyfe of the Department of Political Studies, Queen's University, writes about the "civic official who is expected to sit on the fence, with his ear to the ground, his eye on the future, his finger on the pulse, his hand on the throttle, his shoulder to the wheel, with both feet planted firmly on the ground, forging steadily ahead".

4. *CHANGES IN STATUS AND BOUNDARIES*

Recent O.M.B. Decisions. To annex to the City of Chatham, certain lands in the Townships of Harwich, Raleigh, Dover and Chatham. The Board granted the annexation of areas 5 and 6 as contained in the annexation study and rejected the application for areas 2, 3, 4 and 7. M 79136.

-- To annex to the Village of Petawawa certain lands in the Township of Petawawa effective 1 November 1980. M 7813.

-- To annex to the Town of Strathroy certain lands in the Township of Adelaide effective 1 January 1981. M 79307.

-- To annex to the Township of Kingston certain lands in the City of Kingston effective 1 September 1980. M 79375.

-- The application to annex part of the Township of Dymond to the Town of New Liskeard was dismissed. M 79248.

-- To amend the Board's order made on 1 May 1980 by changing the name of the newly erected Township of Idington-McCrae to the Township of Opasatika effective 1 December 1980. M 79180.

5. *NOTES FROM THE PROVINCES*

Manitoba. Elections for municipal officials and school board trustees will be held on 22 October 1980. Polls will be open from 8 a.m. until 8 p.m. Nominations may be made on 1 October with the respective returning officers, from 10 a.m. until 2 p.m. This is the second triennial election since the Local Authorities Election Act was amended to require that all municipal elections, including those in the City of Winnipeg, be held every three years, rather than every two years, as previously required. As well, under the act, school boards outside of Winnipeg school divisions are able to choose whether to have elections for school trustees every two or three years. A person is eligible for election as mayor, reeve, alderman, councillor or school trustee if he or she at the time of the nomination is a Canadian or British citizen, at least 18 years of age, is an elector and a resident of the municipality, (or school division or district) and has resided within its boundaries for not less than six months.

Prince Edward Island. Provincial ministers responsible for Civil Emergency Measures met in Charlottetown, P.E.I. recently under the chairmanship of Community Affairs Minister Patrick Binns. Reviewing the present arrangements to deal with peacetime emergencies and disasters, the ministers concluded that there is a lack of coordinated federal policy. The necessary peacetime developments would also provide a sound foundation for the additional wartime arrangements needed. Federal plans and programs for the continuity of government and the protection of citizens were in a state of disarray. Good progress made several years ago appear to be badly eroded by the absence of federal leadership.

The ministers endorsed a federal proprosal that there be an early series of conferences of officials which would culminate with a federal-provincial Conference of Ministers in early 1981. The ministers would at that time review and approve agreed new policy and program initiatives. Finally, the ministers called for a thorough review of program funding, including the disaster assistance guidelines, which were causing significant confusion and difficulties.

6. *VIEWPOINT*

Municipal Budgeting in Transition. The Board of Trade of Metropolitan Toronto recently carried out a review of the budgetary systems used in Metro Toronto and its constituent municipalities. The report "Municipal Budgeting in Transition", discusses the financial dilemma facing municipalities today, points out that the benefits of newer budgeting techniques, reviews the practical experience where newer techniques have been implemented, and describes the budgeting systems of three Metro municipalities that are currently making substantial changes. The last section of the paper puts forth a number of recommendations for municipalities interested in evaluating their present system.

The conclusions and recommendations are as follows:

-- Establish a program of short and long range goals and objectives aimed at improving internal efficiency and more effective use of funds. Develop and implement a sound management and financial control system to assist in the attainment of these goals. Identify the elements lacking in the present budgeting system and work towards improving these areas.

-- Concentrate on removing obstacles which hinder efforts to produce a sound management and financial control system. These obstacles may be in the form of an entrenched system presently operating in the municipality, people who are unwilling to accept and implement change, or other "things" in place within the municipality.

-- Analyze different ways to do the same function. This should be done in a way that promotes innovation in seeking out the most cost effective technique.

-- Utilize a cost-benefit approach in preparing both departmental and overall municipal budgets.

-- Incorporate performance measurements into the budgeting system. If administered properly, performance measurements will benefit both the employee and the municipality. Performance measurements are an essential component of effective managemen

-- Provide incentives for good management. Good management increases efficiency, and therefore can only benefit the community.

-- Have each department in a municipal government monitor and account for its own service delivery and budget performance throughout the year. This is not a function that should be handled by a budget section only.

-- Provide adequate background information and various options to decision makers before decisions are finalized. This should be a formal part of the budgeting process. Without adequate information and various options, decision makers cannot make effective decisions.

-- Ensure that politicians are informed about the longer term effects of options they are considering. Without this information shorter term decisions may be made which could be very costly in the longer term.

-- It is important that the public be educated with respect to municipal financial matters. Education of the public is the responsibility of the municipality. In a number of cities experience has indicated that the greater the involvement of the public in municipal affairs the better the overall budget results. The book Cost Saving Innovations in Canadian Local Governments produced by the Bureau of Municipal Research cites many examples of municipal innovations which should be examined by municipalities.

-- Two resource books that would be valuable to all municipal administrators are How Effective are your Community Services? Procedures for Monitoring the Effectivene of Municipal Services and Efficiency Measurement for Local Government Services - Some Initial Suggestions. Both these books are published by the Urban Institute, Washington, D.C.

-- Education costs account for over 50% of the total local property taxes. Therefore, given its significance careful examination and review of the absolute dollar amount that goes towards the cost of education should be undertaken.

7. *DID YOU KNOW?*

Metropolitan Toronto Municipal Reference Library. The Municipal Reference Library is a subject department of the Metropolitan Toronto Library, administered by the Metropolitan Toronto Library Board. The library is located in Toronto's City Hall and is the largest one of its kind in the public library field in Canada. It has the advantages of access to the rich resources of the Metropolitan Toronto Library and the centralized support services (Bibliographic Centre, Inter-library Loan) provided by the latter, as well as links to the National Library and the wider library network. Proximity to the source of local municipal documents provides the foundation for a growing multidisciplinary and multimedia collection of over 48,000 books and government reports, nearly 500 current magazines, and approximately 54,000 microforms. The library has extensive vertical files of newspaper clippings and pamphlets, smaller collections of maps, newspapers, slides, pictures, cassettes, and some unique collections.

Municipal Reference has general as well as very specialized materials on all aspects of urban affairs with particular emphasis on the following subjects:

Municipal finance and government; municipal taxation; municipal services; housing; urban planning; urban geography; urban transportation; urban sociology; urban aspects of pollution.

The collection is international in scope with coverage limited mainly to the 20th century, and greater strength in material relating to the Metropolitan Toronto area, Ontario municipalities and larger Canadian urban areas. The library welcomes gifts of relevant material as a means of building the collection.

MRL considers it important to make information pertaining to local government more accessible to those who request it. In order to accomplish this, staff selectively index Metropolitan Toronto and City of Toronto committee reports and the library subscribes to many different indexing and abstracting services that cover the field of urban affairs. For information on other cities, the library has the two major microfiche indexing services, Index to Current Urban Documents (for American local government publications issued by and for 272 municipalities, counties, special districts, authorities, regional councils and other regional agencies) and the Local Governments collection of Microlog, the equivalent index and microfiche service for Canadian local government publications. The MRL contributes relevant Metro Toronto documents to both these indexes.

The MRL has experienced reference staff to help you find the information you need and offers a telephone service to provide specific information quickly. The library publishes a list of new acquisitions monthly and "Memo from Municipal" quarterly. The latter describes different parts of the collection, how to access them effectively or focuses on topical issues, and brings readers up to date on changes in officials across Metro Toronto. Books, reports, and microforms may be borrowed from the MRL through the Interlibrary Loan facilities of your local library if you are unable to use the MRL's services in person. All inter-library loan requests should be sent to the Metropolitan Toronto Library at 789 Yonge St., Toronto, for handling. The entire process takes about two weeks.

For further information, please call or write to the Municipal Reference Library, Metropolitan Toronto Library Board, City Hall, Toronto, Ontario, M5H 2N1. Telephone 928-5357 (Area code 416). Telex 06-22232. Hours: Monday to Friday 8:30 a.m. - 8:30 p.m. July and August 8:30 a.m. - 5:30 p.m. Closed Saturday, Sunday and Statutory holidays.

8. *ASSOCIATION NEWS*

A.M.O. The Board of Directors of the Association of Municipalities of Ontario have advised all member municipalities of their concern about the possible cancellation of the Community Services Contribution Program (CSCP). The AMO Board has suggested to all member municipalities that "if your council shares the concerns of the association with respect to the possible withdrawal of the federal government from this vital program, than it should notify the Chairman and members of the (federal) Committee on Social Development, as well as local Member(s) of the House of Commons, as quickly as possible".

O.M.A.A. The Ontario Municipal Administrators' Association will hold a workshop at the Bristol Place Hotel, 950 Dixon Road, Rexdale, on 23-24 October 1980. The theme of the workshop is "A Look at Word Processing". In addition to a general introduction to word processing, various points of view will be presented; elected representative; a large municipality; a management perspective and one city's approach. Registration $40.00. For further information contact Gord Gunning, Suite 1108, 100 University Avenue, Toronto, M5J 1V6. (516) 593-1400.

HUDAC. The Ontario Council of the Housing and Urban Development Committee of Canada will hold its annual conference at the Chateau Laurier Hotel, Ottawa, on 15-17 October 1980. The theme of the conference is "Housing: Change and Challenge", and discussions will take place on "Economics of the '80s; The Market in the '80s; Opportunities in the '80s; and The Competitive Edge". For further information contact HUADC Ontario Council, 180 Bloor Street West, Suite 701, Toronto, M5S 2V6.

9. *PEOPLE AND PLACES*

A change has been made in the mailing address for the Township of East Williams as follows: P.O. Box 99, Ailsa Craig, Ontario N0M 1A0 (56/14).

Mrs. Myrna Baxter was appointed clerk-treasurer of the Township of South Crosby effective 15 September 1980. (53/23).

Hoping to put a damper on deliberately set fires, local Cambridge groups are launching the first community arson-awareness program in Canada. Local fire and police officials, Gore Mutual Insurance, the chamber of commerce and boards of education will participate in the program which officially gets underway this month (October). The program will be aimed at all segments of the community through radio, television and newspaper advertisements, brochures, speakers and a poster campaign.

Fire chief Gerry Charbonneau of Nickel Centre has resigned to accept a position in Montreal. Gus Della Vedova has been appointed acting fire chief.

Councillor Herve Couture of the Town of Smooth Rock Falls has resigned because of disatisfactions he has with how the town is being administered.

Quote of the Week. While discussing the Freedom of Information Report, Ottawa Controller Ralph Sutherland said:

"The law in itself will not guarantee you really open government. The only protection the public will have against back-room bargaining will be the people the public selects".

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For further information contact: R. A. Illingworth
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Ministry of Intergovernmental Affairs
Government Publications

The Honourable Thomas L. Wells
Minister
D.W. Stevenson
Deputy Minister

80/41 10 October 1980

LIBRARY TORONTO

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1. *AT QUEEN'S PARK*

Freedom of Information. Background 80/40, included some of the highlights of the Williams Report on Freedom of Information and Individual Privacy. The following are recommendations from the report:

-- General right of access of any person to government information. (Chapter 10).

-- Exempting provisions to protect the needs of government confidentiality. (Chapter 10).

-- Independent and authoritative review procedure for government decisions to disclose or withhold information. (Chapter 10).

-- Apply to all government ministries, boards, commissions and agencies. (Chapter 11

-- Apply to corporations or other public bodies financed exclusively by the governme or controlled by the government. (Chapter 11).

-- Apply to local and municipal government institutions. (Chapter 11).

-- Obligation on government to publish a general directory of information.(Chapter 1

-- Obligation on government to make available internal rules, policies and guideline used in the administration of programs that affect members of the public. (Chapter 1

-- Response to Freedom of Information requests within thirty days with a possible thirty day extension under certain circumstances. (Chapter 12).

-- Fees could be charged for the direct costs of searching for and copying requested documents. (Chapter 13).

-- Specific exemptions from the general right of access for information concerning:

- Cabinet documents
- advice and recommendations
- law enforcement
- national defence and international relations
- information received in confidence from another government
- confidentiality preserved by other statutes
- commercial information
- disclosures creating unfair advantage or effecting harm to negotiations or test procedures
- personal privacy
- legal opinions (Chapter 14)

-- Third parties have a right to be notified and make representations against disclosure of information they have submitted or about them. (Chapter 16)

-- Local government bodies must hold open meetings except in certain defined circumstances. (Chapter 24).

Protection of Individual Privacy Recommendations.

-- Comprehensive data protection law to ensure that individual privacy is protected in the collection, use, transfer and dissemination of personal information. (Chapter

-- Applicable to the same institutions as Freedom of Information including local government. (Chapter 32).

-- Establishment of a Data Protection Authority to oversee privacy protection proble and compliance. (Chapter 32).

-- Publication of indexes of personal record-keeping systems or data banks.(Chapter

-- Only necessary personal information to be gathered. (Chapter 33).

-- Individual to be informed of the purpose for collecting information, the uses to which it will be put and whether disclosure is mandatory. (Chapter 33).

-- Personal information to be destroyed after accomplishment of the objectives for which it was gathered. (Chapter 33).

-- Disclosure or transfer of personal information to be made only under defined circumstances. (Chapter 33).

-- Individuals given access to information about them except for defined exemptions as in Freedom of Information. (Chapter 33).

-- Individuals can correct the information about themselves or, in the case of a government unwillingness to alter the record, file a statement of disagreement to be stored with the record in question. (Chapter 33).

-- Appeal procedure for government refusals to disclose personal information to the individual it concerns. (Chapter 34).

-- Individuals entitled to monetary damages for identifiable harm caused by breaches of the Act. (Chapter 35).

-- Offences for public servants who wilfully disclose personal information against the law. (Chapter 35).

-- No denial of benefits to individuals because of their refusal to disclose a Social Insurance Number unless disclosure is required by law. (Chapter 36).

Review Process Recommendations (Chapter 15).

-- Applies to requests for access under both Freedom of Information legislation and Protection of Privacy legislation.

-- Two-tier review procedure consisting of a Director of Fair Information Practices and a Fair Information Practices Tribunal.

-- An applicant denied access to government information may appeal to the Director of Fair Information Practices.

-- The Director may investigate, seek reconciliation or make an order after hearing from both parties in an informal procedure.

-- Either party may appeal an order of the Director to the Fair Information Practices Tribunal.

-- The Tribunal will conduct a formal hearing and make any appropriate order.

-- Appeal to the courts from the Tribunal's decision may only be made on points of law or procedure under The Judicial Review Procedure Act.

-- In any proceedings the onus will be on the government to justify the withholding of information.

Appointments. Premier William Davis recently announced the following appointments:

-- William C. Hamilton,of Guelph, to the Board of Governors of the University of Guelph.

-- Barry E. Smith, of Mississauga, as chairman of the Environmental Assessment Board, effective 14 October. Since 1968, Mr. Smith has been vice-chairman of the Ontario Municipal Board and prior to joining the Ontario government, he was city engineer for the City of Orillia.

-- David K. Fraser, Q.C., of Richmond Hill, as a member of the Board of Governors of Ryerson Polytechnical Institute.

-- Alice Jean Prets of Welland, as a member of the Niagara Parks Commission.

-- Shaun MacGrath, of Toronto, as chairman of the Ontario Police Commission. Mr. MacGrath, who has been a member of the commission for two and a half years, replaces Judge Thomas J. Graham who is retiring after serving as chairman since April 1978 and as a member of the OPC since 1962.

2. *AROUND THE MINISTRIES*

Colleges and Universities

Graduate Scholarship Program 1981-82. The Ontario Graduate Scholarship Program is designed to encourage excellence in graduate studies. In the 1981-82 academic year, up to 1,200 scholarships will be awarded to students as follows:

-- The Ontario Graduate Scholarship Program Selection Board may recommend up to 1155 awards which will be tenable at the Ontario university of the student's choic

-- In addition, Brock, Lakehead, Laurentian, Trent, and Wilfrid Laurier universiti may each nominate up to nine students who, if they meet the citizenship requiremen and are approved by the selection board, will receive scholarships tenable only at the nominating university.

To be eligible for an Ontario Graduate Scholarship, students must intend to pursue graduate studies at an Ontario university. The scholarship is not tenable outside the province. Applicants must have a high level of academic achievements, with first-class standing in most courses. An applicant need not to be enrolled as a graduate student at the time of application, but during the tenure of the award th applicant must be registered as a full-time student in a graduate program leading a master's or doctoral degree. For further information on the Ontario Graduate Scholarship Program, contact the graduate school or financial aid office of any Ontario university, or: Fellowship Section, Student Awards Branch, Ministry of Colleges and Universities, Mowat Block, Queen's Park, Toronto, M7A 2B4 (416) 965-3208. Applications must be submitted before 1 December 1980.

Culture and Recreation

To Improve Library Services. Culture Minister Reuben Baetz has launched a detaile review of its policies and programs for the province's public libraries, and said the review ultimately aims to make sure the people of Ontario have the best possib public library service. "This government has a fundamental commitment to public libraries and to their continuing status as the best in Canada and among the best in the world," the minister said. "The information explosion and technology are challenging our public libraries to make significant change. This review will hel the provincial government make sure that it is providing them with the most contem porary and effective support possible".

There are 537 public library boards in Ontario. This year, the province's taxpaye through the ministry, are providing them with $22,956,000 in basic financial assistance. The minister said the review would "likely" lead to improved legislat clearly-articulated policies, effective program planning machinery, research and developmental capacities, a flexible provincial investment strategy, and provinci machinery that would more faithfully reflect the changing requirements of librarie and library systems. The minister emphasized that the review "must, and will, inv comprehensive consultation with the library community and the public at large". H has asked the library community to advise him on the topics that the review should cover and how the review should be conducted.

Peter Bassnett, Director of the Scarborough Public Library, has been appointed executive coordinator of the review and William Roedde as director of research and development. The review was being called upon to produce a plan for implementing change in the government's public library policies and programs by no later than December, 1982. The minister added that change would not have to await completion of the review. "If there is consensus on particular items, there is no reason why we cannot act on those items".

Ministry Reading Room. Effective 29 September 1980, the public will have access to ministry documents in accordance with the Ontario government's recent freedom of information activities. Space has been set aside in the ministry's resource centre where the public can read ministry documents. The resource centre is on the 9th floor at 77 Bloor Street West, Toronto, (416) 965-6763. Though documents cannot be removed, a coin-operated photocopy machine will be provided for public use. Organization charts, policy papers, manuals and other documents, including forms used for the collection of information, will be available for both the ministry and its agencies. The establishment of ministry reading rooms was one of the 141 recommendations for reform of government information policy that was made by the Ontario Commission on Freedom of Information and Individual Privacy.

Energy

Study of Snow-Loading on Solar Panels. A $50,000 test program to examine snow-loading and accumulation effects created by roof-mounted solar collectors, has been jointly announced by Energy Minister Robert Welch and Housing Minister Claude Bennett. The study will be conducted under the direction of a steering committee comprising representatives of the Ministries of Energy, Housing and the National Research Council. The Ministry of Energy will provide the funding and the Ministry of Housing will manage the program. Using working models and published information, the test program is designed to determine accurate location information for roof-mounted solar panels, in order to prevent heavy snow accumulation. Improperly-placed solar panels could act as barriers, resulting in unwanted accumulation and heavy snow loading.

"This type of testing is particularly important, especially because of the increased use of solar collector panels in conjunction with today's emphasis on solar technology and energy conservation," Mr. Welch said. "The development of guidelines and snow-loading criteria are essential before the use of solar panels on flat-roof buildings become more widespread". The study is to be carried out by Morrison, Hershfield, Theakston and Rowan, Ltd., of Guelph, and is expected to be completed by 1 March 1981.

Environment

CSCP. Over 200 Ontario municipalities are eligible to receive $82.6 million in federal grants for environmental sewage and water system improvements carried out during 1979 and 1980 under the Community Services Contribution Program. These funds are in addition to the $54.95 million available to Ontario, under the same program, for Neighbourhood Improvement and Municipal Non-Profit Housing Projects administered by the Ministry of Housing. Grants for the first year of the program, for some 265 projects in 106 Ontario municipalities, total $31 million, payable in fiscal year 1980-81. They are provided by the federal government and administered by the ministry, under the Municipal Infrastructure portion of the CSCP, replacing grants formerly made directly by CMHC.

Environment Minister Harry Parrott said that the results last year proved that the new grant program worked well and met the needs of the municipalities. "Coordinating the CSCP grants with funds provided by the province streamlines the

entire process and we are very pleased with the results to date," the minister added. It is estimated that in the second year of the CSCP over $51 million, payable in fiscal 1981-82, will be available to support over 300 projects that will be under way in 1980 in about 160 municipalities.

Environmental Assessments and Reviews Available. The ministry's Environmental Assessment Section has been receiving numerous requests from people wishing to purchase copies of environmental assessments and government reviews for their own use. In order to provide this service, two private companies were retained to assume the responsibility of maintaining a collection of EAs and reviews and of making them available for sale to members of the general public. Any member of the public, wishing to purchase a document submitted under the Environmental Assessment Act or a government review prepared in response to any such submission may approach either of the following two companies:

-- Photocopies are available from Time Savers Quick Print Centres Limited, 20 Bloor Street East, (Hudsons's Bay Concourse) Toronto, M4W 3G7 (416) 967-4544. (quote EA file number and document name when ordering).

-- Microfiche copies are available from Micromedia Limited, Information Access, 144 Front Street West, Toronto, M5J 1G2 (416) 593-5211. (quote microfiche code number and document name when ordering). Micromedia also offer a subscription service.

Environmental Assessment Slide Show. The ministry has prepared a slide show explaining the Environmental Assessment Act, as a supplement to talks given by Environmental Assessment Section staff. If you are interested in having a member of the Environmental Assessment Section talk to your municipality or organization about the Act and present the slide show, contact: Mr. V. W. Rudik, Assistant Director, Environmental Approvals Branch, Ministry of the Environment, 135 St. Clair Avenue West, Toronto, M4V 1P5.

Health

Proposed Core Programs. Background 80/36, page 5, included an item about proposed core programs for Boards of Health. The item said in part that "in the past few months a number of committees representing a wide range of public health interests have been developing proposals for the core program standards. They have now completed their deliberations and have recommended that the proposals be phased in over a five-year period commencing in April 1981". A series of information meetings were arranged by the ministry in conjunction with the Association of Ontario Boards of Health and the Association of Counties and Regions of Ontario starting on 23 September in London with the final meeting on 16 October in Thunder Bay.

During the meetings, it was pointed out that in developing their proposals the committees recognized that there would inevitably be a certain degree of overlap in the subject matter under discussion. For example, while the Communicable Disease Committee considered the issue of immunization in some depth, this subject is also contained in the proposals of the Pre-school/School Health Committee. However, rather than remove this duplication, for submission purposes, it was decided to remain consistent with the reports and list the proposals separately. It was also stressed that the proposed minimum service levels identified in the report, are in a conceptual form only and will eventually require translation into legislation. In many cases a local board will simply be required to ensure the availability of a particular service on the premise that:

-- there may not always be a demand, or

-- in some instances the service may be provided quite adequately by another agency or organization.

The subjects covered during the information meetings included: Family Health, Family Planning and Conception Control Services, Infant Health Services, Preschool Services, Adult Health Services, Geriatric Health Services, Community Mental Health Services, Hospital Infection Control, Immunization, Dentistry, Home Accident Prevention, Environmental Sanitation and Nutrition.

Apple Drinks Recalled. On 25 September, the ministry ordered a recall of all apple juice and cider made by Laidlaw Orchelaw Farms at Norval, Ontario during September. The recall order was issued in the face of growing epidemiological evidence linking apple juice or cider from the farm directly to a number of the patients being treated at the Hospital for Sick Children for hemolytic uremic syndrome. Families of most of the affected children told public health investigators that the children drank an apple product at a flea market in the Pickering area on 7 September. The recall order is being enforced by medical officers of health across Ontario under a long-standing procedure developed to handle recall of food products.

Housing

Housing Starts. Housing starts during August were at a seasonally adjusted annual rate of 143,200 for all areas according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final July rate was 145,100. Actual starts in urban areas in August were 10,669 a decrease of 28 per cent from the 14,909 recorded in August of last year. Starts of single detached dwellings during August totalled 5,955 compared to 7,562 in August 1979, a decrease of 21 per cent. Starts of multiple dwellings were down 36 per cent to 4,714 from 7,347.

New Planning Area. Housing Minister Claude Bennett has defined the Iron Bridge Joint Planning Area as a joint planning area, being comprised of all of the organized Township of Day and Bright Additional, all of the Village of Iron Bridge together with all of the remaining unorganized parts of the geographic townships of Gladstone and Bright and the Township of Patton and all of the off shore islands lying between th easterly boundary of Indian Reserve #12 and the easterly boundary of the Township of Bright southerly to the boundary of the District of Algoma. For further information contact Miss Noella Forest, Clerk-Treasurer, Village of Iron Bridge, P.O. Box 218, Iron Bridge, Ontario, P0R 1H0.

Errata. Under the heading New Planning Area in Background 80/37, page 5, the name of the clerk in the Township of Fauquier was listed as Mr. A. Filson. The correct name is Mr. Andre Filion.

Intergovernmental Affairs

Proposed New Apportionment System. Intergovernmental Affairs Minister Thomas Wells recently wrote to all municipalities as follows:

"As promised, I am forwarding to you copies of the remarks made by ministry officials at the recent series of meetings on the proposed new apportionment system. These remarks, in conjunction with the handout detailing the apportionment calculation distributed at the meetings, provides a record of the presentation in its entirety and serves as a reference to the new system.

"If you have any further questions or issues which you would like to raise, please do not hesitate to contact the ministry."

NOTE. See Background 80/33 page 6 for some of the points covered during the meetings.

Natural Resources

Reduced Rates for Fall at Some Provincial Parks. Forty-four provincial parks are offering fall camping at reduced rates. Natural Resources Minister James Auld said that "by asking campers to register themselves, we are able to save money and keep parks open." The self-registration system replaces gate staff. Campers are required to complete their own permit and deposit their fee in a special box provided. Campsites will be checked periodically by park staff. In those parks offering reduced service, campers will pay $3 for a regular campsite and $4 for a site with electricity. Thirteen other parks are still on full service and charging the regular fees of $5.50, $6 and $7.50.

The minister said that to be fair to all users, a few parks that previously offered free accommodation after the official season, will now be on reduced rates. In all, 58 parks are still offering camping services. Most other parks have ended their operating season, although Bronte Creek, Petroglyphs and Springwater are offering day-use opportunities. "However, visitors are still welcome even when the operating season is over," Mr. Auld said. Restricted vehicle access may be expected, but people are free to explore the parks on foot year round.

Forest Management Agreement Signed. A forest management agreement covering the 6,218 square mile Gordon Cosens forest in the Kapuskasing area was signed on 18 September by Natural Resources Minister James Auld and the president of Spruce Falls Power and Paper Company Ltd. The agreement is similar to FMA signed earlier this year by Abitibi-Price Inc., Great Lakes Forest Products Ltd., and E. B. Eddy Forest Products Ltd. Under a forest management agreement, the company agrees to undertake forest regeneration and other management practices in conjunction with timber harvesting. The minister said the agreement provides for sustained yield forest management in which "we will pay the company the minist costs of basic regeneration treatments and subsidize road construction." Each forest management agreement is for a 20-year term, but will be reviewed at five-year intervals. If performance is satisfactory, it is then extended for another five years.

Sale of Moose and Deer Hunting Licences. Ontario's wildlife managers are going to try to get the results of this year's moose and deer hunts much earlier than the past. To accomplish this, the sale of moose and deer licences by non-governm licence issuers will be stopped prior to the end of the season. Hunters will not be able to buy moose licences after 31 October 1980, and deer licences after 30 November 1980, from outside licence issuers. However, hunters will still be able to purchase both licences at ministry district and regional offices, as well as at the ministry offices at Queen's Park, until the end of the open season. These earlier cut-off dates have been imposed this year as a step in the improved deer and moose management programs. In addition, the move will lessen the enforcement problem caused by the practice of individuals who hunt without a licence, shoot a moose or deer and then buy a licence.

Appointment. Arthur S. Holder has been appointed director of the ministry's Fisheries Branch replacing Ken Loftus, who was recently named provincial fisheries scientist.

Northern Affairs

Norontair Planes to be Named for Pioneer Aviators. The contributions of two of Canada's pioneer aviators were commemorated on 16 September in a ceremony at the Sault Ste. Marie airport. Honoured were George H. R. Phillips, for many years Eastern District Superintendent of the old Department of Lands and Forests and Frank A. MacDougall who was known as the "Flying Deputy Minister" of the same department. Two norOntair planes were officially dedicated at the airport in the presence of relatives, friends, official guests and flying personalities. The names of the pioneer aviators are painted on the fuselages of the planes and inscribed brass plaques have been attached to the bulkhead between the pilot's seat and the passenger cabin. In addition to the bulkhead plaque and the fuselage inscription, a folder will shortly be placed in the seat pocket of the entire norOntair fleet to tell the stories of Frank MacDougall and George Phillips. Two other pioneer aviators, Orville Wieben and Robert Starratt, were honoured at a similar ceremony at Thunder Bay.

Northern Affairs Minister Leo Bernier, presided over the dedication ceremonies and said: "Our northern Ontario pioneer aviators are second to none in the degree of enthusiasm and ingenuity they displayed in the task of opening up the north and protecting its valuable resources, particularly the forests and wildlife. It is fitting that we remember their contributions in this way".

Social Development Secretariat

1981: International Year of Disabled Persons. One in every 10 Canadians suffers some kind of disability that creates difficulties for living a full and productive life. The United Nations General Assembly has proclaimed 1981 the International Year of Disabled Persons as a means of promoting the enjoyment, by disabled persons, of all the opportunities available in our society. "Full participation and equality" is the theme of the International Year. Canada is an enthusiastic supporter and the Province of Ontario will be an active participant. Plans are already under way in Ontario to enhance existing programs and develop new programs for disabled citizens.

About 800,000 Ontario citizens suffer from handicaps which existed at birth or resulted from accident or disease. These citizens may be physically or mentally handicapped. They may be without sight, without hearing, without speech or without the use of one or more limbs. Many people try not to think about the "hidden 10 per cent" of our society. When they do, they think about those who require the kind of care that only special institutions can provide. But the truth is that the vast majority of handicapped people -- close to 90 per cent -- live in the community. They want, and need, an opportunity to work, play, travel and live as any other citizen.

But one of the main barriers for disabled people is the attitude of society. It is hoped that during the International Year of Disabled Persons, all citizens of Ontario will come to better appreciate the needs of disabled people and recognize that disabled citizens are equally capable of making important contributions to society. During 1981, the Government of Ontario plans to enhance its commitment to the disabled through its prevention, rehabilitation and support programs. But government can only do so much in bettering opportunities for the disabled. The

success of 1981 really depends on what happens at the community level.

Here's a starter list of things that you or your organization can do now:

-- consult with disabled individuals and groups in your community and find out what their concerns are;

-- contact your municipal council and suggest they officially declare participatio in the International Year of Disabled Persons;

-- get your organization involved in making plans for 1981;

-- educate yourself; talk with someone who is blind, deaf or in a wheelchair, or on crutches or who is mentally retarded or recovering from mental illness.

For further information, write: Focus '81, International Year of Disabled Persons P.O. Box 30, Queen's Park, Toronto, M7A 1A2.

Treasury and Economics

Federal-Provincial Conference. On 29 September 1980, Treasurer Frank Miller addressed a joint meeting of the Oshawa Chamber of Commerce and the Rotary Club of Oshawa. The minister said that the provincial Ministers of Finance met in Ottawa with the federal Minister, Allan MacEachen about two weeks ago, to share viewpoints on the state of the economy and possible solutions to problem areas. "This was the first such meeting in two years," the minister said, "and there was a great deal more unanimity around the table then was present during the constitutional talks a week earlier". The Treasurer pointed out that all provinces agreed that the current recession and the federal deficit were the two major problems to be addressed. "Because of the very high federal deficit (over 22 per cent of the federal government's financial requirements are being met by borrowing, as opposed to world levels of 10 to 12 per cent, and Ontario's 5 per cent)," the minister said, "no one made demands for more funds or new programs".

Most of the provinces, Ontario included, expressed concern with the impact of possible higher federal taxes on the current recession period. "That is why Ontario urged Mr. MacEachen not to raise taxes on individuals and corporations in the non-energy sector as the way in which to deal with the increased revenue requirements of the federal government," Mr. Miller said. "Ontario's position in these meetings was stated quite emphatically. However much we want to see the federal government reduce its deficit burden, I consider major federal tax increas on traditional tax bases the wrong medicine under present economic conditions. This province has had some experience with uncomfortably large deficits. In the four-year period 75/76 to 79/80 we succeeded in reducing our cash requirements from a high of 16 per cent to 4 per cent of total spending in the last fiscal year. That, in effect, has restored our capacity to balance our budget. In the current year, we have planned a small increase (to 5 per cent) in our deficit financing because of the needs in our present economic situation.

"The point that I made to the federal government is that we accomplished this significant achievement without making heavier demands from you, the taxpayer. What we have done instead, and what I encouraged the federal government to do, is reduce our rate of spending and improve the effectiveness and efficiency of our programs. That required our government to make tough decisions, to say 'no' more frequently, and to assess very carefully the needs and priorities of the people of the province. The second point that I made was the need to allow room for short-term stimulus over the next few months. Consumers do have money to spend (their high rate of savings shows that) so, with appropriate stimulus, increased consumer demand will have an impact on job creation and economic performance through the winter.

"One suggestion I made, and one which was supported by other provinces, was a shared-cost sales tax reduction program similar to the one undertaken several years ago. If provinces were given the flexibility, under such a program, to focus sales tax reductions on key sectors of their own economies, significant benefits would result. Additional federal share of resource revenues could easily cover the cost of such a program without increasing the federal deficit problem or adding to the income tax burden. The other area of significant concern to the Ontario government is the question of energy prices, an energy pricing agreement, and resource revenue sharing. This is an area that is critical to the future economic strength of Canada and, indeed, critical to our national survival".

3. *NOTES FROM THE PROVINCES*

Manitoba. Provincial ministers representing public works, supply and services and government services have criticized lack of prior consultation concerning a federal proposal to combine public sector purchases. The following is excerpts from the text of a communique issued following the Winnipeg conference.

"Matters of mutual concern were discussed and information exchanged on a wide variety of subjects at a 7-10 September conference in Winnipeg of federal and provincial ministers of Public Works, Supply and Government Services and their deputies. Agenda items covered a wide range of supply and accommodation management areas including procurement policies; procurement to support industrial objectives; federal-provincial cooperative supply; automated procurement systems; construction practices; land acquisition, leased accommodation, word processing, government copying programs, telecommunication programs, in-house and outside consultants, planning, fire and safety codes, and management of projects, government fleets and inventory. Federal Supply and Services Minister J.J. Blais presented a proposal to the conference to establish a national crown agency to coordinate purchases by the three levels of government -- federal, provincial and municipal. While the ministers saw potential benefits in exploring various options in achieving co-operation in combined public sector purchases -- estimated to exceed $30 billion annually -- they were critical of the lack of any prior consultation.

Saskatchewan. The 1980 conference of provincial and federal consumer and corporate affairs ministers will be held in Saskatoon, 9-10 October 1980. Saskatchewan Consumer Affairs Minister Wes Robbins will co-chair the meeting with federal Consumer and Corporate Affairs Minister Andre Ouellet. The following matters will be discussed:

-- competition policy issues in light of recent developments;

-- food standards legislation and complications arising from the Supreme Court decision in the Labatts case;

-- electronic funds transfer systems, in particular the issue of personal privacy;

-- bankruptcy legislation and the question of ease of access to federal bankruptcy services;

-- electronic scanning and the universal product code, particularly the "prices on" issue;

-- legislative developments in the consumer credit area;

-- the open disclosure of recent warranties to all purchasers of the goods to which they apply.

4. *VIEWPOINT*

New Group Promotes Municipal Government. From an editorial in the Sarnia Observer 23 August 1980:

"Ontario municipalities have long had an inferiority complex in their frustrating attempts to deal with the provincial and federal governments. But now, a new umbrella organization to deal with the big boys in Toronto and Ottawa is one step closer to uniting municipalities of every size into one. Delegates to the annual convention of the Association of Municipalities of Ontario voted 416-46 Tuesday to approve creation of the new body.

"It could be formed by 1 Jan. 1982 if the proposal is approved by the annual conventions of the Rural Ontario Municipal Association and the Association of Coun and Regions of Ontario later this year. The new group would be subdivided into smaller sections with equal representation according to municipality size. The association would speak collectively on major issues, although minority views woul be included in any submission to the upper levels of government.

"In Sarnia and other cities, it has been proven in at least one area that local government is a neglected and isolated third level of government in this country. For example, Sarnia was counting last year on a $1 million resource equalization g but received only $411,300. Sarnia appealed the lower grant to no avail and the difference came out of the taxpayers' pockets. The city thinks it has lost up to $10 million since the early 70s, since its property assessments were newer than other cities, making Sarnia look richer.

"Disparities in provincial grant structures are just one example of condescending and powerful senior levels of government. There are many others, all of which have far-reaching implications for the local taxpayer. Municipalities need the million of dollars the provincial and federal governments pay in subsidies and grants each year. Few roads would be built without Queen's Park funding. But municipal govern ment is closest to the people. In daily contacts on the street or at local functi municipal council members hear from their fellow citizens about such problems as barking dogs and late garbage collection.

"Municipalities need people at the local level who will band together to tell Toronto and Ottawa of local concerns. Municipalities operate strictly within The Ontario Municipal Act, The Planning Act, The Environment Assessment Act and the dictates of the Ontario Municipal Board. And matters such as social service legislation, property tax and grant reform are better taken care of on a province-wide or federal scale. But they all affect the dollars and cents which come out o the pocket of every taxpayer.

"That's what makes it necessary for municipalities to get their act together and speak up for the municipal taxpayer. Until then, municipal government will continue to be odd-man out in a government power triangle".

Another Point of View. From an editorial in the North Bay Nugget, 4 September 198

"For some reason, municipal associations have multiplied like rabbits in Ontario, and so it is sensible that a new association be formed to replace three existing associations. In the announcement from the Association of Municipalities of Ontario (AMO) we see no mention of the Federation of Northern Ontario Municipalitie (FONOM). But mention is made of the Association of Counties and Regions of Ontario (ACRO) and the Rural Ontario Municipal Association (ROMA).

"It is incredible that such a plethora of associations would develop, but perhaps w shouldn't fault the motivation, because there is fierce pride which exists in almost every hamlet, village, town and city in Ontario. The new association would

be recognized as the principal voice of municipal opinion in the province. It has been recommended that it consist of five major sections -- large urban, small urban, rural,county and district. The latter would include Northern Ontario.

"It will be interesting to see how the Northeastern Municipalities Action Group reacts to this suggestion. Also the Federation of Northern Ontario Municipalities. It certainly makes sense to us to have one 'umbrella' organization, as long as none of the municipalities loses its voice and its standing. The manner in which the new association proposes to set itself up seems to preclude this possibility".

6. *ASSOCIATION NEWS*

M.F.O.A. The Municipal Finance Officers Association Career Development Centre will sponsor a cluster of four seminars on various topics of public financial management during the period 10-12 November 1980 in San Antonio, Texas as follows:

-- *10-12 November*. Performance Auditing in Local Government. This 3-day seminar will explore the elements, technique and resources necessary for the establishment of an effective in-house evaluation program. $225 for MFOA members and $275 for non-members.

. Risk Management and Self-Insurance in Local Government. This 3-day seminar will address modern risk management techniques and explore alternative approaches for optimal protection of assets and income at the most economical cost. $225 for MFOA members and $275 for non-members.

-- *10-11 November*. Performance Measurement and Program Evaluation. This 2-day seminar will provide the guidelines for establishing an effective resource allocation and management system. $175 for MFOA members and $225 for non-members.

-- *12 November*. Is Your City Heading for Financial Difficulty? This one-day seminar presents a set of techniques which a municipality can use to perform an analysis of its municipal financial condition. $100 for MFOA members and $150 for non-members.

Advance registration is required for all seminars. For further information contact MFOA Career Development Centre, 180 North Michigan Avenue, Suite 800, Chicago, Illinois, 60601 (312) 977-9700.

MFOA London Seminar. Approximately 300 delegates attended the Municipal Finance Officers' Seminar in London on 24-25 September 1980. A major theme running through the seminar sessions was the need for more flexibility for municipalities when approaching today's unsettled capital market. Participating in a panel discussion on "Restrictive Legislation, OMB and the Capital Market" were H. Stewart, Chairman of the OMB; E. Fleming, Assistant Deputy Minister, Municipal Affairs, Ministry of Intergovernmetal Affairs; and Jack McAully, Treasurer, Regional Municipality of Hamilton-Wentworth. Other session topics included "Organizing and Administering the Smaller Office"; "Employee Benefit Programs"; "Employee Benefits in Unionized Municipalities"; and "Municipal Fiscal Reform in Quebec". Dr. T. M. Russell, Deputy Minister, Ministry of Revenue, was the dinner speaker and he reviewed recent developments in local government finance and outlined new developments in the Ministry of Revenue's programs affecting municipalities.

O.A.A. Red Lake will benefit from a CAUSE program in the near future. CAUSE (Community Assist for an Urban Study Effort) is a volunteer program of the Ontario Association of Architects to assist communities concerned about deteriorating environments or architectural/habitation problems. At the request of the Township of Red Lake a team of four architects and two architectural students spent 5 days in Red Lake from 2 to 6 October. The council requested that the CAUSE team examine the Howey Bay area for the potential it offers as a focus for the community and for tourists. The major issues are possibilities for the Bay's revitalization, commercially and aesthetically. The study also took into consideration an anticipated increase in population due to expanding forestry and mining interests in the area.

The CAUSE team met with community groups, got acquainted with local conditions, defined problems and established possible courses of action. The recommendations w presented to the community at a public meeting on 6 October. The architects and students volunteer their time and the costs borne by the community will be small. The OAA is confident that this CAUSE program will assist Red Lake in the same way that the very successful Windsor CAUSE stimulated that community into a renewed interest and pride in a revitalization of its downtown core earlier this year. For further information contact Phyllis Clasby, OAA, 50 Park Road, Toronto, M4W 1N5 (416) 929-0623.

O.M.A. The 9th annual general meeting of the Ontario Museum Association will be held at the Cleary Auditorium, Windsor, Ontario on Saturday 1 November 1980, at 12:30 p.m. In conjunction with the annual meeting, the association will hold a conference from 29 October to 2 November. The theme of the conference is "Museums Mean Business". The program will focus on ways and means for museum staff to successfully manage their duties, prepare programs and special events on the manage of the overall institution. Some of the topics to be covered will include cost analysis, developing and managing human resources (volunteer and full time), fisca management, marketing, promotion, and evaluation. The conference plans a total approach to the concept of the museum as a business. For further information cont Ontario Museum Association, 38 Charles Street East, Toronto, M4Y 1T1 (416) 923-3868

Zone-3 AMCTO. Approximately 75 delegates attended the fall meeting of Zone-3, Association of Municipal Clerks and Treasurers in St. Catherines on 17 September 1980. Sessions included presentation on "Elections and The Municipal Elections Act" by Michael Smither, Editor of Municipal World; "Lot Levies" by Charles Onley, Solicitor for the City of North York and "Recruitment and Termination Procedures" by Keith Glaze of the Brantford office of the Ministry of Intergovernmental Affairs The executive for 1980-81 is: Harold Edwards, (Flamborough) chairman; Roy Main (Milton) vice-chairman; Robert Letourneau (Region of Niagara) secretary-treasurer; and Jim McQueen (Cambridge) and Bob Heil (Wainfleet) as directors.

Zone-5 AMCTO. Zone-5 of the Association of Municipal Clerks and Treasurers of Ontario held their fall meeting in Stanhope Township on 12 September 1980. David Young of the Ministry of the Environment presented a detailed account of the Environmental Assessment Act and the regulations pertaining to municipal undertakings John Rowlands of the Ministry of Intergovernmental Affairs outlined the recent amendments to The Municipal Elections Act. AMCTO vice-president Doug Armstrong spoke about the continuing education of municipal clerks and treasurers. The 1980-81 executive was elected as follows: Chairman Jim Luloff (Lindsay); vice-chairman John Gutteridge (Cobourg) directors Gerald Bain (Stanhope) and Syd Hendry (Peterborough) and secretary-treasurer Maureen Nolasco (Douro).

O.S.U.M. Background 80/37 incorrectly states that the dates of the 1981 conference of the Organization of Small Urban Municipalities would be held in Port Hope on 6-8 May 1981. Secretary Bryan Baxter writes to advise that the location is right but the dates should be 30 April - 2 May 1981.

7. *PEOPLE AND PLACES*

Barrie city council has rescinded a bylaw, effective January 1981, which provided $110 tax assistance to qualifying senior citizens. This action was in response to the recent provincial tax assistance program.

Alderman Cy Elsey is asking Oshawa city council to lead a campaign to have Remembrance Day declared a holiday. Alderman Elsey said: "A statutory holiday would properly honour the nation's war dead and give the veterans an opportunity to reflect on the loss of their comrades in any fashion they desire".

Douglas Frith M.P. (Sudbury), former chairman of the Regional Municipality of Sudbury, has been appointed parliamentary secretary to the federal Minister of National Health and Welfare.

The Hamilton and District Chamber of Commerce says that service station operators should be allowed to choose their own hours of operation. In a letter to the city, the chamber wrote: "The Chamber of Commerce supports the concept of a free enterprise economy with minimal intervention by governments to the rights and freedoms of both business and individual citizens. Fundamentally we believe that the proprietor of any business should be free to decide when he opens and closes his doors to the public."

Don Hill, treasurer of the City of Peterborough for the past 25 years, will retire next November. He will then have served the city for 35 years in all. When Mr. Hill took office as treasurer in 1955 the city's budget was $4 million. It is almost nine times that this year.

Mayor Maurice Hotte of Cochrane will not be seeking re-election this year. He served his first term on Cochrane council in 1958 and has been mayor since 1968.

Sarnia Township Reeve Ken James will not seek a fifth term in the 10 November municipal elections. He said it's "... time for other people to take over and I've got business obligations to get back to".

R. H. Lacroix has resigned as CAO of the Town of Hawkesbury to enter the private sector. Pierre Tessier, currently recreation director in Gloucester has been appointed to fill the position effective 15 October. (67/2).

Mary Lynch has been appointed executive director of the Bureau of Municipal Research. The Toronto-based independent research organization now operates informal offices in Ottawa, Sudbury and Hamilton with part-time researchers and hopes to re-open the London office in the near future. The major projects now under way are a roundup of municipal election issues, an examination of the recreation structure within the province and an analysis of municipalities' contracting out municipal services to private firms.

The Township of Macdonald, Meredith and Aberdeen Additional officially opened its new township office on 4 October. Council adopted Councillor Bonnie Alcork's suggestion that the invitation to residents be "Y'all come!".

Alderman Christopher J. Mason of the City of Oshawa has been appointed to sit on Region of Durham council to fill the vacancy when Alderman Alan Dewar resigned to accept a position with the Provincial-Municipal Affairs Secretariat of the Ministr of Intergovernmental Affairs.

A report outlining plans for Middlesex County board of education to work more closely with county council on the school budget has drawn both praise and criticism from councillors. The study committee, comprised of council and school officials, was established after a resolution criticized education levy increases. The board has offered to have its finance committee appear before council on the county finance committee to explain the board's budget and give reasons for any increase.

Ron Norton has been appointed city engineer for Kanata. Before going to Kanata, Mr. Norton was with Nepean's engineering department.

The Central Oro Ratepayers Association asked residents to cast ballots at the recent 1980 Oro World Fair on two issues. The poll revealed that 31 citizens would prefer evening council meetings to seven who indicated a preference to the current twice-monthly daytime meetings and 32 citizens indicated their preference for a ward system to six who preferred the current "at large" system.

Larry Peebles has been appointed clerk-treasurer for the Township of White River (83/23). Mr. Peebles is a graduate of the Municipal Administration Course at Seneca College.

By a close 4-3 vote, Petrolia council defeated a motion that the question of reduc the number of councillors from six to four be put before the voters on 10 November. Councillor LaPointe, who introduced the motion, pointed out that counci has been operating for the past year with only five councillors, since the resignation of Ross Rundle last September.

Rochester Township started something when it celebrated its 125th anniversary in 1978, as township residents had so much fun that they decided to hold Rochester Day annually.

Quote of the Week. Ray Dawson, chairman of a steering committee in the unorganize township of Aweres when applying for assistance for fire protection, said:

"The wheels of government grind fairly slowly".

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background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

Government Publications

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1. *AT QUEEN'S PARK*

Ontario and the Constitution. Excerpts from a statement by Premier William Davis on 1 October 1980:

"Some two years ago on behalf of this province I called for the patriation of our constitution. After one hundred and thirteen years it is time for Canadians to possess the capacity to change their own constitution if they so desire and it is high time that the constitution rest in the hand of the people of Canada. It has always been my view that bringing the constitution home should be done on the basis

of a consensus with respect to an amending formula. If no consensus can be reache however, we have said time and time again that patriation should take place in any event. We continue to believe that patriation should take place as soon as possib but hope that the federal government continues to involve the provinces in negotia tions towards achieving an amending formula even after patriation has been decided upon. As a result, we have suggested that we patriate the constitution on the premise of a unanimous amending formula for a period of time during which the provinces will endeavour to work with Ottawa towards an acceptable consensus relat to an amending procedure.

"Ontario believes that constitutional reform, within the context of entrenching th monarchy as our head of state, should serve to preserve and enhance human rights. Ontario sought to ensure that basic democratic rights were preserved and enhanced at the First Ministers' Conference and we believe that they should be placed in a new constitution, and that certain legal rights, are an important part of the rule by which Canadians live together. In the area of minority language education righ we believe the rights of English and French speaking Canadians to educate their children in their mother tongue, where numbers warrant, is an important principle which should be part of any new constitution.

"Ontario also believes that a new constitution must seek to preserve for all Canad a strong and effective economic union. Ontario takes the view that the right of a Canadians to move freely from province to province, to seek jobs in any part of this country, and to build their future in the way they deem most fit is a critica part of being a Canadian and must not be diminished by any provincial regulations activities. Ontario has always believed that this mobility right can be protected while respecting the rights of provinces to have specific affirmative action progra for groups within their own jurisdiction who need special support, attention and c But mobility rights are critical and important if the capacity of every Canadian t choose his or her place of domicile and employment is to be protected for future generations.

"Ontario believes that the principle of equalization should be enshrined in any ne constitutional package put before the House of Commons of Canada. Ontario believes that basic and fundamental political and democratic rights should also be protected in any constitution put forward by the Government of Canada.

"Even though Ontario has adopted this positive position in respect of these importa proposals, there is one point which I wish to make absolutely clear to the Governme of Canada and to the people of our province. Ontario does not agree with the Gov- ernment of Canada's previous proposal to revise Section 133 of the existing consti- tution in a fashion that will force bilingualism on the Legislature, Courts, and other institutions of our province. Ontario has always taken the view that the future of French-English understanding in this country lies in the schools, lies in educating a generation of Canadians who are able to understand each other and commu nicate effectively in either one of the two major languages. Forcing bilingualism on any provincial government by constitutional means would evoke the kind of bad feeling and resentment which will set the cause of French-English relations back many decades. I would not be part of that, nor would the government I lead".

By-Election in Carleton. On 6 October 1980, the Premier advised the Members of the Legislature that the Lieutenant Governor had issued a writ for a by-election in the riding of Carleton on 20 November 1980.

2. *AROUND THE MINISTRIES*

Community and Social Services

Children's Residential Care Facilities. New standards for children's residential care facilities have been announced by Community and Social Services Minister Keith Norton. The standards will form the basis of new regulations under The Children's Residential Services Act, 1978 and will apply to approximately 900 children's residential facilities required to be licensed under the Act. These residential facilities serve about 7,000 children throughout the province on any given day. "We consider these to be the most comprehensive set of standards for the protection of children in residential care facilities currently in force in any government jurisdiction in North America," the minister said. "The goal is developing standards is to ensure that all residential facilities for children with special needs in Ontario provide adequate care and protection for the children they serve. It is our position that where children are being cared for in residential facilities away from their parents, there is an obligation to provide clear direction through standards that must be met to obtain a licence".

Some of the most important of the new standards developed are in the area of safety. And in this regard the minister also announced that operators will be reimbursed 100 per cent of costs incurred to meet new fire safety regulations. Generally the new residential care standards set out the minimum requirements that operators must meet for licensing purposes in the areas of organization and management, programming, human resources, community integration and physical plant. The standards specify the criteria against which performance will be measured and thus provide the basis for holding agencies or persons accountable for their performance. In addition, the standards are designed to eliminate existing requirements that are vague, difficult to enforce or conflicting, and to simplify and improve the regulatory process. The intent is to regulate only those matters considered essential to ensure the health, safety and well-being of children in care.

The residential standards have been developed as a result of extensive public discussion on a consultation paper "Children's Residential Care Facilities, Proposed Standards and Guidelines", released in August 1978. The new standards are based on the ten children's rights principles contained in the consultation paper. These include a child's right to clean, safe surroundings; adequate food, clothing and housing; adequate medical care; freedom from physical abuse and inhumane treatment; appropriate adult guidance; education; freedom of thought and conscience; reasonable enjoyment of privacy; access to a children's residence regardless of race, religion and ethnic origin; and to have his or her opinions heard in decisions affecting his or her life.

Compliance with the new regulations and implementation of the licensing and review procedures will be introduced in two phases. Phase I standards will be proclaimed this fall and will include regulations on operating policies and procedures relating to compliance with other authorities, management responsibilities, maintenance of care records and reporting requirements. In addition, this first phase will cover health and safety measures such as fire safety, medical and dental care, and sleeping accommodations for children. Copies of the "Policy Statement on Standards for Children's Residential Care Facilities" and a separate handbook entitled "Standards for Children's Residential Care Facilities", containing a listing of all the final standards, will be sent to children's residences, municipalities, and interested organizations and individuals. Copies will also be available later this month from ministry regional and area offices.

Foster Care Month. The month of October has been proclaimed "Foster Care Month in Ontario" by Premier Davis. His proclamation coincides with the announcement by Mr. Norton of a $450,000 advertising campaign aimed at encouraging foster care recruitment.

Consumer and Commercial Relations

Ministry Annual Report. Ontario consumers recovered $2.1 million lost in unethical business deals with the help of the ministry during 1979-80. In addition, 64 individuals were charged with spinning back car odometers after investigations by the ministry and local police forces. These are just two highlights from the ministry's 1979-80 annual report, released recently by Consumer and Commercial Relations Minister Frank Drea. Other highlights:

-- Ontario charities received $124 million from the $260 spent on non-government lotteries during 1979. Prize money totalled $83 million.

-- Complaints against insurance agents and companies dropped for the second consecutive year.

-- $696 million was wagered at Ontario racetracks in 1979.

-- $171,612 was paid to travellers from the travel industry compensation fund.

-- The number of persons searching their family roots through the Office of the Registrar General increased 31 per cent from 1978.

In addition to a review of the seven program areas of the ministry, the report lists all the agencies, boards and commissions that work directly or indirectly with the ministry. For a copy of the report, write: Consumer Information Centre, Ontario Ministry of Consumer and Commercial Relations, 555 Yonge St., Toronto, M7A 2H6.

Ministry Reading Room. The ministry has established a collection of Freedom of Information materials in accordance with the policy announced by Alan Pope, Minister without Portfolio. The materials are located in the Consumer Information Centre on the main floor at 555 Yonge Street. Documents on file will include administrative and procedural manuals for all ministry programs. Information contained in the reading room is accessible to the public during regular business hours.

Education

Core French Programs. English-speaking students studying French in Ontario elementary and secondary schools should be provided with greater opportunities to develop communication skills in French, to gain an appreciation of the French presence in Canadian life and in the world, and to develop sensitivity to French-speaking people and their culture. These are among the goals of the new curriculum guideline for Core French programs released by Education Minister Dr. Bette Stephenson. Core French programs are provided by school boards offering French instruction for 20 to 40 minutes per day. Last year more than 500,000 Ontario elementary school students were enrolled in Core French programs. At the same time more than 200,000 English-speaking students were taking French in secondary schools.

Dr. Stephenson said that the ministry is encouraging boards to make Grade 4 the minimum starting point for French. By so doing, students with a 40 minute daily French program from Grade 4 to Grade 13 would accumulate 1200 hours of French instruction, the amount believed necessary to acquire a basic level of competence in the language. Students starting a French core program in Grades 3 or 4 will not only have the opportunity to listen to spoken French and to speak French but will also begin reading and writing material in the French language. The minister said that the aim of the Core French program is to develop competent language users, not to make students fully bilingual.

Energy

Sudbury Energy from Waste Project. A $60,000 study will be undertaken to determine the feasibility of converting solid municipal waste from the Region of Sudbury into densified, refuse-derived fuel and compost material, with Inco Metals Company, Ontario Division as a potential user of products. Energy Minister Robert Welch said: "This conversion of Sudbury's refuse would put us closer to attaining the Energy from Waste (EFW) Program goal of 3.2 per cent of Ontario's primary energy needs from waste products by 1995". This study will be financed on a cost-sharing basis, with the ministry providing 50 per cent, and the Region of Sudbury and Inco Metals Company each providing 25 per cent. The study will be directed by a steering committee composed of representatives of the ministry, the region, the company and the Ministry of the Environment.

From an estimated 96,000 tonnes of municipal waste a year from the Region of Sudbury, energy would be produced in the form of densified, refuse-derived fuel equivalent to some 106,000 barrels of crude oil annually. Residual organic wastes would be used to produce compost, for revegetation work by area municipalities and/or Inco. The form of solid fuel, would be determined by Inco's fuelling requirements. The study is expected to be completed in 1981. There are now 12 EFW projects and two demonstrations under way across Ontario. Other centres involved include Toronto, Hamilton, Thorold, St. Catharines, North Bay, Ottawa-Carleton, Woodstock, Peel Region, London, and Owen Sound.

Fusion Research. The minister and Ontario Hydro Chairman Hugh Macaulay have indicated strong support for fusion research and development. Mr. Welch announced a $250,000, five-year grant for fusion research to the Institute of Aerospace Studies at the University of Toronto (UTIAS). Under the terms of the grant, the ministry will contribute $50,000 a year for five years. Mr. Macaulay said Hydro budgeted $50,000 for fusion in 1980 and anticipated increased activity in future years including the possibility of associating Hydro personnel with the UTIAS project. Early in 1981 Hydro will be reviewing its activities related to fusion upon receipt of the study now in progress by a group of Ontario engineers and scientists for the National Research Council. This study is identifying those aspects of a fusion materials and engineering program most appropriate for investigation in Canada.

Fusion energy is produced by converting mass into energy through the controlled fusing of the heavy isotopes of hydrogen. Since hydrogen is in plentiful supply throughout the world, scientists believe that the development of a successful fusion reactor could result in an essentially inexhaustible supply of energy. Mr. Welch pointed out that it will require many years of intensive research and development to achieve this goal. One major problem is the confinement of the "fusion fire" or plasma. This plasma must reach a temperature of approximately 50 million degrees celsius and is confined by powerful magnetic fields. Since the development of materials which can co-exist with the plasma is one of the important practical

challenges to be met in harnessing fusion energy, the Institute's Fusion UTIAS Group is concentrating its research efforts on developing these materials and the complementary engineering skills which will be needed.

Government Services

Tender Call. Government Services Minister Douglas Wiseman recently announced that tenders have been called for the construction of a new Visitors Building at the Historic Naval and Military Establishments, Penetanguishene. A Ministry of Culture and Recreation project, this educational/recreational building will help visitors understand and appreciate the meaning and significance of the establishment. The Visitors Building will be operational year round.

Health

New Record for Underserviced Area Program. For the first time the number of family physicians now practicising in the ministry's Underserviced Area Program has reached a record high of 300. In announcing that the 300 mark had been reached, Health Minister Dennis Timbrell said the Underserviced Area Program is the largest and most successful of its kind in the world, and that it draws inquiries from many countries including the United States, Australia, New Zealand and Austria. These countries would like to apply some of Ontario's expertise to their own programs. One of the outstanding features of the Ontario program is that the attrition rate is low, varying from five and 10 per cent per year. Also, as a result of the program, which is paralleled by an underserviced area program through which 79 dentists are practising, 100 communities previously underserviced have now built medical and dental care centres to accommodate physicians and dentists. Any part of Ontario with medical and dental services insufficient to meet local needs can be designated underserviced.

The program started in 1969, offers doctors the choice of a tax-free grant of $40,000 over four years or a minimum net professional guaranteed annual income of $38,000 if they establish a practice in northern Ontario. In southern Ontario, they have a choice of a tax-free grant of $15,000 over four years or a minimum net professional guaranteed annual income of $28,000. The ministry covers the difference between income from a doctor's practice and the guaranteed level. Bursaries of $5,000 financed by the Ministry of Northern Affairs are also offered to medical and dental students in their last two undergraduate years, in exchange for a promise to practise in northern Ontario. The students agree to practise in an underserviced area for one or two years in accordance with the time specified by their bursaries. There are now 171 designated underserviced areas in the province.

Grants. An additional $500,000 from Provincial Lottery earnings has been made available for health research in Ontario. The minister announced the money will go to research foundations for new or expanded extramural programs. The new grants are in addition to $3 million awarded to date this year from Provincial Lottery earnings. In September, $1 million was pledged to the Ontario Cancer Treatment and Research Foundation to establish fellowships and associateships for young researchers in cancer in honour of Terry Fox. The Gerontology and Human Nutrition Research Councils also received $1 million each last June for research. Grants from Provincial Lottery earnings have been used to finance health research since 1977. In addition to the lottery-based grants, approximately $13 million has been budgeted from 1 April 1980 to 31 March 1981 for other ministry research grant programs.

Housing

Residential Rehabilitation. Housing Minister Claude Bennett recently addressed the Heritage Canada Technology of Building Conservation Seminar. He said that economists tell us we have been living in the decade of the "consumer society" and that we are now moving forward into the decade of the "conserver society". He pointed out that the baby boom is over and "we are facing a seniors boom", and that over the past few years the average household size has steadily diminished." "Right now," he said, "almost one half the households in Ontario consist of only one or two people. This trend toward smaller households will probably continue as the seniors population is expected to double in size during the next 20 years". The minister added that the housing stock is also aging. "At the present time about 50 per cent of our housing stock is 20 years old or more. In the next 10 years this will have increased to about 61 per cent".

During the past few years the ministry has played a continuing role in encouraging and funding community renewal projects and have focussed on a broad range of renewal activities including downtown and main street revitalization, community and neighbourhood improvement, home renewal and property maintenance. The private sector of the housing industry has also been examining ways and means of adapting to changes in the housing market, particularly in the field of rehabilitation. Ministry staff have been working with industry, the professions, municipalities and with such organizations as HUDAC and UDI to learn more about the framework within which renewal must take place.

"As you are well aware," the minister said, "the Ontario Building Code contains structural, health, property protection and life safety standards that were put in place with new construction in mind. It was not necessarily the most appropriate framework for renovation and renewal purposes. In fact it has had the effect of making a great deal of renovation unfeasible in terms of costs. In view of this situation my ministry has been looking for a more flexible approach to renovations, in cooperation with the Fire Marshal's branch of the Ministry of the Solicitor General and the Building Code branch of the Ministry of Consumer and Commercial Relations. At this movement we have developed a first draft in hand of the guidelines we have developed for residential rehabilitation.

"Shortly we will be meeting with the Provincial-Municipal Liaison Committee, the Association of Municipalities of Ontario and the Association of Counties and Regions of Ontario, and HUDAC's Ontario Renovation Council. Following consultation with these bodies we hope to bring the present draft of the guidelines to a point where it can be circulated to all interested bodies for comment".

New Planning Areas. Housing Minister Claude Bennett has redefined the Lower St. Lawrence Planning Area to exclude the City of Cornwall and the Township of Charlottenburgh. In addition, the minister has redefined the City of Cornwall and the Township of Charlottenburgh as single independent planning areas. The Lower St. Lawrence Planning Area will continue to be composed of the Village of Finch and the Townships of Cornwall, Finch, Osnabruck and Roxborough. Further information may be obtained from:

— Mr. B. J. Chisholm, Secretary, Lower St. Lawrence Planning Board, c/o Cornwall Township, R.R. 1, Long Sault, Ontario, K0C 1P0.

— Mr. A. Ismaily, Secretary, City of Cornwall Planning Board, P.O. Box 877, Cornwall, Ontario K6H 5T9.

— Mr. M. J. Lapierre, Secretary, Charlottenburgh Planning Board, P.O. Box 40, Williamstown, Ontario, K0L 2J0.

Industry and Tourism

Electronics Know-How on Display. Fourteen of Ontario's leading electronic technology firms were in New York recently competing for business at the seventh International Information Management Exposition and Conference. The exposition ranks as the world's largest for information systems equipment. Highlighting the Ontario display was Telidon, Canada's two-way television system. Telidon is about to be used in a major field trial in Washington D.C. and was recently purchased by Venezuela to provide public and social services information to the rapidly expanding population in Caracas, the capital city. Telidon was represented at the show by Infomart; Electrohome Ltd. and Norpak Ltd. "Ontario is already a major Canadian centre for the microelectronics industry, with a particularly heavy concentration in the area around our national capital," said Industry and Tourism Minister Larry Grossman, whose ministry is sponsoring the Ontario delegation's attendance in cooperation with the Canadian federal government.

More than 80 high technology firms, reporting revenues in the area of $(Can.)500 million, are based in the region. These companies provide employment for some 15,000. "Several of the Ontario firms participating in this exposition have shown phenomenal growth in the recent past, reflecting the ingenuity and entrepreneurship of their owners and managers," Mr. Grossman said. In fact, the annual growth rate of those companies, members of the Canadian Advanced Technology Association, has been in the 50 to 75 per cent range annually. This rapid growth far exceeds not only the industry average, but also that of all other manufacturing sectors in Canada Other Ontario firms participating in the exposition include Dynalogic Corp., Ottawa, manufacturers of small business and laboratory microcomputers; EKM Associates, Willowdale, producers of noise suppressor systems for the word processing industry; and Volker-Craig Ltd., Waterloo, manufacturers of video display terminal.

Massey-Ferguson Limited. The decision of Argus Corporation Limited to withdraw support from Massey-Ferguson Limited has significantly altered plans for any refinancing of the company. This action was taken at this late stage without consultation. The Government of Ontario is concerned about the jobs and communities affected. Therefore, we remain prepared to consider any new, specific and viable refinancing proposal.

Appointment. J. Arthur Gauthier has been appointed travel trade consultant for the ministry's Los Angeles office. Mr. Gauthier was previously with the ministry office in London, England and Tokyo, Japan.

Intergovernmental Affairs

Resolving Municipal Boundary and Related Disputes. Intergovernmental Affairs Ministe Tom Wells recently released a position paper on a new process for resolving municipal boundary and related disputes. The reason for the overhaul of boundary adjustment procedures is the request from municipalities to introduce a simpler and less expensive method of solving such problems. Over the past two years, various municipal associations, both urban and rural, have been working towards this new proposal. The details set out in the position paper were finalized this summer with an inter-association working group on annexations and amalgamations. Modelled on labour-management negotiating procedures, the new system, said Mr. Wells, emphasizes local responsibility and local leadership when mutual municipal problems have to be resolved. The system has already had its first test in the Brantford-Brant area. Agreement on a wide range of boundary, planning and financial issues was negotiated last spring. The arrangements were confirmed with all-party support in the Legislatu in June, 1980.

Currently, almost the only way to adjust boundaries is to go before the Ontario Municipal Board, which uses rules of procedure resembling those of the courts. Therefore, an OMB annexation hearing tends to be a legalistic adversarial confrontation between camps over a single issue -- boundaries. The four-year ongoing boundary dispute among municipalities in the Barrie area has cost several million dollars, and the issue is still before the Supreme Court of Canada.

Seven steps are set out in the new process. The first would be the appointment of a factfinder to make a preliminary study of the situation. If the proposed boundary change were opposed by one of the municipalities, the next steps would be the formation of council negotiating teams, the appointment of provincial support staff as required, and laying out of a discussion timetable. Negotiations would then begin on the various issues, with all parties using the same study material. If full agreement is reached after these discussions, the chief negotiator would submit a report describing the issues and the nature of the tentative agreement. Before the participating councils considered endorsing the agreement, time would be provided for public input. Each of the councils could then adopt, amend, or reject the negotiated agreement. If the agreement were supported by all the municipalities involved, then the province would give public notice of its intent to give effect to the agreement by order-in-council or legislation. Various means are provided for hearing any objections from individuals prior to any final decisions.

It is absolutely essential, said Mr. Wells, to the success of this new process that all parties enter into negotiations in good faith and with good will. At stake in a calm and rational review of what is in the interest of individual municipalities and the common interest of the areas involved. The province considers that no one is better qualified to address those issues than the local elected representatives. The legislative framework for this process will be submitted later this fall for the approval of the Legislature.

Appointment. Eric Fleming has been appointed assistant deputy minister, municipal affairs effective 9 September 1980. Mr. Fleming was previously executive director, local government division.

Natural Resources

Wildlife Keeping Plan. Natural Resources Minister James Auld asked recently for public comment on a proposed system of licences for individuals and groups in Ontario to keep wildlife in captivity. Mr. Auld said in the past six years, many citizens and groups had requested changes in provincial regulations to allow them to obtain licences to hold wildlife. The minister said the proposed system would have four categories of licences to hold wildlife by private citizens, public, scientific and educational institutions, as well as public and private zoos. "People seem to have conflicting views about allowing Ontario wildlife to be kept in captivity," Mr. Auld said. "But I feel the regulations could be less restrictive provided that the practice does not negatively affect the wildlife resource, nor threaten animal populations -- and if proper controls are ensured for the welfare of the animals."

One proposed licence for $15 is to provide for people or organizations who hold animals which have been hurt or maimed, for rehabilitation and eventual release. Such a licence would allow many more people in Ontario to help wild creatures in distress, Mr. Auld said. Another $15 licence would satisfy the needs of those people who want to propagate game birds for rehabilitating populations in southern Ontario townships. Such populations have declined mainly because of environmental change or stress. A third $15 licence would provide for the traditional activity of private citizens to hold one specimen of wildlife or small game as a pet. The minister commented that there was no intention to encourage his practice, but the

licence acknowledges that some species native to Ontario are held as pets by youngsters and others interested in nature. In this connection, the ministry would continue to warn Ontarians about the risk involved in handling stray squirrels, foxes, raccoons and skunks in view of the high incidence of wildlife diseases, especially rabies in foxes in this province.

A fourth licence at a fee of about $200 -- is proposed for privately-owned zoos which display animals to the public. Several such zoos exist in Ontario but current regulations do not provide for holding native wildlife. Such a licence would allow many thousands of residents and visiting tourists to see Ontario species as well as the exotic animals from other countries now on display. Currently, the provincial Game and Fish Act allows municipal zoos, and public, scientific and educational institutions to keep wildlife in captivity. In addition, regulations made under the Act provide for the holding of one male bear and one male wolf in specific kinds of facilities, as well as the keeping, breeding and selling of bobwhite quail and pheasant.

"Before I recommend any new regulations to be passed governing the holding of Ontario wildlife in captivity," the minister said, "I would like to hear from all persons and groups who may wish to express opinions on this matter. Such opinions should be sent in writing to my ministry's wildlife branch, Room 2320, Whitney Block, Queen's Park, Toronto."

Solicitor General

Regulations to Anatomy Act Amended. Dr. H. B. Cotnam, Chief Coroner for Ontario, and General Inspector of Anatomy advises that a regulation to amend Regulation 18 of Revised Regulations of Ontario, 1970, made under The Anatomy Act, was filed on 24 September 1980. He requests that all municipalities be made aware of item 3 of the revised regulation which came into effect on 11 October 1980. Item 3 is as follows:

"Section 17 of the said regulation is revoked and the following substituted therefore:

17. There shall be paid to a local inspector or coroner by a municipality a fee of $40 (up from $20) for each body disposed of by the municipal corporation under section 11 of the Act".

Transportation and Communications

Canada-Wide Reciprocity Agreement. Transportation and Communications Minister James Snow expressed satisfaction with the signing of the Canada-wide agreement on mileage prorated reciprocity for the licensing of trucks. Only Prince Edward Island, the Yukon and Northwest Territories failed to sign. The agreement also provides full and free reciprocity for small trucks, trucks carrying household goods, charter buses, and farm-plated vehicles carrying a farmer's own goods. "The objective," Mr. Snow said, "is to provide for smooth and efficient movement of goods across provincial boundaries. Until now, there has been no uniform agreement. Under this agreement, a trucker will be able to buy a licence in his own province based on fees for the mileage travelled in other provinces, then move freely from coast-to-coast in Canada.

"For a trucker to avail himself of this prorated status, he must be prepared to sign up in advance, through an application which indicates his mileage in each province. A trucker who does not leave his own province, will require only the same licence as before. However, if a situation arises where a trucker unexpectedly has to make an out-of-province trip, single-trip permits will be available in each jurisdiction," the minister said. Six of the signing provinces have agreed to a 1 April 1981 implementation date and Quebec, Nova Scotia and Newfoundland have agreed to implement it a year later.

Second Stage of Propane Demo Program. The minister has announced the beginning of the second phase of the government's Propane Demonstration Project. Carried out in cooperation with the Ministry of Energy, the program is part of a broad plan to reduce the province's dependence on petroleum. The second stage involves some 35 private and public sector fleet operators currently in the process of converting about 200 vehicles to propane fuel for participating in the demonstration project. The participants include Bell Canada, Sears, Travelways, Eatons, Ontario Hydro, Alltrans Trucking and several Ontario government ministries. Monitoring of vehicles in service will begin in late October and continue for 12 months, to provide information under all climatic conditions. Periodic progress reports will be made available during the next year.

The initial stage began in April when the Treasurer announced the elimination of road tax on non-petroleum fuels, including propane, natural gas, alcohol and hydrogen and the elimination of the provincial sales tax on the purchase of vehicles powered solely by one of these alternative fuels. Essentially a by-product of natural gas production, propane is currently surplus to Canada's needs. At a government sponsored conference held earlier this year and attended by the transportation industry, automobile and truck manufacturers and the propane industry, the demonstration project was outlined for the wide-scale testing of propane in commercial fleets. The demonstration is intended to confirm the benefits attributed to propane as a transportation fuel.

Testimonial. Elmer Shantz, owner of Shantz Coach Lines in Kitchener, is sold on propane as a motor fuel. He has converted seven vehicles -- three vans and four buses -- to propane, which sells for about 16½ cents a litre. He estimated the cost per unit at about $1,400 depending on the size of the pressurized propane storage tank, which is the most expensive part. The cost of converting was offset by the sales tax exemption. Because propane is cleaner burning, Mr. Shantz expects longer motor life and fewer visits to the repair shop for exhaust system overhauls and engine tuneups.

3. *NEW LEGISLATION*

Bill 152. Government Bill. An Act to amend The Beef Cattle Marketing Act. (Hon. L. Henderson) First Reading 6 October 1980.

The proposed amendments add definitions for "Board" and "Commissioner"; change the method of calculating licence fees from an amount per head of cattle to a percentage of the sale price, not to exceed two-tenths of one per cent; to provide for a livestock commissioner to issue a list of plants approved for purchase of cattle on a carcass weight basis, and to increase the penalty for contravention of the Act or regulation to a maximum of $1,000.

Bill 153. Government Bill. An Act to repeal The Warble Fly Control Act (Hon. L. Henderson) First Reading 6 October 1980.

This Bill proposes the repeal of The Warble Fly Control Act.

Bill 154. Private Member's Bill. An Act to amend The Employment Standards Act, 1974 (R. Van Horne, London North) First Reading 6 October 1980.

The purpose of the Bill is to amend The Employment Standards Act, 1974 in order to provide additional protections to employees who are laid off or whose employment is terminated. The Bill extends the time period for giving notice to an employee of a lay-off or termination of employment; requires an employer to provide assistance to the Minister of Labour, trade unions and employees in any action or program designed to re-establish employees in employment, and requires an employer to pay severence pay to employees whose employment is terminated.

Bill 155. Private Member's Bill. An Act respecting Full Employment in the Ontario Economy. (T. Lupusella, Dovercourt) First Reading 6 October 1980.

The Bill requires the Treasurer of Ontario to table in the Legislative Assembly an Economic Report setting out the plan of the Government of Ontario for economic development and the achievement of full employment. The Bill also establishes a standing committee of the Legislative Assembly, to be known as the Standing Committee on Economic Development, to evaluate the state of the economy, to monitor the economic development of the Province of Ontario, to assess the progress of the Government of Ontario toward achieving full employment and to investigate problems in the economy.

Bill 156. Private Member's Bill. An Act respecting the Security of Employment in Ontario. (M. Davidson, Cambridge) First Reading 6 October 1980.

The Bill establishes measures designed to protect the security of employment of Ontario. Part I of the Bill provides for the establishment of a Job Protection Board. Part II of the Bill establishes a Community Adjustment Fund for the purposes of providing assistance to communities that are detrimentally affected by lay-offs and plant closings. Part III of the Bill contains amendments to The Employment Standards Act, 1974 and The Labour Relations Act which provide employees with additional rights on termination. Part IV of the Bill contains amendments to The Pensions Benefits Act reducing vesting period to five years and establishing a Central Pension Agency.

Bill 157. Private Member's Bill. An Act respecting Economic Equality for Women in Ontario. (B. Charlton, Hamilton-Mountain) First Reading 6 October 1980.

The Bill establishes the Equal Employment Office in the Ministry of Labour and the Equal Employment Tribunal. The Bill requires designated employers to report to the Equal Employment Office information relating to rates of pay and the number of male and female employees in occupational categories; contains provisions requiring the Government of Ontario to develop a comprehensive skills training and apprenticeship plan designed to increase the number of women in occupational categories in which women are traditionally under-represented; declares the right of every person in Ontario to accessible, quality daycare service for children for whom the person is responsible, and amendments to The Employment Standards Act, 1974 establishing the principle of equal pay for work of equal value and constituting sexual harrassment as an offence under the Act.

Bill 158. Private Member's Bill. An Act respecting Plant Closings in Ontario. (B. Mackenzie Hamilton East) First Reading 6 October 1980.

The purpose of the Bill is to establish procedures for giving notice of plant closings in Ontario and to ensure disclosure of the circumstances related to the plant closings. The Bill requires an employer to provide 26 weeks notice to employees of a decision to close the plant.

Bill 159. Private Member's Bill. An Act respecting the Licensing and Inspection of Amusement Rides in Ontario. (R. Eaton, Middlesex) First Reading 7 October 1980.

The purpose of the Bill is to provide for the licensing and inspection of amusement rides in Ontario. The Bill requires all amusement rides to be licensed. A Director appointed under the Act is given the authority to revoke the licence for an amusement ride that does not comply with the Act. The Act provides for inspectors and specifies that the inspectors must apply the Midway Safety Code when conducting their inspections.

Bill 160. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East) First Reading 7 October 1980.

The Bill repeals a provision in the Act that permits an employer to request, either before or after the commencement of a strike or lock out, that a vote be held on the employers' last offer and also repeals a provision of the Act that permits employees in a bargaining unit who are not members of the trade unions to participate in a strike vote or a vote to ratify a proposed collective agreement.

Bill 161. Private Member's Bill. An Act to amend The Ontario Heritage Act, 1974. (M. Campbell, St. George) First Reading 7 October 1980.

The purpose of the Bill is to make several amendments to the Act including; removing the 180 day limitation on the ability of the municipality to prohibit the demolition or removal of a building or structure that has been designated under the Act; enacts a new Part V-A that provides powers to the Minister of Culture and Recreation to designate properties of historic or architectural value in Ontario, similar to powers already provided to municipalities; and a provision to permit the Minister to provide assistance to individuals, institutions, agencies, organizations and municipalities for the purpose of conserving buildings of historic or architectural value.

Bill 162. Private Member's Bill. An Act to amend The Ministry of the Environment Act (C. Isaacs, Wentworth) First Reading 9 October 1980.

The purpose of the Bill is to confer responsibility on the Minister of the Environment to manage all aspects of a spill or accumulation of hazardous or toxic substances that may endanger public health or safety and that has been designated as environmental disaster by the Legislative Assembly.

Bill 163. Private Member's Bill. An Act to declare the Upper Ottawa Street Landfill Site to be an Environmental Disaster. (C. Isaacs, Wentworth) First Reading 9 October 1980.

This Bill is complementary to Bill 162 (above).

Bill 164. Government Bill. An Act to amend The Insurance Act (Hon. F. Drea) First Reading 10 October 1980.

The purpose of the Bill is to re-enact the definitions of "insurance" and "life insurance"; to clarify that an annuity contract entered into by an insurer, is deemed to have been life insurance; and to increase the limits of motor vehicle liability insurance so that the minimum is increased from $100,000 to $200,000.

Bill 165. Government Bill. An Act to amend The Motor Vehicle Accident Claims Act. (Hon. F. Drea) First Reading 10 October 1980.

The purpose of the Bill is to increase payments out of the fund from a maximum of $100,000 to a maximum of $200,000 effective 1 March 1981; and to leave unchanged the present maximum payment in respect of an accident occurring prior to 1 March 1981.

Legislation Update

Bill 82. Government Bill. An Act to amend The Education Act, 1974 (See Background 80/21, page 11). Reported by the Standing Committee on Social Development with certain amendments on 6 October 1980 and Ordered for Committee of the Whole House.

Bill 85. Government Bill. An Act to revise The Limited Partnership Act (See Background 80/22, page 8) Second Reading 7 October 1980 and Ordered for Committee of the Whole House. Reported same date with certain amendments. Third Reading 14 October 1980.

Bill 136. Government Bill. An Act to amend The Land Titles Act. (See Background 80/26, page 9). Second Reading 7 October 1980 and Ordered for Committee of the Whole House. Reported same date with certain amendments including the provision of powers and duties to deputy land registrars. Third Reading 14 October 1980.

Bill 137. Government Bill. An Act to amend The Registry Act. (See Background 80/26 page 9) Second Reading 7 October 1980 and Ordered for Committee of the Whole House. Reported same date with certain amendments including the provision of powers and duties to deputy land registtars. Third Reading 14 October 1980.

Bill 138. Government Bill. An Act to revise The Boundaries Act. (See Background 80/26, page 10) Second Reading 7 October 1980 and Ordered for Third Reading. Third Reading 14 October 1980.

Bill 140. Government Bill. An Act to amend The Children's Law Report Act, 1977 (See Background 80/26, page 10) Second Reading 7 October 1980 and Referred to the Standing Committee on Administration of Justice.

Bill 91. Private Member's Bill. An Act to establish an Environmental Magna Carta for Ontario (See Background 80/23, page 9). Debated 9 October 1980 and as more than 20 members signified their objection, the question on the motion for Second Reading was not put.

4. *REGULATIONS*

O.Reg. 790/80. This is an Order made under The Local Services Boards Act and establishes a Local Services Board in the Community of Madsen in the Territorial District of Kenora The election of the first members of the Board was held on 7 October 1980 and the members so elected will hold office until 30 September 1981.

5. *NOTES FROM THE PROVINCES*

Nova Scotia. Nova Scotia's towns and cities are looking for ways to ease the strain on municipal tax budgets from rising police salaries and equipment costs. One new source has been requested by the Union of Nova Scotia Municipalities. President W. Phinney said the municipalities have asked that they be given the court revenue derived from fines. The money, which currently goes to the province, would be used for police expenses. "The municipalities don't want increased provincial grants for police services because they want to have a say in

decisions about police services,"Mayor Phinney said. Gordon Coles, provincial deputy attorney-general says his department has been looking at alternative sources of money to offset the rising costs.

Saskatchewan. Walter Smishek, chairman of the Saskatchewan Housing Corporation, helped celebrate Saskatchewan's first housing complex built for disabled citizens. He said: "1981 has been proclaimed United Nations Year of the Disabled. Help governments to help society create an awareness and initiate those programs which will help the disabled lead a productive, wholesome, comfortable and happy lives as possible". The Regina Huston Heights complex is a single storey apartment building, consisting of 50 suites in a combination of 40 one-bedroom suites, eight two-bedroom units and two bachelor suites, designed to accommodate a wide range of tenants, both disabled and non-disabled. The independent self-contained apartments still allow for home support services, if necessary. Wheelchair suites are not carpeted and have added dimensions to allow for more mobility. Each one-bedroom suite consists of 585 square feet of floor area.

6. *VIEWPOINT*

The Need for Foster Homes. From an editorial in the Sault Star, 26 September 1980:

"Sault Ste. Marie has earned an enviable reputation as a generous city. When there is shown to be a need, this community has always been quick to respond, either through financial aid, a helping hand or volunteer participation. There is a need now, a very great need, which deserves a generous response from Sault residents -- the need for foster homes. The Sault has a critical shortage of foster homes, presently needing 40 homes for teenagers. As Anne O'Connor, a Children's Aid Society home-finder said recently, while some children may benefit by going to group homes or institutions out of town, most would be better off coping with their difficulties here, closer to their homes and families.

"The decision to become foster parents is not one that can be or should be taken lightly, particularly when it involves teenagers. It is difficult enough to raise one's own family, especially through the sometimes-tumultuous teen years, so it can be quite a chore to steer someone else's youngsters through this difficult period. But there are special people who have the right mix of love, warmth, example and caring discipline who do have the credentials to provide a proper parental condition for teenage foster children. And these are the people who now should give serious thought to offering their homes to the 40 teeneagers who need a secure home and family environment within which to handle and overcome their problems.

"There are few parents in this community who would not willingly have offered a helping hand to Terry Fox had he sought their assistance. Well, the teenagers needing foster homes in the Sault don't have the serious or visible handicaps Terry has -- but they are handicapped through the lack of a warm, healthy home environment. And, like Terry Fox, they need a comforting hand, a comforting voice, to help them get through their trials. How can we not help them, if we care and if we can?".

7. *FROM THE BOOKSHELF*

Job Evaluation. A copy of Local Government Bulletin No. 43 "Job Evaluation" is being sent to all Ontario municipalities with this issue of Background. This bulletin is intended to relieve the mystery that, for many people, surrounds the subject of job evaluation. It explains what is involved in the process and discusses the 4 most popular types of job evaluation. The subject will be of practical interest to all municipalities that have enough employees to use formal policies to administer the pay process. The bulletin will also be of interest to the small municipality having very few employees, but its practical application

will not be as great. Additional copies are available from the Ontario Government Bookstore. Price $1.00.

8. *ASSOCIATION NEWS*

ACRO. Effective 14 October 1980 the Association of Counties and Regions of Ontario moved to Suite 1100, 100 University Avenue, Toronto, Ontario M5J 1V6.

9. *PEOPLE AND PLACES*

P.J. Sidebottom has been appointed clerk for the Township of North Dorchester (57/21) Mr. Sidebottom was previously deputy-clerk for the Township of Anderdon.

The Simcoe County Board of Education's energy management committee reported recently that a "central programmable time controller" was installed at Twin Lakes Secondary School, Orillia, and in its first four months of operation saved an estimated $13,607 on utility costs.

After 68 years of representing Simcoe County, Lieutenant Governor John Graves Simcoe's coat of arms has become the official county insignia.

The St. Catharines Downtown Association and the St. Catharines Chamber of Commerce are planning to co-sponsor an anti-shoplifting seminar for the staff of the downtown retailers during October. The seminar will arm the floor staff with tips on how to spot a shoplifter and what to do when you apprehend one.

The Town of St. Marys recently celebrated a very successful 125th anniversary celebration. The first ceremony was the official opening of the St. Marys Day Care and Arts Centre, a 114-year old stone building formerly used as an elementary school. The town bought it in 1976 and renovated it for use both day and night.

Sault Ste. Marie's new anti-noise bylaw has been approved by the Ministry of the Environment and received third and final reading by city council. The bylaw establish quiet zones around hospitals, nursing homes, etc. and includes a table listing time restrictions for defined noises in quiet zones and residential areas.

We Need Your Help. Robert Ellison, of Hamilton, who is a member of a local Status of Women Committee, involved in exploring equal opportunities for women, is interested in finding out if any other municipalities have set up a Status of Women Committee. If so, please advise BACKGROUND and Mr. Ellison will be advised accordingly.

Quote of the Week. While discussing a City of Timmins resolution initiating the First Annual Prayer Breakfast for all elected municipal representatives at the recent Northeastern Ontario Municipal Association meeting, Alderman Don Collins said:

"Elected officials need all the help they can get".

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Minister

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Deputy Minister

80/43

24 October 1980

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I. *AROUND THE MINISTRIES*

Agriculture and Food

Non-Resident Agricultural Land Ownership. In response to a question in the Legislature on 6 October 1980, regarding the proclamation of Bill 60, An Act to require the Registration of Non-Resident Interests in Agricultural Land in Ontario, Agriculture and Food Minister Lorne Henderson replied:

"I made it quite clear that it would be a year and a half to two years before we would know what the extent of foreign ownership is in this province. Again I point out to the honourable members of this House that the bill in itself is retroactive legislation. It gives the individuals who now own land and reside outside Canada up to one year to register that. So whether it had been proclaimed 1 June before the

legislation was passed or 1 October matters very little. Mr. Speaker, for your information and for the information of the House, we have plans to proclaim the bill to be effective 1 December".

Consumer and Commercial Relations

Insurance Amendments. Consumer and Commercial Relations Minister Frank Drea introduced two insurance amendments on 10 October 1980 (See Bills 164 and 165 in Background 80/42), which offers better liability protection to victims of car accidents. An amendment to The Insurance Act will increase the minimum third party liability coverage for auto insurance policies from $100,000 to $200,000. The amendment to The Motor Vehicle Accident Claims Fund will increase the maximum amount payable from $100,000 to $200,000. Both amendments are scheduled to take effect 1 March 1981. Mr. Drea pointed out that the $100,000 minimum for third party liability coverage has become inadequate because of the effect inflation has had on the cost of medical care as well as auto repairs.

Raising the third party liability coverage is expected to increase premiums for those motorists who carry only the minimum $100,000 (approximately 19 per cent) by about five per cent. Ontario motorists have been required to carry a minimum of $100,000 third party liability insurance since The Compulsory Automobile Insurance Act took effect 1 March 1980.

Cornwall Consumer Education Project. Consumer and Commercial Relations Minister Frank Drea will address a special open meeting of the Cornwall Chamber of Commerce 4 November at 8 p.m. at St. Lawrence College Theatre. The meeting is co-sponsored by St. Lawrence College and will offer an opportunity for Cornwall residents to find out more about the ministry's model consumer education project. The Cornwall project is designed to provide a workable method for communities to offer self-help consumer education to people who may lack the skills necessary to function effectivel in the marketplace. When the last phase of the three-phase project is completed it will be used as a model for other Ontario communities which may want to offer a similar consumer self-help program.

Since 1979 the Consumer Information Centre of the ministry has been working to identify the consumer education needs of the Cornwall community. The assessment phase of the project was completed in March 1980 and the second or program implementation phase is under way now. Completion of phase two is targeted for March 1981. During the second phase the ministry's Cornwall project officer will work together with community representatives to tailormake consumer education programs to meet the identified needs. The last phase of the program will involve producing a manual which will document the Cornwall experience.

Energy

Municipal Energy Savings. The Ontario Government has launched a three-year program of close to $4 million to assist municipalities in energy conservation, Energy Minister Robert Welch announced recently. In an address to the annual meeting of the Association of Counties and Regions of Ontario (ACRO), the minister said the money will be set aside over the next three years to assist municipalities to carry out internal energy audits, and to establish or expand conservation programs within their own operations. The ministry has had a voluntary municipal energy conservation program in place since 1978, working with ACRO through the Municipal Liaison Committee. To date, about 150 energy coordinators have been appointed by municipalities across the province.

"We recognize that success in energy conservation requires that the municipal energy coordinators be highly placed in the municipal organization," Mr. Welch said. "We also recognize that these are busy people, and that, with their assistance from suitably trained energy auditors, their contribution and efforts can be substantially enhanced. I am confident that, along with the resources which you are dedicating to energy conservation, this audit program will provide the added impetus needed for us to achieve a highly successful program of energy conservation in municipalities across the province," the minister told the meeting.

Mr. Welch cited four examples of energy savings which have been achieved by Ontario municipalities: Kapuskasing reports reductions in its annual energy consumption of 12 per cent; Waterloo -- 13.5 per cent; Burlington -- 15 per cent and the Borough of Scarborough -- 20 per cent. It is estimated that Ontario municipalities spend between eight and 13 per cent of their tax dollars on energy. The minister stated that all governments have a responsibility to provide leadership in the field of energy conservation, and pointed out that in a recent study of public attitudes, 85 per cent of those polled did not believe that governments were doing enough to deal with the energy situation.

"Will citizens (undertake conservation measures) if they don't see their civic leaders doing all in their power to conserve energy and tax dollars on their behalf?" he asked. "And further, when citizens do take energy conservation measures themselves, they will not only expect their civic leaders to do the same, they will demand it," Mr. Welch said.

New Municipal Hydro-Electric Commission for Sudbury. Energy Minister Robert Welch advised the Legislature recently that a bill would be introduced to establish a new municipal hydro-electric commission for the City of Sudbury. This bill will be the first step towards the total restructuring of the municipal electric commissions in the Regional Municipality of Sudbury. As a result of this legislation, all of the customers presently served by Ontario Hydro within the area known as Broder-Dill or Ward Nine will be supplied by the new Sudbury Hydro-Electric Commission by 1 January 1981. Prior to introducing the bill, Mr. Welch said it would be reviewed with the local authorities, and MPPs and other interested groups.

"With respect to the remainder of the Sudbury Region," the minister said, "my ministry is reviewing a number of options to deal with the special circumstances of low density and low customer growth in this region, along with the Regions of Haldimand-Norfolk and Muskoka. These options will also be discussed with the local representatives at a later date with the objective of legislation covering the whole Region of Sudbury being ready to be introduced hopefully sometime during the coming year".

Government Services

Art Awards for Sudbury Government Building. In addition to the art awards previously announced by Government Services Minister Douglas Wiseman (see Background 80/40, page 4), awards have been made to three artists in northeastern Ontario for wallhangings which will be on display in public areas of the Ontario Government Building in Sudbury. In total $42,000 has now been awarded to 23 local and native artists of Manitoulin Island and the surrounding area. The three winning artists are: Don Barton (Sudbury), Janet Clark(Sudbury) and Jane Perry(North Bay).

Health

Nursing Home for Huntsville. The former Huntsville Hospital will be used to provide the area with 50 nursing-home beds. In making the announcement, Muskoka MPP Frank Miller, Treasurer and Minister of Economics, said that Health Minister Dennis Timbrell had advised him that the building would be completely renovated to accommodate the new facilities. The home is to be operated by the Huntsville District Nursing Home Corporation made up of the board of directors of the Huntsville District Memorial Hospital, whose proposal was one of eight submitted. Renovation and construction work is expected to begin early this winter and to be completed for occupancy in the fall of 1981.

Mr. Miller also said he had been advised by Community and Social Services Minister Keith Norton, that as a result of the approval of the plan for the nursing home, Mr. Norton felt it was a good opportunity for his ministry to approach the corporation with a view to adding up to 25 beds within the complex. "These 25 beds would be funded as a Home for the Aged residential care unit, which is particularly timely since the Muskoka area has the lowest rate of residential care beds to elderly population in the province," Mr. Norton said.

Porcupine General Hospital. The Board of the Porcupine General Hospital, South Porcupine, is awarding a $1.4 million construction contract to provide 30 chronic beds and additional new facilities to Roy Construction Limited of Timmins. The hospital will be converting 18 of its acute treatment beds to chronic use and adding new beds for a total chronic care unit of 30 beds. In addition, plans provide for new physiotherapy and occupational therapy departments, a patient lounge and dining area, a hairdressing salon and additional storage facilities for the hospital. Health Minister Dennis Timbrell said: "The Porcupine General Hospital project exemplifies the current changes in the health care delivery system to meet expanding chronic care needs. By converting active treatment beds currrently occupied by chronic patients, we are able to provide facilities and programs more appropriate to the changing needs of a community". Total project cost for the chronic unit, including equipment, furnishing, etc., are estimated at $1.6 million. The ministry will contribute two-thirds of the total project cost, with the hospital board and the community providing the remaining one-third share.

Grants. A grant of $550,000 has been made to the James Bay General Hospital for new nursing staff residences in Moosonee and renovations to nurses' residences in Attawapiskat and Fort Albany. The improved quarters should provide greater incentive in attracting nurses to the area.

Intergovernmental Affairs

The Need for Budgetary Control. Intergovernmental Affairs Minister Thomas Wells recently sent the following letter to all municipalities:

"Recently there has come to my attention a number of cases of municipalities getting into financial problems; I am, therefore, taking this opportunity to write to every municipality to urge it to review its internal procedures for budgetary control. The vast majority of municipalities avoided such difficulties and this indicates that their systems are working effectively. Nevertheless all good organizations monitor their methods in case changing circumstances require changes in their operating systems. May I therefore urge all of you to appraise your systems of budgetary control to ensure that they are adequate.

"Those municipalities whose staff resources are slender may wish to consider obtaining external assistance in carrying out such a review. Your local office of the Field Services Branch could be consulted. In some instances the services of a management consultant may be required. For some municipalities their municipal auditor, by agreement, already reviews budgetary control measures in the course of his annual audits. Where this is not already being done a municipality may find that a special arrangement with its auditor is the cheapest way of obtaining necessary external assistance in a budgetary control review.

"This ministry, for its part, is taking steps to help improve the situation over the longer term. The Local Government Division is actively working with the co-operation of municipal treasurers and municipal auditors in developing measures to improve municipal financial management. A standard accounting system for the smaller municipalities, with associated budgetary control features, will be completed later this year. We are working with a large city and its consultants in the development of its management systems, with another city in performance measurement development, and with a third municipality in appraising its zero-base budgeting experience. We intend to prepare case studies on all these for distribution across Ontario.

"Our publication of financial procedures bulletins is continuing and we are preparing a special monograph dealing with current developments in municipal budgeting. In addition we have started on a major review of the municipal auditing function which will include an appraisal of recommendations relating to the changing role of the auditor. We are currently discussing with the Advisory Committee of Treasurers of the Association of Municipal Clerks and Treasurers of Ontario the improvement of the financial management indicators used by the Field Services Branch to assess the financial status of municipalities, and I hope we shall be able to make these available to every Ontario municipal treasurer.

"However all these steps take time and the resources of the Government are limited. I therefore urge municipalities in the meantime to arrange to have their own budgetary control systems examined and to institute any necessary corrective action".

Natural Resources

Trials Continue on Rabies Bait. A second trial-run to test the feasibility of using meat balls to carry an oral rabies vaccine for wildlife began 16 October, Natural Resources Minister James Auld announced. In a test last March, the ministry distributed 20,000 tetracycline-treated meat balls by aircraft into Huron County bush areas. "A total of 40,000 meat balls contained in small plastic bags, are being dropped this month over Wingham and Owen Sound areas to test this type of distribution," Mr. Auld said. "Hamburger meat balls, readily devoured by foxes and skunks, the province's main rabies carriers, are believed to be the most effective method of eventually administering the vaccine," the minister added.

Ministry research scientist Dennis Voigt says that in 1981 the meat balls may carry doses of the vaccine which is presently being developed. For trial purposes, they now contain only small quantities of a marking agent, tetracycline, more commonly known as an antibiotic. Teeth of bait-eating foxes and skunks will show golden yellow fluorescent lines under an ultra-violet microscope. Local hunters and trappers assist the program by turning over captured foxes and skunks to the rabies unit of the ministry's wildlife research station at Maple, Ontario. Mr. Voigt says results of trials held last fall showed that 74 per cent of the foxes and 56 per cent of the skunks captured had taken the bait.

Falcons Return to Algonquin Park. The ministry's five-year program to re-establish peregrine falcons in Algonquin Provincial Park received an unexpected boost from the Canadian Wildlife Service this summer. Instead of the original eight promised, 16 young peregrines were received from the federal service's captive breeding facility at Camp Wainwright, Alberta, where a bumper crop of young falcons was produced in 1980. Peregrine falcons were first released in Algonquin Park in 1977 in an attempt to re-establish a breeding population of this endangered species in Ontario. The decline of this bird is attributed to massive reproductive failures linked with DDT contamination of its food supply. After the initial 1977 release of four birds, eight birds were released in 1978, followed by an additional eight in 1979, bringing the total releases for the first three years of the project to 20 young falcons.

It is the hope of MNR biologists, that in spite of the high mortality rates for young birds of prey, some of the released birds will survive and will return from migration to eventually establish a breeding population. The program got an encouragi report in June during an aerial survey of historial peregrine nesting sites in Algonquin Park. A falcon observed by a survey crew seemed to be a peregrine, but identification was not complete. This constitutes the first hopeful sign that the species may one day re-occupy the cliffs of Algonquin Park.

Solicitor General

New Mobile Rescue Training Unit. A comprehensive program to improve crash rescue operations in Ontario has been announced by Solicitor General Roy McMurtry. In its initial stage, the program will concentrate on developing uniform training standards across the province and on improving coordination of emergency services at accident scenes. The office of the Fire Marshal has been assigned responsibility to develop and coordinate the extrication program. Mr. McMurtry inspected the Fire Marshal's new mobile rescue training unit, which is one of the most advanced vehicle of its kind in North America. This unit will provide training for municipal fire departments the Ontario Provincial Police and other emergency services. The vehicle is fully outfitted with the latest in specialized rescue equipment and training aids. It is equipped to fight small fires, and, during an extended emergency such as the train derailment in Mississauga, can function in conjunction with the OPP command centre.

Two experts in extrication techniques have been hired to coordinate training. They wil work with the Fire Services Advisors in the 14 districts across Ontario in developing a higher standard of professionalism in rescue techniques. The Ontario Fire College, which has included extrication in its curricula for the last two years, will expand its course offering. Fire college instructors have already developed basic and advanced rescue courses to be given at Gravenhurst and in the field. This year, so far, 66 instructors, each representing a different municipality, have been given the expertise to train their own firefighters. In addition, the Fire Marshal's office has received more than 20 requests for field training. Courses are being scheduled now for Peterborough, St. Catharines and Sarnia.

The Fire Advisory Services Unit has tested a basic rescue kit worth about $2,000, and municipalities will be encouraged to purchase this equipment, Mr. McMurtry announced that the OPP would take responsibility for rescue operations on remote sections of highway where firefighters would not be available. The program announced by the minister resulted from the recommendations of several government committees which studied the problem.

Treasury and Economics

Anticipating the Federal Budget. Excerpts from a statement to the Legislature on the State of the Economy by Treasurer Frank Miller on 7 October 1980:

"Because of the need to address these major problems, I am awaiting the upcoming federal budget with a great deal of expectation, and hope. The decisions taken in that document, will have a critical impact on the country as a whole, and on the economy of this province. The minimum requirements of the federal budget are as follows:

-- A clear diagnosis of our national economic situation.

-- Details of a systematic program to control government spending and bring the federal deficit under control.

-- Careful assessment of various measures to provide short-term stimulus to the economy; hopefully, this will include discussions with the provinces on immediate action.

-- Recognition that substantial personal and corporate tax increases are not appropriate to this recessionary period and will not contribute to national economic growth.

-- Movement towards the resolution of energy pricing and revenue sharing that will allow new projects to proceed and provide a larger federal presence in energy revenues.

-- A fiscal plan to reduce foreign-oil dependency and improve Canada's competitiveness in both industrial and commercial sectors.

"Finally, the Government of Canada must also recognize the increasing duality of Canada's economy. By that, I mean booming resource-based economic performance in some regions co-existing with recession in other parts of the country. ... such as the restrictive high-interest-rate policy pursued by the Bank of Canada, no longer works to resolve difficult economic problems. The high interest rates of the first half of this year neither reduced unemployment nor contributed to the fight against inflation. In fact, they were a significant pressure towards higher inflation. As well, although traditionally applied monetary policy may have its intended effect in one part of the economy, it often acts in an entirely contrary manner in another.

"Mr. MacEachen's budget, therefore, must also reflect very careful consideration of the likely impact of monetary policy on all sectors of the economy, rather than the theoretical purpose. I would hope that a check on the trend towards higher interest rates would form part of his thinking. In concluding Mr. Speaker, I would like to emphasize that I am very optimistic about Canada's and Ontario's medium- and long-term prospects. External factors combined with a resurgence of domestic demand will place us on the path to improved economic performance. I fully expect a new wave of consumer buying of the fuel-efficient automobiles with a resultant decline in the import share of Canada's car-sales market. Residential construction should also recover as the industry responds and adjusts to demographic changes and new patterns in housing demand.

"The concerted efforts of all levels of government are essential to produce the level of economic performance that we should expect from this country. Initiative now rests with the federal government through Mr. MacEachen's first budget. I will be studying the effects of that budget on the people and on the economy of Ontario to determine if further initiatives are required".

2. *NEW LEGISLATION*

Bill 166. Private Member's Bill. An Act to amend The Non-resident Agricultural Land Interests Registration Act, 1980 (D. MacDonald, York South). First Reading 10 October 1980.

The purpose of the Bill is to amend the Act by requiring the Minister to appoint a Director to administer the Act and by requiring the Minister to appoint inspectors to enforce the Act. Further, the Bill provides for a moratorium on the sale of agricultural land in Ontario to non-resident persons for a period of time consistent with the time requirements provided in the Act for the registration of agricultural land holdings of non-resident persons. It also requires the Minister, after such registration has been completed, to table a report in the Assembly on the extent of non-resident agricultural land holdings in Ontario.

Bill 167. Government Bill. An Act to amend The Chiropody Act (Hon. D. Timbrell). First Reading 14 October 1980.

The purpose of the Bill is to change the composition of the Board of Regents from five persons to not fewer than three and not more than seven persons; and adds a new section with authorizes the Lieutenant Governor in Council to make, amend or revoke a regulation if the Minister of Health has requested in writing that the Board of Regents do so and the Board has failed to do so within 60 days after the request.

Bill 168. Government Bill. An Act to amend The Juries Act, 1974 (Hon. R. McMurtry) First Reading 14 October 1980.

The purpose of the Bill is to add the following as being eligible for jury duty; persons 70 years of age or more, members of a religious order, and blind persons. Blind persons and persons over 70 may elect not to serve as jurors. Justices of the peace are ineligible to serve as jurors.

Bill 169. Government Bill. An Act to provide for Liability for Injuries caused by Dogs (Hon. R. McMurtry) First Reading 14 October 1980.

The purpose of the Bill is to replace the present Vicious Dogs Act and to make the owner civilly liable for damages resulting from an attack by his dog. The liability does not depend on negligence and the common law principle of scienter requiring foreknowledge of the dog's vicious propensity is removed. The owner's liability is reduced by the extent to which the victim's own fault or negligence caused the attack and the owner is entitled to contribution or indemnity from any other persons at fault. A procedure for ordering destruction of the dog is retained with guidelines for the court to consider.

Bill 170. Government Bill. An Act to erect the Township of Gloucester into a City Municipality (Hon. T. Wells) First Reading 14 October 1980.

The purpose of the Bill is to erect the Township of Gloucester into a city municipality effective 1 January 1981.

Bill 171. Government Bill. An Act to provide for the Validation of Certain Adoption Orders made under The Child Welfare Act, 1978 (Hon. K. Norton) First Reading 16 October 1980.

The purpose of the Bill is to make it clear tht an adoption order that was made by the Supreme Court or a county or district court with respect to a proceeding commenced before The Child Welfare Act, 1978 came into force is a valid order notwithstanding that the order was not made by a provincial court (family division) on the Unified Family Court.

Bill 172. Government Bill. An Act to amend The Municipal Affairs Act (Hon. T. Wells) First Reading 16 October 1980.

As section 53 of the Act now reads, the person paying the arrears of taxes under the circumstances set out is entitled, with the approval of the ministry, to a conveyance of the land. As re-enacted, the ministry may, where it appears just to do so, direct instead the registration of a redemption certificate, thereby vesting the land in the persons who would be entitled thereto if the tax arrears certificate had not been registered, according to their respective interests. If the land is redeemed by a person other than the owner that person has a lien upon the owner's interest in the land for the amount paid.

Legislation Update

Bill 59. Government Bill. An Act to amend The Game and Fish Act (See Background 80/18, page 15) Second Reading 14 October 1980 and Ordered for Committee of the Whole House. Reported 21 October 1980 with certain amendments.

3. *THE FEDERAL SCENE*

More Funds for Acid-Rain Research. Environment Minister John Roberts has announced that the federal government will spend $41 million on research into acid rain over the next four years. The original 1980-81 acid-rain budget of $4 million will be increased to $11.5 million to enlarge some studies or start new ones. In the three following years the government is committed to spend another $29.5 million on studies. Mr. Roberts said this was in addition to ongoing research by the departments of Energy, Mines and Resources and Agriculture. The scientific, engineering and socio-economic research will deal with such problems as effects of acid rain on human health, fish, wildlife, forests and crops, how to predict effects and how to protect endangered areas.

4. *NOTES FROM THE PROVINCES*

New Brunswick. The spraying of New Brunswick forests to kill spruce budworm will continue next year but more selectively, Natural Resources Minister J. W. Bird said recently. New mapping and spray techniques will allow the anti-budworm spray to be concentrated in areas where it will do the most good.

Quebec. The Quebec government is tackling water pollution problems with a $6 billion cleanup program, expected to take more than 10 years. Robert Tetreault, director of the province's water-purification program said it would be a generous estimate to say eight per cent of Quebec's municipal sewage is treated. There are 125 to 130 plants in 1,600 communities, but many serve only small towns and are not 100 per cent efficient. Through the cleanup program, announced by Environment Minister Marcel Leger in 1978, Quebec is signing agreements with municipalities whereby it pays 90 per cent of the capital cost of sewage treatment plants and 66 to 90 per cent of sewer lines. "There has been a fantastic change in Quebecers' attitudes in the last 10 years," said Mr. Tetrenault. "Municipal politicians used to say they had other

priorities and sewage treatment cost too much, but now this view has disappeared".

Saskatchewan. Legislation requiring the mandatory use of seat belts is probably the most important and significant traffic safety effort that legislators have adopted in the last decade, Wes Robbins, Minister responsible for Saskatchewan Government Insurance, said recently. During the last four years in Saskatchewan, the fatality injury rates from traffic accidents have been moved back to 1971 levels. More specifically, he said, it means there were 8,350 fewer persons injured and killed in traffic accidents in the last four years than if the trend which developed in the early 1970s had gone unchecked. Mr. Robbins said that since July of this year when Saskatchewan extended the seat belt legislation to include all occupants, including new-born babies, it is reasonable to assume that there will be further decreases in the fatality and injury rates from traffic accidents. It is also critical, he said, to maintain pressure on the federal government to encourage development of a national transportation policy that will recognize the importance of federal-provincial cost sharing to upgrade highways that are truly national in scope.

5. *VIEWPOINT*

No Sense Chasing Cents. From an editorial in the Sudbury Star, 9 October 1980:

"It was a very short news item, as was only proper, because it was dealing in cents as opposed to millions of dollars, which is usually the case with the government at Ottawa. The public treasury almost paid out $1.10 that it should not have. But it would come as a relief to the Canadian taxpayer to know that it caught up with its own error and got every cent of that $1.10 back -- by deducting it from the pension cheque of a 73-year old, widow in Vancouver. It took a little time, of course. The error had been perpetuated for eight years before it was spotted.

"The Vancouver woman had been getting monthly cheques from Ottawa for $67.65. She was only entitled to receive $67.64. The government was in the happy position of not even having to go after her for it; a simple case of taking it out of the next cheque. Apart altogether from the absurdity of a government that can waste millions in unused rented space, unused language courses and a multitude of other ways going after a sum like $1.10, isn't there someone in that vast and well-paid bureaucracy with enough authority (and good sense) to say 'forget it' when something so innocuous pops up in the daily routine?

"In this day and age it is easy to blame a computer for perpetuating a billing or ledger error,but somewhere at the end of the line, when mistakes have to be rectified, there has to be a real live person. Preferably one who can think logically".

6. *DID YOU KNOW?*

Kapuskasing's Long Term Disability Plan. Excerpts from a presentation by Kapuskasing's administrator M. K. Rukavina to Zone-8 of the Clerks and Treasurers earlier this year. Mr. Rukavina asked the question:"what is the purpose of a sick leave plan?". He replied that in his view, sick leave must be treated as insurance, and not as a reward for not being sick or as a savings plan to yield future dividends when an employee leaves his employment. The primary intent of sick leave is to provide protection for long term absences where an employee would have income problems without some type of a plan. "Sick leave plans as we commonly know them," he said, "were the creation of the government sector where this supposedly inexpensive benefit was included for employees to make up for their generally lower pay than in the private sector".

He pointed out that one of the problems with the monthly accumulation of sick leave days "is that some people get the feeling that the time is coming to them, whether really sick or not, and human nature being what it is, they formulate ideas on how to use up this time that is coming to them, either by taking the 1½ days every month or some time during this year". He added that another source of abuse of the conventional sick leave plan by a minority of employees is when they reach their maximum accumulation and start to use up the monthly accumulation as it occurs.

"During the year 1975 our sick leave absence costs totalled $23,900," Mr. Rukavina said, "without taking into account the replacement cost to fill in for the absent employee, so that the effective cost (without taking into account fringe benefits which run at 30 per cent) was in the order of $35,000 as about one-half of the employees are required to be replaced for short term absences... With our concern with costs and which would only rise in the future, we were able to negotiate a weekly indemnity and long term disability plan to replace the sick leave provisions, effective 1 October 1976. The weekly indemnity plan provides for no payment during the first three days of absence (unless off due to an off-duty accident or confined to hospital) and 70 per cent of regular pay commencing on the fourth day. The 70 per cent feature continues for one year subject to regular confirmation from the doctor on the legitimacy of the absence. The long term disability plan takes effect after one year of absence under weekly indemnity and is payable at 50 per cent of regular pay ad infinitum with the absence depending on working seniority, one day disability of each day of seniority.

"In order to accomodate those faithful employees who had accumulated a reasonable number of sick leave days for insurance in the eventuality of being off work for a prolonged period, we negotiated that 50 per cent of any accumulated sick leave under the old plan could be carried over and used to augment the first three days of absence and the added 30 per cent from the fourth day on. Thus those employees who had an existing accumulation for some period of time will be able to still receive 100 per cent pay until their existing accumulation is used up... We have opted to be our own insurers of the plan rather than through an insurance firm at an added cost of their servicing fees.. We do not provide a reserve to look after the costs involved and budget based on previous experience. In our view estimating for employee absence is no different than estimating for snow removal costs as it is impossible to estimate or project exactly but after all the entire municipal budget is one's best estimate.

"In conclusion, we have found that our new plan has been well received, provides aid when it is really required (for long term absences), is less costly than the old plan and has resulted in greater efficiency by less frequent absences".

7. *ASSOCIATION NEWS*

A.M.C.T.O. The Municipal Administration Program has been developed by the Association of Municipal Clerks and Treasurers of Ontario (AMCTO) and represents the culmination of involvement from several bodies and individuals; specifically, the Association's Education Committee and Course Revision Sub-Committee, the Ministry of Intergovernmental Affairs, the Community Colleges offering municipal administration courses, the School of Adult Education of McMaster University and Dr. C. R. Tindal, (Tindal Consulting Limited) Coordinator of Course Development of the Municipal Administration Program. Those students wishing to become members in the AMCTO are advised to write directly to the following address at the same time as they first register in the Correspondence Program. The Secretary-Treasurer, Association of Municipal Clerks and Treasurers of Ontario, Suite 1108, 100 University Avenue, Toronto, M5J 1V6 (416) 593-1400.

The new program will consist of five units, four of which are required to obtain a Certificate. The student must complete Units 1 and 2. Students can select two of the remaining three elective units. It is anticipated that students will take Unit 3 on financial administration and either Unit 4 or 5 dealing with management in small

or large municipalities. However, the choice among the three optional units will be left entirely up to the student. The first two units of the course are intended as an introduction to municipal government. The third unit of the course is primarily concerned with financial administration, and in the final two units emphasis is placed on studying management in the municipal sphere.

Students can sign up for units of the course at any time during the year. Students must complete the University Registration form, available through the School of Adult Education, and attach the fee in order to be properly registered. All cheques should be made payable to McMaster University. For further information contact the Supervisor, Municipal Administration Program, School of Adult Education, Gilmour Hall, Room 121, McMaster University, Hamilton, Ontario L8S 4L8, (416) 525-9140 Ext. 4321.

O.M.P.A. At the fall conference of the Ontario Municipal Personnel Administration held in the City of Ottawa on 25-26 September 1980, the following persons were elected to the Board of Directors: President Terry Hallman (Region of Waterloo) Vice President Jack Yeo (Region of Niagara) and Directors Ed O'Reilly (Kingston and Frontenac, Lennox and Addington Health Unit), George Metcalfe, (Etobicoke), Grant Armstrong (Nepean) and Garth Brillinger (Timmins). The administrative assistant is Ted Outram and the mailing address of the association is 100 University Avenue, Suite 902, Toronto, M5J 1V6.

O.P.A. During the annual conference of the Ontario Parks Association held in Guelph in August, twelve resolutions were passed, including: an endorsement of the appointment of Bob Secord as assistant deputy minister of the Ministry of Culture and Recreation; to stress the urgency of finding a solution to acid rain by the provincial and federal governments; to encourage members to implement designs to assist disabled persons in using parks as part of the OPA's effort in conjunction with the International Year of Disabled Persons in 1981; to broaden the criteria for grants outlined in the Ontario Parks Assistance Act and to increase the grant ceiling; and to request the Ministry of Housing to review the White Paper on Planning with specific reference to the dedication of parkland. OPA is in favour of the 5 per cent parks dedication in residential developments but wants more than two per cent in industrial zones and also wants option of cash in lieu.

A.P.E.O. The Association of Professional Engineers of Ontario will make several presentations and awards on 25 October 1980, including citizenship awards to James Hooper, city engineer and director of public works for the City of Peterborough; David Landalls, city engineer for the City of Welland and Conrad Eidt, director of engineering for the Region of Niagara. Hugh W. Adcock, former assistant deputy minister, Ministry of Transportation and Communications and Whit Bradley, former CAO of the Region of Waterloo will be awarded the New Order of the Sons of Martha.

I.C.U.R.R. Included with this issue of Background to all Ontario municipalities is an information booklet outlining the services provided to municipalities by the Intergovernmental Committee on Urban and Regional Research. For the past two years the I.C.U.R.R. has been putting a great deal on emphasis on its work at the municipal level. This has resulted in 200 municipalities from all provinces and territories subscribing to ICURR's services. In the future, ICURR intends not only to maintain the same level of involvement with municipalities across Canada but to intensify it and cover not only matters related to planning issues, but also the field of municipal management, municipal financing and budgeting and general municipal administration. The first step in that direction is to send all municipalities in Canada a brochure outlining the variety of services available from ICURR. It is hoped that this brochure will provide good basic information about ICURR. However, should you require further information please do not hesitate to get in touch with the ICURR secretariat at 36 Wellesley Street West, Toronto, M4Y 1G1. (416) 920-7712.

Bob Serena has been involved with planning for the City of Burlington and area since 1 February 1949. Mr. Serena will be retiring on 30 November and the city is arranging a dinner for him on 30 October. For details contact Ed Badger (416) 335-7656.

A 239-page community and recreation resource directory, the result of a 15-week study conducted by three students on a summer employment grant, is now available in Simcoe County's 35 municipal offices.

Councillor Jack Southall of the Town of Dundas will not seek re-election in November. Councillor Southall was elected to the Public Utilities Commission in 1957, was a member of council from 1959 to 1964, deputy reeve 1965 and reeve from 1965 to 1973. He was the last warden of Wellington County in 1974.

Elsie Stevens has submitted her resignation as clerk-treasurer of Jocelyn Township effective 1 January. Mrs. Stevens has served as a township official for 30 years (82/10).

Alderman Jim Stowe, the elder statesman and patriach of Hamilton city council will not seek re-election in November after 14 years on council.

Mayor Ernie Strum of Bruce Mines will not seek re-election in November. At the end of this term, Mayor Strum will have served six years as head of council and he also sat as a councillor for several years.

The Sturgeon Falls fire department will no longer make use of the familiar municipal siren, but, instead, will notify its volunteers of a fire through the use of a newly-acquired paging system. "This system, I expect, will likely cut our response time," Fire chief Richard Savage said, "and I hope to see two or three volunteers at the scene before the truck gets there".

Municipalities shouldn't have to spend so much taxpayers' money defending their planning documents, the retiring West Nissouri Township clerk-treasurer says. Crawford Sutherland, retiring after 28 years of service, said that municipalities often face costs of several hundred dollars to defend their official plans and zoning bylaws against objections by developers, who only stand to profit if they are successful. Mr. Sutherland also advocates the return of ratepayers' meetings at nomination time.

Brian C. Switzer has been appointed clerk for the City of Kanata (15/2) effective 31 October 1980. Mr. Switzer is currently deputy-clerk for the City of Oshawa.

Thessalon Township council is considering a number of ways to combat the amount of outstanding taxes.

Thorold taxpayers still owe $845,784 in back taxes. City administrator Charles Ort said most of the property taxes had been paid, and it was mostly overdue business taxes. Alderman Norma Roach said the solution to the problem might be to publish the names of all those delinquent in the newspaper.

Bill Townshend, director of education for the Waterloo board of education, is hopeful that the new trespass law will help authorities deal with an increasing number of troublemakers and vandals who are on school property illegally.

Alderman Fern Tremblay of Timmins has received support of his resolution for the city to initiate what he calls the first prayer breakfast meeting for elected and appointed municipal officials. The meeting should be held shortly after the 10 November municipal election and is to include the seven territorial districts making up the Federation of Northern Ontario Municipalities.

Jacques Trottier has been appointed secretary-treasurer for the Improvement District of Dubreuilville (83/24). Mr. Trottier was previously clerk for the former Improvement District of Val Albert, clerk treasurer for Kapuskasing and has been employed in the private sector since 1974.

City of Waterloo firemen have received an arbitration award increasing their salaries by a total of 15.4 per cent making them the highest paid in the region. Waterloo Mayor Marjorie Carroll said the arbitration board decision is "dissappointing" in light of negotiations with other city workers who accepted increases this year of about nine per cent. The increase will raise a first class fireman's salary to $23,150 by 1 December from $20,000 at the same time last year.

Waterloo region saved about $60,000 during the first half of this year through its energy conservation program.

Mayor William Waters of the Town of Parkhill will not seek re-election this fall. Mayor Waters is completing his ninth year in that office.

The official opening of the Wawa airport took place on 16 September 1980 with Transportation Minister James Snow, Northern Affairs Minister Leo Bernier, and MPP Bud Wildman in attendance. The airport complex was jointly funded by the province and Michipicoten Township.

Wellesley Township council voted 4-2 at a recent meeting to drop the ward system. The OMB will be asked to implement the change for the 1982 elections. The township is now divided into four wards with two councillors elected from each. Mayor Conrad Rupnow said that electing councillors at large means council will be "concerned with the over-all township," rather than individual wards.

Vandals and careless youngsters have done nearly $200,000 damage to Guelph and Wellington County schools since 1974. The Wellington County board of education was advised recently that the per capita cost for repairs locally is far lower than the provincial average. The report to the board added: "We recognize that vandalism whether extensive or slight is terribly wasteful, but also believe that if we start beating drums and challenging youngsters, we will lose heavily".

Mayor Bob Saracino and members of Port Colborne city council honoured retiring CAO Joe Wilhelm at a dinner-dance on 12 September 1980.

Quote of the Week. While discussing the design of a new regional headquarters for the Region of Niagara, Councillor Bob Bell of St. Catharines said:

"I'd rather catch hell out there for doing something than doing nothing".

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background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/44 31 October 1980

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1. AT QUEEN'S PARK

Police and Firefighters Bravery Awards. Premier William Davis has announced special awards of the Ontario Medal for Police Bravery and the Ontario Medal for Firefighters Bravery to the Peel Regional Police Force and the Mississauga Fire Department for their outstanding work during the Mississauga train derailment. The special awards were recommended by the Advisory Councils which review the nominations each year for the medals. In the case of the Peel Regional Police, the citation says the award is for "outstanding performance of duty during the Mississauga train derailment and fire and their skillful handling of the evacuation of the area". The Advisory Council on Firefighters notes the Mississauga firefighters deserve the special award "for their courageous and skillful actions during the Mississauga train derailment and the

resultant fire". In making the award, Premier Davis said: "The work of these two forces is truly commendable and is serving as a model to similar agencies around the world who must plan for large-scale disasters. I congratulate the officers and each and every man who played a role in the successful outcome of this event".

Two policemen and two firemen were also named by the councils as recipients of the medals for outstanding acts of courage in the performance of their duty. The Police Bravery Medal was awarded posthumously to Constable Michael Sweet, of the Metropolitan Toronto Police Force who died in a gun battle with two men who had taken hostages during a failed break-in attempt. Constable Mark DesNoyers, of the Cornwall Police Force, was awarded the medal for his daring rescue of a man from a submerged car in a canal. Firefighter David W. Joyce, of the Ottawa Fire Department, was awarded the Firefighters' Medal for the daring rescue of two girls from an ice flow in the fast-moving Ottawa River. The medal was also awarded to Chief Harry Yost of the Milverton, Mornington, Ellice Fire Area who risked his own life to save a maintenance foreman who had fallen into a blazing exterior dust extricator.

The investiture for the Ontario Medal for Police Bravery and the Ontario Medal for Firefighters' Bravery was held in the Legislative Building on 27 October 1980. The awards were presented by Lieutenant Governor John B. Aird. In presenting the recipients, Premier Davis said: "Those here tonight then, are the bravest of the brave. The winners are outstanding examples of the men and women who assume as a pledge and duty the safety and well-being of their fellow citizens. Their deeds fully exhibit that theirs is a vocation that requires sacrifice, valour and an essential belief in the dignity of man and dedication to the ideals of a free society. Yet, they would be the first to acknowledge that each day across the province similar acts of courage, intelligence and compassion are performed by others like them in the course of their work. We hope that the honour we pay the winners tonight will be recognized as due homage to their fellow officers whose exploits may never even reach the newspapers".

Appointments. Premier Davis has announced the following appointments:

-- Dr. Robert G. Martin of Sault Ste. Marie as a member of the Ontario Council for the Arts.

-- Harry L. Singer of Don Mills as a member of the Council Registration Appeal Tribunal.

-- W. Allan Campbell, Q.C., of Oakville and Joseph A. Bisceglia of Sault Ste. Marie as Councillors of the Council of the Association of Professional Engineers of the Province of Ontario.

-- Donald Austin of Dryden and George Klosler of Mount Elgin as members of the Ontario Telephone Service Commission.

-- J. Bruce Jamieson of Ottawa to the Board of Directors of the Ontario Heritage Foundation.

-- Linda Silver Dranoff of Toronto as vice-chairman of the Ontario Status of Women Council.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Junior Farmers Help at Royal. About 50 Junior Farmers will help city children learn more about agriculture at the Royal Agricultural Winter Fair 13 to 22 November 1980. For the second year, guided tours for Metro Toronto and area elementary school pupils will be sponsored by the Junior Farmer's Association of Ontario, which has more than 7,800 members aged 15 to 30. Last years's tours were so popular that the association sent letters to all Metro Toronto and area elementary schools early this fall. The response filled all the available tour slots by early October. The 15 daily tours will cover the fair's major attractions. Guides will help students identify various breeds and explain the commercial importance of different livestock species. The Junior Farmers have also prepared a creative quiz for each child. The kit includes games, puzzles and questions about the fair.

Ontario Food Mission. Agriculture and Food Minister Lorne Henderson has announced that a recent Ontario food sales mission to Buffalo, N.Y., generated more than $5 million worth of export business. It was part of his ministry's Export Market Development Program, which includes regular missions to the United States, Europe, Britain, the Caribbean, Middle East and Far East.

Attorney General

National Policy Needed for Land Claims. The federal government must establish a national policy in dealing with aboriginal land claims, or claims such as the one filed by the Temagami Indian Band, will continue to be bogged down in the judicial system, Attorney General Roy McMurtry said in Kirkland Lake recently. "Alternative methods of resolving land claims must be found and the federal and provincial governments must work together, but the challenge of finding an alternate process is very difficult," the minister said. The Temagami Indian Band's claim, includes 4,000 square miles, containing 3 towns and 127 townships. The land caution was filed in August 1973, and since that time, no new development has been allowed on the land in question.

15 Provincial Offences Courts Designated for French Language Services. The minister recently announced that 15 Provincial Offences Courts in five counties and districts have been designated for French language services. The designations, effective 21 October 1980, provide French language services in the following Provincial Offences Courts: Hornepayne, Hearst, Kapuskasing, Smooth Rock Falls, Cochrane and Timmins in the Territorial District of Cochrane; Ottawa in the Judicial District of Ottawa-Carleton; L'Orignal, Hawkesbury and Rockland in the United Counties of Prescott and Russell; Sudbury and Espanola in the Territorial District of Sudbury; and Sturgeon Falls, North Bay and Mattawa in the Territorial District of Nipissing. Provincial Offences Courts deal with all offences against provincial laws and regulations, including offences under The Highway Traffic Act and offences under other provincial statutes such as The Liquor Licence Act and The Game and Fish Act. The courts also hear offences under various municipal bylaws.

Anyone charged with violating a provincial statute or municipal bylaw in the five newly-designated counties and districts will be able to request a trial in French if he or she wishes to plead "Not Guilty" to the charge. A defendant who wishes to plead guilty with an explanation will be able to drop in during specified times at the court named on the offence notice and appear before a justice. The defendant may request that the hearing be conducted in the French language. The minister added: "We are working towards designating additional courts in the near future, particularly in the Cornwall area".

Colleges and Universities

Community Industrial Training Council. Excerpts from a statement to the Legislature by Colleges and Universities Minister Bette Stephenson on 6 October 1980:

"One of the most important activities in which we have been involved is one that has been entirely sponsored by the government of Ontario -- the community industrial training council. We have 52 of these in the province right now in communities scattered from Windsor to Cornwall and from Toronto to Thunder Bay. They are active committees involving representatives of various sectors within the community; employer trade unions, educators at the secondary level, at the community college level and at the university level, those with a specific interest in skills training, technical teachers, co-operative education teachers, people who have a very active interest and a capacity to deal with the matter of providing training in order to improve the skills of those who are working within our industries.

"Originally, those committees were dedicated to the concept of encouraging adolescents, people in school, to become concerned about skills training as a career choice as a reasonable option for the remainder of their lifetime. Certainly, they were very specifically, originally interested especially in employer-sponsored training programs and the improvement of other forms of training within industry. However, in the last months, several of these community industrial training councils have become actively involved in the business of devising, on the basis of local need and local responsibility, and locally available facilities, upgrading skills training programs or retraining programs specifically for laid-off workers.

"In both Brantford and Windsor we have examples right now of community industrial training councils who have taken this problem unto themselves with the guidance and assistance of the colleges branch of the Ministry of Colleges and Universities. In Brantford, they have established a program that is functioning right now on behalf of a large number of workers laid off from White, to provide them with skills training of a very significant type which will, in fact, encourage their employment outside of their usual employment area in the industrial field. A proposal in Windsor, which looks most optimistic at this point, involves a number of United Auto Workers laid-off auto workers in terms of really developing some highly skilled journeymen out of a group of people who are only semi-skilled at this time.

"There are a number of other communities already involved in this kind of activity as well and with the co-operation of their community colleges, local industries that are functioning and those concerned individuals in the community, they are developing plans and programs that are direct assistance in helping laid-off workers to find an alternative to unemployment, an alternative that provides them not just with occupation but with the prospect of better occupation in the future, an increase in the feeling of selfworth and an increase in the feeling of full participation within society. I am very proud that we have been able to develop this capacity within several communities in Ontario and we are working diligently at this time to encourage other CITCs to become similarly involved. One of the most important functions that relates to my ministry in terms of assistance to laid-off workers has been the career action centres that we have established, primarily in southwestern Ontario fortunately, because it is in those areas that the number of layoffs has been, I think, on the whole highest.

"The career action centres, of course, are one-stop centres that provide examination, assessment and counselling with encouragement to return to training prorams of assistance in looking at possible employment opportunities for those people who, without any impediment, may walk into that storefront centre which, because it doesn't look like an educational institution, provides no inhibiting kinds of academic impediments for those who would be concerned about that kind of factor in seeking assistance."

Community and Social Services

Provincial Programs for Learning Disabled Children. Community and Social Services Minister Keith Norton recently outlined the details of the provincial program to enable learning disabled children with special education needs to attend school away from their communities. "Recent news reports have suggested that we are reducing allowances paid to parents of these children by $90 a month, and in so doing, are imposing a real financial hardship on the families of those children," the minister said. "This is simply not so. The $90 parental contribution to this program is the maximum we ask any family to pay towards the living expenses of their child. Parents who cannot afford to pay this amount can have their situations reviewed and there is provision to reduce that amount to as little as $40 per month, which is the amount a family receives through their Family Allowance payment and the federal Child Tax Credit. It should be noted that the province in all cases covers the child's entire tuition costs. As well, we pay full boarding costs, minus the parental contribution, up to a maximum of $315 monthly".

The minister stressed that the policy was neither inflexible nor punitive. "Parents of learning disabled children, to the extent possible, should be responsible for the normal costs of maintaining their children, as would any other parent. However, my ministry -- in addition to paying full costs of the education needs of these children -- will continue to recognize and assist with any extraordinary costs that may be incurred as a result of the child having to live away from home". The minister added that under provincial legislation, the Vocational Rehabilitation Services Act provides for allowances to cover costs associated with the tuition and school-related expenses of a learning disabled student. Currently, about 200 children across the province are being covered by this program.

In 1979 the program to assist learning disabled children and their families was given two new features. The first was that while the tuition and school-related costs continued under The Vocational Rehabilitation Services Act, the maintenance allowance aspects of the program were placed under the Family Benefits legislation of the ministry. "This was consistent with our policy to consolidate all provincially-administered income programs under one Act," the minister said. "In placing the income maintenance feature of this program under the Family Benefits Program, we must by law ensure that all resources are considered in calculating the monthly allowances paid". The minister pointed out that families with mentally handicapped children living in group homes are making the same parental contribution towards the cost of care of their children.

Consumer and Commercial Relations

Energy Conservation in New Buildings. In a statement to the Legislature on 28 October 1980, Consumer and Commercial Relations Minister Frank Drea said that based on the Ministry of Energy's program on Energy Conservation and Oil Substitution, he would like to indicate the directions which his ministry is taking on amendments to the Building Code. The amending regulation will be based on the federal "Measures for Energy Conservation in New Buildings" and preparations were being made to proceed this fall. However, information has been received from the federal government's Standing Committee on Energy Conservation that revisions may be necessary and this further review may delay "the implementation of our regulations and we may not meet out year-end target for the new regulations".

The minister said that when the ministry does proceed, the regulations will be introduced in two stages:

-- The first stage will include regulations that will update energy conservation requirements now in the Building Code for housing that is not more than 3 storeys in height nor more than 6,000 square feet in floor area. This includes apartment buildings within the same height and area criteria; and add energy conservation requirements for commercial and light industrial buildings that, generally, have a relatively simple set of internal environmental conditions to satisfy -- such as human comfort in apartment and office buildings. Warehousing will be covered as well.

-- The second stage will include regulations that encompass buildings that are more complex from an energy conservation viewpoint. Included will be buildings where there is normally a variety of internal environmental demands to be satisfied, e.g. hotels where environments range from the comfort of the individual in his or her room, to meeting rooms and convention facilities, pools, saunas, fitness centres, commercial kitchens and underground parking. The minister added that other examples of complex building environments are industrial and manufacturing processes that produce heat that must be dissipated or can be used for heating requirements elsewhere in the buildings. Energy conservation requirements in the latter instances would only apply to the system designed to utilize the generated heat and not to the process itself. Due to the variety of internal environmental demands, buildings such as hospitals, recreation centres, laboratories and freight depots will also be included in the second stage, together with numbers of other building types that are too complex to be included in the first stage.

Building Code. The following excerpts from the September 1980 Building Code Newsletter may be of interest:

-- *Provincial Parks Within Municipalities*. Subsection 5 of section 3 of The Provincial Parks Act states: "For municipal purposes, any land set apart as a provincial park or added thereto shall, so long as it remains part of the provincial park, be deemed to be separated from any municipality of which it formed a part immediately before it became a provincial park or a part thereof. On this basis, municipal building permits do not need to be obtained for structures erected in provincial parks or parts thereof located within municipal boundaries".

-- *Farm Buildings*. "Subsection 2.9.2 of the Building Code is intended to require the constructor of a farm building to obtain a building permit only in those municipalities where council has included a 'permit clause' for such a building in the building bylaw made under section 5 of The Building Code Act, 1975. Subsection 2.9.3 exempts farm buildings from compliance with the requirement of the Building Code, except for sentence 4.1.1.2.(1) of Part 4 which requires all farm buildings to be designed and constructed in conformance with section 1.1 of The Canadian Farm Building Code 1975, whether a permit is required or not".

Culture and Recreation

Public Libraries Program Review. On 26 September 1980, Culture and Recreation Minister Reuben Baetz spoke to the Ontario Provincial Library Council regarding a Public Libraries Program Review (See Background 80/40 page 4). "The Public Libraries Program Review is intended to serve a variety of purposes", the minister said, "all of which focus on the delivery of improved library service to citizens throughout the regions and communities of Ontario. The review will be designed in a way that will mobilize and draw upon the very substantial resources of Ontario's public library community. In addition, special emphasis will be placed upon consultation to obtain the views and opinions of persons and groups using, and involved in, the delivery of public library service in the province. The results of such a review, in terms of the province's involvement in the delivery of library service, are likely to include a number of things:

-- improved legislation,
-- clearly articulated policies,
-- effective program planning mechanisms,
-- a responsive research and development capability.
-- an optional, yet flexible, investment strategy involving provincial funding, and
-- an organizational structure which would reflect the service requirements of both libraries and library systems on behalf of the citizens of the province.

"From the perspective of the libraries, the anticipated program review results would be:

-- operation with accountability fully defined,
-- program design and development carried out in a policy and planning framework focusing upon service output requirements,
-- increased productivity, and
-- improved service delivery.

"The program review would expect to directly involve each public library board in the province and receive presentations from all interested parties. It would also consider the merits of organizing, through the public library community, effective means of general public involvement across the province. Assuming that such a program review will incorporate changes as it is being carried out and will put forward an implementation plan rather than a series of recommendations, it is necessary to have response to the changes and recommendations both before and after implementation. One way to achieve this input is to establish an intermediary group with a balanced and informed membership representing the various subject areas of the program review. While the considerations of this group might necessarily be far-ranging, their essential contribution would be in the areas of policy development and in ensuring effective consultation.

"In putting forward the above aims and process, it is expected that changes could be implemented as the program review is carried out and the final task of the staff would be the presentation of an implementation plan not later than 31 December 1982".

Energy

$165 Million Package Unveiled. A comprehensive $165 million energy package was unveiled in the Legislature on 10 October by Energy Minister Robert Welch. The 10-point package is designed to support the province's new goal of crude oil self-sufficiency for Canada by 1990. The new energy initiatives will help stabilize Ontario's own oil consumption at present levels by 1990. Together with the achievement of accelerated targets also announced, they can contribute to the reduction by 1995 of the province's demand for crude oil by 23 million barrels below what it is today. Twenty-three million barrels are equivalent to the annual heating needs of more than one million house. "The way Ontario can help reduce Canada's dependence on foreign oil is through conservation and substitution," Mr. Welch said. "By planning and investing in Canada's energy security today, Ontario can create jobs and help get us off-oil".

The 10-point program emphasizes oil substitution and conservation and includes:

-- a $75 million, five year program to stimulate the development and marketing of alternative transportation fuels in Ontario.

-- a $50 million, five year program to accelerate solar energy programs across the province.

-- a $12 million conservation and off-oil conversion program for municipal government buildings, hospitals, schools and other public institutions.

-- a $3.6 million, three year Municipal Energy Audit Program.

-- a $10.6 million, five year extension of the governments' building energy conservation program.

-- a $2.5 million program for converting Ontario government buildings from oil to natural gas and other energy forms.

-- a $10 million Industrial Conservation and Oil Substitution Program.

-- revisions to the Ontario Building Code to incorporate energy conservation standards for commercial and industrial buildings.

-- an expanded role for the Ontario Energy Corporation.

-- a skills development program for natural gas fitters and installers.

The minister announced a series of revised energy policy targets for Ontario in the conservation, oil substitution, and indigenous production areas. The province's goal is to increase Ontario's primary energy self-sufficiency from 23 per cent to 37 per cent by 1995. "I would hope the proposed federal off-oil package will be designed to both complement and supplement these initiatives. It is essential that Canada establish a firm target date for crude oil self-sufficiency," the minister added. Canada currently imports almost 20 per cent of its crude oil needs.

Environment

Environmental Detectives. Amended legislation and a special force of environmental detectives mark the beginning of a crackdown by the ministry on illegal dumping of liquid industrial waste and other unusual cases of pollution. Environment Minister Harry Parrott told the Legislature on 16 October 1980 that his ministry is hiring 13 people who will be trained to investigate techniques to serve as a special environmental police unit to enforce Ontario's environmental laws. The minister also said he would introduce legislation this fall to amend existing environmental regulations, to set minimum fines for illegal liquid waste dumping and handling. The amendments will also empower the ministry to seize and impound any vehicle involved in the illegal activity. In addition, two new positions are being filled in the ministry's legal services branch to handle the increased number of prosecutions and control orders.

The minister said the special investigation unit will act to prevent serious pollution incidents by carrying out spot audits and special checks of industrial, commercial and municipal records and activities. "A large part of the unit's work will involve investigations into illegal dumping of liquid industrial waste," the minister said. "If there are any midnight haulers around, this unit will be out to nail them. They will add a special dimension beyond the normal ongoing inspection, abatement and enforcement programs of my ministry".

The unit will take charge of investigations into illegal dumping, gather evidence for prosecutions and will investigate unusual complaints. The decision to expand the ministry staff during the current period of constraint is based on a dramatic increase in demand for abatement and surveillance as the ministry steps up its control program. The unit will serve all area of the province but staff will be concentrated in areas of high population and industrial density. The investigators will operate from ministry regional offices in Toronto, Hamilton-Niagara, Sudbury, Thunder Bay, London and Kingston. They will receive investigative training at the Ontario Police College at Aylmer. Other duties will include: policing and enforcement of selected ministry orders and abatement programs; coordinating teams of engineers and scientists

in investigations; special prosecutions; monitoring of ministry certificates of approval; waybills and environmental assessment procedures; examination of company records; interviews with complainants and witnesses. This is the first staff increase for the ministry in three years. It employs approximately 1,500 people plus 650 staff in water and sewage treatment plants.

Housing

Experience '80 Employment Program. A total of 374 high school, college and university students have spent the past summer working on various ministry projects as part of the government's Experience '80 employment program. The cost of the ministry's participation in the program, funded by the Ontario Youth Secretariat, was $415,000. Reviewing the results of the student employment, Housing Minister Claude Bennett said his ministry "received excellent value for the investment". Through the ministry, funding was provided to some 90 municipalities, chambers of commerce and business improvement areas to hire 160 students to work on downtown and neighbourhood improvement projects. Tasks included planning, architectural design, surveying and maintenance. Another 204 students provided athletic and educational programs for children and teens living in Ontario Housing Corporation rental accommodation throughout the province. And at the ministry's two sites for new communities -- Seaton northeast of Metro Toronto, and Townsend in Haldimand-Norfolk region -- 10 students worked clearing, improving and maintaining hiking and nature trails.

Housing Starts. Housing starts during September were at a seasonally adjusted annual rate of 166,500 for all areas according to preliminary figures increased by Canada Mortgage and Housing Corporation. The final August rate was 146,300. Actual starts in urban areas in September were 11,894, a decrease of seven per cent from the 12,742 recorded in September of last year. Starts of single detached dwellings during September totalled 6,033 compared to 6,968 in September 1979, a decrease of 13 per cent. Starts of multiple dwellings were up two per cent to 5,861 from 5,774.

Intergovernmental Affairs

The Ontario Municipal Training Program. This program, administered by the ministry's Subsidies Branch, is designed to help municipalities attract and develop qualified, potential managers and to help graduates of colleges and universities obtain on-the-job training and experience within local government. The OMTP is complementary to the long-established Involvement in Municipal Administration (IMA) program which has provided municipalities with qualified summer staff and has provided students with useful, practical experience. Under the OMTP municipalities will hire qualified graduates and provide a series of different work experiences over a period of two years. Each work assignment should last at least three months and should be beneficial to both the municipality and the trainee.

Any municipality in Ontario may apply to participate in OMTP. Large (over 75,000) and medium-sized (10,000 - 75,000) municipalities will be expected to involve their trainees in assignments in a number of different departments, including the clerk's department, finance or treasury, planning, personnel, etc. Small municipalities may combine with neighbouring municipalities to provide the trainee with broad exposure. There are two ways in which a person may qualify as a trainee in OMTP; any recent graduate of a college or university course of study with a substantial local government content; and, anyone who is now employed by a municipal government, but who is not a full-time employee, and who meets the academic qualifications or their equivalent.

Eleven trainees were placed in 1980, and an additional 14 trainees will be placed in 1981. The total number of trainees is not expected to exceed 25 at any given time. Placement will normally be in late spring or early summer. The question of money is to be resolved between the trainee and the municipality. The ministry will subsidize 50 per cent of salary and benefits paid to the trainee to a maximum of $6,000 in the first year and $4,000 in the second. Subsidy is also available for approved seminars, workshops and courses. For further information contact the Subsidies Branch, Ministry of Intergovernmental Affairs, 56 Wellesley Street West, Toronto, Ontario, M7A 2R8 (416) 965-3500.

At Queen's Park. "Crosssection '80", an exhibition of works by the Central Ontario Art Association is on display in the Macdonald Gallery, Queen's Park, from 26 October to 21 November 1980. Sponsored by the ministry, the show features the works of 40 members of COAA. Currently the group has 225 members and has been in existence for 25 years. COAA draws professional and amateur artists from an area bounded by Sudbury, London, Simcoe and Toronto. Monthly workshops are held to enable the group to learn and create together. The "Crosssection" exhibition will feature works done in various materials such as batik, oils, water colours and acrylics. The Macdonald Gallery is located at Bay and Wellesley Streets in Toronto. Admission is free. Gallery hours are 10 a.m. to 5 p.m. Monday to Friday and Sunday from 1 to 5 p.m. Closed 11 November.

Natural Resources

West Patricia Land Use Plan Extended. Deadline for completion of the West Patricia Land Use Plan has been extended to March, 1982, Natural Resources Minister James Auld announced recently. The severe forest fires in northwestern Ontario necessitated assigning field staff preparing the plan to firefighting service last spring and summer. Emergency measures in the area during the fire season also forced the cancellation of all public participation meetings associated with the plan. Deadline for the meetings has now been extended. Resource management programs such as timber, fish and wildlife, lands and parks were also affected by the fires and time is needed for complete assessment.

Ministry of Natural Resources Assistant Deputy Minister for Northern Ontario, G. A. McCormack, and Northwestern Regional Director, D. R. Johnston, said a revised timetable will be sent to those on the West Patricia Land Use mailing list. Preparation of the plan, covering 223,500 square km in the Red Lake and Sioux Lookout Districts and Geraldton District north of the Albany River, was announced in January 1978. It will be the first local area plan to be developed following completion of the ministry's Northwestern Ontario Strategic Land Use Plan.

Treasury and Economics

The Year In Review. From the 1980 Financial Report of the Province of Ontario:

"A stronger than anticipated economic performance in the second half of 1979 enabled Ontario to exceed its planned reduction in net cash requirements. The actual cash requirement for the year was $584 million in comparison to the budget plan, which had anticipated a level of $1,153 million. During the year, increases to total income over original budget of $841 million, stemmed substantially from upward revisions of Ontario's personal income and corporate tax yields. This increased income allowed the province to cover certain extraordinary expenditure items. Firstly, in recognition of the effect of high interest rates on school boards and municipalities which normally require interim bank financing before provincial grants are received, the province was able to offer some relief. This was accomplished by accelerating some $82 million of grant payments to school boards and $143 million to municipalities

within the year.

"Secondly, in the Parkway Belt West, land acquisition had been financed by Ontario Hydro for its transmission line system as well as additional land for other Parkway Belt needs. The province compensated Ontario Hydro by $59 million for those lands acquired by the province. Thirdly, special assistance was made available in two areas of natural disaster. Blue mould damage to the tobacco crop required $38 million in additional financing of losses insured by the Crop Insurance Commission while special assistance programs in aid of communities affected by the Woodstock tornado and spring flooding cost an additional $9 million. With the continuation of the policy of sound financial management and expenditure control, the province was able to finance some $267 million of other in-year program cost increases by identifying and constraining over $290 million of savings in other programs".

3. *NEW LEGISLATION*

Bill 173. Private Member's Bill. An Act to amend The Education Act, 1974 (E. Martel, Sudbury East). First Reading 17 October 1980.

The purpose of the Bill is to authorize the apportionment of school rates between public and separate schools in the case of a mixed marriage where the husband and wife own or lease rateable property jointly.

Bill 174. Private Member's Bill. An Act respecting the Sale and Repairs of Motor Vehicles in Ontario (G. Samis, Cornwall) First Reading 21 October 1980.

The purpose of the Bill is to provide protection for purchases of used cars and consumers of car repair services. The Bill requires a motor vehicle dealer to affix a notice containing useful information for potential purchasers to every used motor vehicle offered for sale. The Bill is based upon provisions of the Quebec Consumer Protection Act.

Bill 175. Government Bill. An Act to provide for Municipal Hydro-Electric Service in the City of Sudbury (Hon. R. Welch) First Reading 27 October 1980.

The purpose of the Bill is to establish a new hydro-electric commission for the City of Sudbury. The Bill provides: a transitional period before the new commission becomes fully operational; the members of the commission will be the mayor of the city and additional members qualified as municipal electors in the city; the council of the city will determine whether after 30 November 1982 if the members of the commission shall be elected or appointed; all customers in Sudbury will be supplied with power by the new commission; and the Bill does not affect existing agreements for the supply of power by private companies.

Bill 176. Government Bill. An Act to amend The Toronto Area Transit Operating Authority Act, 1974 (Hon. J. Snow) First Reading 30 October 1980.

The purpose of the Bill is to reduce the term of the chairman from five-years to three-years subject to the incumbent serving out his full five-year term; to provide that certain provisions of The Public Vehicles Act regulating the leasing of buses do not apply in respect of a bus leased to or from the authority; the objects of the authority are being expanded and clarified; permits the minister and the authority to enter into agreements related to transit systems and enables the minister to contribute, in whole or in part, toward the cost; and authorizes the making of regulations and provides for a penalty for contravention of certain regulations.

Legislation Update

Bill 139. Government Bill. An Act to amend The Shoreline Property Assistance Act (See Background 80/26, page 10). Second Reading 28 October 1980 and Ordered for Committee of the Whole House. Reported same date with certain amendments to section 7(2) of the Bill dealing with certain special rates being invalid.

Bill 152. Government Bill. An Act to amend The Beef Cattle Marketing Act. (See Background 80/42, page 11). Second Reading 21 October 1980 and Ordered for Third Reading.

Bill 153. Government Bill. An Act to repeal The Warble Fly Control Act (See Background 80/42, page 11). Second Reading 21 October 1980 and Ordered for Third Reading.

Bill 155. Private Member's Bill. An Act respecting Full Employment in the Ontario Economy. (See Background 80/42, page 12). Debated 23 October 1980 and as more than 20 members stood in opposition the question for Second Reading was not put.

Bill 156. Private Member's Bill. An Act respecting the Security of Employment in Ontario. (See Background 80/42, page 12). Debated 30 October 1980 and as more than 20 members stood in opposition the question for Second Reading was not put.

Bill 159. Private Member's Bill. An Act respecting the Licensing and Inspection of Amusement Rides in Ontario (See Background 80/42, page 13). Debated 23 October 1980, read a second time and Ordered for Committee of the Whole House.

Bill 164. Government Bill. An Act to amend The Insurance Act (See Background 80/42, page 13). Second Reading 28 October 1980 and Ordered for Third Reading.

Bill 165. Government Bill. An Act to amend The Motor Vehicle Accident Claims Act. (See Background 80/42, page 14). Second Reading 28 October 1980 and Ordered for Third Reading.

Bill 170. Government Bill. An Act to erect the Township of Goucester into a City municipality (See Background 80/43, page 9). Second Reading 28 October 1980 and Ordered for Third Reading.

Bill 171. Government Bill. An Act to provide for the Validation of Certain Adoption Orders made under The Child Welfare Act, 1978. (See Background 80/43, page 9). Second Reading 28 October 1980 and Ordered for Third Reading.

Bill 172. Government Bill. An Act to amend The Municipal Affairs Act (See Background 80/43, page 9). Second Reading 21 October 1980 and Ordered for Committee of the Whole House.

4. *VIEWPOINT*

A Change Worth Noticing. From an editorial in the Kitchener-Waterloo Record, 1 October 1980:

"Construction may be way down, but Kitchener's natural gas department is going gang-busters with new customers and with completing its pipe grid to all neighborhoods, new and old. What's more, the utility's switchboard has been lighting up like a Christmas tree with inquiries about switching from oil to gas. Luckily, the bulk of these inquiries don't mean immediate requests for service. The department couldn't handle them.

"But together with the growing demand for natural gas service from older neighborhoods, it reveals a surging awareness of natural gas as a considerably cheaper, more available and thus more reliable domestic energy source. It also indicates, we suggest, a surge of potential customers waiting for the old oil furnace to wear out or needing a little more encouragement (in the form of a small subsidy, maybe) to spend the $1,000 to convert the oil furnace to gas.

"The most encouraging news yet to come out of the city's gas department is the discovery that despite a steady growth in the number of customers, total gas consumption is expected to be down a bit this year. The reason is conservation consciousness, of course!. The decline, we suggest, belies the pessimism of those conservationists who demanded miracles once the world came face to face with this brand new concept of energy scarcity.

"It was a reality the world, and especially Canadians, appeared to shrug off and ignore as they merrily carried on in their old, wasteful ways. But it only looked that way. Canadians did take notice and they did begin to mend their energy manners by opting for smaller cars, by insulating their homes and by turning down the thermostats. And, yes, by switching to more economic fuels such as natural gas.

"The war on energy waste is far from won, but its first battle is already behind us: Canadians, especially young Canadians, have become aware and have begun to change. And already, the old up trends are levelling off or even declining. That is far from enough, no doubt, and the world may yet starve and freeze in the dark. Still, it's an important beginning that deserves recognition if not celebration".

5. *DID YOU KNOW?*

More on the Aurora-Aurora Library Dispute. Background 80/28,(page 7) carried a summary of the oral decision of Judge J. Saunders of the Divisional Court of a dispute between the Aurora Public Library Board and the Town of Aurora.

At the request of the Aurora Public Library Board, the following correspondence is published:

-- *Letter to the Minister of Culture and Recreation*. "Your assistance is requested in the legal interpretation of the Public Libraries Act insofar as it relates to the control of expenditures on items contained in a library board's budget, specifically:

Is it a requirement of the Public Libraries Act for a library board to obtain a prior authorization for its municipal council for the transfer of funds between any of those items of expenditure contained in a library board's budget already approved by that municipal council under section 23 of the Public Libraries Act?

"Any help you may be able to provide in this matter will receive the sincere appreciation of the Trustees of the Aurora Public Library Board".

-- *The Minister Replies*. "There is no provision in the Public Libraries Act which would require a public library board to obtain authorization for the transfer of funds from one item in the budget to another. Section 23 of the Act states that 'the amount of the estimates of the board that is approved by the council shall be paid to the board' and there is no provision for what is sometimes referred to as 'line-by line' budget approval. I should add, however, that I announced in the Legislature last April that there would be a review of library grants and legislation. We will be looking for ways to improve the efficiency and accountability of our library services and this may require changes in legislation".

6. *FROM THE BOOKSHELF*

Public Government for Private People. This 3-volume set is the final report of the Commission on Freedom of Information and Individual Privacy 1980. Volume I provides a summary of recommendations and a summary of administration procedures (See Background 80/40 and 80/41, page 1 for some of the recommendations). Volume 2 deals with Freedom of Information and Volume 3 deals with the Protection of Privacy. The 3-volume set is available from the Ontario Government Bookstore, 800 Bay Street, Toronto, Price $12.00 per set.

Catalogue of Education and Training Opportunities in Ontario. This catalogue has been prepared by the Ontario Municipal Management Development Board. Included in the catalogue are university, community college and professional association programs relevant to municipal government and management now offered in Ontario. The board believes that the catalogue will be a valuable source of information for municipal officials regarding the programs available in Ontario. It has been prepared in a format that will enable the user to put it in a binder and updates will be sent out periodically to keep the material as current as possible. Price $5.00 from the OMMDB, 8 York Street, 7th floor, Toronto, Ontario, M5J 1R2. (416) 368-4607.

The Canadian Almanac and Directory. Published yearly by Copp Clark Pitman, this almanac and directory is essentially a book of lists containing among other things, the names and addresses of governments at all levels. These addresses are kept on computer and are updated regularly. Copp Clark has the facility to print the addresses on pressure-sensitive stick-on mailing labels. Currently, 4141 Canadian municipalities are on the list. For further information contact Canadian Almanac and Directory, Copp Clark Pitman, 517 Wellington Street West, Toronto, Ontario M5V 1G1. The cost is $270.00 per one time use ($65.00 per thousand).

7. *ASSOCIATION NEWS*

Seminars for Newly Elected Councillors. The Association of Municipalities of Ontario (AMO) and the Municipal Affairs Division of the Ministry of Intergovernmental Affairs will co-sponsor a series of seminars for newly-elected members of council in early 1981. In 1979, a series of six seminars was held in various parts of the province and due to the success of the seminars it is planned to increase the number of seminars to reduce the travelling distance for the participants and provide a more workshop-like atmosphere.

The seminars will be held as follows:

-- *Metro Toronto*. 9-10 January at the Toronto Airport Hilton, 5875 Airport Road, Mississauga, Ontario L4V 1N1 (416) 677-9900. Fifty guest rooms are being held for arrival, Friday 9 January, departing Saturday January 10 at the government rate of $49.00 single, $61.00 twin.

-- *Eastern*. 16-17 January at the Holiday Inn, 150 George Street North, Peterborough, Ontario, K9J 3G5 (605) 743-1144. Bedrooms can be guaranteed by sending a deposit covering the first night accommodation or a credit car number. Special discounted rates will be $32.00 single, $37.00 double.

. 23-24 January at the Holiday Inn, 1 Princess Street, Kingston, Ontario, K7L 1A1 (613) 549-8400. A block of 50 bedrooms is being tentatively held and reservation cards are available from P.M.A.S.

. 30-31 January at the Talisman Motor Hotel, 1376 Carling Avenue, Ottawa, Ontario K1Z 7L5 (613) 722-7601. A block of 50 rooms is being tentatively held at $36.50 single and $42.00 double.

-- *NORTHERN* 6-7 February at the Best Western Motor Inn, Highway 17 East, P.O. Box 904, Dryden, Ontario P8N 2Z5 (807) 223-3201. A block of 50 rooms has been tentatively reserved at $34.00 single and $40.00 double.

. 13-14 February at the Senator Motor Hotel, Mountjoy at Algonquin, Timmins, Ontario P4N 1S4 (705) 267-6211. A block of 50 rooms has been tentatively booked and reservation cards are available from P.M.A.S.

. 20-21 February at the Pinewood Park Motor Inn, P.O. Box 687, Highway 11 South, North Bay, Ontario, P1B 8J8 (705) 472-0810. A block of 50 rooms has been booked, $27.00 single and $30.00 double.

. 27-28 March at the Holiday Inn, 208 St. Mary's River Drive, Sault Ste. Marie, Ontario, P6A 5V4 (705) 949-0611. A block of rooms has been tentatively booked.

-- *WEST CENTRAL*. 27-28 February at the Holiday Inn, 950 6th Street, Owen Sound, Ontario, N4K 1H1, (519) 376-1551. A block of 50 rooms has been tentatively booked.

. 6-7 March at the Victorian Inn, 10 Romeo Street, Stratford, Ontario, N5A 5M7 (519) 271-4650. A block of rooms has been booked. $39.00 single and $42.00 double.

. 13-14 March at the Parkway Inn, 327 Ontario Street, St. Catharines, Ontario L2R 5L3 (416) 688-2324. The corporate rate for a double-bedded room is $34.50.

. 20-21 March at the Wheels Inn, Richmond & Keil, Chatham, Ontario N7M 1R2 (519) 351-1100. A block of 50 rooms has been tentatively booked.

NOTE. All delegates are responsible for arranging their own overnight accommodation, if required.

The program will include sessions on:

-- Your Role - What Is It?
-- Nuts and Bolts
-- Relationships
-- A Municipal Reporter Looks at Council
-- Assessment, Taxes and Transfer Payments
-- Conflict of Interest

In addition, representatives from the Field Offices of various ministries will be in attendance on the Friday evening to answer your questions.

Application Form. Enclosed with this issue of BACKGROUND.

8. PEOPLE AND PLACES

By a vote of 29-25 the Greater Vancouver Regional District Board has urged the provincial governent to reconsider its proposed Holiday Shopping Act. Under the proposed legislation municipalities and regional districts could control business on holidays by passing a bylaw setting out the regulations and submitting the matter to the electors, in the form of a referendum, for approval. If no bylaw was drafted or referendum held, then the existing status in the community would continue. The regional board recommended that the proposed legislation to regulate commercial and retail activities on Sundays and statutory holidays be applied on a province-wide rather than a local basis.

Louis Villeneuve has resigned as clerk-treasurer of Springer Township (91/14) to return to the Town of Mattawa as clerk-treasurer (91/30). Mr. Villeneuve has also resigned as the secretary of the West Nipissing Municipal Association.

The abolition of business licence fees and other policy changes are being recommended by the Wawa Chamber of Commerce. "We recommend fees be eliminated," Chamber president Dan Koob said, "and that those collected in 1980 be returned... In future, bylaws affecting local businesses should be jointly drafted by the chamber and the council".

Traffic signs warning motorist that deaf children are playing in the neighbourhood have appeared on many Windsor streets this year. The idea came from a group of parents of deaf children. The city's traffic department recommended against the signs on the basis that the deaf children would eventually expect cars to stop for them. Because of that possibility, the use of the yellow diamong-shaped signs will be a two-year experiment and council will decide after that whether to continue the practice.

Kirsten Young has been appointed clerk-treasurer of the Township of Jocelyn effective 1 January 1981 replacing Eloise Stevens who has served for many years (33/10). The municipal offices will be moved from the Stevens residence to the home of Mrs. Young.

S.O.S. The City of Burlington's Planning Department is considering revision of the bylaw regulating car wash facilities. Explanations/examples of stack lane criteria applied elsewhere for both automatic and self-service stations are of particular interest. Should you have information or advice to offer, please contact: Gary Wade, Planner, City Hall, P.O. Box 5013, Burlington, Ontario, L7R 3Z6. (416) 335-7642 (From ICURR).

Quote of the Week. Retiring Cochrane Mayor Maurice Hotte said:

"Managing a municipality is like using a credit card; "It's easy to use, but you have to pay it back".

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For further information contact: R. A. Illingworth
Local Government Division
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Government

background

Ministry of Intergovernmental Affairs
Ontario

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/45 7 November 1980

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3-753 (08/78)

1. *AT QUEEN'S PARK*

Freedom of Information. In a statement to the Legislature on 9 October 1980, the Honourable Alan Pope, Minister Without Portfolio and Minister responsible for the implementation of Freedom of Information and Protection of Privacy, advised that the government accepts the basic goals of the commission's recommendations for freedom of information legislation (See Background 80/40 and 80/41, page 1). "We will consider carefully all the recommendations of the commission in drafting those laws," the minister said. "That process is now under way and legislation will be introduced here as soon as possible. However, some interim measures can be taken without legislation. I announced the first step in this direction a week and a half ago with the decision of the government to make available so-called internal law in designated ministry reading rooms. This policy has already gone into effect. All the reading rooms are now open to the public. This enables the ordinary citizen to find out how and why the government is making decisions which affect him".

The minister added that the manuals, policy statements, guidelines, directives and interpretation bulletins used by civil servants dealing with public or internal matters must be made available by all government agencies whether specifically requested or not. "Freedom of information is a matter of attitude, just as much as it is a matter of legislation," Mr. Pope said. "Legislation will, of course, change the present practice of ad hoc decisions on disclosure of information. This government is committed to greater openness in its administration and increased access by the citizen. To this end, the Premier last week wrote to all ministers with guidelines for civil servants in communicating with the public. Let me quote briefly from that letter:

'Between now and the time Freedom of Information legislation is enacted and the administrative apparatus for its operation is in place, there is a great deal we can do to give the policy of open government meaning and consistency. A step that can be taken in this interim period is to encourage open and responsive behaviour among public servants in their daily dealings with the public, particularly including Members of the Legislative Assembly and representatives of the news media'.

"The guidelines instruct public servants that the basic communications position of the Government of Ontario is to be 'open' as opposed to 'closed' and goes on to lay out a code of expected conduct".

2. *AROUND THE MINISTRIES*

Funding Children's Aid Societies in 1981. In a recent letter to all Children's Aid Societies, Children's Services Committees and Municipalities, Community and Social Services Minister Keith Norton joined with the presidents of the Ontario Association of Children's Aid Societies, AMO, ACRO and OMSSA to forward an information package which outlines the progress made in the introduction of the services approach to funding Children's Aid Societies in 1981. The minister stressed that the distribution of this information was important and suggested that municipal councillors and staff and society board members and staff become familiar with it.

The information package contains the initial implementation of the services approach and the introduction of the use of service plans as the means of budget preparation and approval. The advantages of this approach are considerable. A service plan is a means of ensuring greater accountability for the expenditure of public dollars, clarifying what services are now being given and for stating what services will be offered with available resources in the year. The service plan is a dynamic planning document which should be monitored over the year against performance. An important advantage for all partners will be the ability of Children's Aid Societies to plan for the management of a given allocation at the beginning of the year. As a result,

the ministry expects to be able to work with societies to resolve budget problems during the year, and as early in the year as they can be identified. It should therefore be possible to avoid the general use of supplementary submissions at the end of the year, which has been the practice in the past.

"We think it is important as well," the letter states, "that all involved should be aware of the broader and longer term context of this move to introduce service plans for Children's Aid Societies. Part of that context is the government's announced intention to introduce the services approach to the funding of all children's services. The societies begin the implementation in 1981. Other services, still to be decided, will be included in 1982. Another part of the context is the work now going on in the area of provincial/municipal cost sharing. AMO and ACRO have established the Sub-Committee on Children's Services in order to conduct discussions with the ministry on this subject. The municipal representatives are currently reviewing the ministry's discussion paper on cost sharing which was presented in July 1980".

One further aspect of the longer term funding of children's services is the increasingly important role to be played by Children's Services Committees. Four of the model committees are in the second phase of their development which involves responsibility for planning, priority setting and budget review. It is essential that their process of planning for a full range of range of children's services in their communities be fully integrated with the services approach to funding for individual agencies. This will allow for a smooth transition of responsibility for the allocation of funds in the third phase of development for the committees. For further information and copies of the information package contact Ms. Bonnie Hoppe, Funding and Program Evaluation Branch, Children's Services Division, Ministry of Community and Social Services, 700 Bay Street, Toronto, Ontario M5G 1Z6 (416) 965-1083.

Consumer and Commercial Relations

House Buying Mysteries Revealed. Buying a house deserves at least as much research as the purchase of a car, coat or toaster. But real estate agents confirm that many house buyers pay out their $60,000 or more after only cursory inspections of a property. To promote increased knowledge about house buying, the Ontario consumer ministry has produced a free guide that leads the purchaser step-by-step through the real estate maze. The booklet's 28 pages are packed with specific information. Its eight chapters explain such things as finding a mortgage, legal requirements, new home warranties and how to inspect the inside and outside of the house.

Production of the booklet was a joint effort of the Ministry of Consumer and Commercial Relations, mortgage lending institutions, real estate brokers and public and private associations connected with the housing industry. Free copies of "So you want to buy a house!" are available from: Consumer Information Centre, Ontario Ministry of Consumer and Commercial Relations, 555 Yonge St., Toronto, Ontario M7A 2H6.

New Protection for Motorists Against Underinsured Drivers. Additional insurance protection is now available for motorists who want to avoid the financial problems associated with being hit by an underinsured driver. The coverage, known as the Underinsured Motorist Endorsement, was approved recently by Ontario's Superintendent of Insurance. It is of particular benefit to motorists who carry high third party liability coverage. For example, if a motorist is injured in a car accident and awarded a judgement of $500,000 they may find it impossible to collect that amount from a driver who carries only the minimum $100,000 liability coverage. However, the additional underinsured motorist coverage would allow the injured victim to collect the difference from their own company - to the maximum amount of their own third party liability coverage. In this case if the victim carried $500,000 worth

of third party liability coverage he or she could collect $400,000 from their own company. Premiums for this additional coverage are expected to be less than $10.

Travel Compensation Fund. Figures released today show the Ontario Travel Industry Compensation Fund paid out more than $13,000 to consumers, travel agents and wholesalers who prepaid for travel services but failed to receive them. The Board of Trustees which administers the fund on behalf of the ministry approved 14 consumer claims for reimbursement and two travel agent/wholesaler claims. The claims were approved at the regular bi-monthly meeting of the trustees 21 October. Claims against the fund may be made directly by consumers by applying to the consumer ministry's Travel Registrar. If a consumer, is reimbursed by the agent or through a wholesaler the agent or wholesaler may then also make a claim against the fund.

The Travel Industry Compensation Fund was set up in 1975 under the Ministry of Consumer and Commercial Relations. It is financed by semi-annual contributions from travel agents and wholesalers according to their sales volumes. Travel agents pay $3 for every $10,000 of gross sales and wholesalers pay $10 for every ten thousand dollars of gross sales. The fund currently contains approximately $1.8 million whic means semi-annual contributions will be waived until the fund drops below $1 million However, newly registered agents will still be required to make an initial payment o $1,000 into the fund.

Energy

Rural/Urban Electricity Rate Differential to be Reduced. Energy Minister Robert Wel has reconfirmed the government's commitment to reducing the differential between the retail rate for electricity paid by rural residents and that paid by urban residents. "There has been absolutely no change in the commitment made by Premier Davis in the Legislature last April to reduce the rural/urban electricity retail rate differentia the minister said. (See Background 80/14, page 1). "I have asked Ontario Hydro to report to me on ways this objective can be achieved, and expect to receive that repo in the very near future". The minister also stated that the recent announcement by Ontario Hydro that its wholesale or bulk power rates would increase in 1981 was reviewed in detail by the Ontario Energy Board this summer and found to be reasonable "The recently announced wholesale rate increase for 1981 does not affect the government's determination and commitment to reduce the rural/urban retail rate differentia Mr. Welch said.

$50 Million Program to Develop Solar Power. The minister has announced details of a $50 million, five-year program to develop solar technology and increase the use of solar energy in Ontario. "The program is one element in a strategy to assist Canada in achieving the vital goal of oil self-sufficiency by the end of this decade," Mr. Welch said. "Our aim is to use solar energy to provide the energy-equivalent of 15 million barrels of oil annually by 1995. That is sufficient to heat almost 700,000 houses. At today's oil prices it has a value of more than $400 million". The immediate objectives of the program are:

-- to develop a healthy solar energy industry in Ontario that is capable of supplying competitive products for both the domestic and foreign markets,
-- to achieve significant cost/performance improvements in solar technology and equipment,
-- to gain acceptance for solar energy technology in both the public and private sector markets.

The program concentrates on applications of the greatest potential for Ontario, including:

-- residential passive solar heating,
-- residential domestic water heating,
-- commercial/industrial water and process heat,
-- municipal swimming pool heating,
-- agricultural space and process heating.

The minister said about 70 per cent of the program budget -- or $35 million -- will be used to purchase and install new solar energy equipment, providing a stimulus to the solar industry and visibility for the technology. About 15 per cent -- or $7.5 million -- of the total will be devoted to the development of solar technology and new equipment. About 10 per cent -- or $5 million -- will be devoted to promulgating the results of studies, demonstrations and other projects in an effort to gain widespread public acceptance of solar technology. And finally, about five per cent -- or $2.5 million -- will be devoted to reducing barriers to the use of solar energy, for example, those which may be found in municipal bylaws, building codes and the like. In addition, this part of the program will examine alternative means of financing solar energy systems.

Solar Energy System Opened by Premier. Premier William Davis opened a solar energy system at the Brampton Ontario Correctional Institute on 23 October 1980 as part of the government's program to develop energy alternatives. Solar panels, mounted on the roof of the Institute, will provide hot water for the 200 prison inmates.

Government Services

Tender Call. Government Services Minister Douglas Wiseman called tenders on 23 October 1980 for renovations to the OPP Training and Development Centre in Brampton, for the Ministry of the Solicitor General. The Centre has been established in the facilities of the former Adult Training Centre previously occupied by the Ministry of Correctional Services, and no longer required due to an amalgamation of ministry programs and services. The renovations will provide modern and expanded facilities for 120 OPP students and administrative staff who will be accommodated at the Centre. Currently, training and development programs are carried out in premises which accommodate 45 students and staff in Toronto. The Brampton Training and Development Centre will provice year-round courses to members of the OPP force and will include all academic subjects related to police science as well as physical training instruction. Completion of the project is expected by June, 1981.

Health

Legislative Intentions. In a statement to the Legislature on 14 October 1980, Health Minister Dennis Timbrell provided information on the introduction of legislation during the next few months. He said that to provide local public health units with the tools to improve the quality of public health programs, the ministry had developed a three-part strategy. A voluntary system of accreditation has been set up and a field trial will be conducted in three public health units this fall. Public health research and development will be strengthened and $1 million was set aside for this purpose last year.

"The third element of our public health strategy is to complete development of a core package of public health services," the minister said, "a core group of services that will be common to all health units and departments across the province. For several months now, we have been consulting with public health officials all over Ontario to develop this package of core programs.

They will be embedded in a new Health Protection Act I plan to introduce next spring to replace the Public Health Act. A white paper covering these programs will be released this fall for comment by our public health units and others in the health system. The core programs are being looked at under six board categories. These include immunization, preventive dentistry, environmental sanitation, family health, home accident prevention and nutrition".

Mr. Timbrell also advised that the ministry were working on new legislation to include: strengthening the provisions covering the operation of X-ray equipment and the proposed Healing Arts Radiation Act which will replace legislation covered now, in part, by the existing Public Health Act. In addition, amendments to The Chiropody Act will be introduced to provide the legislative framework for developing improved foot care services.

Brock Cottage. A $22,125 grant has been approved by the minister for Brock Cottage in Brockville. The rehabilitation program for up to 15 male alcoholics who reside in Brock Cottage, is supported by the Lanark, Leeds and Grenville District Health Council in cooperation with the Brockville Task Force on Addiction. The facility serves the Brockville and Ottawa area. The grant will be used to meet immediate financial needs to continue operation of Brock Cottage.

Ottawa Ambulance Service. The minister has announced that the Ottawa Ambulance Service will add three vehicles and eight additional officers to improve service in the Ottawa area. The minister said that a review by his ministry's ambulance service branch had shown a need for additional vehicles on the day and evening shifts. There will now be 13 ambulances in service during the day and six in the evening. The three new ambulances are expected to be in service by mid-November and new officers hired as soon as possible. A study of the ambulance services in Ottawa, expected to be completed in November, will determine if there is a need for further additional vehicles or ambulance officers to serve the Ottawa area.

Housing

Metro Toronto Housing Authority Takes Over. The Metropolitan Toronto Housing Authority officially took over the day-to-day management of Ontario Housing Corporation's portfolio of 32,000 assisted housing units in Metro Toronto on 20 October 1980. The Metro portfolio was previously managed by the OHC board of directors. Now day-to-day management will be the responsibility of the 13-member housing authority. The federal, provincial and Metro Toronto governments will each have four Metro area residents as representatives on the authority. The authority chairman Dr. Albert Rose was appointed by the province. Housing Minister Claude Bennett said that the creation of the Metro Toronto Housing Authority was part of a property management decentralization process undertaken by OHC beginning in 1974. With the formation of the Metro Toronto Housing Authority, virtually all OHC-owned units are now under the management of local housing authorities.

"This decentralization process is based on the concept that while the primary responsibility for assisted housing should remain with the province, the day-to-day management should be the responsibility of local housing authorities directed by people with an intimate knowledge of and in interest in the community," the minister said. The authority will manage more than 29,000 assisted housing units most of which are located in 138 OHC developments. As well, it will administer contracts for another 3,000 rent-geared-to-income units in privately-owned buildings under OHC's rent supplement program. There are about 75,000 persons living in 22,500 OHC family units in Metro, while about 11,000 senior citizens occupy nearly 9,300 units allocated to persons 60 years of age and over. Approximately 1,070 staff of OHC's Metro Operations Branch have been transformed to the new authority.

More About Local Housing Authorities. Excerpts from opening remarks of Housing Minister Claude Bennett to the Standing Committee on Administration of Justice, 22 October 1980:

"I believe that the particular interests and concerns of public housing tenants can best be advanced through local tenant associations themselves meeting with the local housing authotity staff and members on a regular basis. This format has been found to work effectively in serving both tenants and management, especially in areas where there are large public housing portfolios. And, as you know, OHC endorses this type of liaison through the funding of tenant associations. I would suggest that if a tenant wishes to serve, he or she has ample opportunity to seek nomination to a housing authority through any level of government making recommendations. I have no objections to this and in fact I welcome it as long as the tenant seeks to serve as an individual and in the common interest of all tenants, rather than trying to advance the particular interests of special groups.

"The complaints of some municipalities that they do not have sufficient representation on local housing authorities seems somewhat peculiar in that these same municipalities have nominated people to serve on their local housing authority. If a particular municipality's nominee neglects to keep the local elected officials well informed about the housing authority's activities, I hardly feel that is the province's fault. And as the terms are for only a two-year period the municipality can make changes readily".

Industry and Tourism

Energy Conservation and Oil Substitution Program. Excerpts from a statement to the Legislature by Industry and Tourism Minister Larry Grosman on 28 October 1980:

"In recognition of the increasing importance of energy costs to a competitive industrial structure, we created a special unit within my ministry -- the Energy Group -- whose mandate it is to promote practical energy conservation measures for Ontario manufacturers. The Energy Group participates in the Canada/Ontario bilateral energy demonstration program, operates the Energy Bus and offers display space to Ontario manufacturers of energy efficient equipment. I would now like to outline how we intend to build on these initiatives to reduce Ontario's industrial energy bill. Our two goals are to substitute from oil to other fuels and to stimulate investment by Ontario companies on energy-saving equipment and processes. Given that industry uses 550 million gallons, or 2.5 billion litres of oil each year, oil substitution is critical to Canada's overall objective of achieving energy self-sufficiency.

"To the extent that we can reduce this consumption of oil by substitution of natural gas and other more abundant fuels, we will have reduced our dependency. Moreover, at current prices, there is a cost saving of some 25 cents for every gallon of oil displaced. To realize energy savings, individual companies will have to undertake significant capital investments to:

-- convert existing oil-consuming equipment to alternate fuels,

-- implement waste heat recovery and manufacturing process modifications with clear energy recovery benefits, and

-- install energy controls, building insulation and efficiency improvements.

"Many of these essential investments have not been made because income generating investments often provide higher returns than cost-saving investments; payback periods often stretch beyond the typical five-year capital budget; and some companies simply

lack the financial resources. Therefore, we have decided to introduce a direct financial incentive to stimulate industrial investment on energy efficient equipment and processes and to accelerate the shift from oil. First, the incentive will apply to approved projects which can demonstrate a return on investment (net of the incentive) not longer than five years. Second, the incentive will take the form of a reimbursement grant to a maximum of $50,000, against expenditures incurred by a company. Third, the incentive will cover 25 per cent of the costs of converting from oil to natural gas or other energy sources. And fourth, the incentive will cover 50 per cent of the cost of equipment replacemen and manufacturing process changes.

"To ensure that smaller firms which do not have in-house expertise on energy investments enjoy full access to this incentive program, we will contribute 50 per cent of up to $1,000 of the cost of an energy saving implementation plan prepared by a professional consultant. This program will be administered by the Energy Group of my ministry, working in close cooperation with the staff of the Ministry of Energy. The brochures, application forms and single contract documentation will be widely available before the end of next month" (November).

Intergovernmental Affairs

The Hidden 10 Per Cent. Excerpts from a letter from Intergovernmental Affairs Minister Thomas Wells to all Ontario municipalities, dated 31 October 1980:

"The year 1981 has been designated as International Year of Disabled Persons by the United Nations. Both Canada and the Province of Ontario will be enthusiastic participants in this celebration, but of course the success of activities initiated at the federal and provincial level depends on community support. In the coming months, you will be hearing a variety of announcements from provincial ministries in response to the needs of disabled persons. Some will be about new programs; others will emphasize programs that already exist. Many of them may be helpful to municipalities, either in complementing their own plans or in providing assistance. For example:

-- The Ministry of Community and Social Services administers a cost-sharing program with municipalities to provide home-makers and visiting nurses for handicapped, chronically ill, elderly or otherwise disabled people to assist them to remain in their own homes.

-- The Ministry of Culture and Recreation provides grants for up to 100 per cent of the costs for the construction or renovation of such amenities as ramps, swimming pools, or elevators situated in community recreation centres to make them accessible to handicapped persons in wheelchairs.

-- The Ministry of Transportation and Communications has, since July 1979, funded a program to provide 50 per cent funding to municipalities offering transportation services to the physically disabled. In addition, where a municipality wishes to add special features such as grab rails, ramps, benches and so on to its conventional transit service in order to make the service easier to use for those experiencing difficulty, the ministry will provide 75 per cent capital subsidy assistance

"You should also expect to be hearing from local groups, organizations, service clubs, and individuals in your community who are hoping to launch particular projects to help disabled people. The enclosed brochure, 'The Hidden 10 Per Cent', is only one example of the material being produced that will increase the interest and concern of the public. Some councils have formed special committees, with representatives of council as well as disabled citizens, to help coordinate council's response to the requests of community groups. Your council may find such an advisory committee useful, or you may want to explore other ideas with other municipalities.

"Throughout 1981, you and your colleagues will be afforded many opportunities to learn about the problems, concerns, and hopes of disabled persons through consultation between various groups and council. There are innumerable additional things we can all do as individuals, informally, to educate ourselves.

-- Talk with someone who is blind, or deaf, or in a wheelchair, or on crutches, or mentally retarded, or with a learning disability, or recovering from an emotional disturbance or confined to an institution. Or talk to their relatives, doctors, therapists and others who understand and care.

-- Look around you and identify the buildings, services, programs that present barriers to disabled people. Removing some of those barriers may be very easy, once they are identified.

-- Perhaps the most frustrating 'barrier' for disabled individuals is the attitude of others. By educating ourselves and participating in programs to educate others, much can be achieved to encourage and support full participation and equality of the disabled citizens within the community.

"As Minister of Intergovernmental Affairs, I have the advantage of being able to see how successful the International Year of Disabled Persons might be if all three levels of government show their commitment and undertake programs within their respective authorities. I know we can make 1981 a significant year for disabled people with some thoughtful response to their needs".

NOTE: Due to a distribution problem, the brochure "The Hidden 10 Per Cent" was not included with the mailing to all Ontario municipalities earlier this week. Included with this issue of BACKGROUND is a copy of the "missing" brochure.

Natural Resources

Ministry Estimates. Excepts from a statement by Natural Resources Minister James Auld on the presentation of Ministry Estimates, 23 October 1980.

-- *Ontario Basic Mapping Program*. "The basic mapping program is based on a common grid which will be used to reference and retrieve through computers the information required for more effective management of resources. The program has been well received, and has gained widespread acceptance and popularity at all levels of government, private industry and the public. The program is also providing a stable flow of work to Ontario's resident mapping industry which has a worldwide reputation for high quality. The 1980-81 budget for this program amounts to about $3 million. The 1:20,000 scale mapping in northern Ontario, which is one of the projects assisted by $1.25 million in regional priority funding from the Ministry of Northern Affairs, is complete in the area from Iron Bridge to Mattawa. Initial mapping stages are complete in the area north to Wawa and New Liskeard. In southern Ontario, where the mapping is to a 1:10,000 scale, the program is complete in the London-to-Niagara area and nearly complete in the Stouffville-to-Peterborough area. In eastern Ontario, mapping from Arnprior to Brighton to the Quebec border is continuing, with 25 per cent of the total area now complete.

"The mapping of communities on the larger scale of 1:2,000 is continuing. By the end of this fiscal year, 27 communities will be mapped under the main program. Sixty-two other communities will be mapped, under the regional priority funding from the Ministry of Northern Affairs making a total of 89 communities. Mapping of 34 more communities is underway with completion scheduled for 1981-82 or 1982-83. Some 106 remaining communities will be mapped in subsequent years.

-- *Shore Lands*. "I would like to draw your attention to two changes which have been made in our policies for administering shore lands:

. Where private land is fronted by a shoreline road allowance or shoreline reserve, we will now generally support proposals to sell these 66-foot strips to adjoining land owners provided, of course, that such sales are not in conflict with other government or municipal policies.

. Where a structure, such as a dock, is on crown land in front of privately owned land and the dock or structure is used only for private non-commercial purposes, we now permit that structure to remain on crown land without written approval or payment of land rent.

"This is being done because we believe the use of such lands in part of the normal cottaging experience. These changes are examples of the government's 'deregulation program' we are continuing to implement. The intention is to remove government regulations or restrictions which may have been valid in the past but are now outworn and unnecessarily interfere with the public.

-- *Mineral Aggregates*. "I have three items to report in the field of mineral aggregates. First, we will soon be able to release a 'Bulk Transportation Study' prepared by consultants to the ministry. This study was designed to identify the most effective means of transportation for mineral aggregates, determine their costs and impacts, and compare them with other possible solutions of the conflict between the need for aggregates and the protection of the environment in which the aggregates occur. Second, we have taken a significant step as a result of the reviewing by your committee of Bill 127, The Aggregates Act, which is intended to supersede The Pits and Quarries Control Act, which has been in effect since 1971. As a result of submissions received by your committee, 158 additional townships have been designated under The Pits and Quarries Control Act. Third, a provincial 'Mineral Aggregate Resource Planning Policy Statement' is being completed. Working with the Ministries of Housing, and Transportation and Communications, we have developed this statement over a period of 1½ years. The policy is directly related to planning matters under The Planning Act administered by the Ministry of Housing.

"The statement includes policies to ensure that due regard is paid to the importance of mineral aggregates in planning as well as in other matters such as forestry, agriculture, housing, recreation and the environment. The policy statement is a broad and flexible planning guide to what municipalities must consider in their planni process so far as mineral aggregate resources and the extracting industry are concerned. It is probably unnecessary to reiterate that such polity statements can in no way supersede or take priority over other provincial planning policies or legislation".

Transportation and Communications

Traffic Management System for 401 Toronto Bypass. The government plans to install a traffic management system on the Highway 401 Toronto Bypass in an effort to reduce growing traffic congestion. First phase of the system, scheduled to begin operations in about two years, will extend from the Don Valley Parkway in the east to Highway 427 in the west. A steady increase in traffic volumes on the Toronto Bypass has built up over the last few years to the point where some 300,000 vehicles have been clocked in a single day. This increase, combined with traffic accidents, load spills, adverse weather conditions and other traffic problems, have resulted in high traffic congestion on the bypass, particularly during peak rush-hour periods.

The system will include the installation of electronic detectors in the pavement to register changes in traffic flow, a closed-circuit TV observation system, changeable message signs to transmit messages to motorists, and the establishment of a freeway traffic management team to evaluate and monitor the system. The total installation will provide a number of benefits, including:

-- the safer and more efficient flow of traffic without heavy financial investment in new freeway facilities,

-- more efficient use of the total system, including Metro Toronto's arterial road network,

-- improved response time for motorists encountering problems and other emergencies,

-- added comfort and reduced stress for motorists,

-- and encouragement of local industry through the use of high-content Canadian technology.

Phase two of the Toronto Bypass traffic management system calls for expansion of the system east to Pickering and west to Mississauga by the mid-1980s.

Social Development Secretariat

Ontario Advisory Council on the Physically Handicapped. The Advisory Council was established on 5 February 1975 and consists of a chairman and not more than 20 other members who are drawn from across the province. Over half the members are physically handicapped and all have had experience with agencies or organizations serving the needs of the handicapped. The mandate of the council is:

-- To advise the Provincial Secretary for Social Development on matters pertaining to physically handicapped persons in our society.

-- Without limiting the generality of the foregoing:

. to identify and study issues of concern to physically handicapped persons and, on the basis of the knowledge and experience of council members to recommend action where appropriate,

. to encourage residents of Ontario to express their views on matters relating to the physically handicapped,

. to promote opportunities for self-help for the physically handicapped in the context of family and community,

. to review programs and policies affecting physically handicapped persons,

. to advise the Provincial Secretary for Social Development on a regular basis of progress in the council's work,

. to submit to the Provincial Secretary for Social Development and annual report outlining the council's activities and achievements.

Chairman Jack Longman writes in part in the Fifth Annual Report of the council: "As 1981 is the International Year of Disabled Persons then 1980 must be our year to plan for this event. It is my hope that a good part of council's work in the coming year will be toward this objective. This is a golden opportunity for the council and other organizations and concerned persons, to not only point out to the public the manifold problems facing the handicapped in day-to-day life, but more importantly an occasion

to show the positive role the handicapped can play in today's society if given the chance. A whole new image of the handicapped can be portrayed to the non-handicapped and perhaps, even to some of the handicapped themselves.".

3. *NEW LEGISLATION*

Bill 177. Government Bill. An Act to provide for the Safe Use of X-ray Machines in the Healing Arts (Hon. D. Timbrell). First Reading 3 November 1980.

The Bill provides for regulation of the installation and the operation of X-ray machines in the healing arts.

Bill 178. Private Member's Bill. An Act to protect the Registration of Innocent Persons from Untimely Publicity (A. Stong, York Centre). First Reading 3 November 19 1980.

The purpose of the Bill is to protect persons who have been charged with an offence from adverse publicity until such time as a court begins to hear evidence in the case or the person enters a plea of guilty to the offence.

Bill 179. Private Member's Bill. An Act to amend The Education Act (J. Dukszta, Parkdale) First Reading 4 November 1980.

The purpose of the Bill is to provide for heritage language instruction in Ontario.

LEGISLATION UPDATE

Bill 68. Private Member's Bill. An Act to protect the Reputation of Innocent Persons from Untimely Publicity. (See Background 80/20, page 6). Ordered withdrawn on 3 November 1980.

Bill 167. Government Bill. An Act to amend The Chiropody Act (See Background 80/43, page 8) Second Reading 4 November 1980 and Ordered for the Standing Committee on Social Development.

Bill 168. Government Bill. An Act to amend The Juries Act. (See Background 80/43, page 8). Second Reading 4 November 1980 and ordered for Committee of the Whole House.

Bill 175. Government Bill. An Act to provide for Municipal Hydro-Electric Service in the City of Sudbury (See Background 80/44, page 11). Second Reading 4 November 1980 and ordered for Third Reading.

PRIVATE BILLS

Second and Third Reading. The following Private Bills were read the Second and Third Time on 4 November 1980:

-- *Bill Pr.21*. An Act respecting the City of London. A bylaw was approved on 15 November 1979 by the OMB. The council of the city had intended that the bylaw would come into force on 1 January 1980, but the commencement date was inadvertently omitted from the bylaw. The Bill amends the effective date of the bylaw and authorizes certain refunds.

-- *Bill Pr.28*. An Act respecting the City of Sault Ste. Marie. The Bill authorizes the council of the city to enter into agreements with the owners or occupants of buildings to be erected or used in the city to provide relief from off-street parking requirements of the city's zoning bylaws. OMB approval will be required only if there is an objection. The Bill also authorizes the council of the city to pass bylaw for renumbering buildings and lots on private roadways and for naming and renaming

private roadways. The city is also authorized to charge the owner or occupant of a building, lot or unit on a private roadway with costs of numbering or renumbering.

-- *Bill Pr.30*. An Act respecting the City of Hamilton. The Bill authorizes an enroachment on to a road allowance.

-- *Bill Pr.32*. An Act respecting the City of Mississauga. The Bill provides for the regulating of fire routes; payments in lieu of providing off-street parking; prohibits motor racing in the city unless the consent of council has been obtained; and permits the council to appoint officers for the purpose of enforcing section 29a of The Game and Fish Act which prohibits the use of body-gripping and leg hold traps.

-- *Bill Pr.37*. An Act respecting the City of North York.

The Bill provides for the council to pass bylaws requiring the owners of designated classes of buildings to clear snow and ice from exterior steps, sidewalks and driveways on their property; authorizes the council to pass bylaws requiring tenants of residential buildings to permit pest extermination to be carried out within their premises; and establishes the order of precedence in which three additional members of council named in a bylaw will serve as acting head of council and establishes the powers of such a person.

-- *Bill Pr.38*. An Act respecting the Borough of Etobicoke.

The Bill authorizes the council of the borough to pass bylaws providing for the composition of its local board of health and providing for a three-year term of office for members of the board.

-- *Bill Pr.39*. An Act respecting the City of Ottawa.

The purpose of the Bill is to make amendments to various Private Acts which conferred powers and duties on the Board of Control so that the powers and duties will now be conferred on the council of the city due to the abolishment of the Board of Control effective 1 December 1980.

4. *REGULATIONS*

O.Reg. 806/80. This is a regulation to amend Regulation 554 of Revised Regulations of Ontario 1970 made under The Land Titles Act and notes that effective 14 October 1980 the Land Titles Division of York North shall be known as the Land Titles Division of York Region and the Land Titles Division of Toronto and York South shall be known as the Land Titles Division of Metropolitan Toronto.

O.Reg. 807/80. This is a regulation to amend Regulation 779 of Revised Regulations of Ontario 1970 made under The Registry Act and notes that effective 14 October 1980 the Registry Division of Toronto Boroughs and York South shall be known as the Registry Division of Toronto Boroughs and the Registry Division of York North shall be known as the Registry Division of York Region.

O.Reg. 808/80. This regulation amends O.Reg. 217/79 made under The Condominium Act, 1978 and deals with the procedures to be carried out by the land registrar for the Land Titles Division of York Region and the Land Titles Division of Metropolitan Toronto (See O.Reg. 806/80)for the assignment of registration numbers.

NOTE. The above-referenced regulations are included on pages 4112-4113 of the Ontario Gazette dated 18 October 1980.

5. *VIEWPOINT*

Liability of a Tax Collector. From the Tax Collectors Journal by John St. Pierre, Tax Collector, City of Toronto:

"A tax office supervisor, revenue administrator, and director of revenue perform the same duties as a tax collector. Does it follow that an act of neglect or default by these employees in a Court of Law will be treated in the same manner?. It does not. A tax office supervisor is an employee of the municipality. In the eyes of the Law, the supervisor has only one set of duties - those set by municipal corporation. The tax collector is different. The collector must carry out two sets of duties -- those set by the municipal corporation for which the collector works, and those set by the Province of Ontario Statutes. Tax collectors belong to a small class of municipal employees known as statutory officers. According to the Municipal Act, Section 226, a collector must be appointed by bylaw and every bylaw appointing a collector remains in force until it is repealed. Furthermore, a tax collector has duties and responsibilities spelled out explicitly in various sections of the Municipal and the Assessment Acts. This situation of dual responsibility can cause some difficult legal problems in the area of liability.

"The Courts have found that in certain cases of errors and omissions the municipal corporation is not responsible for the actions of a statutory officer whose powers are derived from the Legislature, over which the municipality has no control. (Roger The Law of Canadian Municipal Corporations). The essence of this doctrine, known as "persona designata" is that a tax collector can be sued personally for his errors or omissions in the performance of his duties, while the tax office supervisor would likely be judged on the doctrine of 'respondeat superior'... let the master answer. In essence, the municipal corporation would be the only party liable for the tax office supervisor's negligence. The tax collector, however, would be liable for a negligent act even though the collector is paid by the municipality, and even though the collector performs similar duties as the tax office supervisor. To illustrate this point further, under section 11 of The Public Authorities Protection Act, provision is made for an action to commence within six months of an alleged neglect or default in the execution of a duty by any statutory officer. Tax collectors will obtain some comfort in knowing no action can be taken against them for errors or omissions made unless the action is started within six months after the complaint of neglect or default.

"Section 15 of the same Act states that the Public Authorities Protection Act does no apply to a municipal corporation. It would appear from this section that an action can be instituted at any time against a municipal corporation for an alleged error or omission of a tax office supervisor. Few examples of Court actions against tax collectors are available. However, one situation that comes to mind is the following untried case:

'A few years go, a landlord allowed his taxes to fall into arrears. The tax collector issued a warrant to a bailiff, in order that he should collect the arrears from the tenants of the building, as is the collector's right. Rents were collected and turne over to the municipality. The landlord later claimed that the money collected amounted to more than was owed. He alleged that the bailiff could not produce proper records of the collection. However, the municipality maintained that proper records were kept. The landlord filed suit, naming the municipal corporation as defendant. The municipality's main defence was that it was not a proper party to the action and the tax collector should have been sued. Unfortunately, the case was dismissed earlier this year for want of prosecution'.

"Under the Common Law doctrine of 'maintenance and champerty' there cannot and should not be protection of any civic employee from punishment for criminal actions committe

What is required is protection from civil liability arising out of action by statutory officers taken in good faith while attempting to perform in the best interest of the municipality. Tremendous progress towards protecting employees as well as statutory officers of the municipal corporation has been made over the past two years. Notably, the Professional Association of Municipalities of Ontario (PAMO) was instrumental in bringing about an amendment to section 352 of The Municipal Act allowing municipalities to contract for insurance to protect all employees against risks that may involve liability on the part of such employees. The amendment extends the protection to statutory officers when it states '... proceedings arising out of acts or omissions done or made by them in their capacity as employees including while acting in the performance of any statutory duty...'. The legislation under section 352 of the Act is permissive and municipalities are under no obligation to contract for this type of insurance. Reasons for the municipality's unwillingness to contract for errors and omissions insurance are that the deductible provision for the insurance is too high or that the municipality is covered, the tax collector would be provided with legal representation and have any damages or costs awarded against the collector paid by the insurance company.

"The intrinsic and extrinsic rewards of serving as a statutory officer with a municipal corporation are extremely gratifying. A tax collector who performs the collector's duties with the utmost care and diligence needs to be aware, but not overly concerned, with the liability on the collector's part that comes with the job".

6. *FROM THE BOOKSHELF*

Municipal Councillors' Handbook. Written by Ian MacF. Rogers and published by The Carswell Company, this handbook helps the newly-elected councillor know more about the complexities of modern municipal government than just the techniques of electioneering and the skills of debate. It is not only important for a councillor to know rules governing proceedings of council, but it is equally, if not more important, that he or she have some knowledge of the legislative framework that forms the basis of civil administration. This handbook is essentially a short course in municipal law and administration written from the standpoint of a councillor. An outline of the powers, organization and operation of councils of the several classes of municipalities is also set out as is their relationship to the province and government agencies.

The third edition is available from The Carswell Company, 2330 Midland Avenue, Scarborough (416) 291-8421. Price: Paperback $11.95 and Bound $17.00.

7. *ASSOCIATION NEWS*

Zone-1 AMCTO. The fall meeting of Zone-1, Association of Municipal Clerks and Treasurers was held in Chatham on 11 September 1980. Vic Rudik of the Ministry of the Environment made a presentation regarding the new Environmental Assessment regulations and pointed out that legislation was being prepared for establishing one hearing. He encouraged municipalities to write to the ministry if they had questions regarding the legislation or regulations. A discussion took place with regard to recent amendments to The Municipal Elections Act. Concern was expressed regarding the deletion of the 1 September date for mailing out voters' notices resulting in some municipalities having to mail double notices to households. A Ministry of Intergovernmental Affairs representative agreed to investigate this. Zone-1 supported the Ministry of Intergovernmental Affairs in the preparation of a model of standardized accounting procedures. Kevin McIver, assistant to the clerk (Sarnia) was elected president; Pat Stock, treasurer (Mersea) 1st vice president and Ken Antaya, deputy clerk, (Sandwich West) 2nd vice president and John Trudgen, clerk-treasurer (Howard) as secretary-treasurer.

Zone-2 AMCTO. The fall meeting of Zone-2 Association of Municipal Clerks and Treasurers was held in Guelph on 2 October 1980. W.D. (Rusty) Russell reviewed the new Provincial Offences Act. Following the presentation he asked how many municipalities had gone through their bylaws setting fines for various offences and two hands were raised from about 85 delegates in attendance. Representatives from the Ministry of the Environment made a presentation regarding the Environmental Assessment Act and delegates were encouraged to submit written questions to the ministry. A representative from Revenue Canada (Income Tax) explained taxable allowances and benefits as well as exemptions from The Income Tax Act involving municipalities. Bulletins were distributed on "Automobile and other Travelling Expenses - Employees" and "Employees' Expenses Incurred in Performing Duties of Office of Employment". Bob Donaldson, Deputy Clerk-Treasurer (Orangeville) was elected president; Betty Oke, clerk (Hensall) 1st vice president; Elizabeth Letournea Deputy Clerk (County of Simcoe) 2nd vice president and Michael Owen,Clerk (Midland) as secretary. The 1981 spring meeting will be held in Hanover in May and the fall meeting in the County of Dufferin as it is their Centennial Year.

HUDAC. Bob Martin, newly elected chairman of the Housing and Urban Development Association of Canada (Ontario Council), announced recently that the 1981 theme for HUDAC Ontario is "The Competitive Edge". The Ontario Council of HUDAC is the recognized voice of the total shelter industry in Ontario. It represents over 2,700 members of the industry organized into local associations. The decade of the 1980s offers great opportunities for the housing industry. As large corporations move into other markets, the small and medium sized builders in Ontario will meet the challenges and changes of the 80s. New trends for this decade include the growth potential of the renovation sector, the changing needs of a more affluent and aging population, increased consumer awareness and the imperative need for energy conservation. For further information about HUDAC contact Barbara Fefferman, Executive Director. 180 Bloor Street West, Suite 701, Toronto, Ontrio M5S 2V6 (416) 922-3371.

8. *PEOPLE AND PLACES*

Alderman Tom Angus, of Sault Ste. Marie, after a career spanning more than 30 years in forestry research, has retired as deputy director of the Forest Pest Management Institute. Dr. Angus plans to continue his 20-year involvement in municipal politics and is seeking re-election in Ward 2.

Canada Law Book Limited moved to 240 Edward Street, Aurora, Ontario L4G 3S9 on 22 September 19890. Telephone (416) 859-3880 (toll free from Toronto).

Quote of the Week. After receiving a rejection letter for additional funding from the province, Innisfil's Deputy Reeve Grant Andrade said:

"Sometimes a squeaking wheel gets a little more oil. Maybe we just need to squeak a little bit".

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For further information contact: R.A. Illingworth
Local Government Division
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

Government Publications

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background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/46

14 November 1980

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1. *AT QUEEN'S PARK*

Constitutional Reform. Excerpts from a statement to the Legislature on 6 November 1980 by Premier William Davis:

"I am pleased to table, for the information of Members and the citizens of Ontario, a copy of the telex related to the ongoing national debate on the Constitution which I sent to Prime Minister Trudeau one week ago. As the telex clearly indicates, Ontario's support of the Constitutional package is a matter of conviction and principle. We believe that moving ahead now, with the Queen as our Head of State, with protection for mobility rights -- the rights of Canadians to move and seek opportunity from province to province -- with protection for basic human, political

8-753 (08/78)

and legal rights, with adequate guarantees for minority rights in the area of education, with a constitution which can and will be patriated, all this is of critical importance now.

"If one examines the reasoned opposition to progress now, typified by the concerns of the Premier of Saskatchewan and many of the concerns expressed by Premier Hatfield, Opposition Leader Clark and others, it often centres on the amending formula, the use of a referendum and the issue of appropriate parliamentary debate. Matters of resource ownership are not a problem for Ontario, as we agree with proposed changes to the resolution which would protect provincial resource ownership. Our telex to the Prime Minister suggested changes which we believe would broaden the base of support for the proposal overall by:

-- limiting the unilateral capacity of any federal government now, or in the future, to call a referendum prematurely and,

-- ensuring provincial involvement in the questions placed before the public in any ultimate referendum.

"As I indicated in the telex, we suggest these changes in a spirit of conciliation with other constructive forces in the provinces, and elsewhere, who seek legislative progress but are deeply concerned with the referendum procedures. I stress, however, that we continue to support the ultimate role of a referendum, providing it is used in a fair and balanced way. When politicians appear perpetually unable to reach any agreement, the ultimate right of voters to intervene on matters of constitutional significance, is, in our view, beyond reasonable challenge. Those who negotiate in good faith have nothing to fear from the ultimate assertion of the will of the people. For those who would approach all negotiations with a will to frustrate national progress, the referendum would be a helpful reminder of the public's rights to reasonably balanced negotiations.

"The telex also makes our government's views known on full and appropriate debate in the House of Commons after the report of the joint Committee of the Senate and House of Commons is reviewed. The integrity of the entire process would not be enhanced by undue limitations on parliamentary debate. The Prime Minister's response, which I am also tabling today, indicates support for our concerns on limiting the right to introduce a referendum; the federal government has undertaken to introduce an amendment to that effect. There is also acceptance of the need for some mechanism to ensure balance in the drafting of any referendum question.

"The government will monitor progress on these and other issues at the committee very closely and keep under active consideration the question of having provincial representatives advance concerns before that committee. The process of negotiation must continue in good faith; flexibility on all sides will continue to serve the national interest".

Appointment. Premier William Davis has announced the following appointment:

-- Michael D. Lipton, Q.C., as a director of the Ontario Development Corporation.

2. *AROUND THE MINISTRIES*

Consumer and Commercial Relations

Residential Tenancy Commission. In their first report to Consumer and Commercial Relations Minister Frank Drea for 1979-80, the Residential Tenancy Commission notes that important changes in the legislation dealing with landlord-tenant relations took place in 1979. In June 1979, The Residential Tenancies Act, which sought to combine a revamped rent review, formerly covered by The Residential Premises Rent Review Act, and Part IV of The Landlord and Tenant Act was passed. In August, the

Lieutenant Governor proclaimed only those sections of the new Act which were necessary to establish the Residential Tenancy Commission and to implement Part XI of the Act dealing with rent review. The remaining sections of the Act are unproclaimed because of the adverse decision of the Ontario Court of Appeal on the questions referred to it concerning the constitutionality of certain powers given the commission.

These powers, to order the eviction of tenants and to order compliance with obligations imposed by the Act, are under The Landlord and Tenant Act currently exercised by county or district court judges who are federally appointed. In February, the Supreme Court of Ontario rendered its decision that the Legislature of Ontario did not have the authority to grant those powers to the commission. This decision has now been appealed to the Supreme Court of Canada. As a result of this ruling, the sections of The Residential Tenancies Act dealing with landlord-tenant matters remain unproclaimed and The Landlord and Tenant Act remains in effect.

As might be expected, landlords with unusual cost factors, e.g. financial loss, capital expenditures, etc., were the main users of the rent review system. Of the 10.7 per cent average rent increase allowed, only 5.8 per cent was attributable to operating cost increases, which is below the guideline limit of 6 per cent. The remaining 4.9 per cent was attributable to other factors. About 50 per cent of the residential complexes reviewed by the commission experienced a financial loss. These complexes received an average increase of 12.5 per cent, of which 5.1 per cent was attributed to financial loss and 7.4 per cent to other factors. Capital expenditures, both incurred and planned, were claimed in 78 per cent of applications. These complexes received an average increase of 10.8 per cent of which 2.0 per cent was attributable to this factor.

Environment

Acid Rain Studies. The ministry has launched three studies to determine the economic and social costs and damages caused by acid rain. The studies are part of the province's Acidic Precipitation in Ontario Study (APIOS). Environment Minister Harry Parrott said: "We need a clear picture of what this phenomenon costs the people of Ontario. Many scientists and various agencies have made rough estimates. But guesswork is not good enough when the price tags on planned control programs are approaching hundreds of millions of dollars. Our research programs are aimed at determining damage costs, and the costs of various strategies required for effective solutions".

The research will measure actual and potential damages from three perspectives: in physical units, such as the numbers of lakes, fish populations, wildlife, forests or crops affected; in dollar terms; and in terms of environmental amenities. The three studies comprise:

-- *A Tourism and Recreation Study*. This study will generate estimates of the impacts of acid rain on the vital tourism industry, including tourist and recreational expenditures and the jobs that depend on that sector.

-- *An Amenity Value Survey Study*. This study will more clearly discern and estimate values which people place on environmental and recreational resources which are vulnerable to acid rain.

-- *A Financial Value Study*. This study will focus on actual and potential effects on sectors of the economy which produce goods and services for sale and for which market prices are generally available. Commercial fishing, corrosion of structures and materials, effects on native fisheries, reduced production in forestry and agriculture are among factors to be taken into account.

Dr. Parrott said that when these studies are completed, Ontario will be able to move ahead quickly with further control strategies since the ministry's scientific data will clearly determine the cost of physical damage due to acid precipitation, and, therefore, the benefits of abatement.

Government Services.

Sudbury Building Officially Opened. Premier William Davis officially opened the new Ontario Government Building in Sudbury on 13 November 1980. Situated in the Civic Centre, the building provides consolidated accommodation for fourteen government ministries serving the Sudbury community: Community and Social Services, Consumer and Commercial Relations, Correctional Services, Culture and Recreation, Education, Environment, Government Services, Health, Industry and Tourism, Intergovernmental Affairs, Labour, Natural Resources, Northern Affairs and Revenue.

Health

Immunization Awareness Month. Health Minister Dennis Timbrell has announced that the ministry will promote immunization awareness during the month of November. He pointed out that through the monitoring process, it has become evident that serious increases have occurred over the past year in the incidence of measles -- "a disease that, although regarded as trivial by many Ontarians, can lead to very serious complications". The minister added that during Immunization Awareness Month, the ministry will be making a concerted effort to inform the public about the incidence of the disease, its seriousness, and the ease with which Ontarians can avail themselves of protection.

The minister said that the ministry will be using newspaper advertising in all dailies and weeklies across the province to remind citizens about the importance of immunization. Locally, all health units will be receiving posters, pamphlets and advertising they can use in their own communities. "I am pleased to report that a new vaccine, providing protection not only against measles, but against mumps, and rubella or German measles, is in excellent supply, and is being supplied to physicians, clinics and public health units at no charge," Mr. Timbrell said.

The minister also introduced the Immunization Record Card which is designed for use by Ontarians of all ages. It provides a lifetime record of immunization, and provides all Ontarians with a simple means to ensure that they are fully protected against diseases like diphtheria, whooping cough, tetanus, polio, measles, mumps and rubella. The immunization record card is designed to fit easily in a wallet or purse. "We will be urging all Ontarians to obtain a card from their physician or local health unit, and to carry it with them... This November it is our aim to make every Ontarian more aware of the seriousness of communicable diseases, the protection available to all of us as an OHIP benefit and, most importantly, the role each of us must play to ensure that epidemics remain a thing of the past".

Scarborough General Hospital. Health Minister Dennis Timbrell recently announced that Scarborough General Hospital will receive $92,817 to increase its psychiatric nursing staff. The increase in funds will allow the hiring of additional staff to care for the new psychiatric beds the hospital acquired recently. The new beds were approved last December following recommendations by the Hospital Council of Metropolitan Toronto, in a study of hospital facilities and services in Scarborough. Other projects recommended in the study and approved by the ministry last December include a new 300-bed hospital for North Scarborough which is expected to open by 1985. The Centenary Hospital also received approval to operate some 220 new beds for active treatment, chronic care, rehabilitation and coordinated intensive-cardiac care. Scarborough General Hospital will now operate 25 psychiatric beds, 168 chronic care and 577 active treatment for a total of 770 beds.

Housing

Consent Granting Authority. On 14 October 1980, Housing Minister Claude Bennett spoke to the Parry Sound District Municipal Association. On the subject of land severance, Mr. Bennett said that there has been universal subdivision control in Ontario since 1970. "This means that no person shall convey land, mortgage land, enter into an agreement of sale and purchase of land or enter into a lease for 21 years or more until he has the approval of a committee of adjustments in the case of the Town of Parry Sound and the Townships of Foley, MacDougall, Humphrey and North Himsworth or the Minister of Housing in the rest of the district. However, approval is not needed when:

-- the land is a whole lot on a registered plan of subdivision,

-- the land is being acquired or disposed of by a federal, provincial, or municipal government,

-- the land is the grantor's entire property,

-- the land is required for the construction of a pipeline in accordance with The Ontario Energy Board Act.

"The problem begins when a property owner wishes to sell, lease or mortgage a part of his land; and, for this, he requires consent. This requirement is not always well-received by the individual. After all, he feels, this is my land, why can't I do as I please with it? Why all these regulations, procedures, why all the red tape? It seems at first glance as just another example of government interference. I can well understand the emotional nature of the problem. The right to own and dispose of property freely is cherished in our democratic system. Yet individual freedom must be balanced against the public interest. Only by ensuring the interests of an entire community, of society as a whole, can we ensure that the interests of the individual are in turn protected.

"The prime responsibility of a committee of adjustment or the minister is to evaluate consent applications on planning merits including the environmental suitability of the lot for the use proposed, the services and access to be provided, the number and size of lots and public safety. I consider it important that consent decisions not jeopardize the financial ability of any municipality or the province to provide a reasonable level of services. It is also important to protect provincial resources where they are clearly identified. Many municipalities in the district have now begun a planning program and this is an encouraging sign... By studying the general planning problems and those problems unique to their areas, these municipalities are taking local initiative. The local official plans that are developed will help fine tune the general principles used in the review of minister's consents. In time, I would like to delegate consent granting authority to joint planning boards where there is an approved official plan in place, where there is a willingness to follow the plan and where there is a local staff to administer the function capably".

Housing Starts. Housing starts during October were at a seasonally adjusted annual rate of 187,000 for all areas according to preliminary figures increased by CMHC. The final September rate was 170,600. Actual starts in urban areas in October were 14,128, a decrease of 8 per cent from the 15,414 recorded in October of last year. Starts of single detached dwellings during October totalled 6,998 compared to 7,257 in October 1979, a decrease of 4 per cent. Starts of multiple dwellings were down 13 per cent to 7,130 from 8,157.

Nakina Planning Area. The minister has defined the Township of Nakina as the Nakina Planning Area. Any matter that might affect the planning program should be brought to the attention of Mr. Dan Bryant, Clerk-Treasurer, Township of Nakina, P.O. Box 89, Nakina, Ontario, P0T 2H0.

Industry and Tourism

Metropolitan Toronto Convention Centre Site Approved. Premier William Davis announced on 30 October 1980 that the new Metropolitan Toronto Convention Centre is to be developed by CN next to the CN Tower. Premier Davis said the cost of the new Centre will be $64 million, to be shared by the provincial, federal and Metropolitan Toronto governments. At the same time, Industry and Tourism Minister Larry Grossman announced that the Centre has already received its first firm booking, from the American Public Works Association for 1988. "We expect that this convention alone will bring 6,000 people to Toronto and be worth about $2 million in revenues for the province," Mr. Grossman said.

In announcing the government's decision, Premier William Davis said the new Convention Centre will result in the creation of more than 12,000 jobs and produce millions of dollars of new revenues once it becomes fully operational. "We estimate the new Centre will annually attract some 700,000 visitors to the province who will spend a total of about $85 million", Premier Davis said. "In addition, we estimate the Centre will annually generate some $48 million in tax revenues, about one-third of which will go to the province".

In approving the CN proposal, the province endorsed the unanimous recommendations of the Bassett Committee Report. The committee, under the chairmanship of John Bassett, found the CN proposal to be the least costly while providing for the largest convention facility. The Bassett committee also felt the CN proposal site is the best available for access. CN also has agreed to build a 600-room hotel on the site, CN's first hotel in the Toronto area. As well, CN has plans to build a low-rise office, Tower Construction is to begin next spring and is expected to be completed in 1983.

Massey Ferguson Limited. On 20 October 1980 the federal Minister of Industry, Trade and Commerce Herb Gray and the Ontario Ministry of Industry and Tourism Larry Grossman issued the following statement:

"The Governments of Canada and Ontario have been advised that with an appropriate measure of government assistance, the prospects of private sector sources putting together an adequate recapitalization for Massey-Ferguson Limited will be enhanced. To this end, the governments are prepared to guarantee the capital risk of a portion of the new equity investment in Massey-Ferguson, providing various conditions are met including a satisfactory degree of cooperation from the existing lenders".

Trade Mission. An Ontario trade mission comprised entirely of trading houses departed 25 October for six countries on the Pacific Rim. This is the first such mission to be organized since the ministry's new "Export '80" plan announced last spring included trading houses in its trade mission program. The two-week mission visited Australia, Papua New Guinea, Singapore, Malaysia, Thailand and Sri Lanka -- an area identified by the "Export '80" plan as a major target for Ontario exporters. The mission explored the large aftermarket for supplies resulting from capital projects in these countries. The markets on the Pacific Rim are both fragmented and remote, making visits by individual manufacturers uneconomical. Export trading houses establish contacts in foreign markets for goods which they then supply from domestic manufacturers. The trading houses on this mission deal in specific product areas such as furniture, plumbing and sanitation supplies, security and safety products and houseware.

Intergovernmental Affairs

Association Review Committee Report. Excerpts from an address by Intergovernmental Affairs Minister Thomas Wells to the annual conference of the Association of Counties and Regions of Ontario in Peterborough on 6 October 1980:

"I have no doubt that in the past the PMLC process has been an effective way to foster healthy provincial-municipal liaison. It has served us reasonably well over past years but times change as, I think, do organizations and procedures. Normally, I as minister would not pressure to publicly voice an opinion on how to run your municipal associations in this province. But, since you will be discussing the report of the Association Review Committee later in the conference, I would like to be a little 'bullish' and go where angels may fear to tread. First, I will say very strongly that the decisions made with regard to ARC are your decisions -- and that we as a ministry and as a province will respect those decisions and continue to work with all, to the best of our ability.

"In simple terms then, what I would like to tell you today about this matter is what I recently told your colleagues in AMO:

-- That if the ARC report is accepted by all three associations, we would agree with recommendation 3(c) which says that upon 1 January 1982 'The Municipal Liaison Committee (MLC) and the Provincial-Municipal Liaison Committee (PMLC) process shall be discontinued'.

-- That I have asked Michael Smither, Editor of Municipal World and of course, the chairman of the ARC, to act as chairman of a committee to work out guidelines for municipal-provincial liaison based on the recommendations in the ARC report. This committee would have on it people from the Ministry of Intergovernmental Affairs including Dick Illingworth, Alan Dewar and Eric Fleming, and hopefully those members of the present ARC committee for the municipal associations.

-- That the money now granted to the present associations and the MLC which totals over $80,000 per year would be paid to the new association, if they wish, and we would guarantee payment of the amount for five years.

"Whatever the outcome of the decisions about the ARC report, however, the members of your association, your colleagues at AMO and ROMA, and the committee chairman, Michael Smither, are to be commended for their work. I hope that you will give it your very careful consideration. The restructuring that is proposed I know will not be entered into lightly and will not happen over-night. I am concerned, however, that in the interim we have an effective means, an effective focus for provincial-municipal consultation and coordination. I would like to suggest that the MLC could provide the base from which meetings may be called and coordinated in the future on provincial-municipal matters of mutual interest as either side sees their need".

NOTE: ACRO endorsed the ARC report by an affirmative vote of 59 per cent. Highlights of the report are included in the October issue of Municipal World.

Natural Resources

Ministry Reading Room. A public reading room was opened in the Whitney Block, Queen's Park, 31 October to provide access to information on Ontario's natural resources management, Natural Resources Minister James Auld announced. The decision to open public reading rooms in Ontario's ministries was announced in Toronto on 26 September by the Minister Without Portfolio, Alan Pope as part of the government's freedom of information program. The MNR's public reading room will be in the Natural Resources Library, Room 4540, fourth floor of the Whitney Block, 99 Wellesley St. W., Toronto. Hours will be from 8:15 a.m. to 4:30 p.m. Monday to Friday. The

telephone number at the library is 965-6319. Such information items as policy manuals, administration manuals and organization charts relating to the Ministry of Natural Resources will be available for reference.

Northern Affairs

Cochrane Latest Destination for NorOntair. Downtown Toronto is now only 3 hours away for residents of Cochrane, thanks to a new norOntair service that started on 27 October between Cochrane and Timmins. The new service, which started after representations had been made to the Ontario Northland Transportation Commission by the community, is the first approved of six proposed new routes. Other communities that have approached the ONTC with respect to having norOntair service are Hearst, Manitouwadge, Marathon, Ignace and Sioux Lookout. They are now under consideration for regularly scheduled flights and Armstrong may be included in the norOntair system on weekends in the future. NorOntair's growth has always been paced by a blending of community requirements and the interests of northern Ontario's local carrier industry. Subsidizing services directly through norOntair is only considered if demand warrants and if the private sector is not prepared to provide the necessary service.

Errata. The names of the first board members for the Hudson Local Service Board were included in Background 80/40 (page 7). Alan Bernier should read Ellyn Bernier Gary Hysop is the board chairman.

Revenue

Assessment Data Services Improvements. The Advisory Committee on Assessment Data Services, announced by Revenue Minister Lorne Maeck in April 1980, has initiated a number of major changes. Two changes have been implemented immediately, with the remainder to be introduced for the 1981 taxation year.

-- *Effective Immediately*. Census reports will be produced at the same subordinate levels of the assessment roll number that were provided in 1978. In addition census reports showing population by electoral wards and polls will be provided on request.

. The School Support List will be prepared in a format similar to that used in 1978.

-- *For the 1981 Taxation Year*. The assessment roll will be printed on the same form and will contain the same basic information as the 1978 roll, effective December, 1980.

. The roll will contain the names of all owners and tenants.

. Additional assessment totals will be provided on the roll at the map-subdivision level of the roll number.

. Property depth and variance will appear on the roll. Property descriptions will revert to the 1978 format.

. Tax class codes for grant-in-lieu properties will be reinstated as in 1978.

. Supplementary assessments will be issued a maximum of four times annually, with the last sent out no later than 15 November in any year. The ministry will provide a printed list and, upon request, a computer tape copy free of charge.

. Omitted assessments added to the role under section 42 will be provided in hard copy and on tape no later than 15 November in any year.

The Advisory Committee on Data Services included members from the Association of Municipal Tax Collectors of Ontario; Association of Municipal Clerks and Treasurers of Ontario; Ontario Association of School Business Officials; Ontario Separate School Business Officials' Association; and Association of Municipalities of Ontario.

Transportation and Communications

MTC Winter Road Reporting Service. The ministry has announced that its Winter Road Reporting Service for the public went into operation on 3 November. The Road Information Centre at Toronto and the ministry's district offices throughout the province have up-to-date information on the condition of all provincial and secondary highways 24-hours-a-day, seven-days-a-week during the winter months. Information on winter road conditions may be obtained around-the-clock by telephoning the following MTC offices in Ontario.

Road Information Centre, Toronto, 248-3561

Chatham	354-7504	Huntsville	789-4483
London	681-2047	North Bay	474-0044
Stratford	271-8321	New Liskeard	647-8104
Hamilton	639-2427	Cochrane	272-5775
Owen Sound	376-9683	Sudbury	522-0388
Port Hope	885-6351	Sault Ste. Marie	256-2855
Kingston	544-2523	Thunder Bay	475-4251
Ottawa	745-7049	Kenora	548-5910
Bancroft	332-3621		

Accident Statistics. The 1979 Motor Vehicle Accident Facts Book shows traffic fatalities and injuries rose for a second consecutive year, Transportation and Communications Minister James Snow said. "While 1979 fatalities were still well below those in 1975 when 1,800 persons died in road-related accidents, 1979 fatalities totalled 1,560, 7.6 per cent higher than in 1978". In 1977, lower speed limits and seat belt legislation introduced the previous year helped reduce Ontario fatalities. During 1979, there was also a 6.7 per cent rise in the number of traffic injuries -- 101,321 from 94,979 in 1978. Mr. Snow pointed out, however, that pedestrians fatalities decreased by 3.9 per cent in 1979 -- to 273 from 284 the previous year. And five fewer motorcyclists died in traffic accidents -- 75 compared to 80.

"If you look at a couple of obvious facts -- that 96 per cent of all vehicles involved in accidents during 1979 had no apparent mechanical defects; that 83 per cent of all drivers involved in those accidents were apparently normal -- then it's the drivers who are the problem", the minister said. Drinking and driving is a prime cause of driver deaths while inattention is a critical factor in most accidents". Of 689 drivers killed in 1979,for example, 262 were impaired and 113 had been drinking, Mr. Snow pointed out. Total number of reportable accidents -- more than $400 damage or involving death or personal injury -- increased 5.8 per cent to 197,196 in 1979 compared to 186,363 the previous year.

Treasury and Economics

Provincial Local Sector. Excerpts from a statement by Treasurer Frank Miller on the presentation of ministry estimates on 5 November 1980:

"I'm pleased to state that the local sector has fared very well within the context of the province's fiscal plan. The generous level of assistance to local governments combined with expenditure restraint at the local level has led to a reduction in real

property tax burdens. This is manifested in the decline in property taxes relative to household income from 3.2 per cent in 1970 to 2.4 per cent in 1980. I must also emphasize this reduction in tax burdens over the decade does not take into account other forms of property tax relief such as tax credits and the new property tax grants which, in total, currently amount to approximately $500 million".

3. *NEW LEGISLATION*

Bill 180. Private Member's Bill. An Act respecting The Norfolk Board of Education and Teachers Dispute (G. Miller, Haldimand-Norfolk). First Reading 6 November 1980.

The purpose of this Bill is to resolve the dispute between the Norfolk Board of Education and the secondary school teachers who are employees of the board. The Bill orders an end to the strike that commenced on 2 October 1980 and establishes a final offer selection procedure as a means of settling the matters in dispute between the parties.

Bill 181. Government Bill. An Act to stay the Execution of certain Writs of Possession issued in respect of certain Premises on Toronto Islands (Hon. T. Wells). First Reading 13 November 1980.

The title of the Bill is self explanatory.

Legislation Update

Bill 77. Private Member's Bill. An Act respecting the Age of Mandatory Retirement (See Background 80/21, page 10). Debated 6 November 1980 and read the Second Time and Ordered for Committee of the Whole House.

Bill 161. Private Member's Bill. An Act to amend The Ontario Heritage Act, 1974. (See Background 80/42, page 13). Debated 6 November 1980 and as more than 20 members stood in objection the question of Second Reading was not put.

4. *REGULATIONS*

O.Reg. 883/80. This regulation is made under The Municipal Affairs Act and deals with tax arrears and tax sale procedures. The tax arrears procedure of the Act "shall" apply and the tax sale procedures of The Municipal Act and The Education Act, 1974 "shall not" apply to the local municipalities listed in schedules 1, 2 and 3. (See pages 4514-4520 in the Ontario Gazette dated 8 November 1980).

5. *CHANGES IN STATUS AND BOUNDARIES*

Recent OMB Decisions. To annex to the Town of Almonte certain lands in the Township of Ramsay effective 1 Novembr 1980. M.80426.

-- To annex to the Town of Wallaceburg certain lands in the Township of Chatham effective 1 January 1981. M.78333.

-- To annex to the Township of Nipissing certain lands in the Township of North Himsworth effective 1 October 1980. M.79436.

-- To annex to the Township of North Himsworth certain lands in the Township of Nipissing effective 1 October 1980. M.79437.

Hearings. To annex to the Town of Kirkland Lake the geographic Townships of Bernhardt and Morrisette on 4 November 1980. M.80318.

-- To annex to the Village of Neustadt certain lands in the Township of Normanby on 6 November 1980. M.80395.

-- To annex to the Village of Shallow Lake certain lands in the Township of Keppel on 7 November 1980. M.80096.

-- To annex to the Town of Vankleek Hill certain lands in the Township of West Hawkesbury on 31 October 1980. M.80393.

6. *VIEWPOINT*

Open Municipal Meetings. From an editorial in the Kirkland Lake Northern Daily News, 10 October 1980:

"The Ontario government's commission on freedom of information and individual privacy recently released its report and with municipal elections just around the corner, the public and prospective candidates should be aware of the recommendations resulting from the three-year study. Many municipal governments including Kirkland Lake council, who have preferred to do business behind closed doors in committee of the whole meetings may be startled to learn that the commission recommends all meetings of local government bodies and their committees be held in open session.

"This would put an end to elected officials making decision affecting the public in secrecy with the taxpayer left in the dark as to how, why and who was responsible for such decisions. The taxpayer has the right to know how municipal governments operate and the commission also recommends that the public should be told the time, place and list of matters to be discussed at meetings with an explanation of whether they are open or closed and why.

"The commission suggests meetings may be closed to allow discussion of certain matters such as; contract negotiations with employees; property acquisition and sales, personal matters involving a named employee or potential employee, matters concerning litigation; election of the chairman of the body and its executive committee; matters injurious to a police commission's function if discussed in public or anything restricted by other laws. Another recommendation that merits implementation suggests minutes should be kept of all meetings of local bodies and made available to the public upon request, with deletions where necesssary when proceedings are private.

"There should also be a provision that any person may enforce the open meetings requirement by asking the courts to prevent improper closings. Such rules should apply as well to special bodies financed by municipal property taxes, including boards of health, conservation and housing authorities and utilities commissions. It is time the law was changed to ensure members of the public are able to attend and observe deliberations of municipal governments to make elected officials accountable to the people who put them in office".

7. *DID YOU KNOW?*

Bell Canada's Watchdog. When a company, such as Bell Canada, pays a property tax bill of over $100 million per year in Ontario, it needs a watchdog to make sure it is not paying too much. At Bell Canada, that watchdog is Gordon Carpenter, section manager property taxes. Mr. Carpenter, who has just been elected president of the Canadian Property Tax Agents Association (CPTAA) says it is his job to make sure Bell is not over-assessed on buildings it owns. "My staff determines the value of a building for tax purposes, and if it is different from that of the assessor, then we try and negotiate a settlement," he said. If no agreement can be reached, the dispute usually ends up in the courts, leaving it up to them to rule on the agreement. In Ontario region, Bell pays taxes on over 2,000 structures ranging from large administration buildings down to unattended switching centres and towers. "On the average we usually have over 100 appeals under way at any one time," Mr. Carpenter said. The CPTAA has 375 members representing 210 major companies which pay billions of dollars a year in property taxes. (From Bell News).

8. *FROM THE BOOKSHELF*

Ontario Statistics 1980. The 1980 edition of Ontario's most timely and comprehensive statistical handbook has been published by Central Statistical Services, Ministry of Treasury and Economics. Now in its sixth annual edition, Ontario Statistics in the province's only standard reference work containing comparative data on the social and economic life of Ontario. Ministry statisticians have presented data in 22 social and economic areas ranging from communications, crime and demographics to energy, finance, investment and wild life -- with numerous national and inter-provincial comparisons. The subject matter, updated and amplified for 1980, is set out in 525 easy-to-follow maps, graphs and tables. Key trends and other findings are highlighted in each section and statistical terms explained for the reader.

The information was compiled from many public and private sources including Statistics Canada and other federal agencies, provincial government ministries and financial and industrial organizations. Because of its wide range of subject matter, Ontario Statistics is regarded as an authoritative statistical reference by many policy planners, financial analysts and researchers in industry and government. It is also widely used by librarians, teachers, students and the general public as a dependable research tool for socio-economic studies of Ontario and Canada. The 600-page publication costs $15 and is available from the Publications Centre, 880 Bay Street, Toronto, M7A 1N8.

Index of Statistical Files, 1980. Many hundreds of non-confidential statistical documents are maintained by the ministries, agencies, boards and commissions of the Ontario government. While these files are available for public inspection, until 1974 the only way to find out what kinds of statistics were being collected and documented by all these offices was to contact each of them yourself -- a time-consuming job for researchers. The Index of Statistical Files in the Ontario Government answers the problem effectively. Now in its sixth annual edition, the index contains annotations on all the main non-confidential statistical data files maintained by the province. It lists the topics covered by each file and the ministry or agency that maintains it. For easy reference, files are cross-referenced by subject. The 140-page publication is available for $5 from the Publications Centre, 880 Bay Street, Toronto, M7A 1N8. Cheques or money orders should be made payable to the Treasurer of Ontario.

Energy Conservation Through Land Use Planning. The initiation of a policy of energy efficient land use planning is a difficult proposition since it requires a long term commitment and there are relatively few immediate returns. As a result, a strategy for energy conservation through land use planning did not become immediately significant after the "oil crisis" in 1973. But, in the past several years, as it became clear that the energy crunch was here to stay, more and more planners and related professionals in Canada have started to come to grips with the challenge of saving energy through changes in dwelling densities, building designs and the arrangement of land use. It was, therefore, appropriate that planners and professionals from all levels of government should come together to share what has been learned this far at a Symposium on Energy Conservation Through Land Use Planning. This symposium, sponsored by the Lands Directorate and Corporate Planning Group of Environment Canada, was held in Montreal, 26-28 March 1980. Working Paper #6, published by the Lands Directorate, is a synthesis of discussion at the symposium and it is available free of charge from the Lands Directorate, Environment Canada, Ottawa, K1A 0E7.

9. *ASSOCIATION NEWS*

Seminars for Councillors. St. Lawrence College, Kingston, is presenting a seminar for newly elected councillors and for any other councillors who would like to examine the nature of their roles and responsibilities. The seminar will be mainly focused on small and rural municipalities. Topics will include: The Municipal Setting; The Roles of the Councillor; The Council-Staff Partnership and Guidelines for the Effective Councillor. The seminar will be held 6 December 1980 at the Cro Community Hall, Sharbot Lake. For further information contact C. R. Tindal, St. Lawrence College, Kingston, K7L 5A6 (613) 544-5400 extension 279.

NEOMA. The fall meeting of the Northeastern Ontario Municipal Association (Cochrane District) met in Blind River-Marathon on 13 September 1980. A report was submitted by the Gas Rate Committee on further intervention against increased natural gas rates and it was suggested that the provincial government should assist in the costs of intervention. A report was also submitted by the general manager of the James Bay Frontier Tourist Region and it was noted that U.S. tourists hand decreased and Canadian tourists had increased. A presentation was made on the development possibilities in the Cochrane District primarily by making use of existing energy sources, and it was proposed that a seminar be held to explore these possibilities. Discussions took place regarding Emergency Preparedness and a report of the Northeastern Municipalities Action Group. Concern was expressed about the number of heads of council who were members of the Action Group, who were not seeking re-election. Six resolutions were adopted. The spring meeting will be held in Moonbeam.

One of the resolutions adopted was: "That the Northeastern Ontario Municipal Association on behalf of all citizens in its jurisdiction recognize Aurele Gervais (Mayor of Iroquois Falls) for his outstanding personal efforts and leadership as project coordinator of the Ontario North Now theme park exhibit in guiding this gigantic undertaking to a successful conclusion for the present and future benefit of all Northeners and those interested in the North".

Municipal Law Enforcement Officers Association. The first annual conference was held in Sault Ste. Marie, 14-17 October 1980, with the theme, "Municipal Law Enforcement - 1980". Keynote speakers included Ian MacF. Rogers, Q.C., on "The Role of the Municipal Law Enforcement Officer"; W. D. (Rusty) Russell, Q.C., on "Techniques of Giving Evidence in Court", and Consumer and Commercial Relations Minister Frank Drea who spoke on the increasingly important municipal role in the enforcement of both provincial and municipal regulations. Major sessions at the conference included a presentation on the Provincial Offences Act and on the new constitution for the association. The following officers were elected for 1980-81:

President John Johnston, (Hamilton); Past President Bill Fox, (Walden); Vice-President Jim McIntyre, (Gravenhurst); Treasurer John Carter, (Sudbury); Secretary Ruth Brode, (Sudbury) and Executive Members Roy Bridge, (Innisfil); Tom Howard, (Pickering); Bill Paul (Region of Sudbury); Joe Steen, (Rayside-Balfour); David Varley, (Region of Waterloo); and Maurice Walsh, (Geraldton). The 1981 conference will be held in Hamilton.

Ontario School Trustees' Council. The Council wants the Education Act amended to prohibit board employees from seeking office as school trustees. A study conducted by the Ontario Association of Education Administrative officials in 1977-78 found that 116 teachers were serving as school trustees, compared with 39 who did so in 1971-72. Ted Simmons, the Council's vice president said: "The principle of teachers serving on a school board while in the employ of another school board is contrary to the public interest". More than 70 per cent of the Council's 103 board members support banning board employees from seeking office with other boards.

ICURR. As of 1 December 1980 ICURR's new address will be:

The Intergovernmental Committee on Urban and Regional Research, 123 Edward Street, Suite 625, Toronto, Ontario, M5G 1E2.

10. *PEOPLE AND PLACES*

Reeve Gordon Aitchison of the Village of Dundalk since 1967 is not seeking re-election this year. Reeve Aitchison was the Warden of Grey County in 1979 and has also won fame as a champion banjo player.

Capreol is without a firehall after a blaze completely gutted the structure on 30 October 1980. The town's volunteer fire department were successful in getting out the town's two pumpers and rescue trucks. They also saved an antique 1927 fire vehicle which they had restored to its original condition, but a collection of fire memorabilia that firemen had been gathering over the years were destroyed.

Frank Carrocci has been appointed treasurer-administrator for the Town of Lincoln. Mr. Carrocci was selected by council after a long search following its decision to change to a CAO system and its decision to combine the CAO and treasurer roles following the resignation of treasurer John Makey. Mr. Carrocci's background is in the private sector and the appointment was effective 6 October 1980. (13/9).

The Little Current council seat held by Tasso Christie has been declared vacant by council in accordance with section 38(c) of The Municipal Act.

Olga Dark, the Region of Waterloo's first employee, has retired. Mrs. Dark, hired five months before the regional government officially started, has left her job as secretary to regional chairman Jim Gray to get into the business of growing African violets for local flower shops. "The region really started with nothing... and everything we did was for the first time," Mrs. Dark said. "Things have really changed".

Dr. Peter G. Donnelly has been appointed president of Condominium Ontario succeeding Gordon Batchelor, who remains a director. The agency is now in the process of having its directors elected from the nine regions in the province and they will take over from the eight government appointed directors on the present board who represent condominium owners.

Thunder Bay Fire Chief Walter Drew died 12 October 1980 of a heart attack. He was a 36-year veteran firefighter and served as chief of the Thunder Bay department for 10 years. Prior to amalgamation in 1970, Drew was chief of the Port Arthur department for 10 years.

Maurice Engels, commissioner of community services for the City of London, has been appointed interim city administrator effective 1 December 1980. Council is considering a permanent restructuring of city hall administration in 1981.

Donald Evans, chief administrative officer for Sault Ste. Marie for the past 13 years, has been appointed CAO for the Region of Durham effective 1 December 1980. (5/1 and 83/1).

J. Marcel Gelineau has been appointed administrator of the Social Services Department in the United Counties of Prescott and Russell. Former administrator Doris A. Davidson has stepped down and accepted a less demanding position within the same department.

Bev. Graziano, administrative assistant to the regional solicitor for the Region of York, has resigned to accept the position of deputy-clerk for the Town of Whitchurch-Stouffville effective 8 September 1980.

A. R. (Archie) Grover has been appointed deputy minister of the Alberta Department of Municipal Affairs effective 1 October 1980 replacing Bill Isbister who has retired after many years of service.

Alderman Robert Houle of the City of Sudbury did not seek re-election as he has accepted a position as research assistant with Sudbury MP Doug Frith.

Reeve Burness Johnson of Havelock died 3 October 1980 of a heart attack. Involved in politics at the municipal level for about 10 years, Reeve Johnson was acclaimed to office in 1976 and 1978 (65/3).

The Town of Kenora has moved from its offices at 100 Main Street South to One Main Street South, the former Post Office building. The mailing address and telephone number remain the same (86/3).

Kingston city council has approved five outstanding clauses in a report on public access to information in city hall including making minutes of private meetings available to the public after a final decision by council and consultants' final reports will also be available as soon as council has received a copy.

Kingston Township council has approved an anti-noise bylaw creating tougher standards against noisemakers. Reeve Peter Beeman said: "It gives us some teeth compared to the type of bylaw we had in the past. Residents have a right to a certain amount of peace".

Ralph Klein, who had not previously held elected office, has been elected mayor of Calgary in a stunning upset victory over incumbent Ross Alger. Mayor Cec Purvis of Edmonton has been re-elected.

Germain Lacoursiere has been appointed treasurer of the Town of Kapuskasing. He was formerly administrator of the Township of Owens, Williamson and Idington (85/5 and 85/11). Jean-Guy Valliere, formerly town accountant, has been appointed deputy treasurer. These changes were made due to the move of treasurer Greg Kirkbride to Ajax.

Lambton County council has made sweeping changes to its 131-year structure to improve municipal representation and voting power and also to streamline its committee system. The council will now urge the Legislature to pass a private member's bill allowing the changes.

Gene Lawrence, veteran television and film producer-director and, for the past eight years, production director of B.C., Provincial Education Media Centre, joined TV Ontario on 1 November as general manager, educational media division. He replaces Ron Keast, who becomes chairman of Ryerson Polytechnical Institute's radio and television arts department.

S.O.S. Mrs. Floreen Carter, 1260 Napier Crescent, Oakville, Ontario, L6H 2A4, is in the process of writing a history of superceded place names for Canada. The first volume is the Ontario section of "Canadian Community Name Changes 1680-1980", and there are five other sections to complete the rest of Canada. Many villages and towns changed names up to half a dozen times in the early years of settlement and no one has attempted to gather all these important historic bits of our past in one work. Mrs. Carter hopes to show the population figure as a growth factor in the yearly totals, along with interesting local history when available, when the post office opened and who operated it and, if possible, the source of each naming. If you have any information along these lines please advise Mrs. Carter.

QUOTES OF THE WEEK.

After cancelling a planned seminar "Municipal Elections '80: Why Get Involved?" at the St. Lawrence College due to lack of interest, Dick Tindal said: "We simply confirmed the fact most people are not actively interested in local government".

Defeated Mayor Charles Bowen of Brantford:

"There aren't many jobs for used mayors".

The Village of Hastings council was acclaimed in spite of a 600 taxpayer petition against the building of a $850,000 water filtration plant. Reeve Ab Nelson commented:

"It seems to be a pretty apathetic year".

Ancaster Mayor Ann Sloat, who said she took her acclamation as a vote of confidence, said:

"Maybe nobody else wants the job".

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Ministry of Intergovernmental Affairs

Ontario

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/47 21 November 1980

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1. *AT QUEEN'S PARK*

TV Ontario Anniversary. Excerpts from a statement to the Legislature by Premier William Davis on 14 November 1980:

"Within its purposely broad terms of reference, TV Ontario's educational programs in English and French extend beyond the classroom into the home. Working within the curriculum guidelines of the Ministry of Education, TV Ontario presents programs used by most of our schools. The success of programs for preschoolers is well

known and evening programs now draw an unduplicated audience of one and three quarter million each week. Because it is a mass medium, educational television is relatively inexpensive. Our educational television service -- the entire operation of TV Ontario -- consumes about one-quarter of one cent of Ontario's public education dollar. And I am able to tell you that through its sales and co-production activities, TV Ontario increasingly supplements its budget: this year it expects to sell about $2 million worth of programs in Canada, to the United States, and other parts of the world. This is a greater sales volume of television programs than that of the CBC.

"There were some concerns when educational television broadcasting began in Ontario just ten years ago. Now we are moving into a new era of educational technology which is creating new concerns: a technology that incorporates satellite transmission, teletext systems, mini-computers, videodisc. Ironically -- but perhaps not suprising -- our children often feel more at ease with these developments than many of their teachers do. TV Ontario, through its own experiments and work with the new technologies, as well as through its descriptive programs, continues to be innovative in its presentation of learning opportunities. Those of you who watch TV Ontario's programs will appreciate the breadth of interests that are covered: programs to help us understand 'differences' -- different ethnic origins, different intelligences, different backgrounds and families, different ages; programs that have to do with the arts as well as the sciences and technologies."

Appointments. Premier Davis has announced the following appointments:

-- Dr. Thomas Hockin of Aurora as a part-time member of the Ontario Police Commissi Dr. Hockin has been Headmaster of St. Andrew's College, Aurora, since 1974.

-- Peter M. Brooks of Toronto as a vice-chairman of the Ontario Municipal Board. Mr. Brooks joined the legal department of the City of Toronto in 1954 where he developed a thorough knowledge of zoning matters.

Colleges and Universities

University Graduates are Finding Jobs. Colleges and Universities Minister Bette Stephenson has announced that more than 86 per cent of the 1979 graduates from Ontario universities found full-time employment within one year of graduation according to a recent survey. Another 8.5 per cent were employed part-time. Of the 86 per cent, 76 per cent indicated that their job was related to their field of study. The majority of university graduates also expressed a high degree of satisfaction with their jobs, the salaries they were receiving and the opportunities for personal initiative and advancement. "This survey should help to dispel the myth that university graduates are not finding jobs," Dr. Stephenson said. "Their starting salaries and opportunities for advancement are excellent and as a group their career prospects are probably better than that of any other group of 18-24 year olds". The employment survey is the fourth in a series of studies designed to obtain data on the employment status of university, graduates and on the relationship between their jobs and their post-secondary education.

Consumer and Commercial Relations

Special Occasion Permits. Consumer and Commercial Relations Minister Frank Drea has announced that the recently imposed price ceilings for drinks served at certain special occasion permit functions will be revoked. Effective immediately, the price ceiling for drinks served at all social or non-profit functions will be lifted. The regulation limiting the total number of social (non-profit) and

fund-raising permits issued to a group in any one year will also be revoked. Formal revocation of these regulations will take place as soon as possible. These regulations to The Liquor Licence Act took effect 1 July 1980. They were intended to curb certain abuses of special occasion permits issued for non-fund raising functions particularly the practice of some individuals who were making a personal profit on the sale of alcoholic beverages at social or non-profit functions.

"However, since fund-raising by special occasion permit evenings is an integral part of the financing of community organizations, it was clearly understood that these organizations would continue to operate without any price controls or other restrictions," said Mr. Drea. "The intent was to eliminate the abusers so that the fund raising organizations could maximize the profits from their evenings. The regulations did eliminate the abusers. But, because of confusion and a delivery system that could not cope with the complexities of the fund raising organizations, a severe burden was placed on these groups. That burden will be lifted immediately".

Energy

Reduction in Rural Electrical Rates. "The cost of electricity paid by year round rural and farm residential customers will be substantially reduced effective 1 January 1981 as a result of a $20 million special grant program announced last night by the Ontario Treasurer," Energy Minister Robert Welch said last Friday (14 November). The funds will enable Ontario Hydro to permit direct discounts to rural customers. The $20 million will reduce the differential by about 30 per cent between the retail rate for electricity paid by rural residents relative to that paid by the average municipal retail customer. Mr. Welch noted that this reduction honoured the commitment made by Premier William Davis to the Legislature last April, and said the program offered "important recognition of the increasing electrical costs which the farming community and rural Ontario face."

"The government is committed to reducing the price of electricity for the farming community and rural areas to a range which is closer to the price paid by urban customers, and has instructed Ontario Hydro to reduce further the undue differential between rural and urban electrical rates by 1982," Mr. Welch said. As a result of this first step there will be an annual reduction of about $35 for each year round rural households in the province, using more than 250 kwh per month. Further reductions will result from subsequent actions to be taken by Ontario Hydro. The special grant will apply to all rural residential customers, including farm-class customers having a residence on the Ontario Hydro retail system, but does not cover intermittent occupancy customers, such as cottagers or chalet owners, and commercial and industrial customers.

Environment

The Case Against the Rain. A ministry booklet graphically illustrates and describes the nature and magnitude of acidic precipitation in the province and throughout eastern North America. Commonly known as "acid rain", the phenomenon is acknowledged by scientists and governments to be the major environmental issue of the 1980s. Entitled "The Case Against the Rain," the report describes the extent to which Ontario is affected by acid rain, the programs the province has under way to meet the challenge, and addresses the need for action required both in Canada and the United States to curb acid rain pollution.

Acid rain in eastern North America, and elsewhere, is attributed to pollution from sulphuric and nitric acid which originate chiefly from the combustion of fossil fuels, such as coal and oil, from power generating plants, ore smelting petroleum refining, industrial furnaces and from cars and vehicles of all kinds. Scientists estimate that if 1980 levels of acid loadings remain constant or increase over the next 10 to 20 years, Ontario could lose much or all of the aquatic life in as many as 48,000 susceptible lakes, which have little or no limestone to neutralize the acid, unless effective abatement measures are taken.

Environment Minister Harry Parrott, announcing publication of the report, said that his officials attending the international annual meeting of the Air Pollution Control Association in Montreal last June were surprised to learn that very few of this professional group, with headquarters in Pennsylvania, were "aware of the extent to which Canada is concerned or being affected by acidic emissions from the United States". Dr. Parrott said that to bring "our situation to the attention of our neighbours and their legislators, we are mailing this report to senators and congressmen representing northeastern states where much of this pollution originate The booklet is available free of charge through contacting the ministry or its regional offices throughout the province, or from the Ontario Government Bookstore.

Government Services

Contract Awards. Government Services Minister Douglas Wiseman has announced that a $12,194,000 contract has been awarded to Acme Building and Construction Limited, Toronto, for the construction of a new court house and land registry office in St. Catharines, for the Ministries of the Attorney General, and Consumer and Commercial Relations. Acme Building and Construction Limited submitted the lowest of two bids received, the high being $12,430,000. When completed in the fall of 1983, the building will consolidate courts and registry office functions which are now located in leased premises. The new facilities will provide greater convenience to the public and increased operating efficiencies, and will serve St. Catharines and the northern portion of the Regional Municipality of Niagara.

The plans specify that the ground level of the four-storey building will contain a land registry office, consisting of an area to serve the public, copy and plan examination rooms, document storage area and administration offices. It will also accommodate Sheriff's offices and Offices for the Registrar of the Supreme Court of Ontario. The remaining floors will accommodate a total of 14 supreme, county, criminal and family courts, plus a small claims court. They will also contain Judges' chambers, Crown Attorney's offices, legal aid and consulting rooms, holding cells, probation administration offices, a legal library, and accommodation for the Lincoln Law Association.

Research Service Building. The minister also announced that a $558,700 contract had been awarded to Demik Construction Ltd., of Hamilton for the construction of a new research services building at the Horticultural Research Institute of Ontario at Vineland Station. Demik Construction submitted the lowest of 8 bids received, the high being $676,984. A Ministry of Agriculture and Food project, the building will provide modern and expanded equipment storage and service facilities for the staff at the Institute. At the Vineland Station complex major emphasis is placed on horticulture research and the provision of services associated with fruit and vegetable crop quality. Work on the contract will start by the end of November and completion is expected by September of 1981.

Tender Call. Tenders have been called for the provision of additional irrigation facilities at the Ministry of Natural Resources tree nursery in Swastika. The nursery is one of the largest in the province and annually produces approximately 20 million jack pine, black spruce and white spruce seedlings for reforestation at various locations in northern Ontario. It is expected the work will be completed by July 1982.

Health

Healing Arts Radiation Protection Act. Excerpts from a statement to the Legislature on 3 November 1980 by Health Minister Dennis Timbrell on the introduction of Bill 177 (See Background 80/45, page 12):

"The proposed Healing Arts Radiation Protection Act will replace present legislation covering X-ray safety. These matters are now covered, only in part, under Regulation 721 of The Public Health Act. Regulation 721 was designed primarily for protection of the X-ray worker. It does not, for example, set standards for training of all X-ray operators. The Healing Arts Radiation Protection Act will establish the Healing Arts Radiation Protection Commission. The commission is to consist of five members, none of whom will be health professionals, but it will be supported by professional and technical committees. The responsibilities of the commission will include developing an X-ray safety code, approving courses in X-ray safety for X-ray operators, undertaking appropriate studies and advising me on all matters pertaining to X-ray safety.

"The new legislation will also provide for registration of all medial X-ray equipment and its owners as well as provisions to ensure compliance with the Act. Regulations under the Act will establish qualifications for medical X-ray operators, set standards and procedures for minimizing X-ray exposure to patients, and establish standards for the design and construction of facilities and the operation and performance of medical X-ray machines. The draft Act has been reviewed by the major professional and technical groups who will be affected by it. And I am pleased to report that as a result of this consultative process, there is general agreement with its contents".

Shaver Hospital. A $360,000 project to upgrade the out-patient areas of the Shaver Hospital for Chest Diseases in St. Chatharines has been approved for two-thirds funding by the ministry. The project will include renovations to the out-patients clinics, the X-ray room and the waiting room. The laboratories and support areas will be upgraded and a new registration area will also be included. The Shaver Hospital project is one of three announced this year for the area by the ministry. Last June, the ministry approved a $210,000 project to upgrade and expand the emergency and physiotherapy department at the Niagara-on-the-Lake General Hospital. In July, the Greater Niagara General Hospital received approval to build a new $425,000 physiotheraphy department for both in and out-patients. These projects were recommended by the Niagara District Health Council and will receive two-thirds funding from the ministry.

Housing

CSCP Cancelled. Excerpts from a statement to the Legislature on 13 November 1980 by Housing Minister Claude Bennett:

"I regret that today I must inform the House that my colleague the Honourable Minister of the Environment and I have received notification from the Honourable Paul Cosgrove, federal Minister of Public Works, and responsible for CMHC that the Community Services Contribution Program will terminate with the expiration of the interim agreement on 31 December 1980. The arbitrary termination of this prog which replaced funding for the former Neighbourhood Improvement Program, Municipal Incentive Grant Program and Municipal Infrastructure Program and has operated successfully in Ontario, is of significant importance to bring before the Legislat for two basic reasons.

"First, the unilateral decision of the federal government to no longer share in the costs of water and sewerage installations, neighbourhood improvement projects, or to provide capital support for non-profit housing under CSCP will not only affect the quality of life of many Canadian residents but will also have far-reaching economic consequences in terms of foregone construction and loss of indirect and induced employment. Second, the current agreement which terminates in less than seven weeks, states that both parties will endeavour to conclude a long-term agreement prior to 31 December 1980, and that negotiations for this purpose would commence not later than 1 November of last year. The termination of this program is a complete reversal of the spirit in which the original programme negotiations were conducted and the direction in which my ministry and CMHC have been moving for the past two years. This places the entire federal-provincial negotiation process in question at a most inopportune time and one wonders whether unilateral federal action will terminate other existing financial arrangements.

"In the first program year, 1979, the federal government allocated $51.6 million to Ontario which escalated to $85.95 million in the second year, 1980. This level was to continue over a long term program. The related provincial contributions to eligible municipal projects was $90 million in the first year and $153 million in the second. Municipalities from all parts of the province, ranging in size from the cities of Toronto, Ottawa, Windsor, Sault Ste. Marie and Timmins to the towns of Chesley, Smiths Falls and Leamington are participating in NIP type projects funded in part by CSCP funds. These projects are upgrading existing neighbourhoods through the improvement of municipal services and public utilities as well as the provision of social and recreational facilities.

The bulk of the CSCP allocation to Ontario is utilized by our Ministry of the Environment for municipal infrastructure projects. The gross value of water and waste water facilities and storm sewers constructed annually in Ontario is estimate to be about $550 million. More than 300 projects, worth about $375 million, are directly assisted by the CSCP grants. However, the termination of CSCP will cause about $175 million of construction of water and waste water facilities to be lost annually in Ontario. Some 95 projects in about 50 municipalities will be affected and direct on-site construction employment loss would approach 3,000 man-years annually.

"These are but a few of the emerging problem areas which will require capital intensive solutions and which will now further burden provincial and municipal spending. It would be unrealistic for me to suggest that the province will be able to fill the gap created by the withdrawal of federal funding; however, I will be meeting in the near future with the provincial Treasurer, the Minister of the Environment and the Minister of Intergovernmental Affairs to discuss this matte but we are still looking to the federal government for funding in those areas which have been traditionally funded for years".

Industry and Tourism

International Auto Industry Forum. Toronto has been chosen as the site of a major international automotive industry trade development show next summer, Industry and Tourism Minister Larry Grossman announced recently. The show, to be held at the CNE grounds, 16-18 June will be called SITEV America and will be the American counterpart of the SITEV international automotive parts exhibition which takes place annually in Geneva. Unlike SITEV Europe, which is a conventional international trade fair, SITEV America will serve primarily as a forum for autoparts and vehicle manufacturers from around the world to meet for discussions on joint ventures, licensing arrangements, partnerships and opportunities for establishing production facilities in North America. "This is the first specialized industrial development forum of its kind ever organized for the automotive sector," Mr. Grossman said. "We are determined to ensure that SITEV America is a major success and we will be devoting a great deal of time and effort to maximize the opportunities presented by bringing the world auto market and industry to Ontario for the first time".

The mix of participants at the show will include autoparts buyers from North, Central and South America, Europe and Japan; industrial location specialists representing European and Japanese automobile manufacturers; original equipment suppliers and also national, state, provincial, municipal and industrial development officials. Mr. Grossman led the largest Ontario trade mission ever -- comprised of 35 Ontario autoparts manufacturers -- to this year's SITEV show in Geneva. They displayed their products to some 30,000 automotive parts buyers from 45 countries and reported actual sales during the show of $1.3 million, with projected sales totalling $23.6 million.

EODC Loans for Lanark County Projects. Eastern Ontario Development Corporation loans totalling $325,000 for three Lanark County businesses were announced recently by Industry and Tourism Minister Larry Grossman. Incentive loans offering a deferral of repayment and a waiver of interest during the initial start-up period, were approved for two of the companies:

-- $200,000 to Bruce Instruments Limited of Almonte to assist with the cost of building renovation and the purchase of additional production equipment. The company manufactures cable television channel converters; and

-- $55,000 to Trillium Wood Specialty of Carleton Place, to establish a new company to manufacture precision wood products for the hobby and craft markets.

Rogers Plating Limited, an electroplating and metal fabrication company located in Perth, will receive a $70,000 term loan to assist in the purchase of new production equipment and to provide working capital. Since 1 April of this year, EODC has approved five loans in Lanark County totalling over $600,000. In the same period, the corporation has signed agreements for 63 loans totalling $7,364,000 throughout eastern Ontario. Established in 1973, the Eastern Ontario Development Corporation offers term loans, incentive loans and private lender guarantees to secondary manufacturing industries, tourism operations and tourist attractions as well as selected service industries. The Corporation has offices located in Ottawa and Kingston.

Intergovernmental Affairs

Emergency Preparedness. Excerpts from an address to the Conference on Emergency Preparedness by Intergovernmental Affairs Minister Thomas Wells, on 17 November 1980:

"The Ministry of Intergovernmental Affairs -- as many of you know -- is a primary focal point of municipal-provincial relationships in Ontario. It incorporates most of what was previously the Department of Municipal Affairs. Within its area of responsibility in the Municipal Act, as well as many other pieces of legislation affecting municipalities. We are also involved in a good deal of direct municipal funding by virtue of both tradition and practice. Intergovernmental Affairs views itself -- and is viewed by others -- as the advocate of municipalities at the provincial level. It is a role fullfilled largely by day-to-day working relationships and liaison with municipalities -- and by continual liaison with the other ministries on many matters affecting local government. So naturally, the whole area of emergency preparedness -- and disaster recovery -- is one that we view in a sense of partnership with the elected people and the officials of all municipalities.

"There are few things as abstract as a serious emergency or a disaster that hasn't happened. It is difficult to relate to trouble that hasn't arrived, and in all probability won't arrive. Maybe more than anything else, that is the main purpose of this conference:

-- to encourage people to bring the abstract closer to reality; and

-- to encourage people at all levels, especially municipal people, to do some concrete thinking and planning on what they would do if a sudden and serious emergency confronted their community one day next week ... or next month, or next year.

"Certainly one of the most important aspects of planning for the majority of municipalities has to do with the first few crucial minutes or hours of a sudden emergency -- or the critical hours or days through which a potential emergency seems to be developing. The emphasis which I and others place on the municipal rol in emergency procedures is not accidental or frivolous. In the vast majority of emergency situations, it is at the local level where early actions and decisions are critical. It is here where advance planning and procedures can mean the difference between relative order or relative chaos -- and can maximize the safety and protection of people and property.

"Key provisions of the new Emergency Plans Act, which is before Cabinet, underline the importance of the municipal role, and give added strength to that role. What we are trying to do is make sure a municipality has the knowledge and clear scope of authority to act swiftly and effectively in the face of impending or actual emergency or disaster. For one thing, the new Act will remove any doubt as to whether the head of council has the authority to declare an emergency. He or she will have the authority. The Act will also clear up any misunderstanding as to whether a municipal council has the legislative authority to pass a bylaw providing for an emergency plan. They will have that authority. And thirdly, the Act will make it clear that municipalities can make agreements with each other in providing services or equipment or material in emergency situations.

"The new Act will also include other provisions which deal with provincial planning and responsibilities. We are working to make sure the Act will clarify and reinforce the authority and responsibility of locally-elected people to act with speed and confidence -- both in the planning stages and, in the event of necessity, to trigger the plans into action. There is a strong underlying suggestion in all of this, of course, that each municipal council should take a fresh look at the whole area of preparedness".

Natural Resources

Provincial Parks Council. Toronto and area residents are invited to a public meeting being held by the Provincial Parks Council in Toronto on 27 November 1980 at 7:30 p.m. in the Ontario Roon, Macdonald Block, Queen's Park. The purpose of the meeting is to listen to any individual or group wishing to discuss policies concerning the planning, development, management and other matters related to Ontario provincial parks. The Provincial Parks Council is a citizen's committee which advises the Minister on Natural Resources on provincial park issues. The Parks Council is particularly interested in receiving public viewpoints on the need for wilderness protection and back-country recreation, possible revisions to The Provincial Parks Act and how provincial parks can respond to the needs of the handicapped and disadvantaged.

Northern Affairs

Local Services Board. The unorganized community of Foleyet has formed the first Local Services Board in northeastern Ontario. Northern Affairs Minister Leo Bernier said: "The response and participation of the citizens of Foleyet has been excellent. I have no reservations in approving their application for the creation of a board". At the initial organizational meeting on 13 December 1979, 41 residents out of 42 voting indicated their support for the creation of a Local Services Board. A public information meeting was held with ministry staff on 13 March 1980 to discuss the type of services the board would provide. The final election meeting was held 28 August 1980 and the following were elected: Jim Duval (chairman), Adelard Thibeault, Ms. Eleanor Ross, Grant Bromley and Armand Robert (secretary). The legislation allows unorganized communities to form 3 or 5 person boards of administration with the power to raise money locally and apply for a matching grant from the ministry. The money is then used to meet operating and maintenance costs of such basic services as fire protection, street lighting or garbage collection.

Social Development

Integration Into The Community. Excerpts from an address by Provincial Secretary Margaret Birch to the Ontario Public Health Association, 3 November 1980:

"The objectives of our programs and the allocation of our resources over the past decade have been directed at encouraging and assisting those who have disabilities, to live as independently as they are able. One example of our commitment to this concept is our policy of encouraging municipalities to pass bylaws which allow group homes in residential areas. Group homes provide an opportunity for people with special needs, for example, those with emotional difficulties, to develop their capabilities within a supportive setting. This kind of environment, which enables people to live and participate in their own communities, is obviously much preferable to the often isolated and highly regulated type of life within institutions.

"Another example is the housing and support services apartment projects in Windsor, Thunder Bay, Toronto and Ottawa, which combine accessible apartment units with the provision of support services. The support care services include all types of personal care, housekeeping, meal preparation and laundry service. In some projects the accessible and adapted apartment units are incorporated and intermingled with ordinary units in an existing apartment building. Our planning and programming for the upcoming International Year also reflects this philosophy and builds upon the program that has been made to date. We see 1981 as a year of challenge -- challenges not only for us but for the disabled people themselves and for the caring professions.

Transportation and Communications

New Truck Tire Flaps. The ministry encourages the use of newly developed tire flaps to control the spray and splashing from truck tires during wet road condition These flaps hang behind each tire and are designed to trap water and redirect it toward the pavement beneath the vehicle. In addition, side flaps which extend along the sides of the trailer directly above the tires prevent further spraying. As a result, visibility improves remarkably for drivers in passing vehicles. Two types of flaps are currently available in Ontario; the Rain Trapper which is manufactured by the National Rubber Company and the Spray Guard by Monsanto.

Royal Commission on Asbestos.

Public Meetings. On 31, 1980, the Royal Commission on Asbestos held its first public meeting at the Ontario Institute for Studies in Education Auditorium, 252 Bloor Street West, Toronto. The meeting was attended by approximately 235 people. The agenda included (a) an opening statement by Commission Chairman J. Stefan Dupre; (b) an address by Dr. Gordon Atherley, President of the Canadian Centre for Occupational Health and Safety, entitled "A review of Four Major Studies on the Health Effects of Asbestos"; and (c) a panel presentation on the schools programs for detecting and controlling asbestos in Ontario. The audience participated actively in the meeting's question period which followed each agenda item. The Commission appreciated the opportunity to hear questions posed and views exprssed in this informal setting. The Royal Commission on Asbestos will be sendin out a summary of the proceedings of this meeting to everyone on its general mailing list in the near future.

The Commission's second public meeting has now been confirmed for Friday, 12 December 1980, at the Ontario Institute for Studies in Education Auditorium, 252 Bloor Street Est, Toronto. The meeting will start at 9:30 a.m. and end at 4:30 p.m The title for this meeting is "Asbestos in the Context of General Issues". Certain issues are common to any discussion of hazardous substances, such as: (a) the problems of measurement; (b) assessing the quality of the scientific evidence; and (c) frameworks for the regulation of hazardous substances. These subjects will be addressed in the second public meeting.

In September 1980, the Royal Commission on Asbestos extended a formal invitation to all interested parties to make written submissions, or to deliver relevant information in writing, regarding the issues that are before it. They have identified seven topics which illustrate the kinds of questions with which the Commission will have to deal; these topics are expanded upon in the brochure. They are (I) Health Effects of Asbestos; (II) The Exposure of Asbestos Workers; (III) Asbestos in Public Buildings; (IV) Other Asbestos Exposure; (V) Institutional and Policy Issues; (VI)Measurement; and (VII) Workmen's Compensation. Of course, this list is by no means exhaustive, and the Commission invites comments on any othe relevant topics as well. There are two deadlines for written submissions: (a) for any topic other than Topic VII, the due date is 16 January 1981; (b) for Topic VII,

the due date is 29 May 1981. Please note that all submissions will be public documents.

For further information contact the Commission at 180 Dundas Street West, 22nd Floor, Toronto, M5G 1Z8 (416) 965-1885.

3. *NEW LEGISLATION*

Bill 182. Government Bill. An Act to amend The Municipality of Metropolitan Toronto Act (Hon. T. Wells). First Reading 13 November 1980.

The purpose of this Bill is to permit the Toronto Transit Commission to conduct a transit consulting business on a self-financing basis. The Bill will also enable the Metro council to delegate to its staff the ability to grant certain permits, approvals or authorizations and, in addition, the existing section which enables the Metro council to designate lanes on Metro roads for the exclusive use of TTC transit vehicles, taxis and cars carrying a specified number of persons will be expanded to grant the area municipalities in Metro the same power over roads within their own jurisdiction and to allow councils to define classes of transit vehicles other than TTC vehicles, which would be able to use the reserved lane.

Bill 183. Government Bill. An Act to amend The Dog Licensing and Live Stock and Poultry Protection Act. (Hon. L. Henderson) First Reading 13 November 1980.

The purpose of the Bill is to re-enact sections 19(2) and 19(3) of the Act which deal with compensation for killing or injuring livestock or poultry by wolves in territories without municipal organization. The subsections are re-enacted to constitute agricultural representatives and assistant agricultural representatives as valuers in territory without municipal organization, and to set out in detail and expand the procedure for determining the amount of compensation payable.

Bill 184. Government Bill. An Act respecting the Marketing of Sheep and Wool. (Hon. L. Henderson). First Reading 13 November 1980.

The purpose of the Bill is to extend the application of The Wool Marketing Act to the production and marketing of sheep that are sold for the production of meat.

Bill 185. Government Bill. An Act to amend The Assessment Act (Hon. L. Maeck) First Reading 13 November 1980.

The purpose of the Bill is to postpone to December 1981 the return of assessments at full market value across the province. The Bill also proposes administrative amendments to further clarify and update certain operating provisions within the Act.

On First Reading, Mr. Maeck said: "The Bill will allow us to continue with the section 86 reassessment program, which has been successfully implemented in 108 municipalities to date. Approximately 110 more municipalities will be reassessed under section 86 later this year for 1981 taxation purposes".

Bill 186. Private Member's Bill. An Act to resolve the Dispute between the Bruce County Board of Education and the Secondary School Teachers (E. Sargent, Grey-Bruce) First Reading 13 November 1980.

The purpose of this Bill is to resolve the strike between the Bruce County Board of Education and the secondary school teachers.

Bill 187. Government Bill. An Act to amend The Retail Sales Tax Act. (Hon. L. Maeck) First Reading 13 November 1980.

The purpose of the Bill is to extend the exceptions for occupancy of transient accommodation, for prepared meals provided on the American Plan or the Modified American Plan, and for furnishing and food preparation equipment used in restaurants and hotels from 31 March 1981 to 31 December 1981; and to provide exemptions for household furniture, certain major home appliances, and building materials as defined by the minister. The exemptions will be available for purchas made before 1 July 1981, provided that delivery of the item purchased is taken by the purchaser on or after 14 November 1980 and before 1 July 1981. Also, the period of filing a notice of objection under the Act has been extended from sixty to ninety days.

Bill 188. Government Bill. An Act to amend The Highway Traffic Act. (Hon. J. Snow) First Reading 14 November 1980.

The purpose of the Bill is to introduce the concept of a CAVR cab card (issued pursuant to the Canadian Agreement on Vehicle Registration) which is a permit that is issued without an accompanying number plate for a commercial vehicle that has a permit and plate from another province. (See Background 80/42, page 10). The minister is given discretionary powers to decide if an applicant for or holder of a CAVR cab card is entitled to reciprocity privileges and the benefit of the prorated permit fee. The Bill also expands section 35 and 36 of the Act to include trailers with the licensing of used car and vehicle wrecking lots; section 60 has been amended to clarify the authority to make regulations in respect of the use of safety devices and equipment in vehicles; certain sections have been amended to substitute "Minister" for "Lieutenant Governor in Council"; section 103 has been amended to exempt road-building machines and road maintenance and snow removal vehicles from the requirement to follow designated traffic routes; and section 120 has been amended to clarify when school bus markings shall be covered.

Bill 189. Government Bill. The Dangerous Goods Transportation Act, 1980 (Hon. J. Snow) First Reading 14 November 1980.

The purpose of the Bill is to regulate the transportation of dangerous goods in vehicles on Ontario highways. The main features of the Bill are: the transportatio of dangerous goods in a vehicle on a highway is prohibited except in accordance with prescribed safety requirements; certain exceptions are provided; dangerous goo are set out in the schedule; provision is made for regulations to prescribe safety requirements for containers, packaging and vehicles; The Act binds the Crown; provision is made for designation of inspectors; the powers of the inspectors are set out and provision is made to enter into agreements with the Government of Canad with respect to the administration and enforcement of the Act.

Bill 190. Government Bill. An Act respecting Urban Transportation Development Corporation Ltd. (Hon. J. Snow) First Reading 14 November 1980.

The purpose of the Bill is, in part, to clarify that Urban Transportation Developme Corporation, a corporation incorporated under The Canada Corporations Act with Ontario being the sole shareholder, is not a Crown agency or an agent of the Crown. It also provides that the Lieutenant Governor in Council, on behalf of Ontario, may guarantee the performance by OTDC of any contract of indemnity to which the Corporation is a party.

Bill 191. Government Bill. An Act to amend The Employment Standards Act, 1974 (Hon. R. Elgie) First Reading 14 November 1980.

The re-enacted sections will give the minister specific authority to require employees to participate in and contribute to the funding of committees to facilitate the re-establishment in employment of employees who are being terminated; provides that employers who terminate employees without notice must continue to pay contributions to benefit plans during the period for which notice should have been given and that employees are deemed to have worked during the period for which notice should have been given in order that they will be entitled to benefits during that period; and deems the contributions to benefit plans to be wages for the purposes of the administration privisions of the Act.

Bill 192. Government Bill. An Act to revise The Toronto Hospital Steam Corporation Act, 1968-69 (Hon. T. Wells) First Reading 14 November 1980.

The Bill provides for the reorganization of the Toronto Hospitals Steam Corporation and extends its power with respect to the supply of steam. At present, the corporation may supply steam only to the Toronto General Hospital, the Hospital for Sick Children, Mount Sinai Hospital and Women's College Hospital. After the reorganization, the corporation will be able to supply steam to any user of steam located adjacent to the corporation's distribution pipes, including the University of Toronto and the Province of Ontario.

Bill 193. Government Bill. An Act to amend The Municipal Act (Hon. T. Wells) First Reading 14 November 1980.

A copy of Bill 193 and a covering letter from Mr. Wells has been forwarded to all municipalities under separate cover.

LEGISLATIVE UPDATE

Bill 157. Private Member's Bill. An Act respecting Economic Equality for Women in Ontario. (See Background 80/42, page 12). Debated 13 November 1980 and as more than twenty members stood in opposition, the question for Second Reading was not put.

Bill 181. Government Bill. An Act to stay the Executive of certain Writs of Possession issued in respect of certain Premises on Toronto Islands.(See Background 80/46, page 10). Second Reading 14 November 1980 and Ordered for Third Reading.

THIRD READING. The following Bills were read the third time on 14 November 1980.

-- *Bill 59*. An Act to amend The Game and Fish Act.
-- *Bill 139*. An Act to amend The Shoreline Property Assistance Act, 1973.
-- *Bill 152*. An Act to amend The Beef Cattle Marketing Act.
-- *Bill 153*. An Act to repeal The Warble Fly Control Act.
-- *Bill 164*. An Act to amend The Insurance Act.
-- *Bill 165*. An Act to amend The Motor Vehicle Accident Claims Act.
-- *Bill 170*. An Act to erect The Township of Gloucester into a City Municipality.
-- *Bill 171*. An Act to provide for the Validation of Certain Adoption Orders made under The Child Welfare Act, 1978.
-- *Bill 175*. An Act to provide for Municipal Hydro-Electric Service in the City of Sudbury.
-- *Bill 181*. An Act to stay the Execution of certain Writs of Possession issued in respect of certain Premises on Toronto Islands.

Royal Assent. The following Bills were given Royal Assent on 14 November 1980:

-- *Bill 59*. An Act to amend The Game and Fish Act. Effective 14 November 1980.

-- *Bill 85*. An Act to revise The Limited Partnership Act. To be proclaimed.

-- *Bill 136*. An Act to amend The Land Titles Act. Section 13 which repeals section which repeals section 141 of the Act is effective 1 July 1980, and the remainder of the Bill is to be proclaimed.

-- *Bill 137*. An Act to amend The Registry Act. Section 5 which repeals section 51 of the Act is effective 1 July 1980, and the remainder of the Bill is to be proclaimed.

-- *Bill 138*. An Act to revise The Boundaries Act. To be proclaimed.

-- *Bill 139*. An Act to amend The Shoreline Property Assistance Act, 1973. To be proclaimed.

-- *Bill 152*. An Act to amend The Beef Cattle Marketing Act. To be proclaimed.

-- *Bill 153*. An Act to repeal The Warble Fly Control Act. Effective 14 November 1980

-- *Bill 164*. An Act to amend The Insurance Act. Section 3 which deals with minimum liability and minimum limits is effective on 1 March 1981 and the remainder of the Bill on 14 November 1980.

-- *Bill 165*. An Act to amend The Motor Vehicle Accident Claims Act. Effective 1 March 1981.

-- *Bill 170*. An Act to erect the Township of Gloucester into a City municipality. Effective 1 January 1981.

-- *Bill 171*. An Act to provide for the Validation of Certain Adoption Orders made under The Child Welfare Act, 1978. Effective 14 November 1980.

-- *Bill 175*. An Act to provide for Municipal Hydro-Electric Service in the City of Sudbury. Effective 14 November 1980.

-- *Bill 181*. An Act to stay the Execution of certain Writs of Possession issued in respect of certain Premises on Toronto Islands. Effective 14 November 1980.

-- *Bill Pr.21*. An Act respecting the City of London. Section 3 which provides that OMB approval is effective the date of the bylaw is effective 1 January 1980 and the remainder of the Bill on 14 November 1980.

-- *Bill Pr.28*. An Act respecting the City of Sault Ste. Marie. Effective 14 November 1980.

-- *Bill Pr.30*. An Act respecting the City of Hamilton. Effective 14 November 1980.

-- *Bill Pr.32*. An Act respecting the City of Mississauga. Effective 14 November 1980.

-- *Bill Pr.37*. An Act respecting the City of North York. Effective 14 November 1980.

-- *Bill Pr.38*. An Act respecting the Borough of Etobicoke. Effective 14 November 1980.

-- *Bill Pr.39*. An Act respecting the City of Ottawa. Effective 1 December 1980.

4. *REGULATIONS*

O.Reg. 890/80. This regulation is an Order under The Planning Act which delegates the authority of the Minister under section 44b of The Planning Act re Subdivision Plans to: The Municipality of Metropolitan Toronto; the County of Oxford; the District Municipality of Muskoka; and the Regions of Durham, Halton, Hamilton-Wentworth, Niagara, Ottawa-Carleton, Peel, Sudbury, Waterloo and York.

O.Reg. 891/90. This regulation is an Order under The Planning Act which delegates the authority of the Minister under section 44b of The Planning Act re Condominium Plans to: the Municipality of Metropolitan Toronto; the County of Oxford; the District Municipality of Muskoka; and the Regions of Durham, Hamilton-Wentworth, Ottawa-Carleton, Peel and Waterloo.

NOTE: See pages 4574-4579 in Ontario Gazette dated 15 November 1980 for details.

O.Reg. 892/80. This regulation is an Order made under The Local Services Boards Act, 1979 and establishes a Local Services Board in the Community of Armstrong effective 23 October 1980.

5. *VIEWPOINT*

Nothing to Brag About. From an editorial in the Sault Star, 14 November 1980:

"Voter turnout for this week's municipal election in Sault Ste. Marie was 12 percentage points better than the provincial average. Big deal. The fact remains that only 52 per cent of those eligible took the trouble to cast ballots for mayor, aldermen, school trustees and public utilities commissioners. That means almost half of those who found themselves on the voters' list presumably didn't care who ended up running their city, educating their children, and spending more than 100 million tax dollars.

"For some reason, large numbers of taxpayers just can't get interested in local government. The fact that municipal bodies have perhaps the most direct effect on the individual doesn't seem to matter. Voter turnout for federal and provincial elections is nothing to brag about either, but at least for those contests a substantial majority of the electorate finds its way to the polls. It may be national interest, the slick campaigns or the scope of issues, but elections to the senior governments just generate more interest. Or perhaps they don't. It could be simply the armies of party workers pushing to get out the vote that brings out wider participation in federal and provincial votes.

"Monday's turnout in the Sault compares rather well with an undistinguished past. The 1978 turnout was 54 per cent, and the highest in recent memory was 57 per cent in 1968. Recent low points include 42.9 per cent in 1970, 43.9 per cent in 1966 and 48 per cent in 1972. Across Ontario, the record is much worse. This year, the provincial average was 40 per cent. We do better, but that just puts us among the best of a bad lot".

His Age Is No Barrier. From an editorial in the Kitchener-Waterloo Record, 30 October 1980:

"Keith Toner's acclamation as a Palmerston councillor has raised quite a few eyebrows. That is easy to understand: Toner is an 18-year-old Grade 12 student at Norwell district secondary school, finishing up a four-year carpentry course. These eyebrows better be down by now because, after the surprise over Toner's youthfulness has been absorbed, there should be no question at all about the validity of his acclamation as a councillor.

"In fact, the ratepayers of Palmerston should appreciate Toner's willingness to serve. There was no one else, after all, who showed his kind of interest. The most attractive aspect of Toner's outlook is that he appears very well aware of the raised eyebrows and the reason why (even his mother is a little leery).

"I am not going to jump in with a whole bunch of bright ideas,' he says. 'I know I'm no raving brain and I've got a lot to learn, I'm just going to give it my best shot.'

"Would that every freshman politician showed this much realism and insight".

7. *FROM THE BOOKSHELF*

Metric Editorial Handbook. The Canadian Standards Association recently published a Metric Editorial Handbook, the first edition of CSA Special Publication Z372. The handbook was prepared to provide information on editorial matters relating to the use of the metric system of units prescribed in the Canadian Metric Practice Guide and to encourage uniform and correct usage of SI units by those responsible for preparing text material for distribution to the general public. The publication consists of two parts:

-- Part I: Contains explanatory comment, suggestions, and (when necessary) examples, arranged by subject headings.

-- Part II: Describes the steps that must be followed to obtain permission to use the National Symbol for Metric Conversion.

For the convenience of the reader, two appendices are included -- one gives an alphabetical list of symbols, together with the quantity names and appropriate remarks; the other provides a summary of the basic SI rules. Anyone interested in obtaining further information on this Special Publication should address enquiries to: Canadian Standards Association, 178 Rexdale Boulevard, Rexdale, Ontario, M9W 1R3.

8. *ASSOCIATION NEWS*

Lot Levy Seminar. This topical one-day seminar will focus on lot levies, also known as subdivision charges, developer levies, capital contributions or impost charges. will provide a forum for the exchange of the latest information on lot levy practice issues and trends. The seminar's objective is to provide practical insights and to encourage the development of policy which is equitable and appropriate to all concerned. Municipal officials, developers, lawyers and economists will contribute to the proceedings. At the Constellation Hotel, 900 Dixon Road, Rexdale, Ontario on 20 January 1981. For further information contact Giffels Associates Limited, 30 International Blvd., Rexdale, Ontario, M9W 5P3. Fee $125 prior to 31 December 1980; $150 per person thereafter.

Quote of the Week. As he signed an annexation agreement with Tottenham Reeve Joan Sutherland, Tecumseth Reeve Roy Gardhouse said:
"Ladies and gentlemen, you are witnessing history here tonight. We are proving a point that municipalities can work together if they want to".

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For further information contact: R. A. Illingworth
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Government

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/48 28 November 1980

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1. *AT QUEEN'S PARK*

Board of Industrial Leadership and Development. Premier William Davis has announced the membership of the newly established Board of Industrial Leadership and Development (BILD):

-- Chairman: The Honourable Frank Miller, Treasurer of Ontario and Minister of Economics.

-- Vice Chairman: The Honourable Larry Grossman, Minister of Industry and Tourism

-- Members: Education and Colleges and Universities Minister Bette Stephenson; Provincial Secretary for Resources Development Rene Brunelle; Labour Minister Robert Elgie; Northern Affairs Minister Leo Bernier; Natural Resources Minister James Auld; and Energy Minister Robert Welch.

The Board of Industrial Leadership and Development was established through the supplementary measures announced by the Treasurer on 13 November and will replace the Employment Development Fund, which will be phased out by the end of the fiscal year. The Board's responsibilities will be of a broad strategic nature dealing with provincial programs and funding aimed at encouraging high technology, science policy and application, industrial expansion, increased Canadian ownership and investment, industrial retooling and modernization, regional and rural development, and the advancement of industrial expansion and diversification in areas of critical importance to industrial leadership in Ontario.

Appointments. The Premier has announced the following appointments:

-- Henry Kobryn of Thornhill and James P. Wilson of Etobicoke to the Ontario Labour Relations Board.

-- Frank Wall of Port Burwell as vice-chairman of the Ontario Telephone Service Commission.

On The Earthquake. Premier Davis to the Legislature on 24 November 1980:

"On behalf of the Government of Ontario, I would like to express to the House our deep sympathy for the victims of the massive earthquake that struck southern Italy during the weekend. First reports indicate that several hundred people were killed, many more injured, and extensive damage occurred in at least 29 cities and towns. This new tragedy causes special concern and anguish in Ontario, where a large number of residents are of Italian origin, many of whom have relatives in the region affected by the earthquake. May I remind the House that in 1976, after the Friuli earthquake in northeastern Italy, the Ontario government in conjunction with local Italo-Canadian organizations, played an important role in a large aid project for the reconstruction of the areas destroyed.

"The Ontario government is now following the situation in southern Italy very closely The Minister of Intergovernmental Affairs is keeping in constant contact with the appropriate organizations with a view to obtaining detailed and updated reports. We are prepared to give immediate emergency relief assistance to the citizens of this stricken regions as the needs unfold. We are already working closely with the Canadian Red Cross to do what we can to help in this tragic situation. To their families, particularly those resident in Ontario, we extend our sincere condolences."

2. *AROUND THE MINISTRIES*

Agriculture and Food

Energy and Agriculture. Excerpts from an address by Agriculture and Food Minister Lorne Henderson to the Rural-Urban Night of the Gananoque Rotary Club, 12 November 1980:

"Within the Ministry of Agriculture and Food we have numerous energy-related programs The most recent development was the creation of the Agricultural Energy Management Resource Centre which I had the pleasure of announcing in October. The Centre serves as a focal point in my ministry for the direction and coordination of initiatives and

information about the management, conservation and production of energy in agriculture. Another recent major development was the creation of the Agricultural Energy Policy Committee which is developing a five-year energy program for agriculture. We also expect it to recommend a long-range strategy for energy in agriculture and to identify individual issues in the supply and demand situation for energy on the farm.

"The committee is expected to bring down its report early in 1981. Those of its policies and programs which are adopted by the Ontario government will be implemented through the Energy Management Resource Centre. My ministry's energy program is based on three principles -- conservation, substitution and the production of energy from biological sources. It is our policy to conserve as much of our good agricultural land as possible because this land is the most energy-efficient. We are also encouraging tillage practices which conserve fuel and the more efficient use of manure as a fertilizer. Our farm productivity incentive includes grants to encourage the construction of energy-efficient buildings and manure storage facilities.

"Many substitutes are being considered. Soya oil, as an example, can be used to power diesel tractors, although there's much work to be done to determine how practical it is. Ethanol produced on the farm may also offer some good possibilities but we need to know more about the economics and technology involved. For this reason, I recently announced a grant program for the construction of on-farm ethanol stills. Production of energy from biological sources offers perhaps one of the greatest opportunities. There's a large supply of agricultural biomass which can be used. Manure is an obvious choice, both as a fertilizer and a source of biogas. My ministry is also sponsoring a great deal of research into energy-related matters. We have an extensive greenhouse program which is investigating many new techniques including thermal blankets, new materials for construction and soil warming techniques. We are also involved in a number of solar energy studies and experiments".

Community and Social Services

Levels of Social Assistance Increase. From a statement to the Legislature by Community and Social Services Minister Keith Norton, on 17 November 1980:

"I am pleased to say that Cabinet has approved an additional annual expenditure of approximately $49 million to increase, by 7 per cent, the allowances being paid to Family Benefits Allowance clients and to those who receive General Welfare Assistance. The increases in allowances to recipients under the Family Benefits program will be reflected in the cheques issued at the end of January 1981. Increases to General Welfare recipients will be shown in the cheques issued at the beginning of February, 1981. The increased allowances will benefit approximately 115,000 recipients of Family Benefits and 70,000 General Welfare recipients. The last increase was an overall 10 per cent and took effect in April and May of this year.

"I would like to point out that this is an interim adjustment to compensate for inflation effects. I must stress that there is not to be interpreted as the basic rate adjustment for the 1981-82 fiscal year. There are a number of related changes which I will address briefly:

-- Benefits for about 1,200 people under the Work Incentives program will be increased from about $25 and $65 per month depending on family size.

-- The maximum amount of the Handicapped Children's Benefits will be increased by $25, from $175 to $200 per month. Also, the earned income level at which benefit reduction starts, has been raised by $2,000, from $22,000 to $24,000.

-- The exemptions on part-time earnings will be increased from between $15 to $40 per month, for recipients of Family Benefits.

-- Asset ceilings for Family Benefit clients will be increased from between 60 per cent to 150 per cent, depending on family size and client type being served. For example, assets ceilings for a mother with two children will increase from the current level of $2,800 to $5,500 in January, 1981.

-- Municipalities throughout the province will be permitted to make comparable adjustments to the needs test and asset exemptions under the Homemakers and Nurses Services program.

-- The 'phase-out' benefits for persons going from Family Benefits Allowance into full-time employment will be increased by $25, from $225 to $250.

"I also, am pleased to announce another step in our continuing efforts to assist the handicapped in making the transition from institutional to community living as easily as possible. As of January 1981 we are implementing a discharge allowance of up to $337 for persons leaving institutions to take up residence in the community".

Consumer and Commercial Relations

Credit Makes the World Go Round. Credit makes our modern world go round, and we can't possibly imagine our way of life without it any more. Even people who don't believe in credit make use of it -- by paying the bills for electricity, home heating or long distance calls, for example, after the fact. But do you know what makes your credit worthy? Can marriage affect your credit rating? Are you responsible for your spouse's debts? Can you see your credit file? Can bankruptcies be reported in the credit record?

These and many other questions about credit that may have crossed your mind in the deep of the night are answered in the ministry's latest booklet, "The Facts About Credit and You". A number of experts in the credit granting industry were consulted in the preparation of the text. This booklet simplifies a complex subject. It explains the advantages and disadvantages of credit, how and where to get credit, and how to keep it. It points out that credit is a privilege and not a right, and that all involved in a credit transaction must know the responsibilities and consequences, legal and otherwise. Copies of the booklet can be obtained, free of charge, from the Consumer Information Centre, Ministry of Consumer and Commercial Relations, 555 Yonge Street, Toronto, M7A 2H6 (416) 963-1111.

Energy

Energy from Waste. Excerpts from a statement by Energy Minister Robert Welch to the Municipal Liaison Committee, on 18 November 1980:

"As we are all coming to realize, energy is a significant opportunity, as well as a significant cost, to a community. In fact, it has been established that about ten per cent of each municipal tax dollar -- or more than $1 million a year in a city of 70,000 people -- is spent on energy. This pays for electricity for street lights; heating for municipal buildings; and fuel for municipal vehicles, to mention just a few. At a time when there is, more than ever, the necessity to restrain public spending, and at a time when energy costs are rising rapidly, the potential savings through energy conservation and innovative techniques of producing energy from renewable or recoverable resources are substantial. At the provincial level, we have initiated a number of programs to assist municipalities in their efforts to conserve energy.

"You are all aware of our Municipal Energy Conservation Program, which is being operated in cooperation with the Association of Counties and Regions of Ontario. Some 150 municipalities have already shown their commitment to energy conservation by appointing energy coordinators; these 150 communities represent about three-quarters of Ontario's population. In October, I announced a 10-point package of programs to assist Ontario in reducing its dependence on crude oil for energy, through conservation, substitution and the development of renewable energy sources. Several of these programs relate to municipalities directly. (See Background 80/44, page 7)... Through energy conservation, municipalities have an opportunity to save tax dollars, and contribute to the energy security of Ontario and Canada as a whole.

"Through energy from waste projects, you have the opportunity to go still further, to turn a municipal problem -- garbage and landfill -- into a municipal asset. The gathering and ultimate disposal of municipal garbage has been a concern at both the municipal and provincial levels of government for some years. It has been a financial concern to municipalities, both in terms of collection and disposal, whether the garbage is incinerated or disposed of in sanitary landfill sites. And it has become an environmental concern to us all.

"Now, the energy situation has presented us with a great opportunity -- the opportunity to take municipal garbage and put it to good use, producing energy in the form of electricity, steam or heat for district heating systems. Ontario now produces about five and half million (metric) tonnes of municipal solid waste every year. Since one tonne has roughly the heat energy equivalent of 1.1 barrels of oil, this garbage, if it could all be economically used, could produce energy which would displace the equivalent of 5.5 million barrels of oil. When I announced our Energy from Waste program in the Legislature last March, I estimated that by 1995, we could be producing the equivalent of almost seven million barrels of oil annually from municipal garbage. I am pleased to say that we are well underway. To date, we are assessing twelve energy from municipal waste projects, and we have two demonstrations underway to determine the potential for generating steam and/or electricity. These projects, in Sudbury, Owen Sound, London, Hamilton, Thorold, St. Catharines, North Bay, Ottawa-Carleton, Peel Region and Toronto, involve using up to 2.2 million metric tonnes of garbage annually. That's the equivalent of 2.5 million barrels of oil -- in other words, if they all go ahead, we will be almost halfway towards meeting our 15-year goal.

"I am particularly pleased to be able to announce today that agreement in principle has been reached between Tricil Limited, the operator of the SWARU plant in Hamilton, and the Ontario Energy Corporation, to install a $1.8 million electrical generating system at the SWARU plant to produce electricity from garbage. The people involved in all of these projects, the industries and the municipalities, are to be congratulated".

Environment

Clean Engines Burn Less Fuel. About 40 per cent of the 4,785 motor vehicles tested during the first half of the 1980/81 fiscal year by the ministry's vehicle emission section failed the inspection. John Cann, emission test centre manager said: "In most cases, the failure could be rectified by minor adjustments to the engine. The rate of failures could be reduced very much if more people would realize that an environmentally dirty engine also consumes more gasoline than a clean one, and that most of the failures are simply the result of neglect". In only 249 cases excessive emissions were caused by faults in the emission control system or by tampering with emission control devices. Owners of these vehicles were issued violation notices requiring them to rectify the situation and to report back for reinspection.

A total of 1,979 of the tested vehicles were either brought by their owners to the ministry's automotive test centre at 1146 Castlefield Avenue in Toronto or were tested by the ministry's mobile unit operating at various locations throughout Metropolitan Toronto or on used car dealer lots. A total of 2,151 vehicles were tested during the summer months for compliance to emission standards in Ottawa, Barrie, Parry Sound, Peterborough, Guelph, Oshawa and Chatham. It is estimated that about half of total air pollution is caused by motor vehicle emitting hydrocarbons and carbon monoxide. To comply with federal and provincial specifications, car manufacturers equip their products with one or more pollution control systems.

"As the efficiency of these systems deteriorates, excessive amounts of pollutants are emitted. To control such excessive emissions, the ministry has established its vehicle emission section at 1146 Castlefield. At this facility, experienced mechanics test automobiles free of charge. (From M.O.E.'s Legacy).

Government Services

Tender Call. Government Services Minister Douglas Wiseman has announced that tenders are being called for the construction of updated facilities for the Biogenic Laboratory on Resources Road, Etobicoke. The construction project is designed to facilitate and improve safety for the gemotoxicity testing programs carried out by the Ministry of the Environment. In order to meet future ministry technological needs for the analysis of wastes, a special stainless steel exhaust system and associated equipment will be installed. Plumbing facilities as well as filtration and control equipment will also be provided for the handling of liquid waste. It is estimated that the project will be completed by July 1981.

Health

Helping Senior Citizens. Excerpts from an address by Health Minister Dennis Timbrell to the Senior Centres Association of Ontario, 10 November 1980:

"Today people age 65 and over make up about nine per cent of our population. In 20 years' time, by the year 2000, that proportion will have increased to 14 per cent and the actual number of elderly will have risen by 75 per cent. Every aspect of our social life will be affected by this demographic trend, which has its roots in the fact that people are living longer, but are having fewer children. Awareness is growing of the need to adjust social services and institutions to accommodate this new reality. One sign is the concern over future pensions -- will we have enough younger people in the twenty-first century to support people who will then be entering their senior years? In the United States we have already seen the rise of 'grey power' political groups. Internationally, the World Health Organization is planning a Year for the Elderly in 1983, along the lines of the 1979 Year of the Child.

"Each of your centres is unique, tailoring its services to the needs and wants of its members. Without discouraging this flexibility. I would like to generalize for a moment about the programs offered by a 'typical' centre. The key feature of your approach, it strikes me, is that you focus on the whole person, not merely on one dimension. You provide for the social, psychological, intellectual and medical needs of your members. Your goal, I think, is good health in its broadest sense, not merely the absence of disease but a general sense of well-being... So I welcome your centres' efforts in organizing fitness classes, bowling leagues, cross-country skiing and other physical acitivities. I commend you for helping senior citizens overcome the stress of loneliness by creating the opportunity for meaningful personal relations. And I applaud your educational programs such as Toastmasters' Clubs, lectures and excursions which demolish the notion that the mind must stagnate as they body grows old.

"As Minister of Health, I am of course interested in the medical services your centres make available. The concept of health fairs is gaining momentum among your centres, a trend I strongly support. A health fair brings all the medical services of a community under one roof at one time. Ranging from foot care to eye examinations, these services, I am sure, identify many health problems in the early stages, avoiding the need for major treatment later. In the future, senior citizens' centres may become a focus for a wide range of support services, particularly in smaller communities. The financial support Ontario lends to senior centres is but one aspect of a multi-sided package of government programs for the elderly. While most people are aware of many individual programs, I think few realize the extent to which senior citizens have become a focus of government attention. Several Ontario government ministries are involved with programs for the elderly, including not only my ministry but also Community and Social Services, Education, Culture and Recreation, Housing and Transportation and Communications".

Housing

Renovation. Excerpts from an address by Housing Minister Claude Bennett to the Lumber and Building Materials Association of Ontario, 3 November 1980:

"Currently economic exigencies are forcing us to conserve our resources. One of the most valuable is the built environment -- and, as the costs of labor, energy, materials and money itself rise,it will be more and more important to make better use of what we already have. Furthermore, our housing stock is aging. At the present time, about 50 per cent of our stock is 20 years old or more. In the next 10 years this will have increased to about 61 per cent ... It is our belief that in the 1980s it is the essential rehabilitation area of the housing industry which will have the most growth. This trend is already evident and we believe it will continue and accelerate. CHMC has forecast that renovation activities will soon generate $2 billion worth of business.

"With the private sector and municipalities, we have been examining ways and means of adapting to change in the housing market... and during the past year the subject of renovation has been frequently discussed. As a result, I am increasingly convinced that renovation has the potential to become a major industry in this province. But people have misunderstood what I mean by that. Yes, my ministry is emphasizing the potential of renovation, but we certainly do not think it will replace new housing. During the 50s and 60s and somewhat in the 70s, the problem of housing construction moved outward from the city core. Now, there are two problems of movement in this area. The first is the traditional, suburban-oriented movement away from the city. The second is a complementary -- and secondary -- movement toward the downtown areas of our cities.

"We are not saying that new housing starts will be replaced by renovated units, but renovation will likely continue at a much higher rate, and in the 1980s, we will be seeing two important options in housing: new accommodation and renovated accommodation. The need for family housing in suburban areas will continue to be strong since we have a larger number of people in the household formation stage of their lives. At the same time there will be a greater demand for renovated accommodation in the city core. Renovated activities are also gaining momentum from the fact that people are becoming more and more interested in not only improving and repairing their homes but in making them more energy efficient.

"In the interests of better communication between those of us involved in this area, we need a glossary of terms to differentiate 'renovation' from other terms such as 'rehabilitation', 'conversion', 'retrofit'. We are working in consultation with industry through HUDAC Ontario and with municipalities to develop such a glossary... The growing importance of renovation activities to the housing industry is no longer in doubt. One of the more urgent requirements in the area is a rationalization of the provincial role. We are now examining ways of removing obstacles to allow renovation to take place on a more efficient basis... Early next year we will hold a series of regional workshops across Ontario with municipal and industry representatives to discuss what we can do to encourage renovation and energy conservation".

Workshops. The following regional workshops will be held for Rehabilitation and Energy Conservation:

-- 28 January	Downtown Holiday Inn	London
-- 4 February	Continental Inn	Barrie
-- 11 February	Royal Connaught Hotel	Hamilton
-- 18 February	Holiday Inn	Kingston
-- 25 February	Talisman Motor Inn	Ottawa
-- 4 March	Skyline Hotel	Toronto
-- 11 March	Airlane Hotel	Thunder Bay
-- 18 March	Holiday Inn	Sault Ste. Marie

Industry and Tourism

EODC. The Eastern Ontario Development Corporation has approved a $500,000 incentive loan for Burnbrae Farms Limited of Lyn, Industry and Tourism Minister Larry Grossman announced recently. Burnbrae is Canada's largest producer and processor of shell eggs and the loan will be used to rebuild and expand the company's egg breaking facilities which were destroyed by fire in January of this year. The new egg breaking plant will occupy over 22,000 square feet, making it more than 50% larger than the previous facility. Twenty people will be employed in the rebuilt plant and another twenty will be added over the next few years. The company expects to have the new facility in operation by April, 1981.

The loan was approved under EODC's Ontario Business Incentive Program (OBIP) and provides a five year deferral of repayment as well as a waiver of interest. Since 1 April this year, the EODC has approved 74 loans totalling $8,669,000. This exceeds the total number of approved loans for the whole of the 1979-80 fiscal year. Details of all EODC financial assistance programs are available from the Corporation's office at 1055 Princess Street, Kingston.

EDF. The minister recently announced Employment Development Fund grants totalling $900,000 to three Ontario companies. "These funds, which are being allocated to firms in the general manufacturing sector, will create 592 new jobs during the next five years," Mr. Grossman said.

The grants announced are:

-- $400,000 to Sciex Inc. of Thornhill for a $5.4 million expansion of the company's facilities. Sciex is a high technology company, active in research and development, which manufactures trace atmospheric gas analysers used in the aerospace sector. The analysers are sold worldwide. The expansion will create 324 new jobs.

-- $200,000 to North American Wallpapers Ltd. of Bramalea for a $4.731 million expansion which will create 68 new jobs. New equipment will be installed allowing this wallpaper manufacturer to produce high quality vinyl wallcoverings to compete with imported materials. Imports worth $7.3 million annually will be replaced by the new products.

-- $300,000 to Konar Corp. of Scarborough for a $3.5 million expansion which will result in the creation of 200 new jobs. In addition, the company will receive a loan guarantee of $500,000. The expansion will result in imports worth $1.5 million annually being replaced by products made by the company. Konar Corp. manufactures printed circuit boards, distributes electronic components and supplies electro-plating services.

Since the Employment Development Fund was established last year, the province has provided grants of $20.385 million to 41 companies resulting in the creation of 8,591 new jobs.

Intergovernmental Affairs

The Municipal Boundary Negotiations Bill. From a statement to the Legislature by Intergovernmental Affairs Minister Thomas Wells on 18 November 1980 regarding Bill 197 (See page 12):

"This bill represents two years of consultation and work with Ontario's municipal leaders. In September 1978, urban and rural municipalities called for an alternative to bitter and costly confrontations at the Ontario Municipal Board on matters of annexations and amalgamations. In August 1979, the government presented a proposal for a new process modelled on labour-management negotiating techniques. The process was then tested in the Brantford-Brant area, where a comprehensive agreement was reached in the spring of this year and represented a mutually agreed-to legislated conclusion to years of discussions and controversy.

"Earlier this fall, I released a position paper setting out a refined version of the new process. This paper was prepared in consultation with a working group representing Ontario's three municipal associations. The paper has subsequently been endorsed by the boards of directors of the Association of Municipalities of Ontario and of the Rural Ontario Municipal Association. The board of directors of the Association of Counties and Regions of Ontario has not yet had a chance to consider the paper, but ACRO has, of course, played a key role in the development of the new process.

"Section 2 of the legislation to implement the position paper would authorize a municipality wanting to resolve an intermunicipal boundary or boundary-related issue to apply to the Minister of Intergovernmental Affairs rather than the Municipal Board. A fact-finder would be appointed under section 4 of the Act to look into the application. If necessary, direct, face-to-face negotiations between the municipalities would follow. These, hopefully, would lead to an agreement as they did in Brantford-Brant. If so, the agreement could be implemented either through legislation or, in certain circumstances, through an order-in-council issued under section 14 of the Act. If, however, there were no agreement, we would have a number of options, one of which would be allowing the matter to go before the Ontario Municipal Board. The Bill would amend The Municipal Act so as to limit annexation and amalgamation applications to the OMB to those involving unorganized territory and those authorized following proceedings under this new legislation".

The Toronto Islands. From a statement to the Legislature by Mr. Wells 13 November 1980 regarding Bill 181 (See Background 80/46, page 10):

"Today, I will be introducing a Bill which will effectively stay the execution of the writs of possession upon the residents of the Toronto Islands until 1 July 1981. This action is necessary because on 27 October the Ontario Court of Appel found the writs of possession to be still valid. At that time the Commission headed by Barry Swadron, Q.C. was still under way. Last June the Lieutenant Governor-in-Council established this commission under Section 249 of The Municipality of Metropolitan Toronto Act, to inquire into the future uses of those lands on Ward's and Algonquin Islands which were used for residential purposes. Originally, the intention was to have a Commission made up of five people -- two from the City of Toronto and two from Metro Toronto, along with Mr. Swadron. However, during the summer Metro declined to nominate its two commissioners, so the Commission was set up with Mr. Swadron only.

"This is the first time the whole issue of future uses for these islands has been looked at in depth by an independent commission. Mr. Swadron has been holding meetings and intense discussions over the past few months with everyone interested and concerned about this matter. There has been an opportunity for a thorough examination of the situation. The Commission has received 160 written submissions and has heard from over 140 individuals during the hearings. I understand the Commissioner has almost completed all the groundwork -- the meetings, the discussions and the research -- and has begun to write his report which is expected to be submitted in December. The passage of this Bill will allow the residents of the islands to remain in their homes until the Swadron Commission can report and its recommendations can be responded to".

Appointments. Gordon Wilkinson has been appointed manager of the ministry's Sudbury field office and Mike LeSurf has been appointed manager of the ministry's Thunder Bay field office. Spencer Hope will become manager of the new Kingston field office on 15 February 1981.

Natural Resources

Mining Industry Remains Active. Excerpts from an address by Natural Resources Minister James Auld to the Kirkland Lake Kiwanis Club, 17 November 1980:

"The economic future of the Kirkland Lake area depends, as I am sure most of you will agree, on a healthy and expanding mining industry. The Ontario government and my ministry in particular, wants to do everything possible to encourage and assist all efforts aimed at this goal. I would like to highlight for you some of the steps my ministry and the mining industry are taking in northeastern Ontario. This year has seen more claims staked and held than at any time since the staking rush of the 1960s. The Larden Lake Mining Division, centered on Kirkland Lake and Englehart, recorded 4,448 claims this year up to 31 October. Man-days spent on exploration totalled 142,522 -- the highest since the Texasgulf discovery in 1968.

"Back in the'60s the interest was sparked by zinc-copper finds. Today the sustained increase in the prices of precious metals, particularly gold and silver, has led to much increased activity in your area. For example some recent developments by industry include the ASARCO drilling of a gold prospect on a large claim group at Nighthawk Lake, east of Timmins. Then there is the Pamour Porcupine open pit gold ore operation from abandoned properties at the Goldhawk Porcupine at Nighhawk Lake and the former Canadian Arrow Mines Property in Hislop Township. Queenston Gold Mines has performed work on 12 gold properties in the Kirkland Lake area this year. Northgate Exploration is re-examining the Old Orofino mine and has been reported by the Northern Miner to have come up with rather promising indications. The same outfit has committed $1 million to exploration of a deposit in Scadding Township,

about 20 miles east of Sudbury.

"I could list many more, at least four in the Timmins area, but I'm sure you get the picture. Mineral exploration is far from dead in northeastern Ontario. It is obviously alive and extremely active. "I'm certain we all share the hope that this preliminary step of detailed mineral exploration will lead to extraction and processing activity".

Revenue

Assessment Open Houses. The ministry has unveiled an important, new program of open houses to help citizens better understand their 1980 property assessments. These assessments will form the basis for 1981 property and business taxes. Beginning the first week in December, immediately after the mailing of assessment notices to all ratepayers, the ministry will be conducting the open houses in all 837 municipalities in the province. The open houses will give all property owners and tenants the opportunity to discuss their assessment informally with local assessment office staff, ask questions and clear up areas of misunderstanding. It is expected that this discussion process will significantly reduce the number of formal assessment complaints filed to correct basic information such as municipal addresses or the spelling of surnames.

In making the announcement Revenue Minister Lorne Maeck remarked on the success of previous open houses held in specific Ontario municipalities reassessed under section 86 of The Assessment Act. "These open houses were well received by the public, so we're naturally pleased to extend this service across the province," the minister said. "It's really a matter of improving public services. My ministry wants the taxpayer to understand what assessment is all about, how it is calculated and how the assessed value is used to determine a property tax bill. If an error is found, corrections to assessments can be made before the roll is returned. If an individual is still unhappy with the assessment, my assessment staff will be pleased to advise on the current procedure for filing a formal appeal before the deadline".

Advertisements will appear in all daily and community papers to provide information about the open houses. Additionally, all homeowners and tenants will be advised of the specific times and locations of open houses in their area by means of an insert included with their assessment notice.

Transportation and Communications

Snowmobile Fatality Statistics. Snowmobile collision fatalities and injuries reached a 10-year low during the 1979-80 winter season, Transportation and Communications Minister James Snow announced recently. Snowmobiles killed in both on and off-highway collisions were down almost 40 per cent, dropping to 23 from 38 the previous year. Personal injuries declined from 593 to 433 or 26.5 per cent. "Needless to say, I'm very pleased with these kinds of declines," the minister said. "But we can't pat ourselves on the back just yet. These figures, no doubt, reflected the lighter than usual snowfalls in many regions of the province last winter. If we're to improve on last winter's record, Ontario snowmobilers will have to pay even greater attention to all the safety rules, particularly when travelling on frozen lakes and rivers".

Mr. Snow said the number of snowmobilers drowned last year when their vehicles hit open water or broke through thin ice was up more than 60 per cent. Altogether, seven drivers and one passenger drowned during the 1978-79 winter season, compared to 10 and three last year. "And that's why we heartily endorse the snowmobile driver training courses,offered by the Ontario Federation of Snowmobile Clubs," Mr. Snow said. He suggested those interested in locating snowmobile clubs offering OFSC Driver Training Courses should contact: OFSC Driver Training Office, R.R. #1, Jordan Station, Ontario, L0R 1S0.

3. *NEW LEGISLATION*

Bill 194. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979 (E. Philip, Etobicoke) First Reading 14 November, 1980.

The purpose of the Bill is to authorize the Residential Tenancy Commission to order payment of a tenant's costs where the Commission has determined that the tenant paid rent in excess of the amount permitted by the Act.

Bill 195. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979 (E. Philip, Etobicoke) First Reading 14 November, 1980.

The purpose of the Bill is to require a landlord, upon the request of a tenant, to file receipts for expenditures made by the landlord with the Residential Tenancy Commission.

Bill 196. Private Member's Bill. An Act to provide for a Moratorium on Mortgage Payments for Persons Affected by an Interruption of Employment (M. Makarchuk, Brantford) First Reading 17 November, 1980.

The purpose of the Bill is to provide for a moratorium on the payment of principal and interest amounts secured by mortgages on the residences of persons who suffer an interruption of employment arising from a legal strike, lock-out or lay-off. The Bill also protects a mortgagor from mortgage default proceedings during the moratorium period.

Bill 197. Government Bill. An Act to facilitate the Negotiation and Resolution of Municipal Boundary and Boundary-related Issues (Hon. T. Wells) First Reading 18 November 1980.

The Bill provides a method by which municipalities may, by agreement, resolve annexation or amalgamation problems or resolve intermunicipal problems arising in respect of boundary-related issues.

NOTE: A copy of Bill 197 and a covering letter from Mr. Wells is being forwarded to all municipalities under separate cover. (See page 9).

Bill 198. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979 (E. Philip, Etobicoke) First Reading 18 November 1980.

The purpose of the Bill is to provide a procedure for the Residential Tenancy Commission to review rent increases allowed by the Commission for the purpose of financing major repairs by the landlord. If the Commission determines that a landlord has not carried out the repairs or that the cost of repairs is less than the cost forecast by the landlord, the Commission may order a reduction of the rent increase.

Bill 199. Government Bill. An Act to amend The Ontario Unconditional Grants Act, 1975 (Hon. T. Wells) First Reading 21 November 1980.

The purpose of the Bill is to revise the current provisions relating to special assistance in order to enable the ministry to provide assistance in circumstances which would result in an undue increase in property taxes in certain municipalities. In addition, it contains measures which serve to complement the proposed Municipal Boundaries Negotiation Act. More specifically, it generalizes the circumstances in which the ministry could provide financial assistance related to municipal annexations or amalgamations. It also provides authority for the ministry to phase in the areas affected by reorganization towards a common municipal mill rate.

Bill 200. *Government Bill*. An Act to amend The Regional Municipality of Peel Act, 1973 (Hon. T. Wells) First Reading 21 November 1980.

The purpose of the Bill is to effect a minor boundary alteration in the mutual boundaries of the Cities of Brampton and Mississauga at the request of the two cities in the regional municipality of Peel. The amendment draws the boundary to coincide with the southerly limit of the northern link of the parkway belt west design area. In addition, the second amendment would permit the region of Peel to establish a special transportation system for the handicapped without jeopardizing the right of area municipalities in the region to continue to operate public transportation systems.

Bill 201. Government Bill. An Act to amend The Legislative Assembly Act. (Hon.T. Wells) First Reading 21 November 1980.

The purpose of the Bill is to provide that the differential in accommodation allowance for the Leader of the Opposition and the leader of the third party will be maintained. In addition, some minor changes have been made in the way of accommodation allowance will be calculated.

NOTE: Bill 202, An Act respecting Occupiers' Liability and Bill 203, An Act to protect against Trespass to Property were held over from the previous session and were given Third Reading on 13 May 1980.

Bill 204. Government Bill. An Act to amend The Executive Council Act (Hon. T. Wells) First Reading 21 November 1980.

The purpose of the Bill is to provide the same differential in accommodation allowance as Bill 201 for members of the executive council who reside outside of Metropolitan Toronto.

Bill 205. Government Bill. An Act to amend The Denture Therapists Act, 1974 (Hon. D. Timbrell) First Reading 21 November 1980.

The purpose of the Bill is to remove the restriction against a member of the Board serving continuously for more than six year.

Bill 206. Private Member's Bill. An Act to amend The Employment Standards Act, 1974 (E. Martel,Sudbury East) First Reading 24 November 1980.

The purpose of the Bill is to prohibit an employer from requiring an employee to work more than five consecutive days without a day of rest.

Bill 207. .Private Member's Bill. An Act to amend The Residential Tenancies Act 1979 (E. Philip, Etobicoke). First Reading 24 November 1980.

The purpose of the Bill is to require a landlord who obtains vacant possession of a rental unit for the purpose of making repairs or renovations to the unit to apply to the Residential Tenancy Commission for an order determining the rent that may be charged for the repaired or renovated unit.

Bill 208. Private Member's Bill. An Act to amend The Residential Tenancies Act 1979 (E. Philip, Etobicoke) First Reading 24 November 1980.

The purpose of the Bill is to authorize the Residential Tenancy Commission to conduct an inquiry, on its own motion, to determine whether a tenant has paid an amount of rent in excess of the amount permitted under the Act.

4. *THE FEDERAL SCENE*

CSCP Cancelled. Federal Housing Minister Paul Cosgrove announced on 12 November that the federal government has decided to discontinue the Community Services Contribution Program (CSCP). He added that this decision does not alter commitments already made to many municipal capital projects under existing agreements. It affects only new projects that would have been started in 1981. Under the program, the federal government has provided $400 million for a wide range of community capital projects including water and sewer facilities, neighbourhood improvements and social and recreational facilities. The provinces had indicated their wish to see CSCP maintained. However, the government is concerned about the size of the federal deficit, and this resulted in the decision not to renew the program. The current climate of fiscal restraint meant that the federal government had to review its expenditure programs very carefully. The government is pleased that during the two years it was in effect, the CSCP contributed significantly to the provision of local services to Canadians in every province.

Funds for Malvern Increased. Mr. Cosgrove and Ontario Housing Minister Claude Bennett have announced approval of additional contributions for the construction of recreation facilities in the central area of Scarborough's Malvern housing project. The two governments will provide an additional $2,234,382 to cover increases in the cost of the facilities. Malvern in Canada's largest land assembly carried out under joint federal-provincial financing arrangements. Phased development of the area, begun in 1972, has involved the construction of 5,000 dwelling units to this time. When fully completed, the development will have a population of 50,000 and a total of 11,600 homes.

5. *NOTES FROM THE PROVINCES*

Prince Edward Island. From a telex to the Hon. Paul Cosgrove, federal minister responsible for CMHC from Community Affairs Minister Pat Binns: "We note, with deep regret, your communication of 12 November 1980 indicating unilateral termination of the CSCP. It is imperative that CSCP continue and that the federal government honour its commitment to initiate a long-term agreement prior to 31 December 1980. We contend that CSCP funds are well placed, generating valuable local employment and essential community facilities in this province. If the federal government has reservations about the management of the program then we should initiate immediate discussions to resolve these concerns. To date no such matters have been brought to our attention.

"The termination of the CSCP will result in major negative consequences for our municipalities and our urban taxpayers. The majority of our smaller communities

are financially not capable of providing the much needed essential services such as sewage treatment. Funds that have been provided for CSCP as well as the former sewage treatment and neighbourhood improvement programs, improve the quality of life for our residents. These amenities will largely be put beyond reach by your action. In our opinion it is irresponsible for the federal government to unilaterally bring to an end the CSCP after years of direct federal assistance for improved municipal services. Actions of this nature only serve to put further strain on the currently tenuous relationship between the provinces and the federal government".

Saskatchewan. Saskatchewan Urban Affairs Minister Walter Smishek and Quebec Municipal Affairs Minister Jacques Leonard have issued a joint statement in Quebec in response to the announcement by the federal government that the Community Services Contribution Program (CSCP) is being terminated. Mr. Smishek was on a fact-finding mission to Quebec when the cancellation announcement was made. The ministers met to discuss the termination of CSCP, and exchanged information and ideas on regional municipal planning, structure of urban governments and the development of future relationships between provincial governments and their urban municipalities. The minister's referred to the conference of provincial ministers of municipal affairs held last August to discuss the CSCP and the telegram that was sent to the federal government at that time (See Background 80/34, pages 5 and 8). The ministers added that in view of the considerable benefits of this program to our municipalities, "we have difficulty in understanding why the federal government has decided to end its participation. On behalf of the municipalities of our two provinces, we state emphatically that the 1978 commitment be respected. We are expecting that our colleagues in the other provinces will have the same reaction".

6. *VIEWPOINT*

The Do-Nothing Bloc. From an editorial in the Windsor Star, 19 November 1980:

"It won't be long after Windsor's new city council takes office on 1 December before public complaints about the council's actions, or lack of them, begin to surface. One of the criticisms, particularly from those taxpayers whose pet projects don't get instant action, will centre on the 'do-nothings' on City Council. Before taking such criticisms seriously, it's best to make sure that the critic isn't one of the do-nothings around the city.

"There are plenty of them -- a record number in last week's election, in fact, according to voting statistics from city hall. Only 36.96 per cent of eligible voters bothered to turn up at the polls. That was the worst turnout in Windsor elections since 1950. Council members, through no fault of their own, will be acting in the knowledge that they were elected by the votes of a very small minority of the people authorized to select them. One alderman, for instance, was chosen by only about one in seven of the eligible voters in his ward.

"As usual with all politicians, however, they'll find that the turnout at the polls is 100 per cent -- before and after an election. During a campaign, many a candidate has been deceived into thinking he's a sure winner because everyone he meets tell him 'of course I'm going to vote for you'. After the vote, every winner gets the same thing: 'Sure, I voted for you... and now here's what I want you to do for me'. It's only on election day, unfortunately, that people don't bother to take an interest in voting".

7. *PEOPLE AND PLACES*

Alderman Bernice Adams of the City of Cambridge and chairman of the Waterloo Regional Police Commission died 26 November 1980 of a heart attack. Mrs. Adams was elected in 1971 for the final term of the former Galt city council and had been acclaimed in five subsequent elections for the City of Cambridge.

Mayor Allan Avis of Fort Frances did not seek re-election after serving as head of council for nine years and six years as councillor.

Barrie City Police want a voice in municipal planning, and legislation forcing planners to take their advice. Police Chief Earl Snider told members of the Barrie board of police commissioners that police are given site plans for sub-divisions with road widths and numbers of houses, and allowed to make planning suggestions, but without a guarantee anyone will pay attention.

Norman Bonneville has been appointed clerk-treasurer of the Village of St. Isidore de Prescott and the new address for the municipality is C.P. 58, St. Isidore, Ontario, K0C 2B0. (67/9). Mr. Bonneville succeeds J. Rene Sequin who is retiring after 30 years of service to St. Isidore and Plantagenet.

Roch Boisvenue has resigned as clerk-treasurer of the Township of Sandwich South (35/21).

Sarnia Mayor Andy Brandt and Sarnia Township Reeve Ken James were "roasted" recently on their retirement from municipal office. Lawyer Carl Fleck said: "Andy has also done a lot for the city. From the ashes of the tornado in 1953, he has turned the downtown into an environmental wasteland". Police Chief Robert Cook said Reeve James' job, as a representative for a copying machine company, gave him a good background for his position on the township's police commission.

Lorne Burbridge has been appointed fire chief for King City by King Township council. Chief Burbridge replaces Jack Hayden who resigned following his election as township councillor.

During the recent election, a campaign worker in Burlington was knocking on doors and at one house was told by the occupant there was no point in campaigning because it was on television that Ronald Reagan had won the elction. U.S. President-elect and Burlington school trustee?.

Information Kent, the organization that has provided information services to residents of the City of Chatham and the County of Kent since 1975, folded its operations 21 November 1980 because of lack of local financial support. The board of directors decided to close the operation down when finances ran out and no further financing appeared to be available.

Quote of the Week. Sault Ste. Marie's defeated Mayor Nick Trbovich told members of council that he had about three meetings left and said:

"After that, I am retiring with no fringe benefits".

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Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/49

5 December 1980

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A Christmas Message from the

Minister of Intergovernmental Affairs

to the Readers of Background

In this the first Christmas of the new decade, I welcome this opportunity to extend Season's Greetings and appreciation to the readers of Background for the part they have continued to play, as municipal representatives and officials, in the development and strengthening of the provincial-municipal relationship.

Without the continued co-operation, advice and assistance of the municipalities, the municipal associations, the Municipal Liaison Committee, many of the accomplishments of the past year would not have been possible. I believe that we can look back with satisfaction at the progress that has been made.

The recent municipal elections has brought about some changes in our municipal representatives. May I take this opportunity to congratulate all of the elected and re-elected candidates and wish them every success as they enter their new term of office. In our system of democracy there are also some defeated candidates and to those too I extend my appreciation, for at least they offered to serve. I trust that your interest in local government will be retained.

Traditionally, the Christmas Season is a time to pause, express goodwill, exchange greetings and recognize and appreciate all that is significant. As we meet in family groups, let us re-affirm that Canada is a family of provinces, and let us do our part to see that this great family, so interesting in its diversity, so strong and rich and varied heritage, so great in its common purpose, truly remains together.

Best wishes for a Very Merry Christmas. May the New Year bring you health, happiness and prosperity.

Cordially,

Tom Wells

Thomas L. Wells
Minister of Intergovernmental Affairs

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1. *AROUND THE MINISTRIES*

Attorney General

Emergency Preparedness. Excerpts from an address by Attorney General and Solicitor General Roy McMurtry to the Emergency Preparedness '80 Conference, Toronto, 17 November 1980:

"One of the prime purposes of this conference is to stimulate a higher degree of emergency preparedness, particularly at the municipal level. I am aware of concerns among municipal leaders about the exercise of civilian authority during emergencies and the question of liability. The government is now considering legislation which I hope will clarify these problems and put the entire issue of emergency preparedness on a firm legal footing. One of the proposals under consideration would provide for explicit municipal authority to plan for emergencies and would set out procedures for the declaration of emergencies and the initiation of response plans.

"Perhaps most important, in the unhappy event of further incidents such as the Mississauga derailment, we are considering a provision that would specifically provide for the province and municipalities to recover costs from those who caused the emergency. We have already consulted some municipal officials on this proposed

legislation and I hope to introduce it in the near future. In the meantime, I would welcome any comments you may have on the broad principles we are considering.

"In terms of other legislation, my colleague Jim Snow, the Minister of Transportation and Communications, introduced on Friday the Dangerous Goods Transportation Act, 1980 (Bill 189). This legislation is designed to promote the safe transportation of dangerous goods in all vehicles using all provincial highways. The Bill prohibits the transportation of dangerous materials on provincial highways in any vehicle which does not comply with the prescribed safety regulations outlined in the federal law, including the regulations regarding the packaging and placarding of vehicles. Once enacted, this provincial legislation will be strictly enforced by Transportation inspectors and doubtlessly with the support of the Ontario Provincial Police. And to ensure compliance, we've set some hefty fines for carriers who break the law. Every person who contravenes the Act will be liable to a fine of up to $50,000 dollars for a first offence and liable to a fine of up to $100,000 dollars for each subsequent offence".

Community and Social Services

Child Advocacy. Community and Social Services Minister Keith Norton has released a discussion paper outlining the government's current initiatives and some future approaches being considered to ensure children a voice in decisions affecting their lives. "Whether one views a child as a person entitled to a full range of rights or as a dependent minor incapable of personal decision-making the principles of natural justice remains the same," the minister said. "It is only fair and just that whenever important decisions are being made concerning individuals of any age, those individuals have a right to voice their own opinions or have their interests represented". The discussion paper, entitled "Child Advocacy: Implementing the Child's Right to be Heard" is being distributed to interested individuals and organizations until the end of March and will form the basis of future policy initiatives in this important area. "Advocacy" is defined as any process or procedure which ensures that a child has the right and opportunity to be heard.

Previous initiatives in child advocacy by the ministry include amendments to the Child Welfare Act that:

-- strengthen the role of the parent as the child's primary advocate,
-- allow the court to "direct that legal representations be provided for the child", and
-- provide for an administrative review of the progress of all Crown wards every two years.

In addition, the ministry is introducing a child advocacy information system to keep track of where a child has been within children's services and a child advocacy unit within the Children's Services Division. This unit has been established to follow-up situations identified by the child advocacy information system as areas of concern and to assist and train child staff in hearing and representing the voice of the child. The paper also invites public discussion on some yet unresolved issues relating to advocacy. Some of the questions raised are:

-- When should a child be entitled to refuse treatment for a physical or emotional disability, notwithstanding the recommendations of parents and professionals?, if at all;
-- Should at least the older child (12 years old and over) have a voice in the decision to be placed in facilities such as a mental health centre or a children's institution?
-- Should there be an ombudsman specifically for the protection of younger or severely developmentally handicapped children?
-- Should there be a written Bill of Rights for Children established by policy or legislation?

Mr. Norton concluded; "Clearly we need to learn from the changes introduced so far. Even now, some people would argue that we have gone too far, while others would suggest that we have only begun. For these reasons we invite comment on the overall directions taken by my ministry in this area. I feel that the framework and actions introduced in this discussion paper represent a substantial step toward achieving the goal of advocacy". Copies of the discussion paper are available from: The Consultation Task Force, 700 Bay Street, 9th floor, Toronto, Ontario M7A 1E9.

Culture and Recreation

New Directions for the 80's. Excerpts from an address to the Ontario Museum Association by Dr. Douglas Wright, Deputy Minister of Culture and Recreation, Windsor, 1 November 1980:

"Our recent review of our capital funding programs included a survey of those involved in culture and recreation across the province. A look at the responses to the request for a priority ranking of the need for upgrading cultural facilities within the local community indicates there is still a selling job to be done concerning museums at the local level. While responses indicated a perceived need for upgrading museum facilities -- suggesting the interest is there to be tapped -- the perception of need was not as strong as that expressed in a number of other areas (e.g. performing arts, heritage property restorations). Incidentally, the report of our review, 'Places to Grow', is available from our field offices. There is a trend in some communities in the United States, and it may be growing here too, for local cultural and recreational groups increasingly to come together around common issues concerned with the 'quality of live' on the 'liveability' of their community.

"In May and June as you know, our ministry held a series of community meetings across the province to discuss new directions for the 80's. Many of you attended those meetings. I hope you agree with me if I say they were very useful to us all. Certainly, the letters, briefs, meetings and answers to the questionnaire we distributed at the meetings as well as the ongoing dialogue has given us a profile of your individual concerns, your concerns for your profession and your hopes, dreams and expectations of what the future holds. I would like to review some of the common messages and needs which we heard:

-- the need for grant reform, and an equalized system of operating grants,
-- an ongoing museums advisory service to serve the museum community,
-- the need for assistance in upgrading existing museums in meeting modern requirements,
-- guidelines for development that new institutions would use to guide their projects,
-- the ongoing need for training to upgrade skills and knowledge in new museum practices,
-- the development of volunteers to undertake increasingly professional roles in the museum's life,
-- assistance in raising levels of awareness of a modern museum's needs both in your communities, and with your governing authorities as well,
-- guidance and support in meeting the expectations of modern communities,
-- special assistance to isolated areas of the province,
-- assistance and training for governing authorities, that they may understand their role of policy setting and financial responsibility.

"Our discussions are ongoing and another series of community meetings are planned for this month (November) to bring you up to date on policy development, proposed programs, and proposed regulations governing museum grants for 1981".

Energy

Drive Propane. Excerpts from an address by Energy Minister Robert Welch to the Ontario Trucking Association, 17 November 1980:

"This fall, my ministry and the Ministry of Transportation and Communications began our Drive Propane program. Over the next year, we will evaluate the technical and economic performance of 200 vehicles -- 100 private and 100 public -- powered by propane. The results will be there for all to see, and I am sure that this demonstration will prove the advantages of propane as a transportation fuel. In our budget last April, we exempted propane-powered vehicles from provincial sales tax, along with propane conversion equipment, and exempted propane itself from the provincial road fuel tax, along with all other alternative fuels. These measures, we are confident, will stimulate research, development and conversion to propane as a fuel.

"And we have evidence that they are, indeed, working:

-- Tomorrow (18 November), I will be participating in the opening of a propane service centre near Maple which is a direct result of our initiatives to promote the use of propane and other alternate fuels. This service centre is part of a $30 million private sector investment which has as its aim the operation of 100 propane service centres across Ontario, with fully-trained staff and supply capability, by mid-1981.

-- Up until April's budget, there were between 600 and 800 propane vehicles in Ontario. Now there are about 1,100.

-- And in the September issue of Bus and Truck Transport magazine, Coast Dieselec Limited ran an advertisement entitled 'Worth Waiting For'. In this ad, they explained that demand for their Impco Propane Combustion conversion equipment has outstripped supply. While production is increasingly daily, the company simply cannot fill its orders immediately.

"These, to me, are firm indications that more and more companies and fleets are converting to propane as a transportation fuel".

Health

Home Care Program Expanded. Health Minister Dennis Timbrell has announced a program to enable chronically-ill people to be cared for at home in the following areas:

-- The program to include Lanark, Leeds and Grenville Counties will commence on 1 March 1981 and will be administered by the Leeds, Grenville and Lanark District Health Unit. The ministry has set aside $92,000 for the year ending 31 March 1981 to launch the new program.

-- The program to include Hastings and Prince Edward Counties will commence 1 February 1981 and will be administered by the Belleville General Hospital. The ministry has set aside $333,800 for the year ending 31 March 1981 for the new chronic home care program.

-- The program to include the Kent-Chatham are will commence 1 February 1981 and will be administered by the Kent-Chatham Health Unit. The ministry has set aside $70,400 for the year ending 31 March 1981 for the new chronic home care program.

In making the announcements, Mr. Timbrell said the ministry is placing a greater emphasis on long-term home care, to meet drastically changing health care requirements, and the needs of a growing number of elderly residents. "Today there are 2.2 million people in Ontario under 20 and 1.4 million 65 and older. By the year 2,000, these figures will have been reversed to 2.3 million over 65 and only 1.2 million under 20", the minister said. The new service will include nursing, physio, speech and occupational therapy and, in addition, the present home-making service provided by the Red Cross will be extended. This service provides workers who perform essential housekeeping chores in the patients' home. The expansion will complement the chronic home care programs currently offered in 12 other centres in the province. Mr. Timbrell said the ministry's aim is to provide chronic home care to all Ontario residents by 1982.

New Chairman for OHIP Negotiations. Paul C. Weiler, an Ontario native and former chairman of the British Columbia Labour Relations Board, has been named chairman of the committee responsible for negotiating the 1981-82 OHIP Schedule of Benefits for physicians' services. He succeeds Thomas J. Bell, who asked to be relieved of his duties after a one-year term because of his increasing responsibilities as chairman of the board of Toronto General Hospital. In addition to the chairman, there are three negotiators representing the Ontario Medical Association and three representing the Ontario government. The current agreement between the OMA and the government runs until 31 March 1981. The new negotiating committee will begin work immediately.

Housing

New Planning Areas. Housing Minister Claude Bennett has defined the following planning areas:

-- The Aylmer Planning Area as a single independent planning area comprised of the Town of Aylmer effective 1 January 1981. The new Aylmer Planning Area was previously part of the East Elgin Planning Area. For any matters that might affect the planning program contact Charles Knapp, Secretary-Treasurer, Aylmer Planning Board, 46 Talbot Street West, Aylmer, Ontario, N5H 1J7.

-- The Barclay Planning Area as a single independent planning area comprised of the Township of Barclay. For any matters that might affect the planning program contact Mrs. Bernice Beddome, Clerk-Treasurer, Township of Barclay, 37 King Street, Dryden, Ontario, P8N 1B4.

Apartment Vacancy Survey. The overall vacancy rate for privately-initiated rental apartment structures containing six or more units in Canada's 23 metropolitan areas was 2.3 per cent in October, according to surveys conducted by Canada Mortgage and Housing Corporation. This rate, which represents a total of 29,314 vacant units, is derived by combining results of the semi-annual Apartment Vacancy Survey which covers structures completed before April 1980, with results from the monthly survey of New Completed and Unoccupied Units. This latter survey measures the rate at which new units are absorbed by the market. The lowest vacancy rates were in St. John's and Victoria at 0.1 per cent, Vancouver at 0.4 and Saskatoon and Toronto both at 0.6 per cent. The highest vacancy levels as reported by the survey were in Windsor at 7.5 per cent, Hull 5.8 per cent, Winnipeg 5.4 per cent and London 4.8 per cent.

Industry and Tourism

Accommodation Classification/Grading System. In announcing the introduction of the Tourism Ontario Accommodation Grading Program, the Chairman of Tourism Ontario, Art Ward said: "Our new grading system is designed to help Ontario's commercial accommodation property owners and operators increase business in future years by

informing the travelling public, the travel trade, and convention and meeting planners of exactly what consistent and reliable standards of accommodation and service facilities are available in Ontario on a comparative basis. This grading system will also encourage Ontario accommodation property owners and developers to maintain their facilities and services at levels which will fulfil defined consumer expectations.

"We know that our Tourism Ontario accommodation grading system is more objective and comprehensive than any in existence, and that it will deliver the desired benefits to the consumer, the operator, and the provincial government," Mr. Ward said. "I encourage all operators of commercial accommodations in Ontario to participate in this grading program and to avail themselves of an opportunity to grow and prosper through it into the next decade and beyond". Tourism Ontario Incorporated is a non-profit, private federation of hospitality and travel associations representing over 6,000 hospitality properties in the Province of Ontario.

International, national and regional travel has increased dramatically in recent years. Business, groups and individual travellers are more sophisticated, better educated, and have higher disposable incomes than ever before. Consumer awareness and consumer protection advocacy have fostered an ever-increasing traveller demand for consistent, reliable and comparable accommodation standards. In order to meet these standards, some 104 accommodation classification/grading systems have been created during the past 60 years, and are in operation throughout the world. This year some 2½ million overseas visitors will come to Canada. By the year 2000, this number is expected to increase to 11 million visitors annually. These people, in many cases, have been exposed to accommodation classification/grading systems and are seeking the tangible value for their vacation dollars which is guaranteed by such grading systems.

Tourism Ontario realized that if Ontario was to attract its fair share of these visitors, and retain its competitive share of domestic traveller, the Ontario hospitality industry would have to meet these consistent and reliable consumer standards. For further information contact Tourism Ontario Incorporated, 180 Bloor Street West, Suite 600, Toronto, Ontario, M5S 2V6.

Intergovernmental Affairs

It's Time to Act. Excerpts from an address by Intergovernmental Affairs Minister Thomas Wells to the Couchiching Institute of Public Affairs, 27 November 1980:

"Canada faces a painful dilemma. On the one hand, the viability and the durability of the constitutional decisions we take will be questioned if the governments and the people of Canada feel that constitutional reform is an imposition rather than a reasonable choice voluntarily made. On the other hand, if we do not act soon, if we cannot show reasonable progress on the basic essentials of constitutional reform, we stand in danger of losing the momentum and opportunity given to us by Quebecers on 20 May. We would once again join earlier Canadian generations, unable to agree on the most basic changes to our constitution. In these circumstances, a choice must be made, and the Ontario government has chosen. In our view, we must act now on the initial steps of constitutional reform: patriation, an amending formula, equalization, individual rights and minority language education guarantees.

"This is not a conclusion that we have drawn hastily or without considerable soul searching. Its political effects have not been easy. Nevertheless, we are deeply convinced that this country can no longer afford to go on and on, into a third decade, with nothing to show for our efforts. In my view, such inaction would put the very credibility of our institutions of government at stake, and add unnecessary uncertainty to a system which must get on with other things. Canada's history is one of conciliation and compromise. We move slowly; we adapt; we begin to understand a little more of the other person's point of view; we shift our own attitudes; we accommodate. That has been our way; I hope it will be our way in the future.

"However, at the latest round of First Ministers discussions, what we saw were clear signs of stalemate. The problem, I might say, was not lack of compromise or consensus, but unwillingness to concede where concession was possible. In past meetings of my experience, there was a willingness by most participants to negotiate, to concede points and to reach agreement. You will all recognize that in light of events throughout Canada in the last year at least, the decisiveness of government has been at a premium. And yet many of our political leaders have been reluctant to agree to change in some areas which they accept, until their own demands were agreed to by the others. Canada can only be damaged by this lockstep, tradeoff, conditional sort of politics.

"Ontario has come to the conclusion that this form of disintegration and disaffection among Canada's political leaders is not going to disappear with time. We are also convinced that time for even a modest start on constitutional revision is quickly running out".

Appointment. Gardner Church has been appointed Executive Director of Municipal Operations. In his new role, Mr. Church will be responsible for the activities of the Municipal Administration Branch, the Municipal Budgets and Accounts Branch and the Field Services Branch, as well as the new unit now being established to deal with annexations and amalgamations.

1981 Municipal Directory. The Data Collection Forms for the preparation of the 1981 Municipal Directory were mailed to all municipalities under separate cover in November and municipal clerks are requested to complete and return the form to the Provincial-Municipal Affairs Secretariat as soon as possible. The Data Collection Form requests considerable more information than that required for the Municipal Directory. The purpose of obtaining this additional information is to have a central source where the information is available for use by other government ministries and agencies and by local government. It is hoped that this will result in a reduced number of requests for information to individual municipalities.

The First. The Township of North Dumfries is the first municipality to complete and return the Data Collection Form. Congratulations!.

Natural Resources

Moose Management Policy. A moose management policy to protect this historic resource has received Cabinet approval, Minister of Natural Resources James Auld announced recently. The moose population will double its present level of 80,000 in the next 20 years if ministry objectives are met. The long-term commitment to rehabilitate the dwindling moose population evolved through many discussions with members of the Northern Ontario Tourist Outfitters Association and other interested groups in the last year including Ontario Federation of Anglers and Hunters and Federation of Ontario Naturalists. Information gathered from extensive public participation at 72 special meetings in November and December 1979, also helped to frame the new policy.

The moose management policy provides for regulation of hunting by controlling the number of licences in each management unit and allocating them through a lottery draw. Wherever such controlled hunts are established each hunter may participate in a random draw for a tag in the area he prefers. By 1982 a new system may be devised for allocating licences to tourist outfitters. Selective harvesting of moose, such as certain numbers of bulls, cows and calves may also be introduced. To protect moose in special areas, hunter access may be limited. A greater number of hunters may be able to participate in moose hunting if a recently-introduced policy is continued requiring two or more to hunt together, with members of the party sharing a moose.

In addition, a substantial increase in opportunities to view moose will be provided by access to about 30 sites that will be made available across northern Ontario

within the next 10-15 years. This should draw thousands of tourists who are anxious for the opportunity to see wildlife. Other important steps are being taken to rehabilitate the moose population. Hunting pressure will be carefully shifted in the direction of black bear so improvements in the moose and deer resource can be made more readily. More than 10,000 non-residents already come to Ontario to hunt bear every season. Wolves will be controlled in specific areas where they are disproportionately reducing moose populations. Quality of moose habitat will be maintained or enhanced. Voluntary reporting on hunt results will be improved and a mandatory program eventually introduced. Depending upon the availability of funds and manpower, enforcement of legislation and regulations may be increased to control legal hunting and suppress poaching.

Hunters will be encouraged to enroll in a 20-hour moose hunter education certificate course and undergo a firearm proficiency test. A mandatory course and test may be phased in for new moose hunters in future. Obligations under Indian treaties, for subsistence use, will be recognized. All Ontario residents will receive priority over residents of the rest of Canada, with visitors from out of the country receiving last priority. Non-residents of Ontario will be required to use established tourist facilities during their hunt. The entire moose management policy will take three to four years to implement.

Treasury and Economics

A Tougher "Buy Canadian" Public Sector Procurement Policy. Excerpts from the Economic Statement by Treasurer Frank Miller, 13 November 1980:

"Structural policies to strengthen the Ontario economy can be reinforced by an aggressive 'Buy Canadian' public sector procurement policy. 'Buy American' regulations, such as the Surface Transportation Assistance Act; Japanese domestic purchasing policies; the North Sea Oil sourcing legislation; foreign government sponsored marginal pricing; growing provincial sourcing preferences that now threaten the Canadian common market -- all of these are competitive realities that confront Ontario's 'open door' procurement stance, with our strict adherence to competitive principles and an across-the-board 10 per cent preference for Canadian goods and services. On the positive side, opportunities for Canadian participation in the upcoming resource projects have moved the federal government and Canadian industry (the Foothills' Group, for example) to aggressively seek a better sourcing deal for Canadian business. Ontario has tested these waters, too -- in the pulp and paper modernization program, we have received commitments from the companies to purchase equipment from Canadian sources, where feasible.

"The existing 10 per cent Canadian Preference applies only to Ontario government ministries, and not to those public agencies, including school boards and hospitals, Crown corporations and municipalities that receive provincial transfer payments. Ontario ministries alone currently spend $600 million annually, or 75 cents of each purchasing dollar, on goods and services made in Canada. More can be done. Several initiatives will be undertaken to stimulate Canadian industries, through a tougher public procurement policy.

-- A Procurement Policy office will be set up to establish and implement effective policy guidelines, set industry target ratios for domestic content, monitor progress and develop further initiatives.

-- The Canadian Preference will be extended to all provincially-funded agencies through these guidelines.

-- The Canadian Preference will also be extended to those industries receiving provincial development assistance through commitments in their corporate sourcing policies.

"These steps will ensure a bigger role for Ontario and Canadian companies in supplying the needs of the public sector and in participating in private sector expansion. To have maximum impact, the activities of the new Board of Industrial Leadership and Development, those of the Procurement Office, and the director of tax incentives will require close coordination and cooperation in federal-provincial actions. I will be addressing this issue when I and my colleague, the Minister of Industry and Tourism, meet with the Federal Ministers of Finance and Industry, Trade and Commerce in Ottawa in the near future.

2. *NEW LEGISLATION*

Bill 209. Government Bill. An Act to revise and extend Protection of Human Rights in Ontario (Hon. R. Elgie) First Reading 25 November 1980.

The Bill is a revision of the Ontario Human Rights Code. The principal changes include the circumstances under which discrimination is prohibited are extended; the prohibited grounds of discrimination have been extended to include handicap, marital status with certain exceptions in the case of accommodation, record of offences in the case of employment, age between 18 and 65 years, family with certain exceptions in the case of accommodation, receipt of public assistance in the case of accommodation; sanctions against discrimination in employment by contractors under government contracts; protection in employment is extended to domestic workers; landlords and employers may be made responsible to prevent harrassment of tenants and employees; the Bill would bind the Crown and have primacy over other legislation; the commission is empowered to recommend the introduction and implementation of affirmative action programs; a Race Relations Division is established with its own commissioner; boards and enquiry are required to issue decisions within 30 days of the conclusion of their hearings; boards of inquiry are empowered to make orders respecting access for the handicapped after a finding of discrimation has been made; and boards of inquiry are empowered to award damages for mental anguish.

Bill 210. Government Bill. An Act to amend The Devolution of Estates Act (Hon. R. McMurtry) First Reading 27 November 1980.

The new provision requires a court order before money can be paid out of an estate in Ontario to a beneficiary in one of certain counties to be designated by regulations. The purpose is to assess whether the property will be unduly depleted before it is received by the beneficiary.

Bill 211. Private Member's Bill. An Act to amend The Assessment Act (E. Philip, Etobicoke) First Reading 1 December 1980.

The purpose of the Bill is to exempt some home improvements from assessment under The Assessment Act. Home improvements are exempt if the improvements do not enlarge the living space of the home and if the cost of materials for the improvements does not exceed $10,000.

Bill 212. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979 (E. Philips, Etobicoke) First Reading 1 December 1980.

The purpose of the Bill is to revise the manner of calculating interest on rent deposits under The Residential Tenancies Act, 1979.

Bill 213. Private Member's Bill. An Act to amend The Municipal Elections Act, 1977 (J. Foulds, Port Arthur) First Reading 2 December 1980.

The purpose of the Bill is to change the polling day for municipal elections in Ontario from the second Monday in November to the first Monday in November in an election year. The reason for the change is to avoid any interference by municipal elections with the observance of Remembrance Day.

Legislation Update

Bill 167. Government Bill. An Act to amend The Chiropody Act (See Background 80/43, page 8). Third Reading 25 November 1980.

Bill 82. Government Bill. An Act to amend The Education Act, 1974 (See Background 80/21, page 11). Reported 25 November 1980 with certain amendments. Third Reading 2 December 1980.

Bill 169. Government Bill. An Act to provide for Liability for Injuries caused by Dogs. (See Background 80/43, page 8). Second Reading 27 November 1980 and Ordered for Committee of the Whole House. Reported 2 December with certain amendments.

Bill 185. Government Bill. An Act to amend The Assessment Act (See Background 80/47, page 11). Second Reading 27 November 1980 and Ordered for Third Reading. Third Reading 2 December 1980.

Bill 118. Government Bill. An Act respecting the Registered Insurance Brokers of Ontario (See Background 80/23, page 10). Reported 2 December 1980 with certain amendments.

Bill 168. Government Bill. An Act to amend The Juries Act 1974. (See Background 80/43, page 8). Reported 2 December 1980 without amendment.

Bill 182. Government Bill. An Act to amend The Municipality of Metropolitan Toronto Act. (See Background 80/47, page 11). Second Reading 2 December and Ordered for Third Reading.

Bill 191. Government Bill. An Act to amend The Employment Standards Act, 1974 (See Background 80/47, page 13). Second Reading 2 December 1980 and Ordered for Committee of the Whole House.

Bill 199. Government Bill. An Act to amend The Ontario Unconditional Grants Act, 1975 (See Background 80/43, page 13). Second Reading 2 December 1980 and Ordered for Third Reading

Bill 200. Government Bill. An Act to amend The Regional Municipality of Peel Act, 1973, (See Background 80/48, page 13). Second Reading 2 December 1980 and Ordered for Third Reading).

3. *CHANGES IN STATUS AND BOUNDARIES*

Annexation. The Ontario Municipal Board have issued the following decisions:

-- To annex to the Village of Shallow Lake certain lands in the Township of Keppel effective 1 January 1981. M.80396.

-- To annex to the Town of Almonte certain lands in the Township of Ramsay effective 1 November 1980. M.80426.

-- To annex to the Village of Petawawa certain lands in the Township of Petawawa effective 1 November 1980. M.7813.

4. *THE FEDERAL SCENE*

CMHC External Research Program Recipients Announced. Eighteen grants totalling $261,650 has been awarded under the Canada Mortgage and Housing Corporation External Research Program. The grants, intended to stimulate research into the social, economic, physical, environmental, legislative and administrative aspects of housing, are offered twice a year in March and September and can be up to $20,000. Unlike many government research programs, the External Research Program, offers grants to individual researchers in private firms, the industry and professions as well as to those at universities. Research undertaken will relate to housing policies and programs; housing conditions and the adequacy of existing housing; factors affecting the cost of housing and utilization of land; residential community planning and the impact of technology on residential environments.

Results of the program will be made available to governments, institutions, industry and any individuals interested in housing. The present recipients, chosen from 106 applicants, were selected by a committee comprising individuals drawn from the three levels of government, labour and social development councils, universities and research institutions and industry associations. Further information may be obtained from the Administrator, External Branch, Research Administration and Coordination Division, Canada Mortgage and Housing Corporation, Ottawa, Ontario, K1A 0P7.

Ontario recipients include: Arden Craig Brummell, McMaster University, Hamilton; Paul A. Cooper, University of Toronto, Toronto; George Bryans Fallis, York University, Downsview;Frederick I. Hill, University of Toronto, Toronto; Nuri T. Jazairi, York University, Downsview; Carol Jane Kleinfeldt, Design Consultants, Toronto; Vaclav William Kuchar, Architect-Engineer, Islington; Stanley M. Makuch, University of Toronto, Toronto; Thomas E. Martin, Architect and Planner, Toronto; Edward A. McBean, University of Waterloo, Waterloo; and John Robert Miron, University of Toronto, Toronto.

5. *NOTES FROM THE PROVINCES*

Alberta. A Calgary city transit program to promote energy conservation and reduce rush-hour traffic is a success -- almost too successful. Six weeks ago Calgary Transit began selling bus passes by the hundreds to downtown-based companies who gave them free to their employees. So far about 25 firms have taken advantage of the plan and several more are considering joining. But Calgary Transit isn't advertising the program. It doesn't have enough buses to cope with a big leap in ridership.

A recruiting campaign by the Calgary police department has failed to attract a sufficient number of applicants to offset a shortage of 40 officers. A first-class constable now earns $23,800 annually and will be earning $27,800 by 1 July 1981.

Manitoba. In observance of Remembrance Day, Manitoba public schools were closed 11 November, and only essential services were allowed to operate. Labour and Manpower Minister Kan MacMaster said any business or service given permission to stay open is required, under the Remembrance Day Act, to observe the 11 a.m. silence period. Education Minister Keith Cosens indicated that teachers were encouraged to observe the day in their classrooms, either on the preceeding Monday or the following Wednesday. He noted that under the Remembrance Day Act the 11th is considered a non-working day. It is not classified as a general holiday, therefore special permission must be obtained in order to perform any work not listed as essential.

The fifth session of Manitoba's 31st Legislature will open Thursday, 11 December 1980. Premier Sterling Lyon said the intention is to have the Throne Speech debate completed, and certain legislation introduced, before the Christmas break. Then on resumption of sittings in the new year, the House can follow its regular schedule of estimates, budget and legislation.

Nova Scotia. An interim measure to control rampant shopping-mall construction in Nova Scotia appears to be working -- not a single application has been received by the provincial planning appeals board since legislation was passed. The act drew heavy criticism from municipalities and developers when it was introduced, but it was passed last December. At that time it was pointed out that it was an interim measure until a review of The Planning Act was completed. The Shopping Malls Act requires any developer proposing a mall of 4,600 square metres or more to apply to the provincial planning appeals board. The only exceptions are in municipalities that have their own development plans, such as Halifax and neighbouring Dartmouth and the areas within the Halifax-Dartmouth Regional Development Plan.

Prince Edward Island. The Prince Edward Island government must accept responsibility for imposing controls on retail development and for monitoring retail activities, says a commission that has been investigating shopping malls and their growth and development. In its first report, the commission also points to the lack of an overall provincial land-use policy, and urges the cabinet to issue a policy binding on all municipalities. To date, the commission says, a policy of "free rein" has guided development of shopping malls, and that has proved to be a major disaster in many areas. Municipalities should not approve any retail development of more than 10,000 square metres, the report says. There should be new zoning laws to control this type of development, and, as a procedure for rezoning, it suggests each municipality should hold hearings and make decisions, but those decisions should be subject either to cabinet approval or to the approval of the Department of Community Affairs (Municipal Affairs).

Quebec. The Quebec government called a special session of the National Assembly on 24 October to legislate an end to school teachers' strikes. Emergency legislation will end "the entire dispute", a government spokesman said. The most serious strike is one by 1,400 teachers in the Trois-Rivieres area, who walked off the job the opening day of school and have ignored an injunction ordering them back to their classrooms. There are at least four other strikes or lockouts by school commissions elsewhere in the province, however, affecting an estimated total of 50,000 students, and negotiations are at an impasse at about 25 other boards.

6. *VIEWPOINT*

Protecting Bathers. From an editorial in the Sault Star, 26 November 1980:

"The Association of Municipalities of Ontario feels that regulations for public swimming pools in Ontario are too stringent and go beyond what is necessary for public safety. In a brief submitted to the provincial health ministry, the association claims the requirements have led to fewer allowable bathers, increased operating costs and unimaginative pool designs. Donald Gordon, who chaired the association's committee, says lifeguard and first-aid certificates should not be required under government regulations and more bathers should be allowed in pools. Currently, 188 are permitted in a typical pool of 25 by 13 metres, but the association is calling for 320 people.

"The regulations should not be changed. The provincial health ministry should reject the recommendations of the Association of Municipalities as being too related to costs and not concerned enough about public safety. All bathers at public pools should have the protection of adequate surveillance by a person skilled in lifeguard and first-aid procedures. Certainly, many people have these qualifications and it should not be difficult to secure properly equipped people for lifeguard duties. It would be careless and unacceptably risky to allow public pools to employ people who could not handle emergencies involving bathers.

"Almost 200 people in a pool of 25 by 13 metres would seem to be an ample number to watch over and this number should not be further increased so the handling of bathers goes beyond the capability of a lifeguard. If it's more revenue the municipalities want from their public pools then perhaps they should institute sessions for their pools, moving one group of admissions in and another group of bathers out at different times of the day. But the pools should not be overcrowded to the point where lifeguards may not be quickly alerted to the problems of a bather. Apparently the Association of Municipalities of Ontario isn't too greatly concerned about the health and safety of the users of public pools. The Ontario health ministry shouldn't be similarly uncaring".

7. *DID YOU KNOW?*

How High Is Up? Two recent decisions handed down in Superior Court in Pima County (Tucson), Arizona should be of interest to risk managers. The first involved a $5.1 million judgment against Sunset Pools-West, Inc., when one of its salemen for its Arizona subsidiary had an automobile accident that seriously injured two other people. The company carried only $1 million of liability insurance, and has filed under Chapter 11 of the Bankruptcy Act since it cannot pay the balance.

The second decision involved the City of South Tucson, a city of just over 6,000 people that measures just one square mile and is totally surrounded by the City of Tucson. When an alleged criminal was "holed up" in a house, the City of South Tucson, under its mutual aid agreement, called upon officers of the Tucson Police Department to come to their aid. This was done, and in a "shoot-out" that ensued, a policeman from the City of Tucson was made a paraplegic when hit by a bullet from the gun of a policeman from the City of South Tucson. In the ensuing litigation, the policeman from South Tucson was found not guilty of negligence; however, the City of South Tucson was handed a judgment of $3.59 million in favor of the injured police officer. The City of South Tucson carries only $100,000 of liability insurance, and, naturally, is in a quandry as to just what to do. The debt amounts of $549 for each resident according to the 1980 census. It may file for bankruptcy, though no city has done so since the depression days when some municipal bonds went into default. A suit has been filed by South Tucson against all signatories to the mutual aid agreement, including the City of Tucson which, by the way, is the employer of the injured police officer.

Why do we highlight these two Tucson cases? They show the apparent lack of risk management! Small liability losses were covered in full, but the larger potential losses were unprotected in any way. How much liability insurance should they have carried? Far be it for us to say; however, we do feel that a minimum amount of coverage is $5 million. The City of South Tucson was allegedly told that all they could get in the marketplace at the time was $100,000. Perhaps they would have been better retaining a substantial amount of liability and insuring against the big catastrophic loss. Of course, one can always say that hindsight is always 20-20, which is true. However, we have always said to retain as much as you can financially afford. Which can be better afforded, $100,000 or $3.49 million? We leave the answer up to the reader. (From Risk Line, a publication of Risk Management Publishing Company, Tucson, Arizona).

8. *ASSOCIATION NEWS*

Provincial Offences Act. The Law Society of Upper Canada, Department of Continuing Education is sponsoring a workshop on "The Provincial Offences Act and Municipal Practice" on Saturday, 17 January 1981 (9:00 a.m. to 5:00 p.m.) with David Hunter, Ministry of the Attorney General as chairman. This workshop will examine the application of The Provincial Offences Act to municipal practice. It will also be of interest to municipal administrators, clerk-treasurers and bylaw enforcement officers. Program participants will review the basic principles affecting municipal bylaw prosecutions from the commencement of proceedings through to sentence and appeals. They will also deal with:

-- the adoption by municipalities of procedures under Part I of The Provincial Offences Act,
-- policy and procedural aspects of municipal bylaw enforcement under the Act,
-- a review of the present application by municipalities of the Act.

In addition to general lectures on specific topics, it is anticipated that there will be seminar sessions geared to different interests and levels of experience. For further information contact: Ruth Windeler, Programme Coordinator, The Department of Continuing Education, The Law Society of Upper Canada, Osgoode Hall, 130 Queen Street West, Toronto, Ontario, M5H 2N6 (416) 362-5811.

O.B.O.A. During the annual conference of the Ontario Building Officials Association at Thunder Bay, Consumer and Commercial Relations Minister Frank Drea spoke on the Certification of Building Officials. OBOA has been pursuing certification for inspectors employed by municipalities for the enforcement of the Building Code Act, for some time. These inspectors come from all walks of life, but generally are carpenters and tradesmen from the construction industry. They are looking for certification similar to that enjoyed by plumbers or class "A" mechanics. The minister's comments and commitment came as a surpise to the membership generally when he promised that a certification program for municipal building officials would be operational by October 1981. He indicated that his promise recognized the immediate need for such a program to coincide with implementation of a rehabilitation code for the renovation of older buildings and the imminent changes in the Fire Code. The OBOA executive is pleased with the minister's commitment and look forward to further discussion with the ministry.

T.M.A. The Timiskaming Municipal Assocition held a successful meeting in Charlton on 25 November 1980. A request of support for an application to the Local Economic Development Assistance Corporation (LEDA) from Kirkland Lake was postponed after some representatives opposed the program. They stated that instead of beginning new programs, the TMA should be fighting to keep present businesses in the area. Reeve Doug McLeod of Coleman Township suggested that in light of the closure of Eplett's Dairy in New Liskeard and the possible closure of Canadian Smelting and Refining in Cobalt, he was going to start the "Keep What We Have Program". The

annual meeting of TMA will be held in Cobalt on 29 January 1981.

9. *PEOPLE AND PLACES*

Colchester North Township wrapped up its 100th anniversary on 22 November 1980 with a dinner-dance that completed a centennial year of festivities. Retiring Reeve Ernest Martin was honoured for his 18 years on council and 12 years as a school trustee.

Wilfred Crawford has been appointed road superintendent for the Township of McKellar (93/24).

Herbert F. Crown, recently retired from the Ministry of Agriculture and Food, died 8 November 1980. Mr. Crown joined the ministry in 1947 and was director of the Agricultural and Rural Development Administration.

Ms. G. Eisenstein has been appointed area planning coordinator, northeast, Ministry of Health.

Ernestown Township recreation director Jim Norris commented recently on a controversy following a recreation committee proposal to introduce a rate schedule for use of township soccer pitches and ball diamonds: "It is quite a foreign concept".

Aurele Gingras of Verner has been appointed secretary-treasurer of the West Nipissing Municipal Association.

Alderman Michael Harcourt has been elected mayor of Vancouver defeating incumbent Mayor Jack Volrich. Mayor Volrich has been mayor for four years and is a past-president of the Federation of Canadian Municipalities.

Eric Hardy Consulting Limited announces a change of address to 60 St. Clair Avenue East, Suite 509, Toronto, Ontario M4T 1N5 (416) 925-7733 and an expansion of service with the addition of a local government planning consulting service.

D. G. Henderson has been appointed director, community planning review branch, north and east, of the Ministry of Housing.

Peterborough's chief returning officer Syd Hendry received the city's first-ever proxy vote mailed in from out of the country during the recent election. Elma Brown is in Australia this year as part of a teacher-exchange program and voted by proxy.

Quote of the Week. Mayor Gayle Christie of the Borough of York plans to have an outdated bylaw burning party and said:

"If you can't enforce them, I say burn them. Let's cut out the nonsense".

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For further information contact: R. A. Illingworth
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Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/50

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1. *AT QUEEN'S PARK*

The Myths That Divide Us. Excerpts from an address by Premier William Davis to the Vancouver Board of Trade, 5 December 1980:

"As Canadians, we are facing some serious issues -- issues which have already polarized our country and issues which threaten to do so even more. I am one of those who takes the deep feelings of alienation expressed in western Canada seriously. There may be others in eastern Canada who choose to dismiss them as hysteria or as insignificant. I have not, do not and will not. I begin from the opposite premise. It is a serious challenge to which all Canadians must respond. We should not assume that our Confederation has an inherent guarantee for

survival or that it will unfailingly respond through some self-correcting mechanism. It has always required the close attention of its citizens and the challenge of reconciliation being met by our various leaders.

"We must face, frankly, some stark issues today: Is Canada likely to become a casualty in the trend of so many federations to a form of more centralized government or conversely will we become more fragmented? Are we willing to understand and willing to respond to deeply felt concerns, like western alienation or the place of Atlantic Canada in our country? Are Canadians, interested, any longer, in being reconciled one to another in order to preserve this country? If we do wish to answer these questions positively, then we must begin by being frank and honest about the myths that divide us. There are enough honest differences of opinion that divide Canadians without any of us allowing false notions to add to that division and disunity.

"One of the fundamental myths is that we in Ontario are not prepared to pay reasonable, but higher energy prices. A corresponding myth in our part of the country is that western Canadians are not prepared to share now that geological good fortune and many years of pioneering during difficult times have provided massive resource wealth. Both these myths are, in my own view, fundamentally untrue. For our part, the people of the province and the government which I lead, have taken a very precise position in favour of a gradual increase of Canadian prices. We have taken the view that our costs for energy should be based upon the real costs of finding energy in a conventional way and putting that energy into the system. We are prepared to finance legitimate costs of new exploration. We have always been prepared to pay higher prices for synthetic crud with all the attendant benefits for western Canada, and, Canada overall... We have tried to steer a moderate path - a path promised upon primary and equitable benefit for the producing provinces, legitimate reward for risks taken by the private sector, and fair distribution of energy revenues within the fiscal system that serves all Canadians.

"It is true that I opposed the imposition of an excise tax by Prime Minister Trudeau in 1974 and 1975. I continue to oppose any approach that would have the consumers I work for hit three ways -- once through high energy costs, secondly through an equalization burden on Ontarians made more awesome because of the impact of high western energy revenues on the equalization formula, and thirdly, through new federal tax burdens on areas that have traditionally been the prerogative of the province. The present system of equalization forces Ontario taxpayers to shoulder the largest slice of higher equalization costs caused primarily by high energy revenues to the governments of western resource provices.

"But, let me stress that there is nothing for us that is not negotiable. The Province of Ontario has never walked away from a bargaining table, has never brough any negotiations to an end. We are prepared to meet now, at anytime with anyone in the broad pursuit of a fair and balanced energy deal for all Canadians".

2. *AROUND THE MINISTRIES*

Colleges and Universities

Future Role of Universities to be Studies. Excerpts from a statement to the Legislature by Education and Colleges and Universities Minister Bette Stephenson, 28 November 1980:

"Further to my announcement of last week that a committee will be formed to study the future role of the universities in Ontario, I am pleased to report that the terms of reference as well as membership of the committee have been worked out. There are five areas that the committee will consider. These are:

-- to develop a public statement of objectives for Ontario universities in the 1980s expressed in operational terms;

-- to relate the cost of meeting these objectives to funding levels;

-- to consider modifications to the funding mechanism which would provide appropriate processes to encourage voluntary institutional adjustments and inter-institutional cooperation to meet these objectives;

-- to define more clearly the appropriate joint roles of the individual institutions, the Council of Ontario Universities, the Ontario Council on University Affairs and the Government of Ontario; and

-- to recommend such other policy changes as are judged likely to improve the ability of the Ontario universities to meet the agreed upon objectives.

"Dr. Fisher, (Deputy Minister, Ministry of Education and Ministry of Colleges and Universities,)will serve as chairman of the committee. In addition, Dr. E.J. Monahan will serve as a resource person to the committee, and the Ministry of Colleges and Universities will provide a secretariat. I am sure that Honourable Members will agree that these members have the expertise to provide the government with sound advice about the future of our universities. I am looking forward to receiving a preliminary report from the committee by 28 February 1981 so that discussions can be carried out with the university community and the public at large. I expect the final report will be completed by 30 June."

Community and Social Services

Ministry Commitment to Serve Franco-Ontarians. The French language is here to stay in Ontario... and the ministry is building and planning accordingly. That was the message Community and Social Services Minister Keith Norton brought to members of Cornwall's French-speaking community during the opening of Le Comite de l'Equipe d'Hygiene mentale, a Francophone children's mental health service. L'Equipe d'Hygiene mentale provides assessment and treatment services for emotionally disturbed French-speaking children and their families in the counties of Stormont, Dundas and Glengarry. "The provision of French language service is not a 'fad', in fashion today, out tomorrow. A French language capacity must be built into the social service network in areas of the province where numbers warrant," Mr. Norton said.

The minister called his ministry's decision to provide 100 per cent funding for the new Cornwall children's service "evidence of our commitment to ensure that Franco-Ontarians living in designated areas of the province have access to services in their own language". The new service is being funded through a $140,000 on-going grant from the ministry. This grant is part of the approximately $750,000 in grants for Francophone children's services in eastern Ontario allocated by the ministry in 1979/80. "The challenge to managers of social services is to serve their financially, physically, mentally or socially disadvantaged clients in the most efficient way possible. It seems only practical, therefore, for us to provide services in French to those who speak French and to deal with them in every other way within the context of their own culture," the minister said.

Ministry Commercials Capture Awards. Two television commercials produced for the ministry stressing prevention of mental retardation have received first-place honours at the 10th annual U.S. Television Commercials Festival, held 21 November in Chicago. The commercials -- "Face the Facts of Life" and "Shatter" -- were part of a media campaign launched by the ministry in 1979 to inform pregnant women of the importance of proper prenatal care in reducing the risk of retardation to their unborn children. In all, 84 award-winners were honoured at the Chicago festival, out of approximately 1,400 entries. Mr. Norton was delighted at the award, and expressed satisfaction with

the results of the total campaign.

Culture and Recreation

Arts Challenge Grants. Culture and Recreation Minister Reuben Baetz has approved a further 19 applications for grants up to a total of $11,190,296 from the government's new Arts Challenge Fund. The fund is operated by the ministry and is financed by the proceeds of the Wintario Lottery. The fund provides $2.00 in matching grants for every $1.00 that eligible arts organizations raise privately over the next three years, beyond their normal fund-raising. It is named the Arts Challenge Fund because it challenges arts organizations to increase their fund-raising efforts. It also challenges a broader cross-section of the private sector to be more supportive of the arts.

Energy

Heat Save Clinics Well Attended. More than one in three householders in Belleville, Pembroke, Sudbury and Sault Ste. Marie took advantage of free clinics operated by the ministry to receive advice on how to reduce the heat loss in their homes. The clinics, which are operated as part of the ministry's Heat Save program, feature the use of aerial thermograms -- "heat pictures" -- illustrating the amount of heat escaping from buildings. Energy Minister Robert Welch said attendance in all four communities exceeded expectations and indicates that householders are sincerely interested in reducing the heat loss of their houses and saving money.

Attendance as a percentage of total household was:

-- Sault Ste. Marie	5,602 visits	or 34.2 per cent
-- Sudbury	6,419 visits	or 39.0 per cent
-- Belleville	3,393 visits	or 44.9 per cent
-- Pembroke	1,234 visits	or 39.8 per cent

Thermography is a process of determining heat loss by measuring infra-red emissions from a building. Thermograms can be taken from the ground or from the air. The Ontario program uses aerial thermograms, which are slightly less detailed, but much less expensive, than ground-based thermograms. The Heat Save program is one component of a comprehensive conservation drive by the Ontario government. This $4.9 million program will involve 60 communities during the next five years. Project Heat Save visits during the spring of 1981 will include Brantford, St. Thomas, Midland, Orillia and Cobourg. Other locations will be added as thermograms become available.

Energy in Education. Through the efforts of the Ministry of Energy, the Ministry of Education and the Ontario Teachers' Federation (OFT), students in Ontario's 6,000 schools are gaining an understanding of the crucial role energy plays in our future. This is being achieved through programs involving: school curricula; energy related classroom-ready teaching materials; professional development; student projects; and outreach activities.

The Ministry of Energy is also cooperating with Energy, Mines and Resources Canada, in the Mobile Educational Van Program for the 1980-81 school year. Three vans, each containing two teachers, will visit Metro Toronto, Ottawa and eastern Ontario, and northern Ontario (fall) and southwestern Ontario (spring). The teachers will act as resource people conducting workshops and speaking on energy topics to students, service clubs and citizens' groups. This project is also undertaken with the co-operation of the Ministry of Education.

Health

Hospital Improvements. Health Minister Dennis Timbrell has announced the following:

-- A $22,255,000 construction contract between St. Michael's Hospital, Toronto, and Ellis-Don Limited for the construction of an 11-storey building. The new building is the first step in a plan to centralize hospital services and will house laboratories, ambulatory and emergency departments, as well as dietary and radiology departments and day surgery and recovery units. One hundred active-treatment beds, now dispersed throughout the hospital, will also be located in the new building. The construction of the first phase of a four-phase redevelopment program will begin immediately and is expected to be completed by October, 1982.

-- A $1.1 million contract has been awarded to renovate the obstetrical unit at the Sault Ste. Marie General Hospital. The renovation plans will allow the obstetrical services at the Plummer Memorial Hospital to be amalgamated into the obstetrical unit at the General Hospital. The new facilities will include three delivery rooms, 50 maternity beds, 33 nursery beds and 16 neo-natal and intermediate care beds. A new neo-natal and intermediate intensive care unit as well as classroom space for parent teaching will also be added to the present facilities. The renovations, to begin immediately, are expected to be completed in a year.

-- Operating funds are to be made available on 1 April 1981 for 75 chronic care beds for the Waterloo region. The beds will be located at the Cambridge Memorial Hospital on a temporary basis pending recommendations from the Waterloo Region District Health Council for a permanent location within the region. A maximum of $1.725 million has been allocated for the initial start-up and operating costs from the period 1 April 1981 to 31 March 1982.

-- James Bay General Hospital has been given approval to proceed with the development of new facilities at Attawapiskat and Fort Albany to replace the two existing units. Mr. Timbrell said that the board of James Bay General Hospital has agreed that the development of new facilities, rather than renovations to the existing 19-bed units, is the most appropriate course to be followed. Construction is estimated to begin in the summer of 1982.

-- Fifty-six new chronic care and rehabilitation beds were officially opened by the minister on 4 December at the Owen Sound General and Marine Hospital. The minister announced that $715,000 has been added to the hospital's 1980-81 budget to operate the new beds, and "in addition, a $350,000 project to renovate the hospital's intensive, cardiac and day care units has been approved".

-- Clinton Public Hospital has been given approval by the ministry to start planning immediately for a new addition that will offer expanded ambulatory services, including out-patient treatment, emergency care and radiological services. The Clinton project includes planning for the renovation of the older section of the hospital, which will house the physiotherapy and medical records department, and upgrading of the hospital's electrical system to comply with the new services. The ministry will finance two-thirds of the cost of the new additions, while the hospital will be responsible for the remaining one-third share.

Housing

Housing Starts. Housing starts during November were at a seasonally adjusted annual rate of 175,600 for all areas according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final October rate was 188,100. Actual starts in urban areas in November were 13,024 a decrease of 15 per cent from the 15,264 recorded in November last year. Starts of single detached dwellings during November totalled 6,510 compared with 7,048 in November 1979, a decrease of eight per cent.

Starts of multiple dwellings were down 21 per cent to 6,514 from 8,216.

Industry and Tourism

ODC Loans Assist in Buy-Back Program. Two loans approved under the Ontario Business Buy-Back Program were announced recently by Industry and Tourism Minister Larry Grossman. The two Ontario Development Corporation loans total $350,000 and will help management/employee groups purchase foreign-owned companies in Scarborough and Richmond Hill. With the aid of a $250,000 loan, 17 employees of Kleen-Flo Tumbler Industries of Scarborough will purchase the company from its current owners, Burmah-Castrol Canada Limited, a wholly-owned subsidiary of the Burmah Oil Trading Company of the United Kingdom. The company manufactures an extensive range of automotive and industrial chemicals and lubricants as well as automotive body repair products. A $100,000 loan will assist 11 employees of Alcore Fabricating Corporation of Richmond Hill to purchase the assets of the company from its U.S. owners, Research-Cottrell (Canada) limited. Alcore Fabricating manufactures process equipment for use in heavy industry, mining, and manufacturing.

"It's encouraging to see this kind of initiative," says Mr. Grossman. "In both cases, the new owners include the current management, sales staff, plant supervisors and general plant and clerical staff. For many of these people, it is the first time they have ever invested in such a venture, and I personally wish them every success." These two Ontario Business Buy-Back Program loans will help maintain 110 existing jobs, with the potential for an additonal 23 jobs over the next five years. The program, announced in June, is specifically designed to assist Canadian interests in buying viable foreign-owned operations in Ontario which would otherwise close down or be sold to other foreign interests.

East Coast Oil Show. A number of Ontario companies will explore East Coast petroleum opportunities -- from drill sites to marketing prospects -- at the Canadian Offshore Resources Exposition (CORE) 22-24 June 1981, in Halifax, Nova Scotia. This international trade show is an important forum for Ontario firms to show their products and services to the eastern market, according to Mr. Grossman. "Capital investment in energy related projects is predicted to amount to some $210 billion in the next two decades, with material and equipment purchases amounting to some $67 billion," the minister said. "This level of investment will result in many excellent market opportunities for Ontario firms". The ministry will provide Ontario manufacturing, engineering and service companies wishing to exhibit at the show with financial assistance up to one third the cost of the exhibit space. Eighty-five exhibit spaces are available. In addition, facilities will be provided at the Ontario booth for companies wishing to display product literature of interest to agents and distributors. The exposition and conference are expected to attract 5,000 people involved in offshore petroleum exploration.

Intergovernmental Affairs

Kenora Area Report Released. The final report of the Kenora Area Local Government Study, which was released 9 December 1980, recommends the amalgamation of the three municipalities in the Kenora area. The study was conducted by Douglas Scott, a Proctor and Redfern engineer who has experience working in the area. The study was commissioned by the Ministry of Intergovernmental Affairs two years ago at the request of the Town of Kenora, the Town of Keewatin and the Township of Jeffrey and Mellick. In releasing the report, Intergovernmental Affairs Minister Tom Wells emphasized the report was not a statement of government policy. He also said, in letters to the three mayors, the government would not be prepared to implement recommendations for municipal changes without broad support from the communities affected.

Population of the area is about 15,500 residents. Kenora is 1930 kilometres from Toronto and located along Highway 17 on Lake of the Woods. The economy is dominantly resource-related particularly in the areas of forestry and tourism. There has been growth in public-sector employment as Kenora has become a key administrative centre in the district. Mr. Scott writes in the report: "Seldom has there been a better case for amalgamation of municipalities. The area currently behaves as a single community in all its aspects except those represented by local government... there are no situations such as competing downtown cores to complicate the issue, and the area behaves as a single economic and social unit". The report recommends a municipal council made up of a mayor, elected at large, and 12 councillors elected by wards. Other recommendations include:

-- extension of the municipal boundary to include the McKenzie Portage Road area;
-- in the event of amalgamation, controls on spending should be established; and
-- the integration of certain municipal services in the absence of full amalgamation.

Local residents and interested groups may submit their comments on the report to the Ministry of Intergovernmental Affairs, Local Government Organization Branch, 4th floor, Mowat Block, Queen's Park, Toronto M7A 1B8.

Natural Resources

Computer Draw for Deer Tags. A total of 13,972 successful applicants received tags for hunting antlerless deer this season. They were mailed in late September. The number of tags available through a central computerized draw held by the ministry was 18,333. No preference was given to any individual or group. Applications for the tags totalled 56,736. A second choice of hunting zones was made by 40,451 hunters. On a provincial basis, about one in four hunters who applied for a tag was successful. In areas with a high deer population almost every applicant received a tag. Where deer populations are low, few tags were available. In some zones not as many applications were received as there were tags available.

If the quota of antlerless tags was less than the number of first choice applications in any zone, a computerized random draw determined the successful applicants for the zone. If the quota of antlerless deer exceeded the number of first choice applications in any zone, all the first choice applicants received tags. Remaining tags were then randomly allotted by computer to hunters who had chosen the zone as second choice, and who had been unsuccessful on their first choice. The selective harvest system will allow the ministry to maintain and eventually increase deer hunting opportunities by providing greater protection for fawns and breeding females.

Mine Waste Research. Significant findings in the treatment of radioactive mine wastes were presented by Professor William S. Fyfe during the third annual Ontario Geological Survey Geoscience Research Seminar on 10-11 December 1980. Geochemists at the University of Western Ontario have been studying a new concept of treatment to immobilize radioactive elements in mine wastes in Ontario. In laboratory tests the treatment they developed prevented radioactive mine wastes from contaminating water to problem levels. Natural Resources Minister James Auld said this new technique may help to resolve the problem of radium pollution that is often associated with uranium mining operations. He said the findings should have international significance. The annual Geoscience Seminar is carried out to identify new areas of interest for intense exploration and to discuss new research techniques. The private sector, government and universities actively participate in the annual seminars.

Federal-Provincial Exchange. William K. Fullerton, a senior forester with the ministry, has been seconded to the Canadian Forestry Service in Ottawa in a federal-provincial executive exchange. Dr. Robert Bourchier, director-general of planning and development for the Canadian Forestry Service will take Mr. Fullerton's place at MNR on 1 January 1981 for a two-year term.

Social Development

New Program for Disabled Persons. Full endorsement of the International Year of Disabled Persons (IYDP) by the Ontario government and a budget allocation of $12 million to establish new programs for disabled persons were announced recently. In a statement to the Legislature, Social Development Secretary Margaret Birch highlighted some of the commitments already made by Ontario to enhance the quality of life of disabled persons and indicated future announcements would be made as program approvals are received. Mrs. Birch said the province fully endorsed the International Year declared by the United Nations and supported the goal of disabled persons' full and equal participation in community life. As she pointed out, many programs have already been developed for IYDP, within regular ministry allocations. This new funding of $12 million announced recently will allow the Government to initiate some additional programs during IYDP, also identified as a high priority by disabled people in the community. The minister said the primary problem facing us all was attitude and a program of public awareness will be mounted to overcome barriers in this area.

An interministerial committee headed by Bill Thorsteinson, under the Provincial Secretariat for Social Development, will ensure the co-ordination of the activities in government ministries and provide liaison with consumer groups, agencies and local committees during International Year of Disabled Persons. Mrs. Birch pointed out government will do many things but will not solve all the problems. "I know municipal governments, churches, fraternal organizations and individuals will respond enthusiastically in the year ahead to develop initiatives of their own". The International Year was proclaimed by the United Nations for 1981 to promote the enjoyment by disabled persons of the same rights and opportunities which are available to other persons in society. It is estimated that approximately one person in ten has a disability and that there are 800,000 disabled citizens in Ontario. With another 15 per cent directly affected as family members, it means that 1.8 million Ontario residents are directly involved. Detailed announcements of various initiatives will be made by the ministers concerned in the coming months.

3. *NEW LEGISLATION*

Bill 214. Government Bill. An Act to amend The Pensions Benefits Act. (Hon. F. Drea) First Reading 4 December 1980.

Pending the report of the Royal Commission on the Status of Pensions in Ontario, the purpose of the Bill is to address certain problems immediately. One is the problem of plant shutdowns and the subsequent hardship to employees who fail, by a narrow margin of time, to qualify for all the pension benefits negotiated in good faith with their employers and secondly, the problem which occurs when an employer decides to terminate a pension plan leaving accrued liabilities not fully funded.

Bill 215. Government Bill. An Act to amend The Wine Content Act, 1976 (Hon. F. Drea) First Reading 5 December 1980.

Currently, the Act provides that a certain prescribed quota of imported grapes or wine may be used by a licensed manufacturers when making Ontario wine. This applies until 31 December 1981 after which date no imported grapes or wine may be used. The purpose of the Bill is to change the date to 31 August 1984.

Bill 216. Government Bill. An Act to amend The Farm Products Payments Act. (Hon. L. Henderson) First Reading 5 December 1980.

The purpose of the Bill is to provide that a producer is not entitled to payment from the fund in circumstances set out in section 2; provides grounds for the suspension or revocation of or the refusal to issue or renew a licence under certain acts listed; the authority to make regulations is enlarged and the Ontario Egg Producers Marketing Board is authorized to make payments to producers.

Bill 217. Private Member's Bill. An Act to amend The Highway Traffic Act (J. Foulds, Port Arthur). First Reading 5 December 1980.

The purpose of the Bill is to permit the Minister of Transportation and Communications and the Registrar of Motor Vehicles to waive any of the qualifications for a Class A, B, C, D, E or F driver's licence where the Minister or the Registrar is satisfied that the person requesting the waiver can safely drive the type of motor vehicle authorized to be driven by the licence.

Bill 218. Private Member's Bill. An Act to amend The Nursing Homes Act, 1972. (D. Warner, Scarborough-Ellesmere) First Reading 8 December 1980.

The purpose of the Bill is to establish statutory fire safety requirements for nursing homes. The Bill requires the licensee of a nursing home to ensure that each room in the home is equipped with a heat and smoke activated fire detection device, a warning light and a sprinkler system. The Bill also requires that fire safety and fire evacuation procedures be developed for each nursing home.

Bill 219. Private Member's Bill. An Act respecting Representation in the Legislative Assembly of Ontario. (M. Breaugh, Oshawa). First Reading 8 December 1980.

The purpose of the Bill is to increase the number of members in the Legislative Asembly of Ontario from 125 to 180. The Bill provides for the establishment of a Select Committee of the Assembly to consider and make recommendations concerning electoral districts for Ontario.

Bill 220. Private Member's Bill. An Act to amend The Fire Departments Act. (M. Breaugh, Oshawa). First Reading 8 December 1980.

The purpose of the Bill is to enable full-time fire fighters to bargain with municipal councils on behalf of retired fire fighters with respect to pensions, pension increases and other benefits for retired fire fighters.

Bill 221. Government Bill. An Act to amend The Mining Act (Hon. J. Auld). First Reading 9 December 1980.

The purpose of the Bill is to add peat to the materials that may be reseved for the Crown.

Bill 222. Private Member's Bill. An Act to amend The Public Vehicles Act (E. Cunningham, Wentworth North) First Reading 9 December 1980.

The purpose of the Bill is to prohibit every operator and driver of a school bus from permitting pupils to stand in the bus while the bus is in motion.

Bill 223. Private Member's Bill. An Act to amend The Environmental Assessment Act, 1975 (C. Isaacs, Wentworth) First Reading 9 December 1980.

The purpose of the Bill is to remove the authority of the Minister and the Lieutenant Governor in Council to exempt persons and undertakings from the provisions of The Environmental Assessment Act, 1975.

4. *NOTES FROM THE PROVINCES*

Manitoba. Provincial and territorial Ministers of Health concluded their two-day annual conference in Winnipeg on 1 October with a firm declaration of continuing commitment to medicare and a strong call for much closer consultation among all jurisdictions to ensure the security of the Canadian health system. The ministers endorsed creation of an ongoing secretariat of the provinces and the territories to permit freer and faster exchange of information on health issues facing all jurisdictions. It would be intended to provide a means for more cooperative action. Among the major issues that would be the subject of continuous examination by the secretariat are manpower situations in the health professions and occupations, wage negotiations, portability of insured medical and hospital benefits, alternative health delivery systems, the health status of immigrant populations and organ donor programs. All these subjects were addressed by the ministers during the Winnipeg meeting. The conference appointed the deputy health ministers of New Brunswick, Quebec, Ontario and British Columbia to decide the proposed design and operational format for the secretariat, and to bring these recommendations to the ministers by the end of November. The ministers will meet in Toronto in early December.

Nova Scotia. Excerpts from the Union of Nova Scotia Municipalities "Municipal Open Line":

"A memo is being circulated to all units at this time with a verbatim copy of the telegram received from the Honourable Paul Cosgrove advising of the termination of the Community Services Contribution Program. This notice is expected to cause great concern among participating members and those who had anticipated participating in the future. Undoubtedly this matter will be discussed by representatives of our association and the Department of Municipal Affairs in an effort to find ways to 'take up the slack' as well as urge the federal government to find alternative methods of assisting municipal government to provide local servicing assistance.

Quebec. The Government of Quebec has introduced Bill 12 which will authorize municipalities to grant owners of single-family homes, duplexes and triplexes tax credits of up to 10 per cent in 1981 and five per cent in 1982. The bill is meant to be a transitional means for cities and towns to redistribute the tax burden to lessen the effect of substantial increases in property evaluations over the past two years. The latest evaluation of some properties has produced increases of up to 40 per cent for residential property. In the case of Montreal, the bill would allow the city to impose a surtax on all vacant property, including unserviced land. It also stipulates that private firms occupying federal buildings be liable to pay municipal taxes.

Saskatchewan. Comprehensive changes in the lease rate policy for the almost 1,700 cottage lots in provincial parks have been announced. Beginning in 1980-81, flat rate rents will be eliminated and replaced by rents based on a percentage of the assessed value of leased properties. A service and recreation tax, also based on assessed value of land and buildings, will supersede the former fixed service fee paid by cottagers for services and benefits. This tax will apply a mill rate to recover a portion of service costs as is done in municipalities. The changes are considered timely in light of the rising costs of good recreational land and the necessity to ensure that Crown rents reflect more closely the prices paid for such land by the public. It was pointed out that the property's assessed value and its market price are not the same thing. Assessed value is based on such factors as lot location and size, building structure and access to services and urban areas, and usually is no more than one-fifth of market value.

5. *VIEWPOINT*

Municipalities Want Constitutional Recognition. From an editorial in the Regina Leader-Post, 12 November 1980:

"Canadian municipalities, somewhat like the American comedian Rodney Dangerfield are worried that they 'don't get no respect'. The Federation of Canadian Municipalities (FCM), which acts as a national mouthpiece for the thousands of local governments across the country, is continuing to push for municipal recognition in a new Canadian constitution. Based on the British North America Act, local governments are creatures of the provinces. And that's is the way the provinces would like to keep it, thank you very much.

"Ottawa, despite the existing constitution, has found itself dealing with municipal governments through federal powers to legislate matters such as rail transportation, airports, postal services and because of its general concerns about urban development, in many cases involving federal government properties at prime downtown locations. The federal government set up a department of urban affairs in 1971. However, the department, caught in the crossfire between the provinces and Ottawa, met its end last year. The provinces see a change from the current constitutional status of municipalities as potentially eroding provincial power.

"Saskatchewan has been particularly adamant in refusing constitutional recognition of municipalities and this is the only province to express outright opposition to the FCM on this issue. In the view of Attorney-General Roy Romanow, acknowledging municipalities through the constitution as a third level of government is 'fraught with difficulties'. According to Romanow, such a move would just make prospects for future constitutional change, which is difficult enough now with 11 actors, all that more difficult. Besides, the regional differences across the country make it difficult to devise uniform, national regulations affecting municipalities, Romanow argues.

"In this province, the Saskatchewan Association of Rural Municipalities (SARM) backs the provincial government's stand and the Saskatchewan Urgan Municipalities Association (SUMA) has not taken a position for or against a place for the municipalities in the constitution. The federal government, perhaps frustrated by provincial opposition to the urban affairs department, has not made the question of where municipalities fit into the constitution, a priority issue in the current debate.

"That's not preventing the Federation of Canadian Municipalities from pressing its case. At the FCM annual conference in Halifax in June, municipal leaders from across the country endorsed the report 'Municipal Government in a New Canadian Federal System'. The report, whose preparation was overseen by a committee chaired by Mayor Jack Volrich of Vancouver, was written by a group of legal and municipal experts. The study bears the heavy imprint of an academic treatise but provides a comprehensive view of where the provinces think the municipalities fit, or rather don't fit, into the constitutional picture. The FCM has started to study the implementation strategy the federation should take in a presentation to the joint Senate-Commons committee examining the constitutional resolution currently before Parliament. Although the question of municipal status may be on the constitutional back-burner at present, the FCM is confident the issue will be brought forward again once the current 'up-front' concerns, namely patriation, the amending formula and the bill of rights, have been dealt with.

"For the municipalities, having constitutional recognition could pave the way toward added local taxing powers. It might also be viewed as a means of elbowing aside the two other levels from areas which some municipal officials feel they are better qualified to handle than the senior governments. Still, according to the FCM, enshrining the municipalities' role within the constitution would be done not so much to take power away from the two other levels. Rather, it would 'legitimize' some of

the powers already exercised by local government. The problem, particularly as the larger urban municipalities see it, is that their legal authority for instituting some existing regulations and services, badly though they may be needed, are weak. In that sense, the municipalities are not so much seeking a new relationship but instead a licence sanctioning current conduct".

6. *DID YOU KNOW?*

Gobbledygook Gets the Boot. Legalistic jargon can seem like a foreign language to even the most intelligent consumers struggling to understand insurance forms, leases, and loan and purchase agreements. The plain English or readibility revolt is a move to free consumers from the garble in everyday contracts by making contracts understandable to the average person. New York became the first state to mandate plain language in all types of consumer contracts of up to $50,000 with enactment of the Sullivan Law in 1978. Connecticut and Maine followed with comprehensive laws in 1979, and 15 other states are considering simple language laws this year. The New York law requires that all consumer contracts of up to $50,000 be written "in a clear and coherent manner using words with common and everyday meanings". Under the law, companies can be fined as much as $10,000 if a consumer misunderstands its legal documents.

According to Ramsay Selden, executive director for Plain Talk, Inc.,a non-profit organization set up to promote the use of simple language, there are three main problems with the New York law:

-- the law does not cover New York government forms, only private contracts.
-- the $50,000 maximum limit is too low and therefore excludes most real estate transactions.
-- no strong legal incentives for compliance. Company liability can be waived if there there is a good faith effort made to simplify the document.

The District of Columbia City Council is considering a comprehensive statute which Plain Talk supports. The proposed D.C. statute would cover government forms and would set maximum company liability for failure to comply with the statute at $50,000 plus court costs. The proposed statute also provides that simplified forms be tested to see if they are understandable. Unlike the New York law, many of the state statutes utilize tests to determine readability. The 1979 Connecticut law uses a test based on numbers of syllables in words, sentence length, and paragraph length in addition to mandating size of type to be used on contracts, space between lines of type,and format.

The most common readability test,the Flesch Readability Formula, is used in the Maine law passed in 1979. The Flesch test measures readability of a document by counting such variables as number of words, syllables, personal words, personal sentences, and average sentence length. Most states require a score of 40 on the test for the document to be designated as readable. Others disagree with the use of readability formulas and point out that "a document might be nonsense and yet receive a respectable score".

7. *FROM THE BOOKSHELF*

Provincial Retail Sales Tax Handbook. This handbook is a comprehensive collection of all provincial retail sales tax legislaton in Canada plus commentary, and interprovincial comparisons of legislation and its administration. The handbook is published by Richard De Boo Limited (70 Richmond Street East, Toronto, Ontario, M5C 2M8 (416) 367-9714) and is intended to provide a guide to taxpayers and collectors. Price $29.95.

Conservation Strategies for Selected Older Neighbourhoods. The central theme of this report is conservation of historic buildings and older residential neighbourhoods. In addressing the topic author Sybil Frenette explores strategies that have been employed in the past to achieve those objectives and discusses additional approaches that are required. The study beings by defining conservation and the possible objectives of conservation schemes. It then traces the historical development of pertinent Canadian and U.S. legislation, programs and strategies. Included in this overview is a summary of the current federal related conservation policies and programs in Canada and an examination of the tactics utilized to achieve those goals. The author argues the case for a comprehensive conservation strategy and makes recommendations as to how appropriate strategies can be applied to different types of neighbourhoods. 78 pages. $7.25. Institute of Urban Studies, The University of Winnipeg, 515 Portage Avenue, Winnipeg, Manitoba, R3B 2E9.

8. *ASSOCIATION NEWS*

ROMA. The Rural Ontario Municipal Association will hold its annual conference at the Royal York Hotel, Toronto from 8-11 February 1981. The program will include a discussion of the Association Review Committee Report; Ministers' Open Forum; Question Box and Resolutions. For further information contact ROMA, Suite 902, 100 University Avenue, Toronto, Ontario, M5J 1V6. (416) 593-1441.

OMSSA. Approximately 180 people attended the recent Fall Seminar held by the Ontario Municipal Social Services Association in Toronto on 23-24 November 1980. The theme of the seminar was "New Responsibilies for Social Services in 1981". The seminar program consisted of a series of concurrent workshops over the two days, followed by feedback and "dialogue with the province" regarding issues raised in each of the workshops. Topics discussed included: counselling services (purchase and direct), community based residential care, day care (enrollment based approach), approaches to labour relations, zone activities for staff development and staff training for emergencies. Preparation is now under way for the 31st annual OMSSA conference to be held in Peel on 31 May - 3 June 1981. For further information contact Nathan Gilbert, Executive Director, OMSSA, 12 Sheppard Street, Toronto, M5H 3A1.

SDMRO. At the annual meeting of the Society of Directors of Municipal Recreation of Ontario held at Geneva Park, Orillia on 14-15 November 1980, the following executive was elected; President Robert Mahony (St. Thomas and after 15 December 1980, Mississauga); Past President Norm Gamble (Cambridge); Vice-President Matthew Thorp (Sault Ste. Marie); Treasurer Sydney Armatage (Barrie); Secretary Suzanne Linscott (Markham); Directors Stephen Rockel (Georgina), Paul Harrison (Ancaster) and James Norris (Ernestown).

OPCA. The Ontario Private Campground Association has moved to 111 Merton Street, Suite 501, Toronto, Ontario M4S 3A7. (416) 488-3182.

9. *PEOPLE AND PLACES*

Dr. Eric J. Holowaty, associate medical officer of health for York Region, has resigned to take a post in British Columbia.

The City of Kanata municipal offices have moved to: 150 Katimavik Road, Kanata, Ontario, K2L 2N2. The telephone number remains the same. (14/2).

Louise Ladouceur has taken over as executive director for the Unorganized Communities Association of Northeastern Ontario (UCANO East) from Gerry Viollette. Ms Ladoucerur may be contacted at UCANO East, P.O.S Box 200, Cartier, Ontario, P0M 1J0.

Lambton County council has passed a bylaw authorizing a petition to Cabinet for enactment of a Private Bill to change the structure of council. The number of members on council will remain the same but the makeup of committees will change and voting will depend on population and assessment base.

North York's Mayor Mel Lastman is looking for a new design for the city's welcoming signs to replace the current ones. He's offering $500 to the city student who comes up with a design that best captures "the city with a heart".

Quebec Planning Minister Jacques Leonard has been appointed Minister of Municipal Affairs replacing Guy Tardif who moves to Planning and adds Housing to his portfolio.

Lori Lewis, the "friendly voice" of the City of Barrie is leaving city hall after seven years to move to Sudbury. Ms. Lewis is the city hall switchboard operator and she sees her job as "public relations".

The London board of education held a welcoming party recently for a $500,000 computer that may cut school energy costs by as much as $160,000 a year. The computerized control system will set day and night temperatures in 32 of the board's 83 school buildings, replacing independent control systems usually handled by school custodians. In time, the trustees hope to tie all schools into the system in its continuing battle to keep down energy costs.

Frank Lussing has been appointed executive director of the Niagara District Health Council, replacing Craig Brown,who resigned to become coordinator of long-range planning at Toronto's Hospital for Sick Children. Mr. Lussing has been with the Ministry of Health for the past three years.

Macdonald, Meredith and Aberdeen Additional Township council recently received a thank you card from one of its citizens. Reeve Joe Findlay noted that gesture was much different than most letters from taxpayers.

James Mansbridge, formerly general manager of Windsor's transit system, has been appointed transit commissioner of Greater Vancouver Regional District. Mr. Mansbridge has had 27 years experience in the transit industry.

Bob Martin, a Kingston builder, has been elected chairman of the Ontario Council of the Housing and Urban Development Association of Canada (HUDAC).

Quote of the Week. Premier William Davis at the Vancouver Board of Trade:

"It is always a humbling experience for a Toronto Argonaut fan to come to the west after the Grey Cup. As a matter of fact, it is a rather humbling experience for an Argonaut fan to travel to any other football city after about the first week of the season".

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For further information contact: R. A. Illingworth
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Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/51

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1. *AT QUEEN'S PARK*

UTDC. Excerpts from a statement to the Legislature by Premier William Davis on 8 December 1980:

"I would like to take just a few brief moments to comment on Saturday's (6 December) announcement out of Vancouver ... an announcement by British Columbia Minister of Municipal Affairs Bill Vander Zalm ... that B.C.'s Urban Transit Authority has been given the green light to proceed immediately with the design and construction of a 22.4 kilometre, advanced light, rapid transit system for greater Vancouver. The cost will be $650 million as reported by the B.C. government. A cost to be shared 66 2/3 per cent by the B.C. provincial government, the remaining 33 1/3 per cent by the municipal government. The Ontario Urban Transportation

Development Corporation will provide the technology and assume responsibility for the implementation of the project as prime contractor. This, I am sure all members will agree, is a most important and encouraging decision; a decision that justifies the faith this government has maintained in the Intermediate Capacity Transit System development program.

"Our aim has been to promote not just a superior technology, which would satisfy the immediate future requirements of urban transit in Canada, but an industry in Canada which would provide skilled employment opportunities and attract manufacturing investment dollars; to provide an affordable, innovative, efficient, alternative to rapid transit for cities of all sizes. For example, in the greater Vancouver region this technology, designed as Advanced Light Rapid Transit, or ALRT, will provide both regional and downtown rapid transit along routes which include underground, at-grade, and elevated alignments and will be serviced by short, compact trains, powered by linear induction motors which will provide fast, quiet, frequent, all-weather transit at all times of the day or night.

"The selection of Ontario's ICTS technology by the B.C. government and its transit agency and planners leaves no doubt about the merit of this technology and the value of this government's investment in this kind of industrial development".

Appointments. Laura Legge Q.C., of Toronto has been appointed a member of the Commission on Election Contributions and Expenses.

-- John "Mac" Coulter of Sault Ste. Marie has been appointed a member of the Ontario Development Corporation.

-- A. Mills Paton of Thunder Bay has been appointed a member of the Northern Ontario Development Corporation.

Donald O'Hearn. Excerpts from a statement by Premier Davis on 8 December 1980 on the death of Donald O'Hearn.

"It was with deep regret and a sense of profound personal loss that I learned today of the death of Donald O'Hearn -- a gentleman and a journalist. Don was associated with Queen's Park for more than four decades, earning the reputation as a distinguished political commentator. He was an observer but he was also a participant in many ways. Through the years, premiers, leaders of the opposition, MPPs, civil servants and press gallery colleagues have turned to Don as a confidante, respectful of his wit and wisdom, his knowledge and insight. To thousands of faithful readers across Ontario, Don's name was synonymous with Queen's Park".

Legislature Prorogues. The Fourth Session of the 31st Legislature prorogued on 12 December 1980.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Appointment. Marcel Paulhus has been appointed principal of the Alfred College of Agriculture and Food. The college, which will open in September 1981, will provide education in French for the growing number of Franco-Ontarians wishing to study agricultural and food technology.

Health

Proposed Health Protection Act. Excerpts from a statement by Health Minister Dennis Timbrell on 8 December 1980:

"I would like to table a discussion paper on the proposed Health Protection Act, for the information of the Honourable Members. This paper is being circulated to local boards of health and municipalities across the province. It represents the second stage in the development of a new Act to replace the existing Public Health Act, which was originally written approximately 100 year ago. The proposed Health Protection Act also reflects my ministry's policy of shifting emphasis from acute institutional care, by developing health care delivery strategies focussed on disease prevention and other programs based in the community.

"As the Honourable Members will recall, my staff completed the first stage of the Health Protection Act project earlier this year, with the development of a package of core public health proposals to be included in the new Act. Incorporating these core programs into legislation will not only provide a clear legislative mandate for the delivery of public health services in the province, but will also remove many of the existing inequities in program delivery. In so doing, it will provide access for all Ontarians to what public health authorities consider to be a basic level of service. Following the development of the core proposals, a series of meetings was held across the province to introduce the concept to local municipalities and boards of health. These meetings were held in: Toronto, Ottawa, London, Hamilton, Owen Sound, Trenton, Sudbury, Timmins and Thunder Bay.

"All the meetings were well-attended and, without exception, representatives of municipal authorities and boards of health members endorsed the concept of core public health programs. The distribution of this discussion paper I am tabling today marks another step in the consultation process which has been a vital part of the development of the new public health legislation. Following consideration of the discussion paper, we will be holding a conference in late January with local municipal representatives and members of boards of health. At that meeting, we will not only receive their comments on the discussion paper, but also discuss in detail, the proposals for the new Health Protection Act. My staff will then be in a position to refine these proposals in preparation for the third stage -- the introduction of the new Bill into the Legislature, which as I have indicated on a number of occasions, is planned for the spring session".

Home Care Program. A program to enable chronically-ill people to be cared for at home will soon be expanded in the Elgin-St. Thomas area and in Oxford County. The programs will commence 1 March 1981 and will be administered by the Elgin-St. Thomas Health Unit and the Oxford County Board of Health respectively. Through this home care program the ministry is placing a greater emphasis on long-term care to meet drastically changing health care requirements, and the needs of a growing number of elderly residents.

Satellite Ambulance Station. A satellite ambulance station in Pickering is being established to serve the growing Ajax-Pickering area. An additional vehicle and personnel have been added to the Ajax-Pickering Ambulance Service and the new satellite station will further improve the response time for ambulance calls in Pickering.

Industry and Tourism

Small Business Assistance Programs. Ministry small business assistance programs distributed over a million dollars in grants to 139 Ontario firms from 1 April to 30 November of this year. The grants were divided among four ministry programs -- PEPPI (Program to Encourage Product and Process Innovation), PDMP (Product Development Management Program), TAP (Technological Assessment and Planning), and PAMP (Promotional Aids Marketing Program). Twenty-four firms were granted $211,798 under the PEPPI program; 20 firms received $308,942 under PDMP; 16 companies were awarded a total of $51,371 through TAP; and a total of $508,347 was received by 79 firms under PAMP.

"Ninety-seven per cent of all businesses in Ontario are classed as small businesses and they generate 40 per cent of Ontario's jobs," said Industry and Tourism Minister Larry Grossman. "These grants represent only a portion of our complete package of services geared to helping small businesses in both the manufacturing and service sectors". Job creation is an important consideration for the allocation of the grants As a direct result of these grants, 158 new jobs will be generated next year, with an additional 149 new jobs expected by the end of the second year. The programs are operated by the ministry's small business development branch and are designed to assist small Canadian-owned manufacturers and inventors in areas such as research and development, industrial design, engineering and technological skills improvement as well as marketing feasibility studies.

The PEPPI program provides funding for inventors to make prototypes to prove feasibility. It is designed for projects costing up to $15,000. The ministry provides 100 per cent funding up to a maximum of $10,000. PDMP helps small Canadian-owned manufacturers develop new products and processes and provides management with a better understanding of the research and development process. It is co-sponsored by the ministry and the Design Canada division of the federal department of industry, trade and commerce and is designed for projects costing up to $25,000. The co-sponsors provide financial assistance up to a maximum of $20,000 or between 75 and 90 per cent of project costs. The TAP program provides financial assistance for preliminary technical assessment and planning studies. The company must pay the first $400 for the project and the ministry pays 90 per cent of project costs up to a maximum of $3,600. PAMP provides financial assistance for the development of promotional packaging and sales literature for products with a minimum sales potential of $100,000 in the first year. The ministry provides financial assistance for 75 per cent of promotional costs to a maximum of $7,500.

Further information on PEPPI, PDMP and TAP can be obtained from the ministry's small business development branch, 7th floor, Hearst Block, Queen's Park, Toronto, Ontario M7A 2E1, (416) 965-0410, or from any of the ministry's provincial field offices. For information on PAMP programs call (416) 965-5494.

Intergovernmental Affairs

Ontario Youth Employment Program. In 1977 the Ontario government passed "An Act to Provide Employment Opportunities for Youth in Ontario". The Act came into force on 19 April 1977 and provided for the establishment of OYEP to encourage the employment of youth by the farming and business communities of Ontario. The main objective was to provide summer job opportunities to young people which would help them to develop work experience and skills. A recent report carried out by the Central Statistical Services for the ministry's Subsidies Branch states that OYEP is meeting its main objective of creating new summer jobs for youth that will provide them with work experience and skills. In 1980, about 50,000 young people found jobs through OYEP; this number is almost twice that attained in 1977, the first year of the program. Over the same time span, administration costs have actually been decreasing.

Other non-monetary benefits to the youth are significant. Just under 92 per cent of OYEP employees have learnt new skills while over 85 per cent have improved their self-confidence as well as their ability to perform better on the job. But OYEP is not as useful to youth who are not returning to school. Employers rate this aspect lowest with 13 per cent labelling it as poor. With generally small percentages rated by using the category poor, the survey clearly indicates that the employees are enthusiastic about OYEP. In fact, almost 80 per cent are ready to participate in 1981 at least as strongly as in 1980.

There are conditions associated with OYEP participation that some employees would like to see altered, the most significant of which is year round eligibility. This action would entice 58 per cent of employers to hire more OYEP employees than in 1980. As well, year round eligibility would increase substantially the value of OYEP to youth not returning to school. Another very desired alteration concerns the size of the subsidy which has been falling steadily in constant dollar terms.

Employers participating in OYEP are generally small in size with 51.3 per cent reporting from work locations having less then 5 employees, and 90.4 per cent having less than 50 employees. They are concentrated more heavily in seasonal industries such as farming, retail and wholesale trade, hotels, restaurants, resorts, and construction. Almost 33 per cent would find it difficult to operate their business without OYEP subsidies. Generally, the smaller the business, the more the subsidy is needed. The employment created does not necessarily end with the subsidy payment. In 1977, 28.5 per cent of employees were retained on a part-time basis beyond the subsidy period. Similar percentages for 1978, and 1979 are 25.8 and 22.8 per cent respectively. Employees retained full-time were 4 per cent in 1977 and 8 per cent in 1978 and 1979.

Results of the survey will assist the Subsidies Branch to prepare policies for 1981.

Appointment. David Michener has been appointed manager of the Farm Tax and Managed Forest Programs for the ministry's Subsidies Branch, in addition to his responsibilities for the Ontario Youth Employment Program. Former manager Bob Kearns has been transferred to the ministry's Field Services Branch.

Natural Resources

Moose Season Dates for 1981. Natural Resources Minister James Auld has announced that the moose hunting seasons for 1981 will be basically the same as those in 1980. The minister explained that hunters would again have to hunt in a party of two or three persons, and share a moose. This applies in the first part of the regular moose season when hunting pressure is greatest and most moose are harvested. In addition, the regulations now require that a person killing a moose must immediately affix his seal to the animal at the site of kill together with one of the other persons hunting in a party. As in 1980, once the seals are securely attached through the tendon on one of the hind legs, the corresponding moose licences become invalid. This rule also applies when a moose is taken by a single hunter in the latter part of the regular season, or in a special season. After 31 October of the regular gun season, and throughout the special archery and primitive firearms hunts, sportsmen may hunt alone and take one moose per licence.

The minister said restrictive measures are needed to rehabilitate moose populations because the herd has not increased since 1975. "The number of moose in most areas is less then the habitat can support," Mr. Auld said. "This has reduced both hunting opportunities and economic benefits. Although the shortened seasons will help to reduce the harvest, long-term plans include more predictable controls".

As announced by Mr. Auld on 26 November 1980, the new moose policy provides the most effective measures available for controlling the harvest, while allowing a reasonable level of recreational and economic benefits from moose. (See Background 80/49, page 8). For further information, moose hunters should review the hunting summary to be published in 1981, or contact their local district offices of the Ministry of Natural Resources.

OMERS

Recent Changes. The Board of OMERS has announced a 4 per cent increase to monthly pensions being paid by OMERS on 1 January 1981 for persons who were in receipt of a pension from OMERS on 1 January 1979 and to spouses or children currently in receipt of a pension in respect of a member who was in receipt of a pension on 1 January 1979.

-- OMERS has revised the format of its membership certificate for new members. The information shown on the certificate is basically the same as before but the design of the certificate is different. It is hoped that the new format-looking design will encourage employees to retain these forms in their personal files.

-- Effective 1 January 1981 the OMERS disability benefit will be changed slightly. It is being changed to eliminate many of the very short-term disability claims which are excessively expensive to process in relation to the size of the actual claim. For details see OMERS newsletter dated 3 December 1980.

-- The OMERS regulation currently sets a deadline of 31 December 1980 for giving employees the option to purchase pre-1978 broken service and waiting periods. This deadline has proved to be unrealistic and so will be changed from 31 December 1980 to "a date designated by the Board". The task of sending broken service and waiting period election forms to employers is well on its way with over 700 employers having been contacted. It is expected that the rest of the OMERS employers will be contacted in 1981.

3. *NEW LEGISLATION*

Bill 224. Government Bill. An Act to amend The Environmental Protection Act, 1971 (Hon. H. Parrott). First Reading 11 December 1980.

The purpose of the Bill is to clarify the powers of the Environmental Appeal Board and to re-enact the section on appeals on a question of law from the County Court to the Supreme Court.

Bill 225. Private Member's Bill. An Act respecting the Succession to Estates of Deceased Persons in Ontario who have Beneficiaries residing in Designated Countries (S. Smith, Hamilton West) First Reading 11 December 1980.

NOTE: Copy of Bill 225 not available as yet.

Bill 226. Government Bill. An Act respecting Local Government in the District of Cochrane (Hon. T. Wells). First Reading 11 December 1980.

The purpose of the Bill is to incorporate certain geographic townships and the Town of Hearst into a new Town of Hearst; incorporates a portion of the geographic Township of Haggart and the present United Townships of Shackleton and Machin into a new Township of Shackleton and Machin; changes the name of the Township of Fauquier to the Township of Moonbeam; and also provides for other matters related to the incorporations.

Bill 227. Private Member's Bill. An Act respecting Insured Services under the Ontario Health Insurance Plan (E. Philip, Etobicoke). First Reading 11 December 1980.

NOTE: Copy of Bill 227 not available as yet.

Bill 228. Government Bill. An Act to amend Certain Acts respecting the Environment (Hon. W. Parrott) First Reading 11 December 1980.

The purpose of the Bill is to add new sections to various Acts dealing with vehicles used in the commission of an offence in respect of hauled liquid waste or hazardous wastes and associated penalties.

LEGISLATION UPDATE

Bill 187. Government Bill. An Act to amend The Retail Sales Tax Act (See Background 80/47, page 12). Second Reading 9 December 1980 and Ordered for Committee of the Whole House. Reported with a certain amendment same date. Third Reading 10 December 1980.

Bill 209. Government Bill. An Act to revise and extend Protection of Human Rights in Ontario (See Background 80/49, page 11). Second Reading 10 December 1980 and Ordered for Standing Committee.

Bill 190. Government Bill. An Act respecting Urban Transportation Development Corporation. (See Background 80/47, page 12). Second Reading 11 December 1980 and Ordered for Committee of the Whole House. Reported same date without amendment.

Bill 177. Government Bill. An Act to provide for the Safe Use of X-ray Machines in the Healing Arts (See Background 80/45, page 12). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 188. Government Bill. An Act to amend The Highway Traffic Act (See Background 80/47, page 12). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 192. Government Bill. An Act to revise The Toronto Hospitals Steam Corporation Act 1968-69. (See Background 80/47, page 13). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 205. Government Bill. An Act to amend The Denture Therapists Act, 1974. (See Background 80/48, page 13). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 172. Government Bill. An Act to amend The Municipal Affairs Act, 1974 (See Background 80/43, page 9) Reported 11 December 1980 with certain amendments.

Bill 193. Government Bill. An Act to amend The Municipal Act (See Background 80/47, page 13). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 201. Government Bill. An Act to amend The Legislative Assembly Act (See Background 80/48, page 13). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 204. Government Bill. An Act to amend The Executive Council Act. (See Background 80/48, page 13). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 214. Government Bill. An Act to amend The Pensions Benefits Act (See Background 80/50) page 8). Second Reading 11 December 1980 and Ordered for Committee of the Whole House. Reported same date without amendments.

Bill 215. Government Bill. An Act to amend The Wine Content Act, 1976 (See Background 80/50, page 8). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 216. Government Bill. An Act to amend The Farm Products Payment Act (See Background 80/50, page 9). Second Reading 11 December 1980 and Ordered for Third Reading.

Bill 221. Government Bill. An Act to amend The Mining Act. (See Background 80/50, page 9). Second Reading 11 December 1980 and Ordered for Third Reading.

THIRD READINGS. The following Bills were read a third time and passed on 10 December 1980:

-- *Bill 118*. An Act respecting the Registered Insurance Brokers of Ontario.

-- *Bill 168*. An Act to amend The Juries Act, 1974.

-- *Bill 169*. An Act to provide for Liability for Injuries caused by Dogs.

-- *Bill 182*. An Act to amend The Municipality of Metropolitan Toronto Act.

-- *Bill 199*. An Act to amend The Ontario Unconditional Grants Act, 1975.

-- *Bill 200*. An Act to amend The Regional Municipality of Peel Act, 1973.

-- *Bill Pr.46*. An Act respecting the Borough of York.

-- *Bill Pr.50*. An Act respecting the City of Kingston.

Federal Legislation. The Transportation of Dangerous Goods Act. The Act with respect to the handling for transport, offering for transport and transporting of dangerous goods by all or any of the modes of transport described in paragraphs 4(a) to (e) of The National Transportation Act, whether or not that transport is for hire or reward, was proclaimed effective 1 November 1980.

4. *PROCLAMATIONS*

The Non-Resident Agricultural Land Interests Registration Act, 1980. This Act, being Chapter 26 of the 1980 Statutes of Ontario (Bill 60) has been proclaimed effective 1 December 1980.

The Registry Amendment Act, 1979. This Act, being Chapter 94 of the 1979 Statutes of Ontario, received Royal Assent on 20 December 1979 and certain sections were effective 1 January 1979 and 1 January 1980. Sections 4, 5, 6, 7 and 10, subsection 2 of section 11, sections 15, 18 and 20, subsections 2 and 5 of section 28, sections 34, 35, 38, 43, 44 and 48 were to be proclaimed. These sections have been proclaimed effective 1 April 1981.

The Certification of Titles Act, 1979. This Act, being Chapter 85 of the 1979 Statutes of Ontario, received Royal Assent on 30 November 1979 and is effective on proclamation. The Act has been proclaimed effective 29 December 1980.

The Land Titles Amendment Act, 1980. This Act, being Chapter 49 of the 1980 Statutes of Ontario (Bill 136), has been proclaimed effective 29 December 1980 with the exception of section 13 which was effective 1 July 1980.

The Land Titles Amendment Act, 1979. This Act, being Chapter 93 of the 1979 Statutes of Ontario, received Royal Assent on 20 December 1979. Several sections were effective 1 January 1980 and the remaining sections 2, 3, 4, 8, 11, 13, 40 and 50 were to be effective on proclamation. These sections have been proclaimed effective 29 December 1980.

The Boundaries Act, 1980. This Act, being Chapter 51 of the 1980 Statutes of Ontario (Bill 138) has been proclaimed effective 29 December 1980.

The Registry Amendment Act, 1980. This Act, being Chapter 50 of the 1980 Statutes of Ontario (Bill 137) has been proclaimed effective 29 December 1980, with the exception of section 5 which was effective 1 July 1980.

4. *NOTES FROM THE PROVINCES*

Manitoba. Municipal Affairs Minister Doug Gourlay recently announced that a quarterly newsletter "Informat" will be distributed to all Manitoba municipalities. The minister told members attending the 77th annual convention of the Union of Manitoba Municipalities that the newsletter had been designed to bring municipal offices a variety of useful information, dated, indexed and easy to use for future reference. The minister noted that the first issue, as well as introducing his department and outlining functions of its various branches, will enable the department to outline to the municipal officials measures contained in municipal legislation planned for the current session of the Legislature which opened 11 December 1980. The publication also has provided related information including a report of the Assessment Review Committee; explanations of courses available to municipal officials and news about the Municipal Officials handbook.

Prince Edward Island. Community Affairs Minister Pat Binns has completed a tour of municipalities in the province. The minister described the tour as "very beneficial both for myself and Community Affairs staff. It provided an opportunity for local officials to update me on matters of specific community concern and to local government management in general". Mr. Binns also indicated that the meetings gave him a chance to air several community revitalization concepts that the province is examining. The minister stated that while the concerns raised were numerous and diverse, the items most often raised were the high cost of local services, capital assistance for community facilities, equalization assistance, user fees and the role of property taxes in financing community expenditures.

Quebec. A new highway code tabled in the Quebec national assembly recently will make it more difficult for repeated offenders to keep their driving licences. Minimum fines have been increased, and for the first time pedestrians will have the legal right of way in some cases. It is the first time since 1924 that the code has been completely revamped and Transport Minister Denis de Belleval said increased highway safety was its underlying principle. The code has been renamed The Highway Safety Code.

Saskatchewan. A study of public drunkenness offenders was released in Regina recently. The study presents a social and legal profile of people arrested for public drunkenness and examines alternatives to the present legal approach in dealing with the problem. The study found that the majority of those arrested for public drunkenness were men, native, unemployed, and with a Grade 10 education or less. The majority of persons with stated occupations were blue collar workers. The average age of offenders was 31 year of age, while 12 per cent of those arrested were under the legal drinking age. Offenders were often transients or without stable residence. Arrests for public drunkenness were most common between 6 p.m. and 2 a.m. with Saturday accounting for more arrests than any other day.

The study found that 69 per cent of offenders had been involved in other types of offences, such as impaired driving, liquor act violations and petty theft. The study notes that over a four-year period, 60 per cent of offenders had previous arrests for public drunkenness. This suggests that the present legal approach has not had the desired effect in counteracting the problem.

5. *VIEWPOINT*

Empty Elbow Room. From an editorial in the Sault Star, 15 November 1980:

"Municipal officials reacted with concern this week when Ottawa announced plans to dump the community services contribution program (CSCP), a scheme that has provided millions of dollars a year for municipal building projects. They have every reason to worry. The decision takes away a program that Sault St. Marie was depending on to help finance its plans for upgrading older neighborhoods. And, for the time being at least, it provides nothing to take its place.

"Housing Minister Paul Cosgrove, who announced the demise of the Canada Mortgage and Housing Corp. program, said it will be wound up by 21 March 1982, after disbursing some $400 million in grants. The minister said he hoped to convince cabinet to approve new housing programs to replace CSCP, possibly as early as next spring. 'If I'm going to have any elbow room to come in with new programs,' he said, 'I have to find my own room'. By 'finding his own room' before devising something to fill it, Mr. Cosgrove has left the opposition and the public with no way to judge the effects of his decision. And he has left municipal officials without the knowledge they need to make long-range plans.

"The Sault's development director, Gerry Duffy, aptly summed up the problems created by the minister. What this does is leave the whole national scene without an urban program to effectively preserve our neighborhoods at a time when the government is talking about preserving oil reserves and rehabilitation of older homes. Mr. Cosgrove said he did not like the program because it funded some items he considered 'soft projects' the government can no longer afford. A more sensible approach might have been to stop approving 'soft projects' instead of dumping the whole program.

"There may be an even worse reason for ending CSCP. It was reported that there were complaints that some provincial and local officials avoided publicizing the fact that their projects had substantial federal backing. If such a petty complaint played any significant part in the government's decision to pull the plug, the country is in trouble. Beset by unnecessary uncertainty, Canada's municipalities must now await Mr.Cosgrove's new programs with entirely justified impatience".

6. *DID YOU KNOW?*

A Municipal Question. Excerpts from an oral decision by Judge J. Hollingworth in the Supreme Court of Ontario regarding a proposed referendum in the County of Simcoe.

"I therefore turn to the matters of judicial review and I point out that in both cases there is a request to quash bylaws 1980-53 of the Corporation of the Town of Penetanguishene and bylaw 1761 of the Township of Tay. I have indicated that there are eighteen other municipalities who wish to hold this election which is to find out the expression of the voters concerning the construction of a French School in Penetanguishene. The bylaw in the Township of Tay has been cited in the material filed with the Court and generally, the other municipalities have followed the text of bylaw 1761. It starts out by saying that the Minister of Education had advised the legislature that 'we cannot accept the idea especially in these times of careful and judicious education spending that optimum French language education can only succeed if housed in a separate and distinct building'. There are later clauses which indicate that the Premier of Ontario and the Minister of Education reversed the 5 October 1979 decision which indicated that now there would be a separate French language school".

After quoting from several previous cases as to the interpretation of "what a municipal question is", Judge Hollingsworth said: "In the question before us it is conceded fairly and properly by counsel for the respondents, first, that there can be no infringement by the municipal council on a school board's function as set out in the legislation. It is conceded secondly that there is no way they can impinge on the policy of the School Board. If the School Board wishes to build a French school there is nothing the Council can do about it legally. It is conceded, quite frankly, and Mr. Matthews (Solicitor for the Townships of Mara, Orillia and Rama) mentioned this, that this is purely political. They would hope to get an expression of opinion which would assist them to intervene with the authorities to do something about this matter but as I stated at the outset, this has got nothing whatsoever to do with me. All I have to do is apply the law as I understand it. This is not a municipal question, nor is it a matter over which the council proposes to or indeed can apply for legislative power. The argument of the respondents has been that the building of the new school will increase taxes. The argument of the Township of Tay is that some of the municipal services may have to be curtailed. Those are not matters which are municipal questions that I have to deal with. I find as a fact that this is the case and therefore, there will be an order quashing the bylaws of the Township of Tay and the Town of Penetanguishene as they are ultra vires".

7. *METRIC MEASURES*

Metric Conversion Progress in the U.S. Readers may be interested in knowing that a number of sectors in the United States are keeping pace with their Canadian counterparts in converting to the metric system and, according to the Federal Ministry of Industry, Trade and Commerce, are even ahead of us in some respects. For example:

-- Canada exports distilled liquor products to the United States and under the U.S. law (The Federal Alcohol Administration Act) all packages of spirits have been in metric units since 1 January 1980. At this time, Canada has not yet converted this sector. In addition, all new wine packaging and retailing in the United States has been in metric units since 1 January 1979. Unless Canadian distillers convert to metric sizes, the costs of supplying this market will be increased by the need for additional bottle sizes.

-- According to a survey carried out in 1979, steel mills in the United States were achieving a 6% output of steel products in metric units compared to only 3% in Canada.

-- The St. Lawrence Seaway, both in Canada and the United States, has been operating entirely in metric units since the spring of 1979.

-- The fresh fruit and vegetable (Horticulture) sector of the United States met on the 24th and 25th of September 1979 and decided to proceed with metric conversion.

-- Gasoline service stations in many states are now selling by the litre. It is anticipated that by the end of 1980 all stations in the State of California will be converted to metric units.

-- Most states in the United States have some form of legislation referring to the use of metric units and the various state Departments of Education are teaching in metric units.

Metric Conversion. The Ontario Ministry of Consumer and Commercial Relations has indicated that the Ontario Building Code is expected to be available by the end of 1980 and that metric units will be contained in the body of the Code. It has not yet been decided whether to include imperial measurements in an appendix or have them form part of a separate supplement.

8. *ASSOCIATION NEWS*

OPBA. The Ontario Public Buyers Association held a successful conference in North Bay recently. Hugh Patterson (Halton Hills) was elected president; P.A. Crow (Region of Niagara) vice-president; Iain Little(Sault Ste. Marie) treasurer; C. Stewart (Richmond Hill) secretary and J.W. Adams (Region of Peel) editor of newsletter. Out-going president Tom Bradley (Hamilton) said: "My goal as your president was to bring our association to the attention of the 'purchasing world'. I feel that we have accomplished this. Our association is now referred to in Purchasing Management Association's literature, the federal and provincial governments are presently discussing the feasibility of establishing a formal policy to permit the exchange of purchasing information and resources".

The Honourable Jean-Jacques Blais, federal Minister of Supply and Services noted that public sector spending amounts to $100 million per day by the three levels of government. "That is the kind of money that greases the industrial wheels," said the minister. "But only if we spend it wisely and in Canada". The minister added that all levels of government must work together to use public procurement as an instrument of national economic policy.

In a recent survey conducted by the City of Sarnia, 32 respondents indicated they did not give local preference in awarding tenders, whilst 2 indicated, under certain conditions, local preference may be applied.

OPA. The following officers were elected for the Ontario Parks Association for the year 1980-81: President D. Manning; First Vice-President E. Haydon; Second Vice-President J. Kivell; Secretary W. Palmer; and Treasurer G. Scharlack. The Business Improvement Areas subcommittee were active during the past year and took part in four seminars concerning improvements in downtown areas. It was strongly suggested in their report that OPA should be involved in such projects to improve the downtown environment of the municipalities. The major portion of the association's work this year has been with MNR and the Parks Assistance Act. There are two main areas of concern with the present act; the grant limit of $100,000 which has not been increased for several years; and broadening the types of park development

for which a grant would be eligible. Another concern is the 5 per cent dedication under The Planning Act.

Ontario Boards of Health. The Association of Ontario Boards of Health will hold its annual conference at the Holiday Inn, Hamilton on 3-6 May 1981. Further information will be published as it becomes available. The association advises in their November newsletter that the Ontario Public Health Association is considering a proposal to include health education and promotion as a core program in the new Health Protection Act. A resolution unanimously passed by the Interdisciplinary Health Promotion Division of the OPHA has urged submission of this proposal to the Minister of Health so that it may be discussed at the January conference. (See page 3).

The newsletter also contains an item with regard to the position of chief executive officer under the new Health Protection Act. The association is on record with the ministry as being supportive of the autonomy of local boards of health re: the decision to appoint the most qualified person available to the position of chief executive officer. "It is our strong feeling tht in most cases, this position would indeed be assumed by the Medical Officer of Health, though the importance of local needs and resources, and the increasing lack of available physicians trained in administration and public health must be continually acknowledged. The preference of a particular board of health and its legal right to control its own destiny, so to speak, would be thus respected by not having the position entrenched in legislation", states the newsletter.

A.M.T.C.O. From the Tax Collectors Journal:

"We received a telephone call the other day from a lady who felt that the assessment on her house was too high. We explained that assessing was a function of the provincial government and that she should appeal her next assessment notice. She replied that assessment was certainly not done by the provincial government. When pressed for the source of this knowledge she explained that assessors she had met previously were just ordinary people like me or you, and therefore, could not possibly be employed by the provincial government. A communication gap developed at this point in the conversation, due to the tax collector's amazement, and it was not possible to pursue the caller's conception of a provincial employee any further, which was unfortunate. We are all involved in municipal/provincial relations and this revelation may have provided the key to making us all one big happy family".

The executive for AMTCO for 1980-81 is: President Charlie White (Nepean); First Vice-President Lea Maki (Walden); Second Vice-President Jim Fernandez (Oshawa); Secretary Dorothy Robertson (Scugog); Treasurer Robert Townend (Goulbourn).

Environmental Regulations. The Canadian Environmental Law Research Foundation will sponsor a one-day seminar on the economic impact of environmental regulation from the point of view of regulators, consultants, businessmen and economists. The seminar will be held at The Sheraton Centre, 123 Queen Street West, Toronto on 10 February 1981. Registration fee is $200 and the registration is limited to 125. For further information contact the Canadian Environmental Law Research Foundation, 5th floor, South, 8 York Street, Toronto, Ontario, M5J 1R2 (416) 366-9717.

9. *FROM THE BOOKSHELF*

A copy of Bulletin No. 44 "The Provincial Offences Act, 1979" is being sent to all Ontario municipalities with this issue of BACKGROUND. The presentation of by-law offences is of major interest to the councils and staff of municipalities. Recently the legislature took positive steps with the enactment of The Provincial Offences Act, 1979, to improve the procedures involved in prosecuting provincial offences, including municipal by-laws.

This bulletin, which is largely based on material provided by the Ministry of the Attorney General, takes a look at the highlights of The Provincial Offences Act, 1979, from a municipal by-law enforcement point of view and will be of particular interest to the staff of those municipalities that do their own by-law enforcement, as opposed to those that rely on the police department. A municipality must decide whether or not it wants to avail itself of the new streamlined procedure now available. This bulletin should assist in reaching a decision by explaining the processes involved. Additional copies available from Ontario Publications Service, Price $1.00.

10. *PEOPLE AND PLACES*

The phone number of the Improvement District of Cameron has been changed to (705) 744-2918 or the home number of Mrs. Diggle is (705) 744-2872 (90/16).

The new mailing address for the Town of Rainy River is 404 Atwood Avenue, Rainy River, Ontario, P0W 1L0. (94/2).

Harold Bondett, clerk-administrator for the Town of Onaping Falls, died 9 December 1980 after a long period of ill health. Mr. Bondett began his municipal career in Latchford in 1941 and in 1948 became clerk of Neelon-Garson townships until 1956 and then helped set up the Improvement District of Onaping which later became incorporated as the Town of Onaping Falls. (19/5).

The City of Cambridge has arranged a formally structured orientation program for newcomers to city council. The first of the seminars dealt with the procedural bylaw and how the city is operated. Other sessions will deal with each department ending with an all-day bus tour of city facilities.

John Campbell was returned for another two-year term as chairman of the Niagara Region. The region's only chairman in its 11-year history was the unanimous choice of the regional councillors.

Councillor Ken Dowling of Markdale has been named deputy reeve to fill the vacancy created by the death of former deputy reeve John Hutchinson, who had been acclaimed to office. Ian Murray, a former councillor defeated in the election, was named to fill the vacancy on council.

After 21 years as reeve, four more years on council, nine years as school trustee and four years as president of the Elora Chamber of Commerce, "Mr. Elora"... former Reeve Art Hoffer -- decided to retire from municipal politics. Well almost, he was elected to a position on Elora's hydro commission.

During 1980, Innisfil Township council adopted 103 bylaws and 849 resolutions.

Quote of the Week. Donna Scott after winning a recount 373-372 for a seat on Colchester North Township council said:

"I was always sure I'd be a councillor. Don't ever let them tell you your vote doesn't count".

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background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

80/52 29 December 1980

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1. *AT QUEEN'S PARK*

Legislature Prorogues. Excerpts from an address by Ontario Lieutenant Governor The Honourable John B. Aird on the prorogation of the Fourth Session of the 31st Parliament, 12 December 1980:

"It has been a period in which government activity throughout our nation and, in varying degrees, the daily lives of all Canadians have been centred on problems

of Constitutional reform. For our part, as a province, we have been able to demonstrate a fair measure of accord, on all sides of this House, on the basic convictions and principles underlying the current national debate. These convictions, we venture to suggest, reflect the opinion and sentiment of the vast majority of the people of Ontario. The Government of Ontario is dedicated to pursuing all the means possible which it feels will make a positive contribution to a harmonious resolution of the prevailing difficult situation.

"This Legislature,in an unprecedented week-long debate on Confederation before the Quebec referendum last May, passed a unanimous resolution on a number of basic principles. These included support of full negotiation of 'sovereignty-association', and an appeal to all Quebeckers to join in building a national Constitution for Canada. In subsequent weeks and months, with increasing manifestations of discontent among western Canadians, the scene may have shifted somewhat from Quebec but, in our view, the same principles apply. They remain imperative to building the future of our nation -- a task to which the Province of Ontario is fully committed.

"Ontario continues to emphasize the need for economic initiatives that derive from responsible leadership at the national level, and which seek to secure the cooperation of all regions of Canada. Much remained lacking, in this regard, in the recent federal budget. As a result, Ontario, last month, introduced selected tax-relief initiatives to give immediate stimulus to the province's economy, and embarked on a realignment of programs for industrial and economic development over the next five years. These measures support and enhance the provisions of the provincial budget outline, in April, of the current year's economic and fiscal program, in which protection against tax increases was the key factor.

"In the spring, the government established a $25 million Farm Interest Assistance Program to help the farming industry, which was especially hard pressed during a period of high interest rates, and in the face of a need for short-term working capital to maintain production. As well, legislation has since been enacted under a new Non-resident Agricultural Land Interests Registration Act, as a means of monitoring agricultural land ownership in Ontario and to help protect this vital industry ... In recent years, the effects of steeper increases in energy costs have been felt even more in rural areas, where the cost of electric power is share by fewer people and is, therefore, much higher on average than in urban areas. The government has made a commitment to alleviate the burden on customers who pay excessive rates by establishing a system of direct discounts in the next fiscal year, pending moves by Ontario Hydro to eliminate the undue differential.

"Substantial increases in provincial assistance to senior citizens were introduced in the Ontario Budget in April. In implementing the higher benefits, a new program was put into effect, which removes the delayed payment of the former tax credit system and replaces it with direct grants, to offset property taxes and help pensioners cope better with rising costs. Amendments to The Education Act place a legal responsibility on the publicly supported school system for the education of all Ontario students, thus entrenching in law the duty of school boards to include appropriate special education provisions, and services for exceptional children, in their programs. The right to operate schools for trainabl retarded children has been extended to Roman Catholic Separate School Boards.

"In the administration of government, ongoing steps to improve services to the public, such as the Customer Service and Regulatory Reform programs, are being reinforced by a third initiative of considerable importance. Following a 3-year study, the final report of the Commission on Freedom of Information and Individual Privacy was published this fall. An undertaking has since been given to this House for the introduction of legislation in response to the report. A number of complementary, non-legislative measures are already being implemented, and

policy guidelines have been issued to civil servants, in the spirit of the recommendations".

Appointments. Premier William Davis has announced the following appointments.:

-- Ethel M. McLellan, currently assistant deputy minister, administration and finance division, Ministry of Education and Colleges and Universities has been named Deputy Provincial Secretary of the Provincial Secretariat for Social Development. She replaces Ward Cornell.

-- William T. Foster, currently assistant deputy minister, southern Ontario, Ministry of Natural Resources has been appointed deputy minister of that ministry. He replaces Dr. J. K. Reynolds who will retire at the end of the year.

-- Ward Cornell, currently deputy provincial secretary of the Provincial Secretariat for Social Development, has been named Deputy Minister of Culture and Recreation. He replaces Dr. Douglas T. Wright who recently accepted the post of President of Waterloo University.

-- Velma Meconi of Belle River as a member of the Board of Governors of the University of Windsor.

-- Mrs. Jessie Shippon of Sarnia as a member of the Board of Governors of the University of Western Ontario.

-- Hollis T. (Mac) McCurdy of Toronto as the chairman of the Board of Trustees of the Clarke Institute of Psychiatry.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Agriculture and Food Conference. Agriculture and Food Minister Lorne Henderson has announced that he will convene a conference on the provinces's agricultural and food industry in Toronto on 4-5 February 1981. In making the announcement, Mr. Henderson said: "The 1980s will present tremendous opportunities for the agriculture and food industry in Ontario. I want to be sure that we are in a position to meet the challenges and fill the needs which are arising". Topics to be covered at the conference include opportunities in crop and livestock production, farm machinery developments, the contribution of farm organizations, opportunities in processing and marketing, agricultural engineering, and the interaction between the commercial farm family and the agricultural business community. The theme of the conference is "Growing with Agriculture in the 80s". Invited delegates will include individual farmers, and representatives of the Ontario Federation of Agriculture, the National Farmers' Union and the Christian Farmers' Federation, together with MPPs, members of municipal governments and representatives of consumers and the many industries associated with the agriculture and food sector.

Sow-Weaner Stabilization. The minister has announced that cheques totalling $9.3 million have been mailed to 4,400 sow-weaner producers who were enrolled in the province's sow-weaner stabilization program. The pay-out covers 192,824 sows. The payments cover the period 1 April to 30 September and are based on the prices received for market hogs during that time. For the first four months of the period, hog prices were very low, triggering a payment under the stabilization plan. The sow-weaner plan conforms to the province's other stabilization plans where the producer pays one-third of the enrollment fee and the government pays two-thirds. When the sow-weaner plan was established, however, the government agreed to pay four-fifths of the producer's initial share. This fraction will be recovered by the Ontario Stabilization Commission at a later date, although producers are being

offered the option of paying off the full amount immediately without interest.

Farm Products Payment Act. The minister has announced amendments to the Farm Products Payment Act which will allow for more flexibility in plans set up to assist producers in cases of buyer bankruptcy. The amendments will allow producer groups interested in setting up such funds to eliminate the provision for payments to be made in cases where buyers are late in paying for goods received. It will also allow certain classes of producers to be exempted and provides additional grounds for payment. The Farm Products Act provides for such plans to be funded by contributions from producers of farmer products, by buyers, or both.

Livestock Mission. The minister will lead a livestock trade mission to Venezuela, Ecuador, and Mexico 21 January to 1 February. The mission will consist of breed association representatives and major exporters from the dairy, swine, beef and sheep industries. Last year, Canada exported $223 million worth of breeding stock, of which 37 per cent originated in the Province of Ontario.

Community and Social Services

Increase in Day Care Funding. Community and Social Services Minister Keith Norton has announced 10 new day care initiatives involving an approximate 30 per cent increase in provincial funding for the fiscal year beginning 1 April 1981. The new initiatives will mean an additional $11 million in government funding for day care, $1 million of which will be available as of 1 January 1981 as announced by the Provincial Treasurer in his 13 November economic statement. That $11 million, combined with the economic adjustment still to be announced and applied to all existing programs will raise the provincial day care budget from approximately $49 million, this current year's total, to approximately $63 million for next fiscal year. "With these initiatives we'll be providing more dollars for subsidies, approving more spaces and taking a broader approach to day care than any other province in Canada", the minister said.

The 10 new initiatives will address the five major day care problem areas identified by the ministry as the result of an 18-month review of day care policy and programs. These problem areas are:

-- the shortage of information to assist parents of young children in making appropriate decisions in regard to the raising of young children,

-- the relatively limited range of types of day care services available from which parents can choose,

-- the need for additional, subsidized spaces,

-- the need to use available resources more effectively,

-- how best to help improve the quality of informal day care.

Details of the initiatives are as follows:

-- $3.75 million to provide for 1,500 subsidized spaces in licensed or supervised day nursery programs;
-- $2.4 million to help municipalities deal with inequities in funding subsidized spaces in private day care centres;
-- $450,000 to increase services for infants in supervised private home day care programs;
-- $430,000 to expand day nursery services for handicapped children;
-- $1.3 million to encourage the start-up of new non-profit day care programs and by parent-boards or employee-employer boards;

-- $900,000 to establish a series of pilot projects designed to enhance quality of informal day care arrangements;
-- $850,000 for a public education program to increase awareness of parents of the important questions to be considered in child-rearing and child care arrangements.
-- $50,000 to test two family group day care projects, a concept that has proven successful in other jurisdictions;
-- $300,000 adjustment in levels of subsidization as the administration of day care subsidies is streamlined;
-- Development of services plan for day care in the two largest municipalities, Metro Toronto and Ottawa-Carleton.

Mr. Norton said: "These day care initiatives and budgetary increases reflect our intent to expand and to enhance day care programs and services in this province. I am confident that our commitments will strengthen the capacity of parents to perform their child-rearing responsibilities. At the same time, we will be ensuring that the provision of public resources is directed first to those with the greatest social and financial need. We will also continue to assist all communities, through their local governments, in playing a central role in planning and making available needed services".

Culture and Recreation

Refugee Grants Announced. Culture and Recreation Minister Reuben Baetz recently announced that his ministry, through the Indochinese refugee settlement unit, has issued 22 grants totalling $496,369 since mid-January 1980. Grants to community organizations involved in refugee settlement are part of the program of the refugee settlement unit, a part of the newcomer services branch of the ministry. The organizations offer such services as:

-- educational programs for sponsors, some with the refugees they are sponsoring;
-- English-language training programs;
-- orientation classes in Chinese, Vietnamese, Loatian, and Cambodian for parents and pre-school children in Ontario life-style and institutions;
-- youth services;
-- a research study of refugee settlement in Ontario, jointly funded with the Employment and Immigration Commission;
-- information and liaison services for refugees and sponsors about other community organizations;
-- a television series to be aired on cable throughout southern Ontario, covering orientation and English as a second language.

The organizations receiving grants must report regularly to the ministry including evaluation of the project and implications for the future.

Top Amateur Athlete of the Year. The minister has announced that downhill ski racing champion Steve Podborski of Don Mills has been selected Athlete of the Year for 1980. The ministry operates the sports awards program to recognize outstanding achievements in amateur athletics in Ontario.

Education

Race, Religion and Culture. The ministry has issued a guide to authors and publishers to assist them to avoid incorporating bias or racism in material they prepare for use in Ontario's schools. Education Minister Dr. Bette Stephenson said that it was issued in response to the concerns of a number of groups about the ways in which learning materials have portrayed images of race, religion and culture. Titled Race, Religion and Culture in Ontario School Materials, the guide is intended to provide a frame of reference for persons preparing learning materials. It has been designed

to assist authors and publishers to improve the quality and broaden the perspective of learning materials by helping them to identify and avoid racial, religious and cultural bias and prejudice. Dr. Stephenson said that issuing the guide indicates that the ministry is fully aware of its responsibility to all Ontario students to ensure that the learning materials used in the province's schools reflect fairly the reality of Canada's multicultural society.

Energy

Hearst Wood Gasifier Plant. Energy Minister Robert Welch and federal Energy Minister Marc Lalonde announced recently that Omnifuel Gasification Systems Limited of Toronto has received a $309,000 contribution to build a large fluidized-bed gasifer to consume woodwaste at a plywood mill in Hearst. The contribution represents about 13 per cent of the mill's $2.5 million energy conservation project. The funding comes from the Canada/Ontario Agreement on the Development and Demonstration of Renewable Energy and Energy Conservation Technologies. The woodwaste gasifer from Omnifuel will convert mill waste into a useful fuel, displacing natural gas at the Levesque Plywood Mill. The contribution is being administered in two phases: $125,000 for equipment costs, and $184,000 for a two-year monitoring, assessment and information program.

"The wide-scale adoption of wood gasification in the future is part of Ontario's overall energy strategy -- accelerating the movement towards national energy self-sufficie through the use of renewable technology," Mr. Welch said. Mr. Lalonde added: "The federal government is very impressed with this technology. It promises to produce a variety of energy forms from what is now the waste residue of Canada's largest industry -- the forest products industry. This is potentially a Canadian technological breakthrough that can be used wherever wood waste occurs and in particular could back out large amounts of imported oil in Eastern Canada. As a bonus, it would contribute to local economic development and job creation".

In Ontario, full use of mill residue alone would save the equivalent of 0.9 millions barrels of oil (BOE) annually -- enough to heat nearly 50,000 homes a year. The energy potential of forest residue and unutilized trees is estimated at 8.4 million BOE per year. In this project, it is anticipated that the Omnifuel woodwaste gasifier will replace 265 million cubic feet of natural gas annually (or 48,000 BOE) currently used by the Levesque Particle Board and Plywood plants. The entire system is expected to be operational by the spring of 1981, signalling the initiation of the second phase of the project. This two-year monitoring/assessment period will culminate in an information transfer program to the forest products industry.

The Omnifuel fluid-bed gasification technology has a higher efficiency then older solid waste burning units which require dry material and generally larger installations. The gasifier can be used to provide a gas for heating or raising steam; to drive a gas turbine or diesel engine; and in an advanced form, to provide a feedstock gas for the synthesis of chemicals, including the production of methanol as a substitute for gasoline. The system is environmentally safe and no special preparation is needed for the woodwaste.

Environment

Changes in Environmental Assessment Act Regulations for Municipal Undertakings. In a recent letter to all municipalities, Environment Minister Harry Parrott included an amending regulation along with explanatory notes. This regulation amends O.Reg. 836/76 with respect to the application of The Environmental Assessment Act to municipalities. In essence, the amending regulation does the following:

-- It provides a further 12 month exemption period for the adoption by municipalities for their own use the following Provincial Class Environmental Assessments from the date of their approval:

. Toronto Area Transit Operating Authority Class Environmental Assessment dealing with rail and bus transit facilities,

. Ministry of the Environment Class Environmental Assessments dealing with expansions and upgradings to existing water and sewage works.

-- Clarification of 5(a)(i) "the grandfather exemption" to include other methods used by municipalities to authorize commencement of undertakings other than resolution or bylaw of the council.

-- Provides a further exemption for works being done pursuant to a subdivision agreement.

The amending regulation became effective on 23 October 1980. Dr. Parrott wrote: "The amendments reflect our commitment to implement The Environmental Assessment Act with flexibility and common sense. We ask that you bring the amending regulations to the attention of municipal staff or consultants in the following areas if applicable to your municipality: legal, financial, engineering, planning, public utility commissions, and any other parties who should be aware of environmental assessment requirements for municipal projects".

Industrial Waste Conference. The 1981 Industrial Waste Conference will be 14-17 June at the Prince Hotel, Toronto. Program Convener Ray Stewart invites suggestions for papers for presentation at the conference. Please complete an outline of your subject for consideration by the Technical Program Committee and sent it to Mr. R. Stewart, c/o the Ministry's Regional office, 140 Centennial Parkway North, Stoney Creek, Ontario L8E 3H2. The overall conference theme continues to be related to industrial waste abatement and control, water and air pollution, solid waste management as applied to industrial wastes of a toxic nature, and parallel subjects. Papers or any new or interesting industrial emission control process, or industrial sludge treatment and disposal method, particularly if it has been recently applied in solving a pollution problem, will be highlighted. If you have a proposal, please submit your outline by 16 January 1981, or sooner.

Government Services

Contract Award. Government Services Minister Douglas Wiseman has announced that a $356,478 contract has been awarded to Deeside Construction Limited of Willowdale for renovations to the Ontario Provincial Police Training and Development Centre in Brampton. Deeside Construction Limited submitted the lowest of 19 bids received, the high being $556,000. The Centre has been established in the facilities of the former Adult Training Centre, which was previously operated by the Ministry of Correctional Services and is no longer required due to an amalgamation of ministry programs and services. The Brampton Training and Development Centre, administered by the Ministry of the Solicitor General, will provide year-round courses to members of the OPP force. The courses will include all academic subjects related to police science as well as physical training instruction. Work on the site will start immediately and completion is expected by June 1981.

Tender Call. The minister has announced that tenders have been called for the construction of the Macdonald-Cartier Building in Kingston. Accommodation will be provided for the OHIP program, administered by the Ministry of Health, and MTC's Vehicle Licence/Data Input program. These programs will be relocated from Toronto to Kingston upon completion of the building. In addition, the building will provide facilities for the Ministry of the Attorney General (Provincial Courts, Criminal Division), and the Ministry of Government Services,(Computer Centre and building

services offices). Approximately 900 staff position will be accommodated by the project. It is anticipated that construction of this five-storey building will begin in March of 1981, and completion is scheduled for Spring 1983.

Health

TV Links London and Woodstock Hospitals. Two-way television linking two hospitals 50 kilometres (30 miles) apart for teleconsultation has been introduced for the first time in Ontario. To introduce the new hospital Interact television system, Health Minister Dennis Timbrell pushed the button making it possible for a doctor and patient in the psychiatric department of the Woodstock General Hospital to consult immediately by TV with a psychiatric specialist at University Hospital in London. As a result, the Woodstock hospital, a smaller community hospital, was able to supplement its services with those of the larger London hospital, one of 20 teaching hospitals across the province. In announcing the new medical application for TV, the minister said: "This is an historic development representing a new era in the delivery of health care services, one that we are proud to bring to Ontario. Telemedicine has enormous potential, and offers exciting advantages for the future.

"Two-way TV, as we're demonstrating today, can stimulate instantaneous interactive discussions beneficial to both parties for diagnosis, treatment and education. The London/Woodstock pilot project supports a policy of the Ontario government to provide specialty and high technology medical expertise to outlying community hospitals. It sets an example for smaller hospitals anywhere in Ontario which could benefit from the expertise of larger and more sophisticated hospitals", said the minister. Psychiatric telecommunication as was demonstrated at the inauguration lends itself particularly well for assessment purposes. A specialist, for example, was able to observe audible and visual aspects of a patient's behaviour, and to have assessment information on hand immediately.

But Interact hospital TV is not limited to psychiatry. Also demonstrated were speech therapy and biomedical engineering teleconsultations. And an ultrasound picture of a pregnant woman's uterus was televised at the Woodstock hospital for interpretation by specialists at the London hospital to determine if there are any problems or birth defects associated with the pregnancy. The biomedical engineering demonstration illustrated how highly skilled technologists can give professional advice by TV for the maintenance and repair of complicated equipment in smaller hospitals. The ministry is financing the hospital TV pilot project at a cost of $140,000 for a six-month period. This amount covers the cost of TV cameras, salaries and rentals of terminals from Bell Canada. A number of other Ontario hospitals have already expressed interest in hooking up to the Interact system.

Dental Care Program. Teams of dentists with portable equipment will visit schools in the Kenora-Rainy River district, the first step in expanding the existing dental program for children. This updated version of the Children's Dental Care Program is a first for Ontario, and has been adapted to meet the special needs of small, isolated communities in the province. Two dental teams, each consisting of a salaried dentist and a dental assistant, will be employed full-time the year round to implement the new program. The children who will benefit from the expanded program during its first year live in communities including Eagle River, Wabigoon and Hudson in the Dryden district, and Stratton, Nestor Falls and Morson in the area around Emo.

The program is an extension of the ministry's Dental Coach Program, which with 10 dental coaches, already is making dental care services available to children in under-serviced areas of northeastern and northwestern Ontario. The services provided through the new program will be identical except that they will be offered in the northwestern part of the province, through schools and with portable equipment. Annual operating budget of the program is approximately $160,000 including salaries, which will be financed by the Ministry of Health, while the capital cost of up to

$75,000 for the purchase of equipment will be paid by the Ministry of Northern Affairs.

Housing

Draft Residential Rehabilitation Guidelines. The ministry has released draft residential rehabilitation guidelines which would allow for the more effective renovation of older buildings. The guidelines will apply to housing renovations, conversions of houses and non-residential buildings to create housing units, and to the restoration of heritage buildings for residential uses. Meetings are now being held to review the principles of the draft guidelines and to obtain comments from representatives of municipal associations, the Ontario Renovation Council of the Housing and Urban Development Association of Canada (HUDAC), the Urban Development Institute and the Ontario Heritage Foundation. The draft guidelines, incorporating the comments of these groups, will then be reviewed in detail with various associations and industries involved in renovation. Subsequently, they will be circulated to other public interest groups for their comments. It is anticipated that the public review process will be completed by November 1981.

In addition to this review process, the guidelines will also be tested in renovation projects in several Ontario municipalities to ensure they are workable. Housing Minister Claude Bennett said: "People in the industry have indicated that they've met with serious obstacles in trying to renovate older buildings for residential purposes. The development of these guidelines in a major step toward promoting the effective rehabilitation of our existing housing stock, half of which is over 20 years old and in need of repair and upgrading".

The Building Code Branch of the Ministry of Consumer and Commercial Relations and the Fire Marshal's office of the Ministry of the Solicitor General have worked jointly with the Ministry of Housing to prepare the draft guidelines. One example of how the guidelines may work is in the conversion of an older multi-storey building into several apartments. The building may have an attractive wood spiral staircase which is structurally sound but may be too narrow to meet the building code requirements. Under the rehabilitation guidelines, the staircase might be allowed to remain if the walls around the stairs were upgraded and smoke detectors installed in each apartment.

While the guidelines would assist renovators in their work, life safety requirements would still have to be achieved to ensure there is no danger to the people living in the buildings. The life safety requirements cover fire containment, exit, detection and suppression systems, and basic structural safety. Renovators will also be encouraged to take advantage of government programs to assist them in taking measures to reduce energy consumption in their buildings. These include fuel conversion, additional insulation, double glazed windows, caulking and weatherstripping.

New Planning Areas. The minister has defined the following planning areas:

-- effective 1 January 1981, the Southwest Kent Planning Area as a joint planning area, being comprised of the Village of Wheatley and the Township of Romney. The new Southwest Kent Planning Areas was previously part of the Erie/St. Clair Planning Area which has been dissolved coincidental with the establishment of the new planning area. Contact is Mr. W. T. Jackson, Clerk-Treasurer, Village of Wheatly, Box 530, Wheatly, Ontario, N0P 2P0.

-- Effective 1 January 1981, the Tilbury/Tilbury East Planning Area as a joint planning area, being comprised of the Town of Tilbury and the Township of Tilbury East. The new Tilbury/Tilbury East Planning Area was previously part of the Erie/St. Clair Planning Area which has been dissolved coincidental with the establishment of the new planning area. Contact is Mr. F. R. Reycraft, Clerk-Treasurer, Town of Tilbury, Box 1299, Tilbury, Ontario, N0P 2L0.

Industry and Tourism

ODC Annual Report. More than $100 million was invested in small and medium-sized Ontario businesses, including tourist operations, as a result of $34 million in direct loan assistance approved by Ontario's three development corporations during the 1979/80 fiscal year. The figures are contained in the ODC's annual report, released recently by Industry and Tourism Minister Larry Grossman. The report shows that a total of 365 loans and guarantees worth $53 million were approved during the 1979/80 fiscal year. Of this, $34 million was in the form of direct loans, with an additional $19 million worth of loan guarantees and export support financing. It is estimated that 8,300 new jobs will result from these commitments. "Every dollar committed by the Ontario Development Corporation, Northern Ontario Development Corporation, and Eastern Ontario Development Corporation has encouraged an average additional two dollars of private financing," Mr. Grossman said. "In the 1979/80 fiscal year the ODCs' commitments to small businesses were up by 17 per cent over the previous year. The results have proven the effectiveness of the development corporations' role as a catalyst in encouraging private sector investment in Ontario industry".

The corporations work closely with the province's Employment Development Fund where attention is focused on encouraging growth initiatives among larger companies. The corporations' assistance to support small business export marketing and development initiatives increased dramatically during the year. New export support approvals have almost tripled over the past two years -- from $6.0 million in 1977/78 to $17.2 million in 1979/80. In presenting the report, Mr. Grossman said that the development corporations have achieved a significant role in fostering the growth of small business across the province. "During the current fiscal year, I expect the three corporations will commit more than $80 million in support of Ontario small businesse Mr. Grossman said. "This assistance will encourage private investors and lenders to provide more than twice this amount in new investment capital".

Providing financial assistance in slower growth areas of Ontario remains a priority of the corporations. Northern Ontario Development Corporation and Eastern Ontario Development Corporation loans in support of new capital projects accounted for more than 50 per cent of total commitments of this type. Assistance to the province's tourism industry has also expanded. A total of 66 loans worth $4.1 million were approved for establishing, upgrading and expanding tourism facilities in major tourist areas. Copies of the 1979/80 Ontario Development Corporations' Annual Repo may be obtained from the Information Office, Ontario Development Corporation, 1200 Bay St., Queen's Park, Toronto, M7A 2E7.

Transportation and Communications

New Commuter Parking Lots. Transportation and Communications Minister James Snow has announced that the government has completed seven new commuter parking lots near freeway interchanges for carpooling commuters. The new lots, with a total of 395 parking spaces, are located on Highway 400 and Innisfil Beach Road and Highway 89, Highway 401 and Highways 6, 45, and 28; and at the QEW at Ford Drive and Winston Chu chill Blvd. "In all, we now have 13 ministry-operated lots, with about 1,000 parking spaces," the minister said. "And I know they'll help reduce Ontario's overa energy consumption, as well as reduce out-of-pocket expenses for carpoolers who take advantage of these new facilities". Other lots are located at Highway 400 and Highways 9 and 88 and the King City Sideroad; at Highway 401 and Highway 10 and Trafalgar Road; and at the QEW and the Guelph Line.

The new lots, constructed at a total cost of $212,000, will be serviced by public transportation facilities where appropriate.GO Bus service, for example, are scheduled to make regular stops at the new lots at Winston Churchill Blvd. and Ford Drive on the QEW effective 3 January 1981. GO Buses already pick up and drop off

passengers at those lots located at 400 and 9, and 401 and Trafalgar Road. And Gray Coach Lines Ltd. make weekday stops at the commuter parking lot at 400 and 88 on its Orillia-Toronto run. There is no charge for the use of the unsupervised lots. MTC, however, is not responsible for loss or damage to vehicles or their contents.

3. *NEW LEGISLATION*

Bill 229. Government Bill. An Act to revise The Business Corporations Act (Hon. F. Drea). First Reading 12 December 1980.

The purpose of the Bill is to restate and revise the law as it applies to business corporations. The Bill is designed to affect a measure of uniformity between Ontario corporate legislation and legislation passed by the federal and other provincial jurisdictions.

Bill 230. Private Member's Bill. An Act to amend The Highway Traffic Act (E. Cunningham, Wentworth North) First Reading 12 December 1980.

The purpose of the Bill is to require annual safety inspections for motor vehicles in Ontario.

Bill 231. Government Bill. An Act for granting to Her Majesty certain sums of money for the Public Service for the fiscal year ending the 31st day of March 1981 (Hon. F. Miller). First, Second and Third Readings, 12 December 1981.

Self explanatory.

LEGISLATION UPDATE

Third Readings. The following Bills were read the third time and passed on 12 December 1980.

-- *Bill 172*. An Act to amend The Municipal Affairs Act.

-- *Bill 177*. An Act to provide for the Safe Use of X-ray Machines in the Healing Arts.

-- *Bill 188*. An Act to amend The Highway Traffic Act.

-- *Bill 190*. An Act respecting Urban Transportation Development Corporation Limited.

-- *Bill 192*. An Act to revise The Toronto Hospitals Steam Corporations Act, 1968-69.

-- *Bill 193*. An Act to amend The Municipal Act.

-- *Bill 201*. An Act to amend The Legislative Assembly Act.

-- *Bill 204*. An Act to amend The Executive Council Act.

-- *Bill 205*. An Act to amend The Denture Therapists Act, 1974.

-- *Bill 214*. An Act to amend The Pensions Benefits Act.

-- *Bill 215*. An Act to amend The Wine Content Act, 1976.

-- *Bill 216*. An Act to amend The Farm Products Payments Act.

-- *Bill 221*. An Act to amend The Mining Act.

-- *Bill Pr.18*. An Act respecting the City of Ottawa.

-- *Bill Pr.36*. An Act respecting the Town of Midland.

Standing Committees. The following Standing Committees are continued and authorized to sit between the Fourth and Fifth Sessions of the 31st Parliament with authority to consider the following:

-- *Standing Committee on Administration of Justice*. *Bill 140*. An Act to amend The Children's Law Reform Act 1977.

-- *Standing Committee on Resources Development*. *Bill 127*. An Act to revise The Pits and Quarries Control Act, 1971.

-- *Standing Committee on Social Development*. *Bill 209*. An Act to revise and extend Protection of Human Rights in Ontario.

Royal Assent. The following Bills were given Royal Assent on 12 December 1980:

-- *Bill 82*. An Act to amend The Education Act, 1974. Effective 12 December 1980.

-- *Bill 118*. An Act respecting the Registered Insurance Brokers of Ontario. To be proclaimed.

-- *Bill 167*. An Act to amend The Chiropody Act. Effective 12 December 1980.

-- *Bill 168*. An Act to amend The Juries Act, 1974. Effective 12 December 1980.

-- *Bill 169*. An Act to provide for Liability for Injuries caused by Dogs. Effective 12 December 1980.

-- *Bill 172*. An Act to amend The Municipal Affairs Act. Effective 16 October 1980.

-- *Bill 177*. An Act to provide for the Safe Use of X-ray Machines in the Healing Arts To be proclaimed.

-- *Bill 182*. An Act to amend The Municipality of Metropolitan Toronto Act. Effective 12 December 1980.

-- *Bill 185*. An Act to amend The Assessment Act. Section 2 effective 1 January 1980; Section 3 is effective 1 January 1979 and the remainder of the Act is effective 1 December 1980.

-- *Bill 187*. An Act to amend The Retail Sales Tax Act. Effective 14 November 1980.

-- *Bill 188*. An Act to amend The Highway Traffic Act. Refer to section 33 of the Act for effective dates.

-- *Bill 190*. An Act respecting Urban Transportation Development Corporation Ltd. Effective 12 December 1980.

-- *Bill 192*. An Act to revise The Toronto Hospitals Steam Corporation Act, 1968-69. Sections 2 to 15, 17 to 28 and 30 are to be proclaimed and the remainder of the Act is effective 12 December 1980.

-- *Bill 193*. An Act to amend The Municipal Act. Paragraph 8 of section 12 is effective 1 January 1983 (repeal of section 380) and the remainder of the Act is effective 12 December 1980.

-- *Bill 199*. An Act to amend The Ontario Unconditional Grants Act, 1975. Effective 12 December 1980.

-- *Bill 200*. An Act to amend The Regional Municipality of Peel Act, 1973. Effective 12 December 1980.

-- *Bill 201*. An Act to amend The Legislative Assembly Act. Effective 1 April 1980.

-- *Bill 204*. An Act to amend The Executive Council Act. Effective 1 April 1980.

-- *Bill 205*. An Act to amend The Denture Therapists Act, 1974. Effective 12 December 1980.

-- *Bill 214*. An Act to amend The Pension Benefits Act. Effective 4 December 1980.

-- *Bill 215*. An Act to amend The Wine Content Act, 1976. Effective 12 December 1980.

-- *Bill 216*. An Act to amend The Farm Products Payments Act. Effective 12 December 1980.

--- *Bill 221*. An Act to amend The Mining Act. To be proclaimed.

-- *Bill Pr.46*. An Act respecting the Borough of York. Effective 12 December 1980.

-- *Bill Pr.50*. An Act respecting the City of Kingston. Effective 12 December 1980.

4. *REGULATIONS*

O.Reg. 1011/80. This regulation amends O.Reg. 264/78 made under The Ontario Unconditional Grants Act, 1975 and deals with general topics (See pages 5019-5025 of the Ontario Gazette dated 20 December 1980).

O.Reg. 1054/80. This regulation amends O.Reg. 167/80 made under The Ontario Unconditional Grants Amendment Act, 1979 (No.2) and deals with the determination of Apportionments, Levies and Requisitions. (See pages 5123-5126 of the Ontario Gazette dated 27 December 1980).

5. *NOTES FROM THE PROVINCES*

Alberta. At least one Alberta municipality believes it is time to start taking advantage of the sun's energy. The Irvine municipal council recently endorsed the activities of the Southeastern Alberta Solar Energy Proposal, and plans to include a solar rights amendment in its land use bylaw. The council endorsed in principle an amendment to the bylaw, which protects the rights of any person in a town who owns a passive or active solar collector from developments that might interfere with them. It is expected the amendment will be incorporated into the bylaw at the end of 1980, when other revisions are made.

Manitoba. A series of seminars for newly elected municipal officials will get under way 25 January and continue until 20 February at Gimili Industrial Park. The seminars are expected to draw about 400 municipal officials at the rate of approximately 50 per session. The new officials will be offered basic information on their duties, provincial government services available and other similar subjects.

Newfoundland. Excerpts from a telex from Municipal Affairs Minister Hazel Newhook to the Honourable Paul Cosgrove regarding the cancellation of CSCP: "I cannot express the concern with which the Government of Newfoundland views this decision to take this small allocation of federal funds from the pockets of the municipalities where the benefits of the capital works that were able to be constructed were felt and appreciated by every citizen of the land. A great deal was said by the federal government representatives two years ago when this programme was first introduced concerning the elimination of major administrative costs that would result in the most beneficial results to individuals from the money allocated and also the assurance with which municipalities could plan their future capital works knowing that long-term capital funding through CSCP would be guaranteed far into the future. Many of our municipalities accepted this firm undertaking of the Government of Canada and planned their capital works for several years ahead and have commenced long-term projects that rely on guaranteed financial support for their completion. These municipalities, which already operate under considerable financial restraints, are left to try to carry this additional burden unsupported by any federal contribution whatsoever. Some of them may well be bankrupted unless the provincial government trims its spending in other needy areas to subsidize and guarantee the expenditures of the municipalities".

Saskatchewan. A tradition that was discontinued a number of years ago was revived this year when Lt. Gov. C. Irwin McIntosh travelled to the Legislative Building in an open, horse-drawn carriage to open the Third Session of the 19th Legislature on 27 November 1980. Some of the items included in the Speech from the Throne were:

-- In northern Saskatchewan, initial consultation with local governments to create a regional government structure with greater local autonomy have been completed, and a Northern Municipalities Act is being prepared. A detailed proposal for reorganizat of municipal government in northern Saskatchewan will be available soon for public review.

-- New and improved delivery of services in day care and the care of the elderly.

-- The combination of a number of separate agencies into a new Department of Consumer and Commercial Affairs.

-- Amendments to The Police Act to permit municipalities to increase the Board of Police Commissioners from three members to five.

-- A review of the report on cultural activities in the province and moves toward implementation of some of the report's recommendations.

6. *VIEWPOINT*

Salary Advisory Group Not Supported. From an editorial in the Barrie Examiner, 10 December 1980:

"Ald. Gord Mills thought he had a better idea. The majority of his fellow council members didn't think so- and we agree with them. At this week's first full session of the new council, Mills introduced a motion asking council's finance committee to consider consulting with a citizen committee to comment on salary increases for council members. Mills said he found it personally repulsive to sit at a council meeting and vote on remuneration for himself and other council members.

"What politicians pay themselves is probably the most personally sensitive issue an elected official - from school board trustee and municipal councillors to MPPs and MPs - has to deal with. Yet, we don't think having quasi-independent groups consider or recommend pay increases for politicians is a better way. The method has been tried in other political jurisdictions.But since politicians will be

politicians, it is often used to deflect criticism about the amount of any increase accepted.

"And let's face it, no matter what the amount, politicians are going to be criticized for accepting an increase, especially in these times of high inflation when the public will be looking at politicians to set an example of moderation in the way they spend taxpayers' money, including their own salary increases. Don't get us wrong. We think politicians, whether at the municipal, provincial or federal level, should be well compensated for their work on behalf of the public.

"But we also think they should be directly responsible for that increase, facing the music if there is a public outcry about the amount they may have voted to pay themselves, just as they should be directly responsible for any other expenditure of public monies. If in the public's judgement, our politicians do err in voting themselves an increase, it can be rectified come election time through the casting of ballots for candidates who run on a platform of fiscal moderation, including their own salaries".

7. *DID YOU KNOW?*

Municipal Staff Excel on R.I.A. Exam. An accounting course offered at St. Lawrence College is helping eastern Ontario municipal officers manage their finances better. The municipal accounting course, introduced for the first time in 1979, is the first lecture format ever offered in the municipal accounting program of the Society of Management Accountants (R.I.A.). The pilot course produced excellent results according to C. R. Tindal, coordinator of municipal programming at St. Lawrence. Of the 25 students who enrolled in the eight month course, 22 successfully completed the college's requirements. "Even more impressive," Dr. Tindal said, "is the fact that 18 of the 21 students who chose to write the RIA-set exam this spring passed, a much higher completion rate than before".

Across the rest of Ontario, 18 other students took a parallel correspondence course. Of these, 65 per cent passed the final RIA-set exam. In past years, up to half the correspondence students have failed. The correspondence course was originally developed to upgrade the accounting and financial management skills of staff employed in local government offices. Enrolment has traditionally been low. It is significant, according to course lecturer Geoff Hobbs, who is also reeve of Howe Island, that the St. Lawrence course attracted municipal staff mostly from smaller and rural municipalities. The 1980 accounting program graduates are: Shirley Jean Bryden; Donna Buratynski; Ina Clark; Gloria Crawford; Linda Fairbanks; Carol Harvey; Larry Keech; Alexia Landon; W. K. Morris; Shirley Patterson; Stephen Silver; Don Stewart; Janice Sullivan; Gary Thompson; Wayne Tod; Shirley Vincent; Judy Williams and Dorothy Wilson.

The municipal accounting program is being offered again this fall at St. Lawrence College. The program begins with a basic accounting course, the first of the three course program. The accounting program is just one of a series of educational offerings in local government scheduled by St. Lawrence for 1980-81. Others are the municipal administration program (AMCT) and the popular municipal seminar series for municipal staff and councillors. For more information contact Dr. C. R. Tindal, St. Lawrence College, Portsmouth Avenue, Kingston, Ontario, K7L 5A6 (613) 544-5400, extension 279.

8. *FROM THE BOOKSHELF*

Why Disunity?. Albert Breton and Raymond Breton of the University of Toronto were invited to give the 1978 Dal Grauer Memorial Lectures in the University of British Columbia. They chose as their topic the roots of Canadian disunity. In this book, which results from the lectures, the Bretons proceed with the precision of able, scholarly researchers to reduce the distortion and the inadequacies in the ongoing debate over the tensions of today's Canada. In their view, the roots of disunity lie not in linguistic differences as such, not in regional disparities, not in variances of individual wealth or income, and not in ethnic-cultural differences. Rather, they argue that the tensions in Canada today have their source in a continuing conflict over the distribution of organizational power. Only a significant reduction in the barriers that prevent those who wish to acquire organizational power across the frontiers of linguistic and regional communities can reduce tensions in our society. The authors explain why and how. Why Disunity? An Analysis of Linguistic and Regional Cleavages in Canada by Albert Breton and Raymond Breton from the Institute for Research on Public Policy, P.O. Box 9300, Station A, Toronto, Ontario, M5W 3C7. $6.95. ISBN 0920380700.

Conservation Strategies for Selected Older Neighbourhoods. The central theme of this report, by Sybil Frenette, is conservation of historic buildings and older residential neighbourhoods. The author explores strategies that have been employed in the past to achieve those objectives and discusses additional approaches that are required. The study begins by defining conservation and the possible objectives of conservation schemes. It then traces the historical development of pertinent Canadian and U.S. legislation, programs and strategies. Included in this overview is a summary of the present federal related conservation policies and programs in Canada and an examination of the tactics utilized to achieve these goals. The latter is presented within a case study format. A special chapter has also been included relating Winnipeg's experience in conservation. This provides an illustration of the problems that can be manifested in a municipal approach to conservation. The Institute of Urban Studies, University of Winnipeg, 515 Portage Avenue, Winnipeg, Manitoba, R3B 2E9. $7.25. (All orders totalling less than $10.00 must be accompanied by payment).

9. *ASSOCIATION NEWS*

A.M.T.C.O. Dorothy Robertson, secretary of the Association of Municipal Tax Collectors of Ontario has taken a position with the Town of Wasaga Beach effective 5 January 1981. All correspondence for AMTCO should be now addressed to Town of Wasaga Beach, Box 110, Wasaga Beach, Ontario. L0L 2P0.

O.P.A. The 25th annual Ontario Parks Association Educational Conference will be held at Humber College, Rexdale, Ontario on 6-7 March 1981. The theme of the conference is "Look to the future - where are we going?". Workshop sessions will include: Energy Cost Saving; Winterizing Parks Buildings for Year Round Use: Solar Energy for Parks; Recreation and Park Master Planning; The Implication of Theme Parks; Use of Correctional Inmates; Changing Roles of Conservation Authorities and others. For further information contact Conference and Seminar Services, Humber College, P.O. Box 1900, Rexdale, Ontario, M9W 5L7 (416) 675-7420.

Ontario Museum Association. A Heritage Conference on Early Transportation in Ontario "By River, Road and Rail" will be held at the Ontario Institute for Studies in Education, Toronto on 25-29 January 1981. The program will include lectures, demonstrations, tasting of traveller's fare, a fashion show of travelling apparel, a field trip and dramatic interpretations. For further information contact The Training Coordinator, Ontario Museum Association, 38 Charles Street East, Toronto, Ontario, M4Y 1T1. (416) 923-3868.

A.M.C.T.O. From Bob Barton's Presidential Report in the December 1980 issue of The Municipal Monitor from the Association of Municipal Clerks and Treasurers of Ontario:

"It is reassuring to me as president of one of the many recognized professional associations in this province for the members, in general, to have the support of their elected councils. The elected representatives of the various local governments across this province not only are proud of their appointed officials playing an active role in our association, but recognize the important part its members play in the legislative process and the contribution they make to the role that local government plays in recognizing and reacting to the needs and wishes of the local inhabitants. From my discussions with the members of our association throughout this province about matters of local concern it is heartening to me that they're endowed with a good sense of sensitivity about local concerns and, as a result, communicate these concerns to their councils.

"I have heard many times from our elected officials that they rely on you as dedicated and responsible servants of the council for advice on matters of local interest. The various municipal officials throughout this province should be proud of the degree of respect in which they are held by their elected representatives. It has been said that 'respect' is earned and not freely given, so when respect is achieved it is an attribute which should be highly regarded".

10. *PEOPLE AND PLACES*

The Ontario Region head office of the Department of Regional Economic Expansion (DREE) moved on 6 December 1980 to 55 St. Clair Avenue East, Toronto, M4T 1M2 (7th floor).

Little Current's new municipal building was officially opened recently with the swearing-in of the new council. The town purchased St. Bernard Separate School which had not been used for educational purposes since 1972. The three-room building has been renovated and refurbished to accommodate municipal offices, council chambers and public library.

In order that citizens may be better informed about council business, West Lincoln's Alderman Alan McLaren has suggested a 15-minute question period following council meetings. However, the proposal was opposed by several aldermen.

The Town of Midland offices are now located at 575 Dominion Avenue West, Midland, L4R 1R2 and A. B. MacKell replaces D. A. Clute as director of planning. (75/7).

Mrs. Donna Mika has been appointed clerk-treasurer of the Townships of Clarendon and Miller effective 1 October 1980 (37/5).

Clerk-administrator Len Mikulich of the Town of Dundas advises that they have just installed a Phillip's 2001 Word Processing Unit and are well pleased with the results. Len is willing to provide additional information, if required.

Dr. G. F. Mills has been appointed MOH for the Niagara Regional Health Unit. Dr. Mills was previously MOH in Sudbury, and prior to that was in private practice in Goderich.

Mississauga had a second election on 13 November but the voters didn't have to turn out. The election was simulated for the purpose of testing a temperamental computer. It staged a work slowdown while counting the ballots on 10 November and caused some politicians to blow their fuses.

Former deputy reeve Robert Mitchell of Nepean has been elected in a by-election for the provincial riding of Carleton which was previously held by Sidney Handleman. Mr. Mitchell defeated the former deputy reeve of Nepean Al Loney.

Moore Township council has passed a bylaw formally appointing its three fire chiefs. Township clerk Ron Whitman said it was a technicality recommended by the Fire Marshal's office. The township has now officially appointed Corunna Fire Chief Bill Munday, Brigden Fire Chief Bryce Japp and Courtright Fire Chief Dick Wilson in a bylaw.

George Muirhead, planning and urban renewal director for the City of Kingston, is retiring effective 1 January 1981 after 18 years of service. Mr. Muirhead was formerly planning director in Etobicoke. (37/2).

The new address for the Township of Nairn should read Nairn Centre, Nairn, Ontario, P0M 2L0. (96/9).

Kenneth C. Needham, Oakville's town administrator, recently took part in an exchange program with Brian Leake, clerk and chief executive of the Borough of Tamworth, England. In a recent issue of Public Management, Mr. Needham write: "I observed his his office each day, sitting in on staff meetings, consulting with various head of departments, and touring municipal facilities. My wife and I lived with the Leakes as they did with us while in Oakville."

Our Thanks. In Background 80/28, page 12, it was noted that the County of Wellington published a handy, pocket-size municipal directory. An invitation was extended to other counties, regions or local municipalities to forward a local directory to Background, if one is available. In addition to those listed in Background 80/34, page 14, we acknowledge with thanks the following:

Region of Haldimand-Norfolk	Township of Downie
Region of Hamilton-Wentworth	County of Middlesex
Town of Oakville	County of Brant
City of Ottawa	City of Oshawa
United Counties of Leeds and Grenville	Region of York

1981. The County of Elgin and the United Counties of Leeds and Grenville have forwarded their 1981 Directory. Any others?

Quote of the Week. Gloucester council has resolved to abandon its Thursday evening in-camera discussions for open meetings as Councillor Eugene Bellemare said:

"Let's get out of this bad habit of doing business behind closed doors. Let's stop hiding from the public".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/1

5 January 1981

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1. *AT QUEEN'S PARK*

Appointments. Premier William Davis recently announced the following appointments:

-- William Y. (Bill) Reno of Toronto as a member of the Ontario Council of Regents for Colleges of Applied Arts and Technology.

-- Dr. Emil (Dan) Daniel of Dryden as a member of the Provincial Coroners' Council.

-- Reginald Milne of Sundridge and Daniel George Wolfe of Eganville as members of the Board of Directors of the Algonquin Forestry Authority.

2. *AROUND THE MINISTRIES*

Community and Social Services

International Year of Disabled Persons. Community and Social Services Minister Keith Norton has announced that his ministry will sponsor new communications services for deaf-blind and profoundly deaf persons as two of the first government initiatives for the International Year of Disabled Persons. The ministry has earmarked approximately $400,000 in 1981/82 for the provision of intervenor services for persons who are both blind and deaf and the development of interpreter services for people who suffer severe loss of hearing.

Intervenor services are services required by deaf-blind persons to communicate with others. These services involve a manual letter by letter method of communication. An intervenor is one who acts as this communication link by providing a deaf-blind person with information, facts and psycological support in a manner which enables him or her to understand and retain the knowledge. For example, an intervenor may help the blind-deaf person get advice on business matters, residence alternatives, recreational opportunities, technical aids available and other information he or she requires in order to live as independently as possible. There are an estimated 600 deaf-blind people in Ontario. Approximatel $300,000 have been earmarked for the development of a training program for intervenors and the provision of intervenor services which will serve approximate 90 persons in any month. "In keeping with my ministry's policy of working closel with the volunteer sector, planning will be a joint venture with the Canadian National Institute for the Blind which developed the major proposal for the program. We hope to include other agencies serving this population as well," Mr. Norton said.

In addition to intervenor services, the ministry has earmarked approximately $100,000 for the development of interpreter services for profoundly deaf persons. These services involve the use of sign language to translate the spoken word for those who cannot hear. Aimed at a potential target population of over 13,000 severely impaired persons, the services will be gradually developed through the Canadian Hearing Society. A proposal to fund services for the hearing handicapped was submitted jointly by the Canadian Hearing Society and the Ontario Association of the Deaf. The ministry, together with these organizations, will be developing a detailed plan to identify precisely how the funds should be used. The ministry will consult immediately with the agencies and organizations involved in order to work out the extent of the province's participation in both these new services.

"These two projects are examples of the growing partnership between the provincial government and agencies and consumer organizations in promoting an increased awareness of available services and improved access to those services," the minist said. "My ministry's response to these proposals reflects our appreciation for the efforts of the private organizations in the development of services to our disabled citizens and our respect for their skills in responding to special needs." The minister added that subsequent initiatives for other disabled persons will be announced in the months to come.

Energy

Cause for Concern. Energy Minister Robert Welch recently released results of an Ontario-wide survey which shows that, while the majority of residents are conserving some energy, they are continuing to concentrate on activities requiring little personal effort. Examples are turning up the car, turning down the thermostat or checking the weatherstripping on doors and windows. The survey is the latest in an on-going research study initiated last March by the ministry

to gauge consumer attitudes towards energy conservation. The March benchmark survey was followed up with a survey in September. The survey was conducted by telephone in September with residents of Ontario, 18 years of age and older. A total of 885 persons were interviewed.

Those who tend to conserve the most continue to be married,female, 18-24 years of age, those with post-secondary education, and owners of one car. Those who are least sensitive to conservation continue to be owners of more than two cars, males, and those with public school education. "There appear to be a couple of crucial factors which determine the way people perceive Canada's energy situation," Mr. Welch said. "One is a widely-held belief that energy conservation isn't all that necessary because there is no energy problem, at either the national or provincial level. Another important factor is the growing level of skepticism that 'others' will cut back on their energy use".

The minister expressed concern about these results because they could prove to be a strong psychological barrier to the development of sound, day-to-day energy conservation habits. "We will have to increase our efforts to get the energy conservation message across. Make no mistake about it. The energy future of this province depends greatly upon the conservation of energy. It is a point I cannot stress too strongly," Mr. Welch said. Those surveyed expressed wide support for energy conservation by government. Eight out of 10 surveyed said they believe government should be communicating the energy conservation message. And that conservation message is getting through to more and more people. While still relatively low, recognition of "Energy Ontario," the ministry's energy conservation flagship, has doubled since the last survey. Energy Ontario was established in the spring of 1980.

A segment of the population seems committed to energy conservation as a "way of life," and even among those who are not yet confirmed energy conservers, there is a growing belief among Ontarians that a collective cutback of about 10 per cent would have a beneficial effect on the overall provincial energy situation. However, that belief is countered by the equally strong believ of some that a cutback on their energy use could result in a restriction of their lifestyle. The evidence, however, does not support that belief. "We have done studies that clearly show the substantial dollar savings to a consumer, or business, or industry, when they embark on an energy conservation program. The results are often astonishing. Rather than lowering the standard of living, energy conservation can enhance it," said Mr. Welch. The greater the personal effort required for conserving energy, the less likely consumers would do it, the survey showed. Activities such as joining a carpool, sharing a ride, or regularly using public transit have not, as yet, gained wide acceptance.

Environment

Well and Groundwater Guide. Wells and groundwater supplies, groundwater quality and dealing with common well-problems are described in a new ministry booklet. "Water Wells and Groundwater Supplies in Ontario" has just been published by the ministry's water resources branch. "The process of finding groundwater and the construction of wells has changed considerably during the past years,"Environment Minister Harry Parrott said. "The guide explains the newest methods and the Ontario water well regulations as they concern the well owner and the well contractor". Groundwater can provide an inexpensive and constant supply of good potable water that, in most cases, does not require any chemical treatment. Modern hydrogeologic methods have increased the probability of finding a good source of groundwater in many locations.

Well-applied modern construction methods can assure a reliable supply of groundwater uncontaminated by leakage from shallow polluting sources such as septic systems. The booklet also contains a guide for drawing up a contract with a water-well contractor, gives a suggested list of chemical parameters and lists of regional public health laboratories equipped to test water quality. The guide is, however, not intended as a manual on well construction nor a manual on pump installation, as both these operations require considerable background training and experience. Copies are available free from the ministry's regional offices in London, Don Mills, Sudbury, Stoney Creek, Kingston and Thunder Bay.

Housing

Energy-Related Planning Studies. Energy-related planning studies have been added to the ministry's community planning study grants program. The ministry's community planning advisory branch provides funds under this program to communities with a population of 15,000 or less. The Ministry of Energy will provide assistan to the branch in developing study designs, reviewing applications and monitoring the conduct of the energy-related studies. Housing Minister Claude Bennett said: "The expanded program includes studies that examine zoning bylaws and official plans to determine opportunities for promoting energy-efficient development and removing unintended obstacles to energy conservation." Energy Minister Robert Welch added: "This program now will include an energy component in order to encourage municipal planners to incorporate energy conservation in their planning practices".

The need for a program of assistance for municipalities to conduct energy-related studies was highlighted by the City of Woodstock's request during 1980. Woodstock is the first Ontario municipality to review its zoning bylaw to ensure maximum energy efficiency in new developments. One of the main objectives of the review is to recommend zoning approaches that will facilitate energy-efficient residential development and, where possible, energy-efficient commercial and industrial development. The Woodstock study is being financed by the Ministry of Energy. As the existing community planning study grants program is directed toward smaller municipalities, other communities that wish to conduct energy-related studies but, like Woodstock, have a population of more than 15,000, can request funding directly from the Ministry of Energy. Communities with a population of 15,000 or less can apply for assistance at any one of the regional offices of the community planning advisory branch, Ministry of Housing.

CMHC Scholarship Program. Canada Mortgage and Housing Corporation Minister Paul Cosgrove recently announced details of the CMHC graduate scholarship program for the 1981-82 academic year. Within the total budget of $1,000,500 there will be 75 new scholarships available this year, together with the renewal of existing scholarships. The awards, based on merit, are for graduate studies at both Canadian and foreign universities. They assist students of high academic and professional promise in their studies of the social, physical, economic/financial, environmental, legal or management aspects of housing. Scholarship benefits include: a stipend to cover personal living expenses as well as an allowance for dependents; tuition fees; and travel from place of residence to place of study. Application forms are now available at the grants and scholarship offices of Canadian universities and upon request from the Administrator, Scholarships, CMHC, Montreal Road, Ottawa, Ontario, K1A 0P7. Applications must be submitted before 15 March 1981.

Industry and Tourism

NODC Loans Approved. Industry and Tourism Minister Larry Grossman recently announced Northern Ontario Development Corporation loans totalling $387,000 for two Thunder Bay companies. The companies are Mid-Canada Welding and Structural Steel Inc. and North Shore White Truck Sales Limited. A $275,000 incentive loan will assist Mid-Canada Welding in relocating and expanding its operations in Thunder Bay. The company specializes in manufacturing custom steel and alloy products for paper mills, grain elevators and other major industries in the Thunder Bay area. North Shore White Truck Sales will receive a $112,500 incentive loan to manufacture and rebuild attachments for heavy duty logging, mining and quarrying equipment. Products will include hydraulic excavator buckets, crane accessories, as well as buckets and blades for front end loaders. The two loans will create ten new jobs immediately and an additional 27 jobs over the next five years. The loans were approved under NODC's Ontario Business Incentives Program and provide a three-year deferral of principal repayment and waiver of interest. Details covering all of NODC's financial assistance programs are available from the Corporation's office at 435 James St. S. in Thunder Bay.

Intergovernmental Affairs

Ministry Legislation. Background has been advised by the ministry's Office of Legal Services following the completion of the 1980 Session of the Legislature, that the following list comprises the legislation administered by the ministry:

-- City of Brantford, the Township of Brantford and the County of Brant, 1980
-- City of Cornwall Annexation Act, 1974
-- City of Gloucester Act, 1980
-- City of Hamilton Act, 1975
-- City of Hazeldean-March Act, 1978
-- City of Nepean Act, 1978
-- City of Port Colborne Act, 1974
-- City of Thorold Act, 1975
-- City of Thunder Bay Act, 1968-69
-- City of Timmins-Porcupine Act, 1962-63
-- Confederation Centennial Act, 1962-63
-- County of Oxford Act, 1974
-- District Municipality of Muskoka Act, 1970
-- District of Parry Sound Local Government Act, 1979
-- Haliburton Act
-- Line Fences Act, 1979
-- Local Improvement Act
-- Ministry of Intergovernmental Affairs Act, 1978
-- Moosonee Development Area Board Act
-- Municipal Act
-- Municipal Affairs Act
-- Municipal Arbitrations Act
-- Municipal Corporations Quieting Orders Act
-- Municipal Elderly Residents' Assistance Act, 1973
-- Municipal Elections Act, 1977
-- Municipal Franchises Act
-- Municipal and School Tax Credit Assistance Act
-- Municipal Subsidies Adjustment Repeal Act, 1976
-- Municipal Tax Assistance Act
-- Municipal Unemployment Relief Act, 1971
-- Municipal Works Assistance Act
-- Municipal Employment Relief Act, 1971
-- Municipality of Metropolitan Toronto Act
-- Municipality of Shuniah Act, 1936

-- Ontario Unconditional Grants Act, 1975
-- Ottawa-Carleton Amalgamations and Elections Act, 1973
-- Police Village of St. George Act, 1980
-- Provincial Parks Municipal Tax Assistance Act, 1974
-- Public Parks Act
-- Public Utilities Act
-- Public Utilities Corporations Act
-- Regional Municipality of Durham Act, 1973
-- Regional Municipality of Haldimand-Norfolk Act, 1973
-- Regional Municipality of Halton Act, 1973
-- Regional Municipality of Hamilton-Wentworth Act, 1973
-- Regional Municipality of Niagara Act
-- Regional Municipality of Ottawa-Carleton Act
-- Regional Municipality of Ottawa-Carleton Land Acquisition Act, 1980
-- Regional Municipality of Peel Act, 1973
-- Regional Municipality of Sudbury Act, 1972
-- Regional Municipality of Waterloo Act, 1972
-- Regional Municipality of York Act
-- Road Access Act, 1978
-- Shoreline Property Assistance Act, 1973
-- Snow Roads and Fences Act
-- Statute Labour Act
-- Tax Sales Confirmation Act, 1974
-- Territorial Division Act
-- Tom Longboat Act, 1980
-- Toronto District Heating Corporation Act, 1980
-- Toronto Islands Act, 1980
-- Town of Wasaga Beach Act, 1973
-- Township of North Plantagenet Act, 1976
-- Village of Point Edward Act, 1979
-- Wharfs and Harbours Act

Labour

Quality of Working Life. The proceedings of a recent workshop hosted by The Ontario Quality of Working Life Advisory Committee on "Perspectives on the Quality of Working Life" have been published in booklet form. The workshop was a unique gathering of people and organizations active and interested in the quality of working life in Ontario. They came together in order to learn from each other and to share ideas and experiences on the development of QWL programs and to listen to a variety of perspectives presented by prominent representatives of labour, government and management. The proceedings booklets contains edited versions of the speeches given by:

-- Mr. Roy Bennett, President, Ford Motor Company of Canada Ltd.
-- Mr. T. E. Armstrong, Q. C. Deputy Minister of Labour for Ontario.
-- Mr. Bill Horner, Administrative Assistant to the Vice-President of the United Auto Workers of America.
-- Dr. Sidney Harman, President of Harman International Industries Inc.

Each speech illustrates differing but complementary perspectives on QWL. The proceedings of the workshop show an impressive understanding of the meaning of the work experience. As well, they clearly illustrate the depth of commitment of leaders of management, labour and government in Ontario to improving the quality of working life. For further information or a copy of the proceedings booklet contact Dr. Hans Van Beinum, Executive Director, Ontario Quality of Working Life Centre, 400 University Avenue, Toronto, Ontario, M7A 1T7.

Natural Resources

New Mineral Processing Deadline Given INCO. INCO has been granted an exemption from the provisions of Section 113 of The Mining Act because the company has promised to continue with research which would lead to a new precious metals refinery in the province, Natural Resources Minister James Auld announced recently. The exemption allows INCO to continue sending semi-refined precious metals to its United Kingdom plant at Acton, England, for final processing until 31 December 1985. "INCO says its current research is promising," Mr. Auld said, "and we expect to know by the end of 1981 if a new process for the full refining of the recoverable gold and silver content of the ore will be able to be developed". If the research proves successful, the minister said, INCO is to undertake engineering studies and plans for building a new environmentally sound precious metals refinery in Ontario at a cost estimated at between $30 to $50 million.

Such a new plant would refine all the precious metals content of the ore except platinum group metals. The resulting concentrate will contain semi-refined platinum metals, such that very little value will be added during the final separation of the six platinum group metals in INCO's Acton Refinery. The new facility would also have the capacity to accept significant quantities of precious metal scrap and process intermediates from outside sources. The minister said that a further five-year exemption from the provisions of The Mining Act would be granted to 31 December 1990, provided INCO announces plans in the meantime for the construction of the new precious metals refinery in the province.

Mr. Auld said that towards the end of the 1981-85 five-year exemption period, the government will conduct a comprehensive review of INCO's engineering plans to help assure total refining of the precious metals output in Canada. The government review will be in accordance with the terms of the potential second five-year exemption. According to INCO, the prospective new precious metals refinery would require three to four years to construct, following completion of the engineering and design stages.

Sport Fish TV Show. A new look at sport fishing -- the relationship between fish, their environment and the angler -- is the principal theme of Sport Fishing, a 13-week TV Ontario series which begins the first Monday in January, Natural Resources Minister James Auld announced recently. Produced by the Ontario Educational Communications Authority in co-operation with the Ministry of Natural Resources, the half-hour series will be shown on the TV Ontario network Mondays at 8 p.m. from 5 January to 30 March. The series points out reasons why fish prefer to inhabit specific areas. To illustrate this, each program was filmed in a different location and shows how popular sport fish, such as largemouth bass, the various trout species, whitefish, salmon and panfish react to conditions peculiar to their particular habitat requirements. "By accompanying anglers on fishing trips around the province, viewers will learn not only different angling techniques, but how to recognize a healthy aquatic environment," said Mark Hopson, hired by the ministry's Fisheries Branch specifically to assist with production of the series. "Sport Fishing will appeal to a much wider audience than the dedicated angler because of its aesthetic and environmental nature," Hopson said.

3. *REGULATIONS*

O. Reg. 1086/80. This regulation is made under The Highway Traffic Act and extends the validity of motor vehicle permits, other than permits issued in respect of commercial vehicles, to the 28 February 1981 (Ontario Gazette dated 3 January 1981, page 87).

O.Reg. 1089/80. This regulation amends O.Reg. 668/78 made under The Highway Traffic Act and specifies the dimensions and details of speed limit signs. (Ontario Gazette dated 3 January 1981, pages 87-88).

4. *NOTES FROM THE PROVINCES*

Alberta. A new program offering financial assistance to municipalities to help them attract new business and industry has been announced by J. Allen "Boomer" Adair, Minister of Tourism and Small Business. The new Location Assistance Program will be available to any Alberta municipality with less than 75,000 residents, and complements two existing areas of assistance. The program will make it possible for specific prospective business investors to visit a community to study its industry location advantages, and provides for the cost of transportation, accommodation and meals. The community must show that it has suitable industrial land, skilled labor and other facilities to accommodate the new business or industry at the time of application. After the initial visit to study the proposed Alberta location, municipal representatives may, under certain circumstances, obtain financial assistance to make follow-up presentations direct to senior management of the investing company.

This new program is part of a comprehensive Alberta Locations Program, which includes the development of detailed data packages profiling approximately 150 communities in Alberta, and specialized help to businesses in finding site location compatible with their requirements. The maximum amount available to a municipality for any one visit is the amount of a round-trip economy fare plus $100 per day per individual, for a maximum of two authorized representatives travelling to the specific municipal location, or to the prospective investor's main office. Applications must be approved in advance, and claims must be fully substantiated.

Manitoba. A request by Manitoba municipalities for adjustment of the penalty rate charged on tax arrears has been approved, Municipal Affairs Minister Doug Gourlay announced recently. The minister said the maximum rate, calculated on the basis of one and one-quarter per cent per month of the amount of unpaid taxes, to a ceiling of 15 per cent, became effective 1 January 1981. While the new rate is less than what the municipalities suggested it is consistent with prevailing interest rates, he pointed out.Mr. Gourlay noted this regulation was made in direct response to requests from the municipalities and that the 1980 amendment to the Municipal Act provided for a penalty rate prescribed by regulation on a lesser rate to be fixed by municipal law. The amendment was designed to permit reaction to fluctuations in interest rates and allow flexibility and discretion to set lesser rates when deemed desirable.

Saskatchewan. The new Heritage Property Act -- which was recently proclaimed -- is multi-faceted in its approach to preservation, involving both the province and municipalities in administration of legal controls and grant incentives. Culture and Youth Minister Doug McArthur said that the two main aspects of the act make provision for the "designations process" and"heritage resource impact assessments". Under the legislation, both the province and the municipalities have the power to designate selected significant resources as heritage properties. While not affecting site ownership or use, this status does control certain physical alternations to the site while making grants available to the owner for stabilization or restoration purposes. The minister pointed out that designation should in no way be confused with expropriation. "Rather, it is similar to zoning," he said. Municipal authorities will be able to designate certain sites of local or regional prehistoric or historic significance in the same way the province will select resources of provincial importance. A unique municipal power will be the ability to establish heritage conservation districts, which amounts to an area designation.

Distinctive features of the provincial powers include the right to designate significant objects or artifacts, provide grants and require resource impact assessments.

5. *VIEWPOINT*

Aid To Local Projects Should be Restored. From an editorial in the Toronto Star, 29 December 1980:

"The federal government's sudden decision to cancel its Community Services Contribution Program is a blow to municipalities across Canada. It takes away from cities and towns some $250 million that they had become accustomed to spending on local projects every year. Public Works Minister Paul Cosgrove, who had to tell the municipalities that they have only until the end of this month to apply for federal money under the program, is doing his best to sound optimistic about the future. But so far, he isn't succeeding.

"Cosgrove points out that the program is really an umbrella for a number of federal giveaways, some of them as much as 15 years old, that were created to help stimulate the construction of housing. The municipalities were to use Ottawa's money to service land for development. Over the years, however, municipalities had begun to use the federal funding for such projects as parks and street improvements that were far removed from the goal of stimulating construction. Now, Cosgrove argues, when the program winds down at the end of 1981, the federal government will be able to use that $250 million in ways that will have a more immediate effect on construction.

"Cosgrove would sound more reassuring if Ottawa had announced some new assistance to the construction industry at the same time as it cancelled the old one. But it has not. Ottawa has simply taken away $250 million that Canadian municipalities expect to receive every year and given them in return only the vague hope of some new kind of assistance at some future time. For municipalities, the immediate prospect is dreadful. Toronto Mayor Arthur Eggleton estimates that this city will not only lose $10 million in federal funds over the next five years but that this will result in the loss of another $10 million in private investment here and cost Toronto an 'untold number' of jobs.

"In this province, cancellation of the program has a particularly bitter and ironic twist because Ontario had been using some of the money to assist in the construction of municipal non-profit housing. Now many municipal projects may have to be terminated even though Cosgrove says one of his principal goals is to stimulate the construction of new housing. In response, Eggleton recently led a dozen other Ontario mayors in a hastily called protest meeting. Provincial Housing Minister Calude Bennett, who has joined the protest, has promised that the provincial government will not withdraw any of the money it now gives to municipalities for those projects the federal government had been supporting. Ottawa should heed these protests. Many of the projects the Community Services Contribution Program supported may have been far removed from the stimulation of construction, but others, such as the improvement of water treatment and sewage facilities, are badly needed and do, in fact, help attract new development and new industries to municipalities."

6. *DID YOU KNOW?*

Waste Flow Control Bylaws. Excerpts from a recent address by Tom Murphree, an executive of Garden State Paper Company, the largest recycler of waste newspapers in the United States:

"The U. S. generates about 145 million tons of municipal solid waste a year. The

standard disposal method of the past, landfilling, is apparently no longer an acceptable solution. Shortage of landfill space, objections of environmentalists and recent fear of leaking of toxic components in the waste stream are factors which make future landfilling difficult and unattractive. The Resource Conservation and Recovery Act enacted by the Congress in 1976 attempted to deal with this problem. The Act defined solid waste management as a state or local problem and requested that each locality file a comprehensive plan with the U.S. Environmental Protection Agency. This plan was to take into account total waste management. Each state was given a deadline and most deadlines fall within the 1978-81 period.

"Resource recovery or 'waste-to-energy plants' have existed in Europe for several decades and operate fairly successfully. Plans for similar facilities in the U.S. were developed... primarily for large urban areas with acute disposal problems plus the potential to generate the volume of waste necessary to fuel such a plant. Development of this technology is an important goal of the U.S. Department of Energy, despite estimates that at maximum capacity, the waste-to-energy plants now planned could provide only one or two per cent of our total energy requirements. Subsidies will be granted to this new industry which are presently unavail to the recycling industries.

"In order to qualify for financing for construction of a resource recovery plant, the operator must guarantee a certain amount of daily flow of waste. To achieve this, some cities and municipalities have enacted flow control ordinances, which gave them ownership of all waste placed at the curb. The flow control ordinances direct that all such waste be delivered to the resource recovery plant. Definitions for 'waste' do not always exclude materials collected for recycling, such as grades of waste paper. In such cases a waste paper dealer, a private waste hauler or a recycling mill that collects waste paper might be required to dispose of the waste paper at the resource recovery plant and be prohibited from deliverin it to a paper stock mill or recycling plant. As a grade, it is newspaper which stands to be most affected by such an ordinance, as corrugated and high grades are not generally part of the residential waste stream.

"The flow control case which has received the most attention has been the situatio in Akron, Ohio. This city passed such an ordinance in 1978, in order to satisfy its new energy recovery plant's demand for waste. Trash haulers and landfill operators challenged this in a U.S. District Court. The judge ruled that the city has the right to determine how its waste will be disposed of. The ruling is currently being appealed and lawyers for both sides say there is a good chance this issue will reach the U.S. Supreme Court. This would result in a ruling finall resolving the issue nationwide."

As part of the modernization of the Ontario Paper Company Ltd. plant at Thorold, the company is undertaking a major program to recycle 100,000 tons of waste newspaper. (See Background 80/33, page 15). John T. Davis, Director, Recycled Products, The Ontario Paper Company Limited comments as follows: "The recycling industry in the United States is vitally concerned with the 'flow control ordinance' passed by the City of Akron, Ohio in 1978 wherein the city is given ownership to all waste placed at the curb and directs that all such waste be delivered to the resource recovery plant. Such ordinances would make it impossible to start a new municipal collection system and in fact, the city becomes a competitor in the recyling market.

"If Ontario municipalities were to implement similar ordinances, the efforts of Ontario Paper Recycling Inc., as well as other recyling companies already in existence, could be adversely affected. As a result, in our discussions with Ontario municipalities we are telling them, at the outset, that materials collected for recyling should be excluded from ordinances that determine the destination of municipal solid waste. So far we have not encountered any opposition. "

7. *ASSOCIATION NEWS*

A.C.R.O. A joint effect of the Ministry of Energy and the Association of Counties and Regions of Ontario (ACRO), the "municipal energy conservation program" is designed to provide information on a broad range of topics highlighting areas of energy conservation opportunities for Ontario municipalities. Three main components are included in the information exchange program. The Municipal Energy Conservation Resource Directory is set out in a large binder format and serves as the "backbone" of the program. This directory is divided into several sections including, in Part One, a list of appointed energy coordinators, municipal energy activities, Ontario Hydro bulletins, federal/provincial assistance programs, and in Part Two areas of opportunity such as buildings, transportation and community planning can be added to by the municipality as well as through the ACRO office.

On a regular basis ACRO and the ministry adds to the directory with a broad range of topics relevant to municipal energy conservation programs through "Update". In addition to the Resource Directory and "Update" the ACRO office publishes a regular newsletter called "Network". Through a series of regular columns Network endeavours to inform municipalities of what other municipalities are accomplishing in energy conservation. Along with the printed information program, ACRO and the ministry have, and will continue to offer seminars on areas of interest on energy conservation topics identified by municipalities. If requested, ACRO will also assist in planning and implementing energy sessions for individual municipalities or groups of municipalities.

Municipalities not yet involved in the program are requested to pass a resolution of council committing the municipality to a program of energy conservation and appointing an energy coordinator to receive the information sent to the municipality. The energy coordinator will also be expected to disseminate the information received to the appropriate departments within the municipality and act as a contact person within the municipality. For further information contact Barbara Hume-Wright, Program Coordinator, 100 University Avenue, Suite 100, Toronto, Ontario, M5J 1V6 (416) 593-1477.

O.M.M.D.B. The Ontario Municipal Management Development Board is a non-profit corporation, established by Ontario's municipal associations with the support of the Government of Ontario, to facilitate and promote management development programs for municipal personnel. The annual meeting of the Board of Directors of OMMDB was held 21 November 1980 and the board elected the following officers for 1980-81: President C. T. C. Armstrong, Regional Coordinator (Region of Hamilton-Wentworth), Vice-president George Fleming, Commissioner of Buildings (Borough of Scarborough), and Secretary-treasurer Ray Waters, CAO (Stoney Creek). Members were also appointed to the Executive Committee and the Professional Standards Committee.

The Board gave approval to six municipal management seminars in 1981. Tentative locations for these seminars are Toronto, Guelph, Sudbury, Thunder Bay, Kingston and Windsor. It is anticipated that the seminars will all be co-sponsored by a university or community college. For further information contact Sheila Gordon, Executive Director, OMMDB, 8 York Street, 7th floor, Toronto, Ontario, M5J 1R2. (416) 368-4607.

C.L.A. The Provincial (Ontario) Association of Committees of Adjustment and Land Division Committee will hold the following events:

-- 13 March 1981: Seminar for secretary-treasurers of Committees of Adjustment and Land Division Committees to be held at the Macdonald Block, Queen's Park, Toronto. Contact Keith Hessel, Secretary-Treasurer, Committee of Adjustment, City of London, P.O. Box 5035, London, Ontario, N6A 4L9.

-- 7-10 June 1981: The 1981 conference of the association will be held at the Constellation Hotel, Region of Peel. Contact Dave Cowtan, Secretary-Treasurer Land Division Committee, Region of Peel, 10 Peel Centre Drive, Brampton, Ontario, L6T 4B9.

8. *PEOPLE AND PLACES*

Nepean city council held their regular 14 October council meeting under the bright studio lights of Ottawa Cablevision. The cable company is providing live coverage of the meeting to give residents a chance "to see what a meeting is like". After the meeting, citizens were invited to phone councillors from home as part of a televised phone-in show.

The story of the Town of Newcastle is told in 1,320 photographs in a recently published history of Newcastle's towns, villages and hamlets, entitled "Pictured The Way We Were". The 480-page hard-cover book is the work of Lois Adams and Bonnie Cowle with text by Garfield Shaw.

Niagara Falls city council has overturned a policy dating to the mid-1960s and wants installation of pedestrian cross-overs within city limits. During the 1960s, council voted against cross-overs -- illuminated cross-walks at which pedestrians always have the right of way -- because tourists unfamiliar with the arrangement might cause confusion and accidents. A number of senior citizen development have requested the cross-overs.

Voyageur Airways of North Bay started its new North Bay - Toronto run on 20 October 1980. The firm was granted a licence by the federal government on a two-year experimental basis for the service which will carry passengers from North Bay to Toronto Island airport and back again.

Quote of the Week. Whitby's Mayor Bob Attersley recently spent an entire workday in a wheelchair to start off the town's International Year of the Disabled. Mayor Attersley said:

"I found it very difficult. For one thing, you're looking at everybody in the belly button".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/2

12 January 1981

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1. *AT QUEEN'S PARK*

Advisory Council on Physically Handicapped. Premier William Davis recently announced the appointments of six persons to the Ontario Advisory Council on the Physically Handicapped. They are:

-- Myron Angus of Port Stanley, born without the use of his hands or feet, is a renowned painter who uses his mouth to paint oil paintings.

-- Romeo Fernand Dame of Kapuskasing, has been a double amputee since 1979 and has been active over the years in union, church and local municipal councils.

-- James S. Gerrond of Toronto, a journalism graduate from Centennial College

who suffers from cerebral palsy, has been active in various handicapped groups.

-- Janice Carol Harris of Belleville is a founding member and president of Parents Association for Physically Handicapped Children.

-- Audrey Jolayne King of Toronto is a winner of the 1978 Pilot Club International "Handicapped Professional Woman of the Year Award".

-- Leonard Lotechi of Dryden has been confirmed to a wheel chair since 1951 as a result of spinal meningitis. He is president of the Advisory Committee on the Dryden Transit System.

The Premier also announced the reappointment of the following members: William Watson of Sharon, Dr. Albin T. Jousse of Toronto, Dr. William T. Orr of St. Catharines, Marion Webb of Kingston and William L. Murdock of London.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Foreign Ownership Legislation Proclaimed. Agriculture and Food Minister Lorne Henderson recently announced that the Ontario government's legislation on foreign ownership of agricultural land was proclaimed on 1 December 1980. The act covers parcels of agricultural land larger than ten hectares. Persons or corporations who are non resident in Canada must complete a registration report if they own such land, or if they acquire or terminate an interest in it. Those who held an interest in agricultural land on 1 December 1980 have until 30 November 1981 to file their report. Those acquiring an interest in land or terminating their interest after 1 December 1980 have 90 days from the date of the transaction to file their report.

Every report expires five years from the date it was filed and a new report must be filed within 30 days if the interest in the land continues to be held. Vernon Spencer, director of the ministry's food land development branch, has been appointed to administer and enforce the Act and four ministry staff have been appointed inspectors to carry out its provisions and regulations. Copies of the Act, entitled The Non-Resident Agricultural Land Interests Registration Act, 1980, are available from the Ontario Government Bookstore, 880 Bay Street, Toronto, at a cost of .15 cents each. The registration report forms may be obtained from the Director, Food Land Development Branch, Ministry of Agriculture and Food, Legislative Buildings, Toronto, Ontario, M7A 2B2.

Health

London-Middlesex Home Care Program. A program to enable chronically-ill people to be cared for at home will soon be expanded in the London-Middlesex area. The program will commence 1 May 1981 and will be administered by the Middlesex-London District Health Unit. In making the announcement, Health Minister Dennis Timbrell said the ministry is placing a greater emphasis on long-term home care to meet drastically changing health care requirements, and the needs of a growing number of elderly residents. Today there are 820,000 people age 65 and older but by the year 2001, this figure will increase to 1.4 million. The ministry has set aside $1,829,000 for the year ending 31 March 1982 to launch the new chronic home care program in the area.

Home care including nursing, physio, speech and occupational therapy is now available to patients requiring care at home on a short-term basis. This new program will offer these services to chronically-ill people for a longer period of time determined by the doctor and the patient's condition. The average length of stay on the acute home care program is 30 days while the average stay on chronic care is 130 days. Mr. Timbrell said the ministry's aim is to provide chronic home care to all Ontario residents by 1982.

Health Research Projects. The ministry has approved $176,615 in grants to 10 health research projects in Toronto, including seven at the University of Toronto and one each at the Canadian Mental Health Association, the North York Department of Health and the Clarke Institute. The Toronto-based programs are among 23 projects to receive grants for research designed to improve the quality of health care services and the effectiveness of public health programs. Projects in Guelph, Hamilton, Kenora, Ottawa, Sudbury and London were also approved for grants totalling $370,097. "The top health priorities in the 1980s will be preventive medicine and individual responsibility," the minister said. "Research funded by these grants is particularly relevant to both. For instance, some projects will focus on the pattern, incidence and early identification of specific diseases. Others will evaluate community-based health services and our present public health programs, and will highlight the relationship between lifestyle and good health".

The grants announced at this time bring to $3,807,685 the amount spent, this fiscal year, for health research by the ministry. In March, $237,588 were spent on six health research grants and in June, a further $3.2 million was announced to cover 104 projects. All the grants are for the year beginning 1 April 1980 and ending 31 March 1981.

Housing

O.H.R.P. The benefits of the Ontario Home Renewal Program will be extended to a larger number of homeowners as a result of an increase in the family income limit to $15,500 from $12,500. "OHRP is one of my ministry's most important initiatives to encourage the rehabilitation and upgrading of our existing housing stock," Housing Minister Claude Bennett said. "I'm pleased to say that people with incomes of up to $15,500 who submitted applications subsequent to 9 June 1980, when I first proposed to raise the income limit, will not have to reapply". The prime objective of OHRP is the correction of faulty structural and sanitary conditions and the upgrading of plumbing, heating, insulation and electrical wiring.

OHRP provides grants based on population to municipalities to administer as loans of up to $7,500 to eligible owner-occupants to bring their homes up to the standards set by their municipality. A portion of the loan may be forgiven, depending on the recipient's income. Interest rates range from zero to eight per cent, again depending on income. OHRP is one of the province's actions to assist municipalities and the private sector in conserving and recycling existing resources through community renewal. These "Ontario Renews" programs include downtown and main street revitalization, neighbourhood improvement, housing renovation and property maintenance. The OHRP program which has been in existence since 1974 extends home renewal opportunities to owner-occupants in any Ontario municipality which has adopted either a minimum housing standards bylaw or a resolution setting such standards. The program is also available to residents of unorganized municipalities in northern Ontario.

New Planning Area. The minister has defined a part of the municipality of the Township of Terrace Bay as the Terrace Bay Planning Area. The planning area includes the whole of the lands within the municipality but generally excludes that portion of Lake Superior south of the Slate Islands extending to the international boundary, that portion being open water. Contact Mr. W. J. Hanley, Clerk-Coordinator, Township of Terrace Bay, P.O. Box 40, Terrace Bay, Ontario, P0T 2W0.

Intergovernmental Affairs

Seminars for Municipal Councillors. All facets of a municipal councillor's job will be explored in a series of seminars being held across Ontario this winter. Co-sponsored by the Ministry of Intergovernmental Affairs and the Association of Municipalities of Ontario, this type of seminar was first held after the municipal elections two years ago. Intergovernmental Affairs Minister Tom Wells said he supported these sessions because with increasing citizen demands for services, the problems of inflation and complex federal and provincial legislation and regulations, it is vital that all municipal representatives be knowledgeable about local government. These workshops have been arranged so municipal representatives, whether newly-or re-elected, will gain an overview of local government.

Already over 1200 municipal people have enrolled in the seminars with the first one held in Metro Toronto during the weekend of 9-10 January. Workshops will also be held in Peterborough, Kingston, Ottawa, Dryden, Timmins, North Bay, Owen Sound, Stratford, St. Catharines, Chatham and Sault Ste. Marie. In all, there are 838 municipalities in Ontario with almost 5000 councillors (Dates and locations follow). Discussions and presentations during the two-day seminars include: a look at the role of elected officials; the "nuts and bolts" of procedures such as agendas, reports and bylaws; a look at relationships between all levels of government and also with special purpose bodies such as boards of education; assessment, transfer payments and taxes and current and proposed conflict of interest legislation. The breakfast session on the Saturdays will feature a member of the local media from each area who covers municipal council. The reporte will look at council operations and discuss how elected representatives and the media can work together.

Members of the Ontario Legislature for the various meeting areas have been invited to attend the seminars, as have the field staff of the various ministries. Each seminar features various discussions with local mayors, reeves, councillors and municipal staff members taking part. There are over 130 elected and appointed officials taking part in the 12 seminars. Mr. Wells said he was happy with the response which showed the dedication and concern local representatives have for the people they represent.

Dates and Locations. Future seminars will be held:

16-17 January	Holiday Inn	Peterborough
23-24 January	Holiday Inn	Kingston
30-31 January	Talisman Inn	Ottawa
6-7 February	Best Western	Dryden
13-14 February	Senator Hotel	Timmins
20-21 February	Pinewood Park Inn	North Bay
27-28 February	Holiday Inn	Owen Sound
6-7 March	Victoria Inn	Stratford
13-14 March	Parkway Inn	St. Catharines
20-21 March	Wheels Inn	Chatham
27-28 March	Holiday Inn	Sault Ste. Marie

For further information contact Al Sutherland, Provincial-Municipal Affairs Secretariat, Ministry of Intergovernmental Affairs, 3rd floor, Mowat Block, Queen's Park, Toronto, Ontario, M7A 1B9 (416) 965-6989.

Natural Resources

Prescribed Burn Jury Recommendations Being Implemented. The majority of the 36 recommendations made by a coroner's jury in Geraldton last week to improve MNR's procedures for "prescribed" burns have already been implemented, Natural Resources Minister James Auld said. The inquest into the deaths of seven young people 22 August 1979 in a prescribed burn operation near Nakina, ended on 20 December 1980 after more than 13 months. "After the tragic incident, we meticulously reviewed our existing procedures, implemented a number of changes in policies and procedures, and compiled an improved prescribed burning manual which was instituted for the 1980 season. As a result, 25 of the recommendations made by the jury have already been implemented and nine recommendations are partially implemented with other action under way. The remaining two are under review and are being given careful study and consideration," the minister said. "Last April, I tabled in the Legislature the revised prescribed burning manual, along with the report on the Nakina incident which was developed by my ministry's internal board of review. At that time, I emphasized that the key element in the inquest proceedings was for the jury to come to its own conclusions based solely on testimony.

"I am sure others will join me in extending appreciation to the members of the jury for the painstaking way they undertook their responsibilities and for the careful manner in which they completed the job in the face of many difficulties," Mr. Auld said. "I want to repeat my assurance to the victims' parents who have expressed their concern about the possibility of such a tragedy happening again. This event has deeply affected me and my staff, and we are taking and will continue to take every step humanly possible to ensure the safety of all those involved with prescribed burns and other forest operations undertaken by my ministry".

Social Development

Guide for Senior Citizens. A new booklet providing Ontario's senior citizens with a one-window view of all services available to them from three levels of government and many private agencies has been produced in six languages. Ontario Secretary for Social Development, Margaret Birch said the publication entitled "Guide for Senior Citizens," in part of "the provincial government commitment to improved customer service for the public and enhanced access to information". The booklet will be available in English, French, Italian, Portuguese, Greek and Cantonese.

Designed as a resource book for future referral, the guide has a function index broken down by major groupings such as "education" and "health" and a key word index as well which which reflects common usage such as "consumer complaints" or "wills". The resources offered are briefly described along with an address and telephone number where more detailed information is available. A copy of a guide will be mailed to every senior citizen in Ontario who receives the federal old age security pension, and will be made available in government offices across Ontario as well as from senior citizens organizations and neighbourhood information centres. Copies can also be obtained from the Ontario Government Publications Centre, 880 Bay Street, 5th floor, Toronto, Ontario, M7A 1N8.

3. *PROCLAMATIONS*

Federal Legislation. Bill C-4, The Municipal Grants Act was proclaimed in force 1 December 1980.

4. *NOTES FROM THE PROVINCES*

Alberta. A recent announcement of the extension of the Northern Alberta Supplementary Fund means that $12 million will be spent for additional water and sewer services over the next four years in hamlets in northern improvement districts. In addition, Fort Chipewyan will receive water and sewer services by 1982. This type of supplementary funding, or GAP funding has been in existence since 1977, benefiting communities such as La Crete, Fort Vermillion, Woking and Worsley. In the past, however, funding was limited to $500,000 per annum as compared with the average over the next four years of $3 million. The funds supplement existing Alberta Environment grants in order to provide services where local conditions would make costs prohibitive. One of the main purposes of the increase in funding is to resolve unique problems which exist in Fort Chipewyan. The $10 million Fort Chipewyan project will be funded by local contributions, Alberta Environment grants and the extended GAP program.

Manitoba. A series of broad action programs, ranging from health care and social development to highways construction and northern expansion, will be introduced at the new session of the Manitoba Legislature which opened 11 December 1980. Some of the programs listed in the Throne Speech include:

-- Increased financial support for schools, colleges and universities, including major revisions in the foundation program, plus increased support for education of the blind and deaf, and expansions in French language education and career resources centre program.

-- New health care programs, including those arising from recommendations of the Manitoba Council on Ageing plus personal care and hospital programs that emphasize phased replacement of older nursing homes and expansions, replacements and new contruction in the hospital field.

-- Implementation of transportation for rural handicapped people.

-- Provision of funds for initiatives in Winnipeg's core area, involving a combination of major tri-level projects and programs to serve as a catalyst for social and economic development and for public and private re-investment in the inner city.

-- New initiatives in environmental protection, including funding for a new environmental laboratory, alternative waste disposal procedures and matters surrounding safe disposal of hazardous wastes.

Prince Edward Island. The blue and white license plates used on Island vehicles since 1976 will be retired this year. Highway Minister George McMahon said the new plates for 1981 and beyond will have dark green letters and numbers on a reflectorized silver background. Validation stickers will be used to extend the use of the plate for five or six years. "This is the first time that Prince Edward Island has used reflectorized plates for safety purposes, and the first time for a combination of three letter and three numbers to aid enforcement," the minister said. Only one plate will be issued for display on the rear of each passenger car. Tourism promoters are also developing a distinctive front marker. Sales will begin 2 February 1981, and the old plates will be valid until the last day of April, a month longer than usual. The new plate carries the words "Prince Edward Island" across the top and "Canada" at the bottom". A

stylized provincial crest is placed between the letter and the numbers.

Saskatchewan. The 1980 Federal-Provincial Tourism Ministers' Conference was held in Saskatoon on 21 and 22 October, as part of the observances of Saskatchewan's 75th anniversary. It is the first time the Tourism Ministers' Conference has been held in Saskatchewan. Major topics considered were the development of a national tourism framework, energy and transportation.

5. *VIEWPOINT*

Good Will. From an editorial in the Peterborough Examiner, 15 December 1980:

"The new municipal administrations have now been inaugurated and they're coasting through the Christmas season; time enough for arguments and confrontations after the New Year's confetti has been swept up. It is not the time for cynicism, so we take at face value the sincerity of the inaugural declarations in favor of courtesy and co-operation among governments that may, in certain things, find themselves rivals. After setting out a few things he'd like to deal with for the good of Peterborough County, Reeve Carman Metcalfe of Asphodel Township, the new warden of the county, crossed one frontier to shake hands. 'I am prepared -- and I'm sure you are -- to work with our neighbors from (Peterborough) city hall,' he told his council.

"Bob Barker, the new mayor of Peterborough, was in the same audience and the same frame of mind. 'I've welcomed the kind words you've said about the city,' he said, 'and I think ... we can work in close co-operation with the county.' Now the truth is that in this area the many jurisdictions do cooperate, and handsomely, on a majority of the issues in which they share a concern. Not all, however, and not the bigger ones.

"A case in point and one worth looking at in this season of good will and municipal co-operation is the dispute between Peterborough and Smith Township over which municipality is to have a shopping centre near the border on Chemong Rd. The city wants it on this side, Smith wants it on that. The issue seems to be one of money: which municipality gets the tax revenue? It is also, we suspect, one of pride -- and therefore amenable to negotiation. One court battle has been fought and another appears to be on the way. Smith Township (which lost) hopes to launch an appeal. The prospect for the taxpayers of both municipalities is a long argument in which each side asserts its rights and demands its due. Whatever else is visible, co-operation of the kind in the air at the county council inauguration is not.

"The difficulty with co-operation is that it's an easy thing to say, but hard to do. It's hard because it means you have to give a little to get a little. Heaven forbid that that should mean a north-end shopping centre half in Smith Township and half in Peterborough, but that's the kind of giving in that turns 'co-operation' from word to fact. It does other things as well, of course, such as saving court and lawyers' fees, not to mention the forgotten side-benefit -- a decent shopping centre in the north end for northenders waiting patiently for it through all the wrangling. Well, the city mayor and the county warden hope that the new reeve of Smith, Gord Joy, will want to join them, to forge in the new year a better understanding between Smith and Peterborough that co-operation is more cost-effective than confrontation".

6. *DID YOU KNOW?*

Municipal Newsletter. Operating on the principle that the public has a right to know, the village council of Thamesville has been "publishing" a newsletter to keep village residents up-to-date on municipal happenings both inside and outside the council chambers. The publication and distribution of the newsletter was the result of a campaign promise made during the 1978 election, said Reeve Mike Chater. As communications officer for the village, the reeve is responsible for the writing, production and distribution of the newsletter to Thamesville's residents and businesses. Besides a brief outline of the business dealt with at the most recent meeting of council, the newsletter includes the business of the various committee meetings such as public works and recreation, announcements of committee appointments so ratepayers will know who they can call with a particular problem or question, village proclamations and more diverse information such as how to obtain a building permit, special events at the library, and other general news items.

The council decided a newsletter would be such an invaluable method of keeping the public up-to-date that its publication has been incorporated by a bylaw as part of the communications officers' responsibilities. The officer is appointed by council; it is not a part of the reeve's duties, but whichever council member is appointed as communications officer. Published once a month, the newsletter has changed and evolved over the two years since the first edition in December 1978. Circulation has grown from 450 homes and businesses to 480. Reeve Chater said stencil reproduction works out to less than one cent per page, mailing at less than $20 per month, and free labour is provided by village children who help staple the finished two-to-four page product together.

Thunder Bay. The City of Thunder Bay publishes a newsletter "The City Haller" which serves the civic employees of the city. It includes news about the many activities of the Recreation Association of the Civic Employees of Thunder Bay, library programs, safety tips and a wide variety of news items about city hall.

Region of York. The Region of York publishes "The Regionews" in the interests of the employees of the Regional Municipality of York. This four-page tabloid covers the activities of the regional staff and features individual departments and personnel. The December 1980 edition included an article about the 10th anniversary of the Region of York, and lists the 224 employees who participated in the transfer to the region 10 years ago.

Any others?

County of Renfrew. While not a newsletter, the County of Renfrew publishes an excellent handbook to explain county government in a way which would be meaningful to students and citizens of the county. The 20-page booklet provides information pertaining to the land, the people and the government of Renfrew County; specific and general committees; administration, financial structure, definitions and tables and charts.

7. *FROM THE BOOKSHELF*

The Way Out. Given the prevailing atmosphere of restraint in both public and private spending, Canada's federal government is faced with the dilemma of curbing public expenditure while maintaining the level of services demanded by its citizens. How can government guarantee the delivery of services the public wants at a price it can afford? The authors, A. R. Bailey and D. G. Hull,

argue that the present system of government financing, based as it is on taxation/ appropriation and isolation from the competitive market environment, will continue to prove inadequate to the task. Instead, they construct a new model of public sector financing based on the principle of revenue dependency. The full costing, pricing and selling of public services in the marketplace will guarantee increased efficiency, better service and greater selection.

As officials of the federal Department of Supply and Services, the authors are in an ideal position to both analyse systems now in place and construct a comprehensive and practicable alternative. This study is a valuable tool for citizens and decision makers who are searching for a way out of Canada's current fiscal dilemma. "The Way Out: A More Revenue Dependent Public Sector and How It Might Revitalize the Process of Governing", published by the Institute for Research on Public Policy, P.O. Box 9300, Station A, Toronto, Ontario M5W 2C7. Price $6.95. ISBN 0920380 62 X

Recreation for Older Adults. This manual (prepared by Lloyd A. Heywood, Department of Recreation, University of Waterloo for the Ministry of Culture and Recreation) is designed for programmers of recreational activities for older people. It will help the programmer understand older people and the role that recreation and leisure can play in the older person's life. It is intended to be especially helpful to volunteer leaders who have had no professional training in the field of recreation, but who are making a sincere effort to offer variety in program content. It may also be useful for paid leaders who wish to introduce some new activities into their older adult programs. The manual describes and explains a programming model developed in the early 70s which was tested in both Canada and the United States. This model can serve as a guide, allowing programmers to decide whether or not certain programs should be implemented at their agencies. The manual also points out the wide variety of activities that can be offered by leaders to older adults. All of the program examples, techniques and theories have been incorporated successfully somewhere in Ontario -- in parks and recreation agencies, YMCAs and YWCAs, senior citizen centres, nursing homes, homes for the aged, and hospitals. In fact, it was representatives of these agencies who provided the impetus for publication of this programming aid, because of their requests for resource material in this area.

This manual is not the be-all and end-all of recreation programming resources. There are many others with numerous effective and useful ideas. The public library, local bookstore, and the recreation department's libraries have books and other resources containing a wealth of materials. Also, the appendix of this manual includes a bibliography of resources available to Ontario practitioners. The manual has been made available by the Ministry of Culture and Recreation because of a recognized need for specific resource material of this nature in the province of Ontario. The material presented herein has no copyright, but it is to be recognized that it provides the basis for a major publication by the author, currently in progress. Available from the Ontario Government Bookstore. Price $2.00.

8. *ASSOCIATION NEWS*

O.C.L.G. The Ontario Conference on Local Government has ceased operating as a voluntary educational organization offering courses in local government. A revised OCLG local government handbook and further information is now available (as of 1 January 1981) from the Ontario Municipal Management Development Board, 8 York Street, 7th floor, Toronto, Ontario, M5J 1R2.

I.A.F.C. The International Association of Fire Chiefs has developed a "Disaster Planning Guideline for Fire Chiefs" to assist them with the preparation of fire department disaster plans. This material can be used by any fire department official charged with the responsibility of preparing a disaster plan. As the foreward to the Guidelines points out, "the fire department disaster plan is an integral part of, and must support, the local government disaster plan". The purpose of the Guidelines is to supply the fire chief with general information for solving the problems associated with the monumental task of preparing for future disasters. The Guideline has been divided into three sections. Section I introduces the user to the historical involvement of the fire service in disaster preparedness. It provides the reader with an overview of fire service disaster planning problems as they currently exist. Information in this section may be used as an educational tool for informing key individuals and decision makers for the needs of the fire service. Section II discusses planning styles and elements of a community's disaster plan. Emphasis is placed on how the fire department's disaster plan fits into local, state, federal and volunteer organization disaster plan. This section also provides the fire chief with detailed guidelines for preparing the fire department's disaster plan. Methods of evaluation disaster potential, updating the plan and training are explained. Section III provides suggested detailed planning areas as well as guidelines in checklist form for different types of disasters.

Cambridge Fire Chief D. R. Pollington is a member of the International Association of Fire Chiefs and will provide additional information on request.

A.M.O. The Association of Municipalities of Ontario have recently released "1981 Guidelines for Municipal Bargaining". In a letter to member municipalities, Mayor Bob Rutherford, AMO President, wrote: "All of the preliminary indications show that 1981 will be a crucial year with difficult bargaining and many problems to overcome. The association feels very strongly that it is desirable that the guidelines provide a coherence to the bargaining objectives of municipal governments. It is not the intent of the association that these guidelines be implemented or necessarily followed in every detail by individual municipalities, but rather that they provide a sense of aim and direction.

"The association realizes that each council must take into consideration the economic factors within its municipality and adapt the guidelines accordingly. For example, while we have suggested the total compensation increase of 8-9 per cent as being appropriate, this is only in the broad sense. Some individual municipalities may not be able to agree to an 8 per cent increase because of their own special problems of finance or the economic situation in their community. On the other hand, there may be special considerations where a shortage of skilled labour indicates a need for adjustment above the 9 per cent... If there is one aspect of bargaining which should be stressed, it is the absolute necessity of making a careful costing to determine precisely the costs of the total compensation package and adjustments that are being considered".

For further information contact the Association of Municipalities of Ontario, Suite 902, 100 University Avenue, Toronto, Ontario. M5J 1V6.

I.U.L.A. After several decades in which the economy has expanded, it looks as if the 80s will mainly consist of meagre years. Unemployment, inflation and interest rates will be high; the income of local governments low. There will be demands for economies in money, personnel and services. It will be a major task of local government to help steer society through this period without major social tensions and damage to democratic institutions. This is the background against which the 1981 World Congress of Local Government will discuss several important issues with which local governments will be confronted in the present decade.

The 25th World Congress of Local Government will meet in Columbus, Ohio on 21-25 June 1981. The theme of the congress is: "Meeting the Challenge of the 80s". Working groups will consider: Energy; Developing Settlements for People; Public-Private Cooperation in Urban Renewal; Science and Technology; Women in Local Government; Local Buses; Preventing Juvenile Crime; and Care of the Aging. For further information contact the International Union of Local Authorities, 45 Wassenaarseweg, 2596 CG The Hague, Netherlands.

GRCDA. At the 3rd annual business meeting of the Ontario Chapter of the Governmental Refuse Collection and Disposal Association held on 29 October 1980, the following were elected to the 1981 board of directors: President Frank Condlin (Region of Peel); Vice-president Ray Funnell (Guelph); Secretary-Treasurer Peter Wong (Sudbury); Past President Alfred Gretzinger (Stoney Creek); and Directors Dave Curry (Ottawa); Doug Day (Etobicoke); Neil Fox (Barrie); Shafik Thomas (Wallaceburg). Mr. Doug Bell, Provincial Sanitation Services Ltd., Ottawa, and Mr. Ron Brodie, S.M.I. Ontario, Mississauga are corporate directors.

9. *PEOPLE AND PLACES*

North York Hydro plans to add propane-powered trucks to its fleet in an effort to reduce gasoline consumption. Hydro vice-chairman Carl Anderson said if the tests are positive "we'll be looking at converting the rest of the fleet".

Oshawa has become the site of a three-year Ontario Hydro test project aimed at improving the efficiency and reliability of its system. The project involves 500 customers of Oshawa's PUC at a cost of about $5 million. The title of the project is "Load Management Field Trial" and is an investigation of load management on shifting the time of use of electricity and reducing the demand for it.

Mayor John Parry and Mrs. Parry of Sioux Lookout are the proud parents of baby daughter Esther. Mayor Parry said Esther "came in on time and under budget".

Michael Panopoulos,aged 19 is the youngest member ever to sit on the Wentworth board of education. He received an acclamation.

G. R. Paterson has been appointed clerk-treasurer for the Township of Oxford (on Rideau) (53/20).

Dan Perdu has been appointed clerk-treasurer for the Township of Rochester effective 1 January 1981 succeeding R. Sylvestre. (35/20).

Accepting a petition from 37 of the city's 45 retail gas vendors, Peterborough city council decided to drop a proposed amendment to the bylaw governing Sunday and late evening openings of gasoline stations. Operators will have to continue to follow the rotating schedule set up annually designating which service stations will be open Sunday and Monday, Tuesday and Wednesday nights until 7 p.m. Alderman John Harris said: "It's none of council's business to tell the garage operators how to run their businesses".

Petrolia Councillor Marcel Beaubien would like to challenge any small town to come up with a more active dinner club than his town has. The dinner club, formed by members of council and town businessmen, is the nucleus for drawing up the crazy schemes that have put this town of 4,020 on the map over the last five years. It all started with a bid to annex some small islands in the West Indies. More recently, the town has attracted the national spotlight with a generous offer to increase oil production by 15 to 20 barrels a month.

Jack Pickard, commissioner of finance and treasurer for Metropolitan Toronto, has been elected National Treasurer of The Institute of Public Administration of Canada.

Federal, provincial and York regional officials took part in a ribbon cutting ceremony at the Duffin's Creek Sewage Plant in Pickering recently. The special event marked the opening of the first stage of the York Durham Sewage System (The "Big Pipe"), which now serves most of the Durham region and which will eventually be brought to Aurora and Newmarket. Once the pipe is totally completed the plant will be able to handle 160 million gallons of sewage a day. In attendance for the opening were Premier William Davis, Durham chairman Walter Beath, York Chairman Bob Forham and federal Minister of Public Works Paul Cosgrove.

Reeve Arthur Raaflaub was acclaimed again this year as Reeve of the Village of Magnetawan and is entering his 29th year as reeve. "If I finish this term, I'll have been at it for 30 years," he said. "That's been called a provincial record".

An arbitrator has awarded a 10.85 per cent wage and benefits increase to 158 St. Catharines firefighters in a new 1980 contract. Including a deferred wage increase and pension costs from the 1979 contract, the new package will cost the city 17 per cent more than the previous contract. A first class firefighter will now receive $22,766 a year.

Sarnia city council has approved the expenditure of more than $80,000 for computerized word processing equipment for city hall. The equipment, which will include four visual display terminals to be located in different departments, will be used for filing information and for keeping inventory records. The city will lease the equipment for three years, after which the equipment will be purchased.

The Scarborough Public Utilities Commission is planning an experiment to see how much inconvenience homeowners will put up with in the interests of energy conservation. The experiment, planned for next year, will involve a system that can automatically shut off some appliances in individual homes during peak hydroelectric power-consumption periods. The Scarborough experiment will be completely voluntary.

Quote of the Week. Professor William Matheson, Brock University's vice-president at the Town of Pelham inaugural:

"Grassroots democracy means direct personal involvement. It's not enough to elect your representatives every once in awhile. You must participate".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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3-753 (08/78)

1. *AT QUEEN'S PARK*

Bill 209. The revised human rights legislation has been referred to the Standing Committee on Social Development for clause-by-clause consideration. The legislation, "An Act to revise and extend Protection of Human Rights in Ontario" will be considered by the Standing Committee on Social Development on Monday, 23 February 1981 at 2:00 p.m. in Committee Room 228, Legislative Buildings, Queen's Park, Toronto. The Committee invites submissions from individuals, groups or organizations wishing to comment on the Bill. All briefs should be deposited with the Clerk of the Committee not later than Monday 16 February 1981. It would be appreciated if 35 copies of each brief could be provided to the Committee. Requests for the oral presentation of briefs should be directed to the Clerk of the Committee for consideration by the Committee.

Copies of Bill 209 are available at the Ontario Government Bookstore, 880 Bay Street, Toronto, Ontario M5S 1Y8, or through the mail order service, Publications Centre, 880 Bay Street, Toronto, Ontario, M5S 1Y8 (416) 965-6015. For further information contact Douglas Arnott, Clerk of the Committee, Room 110, Legislative Building, Queen's Park, Toronto, Ontario, M7A 1A2 (416) 965-2491.

Appointments. Premier William Davis recently announced the following appointments:

-- Max H. Shecter of Toronto as a member of the Ontario Highway Transport Board.

-- John A. Bird of Burlington,Joseph Edward O'Brien of Islington and Gail Puddicombe of Woodstock to the Board of Directors of the Ontario Housing Corporation.

Flag Honours Disabled Persons. Premier Davis will participate with children from four Metropolitan Toronto schools in a flag-raising ceremony in honour of the International Year of Disabled Persons. The ceremony will take place 21 January at the special flag pole located on the west side of the Legislative Building at Queen's Park. Assisting the Premier will be two children and a staff member from each of the following schools: The Metro School for the Deaf; the Canadian National Institute for the Blind; Sunnyview School and the Lawson Residence.

2. *AROUND THE MINISTRIES*

Agriculture and Food

The Future of the Family Farm. Agriculture and Food Minister Lorne Henderson has released a report on the future of the family farm in Ontario. The report was prepared by a former deputy minister of the ministry, R. Gordon Bennett, and deals with such topics as production costs, land costs, foreign ownership, research, regulations, marketing, credit, land use, quotas and tax laws. In making the report public, Mr. Henderson said: "As pointed out in this report, the family farm has typified agriculture in Ontario. In spite of Ontario's reputation as the industrial and business heartland of our country, agriculture is one of our province's most important industries, bringing in excess of four billion dollars annually at the farm gate". The minister added: "My officials and I were very glad to receive his report and we will be giving consideration to his recommendations".

Copies of the report are available from the Information Branch, Ministry of Agriculture and Food, 801 Bay Street, Toronto, Ontario, M7A 1A5.

Attorney General

Appointments. Attorney General Roy McMurtry recently announced the following appointments:

-- John P. Kerr, Q. C., of Toronto as a judge of the Provincial Court (Criminal Division) in the judicial district of York.

-- Frank W. Nowak, of Waterloo, as a judge of the Provincial Court (Family Division) and will preside in Essex County.

-- Walter E. Bell, of London, as a judge of the Provincial Court, (Criminal Division) and will preside in Middlesex County.

Colleges and Universities

Higher Enrolments Reported. Full-time enrolment at Ontario 22 community colleges has increased 11.6 per cent over last year while enrolment at the province's 15 universities, Ryerson Polytechnical Institute, and the Ontario College of Art has increased 3.6 per cent. College and Universities Minister Dr. Bette Stephenson said that registration of full-time students in colleges of applied arts and technology (CAATs) was 103,238, up approximately 11,000 over last year. The increase is comprised of 6,000 more students in post-secondary programs, and 5,000 more students in adult training and apprenticeship programs. Preliminary figures show that full-time enrolment at the universities, Ryerson and OCA is 160,113, an increase of about 5,000 students. Part-time enrolment at universities was 89,456, up 5.1 per cent. From July to October, part-time CAAT students rose to 237,491 an increase of 9.7 per cent over the same period last year. Because college full-time programs and part-time courses vary greatly in length, the precise growth in college enrolment cannot be measured until enrolment is audited at year-end.

Education

Enrolment Decline to Continue. Declining enrolments will continue to hit Ontario's schools for the next eight years with more than 200,000 fewer students in classes in 1989 than when school ended last June. The latest ministry Enrolment Projection Report shows that the secondary school system will be hardest hit with a decline of more than 143,000 students in the next eight years. The decrease in elementary school enrolment, which began in 1972, will drop by more than 74,000. The projections indicate that the elementary school enrolment will fall to 1,184,294 students in 1989 from the 1,258,761 that were in school last year. During the same period the secondary school enrolment will drop to 456,146 in 1989 from the more than 600,084 who attended secondary school last year. Education Minister Dr. Bette Stephenson said that the problems created by declining enrolments will continue to be the main challenge to be faced by school boards during the next decade.

Schools Reduce Energy Consumption. A ministry energy conservation program for Ontario school boards has enabled Ontario schools to reduce their fuel oil consumption by more than 10 million gallons in the last three years. During the same period Ontario's schools also reduced their electrical consumptions by 26 million kilowatt hours. The minister said the energy conservation program has assisted the school boards in avoiding an additional $14 million in energy costs over the past three years. A ministry study has shown that Ontario's schools reduced their oil consumption by 5.6 million gallons during the 1977-78 school year and by a further 4.6 million gallons during the 1978-79 school year.

The ministry began the energy conservation program in 1976 when ministry staff conducted 23 energy conservation seminars with school board personnel across the province. Throughout 1977 ministry staff continued to work with school board personnel on energy conservation measures and over the past two years have visited more than 250 schools and helped solve their particular energy consumption problems. Ministry staff believe that because of the suggested increases in the price for all forms of energy the energy bill for Ontario school boards is likely to be $158 million for 1983 compared to $90 million last year.

Energy

District Heating Project. In a cooperative venture, the Ontario government, the federal government, the City of Ottawa, and three non-profit housing corporations have agreed to build a district heating system demonstration in Ottawa's LeBreton housing project. CMHC, developers of the LeBreton project, will coordinate, design and construct the system, and the City of Ottawa will own and operate the utility. The project will be sponsored under the Canada/Ontario energy demonstration program. "Once the system is proven successful, it will provide an experience base for assessing larger projects," Energy Minister Robert Welch said. "This is a step toward making it possible for homes to be heated with renewable energy sources such as municipal waste".

"In bringing the project to this point, we've already demonstrated the institutional complexity of district heating in Canada," the federal Minister of Energy, Mines and Resources said. "The involvement and coordination of eight different organizations across three levels of government and the private sector has been an achievement in itself. I congratulate all involved. Now we can go on to gain operational experience. These lessons will be valuable in the application of residential district heating across Canada". Ottawa Mayor Marion Dewar added: "The City of Ottawa is delighted to have the opportunity to contribute to this important project. I would hope that the experience which we gain at LeBreton Flats will provide encouraging results, prompting the extension of the system within our community and across Canada".

Although common in Europe, a district heating system using heated water to warm privately owned residences has not been tried in Canada. To date, district hearing in Canada has been limited primarily to steam heating of institutional buildings. Sometime in the future, district heating systems may even burn garbage to produce heat and electricity. This project will demonstrate the operation of a low temperature hot water district heating system for residential applications. The Ontario and federal governments will split the $1.5 million cost of the project. In all, 197 housing units arranged in five medium-density clusters will be heated with provisions for possible expansion. The system will use a gas-fired central boiler to heat water to almost boiling. The hot water will then be piped to each home where its heat will be extracted and distributed in a forced-air system. The energy consumption of each unit will be monitored, and the occupants will be able to control their heat.

Appointment. Mr. Welch has announced the appointment of Douglas E. Carl as director of energy conservation for the ministry. Mr. Carl has been involved directly with the energy industry for the past five years and brings a wealth of experience to his new position.

Environment

Appointment. Dr. Gregg Van Volkenburgh has been appointed director of the ministry's air resources branch succeeding Thomas Cross who was appointed director of the ministry's environmental approvals branch recently. The air resources branch is concerned with air quality criteria and standards for the province, for the identification of undesirable emissions and in assisting the ministry's regional staff in

developing abatement programs to preserve environmental quality. The branch is best known to the public for its Air Pollution Index and Alert System, whereby daily readings are announced by news media in major Ontario industrial centres. Readings are provided through a province-wide network of air quality monitoring instruments which measure 30 contaminants. Auto emission standards are enforced through spot checks, and damage to vegetation is prevented through constant surveillance by the phytotoxicology section of the branch. Recently, the branch established a second network of instruments at 42 sites across the province to monitor and trace sources of acid rain and snow participation.

Government Services

Contract Awards. Government Services Minister Douglas Wiseman has announced that a $452,654. contract has been awarded to Bentorswell Construction Limited of Barrie for the construction of a new Visitors Building at the Historic Naval and Military Establishments, Penetanguishene. Bentorswell Construction Ltd. submitted the lowest of six bids received, the high being $523,000. Work on the contract is now under way and completion is expected by November 1981.

-- A $1,832,806 contract has been awarded to J. M. Grant Contractors Limited of New Liskeard for the provision of improved irrigation facilities at the Ministry of Natural Resources tree nursery in Swastika. J. M. Grant Construction Ltd. submitted the lowest of six bids received, the high being $4,108,000. The nursery is located in Burt Township approximately 40 kilometres southwest of Kirkland Lake. It is one of the largest in the province and annually produces approximately 20 million jack pine, black spruce and white spruce seedlings for reforestation at various locations in northern Ontario. Work on the contract is now under way and completion is expected by July 1982.

Health

Cochrane Hospital Concept Approved. The concept of a district hospital for the Cochrane region has been approved in principle by the ministry. "Health Minister Dennis Timbrell has advised me that he will be pleased to support plans for a district hospital in Timmins once preparatory steps are taken at the local level," announced Honourable Alan Pope, MPP for Cochrane South. "The role and mandate of the the district hospital as well as the future role of the the two existing facilities will need to be clarified before planning for the new facility can begin. In addition, administrative and medical staffs of Porcupine General Hospital and of St. Mary's General Hospital will be combined". A common approach to budgeting and operating procedures and the establishment of a joint admissions and discharge committee are also expected to be developed during the next year. The single active treatment facility concept in Timmins was recommended by the Cochrane District Health Council and by a special task force established to study hospital services in Timmins.

New Emergency Health Service Group. A new Emergency Health Services group is being established in the ministry to plan future emergency services across the province. The minister told a Bolton, Ontario, meeting an expanded air ambulance service and training of attendants will be among activities considered. The new group, the minister said, will be responsible for all aspects of emergency health care in Ontario, including the air and land ambulance service, hospital emergency services and the training and certification of emergency medical care attendants (EMCAs). The reorganization is designed to meet steadily increasing demands on ambulance and emergency services across Ontario.

Ambulance calls increased from approximately half-a-million per year from 1975 to 1979 to well over 625,000 last year, up by 25 per cent. The number of air ambulance calls doubled from 2,500 in 1978-79, to 5,000 the following year. The ministry's helicopter alone, transported more than 500 patients, the minister said. It will be the responsibility of the new group to plan and develop a system to meet these increased demands as efficiently and economically as possible, he added. An executive coordinator will be appointed to head up the group and will work closely with people in the field to integrate existing emergency services into the new structure and formulate policy. A top priority will be to consider the expansion of paramedic services in Ontario and to assist in the implementation where they are approved. Considerations will be based on genuine need, existing facilities and a broad base of community and medical support, and the ministry will provide leadership, finance training, set standards and assess local needs.

"A paramedic service here must be shaped and developed to meet our specific needs," Mr. Timbrell said. "Our aim is the organized rescue, care and transport of ill or injured people to the appropriate treatment centre: an efficient, effective ambulance service with quick response to medical emergencies no matter where they are or when they occur". The minister stressed that U.S. models based on private systems and hospitals are not applicable in Ontario where health services and hospitals are publicly-funded. He added that the ministry would evaluate American systems and the experiences of Alberta and British Columbia where limited programs are already in use. The ministry is also reviewing EMCA certification to include additional practical and clinical training so EMCAs can take their exams as their course is completed.

Housing

New Planning Areas. Housing Minister Claude Bennett recently defined the following planning areas:

-- Ross Planning Area, being comprised of the Township of Ross. Contact is Mrs. H. E. Wood, Clerk-Treasurer, Township of Ross, Foresters Falls, Ontario, K0J 1V0.

-- Wilberforce Planning Area, being comprised of the Township of Wilberforce. Contact is Mrs. B. Thur, Clerk-Treasurer, Township of Wilberforce, R.R. 1 Golden Lake, Ontario, K0J 1X0.

Housing Starts. Housing starts during December were at a seasonally adjusted annual rate of 165,000 for all areas according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final November rate was 173,300. Actual starts in urban areas in December were 10,583,a decrease of 20 per cent from the 13,188 recorded in December of last year. Starts of single detached dwellings during December totalled 5,348 compared with 5,019 in December 1979, an increase of seven per cent. Starts of multiple dwellings were down 36 per cent to 5,235 from 8,169. When the starts data from non-urban areas become available, the figure for the year 1980 will be close to 160,000 dwelling units.

Industry and Tourism

EDF Fund Creates Jobs. Industry and Tourism Minister Larry Grossman recently announced an Employment Development Fund grant of $1 million to Ronyx Corp. Ltd. (Fleet Industries) of Fort Erie. "These funds will create 400 jobs in Fort Erie over the next five years," Mr. Grossman said. The grant will help to finance an $11.35 million expansion including new buildings and equipment. The Fleet Industries Division of Ronyx Corp. Ltd. manufacturers aircraft, aerospace and communications equipment components. Since the Employment Development Fund was established last year, the province has provided grants of $19.885 million to 41 companies resulting

in the creation of 8,291 jobs.

Nigerian Contract. Final agreement on two contracts worth $44 million for an Ontario consortium for the planning, equipping and staffing of two polytechnic schools in Nigeria has been announced by Mr. Grossman. Cansult-Foundation Ltd., a company formed by Cansult Ltd. and The Foundation Company of Canada Ltd., both of Toronto, will act as the prime subcontractor to the Canadian Commercial Corporation to provide academic services and equipment for the polytechnic schools at Bida and Ilaro, two regional centres in Nigeria. Work on bidding for the projects began two years ago when the ministry brought together a private and public sector consortium, later known as Educansult, to visit Nigeria under the ministry's program for the export of administrative and technical expertise, now a part of the Ontario International Corporation's activities.

The consortium won both contracts over competing bids from around the world. The original agreement was signed between the Nigerian government and the Canadian Commercial Corporation. Substantial portions of the projects have been redistributed to other Ontario firms and members of the original consortium. Ontario Educational Services Corporations (OESC), the new agency established to represent Ontario educational resources abroad, will undertake responsibility for the educational components of the project. Actual services, such as the development of major course groupings, will be provided by the Ontario Colleges of Applied Arts and Technology. Enrolment at each polytechnic is expected to be between 3,000 and 4,000 students.

Shopping Canadian. "If Canadian hospitals replace 10 per cent, or $80 million worth of their imported medical and health care supplies with Canadian-made goods, this would create 1,250 jobs," says Industry and Tourism Minister Larry Grossman. To promote Canadian sourcing among hospital purchasers, consultants from the ministry will meet with hospital executives from Niagara regional hospitals on 21 January. The ministry is holding meetings with hospital administrators in cities around the province, with more than 70 sessions being held to date. The market for medical and health care products in Canada last year was estimated to be $1.2 billion with 70 per cent, or $854 million worth of the purchases, consisting of imports. These goods represent 17,500 jobs lost to Canadians. The buyer awareness program for hospital personnel is one phase of the Canadian health care and medical products program announced by the ministry last summer. The goal for 1981 is to replace $80 million worth of imports with Canadian-made goods. Medical and health care products include all devices and equipment used in modern health care, other than drugs and pharmaceuticals.

Intergovernmental Affairs

Unconditional Grant Entitlements. The ministry's Subsidies Branch recently mailed out a computerized statement, as of 31 December 1980, to all municipalities outlining the 1980 unconditional grant payments and interim 1980 unconditional grant entitlements under The Ontario Unconditional Grants Act, 1975. This follow up statement, identical in format to that issued as of 14 November 1980 is being provided to facilitate the accurate completion of 1980 Financial Reports and 1980 Financial Information Returns. All grant information is based on financial data from the municipality's audited 1979 FIR inclusive of any revisions which may have been affected to the return by 31 December 1980.

A statement of final 1980 unconditional grant entitlements, inclusive of any revisions to the municipality's audited 1979 FIR processed after 31 December 1980, will be provided by March, 1981. Only in very exceptional circumstances will these amounts vary from those reported as of 31 December 1980. For further information contac the Subsidies Branch, Ministry of Intergovernmental Affairs, 56 Wellesley Street West, Toronto, M7A 2R8 (416) 965-1667.

A Reminder. Section 389d of The Municipal Act is as follows:

"(1) The treasurer of every municipality shall on or before the 28 February in each year submit to the council of the municipality an itemized statement of the remuneration and expenses paid to each member of council in respect of his services as a member of council or as an officer of the municipal corporation in the preceding year and to each person mentioned in subsection 1 of section 389a in respect of his services as a member of the local board or other body in the preceeding year.

"(2) A statement submitted under subsection 1 shall also indicate the bylaw and the statutory provision under the authority of which the remuneration or expenses were paid".

NOTE: Schedule 6 of the ministry's 1981 Data Collection Form requests that all municipalities forward a copy of the treasurer's statement to the Provincial-Municipal Affairs Secretariat, Ministry of Intergovernmental Affairs, 3rd floor, Mowat Block, Queen's Park, Toronto, M7A 1B9.

Outstanding Data Forms. As of 15 January, 625 municipalities have returned their 1981 Data Collection Forms -- 213 are still outstanding. Your cooperation in returning these forms as soon as possible is requested so that the 1981 Municipal Directory can be published as early as possible.

At Queen's Park. Kingston artists offer a sample of their wealth of talent with their exhibition of 57 works "Kingston on View in Toronto", at the Macdonald Gallery, 900 Bay Street at Wellesley, Toronto, from 25 January to 20 February 1981. Open Monday to Friday; 10 a.m. to 5 p.m.; Sunday; 1 p.m. to 5 p.m.

Labour

Minimum Wages Increased. A two-stage increase in Ontario's minimum wages was announced recently by Labour Minister Dr. Robert G. Elgie. Rates will rise on 31 March 1981, and again on 1 October 1981. Dr. Elgie noted that there have been significant increases in wages generally, as well as in the cost of living, since the general rate was revised two years ago. About 225,000 workers, mostly in service and trade industries, will be directly affected by these revisions. The general hourly rate, currently $3.00, will rise to $3.30 on 31 March 1981, and to $3.50 on 1 October 1981. The student rate will rise to $2.45 on 31 March and then to $2.65 on 1 October, from the current $2.15 per hour. This applies to people under 18, working during school vacations, or 28 hours a week or less during the school year. In all other circumstances, students must be paid the general hourly rate.

The rate for persons serving liquor will rise to $2.80 and $3.00 on 31 March and 31 October respectively, from the current $2.50 per hour. Learners, with a current minimum of $2.90, will be entitled to a minimum rate of $3.20 and then $3.40 on the same dates. The minimum rate for construction workers, now $3.25, will rise to $3.55 on 31 March and $3.75 an hour on 1 October 1981. There is no change proposed at this time in the harvest worker minumum wage, pending consultations with the agricultural sector. The minimum wage is established by the minister under section 23 of The Employment Standards Act.

Employment Agencies Act. The minister has announced that he is reviewing the Employmen Agencies Act to respond to allegations that some employment agencies are discriminating against minority and female applicants at the request of their employer clients. The minister said that the results of a recent Canadian Civil Liberties Association survey of agencies across Canada "suggested a highly disturbing pattern of discriminatory practices, through which employers can successfully shield themselves by persuading employment agencies to screen out unwanted members of minority groups. The survey

results seem to confirm the existance of widespread and active discrimination on the part of those agencies who are prepared to comply with discriminatory job orders," he said.

Dr. Elgie pointed out that the Ontario Human Rights Code explicitly prohibits discrimination by employment agencies. In addition, the Employment Agencies Act now stipulates that a license may be refused to an employment agency if the past conduct of the agency affords reasonable grounds for the belief that they will not carry on the agency in accordance with law and with honesty and integrity. Detection of discrimination by employment agencies is made difficult by the fact that there is no requirement for agencies to keep records of their activities in receiving and pursuing job requests. As a result, "the individual victim of discrimination has no firm evidence upon which to seek redress, and indeed may be totally unaware that discrimination is being practiced," said Dr. Elgie.

The minister intends to bring recommendations for amendments to the existing law before Cabinet as soon as possible. "On the basis of the information before me," he said, "I believe that agencies should be required to keep more complete records of job orders from employers, applications from employees as well as all referrals of applicants for job interviews. Such records would permit regular audits of agencies' practices by ministry staff, to determine whether or not discrimination was occurring. Where the records revealed a pattern of discriminatory conduct, appropriate remedial action could then be taken".

Natural Resources

Sportfishing Survey. A survey on sportfishing in Ontario will be carried out early in 1981 by the ministry in conjunction with the federal Department of Fisheries and Oceans, Natural Resources Minister James Auld announced recently. "The last survey was carried out in 1975, and up-to-date information is required to manage effectively for the demands that will be placed on Ontario's fisheries in the next decade," Mr. Auld said. Questionnaires will be mailed to two groups: 7,500 non-residents chosen from 1980 Ontario angling licence holders, and 40,000 randomly chosen Ontario residents. Not all of the Ontario residents receiving the questionnaire will be anglers. The participation in the survey by non-fishing residents is necessary to get a cross-section sampling for unbiased results. Non-fishermen will be required to answer only a small section of the questionnaire.

"I would ask that those receiving questionnaires respond as fully as is asked of them, and that they return them as soon as possible," Mr. Auld said. Results of the survey should be available to the public by mid-year, and will include estimates of the number of anglers using specific geographic areas, their levels of activity, success rates and preferences. The 1975 survey indicated that more than 3.4 million anglers annually spend 63 million days in pursuit of fishing. That is an average of 18.5 days a year per angler.

Fishing Division 29 Clarified. In response to requests from anglers for clarification of a new division of fishing waters in Eastern Ontario, the minister described the area of the division, which is number 29, along with season dates and restrictions. Division 29 comprises the parts of Frontenac, Lennox and Addington Counties north of Highway 7 and includes the townships of Ashby, Denbigh, Effingham, Abinger, Miller, North and South Canonto, Anglesea, Barrie, Clarendon, Palmerston, and the parts of Kaladar, Kennebec, Olden and Oso that lie north of Highway 7. The lake trout season in Division 29 will run from 14 March to 8 September. Only one fishing line will be allowed per person for fishing through the ice for all species from 14 March to 30 April, Mr. Auld said.

The daily limit will be one lake trout per person during March and April, and two per person from 1 May to 8 September. The use of herring for bait is prohibited in Division 29. In Divisions 9 and 10, adjoining 29, the split season for lake trout will remain as it was in 1980. The 16-day winter season will open on 7 February and close on 22 February opening again on 6 June. Creel limits and bait restrictions in Divisions 9 and 10 will be the same as in 1980. The 1981 Fishing Summary of the Regulations will soon be available wherever Ontario fishing licences are issued. It details limits, bait restrictions, areas, seasons, and offers other general information.

New Splake Controls. Owen Sound and Colpoys Bay have temporarily been closed to commercial fishermen to ensure the survival of sufficient potential breeding stock of splake, Mr. Auld confirmed recently. For anglers, and commercial fishermen, a closure will be in effect this year from 1 October to 30 November in Division 16, Georgian Bay, for lake trout and splake. Some of the splake have now reached nine pounds. There are several potential spawning sites in Owen Sound and Colpoys Bay and the ministry will closely monitor the development of spawning stocks. The closures will provide protection during the spawning period. The splake are very vulnerable at this stage and loss of egg-producing potential would seriously set back the ministry's splake program. Mr. Auld said that a watch will be kept on the angler harvest in the two bays. If additional measures are necessary to protect the splake, a longer closed season, or a reduced creel limit may be imposed.

Northern Affairs

Innovative Water Project for Serpent River. Work is substantially complete on the first phase of a pilot water project in Serpent River, located approximately 30 kilometers south of Elliot Lake. The ministry is providing $100,000 for the first phase of the innovative project, which provides for the continuous circulation of fresh water in the community's water system. The Ministry of the Environment is supervising design and construction of this phase; the Township of North Shore will be responsible for implementing the second phase of the system and for monitoring its effectiveness, once complete. Northern Affairs Minister Leo Bernier pointed out that the object of the project is twofold: to eliminate disruption in the water supply caused by freezing pipes and to develop a prototype project that may have future application as a low cost servicing alternative in smaller communities across the north.

Revenue

Seniors to Receive Property Tax Grant Installments. Approximately 520,000 seniors who qualified for their 1980 Property Tax Grant will find a cheque in their mail box in April. The cheque (of up to $250) will be the first installment of their 1981 Property Tax Grant and will be calculated automatically as one half of their 1980 grant. In the fall, they will each receive an application form which, when processed will make up the balance of their 1981 Property Tax Grant. "Previously, seniors had to file a federal income tax return in order to receive their Ontario tax credits," Revenue Minister Lorne Maeck said. "Under the new Ontario Tax Grants program, the interim Property Tax Grant will arrive automatically in April to more closely coincide with the time when most people are paying their interim municipal and school tax bills".

Seniors who turn 65 after 1 January 1981 will not receive an interim grant. Applications will be mailed out in the fall of 1981 so that they can apply for their full 1981 Property Tax Grant. The Property Tax Grant is part of an enhanced assistance program offered by the Ontario government for the province's senior citizens. The program also includes an annual $50 Sales Tax Credit which will be mailed automatically to all Ontario seniors on a date to be announced. These two grants of up

to $550 replace Ontario Tax Credits previously claimed by seniors as part of their income tax return. For further information contact the ministry's toll-free, multilingual Information Centre:

-- In Metro Toronto, dial 965-8470

-- In area code 807, ask operator for Zenith 8-2000

-- In all other areas, dial 1-800-268-7121

Transportation and Communications

Metro Transit Subsidy Increased. Based on the formula established under the provincial government's urban transit assistance program, Metro Toronto will get a 15 to 23.3 per cent increase in operating transit subsidies this year, Transportation and Communications Minister James Snow announced recently. The assistance formula, established four years ago, calls for a basic annual operating subsidy of 13.75 per cent of Metro Toronto's transit operating costs -- which includes salaries, fuel, maintenance, etc. "The formula was initiated to keep pace with inflation, and supplemented in 1979 to enable municipalities to face any unusual local inflationary costs," Mr. Snow said. "In dollars, we estimate Metro will receive $41,400,000 as compared to $36,000,000 last year. I say 'estimate' for the single reason that while we've set the amount aside, it can only be an estimate until such time as all the bills are in.

"In addition," the minister said, "there's $3 million in reserve, monies which can be tapped just as soon as the City of Toronto and the Metro boroughs and cities can agree on mutually satisfactory means to further support the new rapid transit line already in place -- the Spadina. By this I mean, providing feeder service, meeting density needs, all designed to attract additional ridership, in short, upgrade the line's performance. Once that agreement has been reached, the total operational subsidies will be $44,400,000 or an increase of 23.3 per cent". Noting there have been charges to Toronto Transit Commission's five-cent a ticket fare increase had been dubbed "counter-productive" the minister said, "it's interesting, in view of the fact that since 19 February of last year, gasoline prices have climbed 28 cents a gallon. That's an increase of 26 percent in less than a year. For that reason, I find it difficult to believe a 13 per cent increase in TTC fares over two years will drive transit riders back to their cars".

3. *PROCLAMATIONS*

The Metric Conversion Statute Law Amendment Act, 1978. This Act, being Chapter 87 of the Statutes of Ontario, received Royal Assent on 15 December 1978 and is effective on proclamation. The Ontario Gazette dated 17 January 1981 reports that sections 19 and 20 of the Act have been proclaimed effective 30 December 1980. Section 19 amends subsection 3 of section 2 of The Private Sanitaria Act and section 20 amends various sections of The Public Health Act to metric measurements.

The Limited Partnerships Act, 1980. This Act (Bill 85) received Royal Assent on 14 November 1980 and is effective on proclamation. The Ontario Gazette dated 17 January 1981 reports that the Act has been proclaimed effective 31 December 1980.

The Beef Cattle Marketing Amendment Act, 1980. This Act (Bill 152) received Royal Assent on 14 November 1980 and is effective on proclamation. The Ontario Gazette dated 17 January 1981 reports that the Act has been proclaimed effective 31 December 1980.

The Live Stock Community Sales Amendment Act, 1976. This Act, being Chapter 46 of the Statutes of Ontario received Royal Assent on 15 June 1976 and is effective on proclamation. The Ontario Gazette dated 17 January 1981 reports that the Act has been proclaimed effective 31 December 1980.

The Live Stock and Live Stock Products Amendment Act, 1980. This Act (Bill 26) received Royal Assent on 1 May 1981 and is effective on proclamation. The Ontario Gazette dated 17 January 1981 reports that the Act has been proclaimed effective 31 December 1980.

The Metric Conversion Statute Law Amendment Act, 1978. This Act, being chapter 87 of the Statutes of Ontario, received Royal Assent on 15 December 1978 and is effective on proclamation. The Ontario Gazette dated 17 January 1981 reports that sections 1 to 5 and 7 to 10 of the Act have been proclaimed effective 31 December 1980. The above referenced sections deal with legislation under the Ministry of Agriculture and Food.

4. *THE FEDERAL SCENE*

RCMP Service To Cost More. Proposed increases in the cost of RCMP services to eight provinces and more than 200 municipalities are reasonable, according to federal Solicitor General Robert Kaplan. He said in an interview recently: "It's still going to be less expensive to use the Mounties". Attorneys-General from all provinces but Ontario and Quebec, met in Montreal and decided to reject the federal proposal. The new proposal is that when the current contract expires on 31 March, the provincial share of costs rise to 75 per cent from 56 per cent. The proposal would mean that in Alberta alone, the province's bill would increase to nearly $52 million from $27 million over a year. Municipalities which use the RCMP as their police force are complaining about proposed cost increases as high as 154 per cent.

Municipal Workforce Decreases. Municipal government employment across the country decreased by 4.1 per cent in the third quarter of 1980 but the payroll costs for the local governments rose by 3.4 per cent, Statistics Canada reported recently. The number of workers employed in general municipal government services decreased to 280,571 by the end of September compared to 292,632 in June. The information was obtained by the government statistical agency in a survey of 4,076 municipalities.

5. *NOTES FROM THE PROVINCES*

Alberta. Alberta's local authorities board has recommended, after two years of study, that the City of Edmonton be allowed to more than double its size by annexing the City of St. Albert, the Town of Sherwood Park, most of two bordering counties and a large industrial area known as Refinery Row. The annexation, if approved by the provincial government, would increase Edmonton's size to 830 from 330 square kilometres and increase the city's population by about 90,000 from its current 500,000. Municipal Affairs Minister Marvin Moore said a government decision cannot be expected for at least six months.

Manitoba. Manitoba's cities, towns, villages and municipalities will receive payments in 1981 estimated at $25.1 million, to be distributed through the Provincial-Municipal Tax-Sharing program, Municipal Affairs Minister Doug Gourlay and Urban Affairs Minister Gerry Mercier announced recently. The ministers said that the 1981 funding represents a 4 per cent increase over the $24.1 million distributed in 1980. They said the payments involve the allocation of 2.2 points of personal income tax and one point of corporate income tax to the local governments. Payments are made on the following basis:

-- A Basic $21 per capita payment to all organized municipalities and to the Minister of Northern Affairs on behalf of unorganized territory, up by $1 over the 1980 rate.

-- In addition, an urban services supplement is to be provided to cities, towns, villages and urban local government districts. The supplement remains unchanged from 1980 at $3.75 per capita for eligible communities up to 5,000 population and $5.25 per capita for communities with 5,000 or more population.

-- The ministers said that distribution of the tax-sharing payments is based on 1976 census population data, adjusted to exclude military population, and to reflect changes in municipal boundaries. Payments are to be made in July 1981.

Saskatchewan. Rural Affairs Minister Edgar Kalding recently announced modification to the province's revenue sharing program as it affects rural municipalities. "I am pleased to respond favorably to formal requests by the Saskatchewan Association of Rural Municipalities (SARM) and their member municipalities, for the pooling of funds for the purpose of reconstruction and construction of farm access and primary grid roads," the minister said. "This policy change will further enhance the autonomy of local governments by allowing them to determine their own priorities in road construction and reconstruction, allowing them to develop their road construction program according to local needs". The minister added that there is in excess of 54,000 km of designated municipal roads in Saskatchewan and the province provides grants for the improvement and construction of these roads. Under the province's revenue sharing program, Saskatchewan Rural Affairs distributes annual grants to rural municipalities. The total money available is determined by a formula which reflects the strength of the provincial economy and allows all municipalities to benefit from Saskatchewan's prosperity.

6. *VIEWPOINT*

Council Must Have Final Say. From an editorial in the Windsor Star, 10 January 1981:

"Ald. Ron Wagenberg's motion for special legislation to allow city council to take over the duties of the committee of adjustment must be seen as a long-overdue attempt to end a bypass of council's authority. All too often city council has found itself in the embarrassing position of being unable to act against committee decisions which clashed with council's judgment. The committee acts independently of council even though council appoints its members. No council members may serve on the committee and there is no appeal against its decisions except before the Ontario Municipal Board (OMB).

"Ostensibly the committe's role is to deal with minor variances in zoning bylaws. But since there is no definition in its mandate of the work 'minor', the committee has often made decisions on matters involving millions of dollars. For example, as Wagenberg noted, a few years back the committee was ready to approve a bylaw change that would have allowed the construction of a hotel on the north side of Riverside Drive at Dieppe Gardens. It was only after the vigorous intervention of council, that wanted the site to be integrated with the park, that the committee refrained.

"Late in 1979, the committee approved zoning changes that would have permitted the developers of two buildings at the Patterson Collegiate site to raise the structures to 27 and 32 storeys respectively. The site was zoned for eight and nine storey buildings. City council appealed the committee's decision to the OMB, and the developers, fearing delays, applied for zoning changes that would allow instead two 22-storey towers to be built on the site. Those changes were approved by the OMB. In the apartment building now under construction at the site of the old Norton Palmer hotel, the committee approved 12 variations, all minor, but which, in total, meant a major change to the structure.

"These and many other committee decisions cannot be deemed 'minor' variations of the city's planning bylaws by any stretch of the imagination. The committee's role can best be gleaned from that fact that, from 1970 to 1979, city council approved only five of 21 major highrise buildings in the core city area that did not conform with existing planning bylaws. The other 16 went ahead by bypassing council through the committee of adjustment. Ald. Wagenberg sees the authority of those elected to city council being eroded by an appointed group and rightly wants to correct that condition. The surprising thing is that four out of nine council members who attended Monday's meeting failed to see his point and voted against it.

7. *DID YOU KNOW?*

National Non-Smoking Week. Canadians have the dubious honor of being the highest per capita consumption in the world, according to the Metro Toronto Interagency Council on Smoking and Health. In a statement released by the council in preparation for National Non-Smoking Week on 18-24 January, Marilyn Bowers, co-chairman of the council said that "forty-two per cent of Canadians over the age of 14 smoke and over 50,000 Metro high school students alone smoke cigarettes". The agency is particularly concerned about the increase in the number of female smokers and their higher consumption of cigarettes per day. In the U.S., the American Surgeon General has actually called lung cancer among females an epidemic.

In an attempt to convince the younger age groups, particularly females, not to take up the smoking habit, the council dedicated the kickoff event to school age children. Elementary school, junior high and high school students have been encouraged in the past few weeks to enter designs for logos, posters, limericks and jingles incorporating the slogan "Why you shouldn't start smoking" into their projects. These entries will be displayed during the week at the Ontario Science Centre along with the Ministry of Health's Smoking Awareness display geared at adolescents.

New Test Checks for Lung Problems. A new breath-measurement test developed by Dr. Noe Zamel and a team of researchers at the University of Toronto can help smokers determine whether they have lung abnormalities before they cause permanent damage. These new tests could easily be made available to hospitals across Metro Toronto in the near future because of the relatively inexpensive cost to perform them. They will measure obstructions in the small airways of the lung before the patient feels the usual coughing on heavy breathing symptoms of bronchitis, asthma or emphysema. If the patient smokes, most of the condition detected by the new tests can be improved in a few years through smoke cessation. To help these patients quit smoking, Dr. Zamel plans to develop smoking cessation clinics by the end of this year at the Toronto General Hospital. These clinics will be the first of their kind, with tailor-made programs to fit the specific needs of their participants.

8. *ASSOCIATION NEWS*

U.D.I. The Urban Development Institute of Canada will hold a national conference at the Toronto Inn-on-the-Park Hotel, on 2-5 May 1981. The theme of the conference is "Canada Builds: The Development Challenges of the 80s". For further information contact UDI Canada, 151 Slater St. Suite 204, Ottawa, Ontario, K1P 5H3.

N.O.M.A. The Northwestern Ontario Municipal Association will hold their 1981 annual conference in the Airlane Hotel, Thunder Bay, on 7-9 May 1981.

Q.W.L. The Canadian Council on Working Life Concerns and the International Council for the Quality of Working Life are sponsoring an international conference on the quality of working life. The conference will be held at the Harbour Castle Hilton Hotel, Toronto on 30 August to 3 September 1981. The conference is for managers, workers, trade unionists, professionals and other persons involved in and committed to improve the quality of working life, and for others new to the quality of working life field and interested in sharing existing knowledge in the subject. For information, contact: QWL and the 80's, 252 Bloor St. W., Toronto, M5J 1V6.

9. *PEOPLE AND PLACES*

Residents of the County of Simcoe have access to their history at Simcoe County Archives. The archives are a fascinating place with enough historic recordings to present a clear picture of the county's yesteryears. The archives are open from 9 a.m. to 5 p.m. Tuesday through Saturday.

A Region of Sudbury survey shows more than 80 per cent of residents want more municipal spending for creation of new employment opportunities in the area. Other items where more than 50 per cent of residents (the survey covered 749 residents) feel there should be more spending including senior citizen homes, roads, public health, creek and river flood control, sidewalks and curbs. The survey also shows regional residents want less spending on welfare and arenas.

Sault Ste. Marie city council have given three readings to a bylaw regarding the revitalization of the city's downtown core.

Brenda Sigourin has resigned as deputy clerk for the Town of Wasaga Beach due to a move to the Kingston area and clerk-administrator Ron Raynor is looking for a replacement.

Brian C. Switzer has been appointed clerk of the City of Kanata effective 3 November 1980. (15/2).

Simcoe Centre MPP George Taylor was the guest conductor of the Huronia Symphony Orchestra in Barrie recently.

Thorold taxpayers will still pay their taxes in two installments each year. Alderman Art Whelan said: "I think it's unanimous we should stay with the present system and defend it to the last administrator".

Trenton (Ontario's newest city) has called tenders for the construction of the city's centennial project -- the Centennial Amphitheatre to be located in Centennial Park.

Jackie Wagenaar has been hired as Erin Township's first deputy-treasurer. Mrs. Wagenaar has been employed with the township since April 1979 as a bookkeeper.

Newly-elected alderman Rob Warman of the City of Barrie has been re-elected president of the Kempenfelt Bay District of Boy Scouts of Canada.

Welland city council voted to hold a recount of ballots from the Ward 4 aldermanic contest in accordance with section 83(2) of The Municipal Elections Act. Alderman James Chalmers voiced his firm opposition to the recount: "As a taxpayer in this city, I am opposed to our money being used for a recount".

William Whetung was honoured at a testimonial dinner in Lakefield recently by Premier William Davis, Indian leaders and local dignataries for his 30 years of service to his community.

Chuck Wills has been appointed director of finance and administration for the City of Peterborough succeeding Don Hill who retired at the end of November 1980. Mr. Wills was formerly budget manager with the Region of Ottawa-Carleton. (65/2).

Geoff Wilson, former city administrator for the City of Peterborough, has been appointed Brantford's first administrator. Mr. Wilson said the switch back from private to municipal work was because "I enjoy the municipal field". (27/2).

Robert J. Wilson, formerly Labour Relations consultant with the Association of Municipalities of Ontario (AMO), has now joined William J. Milks and Associates Ltd., 88 University Avenue, Suite 604, Toronto, Ontario, M5J 1T6, and will continue his work in all aspects of municipal manpower management and labour relations.

Quote of the Week. A newly-elected councillor at his first council meeting:

"Isn't it amazing? No matter what happens, where it happens, or to whom it happens -- it just means an increase in taxes".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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26 January 1981

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1. *AROUND THE MINISTRIES*

Agriculture and Food

New Grading System for Tomato Industry. Agriculture and Food Minister Lorne Henderson announced that agreement has been reached between the Ontario Vegetable Growers' Marketing Board and the Ontario Food Processors' Association on the

adoption of a new tomato grading system for Ontario. The province annually produces over 450,000 tons of tomatoes for processing and the new grading system will be implemented for the marketing of this crop in 1981. A major benefit of the new system will be to grade tomato colour levels objectively by the use of electronic Agtron instruments. Also provision has been made for processors to contract under two grading systems, the second of which has been designed to help increase the production of tomato paste products in Ontario. Currently approximately $25 million worth of such products are imported into Canada annually. The upcoming grower-processor price negotiations for the 1981 tomato-for-processing contracts will be based on the criteria of the new grading system. Details of the two new grade systems will be made available to the members of the Ontario tomato industry in the near future.

Education

A Guide to Bill 82. The ministry has published an information leaflet regarding Bill 82. It is an Act that ensures that every exceptional pupil in Ontario receives an education suited to his or her needs and abilities. The Education Act, 1974, contained only permissive legislation for special education. A school board could, if it wished, provide special education programs and special education services for its exceptional pupils. Although most boards provided some programs, Bill 82 removes the optional status of special education and makes it the definite responsibility of all school boards to provide special education programs for the students. Bill 82 ensures increased access of all Ontario school age pupils to a publicly supported education, regardless of the pupil's special needs; the provision of special education programs and special education services that meet the needs of exceptional pupils; involvement and participation of the parents or guardians of exceptional pupils in the assessment, identification and placement of such pupils, including the right to withhold permission for a particular placement and the right to require a review of the pupil's placement at any time.

Bill 82 provides:

-- that every child of school age must be enrolled in school upon presentation by the parent or guardian;

-- effective 1 September 1985, public and separate school boards will be required to provide for the education of their trainable retarded pupils;

-- effective 1 September 1985, the existence of an exceptionality no longer will be a justifiable reason for not receiving instruction from a school board;

-- it is possible that, in a small number of cases, it could be found that a particular child is a "hard to serve pupil" who cannot profit from institution. In these cases the school board will assist the parent or guardian to locate appropriate care or treatment services. An appeal mechanism is available where the parent or guardian disagrees.

An "exceptional pupil" means a pupil whose behavioural, communicational, intellectual (including the intellectually gifted), physical or multiple exceptionalities are such that he or she is considered by a board committee to need placement in a special education program. A "special education program" means a an educational program that is based on and modified by the results of continuous assessment and evaluation and that includes a plan containing specific objectives and an outline of educational services that meet the needs of the exceptional pupil. For further information contact one of the ministry regional offices in Toronto, Ottawa, Sudbury, North Bay, Thunder Bay, or London.

Energy

Guelph Solar House. A new passive solar energy home, designed to cut heating costs by almost 40 per cent, was officially opened in Guelph on 16 January by Energy Minister Robert Welch. The solar house is one of a series of 21 demonstration units being constructed across the province under the Canada/Ontario energy demonstration agreement. This conservation and renewable energy demonstration project is funded jointly by the provincial and federal governments and administered by the Housing and Urban Development Association of Canada (HUDAC). Funds totally $200,000 have been allocated to 14 builders to cover the incremental costs of designing and building solar houses in Ontario. The Guelph home was designed by architect J. C. Somfray and built by Dira Construction of Guelph. "Home heating is costing us $2 billion this year in Ontario," Mr. Welch said. "Savings of the magnitude offered by the use of passive solar techniques are obviously important -- and doubly important where they can be applied to displace oil".

Mr. Welch pointed out that Canada imports almost half a million barrels of oil every day and that the Government of Ontario is committed to helping the country achieve oil self-sufficiency by the end of this decade. Compared to a "standard home", the Guelph solar house will save its owners nearly $250 a year in fuel costs -- at today's prices. The passive solar system designed for the Guelph house allows the building itself to collect and use solar heat without the need for solar collector panels or other solar equipment. HUDAC will monitor the solar house for two years and make the performance information available to the builders in the province.

Project Heat Save for Brantford. The minister has announced the Project Heat Save, which offers free advice and assistance to homeowners in reducing heating costs, will arrive in Brantford on 28 January. The ministry's Heat Save project, which is being undertaken in cooperation with the city's Public Utilities Commission, will hold clinics from 28 January until 14 February at which Brantford homeowners can visit and receive advice about energy conservation from specially trained personnel. The Heat Save clinics feature the use of aerial thermograms -- "heat pictures" which show each home and building in Brantford. The grey and white shadings on these thermograms illustrate the degree of heat being lost from buildings within the urban area of the city. Homeowners are invited to spend about 20 minutes with a project officer and have the thermogram showing their residence interpreted for its heat loss. The same project officer will provide information on practical steps to improve the insulating value of the home, as well as the approximate costs involved and the annual saving in fuel which could be expected to be achieved.

Environment

The Environmental Assessment Act. A skills development course on the Environmental Assessment Act for municipal administrators, engineers and planners will be held 9 and 10 March 1981, in the Macdonald Block, Queen's Park, Toronto. This will be a practical skills related course designed to assist municipal administrators, engineers and planners in developing skills in carrying out responsibilities under the EA Act. Topics to be discussed:

-- What you have to know about the Act, the decision-making process and the regulations.

-- Class environmental assessments and how they will work for municipalities.

-- Practical approaches to doing environmental assessments, and much more.

Registration limited to 50 participants. Register early by sending fee of $125.00 to: Registration Secretary, Training and Certification Section, Ministry of the Environment, 7th floor, 135 St. Clair Avenue West, Toronto, Ontario, M4V 1P5. Make cheques payable to "Training and Certification Section, Ministry of the Environment". For further information contact: Mr. C. J. Paulter, at the above address or phone (416) 965-3198.

Government Services

Contract Award. Government Services Minister Douglas Wiseman has announced that a $395,640 contract has been awarded to Big H Construction of Toronto for the construction of updated facilities at the Biogenic Laboratory on Resources Road, Etobicoke. Big H Construction submitted the lowest of 10 bids received, the high being $534,000. The construction project is designed to facilitate and improve safety for the genotoxicity testing program carried out by the Ministry of the Environment. Work on the contract will start by the end of January and completion is expected by July 1981.

Health

Voluntary Accreditation Program. Health Minister Dennis Timbrell announced recently that an accreditation program for Ontario's 43 public health units has been established and will be ready shortly for implementation on a voluntary basis. Mr. Timbrell said the program, the first of its kind in Canada, will operate as a counterpart to the well-established hospital accreditation program in Ontario. "Accreditation, a peer review process at regular intervals, with principles and standards developed by professionals who are active and knowledgeable in the public health field, will assist public health units in all parts of the province to improve the quality, efficiency and effectiveness of the services they provide," the minister said. "Public health units help people to overcome their lifestyle problems, including poor nutrition, and they provide family planning, preventive dental and home care services, communicable disease control, including immunization, as well as public health nursing and inspection services".

The new council is an independent body consisting of a nine-member board of directors appointed by professional societies, federations and associations. Co-chairman of the board of directors are Dr. Douglas A. Hutchinson, representing the Society of Medical Officers of Health of Ontario, and Dr. Terry Hicks, representing the Ontario Society of Public Health Dentists. Dr. Hutchison is medical officer of health for Middlesex-London District Health Unit, and Dr. Hicks is dental health director for public health units located in Sudbury, Sault Ste. Marie, Bracebridge, North Bay and Kirkland Lake. Secretary-treasurer is Gerald A. Skipwith, business administrator of Simcoe County District Health Unit in Midhurst.

Toronto Hospital Probe Head Named. An independent committee has been named by the minister to investigate published allegations about medical care at Toronto East General Hospital. The investigation was formally requested by the hospital board following allegations published and broadcast recently by Dr. Morton Shulman. Chairman of the committee is Charles Clark, a Windsor lawyer and former chairman of the Essex County District Health Council, and the members are Patrick Blewett, administrator at University Hospital in London and Dr. Luis Wodsworth, a haemato pathologist at Shaughnessy Hospital in Vancouver. The

committee, which is appointed under The Public Hospitals Act, has been asked to:

-- Ascertain the validity or otherwise of recent allegations in the media regarding the quality of medical care;

-- Consider the policy of the hospital as to the release of medical information, particularly in the light of the recent Royal Commission Report on the subject; and

-- Review any relevant administrative practices or procedures.

Mr. Timbrell said the committee will begin its investigation immediately and its report will be made public as soon as it is received.

Industry and Tourism

Patterns of Cooperation. Industry and Tourism Minister Larry Grossman has called for national support for a new proposal aimed at creating a viable Canadian Common Market. Mr. Grossman said Canada's senior governments should jointly establish and fund a Canadian Domestic Market Development Agency (CDMDA) to foster interprovincial trade and economic cooperation. Noting that competitive regional economic development strategies -- such as the erection of trade barriers and the restrictions of manpower mobility -- are threatening Canada'a economic viability, the minister said: "We must now, more than ever, look for what unites us, rather than what divides us. Provincial governments and the federal government have failed to recognize that our greatest strength and our greatest opportunities for the future are with each other.

"If we are to renew our faith in this nation we need a mechanism or vehicle that will enable us to build patterns of cooperation. We need a vehicle that, in the final analysis, will serve as a catalyst to create new jobs in every region of this country and enhance the quality of life of all Canadians by building inter-provincial economic linkages. We believe that a Canadian Domestic Market Development Agency could be such a vehicle," the minister said. The proposed new agency is one of 11 recommendations for a revitalized Canadian economy put forward by Mr. Grossman in "Interprovincial Economic Cooperation", a 53-page study prepared to further debate on a proposed Canadian Common Market and to promote a better understanding among governments.

Among the functions of the Canadian Domestic Market Development Agency would be:

-- to promote changes in those federal and provincial government purchasing practices that limit the ability of Canadian suppliers to obtain orders.(Total government purchases amount to about $35 billion annually, or approximately ten per cent of Canada's gross national expenditures);

-- to recommend specific programs to replace, wherever possible last year's $50 billion worth of manufactured imports with Canadian products;

-- to work with mega-project managers to maximize Canadian content. (Capital expenditures for major oil and natural gas projects over the next decade are estimated to total $210 billion); and

-- to recommend ways in which regional and provincial economic development strategies can be more complementary.

Mr. Grossman said establishment of the CDMDA would be a major step towards halting the balkanization process threatening the viability of Canada. "If the European Common Market can combine ten separate nations with different languages, cultures, histories and national aspirations into one unified economic whole, then surely we can do the same with ten provinces".

Intergovernmental Affairs

Transfer Payments. Intergovernmental Affairs Minister Tom Wells announced on 22 January that the transfer of funds from the provincial government to all Ontario municipalities this year will reach an all-time high of more than $2.2 billion. Over last year, this amount represents an increase of more than nine per cent, or almost $200 million. Mr. Wells said despite severe budget pressures, the provincial government "... has really made every effort to turn over to municipalities just as much financial assistance as our own budget would allow at this time". Mr. Wells was particularly pleased to note the largest percentage increases will be in the areas of policing, social services and health. The record amount of money to be transferred to the municipalities, the minister said, "is proof of the province's continuing commitment to ensure the best possible financial support to local governments."

-- *Police Grants*. The government will make available an additional $2 per capita or 17 per cent more money than last year, well above the current level of inflation. Municipalities now receiving $10 per capita for policing costs will see a 20 per cent improvement to $12. Those now receiving $15 will get $17 per capita. Mr. Wells said this is done in recognition "of the legitimate demand for increased support for policing costs". More than $110 million will thus be earmarked for those municipalities having their own police forces. This sum represents an increase in dollar terms of some $15 million over last year.

-- *Resource Equalization Grants*. The government will increase by some $15 million its total commitment to municipalities under the Resource Equalization Grants (REG) program. The minister also announced some important changes in the grant calculation. The discounting to 55 per cent of the value attributed to residential and farm properties will "enable us to overcome serious disparities between municipalities". The REG program will continue to guarantee, however, that no municipality will receive fewer dollars this year than last, regardless of how the new calculation might apply. REGs are designed to ensure that municipalities with a smaller tax base are compensated by the province for their lack of revenues and are able to maintain their taxes at a fair and reasonable level. With these changes, municipalities may get per capita increases of up to $7 over what they received in 1980.

-- *General Per Capita Grant*. To all municipalities and will be $78 million in total.

-- *General Support Grant*. To all municipalities and they will receive funds equal to six per cent of the net general dollar levy of last year. Total allocation is $181 million an increase of 9 per cent over 1980.

-- *Special Support Grant*. To Northern Ontario municipalities and funds equal to 18 per cent of municipalities' net general dollar levy of last year, in addition to the General Support Grant. Total allocation is $47.9 million.

-- *Density Grant*. To all qualifying municipalities. A special per capita allocation totalling about $5½ million.

Labour

Employment Standards Act. Labour Minister Robert G. Elgie recently announced new provisions relating to the terms and conditions of employment applicable to domestic workers in Ontario. These will significantly increase the protection available to household employees under The Employment Standards Act, 1974. "Because of the nature of their work, and the environment in which they perform their services, it is important that all reasonable steps be taken to protect domestic workers against exploitation and discrimination," Dr. Elgie noted. "I believe that we have been able to devise a regulation which will provide such protection, without jeopardizing their employment prospects". At the same time, the minister pointed out that Bill 209, which proposes revisions to the Ontario Human Rights Code, would extend the anti-discriminatory provisions of the Code to most domestic workers. The revised Code was introduced in the Legislature recently, and has been referred to a standing committee for consideration. The new regulations under the Act expands employment protection for domestic employees (cooks, housekeepers, nannies), who work more than 24 hours a week. It does not apply to babysitters or companions.

Northern Affairs

Go North. Five major northern Ontario travel associations will share common space at the Toronto Sportmen's Show, 20-29 March, in a "Go North" display coordinated by the ministry. Northern Affairs Minister Leo Bernier said his ministry will fund the costs of a pavilion-like structure that will take an outdoors theme approach to promoting the month's outstanding vacation possibilities. Each of the participating associations will rent its own space within an area, as will the Ontario Northland Transportation Commission and Laurentian University of Sudbury. "The Toronto Sportsmen's Show is one of the biggest and oldest in North America," Mr. Bernier said. "We tried this coordinated approach last year and found it an effective way of unifying our efforts to promote the north's exceptional travel and recreational opportunities. This year we are going a step further and taking an even more professional approach to delivering our message in what is a highly competitive market".

The minister said that as a result of the mounting costs of travelling outside of the province and Ontario's highly successful "Yours to Discover" campaign, more people than ever are vacationing in the province or considering doing so this summer. "Those of us who live in the north already know we've got the best holiday country in Ontario. Our job at the Sportsmen's Show will be to get that information across to everyone visiting the 'Go North' display."

Natural Resources

International Boundary Agreement Signed. The Provinces of Quebec and Ontario have approved a survey of the interprovincial boundary line in Lake St. Francis and in the St. Lawrence River east of Cornwall, Ontario's Minister of Natural Resources James Auld, and Quebec's Minister of Energy and Resources Yves Berube announced. The agreement just signed follows as a result of a meeting in 1978 of the provincial premiers William Davis and Rene Levesque who looked forward then toward an early settlement of the boundary question. The location of this line was agreed to in principle a year ago and was just recently surveyed and mapped. Mr. Auld and Mr. Berube said that the boundary line is a compromise taking into consideration objections raised during various consultations and brings to a close more than 70 years of uncertainty.

The agreement provides that the two governments will recommend the adoption of appropriate legislation. It is also stipulated that the boundary is drawn without prejudice to any claims which may be made by the Indians of the St. Regis Band. The agreement was signed by Ontario's Minister of Natural Resources James Auld. Quebec's Minister of Energy and Resources Yves Berube, and the Ministers of Intergovernmental Affairs of Ontario and Quebec, Thomas Wells and Claude Morin.

Snow Trails. Looking for different places to cross-country ski this year? Or perhaps you'd rather skate, snowshoe, or go on a snowmobile or toboggan ride? Whatever your preference, if you are a winter sports enthusiast you need a free copy of Winter Outdoors. Publication of the 1980/81 edition of this annual booklet, listing trails in Ontario provincial parks and on Crown land was announced recently by Natural Resources Minister James Auld. It is available from the Ontario Ministry of Natural Resources and Ontario Travel Centres. Cross-country skiing, showshoeing and hiking are permitted in all provincial parks.

Mr. Auld said groomed snowmobile trails are maintained in some parks while others offer snowmobiling on park roads where snow is more than 15 cm (6 in.) deep. "But visitors don't have to be snowmobilers or cross-country skiers to enjoy our parks in wintertime. Tobogganning, skating and ice fishing are also part of the winter scene," the minister added. Here are some of the parks and activities as listed in Winter Ourdoors:

-- Bon Echo Provincial Park, Tweed area, located on Hwy. 41, offers snowmobiling and cross-country skiing on groomed trails of varying lengths.

-- Lake Superior Provincial Park, Wawa area, located off Hwy. 17. There is a 15 km (9 mi.) loop system of groomed and marked cross-country ski trails. Unlimited snowshoeing opportunities and good ice fishing are also available.

-- The Five Point Trail System, Minden area, snowmobile trail system on Crown land with five entrances and parking lots. Variety of landscapes with one highlight being the Green Mountain lookout near Gooderham, which offers a panoramic view of the winter scenery.

Mr. Auld said that fees may be charged at some parks depending on activities offered "For example, skaters pay $2.00 per car or 50¢ per person to use our two artificial ice rinks found at Wasaga Beach and Bronte Creek Provincial Parks." Besides listing parks and trails, the booklet has helpful hints on such things as enjoying the outdoors, dressing for cross-country skiing, ways to keep warm and waxing cross-country skis.

Revenue

Municipalities and their Local Boards. The publication "Retail Sales Tax Information for Municipalities and their Local Boards" was first distributed by the ministry's Retail Sales Tax Branch in March 1978. This booklet has been revised and a number of pages reprinted, to take into account changes in legislation over the past two years. By inserting the corrected pages and discarding the outdated ones that they replace, holders of the Information Booklet will be able to keep their copy up to date. For further information contact your local Retail Sales Tax District office.

Tax Simplification for Ontario Businesses. Revenue Minister Lorne Maeck recently announced a new policy on books and records retention which will result in a significant reduction in paper burden for the Ontario business community. The central objective of the new policy, effective 2 February 1981, is to reduce and greatly simplify the ministry's requirements relating to retention of records and

books for Ontario tax purposes. With this new policy, books and records will not have to be retained for longer than five years. Among the changes will be the elimination of numerous forms. Written permission from the minister for the disposal of books and records will no longer be required. Instead, a blanket permission (a bulletin signed by the minister) to dispose of books and records if specified conditions are met, will be distributed to all Ontario businesses shortly.

"This is especially good news for people in small business who have been reluctant to destroy records," Mr. Maeck said. "The new policy we are implementing is another tangible example of Revenue's continuing commitment to reduce red tape for the business community. This particular measure will affect over a quarter of million Ontario businesses". For further information contact the ministry's toll free, multilingual Information Centre. In Metro Toronto, dial 965-8470. In area code 807, ask operator for Zenith 8-2000. In all other areas, dial 1-800-268-7121.

2. *REGULATIONS*

O. Reg. 4/81. This regulation is made under The Assessment Act and deals with the equalization of assessments made pursuant to Section 86 of The Assessment Act. It lists the classes of real property and provides the factor for all municipalities re-assessed under Section 86. (See pages 320-345 of the Ontario Gazette dated 24 January 1981.)

O. Reg. 6/81. This regulation is made under The Municipal Affairs Act and deals with tax arrears and tax sale procedures. It lists municipalities for which the tax arrears procedure of the Act shall apply and the tax sale procedure of The Municipal Act and The Education Act shall not apply. (See pages 345-352 of the Ontario Gazette dated 24 January 1981).

3. *CHANGES IN STATUS AND BOUNDARIES*

Recent OMB Decisions. To annex to the Town of Amherstburg certain lands in the Township of Anderdon and the Township of Malden effective 1 January 1981. M.8028.

-- To annex to the Town of Kirkland Lake the geographic Townships of Bernhardt and Morrisette effective 1 January 1981. M.80318.

-- To annex to the Village of Neustadt certain lands in the Township of Normanby effective 1 January 1981. M.80395.

-- To annex to the Town of Strathroy certain lands in the Township of Adelaide effective 1 January 1981. M.79307.

-- An Act to erect the Township of Gloucester into a city municipality effective 1 January 1981. Bill 170.

Hearings. To annex to the Village of Casselman certain lands in the Township of Cambridge on 16 January 1981. M.80345.

-- To annex to the Town of Vankleek Hill certain lands in the Township of West Hawkesbury on 16 January 1981. M.80393.

4. *THE FEDERAL SCENE*

DREE. The federal Department of Regional Economic Expansion is working on new "options" to make its policies for reducing regional disparities and promoting regional development more effective, deputy minister Robert Montreuil said recently. But these must fit into the federal government's general framework of financial restraint. The government's principle purpose in committing several hundred million dollars to the forest products industry has been to help raise its efficiency and cost- competitiveness, and not to encourage addition to capacity, he told the Canadian Pulp and Paper Association's technical section annual meeting. "Government programs being developed to assist the industry will be evaluated to determine their cost benefit. If we find there have been insufficient results in terms of modernized mills and significant private-sector investment, government financial support may be directed elsewhere," he said. Mr. Montreail hinted that the changes coming in DREE programs would include a program more suited to the needs of western Canada, especially since the 1980 modernization program was directed toward eastern Canada. Also, there will be more consultation with the industry, labour and the provinces.

5. *NOTES FROM THE PROVINCES*

British Columbia. The provincial government will provide at least $13 million in aid to southwestern B. C. communities damaged by floods in late December. However, Environment Minister Stephen Rogers warned that people who rebuild in areas prone to flooding could be denied compensation in the future. He said the cabinet passed an order-in-council under the Flood Relief Act authorizing the relief, which could exceed $13 million. Under a federal-provincial cost-sharing scheme, British Columbia must pay the first $1 per capita in aid, which amounts to about $2.5 million, before the federal government joins the provincial government in sharing the next $2 per capita. The federal government pays 75 per cent of anything beyond that. Mr. Rogers said municipalities should establish bylaws restricting subdivisions in areas prone to flooding.

Manitoba. The second interim report of the Manitoba Assessment Review Committee, tabled in the Legislature by Municipal Affairs Minister Doug Gourlay recently, has recommended the establishment of a single property assessing authority. Recommending the new body, to be known as the Manitoba Assessment Authority, the report indicated that it would be responsible for providing, independent of both municipal and provincial governments, current assessment rolls covering assessable property in the province. The committee reported the need for an assessment system which provides periodical physical re-assessments which are maintained current by a carefully designed computerized mass assessment system. It sees the establishment of a single authority as enabling the economic development of the required new computerized system. This system, the report states, would mean a more efficien use of specialists, technicians, and management staff through integration of responsibilities and staff of the City of Winnipeg assessor and the provincial-municipal assessor.

Prince Edward Island. Premier J. Angus MacLean has announced that the Third Session of the 55th General Assembly will be summoned for Thursday, 19 February. Following the formal opening, the Premier will move that the House adjourn until Tuesday, 24 February, at which time normal sittings will begin.

Saskatchewan. Attorney General Roy Romanow has expressed his dissatisfaction with the federal government's proposal respecting 1981-82 RCMP policing costs. The present contracts, which provide for service to the province and its municipalities, expire 31 March 1981. At present, the basic agreement for policing service is between the federal government and the provincial government. Service under this agreement is provincial service and is provided to municipalities, which have populations of 500 or less. Under this agreement the province pays $20.6 million or 56 per cent of the total cost of the service. The federal government

pays the remaining 44 per cent. Mr. Romanow said because of inflation and Ottawa's proposed changes in the methods of calculating policing service costs, the province would have to pay $36.5 million or 75 per cent of the total cost of policing service in 1981-82.

He also outlined proposed changes to municipal-federal contracts for RCMP policing service. Under the current agreements each municipality pays $17,755 for the services of each of the first five RCMP offices and $25,682 for the services of each of the sixth and subsequent officers. After 31 March 1981, the federal government has proposed that municipalities would pay $35,379 for each officer. This per member amount is 90 per cent of the estimated cost of an officer's service to a municipality. The remaining 10 per cent would be paid by the federal government. Municipalities which now incur RCMP overtime costs, accommodation costs, or municipal support service costs pay 100 per cent of these costs. Under a new agreement they would continue to pay 100 per cent.

6. *VIEWPOINT*

A Place in the Sun. From an editorial in the Barrie Examiner, 15 January 1981.

"Barrie is taking steps which could result in planning changes to allow new homes to be built, where feasible, to take advantage of passive and active solar energy for heating and other energy conservation techniques. The city's planning board, on the advice of planning staff, will first take a look at the experience of other Ontario municipalities in the field and experimental 'solar' subdivisions. In a climate such as Barrie's, even no-cost items such as home design and subdivision layout can substantially reduce winter heating bills by taking 'passive' advantage of heat generated from the sun.

"These changes include orienting homes to face in a north-south direction, having larger windows on the south side of homes and smaller ones on the north side, and designing the pitch of the roof at the proper angle so that 'active' solar hearing devices could be added later. Regulations might also include a 'right to light' clause which is designed to ensure homes aren't overshadowed by other buildings, minimizing the effects of solar energy. More substantive changes may be required to allow homes to be built to include solar heating panels and the like, active devices for gathering and using solar energy.

"If the city eventually goes through with changes necessary to allow homes to take maximum advantage of solar heating, it will mean -- a switch away from some planning concepts in vogue in the past couple of decades. For example, the use of courts, crescents and curves in subdivision streets would have to be reduced in favor of a return to a rigid 'grid' system of street layout in order to maximixe the number of homes oriented in a north-south direction. Home designs would change somewhat in order to increase the glass area facing in a southerly direction; in some cases a large part of the northern wall might be at or below ground level.

"Given the fact costs of traditional home-heating methods (oil, natural gas, electricity) are bound to increase substantially as well as the need to conserve those fuels, the city should be taking steps to allow new homes to take advantage of one of the few free energy sources, the sun".

7. *DID YOU KNOW?*

The Law and You. The Ontario government and Ontario's lawyers have teamed up to produce 13 half-hour television shows entitled "The Law and You" in cooperation

with CHCH-TV (Channel 11) Hamilton. Attorney General Roy McMurtry and John Bowlby, Treasurer of the Law Society of Upper Canada, said the programs will deal with laws that affect broad segments of society and are intended to give the audience an informed overview. The shows will be carried in prime time Sunday at 7:30 p.m. starting 18 January and run for 13 consecutive weeks. Eleven other stations will carry the series as well: Barrie, Kitchener, Kingston, London, Ottawa, Sault Ste. Marie, Sudbury, Thunder Bay, Windsor and Wingham. In a number of cases the series will be repeated later in the year. Mr. Bowlby explained that the Law Society, besides supplying a panelist to join with government experts to discuss the implications of the dramatized sketches in each show, will also offer free legal advice in a number of areas.

"The Law Society will provide free written summary legal advice to viewers who have questions of a legal nature arising out of the programs and arrangements will also be made to handle complex inquiries through the Society's Lawyer Referral Service," Mr. Bowlby said. The Lawyer Referral Service makes lawyers available across the province in specific areas of the law. Lawyers participating in the service charge only $10 for one-half hour of legal advice. Both the Ontario government and the Law Society will also make special arrangements to handle letters requesting information material. The cooperating ministries are covering the costs of the productions and the 11 television stations are donating the air time. As well, Channel 11 is supplying the host Tom Cherington and production facilities. The shows are:

-- Buying a House (Consumer and Commercial Relations)
-- Family Law (Attorney General)
-- Child Abuse (Community and Social Services)
-- Buying a Car (Consumer and Commercial Relations)
-- Trespass and Occupiers' Liability (Attorney General)
-- Minor Offences (Attorney General)
-- Small Claims Court (Attorney General)
-- Race Relations (Attorney General)
-- Injured Workmen (Workmen's Compensation Board)
-- Police Complaint (Solicitor General)
-- Legal Aid (Law Society of Upper Canada)
-- Work Safety (Labour)
-- Health Safety (Labour)

8. *METRIC MEASURES*

Retail Food Stores Conversion. Retail food stores will continue the changeover of their scales to metric units in 1982. The sale and advertising of food items individually weighed in the store will be converted to metric units, in accordance with phased and coordinated schedules spanning a two-year period starting in January 1982. These schedules have been developed by 19 district committees across Canada consisting of over 400 volunteers representing and working in cooperation with the retail food industry, the Consumers' Association of Canada, the scale industry, Consumer and Corporate Affairs Canada and Metric Commission Canada. Their objective is to see that metric conversion of food scales is achieved with minimal costs and inconvenience. Weights and Measures Regulations will be published by the Department of Consumer and Corporate Affairs defining 100 geographical areas covering the country and providing a time table for each area. The following list shows the proposed conversion periods for major population centres in Ontario, based on the detailed plans originally developed by the retail food and scale industries.

-- *Starting in January 1982*. Oshawa, Metropolitan Toronto, Brampton/Oakville, Hamilton/Brantford, Windsor and Thunder Bay.

-- *Starting Later in 1982*. St. Catharines/Niagara, Kitchener/Waterloo/Guelph, London, Sarnia/Chatham, Sudbury.

-- *Starting in 1983*. Peterborough and Sault Ste. Marie.

Other areas not listed will convert within a two-year period ending in December 1983.

9. *ASSOCIATION NEWS*

ASPA. The 1981 ASPA National Conference on Public Administration will be hosted by the Detroit Chapter of the Socety, at the Detroit Plaza Hotel on 12-15 April. The professional papers track is composed of two parts. The first part deals with clusters of papers, either formal papers or individuals in a round table discussion, which deals with one central subject. Of particular importance are the clusters of papers which deal with the concept of professionalism. The attempt is being made to begin a national dialogue in order to resurrect the concept. The second part of the track consists of individual presentation of topical papers. Tuesday, 14 April has been designated as Canada Day to draw on Canadian expertise in panel sessions in the Cleary Auditorium in Windsor. For further information contact ASPA, 1225 Connecticut Avenue, N.W. Washington, D.C. 20036.

CREA. An "All Sector National Housing Conference" sponsored by the Canadian Real Estate Association will be held at the National Conference Centre, Ottawa, on 6-8 March 1981. The Conference is a first and will provide a unique meeting place for the best of Canada's housing expertise. By bringing together informed people from a full range of backgrounds and interests, the Conference will provide a further understanding of the complexities of the challenges as well as identifying directions for action. It will focus national attention on the measures needed over the next decade. For further information contact the: All Sector National Housing Conference, The Canadian Real Estate Association, 99 Duncan Mills Road, Don Mills, Ontario, M3B 1Z2 (416) 445-9910.

KDMA. The annual conference of the Kenora District Municipal Association will be held in the Township of Ignace commencing Tuesday evening 26 February and concluding approximately noon hour on Saturday 28 February. Convention headquarters is the Northwoods Motor Inn. For further information contact David Hatch, Clerk-Administrator, Township of Ignace.

NEOMAG. Northeastern Ontario Municipalities Action Group will not only continue to live, but it may provide the stimulus for a new area of cooperation among communities in the north, says newly elected chairman Mayor Joe Mavrinac of Kirkland Lake. Throughout its history, the group's membership has been restricted to northeastern Ontario mayors and reeves with a mandate to deal specifically with transportation problems. "We realize now that because other groups such as the Federation of Northern Ontario Municipalities (FONOM) have to deal with many problems, the Action Group is necessary because of its limited scope," Mayor Mavrinac said.

10. *PEOPLE AND PLACES*

The Township of the Archipelago is located at 39A James Street, Parry Sound, Ontario P2A 1T6 (705) 746-4243 (92/15 and 16).

The City of St. Thomas is celebrating its Centennial in 1981.

Councillor Bob Ancell of Kirkland Lake has suggested an ad hoc committee to review the town's procedural bylaw which dates back to 1919, the year of incorporation.

Councillor Ancell said: "No longer can any local government confine its activities to traditional caretaker roles".

Aylmer town council has rejected the results of a municipal election referendum and given official approval to change the old town hall into a library. Residents voted 1,032 to 841 on 10 November to turn down a $300,000 proposal which would restore the old town hall.

Peterborough's Mayor Bob Barker has issued a challenge to the other mayors of eastern Ontario to meet him in a special race as part of the Kawartha International Snowmobile Races. Mayor Barker said: "I thought it was a chance to gain some publicity for Peterborough, meet the heads of other municipalities and have some fun".

A Barrie area hunter filed for a $25 bounty recently after he shot a wolf but before Simcoe County treasurer Duncan Green could process the claim, MNR informed the county that the animal was a dog.

G. Bernatchez has been re-appointed a member and re-designated chairman of the board of trustees of the Improvement District of Matachewan for the period 1 January 1981 to 31 December 1982. Joseph Gagnon has been re-appointed a member and re-designated vice-chairman and Emile Romain, William Belford and John Hagar have been re-appointed members for a like term (100/26).

Daniel Bowers has been re-appointed a member and designated as chairman of the board of trustees of the Improvement District of Gauthier for the period 1 January 1981 to 31 December 1982. William J. Rhamey has been re-appointed a member and designated as vice-chairman and Donald Gavin has been appointed a member of the board for a like term. (100/25).

The Town of Campbellford has reduced its transient traders' licence fee from $500 to $200, or one year's business tax -- whatever is greater. The town's Business Improvement Area asked for the cut to "encourage commercial development".

Brigadier-General Gerald R. A. Coffin, executive director of the Niagara Escarpment Commission died suddenly of a heart attack in Owen Sound, 8 January. Commission chairman Ivor McMullin said: "The passing of Gerry Coffin came as a great shock to all Niagara Escarpment Commission members and staff. He was a superb administrator and a gentleman who had the respect of all those who had the privilege of working with him and knowing him".

Quote of the Week. Campbellford council recently found out tht they had no legal basis to charge an impost fee of $1,000 and when they voted to abolish the fee, Councillor Frank Linton said: "How can we abolish it if it never existed".

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/5 2 February 1981

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1. *AT QUEEN'S PARK*

1981 Transfer Payments. On 22 January 1981, Intergovernmental Affairs Minister Thomas Wells, Community and Social Services Minister Keith Norton and Transportation and Communications Minister James Snow met with municipal association representatives to provide information on provincial transfer payment to municipalities for 1981. Excerpts from the ministers' statements are as follows:

Intergovernmental Affairs. "No municipal politician or staff person need to be reminded of the financial pressures which all of us face. We face them at Queen's Park, too. So does big business, small business, and virtually all citizens of the province who are the ultimate providers of the funds with which government work. So, as municipal councils study the grant figures and their ultimate budget requirements over the next few days and weeks, let me say that all of us should do so from a position of understanding:

-- understanding that severe budget pressures are not unique to municipalities, but are very real for the province too;

-- understanding that the government has really made extra effort to turn over to municipalities just as much financial assistance as our budget would allow at this time;

-- and understanding that both municipalities and the provincial government are essentially partners with the overall responsibility of providing adequate and proper service to the people who pay the bills -- the taxpayers -- within the limits of the total funds which are available.

"In 1981, the provincial government will provide the municipalities of Ontario, and their agencies, transfer payments totalling $2.240 billion. This is by far the largest amount ever allocated in this way. It recognizes the impact of inflation and other factors on budgets. It is an increase of about $195 million over 1980 transfers and it represents an overall increase of 9.6 per cent. It should be specifically mentioned that the largest percentage increases will be in areas such as police, health and social services which are facing the greatest cost increases at this time... For my own ministry I can report that the unconditional grants to municipalities in 1981 will increase from $532 million to about $582 million, a substantial increase of $50 million, or 9.2 per cent. In recognition of municipal viewpoints and resolutions, and the legitimate demand for increased support for police costs, the grant rates for the Police Per Capita Grant will be substantially increased.

"The other major initiative for 1981 is the introduction of an improved Resource Equalization Grant. I believe this is the right course for a number of reasons:

-- it provides the greatest benefits to municipalities with relatively weak tax bases;

-- it provides additional funds that are not associated with any particular service;

-- the Grants Reform Committee recommended delivery of additional funds through the Resource Equalization Grant as the grant base became more reliable. I believe that the updated factors coupled with the new policy meet this criteria. (Details on the major grant programs from Intergovernmental Affairs were included in Background 81/4, page 6).

"Over the past six months, there has been a good deal of constructive discussion about our apportionment policy. Last July, I put forward a proposal for the use of the 1980 equalization factors to determine municipal apportionment in 1981. You may recall that the basic idea was to align the method for sharing upper-tier costs with the assessment base used for local property taxation. In this way, we recognize the fundamental fact that the ability of municipalities to raise taxes on residential and farm properties is generally much less than their ability to raise taxes on commercial and industrial properties. The idea of the proposal met with a positive response both from municipal organizations such as AMO and from individual municipalities. The reaction was overwhelmingly in favour of proceeding with the system as a foundation for further reform. And so, this afternoon, I am pleased to confirm that this will indeed be the case for 1981.

"I should again point out that, in implementing this new method of determining municipal apportionment, provincial protection grants will ensure that no municipality in the province, as a direct result of the new system, will incur a tax increase in 1981. Speaking personally, I believe this approach -- coupled with other changes and improvements, like today's grants package and the ongoing reassessments under section 86 of The Assessment Act, which has been well received --

represents a strong and lasting link in the continuing chain of improving the broad structure of municipal finance in Ontario. Over the next while, we will follow our usual consultation practice by arranging for a series of technical meetings for municipal officials throughout the province on the 1981 grant and apportionment policies, so that everyone is fully aware of the impacts for their municipalities during the coming year".

Community and Social Services. "The Ministry of Community and Social Services is budgeting in the order of $540 million for transfer payment in 1981/82 for social services provided by municipalities and agencies which are cost-shared with municipalities. This represents an increase of $80 million above the 1980/81 estimates and includes adjustments for full-year costs of program changes introduced part-way through the current year, provision for general cost increases and work-load increases where applicable, and funding initiatives in the coming year. Because we are dealing with funding on a broad program basis, it will not be possible to outline today the exact amount any municipality or agency will receive next year for any particular service. General budget guidelines are being prepared for distribution, and I intend to make further details available as the ministry's plans become finalized.

"I would like now to deal briefly with the four areas accounting for the majority of this ministry's local transfer payments, namely: General Welfare Assistance; Senior Citizens; Day Nurseries and Children's Aid Societies:

-- *General Welfare Assistance*. With regard to payments made under The General Welfare Assistance Act, I have already announced a 7 per cent rate increase to be effective 1 February 1981. I should point out that there has been a substantial in-year increase during 1980/81 and we have annualized that amount for the coming year on the assumption that the effects of economic dislocation will continue to be felt during that period. I want you all to know also that I regard the 7 per cent increase as an interim adjustment and that I intend to bring forward recommendations for a further rate increase during 1981/82. With reference to subsidies paid for municipal administration, provision is made for a general program increase averaging 9% across all budgets, with individual budget approvals adjusted to remain within this total allocation.

-- *Senior Citizens*. Funding for 1981 in the senior citizens area provides for a general increase of 9%. This will, of course, involve budgetary approvals for individual homes for the aged in order to remain within the overall percentage increase.

-- *Day Nurseries*. The third major social services program funded in conjunction with municipalities is Day Nurseries. A general 9% increase will be applied. This will be in addition to the recently announced 10 new day care initiatives. Together, both will result in an approximate 30 per cent increase in provincial funding for the fiscal year beginning 1 April 1981. The new initiatives will mean an additional $10 million in funding for day care in 1981/82. Among the initiatives $3.75 million will provide for 1,500 subsidized spaces in licensed or supervised day nursery programs, and $2.4 million will help municipalities deal with inequities in funding subsidized spaces in licensed or supervised day nursery programs, and $2.4 million will help municipalities deal with inequities in funding subsidized spaces in private day care centres.

-- *Children's Aid Societies*. As you are probably aware, I have already communicated with the Children's Aid Societies that there would be a general funding increase of 8% over last year's approved budget level and explained my intentions with respect to the introduction of the new child population based formula. I am now pleased to announce that the general funding increase to Children's Aid Societies will be 9%. Among the other local transfer payment programs, no substantial changes are contemplated and it is intended that a 9% funding increase will be provided in

applicable areas. Once again I should mention that allocations to particular agencies will be determined in the course of individual budget approvals, but their overall total will not exceed this percentage.

"In closing, I should emphasize that the general guidelines I have just outlined refer to the increase in total funds available for next year from my ministry to cover, the provincial share of your full costs, including salary amounts, fringe benefit improvements and cost of merit increases. Also, I would ask you to remember that specific allocations to individual municipalities and agencies have yet to be determined through the budget approval process, based on individual situations".

Transportation and Communications. "The overall increase in transportation grants this year over last year's estimates will be about 8.9 per cent. Details are as follows:

. Municipal Airport Program:	no change from last year
. Municipal Roads Connecting Link Program:	up 7.5 per cent
. Development Roads:	up 47 per cent
. Municipal Roads Maintenance Program:	up 8.7 per cent
. Municipal Roads Construction Program:	up 6.3 per cent
. Municipal Transit:	rapid transit construction down 36.3 per cent. This is mainly because of the conclusion of major projects in Metropolitan Toronto (e.g. East/West Extension).
. Light Rail Vehicle Program (Demonstration Projects):	up a substantial 159.4 per cent due to commencement of Articulated Bus deliveries for Mississauga, Hamilton, Ottawa and Toronto.
. Capital funding for new buses, garages, etc.:	up 39.9 per cent
. Operating Maintenance Subsidy for Transit Systems:	up 18.5 per cent
. Transportation for the Disabled:	up 7.8 per cent. This new program was implemented during the last fiscal year.

"In summary, the overall Municipal Roads Program will be up 7.8 per cent and the overall Municipal Transit Program is up 11.5 per cent. It was pointed out that the most significant transfer payment in the transit portion is the operating subsidy and a letter has been forwarded to all municipalities with transit systems".

2. *AROUND THE MINISTRIES*

Education

Overseas Educational Projects. Ontario has established a new corporation to sell Ontario's educational expertise overseas. Education Minister Dr. Bette Stephenson said last week that the Ontario Educational Services Corporation will be a key element in the government's program to stimulate Ontario's position in international business. Its primary purpose will be to support Ontario's private sector companies which are conducting business abroad by making available, with government support, the resources of the province's educational system, she said. "It is becoming more and more common that countries in the developing areas of the world want not only equipment, but the training and educational expertise to operate and maintain it. A highway project, a communications system, or a petrochemical plant, might need operator and maintenance training to support the capital project -- training capability that can be found within Ontario's educational system," Dr. Stephenson said.

The new corporation will assist educational projects such as new schools and colleges by providing teacher training, curriculum development, space and institutional master planning and experienced Canadian staff at all levels of an institution's operation. There may also be an opportunity for the corporation to assist overseas countries that are critically short of teachers, by supplying experienced and capable Canadian teachers. Duncan D. C. McGeachy, a London, Ontario businessman, has been appointed chairman of Ontario Educational Services Corporation and will head the corporation's 13-member board of directors which is composed of representatives from government and industry.

Health

Northern Health Services. Ontario plans to spend an extra $15 million for major improvements in health services in northern Ontario this year. The program, sponsored by the Ministries of Health and Northern Affairs, involves an air ambulance network; telemedicine links between small and large hospitals; travelling teams of medical specialists; new equipment; changed rules for patients transported to distant hospitals and new clinics for smaller communities. Speaking in Sault Ste. Marie on 26 January, Health Minister Dennis Timbrell said two helicopters and two aircraft will be acquired and converted to full-time ambulance use by early spring. The helicopter will be based at Sudbury and Thunder Bay and the airplanes will fly out of Timmins and Sioux Lookout. Each will be fully equipped for medical emergencies and will be manned by ambulance attendants specially trained in air evacuation techniques. The ministry will continue to charter aircraft as backup.

Along with the full-time air ambulance, Alan Pope, Minister without Portfolio, told a Timmins audience that OHIP procedures have been changed to pay the cost of transferring patients between northern hospitals and southern or Manitoba hospitals and back to their home hospitals whether or not stretchers or continuous medical supervision are required in flight. Northern Affairs Minister Leo Bernier said in Thunder Bay that the expanded air network will be supplemented with telemedicine links which will allow staff of small community hospitals to have audio-visual links to consult specialists in larger hospitals for advice on specific patients conditions.

As well, Revenue Minister Lorne Maeck told a North Bay audience that the underserviced area program will be expanded to pay for teams of specialists to assist smaller and remote communities on a scheduled basis to work with local doctors. In Sudbury, Rene Brunelle, Provincial Secretary for Resources Development, said the program is aimed at increasing the range of care available in northern hospital

centres by attracting health professionals and improving facilities. To this end, additional dental clinics are being established; 120 special kits for air evacuation are being located in northern hospitals; a new regional hospital will be planned for Timmins; additional physiotherapists and audiologists will be recruited for the north and the Ministry of Northern Affairs will help communities with limited resources to build and outfit clinics.

Housing

Rental Construction. Excerpts from an address by Housing Minister Claude Bennett to the Metropolitan Toronto Board of Trade, 27 January 1981:

"The fact must be faced that rental construction on the whole has become almost uneconomic in terms of the rent return required to make new projects financially viable for investors. There are some, even in the private sector, who feel that the removal of rent controls would not achieve a quick turn-around in construction as long as our present high mortgage interest rates continue. I would be less than honest with you if I predicted any drastic changes in the present rent review legislation in the short-term future. As you yourselves have pointed out, movement in this direction is one that would affect about 50 per cent of the households in Metro Toronto. It is a matter of serious financial concern to a great many people and an extremely sensitive political issue.

"The possibility of federal assistance in relieving the current rental shortage seems very doubtful. The negative effect of dropping the Assisted Rental and the Community Services Contribution Programs have affected municipalities across the nation. Only last month there was a meeting of Ontario mayors to protest these unilateral federal decisions. My own efforts to influence the federal minister involved have met with little success and I can only conclude that the federal government will try to shift the responsibility to the provinces. But, apart from Alberta, I do not feel any province is in a position to accept the full financial responsibility in this area.

"In recent weeks you have probably noticed newspaper stories about my ministry's efforts to get rental production moving once again. Our efforts have been focussed on interest-free loans for new apartment projects in an effort to offset the current high interest rates. We have been meeting with key businessmen in financial institutions, mortgage insurance and development firms in an effort to formulate a program to stimulate construction. We have been looking particularly at this possibility in centres where rental vacancy rates are three per cent or lower. I have been gratified with the degree of positive response we have encountered during these discussions and expect to announce full details of the program this Thursday".

Industry and Tourism

EDF Funds Assist Pulp Mill Modernization. An Employment Development Fund grant of $4.65 million was announced recently for American Can Canada Inc. to assist the company with a $60 million capital expansion program to modernize its kraft pulp mill in Marathon, 250 kilometres east of Thunder Bay. In addition, the company will receive $2.35 million from the federal department of regional economic expansion (DREE) through the joint Ontario-Canada program of incentives for modernizing the province's pulp and paper facilities. Northern Affairs Minister Leo Bernier, made the announcement on behalf of the Employment Development Fund Board, which is composed of Larry Grossman, Minister of Industry and Tourism, Rene Brunelle, Provincial Secretary for Resources Development and Frank Miller, Treasurer of Ontario.

The company's production facilities to be modernized include the bleachery, and wood handling and pulping systems. Expenditures on environmental control measures will enable the company to meet Ontario standards by 1984. The modernization project will stabilize employment for 520 workers in the mill and 330 in the bush. The company will source at least 85 per cent of the program expenditures with Canadian goods and services as part of the province's Shop Canadian program. Since the Employment Development Fund program began in the spring of 1979, grants have been awarded to seven pulp and paper companies amounting to $98.167 million. Grant recipients will undertake more tha $1.25 billion in modernization expenditures through 1985. This capital expenditure will stabilize more than 19,000 jobs in the province.

Fort Erie Travel Centre Re-Opens. Mr. Grossman announced recently that the provincial travel information centre in Fort Erie has re-opened (26 January) and will remain open seven days a week, year-round, on an experimental basis between the hours of 8:30 a.m. and 4:30 p.m. The centre was previously open only on a seasonal basis between 15 May and Labour Day. The centre features an unmanned kiosk adjoined to the main building where tourists can obtain travel information 24 hours a day. The centre also provides currency exchange services for visitors. Between January and November 1980, more than six million foreign visitors entered Ontario via Fort Erie -- an increase of more than 50 per cent over the same period the previous year. There are ten Ontario travel information centres across the province where visitors can obtain maps, parks information, brochures of lodges, resorts and hotels, ministry publications and information on local attractions. All centres are accessible to handicapped people. Tourism is Ontario's second-ranking industry and is expected to rank first by the end of this century.

Intergovernmental Affairs

Parking Bylaws. In a recent letter to all municipal clerks, Intergovernmental Affairs Minister Tom Wells wrote:

"You are perhaps aware, through news reports, of a decision of the Divisional Court on 16 January 1981 involving the validity of a prosecution under a City of Toronto parking bylaw. Certain of the reports may have given the impression that municipalities do not have the authority to ticket or prosecute the owner of an illegally parked vehicle without clear evidence that it was the owner himself who did the illegal parking.

"The case may be restricted to the precise section of the bylaw in question which deals with parking meters and on the facts of the case is only applicable to a situation where the owner of a motor vehicle was not the person who parked the motor vehicle. However, in order to clarify the situation the bylaws of municipalities should be amended to indicate two points:

-- that a contravention of the provisions of the parking bylaw is an actual offence;

-- that the owner of a vehicle, who is not the driver, is also in contravention of the bylaw and guilty of an offence under the bylaw.

"I have included a suggested form of wording which has been prepared in consultation with the Ministry of the Attorney General which it is felt would be adequate to authorize the ticketing and prosectuion of an owner of an illegally parked vehicle. I would recommend that your municipality's parking bylaws be reviewed to ensure that both of the above mentioned provisions are included".

Suggested Amendments. Every person who contravenes this bylaw is guilty of an offence and on conviction is liable to a fine of .

"The owner of a vehicle that is (parked, stopped or left standing -- use appropriate wording) in contravention of this bylaw is guilty of an offence and on conviction is liable to a fine of , unless the owner proves to the satisfaction of the court that at the time of the offence the motor vehicle was in the possession of another person without the owners' consent, express or implied".

Property Interest Rate on Overdue Property Taxes. In another letter to all municipalities, Mr. Wells wrote:

"In recent weeks there has been some concern expressed over the current 1¼ per cent penalty guideline imposed on tax arrears provided for in The Municipal Act, section 553. In light of extreme fluctuations in the Bank of Canada prime lending rate over the course of the 1980 tax year and at the bidding of a number of municipalities to increase or eliminate the existing ceiling altogether, ministry staff is reviewing the entire question of interest rates on arrears. At this time there are a number of options under consideration. I expect to be able to give you an indication shortly, on the direction the province would like to proceed on this matter".

Natural Resources

Mining Act Amendment Benefits Peat Diggers. Because peat is considered a future fuel and energy source, an amendment to The Mining Act -- to exclude peat deposits from staked mining claims -- will become law later this month, Natural Resources Minister James Auld announced. After 23 January, persons wishing to extract peat from Crown lands must obtain either a quarry permit or an exploratory licence of occupation from the Ministry of Natural Resources. This requirement allows peat extraction and normal exploration programs to be conducted simultaneously. "The holder of a quarry permit or licence of occupation must rehabilitate the site once the peat has been removed," Mr. Auld said. "Some people believe the use of peat as a fuel or energy source is still 'somewhere down the line'. However, my ministry receives inquiries from people seriously considering its marketing possibilities both for fuel and ho ticultural purposes," the minister said. "I wholeheartedly support The Mining Act amendment which should encourage the potential use of this important resource," he added.

Northern Affairs

New Dental Clinic. The popular resort of Killarney will have a new dental clinic by this spring, Northern Affairs Minister Leo Bernier announced recently. The community of 450 people til now had to rely on occasional visits by a dental coach, but will soon have access to a fully equipped dental clinic located in the community centre, formerly a school. The new clinic will be adjacent to the recently-completed medical clinic built last year with a Northern Affairs grant of $8,000. Up to $12,000 will be made available for construction and equipping of the dental clinic, which will share a waiting room with the medical facility, but will have its own reception area and examining room. The new dental clinic will operate on the same basis as the existing medical clinic, with health care specialists visiting on a regular basis from Sudbury, 110 kilometres to the northwest.

TV Ontario

TVO Salutes the Handicapped. In a salute to the International Year of Disabled Persons, TVO dismantles many myths in four specials dedicated to all handicapped people and their families.

-- 10 January: "A Fine Line" was the story of two exceptional men who just happen to have cerebral palsy.

-- 20 February: "Nothing to be Sorry About" depicts four children (two deaf, one mentally retarded, and one with cerebral palsy) who have overcome social barriers because of the love and support of their families.

-- 10 March: "One of the Family" and while Anthony is one of the family, he hasn't always been. Anthony's parents speak frankly about their reaction to having a child with cerebral palsy and how they took advantage of the alternatives open to parents of handicapped children.

-- 7 April: "As Far as I Can Go" focuses on the expectations and abilities of three mentally retarded adolescents and their families. As each one struggles to come to terms with realistic hopes and fears, guts and determination help them test the limits of their abilities.

3. *THE FEDERAL SCENE*

World's Largest Windmill. The world's largest vertical-axis windmill will be built in eastern Quebec by 1983 with the help of a $17.6 million grant from the federal government. Minister of State for Science and Technology John Roberts said the Treasury Board has also approved $18.7 million in federal funding for the construction of an experimental fusion reactor, called a Tokamak, in nearby Varennes. Mr. Roberts said the two projects, to be built in cooperation with the National Research Council and Hydro Quebec, will help Canadian researchers play a more active role in the development of alternative energy sources. He noted that the vertical-axis windmill, dubbed Project Aeolus after the ancient god of wind, will put Canada into the forefront of wind turbine technology and could open vast markets at home and abroad.

The Aeolus windmill, to be built at a yet undetermined site at a cost of about $20 million, will stand 360 feet tall -- higher than Ottawa's Peace Tower. When in full operation, it will be capable of generating up to 3.8 megawatts of electricity, enough to supply the non-heating electrical demands of at least 600 homes. Resembling an upright egg-beater, the windmill will be three times as tall and 10 times as powerful as a similar turbine erected four years ago on the Magdalen Islands in the Gulf of St. Lawrence. Several other similar but much smaller windmills have been erected in Saskatchewan, Newfoundland, British Columbia and Manitoba. The minister predicted 1,000 of the larger turbine could be built across Canada by the year 2000, producing the equivalent electricity of 25,000 barrels of oil a day.

The Tokamak fusion reactor, to be built within three years for $15 million, will likely have less immediate benefits. The reactor, which will be only three meters in diameter, will not generate any energy but rather provide a research tool for experts from Hydro Quebec, Montreal-area universities and other Canadian researchers.

4. *NOTES FROM THE PROVINCES*

Manitoba. The student jury pilot project introduced into the juvenile court system in Brandon last year has solicited "positive response", and steps are now being

taken to continue the experiment for another year, Attorney General Gerry Mercier has announced.Recommendations for continuation of the project in Brandon for another school year is contained in a report on the 1979 experience by Judge Brian Giesbrecht. Judge Giesbrecht pointed out that the 1979 experiment, embracing the concept of involving a juvenile offender's peers in the juvenile justice system, was likely the first of its kind in Canada. "Although juvenile court committees have been established in different areas of Canada," he said, "to my knowledge they have been mainly composed of adults, and those committees generally do not take part in the actual court process".

A total of 108 students volunteered for jury participation, with parent's consent, from the three high schools in Brandon, and some 30 students were randomly selected by probation services to be participants. The students submitted recommendations on a total of seven juvenile cases involving driving and property offences and a total of 20 charges. In his report, Judge Giesbrecht commented: "A subjective observation of the students, by the supervising probation officers, crown attorney and myself was that the participating students took the whole matter very seriously. They appeared interested, concerned and their actions and behaviours reflected a high level of maturity".

Saskatchewan. A number of recommendations presented in the final report of the Urban Law Review Committee will become legislation, Urban Affairs Minister Walter Smishek said recently. The committee was established in 1978 to revise, update and consolidate existing legislation affecting the urban municipal system in Saskatchewan. The minister said he agrees with many of the committee's recommendations, particularly those that would provide increased autonomy for local government, less ministerial approval, improved accountability and citizen access, more freedom of information. He said recommendations such as the elimination of money bylaw votes, the option to establish an executive committee of council and a reduction in the powers of petitions, will make local councils more autonomous, and, at the same time, more accountable for their actions to the electorate. Other recommendations such as one requiring council to hold committee of the whole meetings open to the public, and another one to open municipal records to inspection by anyone, will allow the public more access to information.

One of the major recommendations is the abandoning of the term "burgess" and extending the right to vote to renters. The minister said he feels the term "burgess" is anachronistic and that in a democratic society criteria for voting should not be based on property ownership. He added that he was pleased to see that the committee no longer recommends taxing churches as it did in the interim report.

5. *VIEWPOINT*

Council's Travelling Costs. From an editorial in the Sault Star, Sault Ste. Marie, 15 January 1981:

"Mayor Don Macgregor is right to call for restraints on the spending of city council members attending out-of-town conventions, association meetings and conferences. Obviously, in this area of city spending, as much as in any other area, there have to be limits imposed that conform to a profile of tight budgeting. Pointing out that last year's budget for the 13 council members was set at $25,000 and that the city has already overspend for those trips by $15,000, Mayor Macgregor said. 'We need some kind of control to know where we're going budgetwise'. Certainly, with this kind of over-spending, tighter restraint is demanded.

"What has been proposed is that a maximum of $2,000 a year be allotted to each council member to attend conferences and assorted business meetings, that the travel allowance not be transferable from one council member to another, and that all travel be approved by council resolution. These seem to be sensible limits on trips and on spending, though perhaps travel allowances should be transferable so that if one member of council does not attend out-of-town conferences or meetings this money could be allotted to another member whose responsibilities may call for his attendance as a city representative at more than the usual number of conventions or business meetings.

"Ald. Tom Angus is right to point out that, though he is not opposed to the limits being proposed, he did feel council members should not be prevented from responsibly discharging the executive duties their membership in council might require. This concern, though, would seem to be answered by the mayor's apparent willingness to include a provision in these regulations that would allow those serving on executive committees to have access to money above the $2,000 individual limit. But limits there must be on this type of city spending. Last year, there were instances where council seemed to be too freely sending members to assorted out-of-town affairs or sending too many members in a delegation to one meeting or another. The present need for restraint in city spending doesn't allow this and council must indicate its recognition of this fact by applying regulations like those proposed by Mayor Macgregor".

6. *DID YOU KNOW?*

Public Access to Information. Kingston City Council recently approved a report of its Committee on Public Access to Information. The report includes the following:

-- Meetings of council and committee of council, including committee-of-the-whole, shall be open to the public, subject to section 2.

-- The following subjects may be discussed at committee meetings in camera, if agreed to by a majority of committee members present:

. personnel matters,
. salary negotiations,
. property matters in which premature public disclosure could cost the public money,
. matters in which public discussion could prejudice the city's legal position,
. consideration of Awards of Merit,
. matters that are specifically restricted by legislation regarding the protection of privacy,
. minutes of in camera meetings and reports presented to in camera meetings shall be available to the public when final decision is made by council, unless otherwise prohibited by law. This does not apply to labour negotiations.

-- Upon reasonable notice, any person shall be permitted, during city hall working hours, to inspect any records, plans, books, accounts, documents, correspondence and reports which have been reported or distributed to council, or a committee of council, except inter-departmental correspondence, unless such documents must remain confidential by law.

-- Final consultants' reports shall be made available to the public as soon as they have been distributed to council members and staff. Reports should be distributed as soon as practicable. This does not apply to labour negotiations.

-- Documents, reports and plans relevant to an issue being discussed at a public meeting shall be made available for viewing before and at such public meeting. This includes copies of the Official Plan and Zoning Bylaws, planning staff reports and plans to be presented at such public meeting.

-- Upon request and payment of a rate fixed by council, the clerk shall furnish within a reasonable time copies (certified if required) of any of the foregoing records, except if prohibited by law. There shall be no charge made to members of council or other city officials.

-- Complete council minutes and agendas, including schedules and reports to council, shall be available to the media and the public.

-- When dealing with the media and the public, city employees are encouraged to provide information within their realm of responsibility. Employees are urged to differentiate between their own personal opinions and city policy. Prior approval of the CAO is not required.

7. *FROM THE BOOKSHELF*

Federalism, Bureaucracy and Public Policy. McGill-Queen's University Press and the Institute of Public Administration of Canada announce a new title in the Canadian Public Administration Series. In this book, Richard J. Schultz analyses the political process that resulted in a major section of the 1967 National Transportation Act - Part III, which deals with highway transport regulation - never being implemented. In effect, he presents a case study of an act that has not become law. Two models are employed to explain the fate of Part III: the "unitary actor" model, common to the study of Canadian intergovernmental relations, and the far less commonly used "bureaucratic politics" model. Professor Schultz finds the first model leaves unanswered too many critical questions, while the second, with its emphasis on the forces that give rise to internal conflict and competition, offers a more comprehensive explanation of the stalemate that resulted in the shelving of Part III.

The author also discusses the broader issues of the underlying dynamics of intergovernmental and intragovernmental relations in Canada. His study challenges some common assumptions about the nature of the policy process within a parliamentary system, and suggests in particular that central agencies may not exercise the degree of control frequently ascribed to them and, more significantly, that power and influence are much more widely dispersed and diffused within our parliamentary system than is generally acknowledged. Richard J. Schultz is on leave from the Department of Political Science, Glendon College, York University, and is currently attached to the Centre for the Study of Regulated Industries, McGill University. ISBN 0-7735-0360-9 cloth $20.95. ISBN 0-7735-0362-5 paper, $10.95. Order from the University of Toronto Press, 5201 Dufferin Street, Downview, Ontario, M3H 5T8.

8. *ASSOCIATION NEWS*

MFOA. The Career Development Center of the Municipal Finance Officers' Association of the U.S. and Canada will sponsor four seminars on various topics of financial management on 23-26 February 1981 in Charleston, South Carolina, Consecutive scheduling of several of the seminars will allow participants to attend more than one course during the week. They seminars are as follows:

-- *23-24 February: Strategies for Improving the Productivity and Quality of Public Services*. Two-day seminar covering a wide range of management strategies for improving the productivity and quality of governmental services. Topics include:

organizational assessment, performance auditing and operations audits; program evaluation and performance measurement; technological equipment and systems; budgeting and other resource allocation systems; productivity accounting and cost accounting; performance monitoring through reporting systems; employee performance improvement. Registration fee: $175 MFOA members; $225 nonmembers.

-- *23, February 1981: Fixed Asset Accounting and Reporting*. One-day seminar examining in detail the purposes, objectives and steps in establishing, improving and maintaining fixed asset accounting systems. Topics include: planning; inventorying; valuing/lifing/coding; processing; updating. Registration fee: $100 MFOA members; $150 nonmembers.

-- *24 February 1981: Enterprise Fund Accounting and Reporting*. One-day seminar covering the application of generally accepted accounting principles (GAAP) to government enterprise funds. The provisions of National Council on Governmental Accounting (NCGA) and Financial Accounting Standards Board (FASB) pronouncements will be examined. Topics include: environment and objectives; sources of GAAP for government enterprise funds; advantages of criteria for use; financial statement presentations; appropriate financial statements; restricted assets and reserves; reporting legal compliance; statement of changes in financial position; notes to financial statements; equity transactions; reporting liabilities including revenue bonds and capitalized leases; revenue bond ordinances and indentures; budgeting and reporting budgetary information; capitalization during construction; reporting pension and other noncurrent liabilities; NOGA Statement 2 and NOGA Interpretation 2. Registration fee: $100 MFOA members; $150 nonmembers.

-- *25-26 February 1981: Computers and Information Systems: A Financial Manager's Perspective*. One-and-one-half-day seminar providing local government financial managers with management level information to understand and assess new computer and information system technologies as they apply to local government. Topics include: advances in computer hardware; changing cost structure; advances in application software; centralized versus decentralized data processing; financial information systems and revenue collection systems; automated office applications and word processing; assessment and evaluation of information systems and their costs; managing the evaluation and procurement process. Registration fee: $150 for MFOA and URISA (Urban and Regional Information Systems Association) members; $200 nonmembers.

To receive a brochure containing further information and registration details, contact the International MFOA Career Development Center, 180 North Michigan Avenue, Suite 800, Chicago, Illinois 60601 (312/977-9700). Advance registration is required for the seminars.

UBCM. As of 1 February 1981, the new address of the Union of British Columbia Municipalities will be: 313 6th Street, New Westminster, British Columbia, V3L 3A7 (604) 526-4447.

OSUM. The 28th annual conference of the Organization of Small Urban Municipalities will be held in Port Hope on 30 April, 1-2 May 1981. The theme of the conference is "The Future of Our Municipalities". For information contact Bryan Baxter, 55 King Street West, Cobourg, Ontario. K9A 2M2.

MLC. Mayor Bert Weeks (Windsor) has been elected chairman of the Municipal Liaison Committee and Controller Bruce Sinclair (Etobicoke) is vice-chairman.

MPA. The Association of Municipal Police Governing Authorities has changed its name to Association of Municipal Police Authorities.

ICURR. The Intergovernmental Committee on Urban and Regional Research has moved to Suite 625, 123 Edward Street, Toronto, M5G 1E2.

9. *PEOPLE AND PLACES*

Dr. Peter Cole has been appointed medical officer of health for the Region of Halton. Dr. Cole was formerly head of Toronto's Family Planning Service.

A conflict of interest has forced the resignation of Councillor Alvin Corboy from Macdonald, Meredith and Aberdeen Additional council. A legal opinion with regards to a justice of the peace holding municipal elected office brought about the action. Thomas MacDonald, a runner-up at the November election, has been appointed by council to fill the vacancy.

Mayor Linda Cote of Cobalt recently unveiled a comprehensive plan which will aid the municipality and its residents in the event of an emergency. Although it is Cobalt's own plan, it will fit in with the Timiskaming District Emergency Measures Organization plan.

Larry Cummins has been appointed to the Township of Anson, Hindon and Minden council to fill a vacancy created when councillor-elect Dean Elliott resigned because of a possible conflict of interest with his duties as a justice of the peace.

Frederick W. Dollman has been appointed deputy clerk-treasurer for the United Counties of Leeds and Grenville. Mr. Dollman was a former bank manager with the Bank of Montreal and joined the county 1 March 1980 as payroll and accounting clerk.

The County of Dufferin will celebrate its centennial in 1981 and centennial "trade dollars" were released for distribution recently. A total of 25,000 of the coins will be available during the centennial year and they will be legal tender from 1 January to 31 December within the borders of Dufferin. An elaborate Centennial Ball was held 24 January.

Hamilton city council has approved a bylaw to provide McMaster University with $50,000 a year for each of the next five years to hire an expert in urban studies to do research at the university. The post is in honour of former Mayor Vic Copps, who left office in 1976 after suffering a stroke.

Quote of the Week. Dave Steen in the Toronto Star:

"A privy vault is a phrase used by polite Brampton bureaucrats to describe what other folks might call 'an outhouse'.

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
3rd floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/6 9 February 1981

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1. *AT QUEEN'S PARK*

Election Call. Excerpts from a statement by Premier William Davis at Queen's Park on 2 February 1981:

"Earlier today, I visited the Lieutenant Governor to advise him that, in my view, the best interests of Ontario would be served by dissolving the current legislature

and issuing a writ for a general election. His Honour has accepted my advice and election day will be 19 March 1981. A number of factors have influenced me in reaching this decision but foremost among them were two realities which could not be ignored. The first was that a return of the Legislature under present circumstances would not be productive. We are now coming to the end of a four-year period, the normal length for a parliament in this country, and talk of the need for an election has been prevalent in several quarters for some time. The Leader of the Opposition has been working tirelessly for one, for a year. The other party in the Legislature ended the last session calling for a return to the people for a new Parliament.

"Under such circumstances, it is clear that a sitting of the present Legislature would be dominated by political rhetoric and manoeuvring as the various parties elbow each other on their way to the starting line. This is exactly what Ontario does not need at this particular time. What we do need is a new Parliament with a strong economic agenda for the next four years.

"For, the second reality is that this province and this country face very serious issues at this particular time in our history. In Ontario, if we are to continue to prosper and assert our rightful role within the Canadian federation, our Legislature must apply dedicated effort under effective leadership to those issues. The kind of political gamemanship that dominates the end of a Parliament is hardly the background against which we can best pursue Ontario's interests at this time. As Premier, I believe that we should give the people of Ontario the chance to choose now the kind of leadership they want for this province during the first half of the 1980s and which policies they endorse at this time and for the future. By having an election on 19 March, we will be able to have a freshly mandated normal spring session in an atmosphere that, hopefully, will be more conducive to a constructive and cooperative effort to advance Ontario and Canada in the years immediately ahead.

"Making that choice now, is important if we are to move ahead in 1981".

Appointments. Premier Davis recently announced the following appointments.

-- Dr. J. K. Reynolds of Toronto as chairman of the Metropolitan Toronto and Region Conservation Authority.

-- Donald H. Thornton, Q. C. of Scarborough as a full-time member of the Ontario Energy Board and Richard R. Purdue of Richmond Hill as a part-time member of the Board.

-- Earl L. Crowe of Ottawa as a member of the Ontario Council of the Arts.

2. *AROUND THE MINISTRIES*

Agriculture and Food

New Agricultural Initiatives. The Government of Ontario has announced a series of new agricultural initiatives designed to increase productivity, accelerate import replacement and expand food processing in the province. The programs are part of a $1.5 billion five-year strategic program aimed at creating jobs, reducing inflation, increasing trade and improving productivity. Announced by Premier William Davis, the programs will be carried out through the Board of Industrial Leadership and Development (BILD). Through land clearing efforts, selective drainage and farmstead improvement, the government intends to assist in upgrading one million acres of farmland in eastern and northern Ontario. An acreage improvement fund will be established to provide financing at favorable rates so that farmers in these areas may expand production of high value crops.

To replace a significant proportion of imports of perishable fruits and vegetables, the government will introduce a special incentive for building new storage facilities and replacing old ones. Incentives will also be provided to individual farmers, cooperatives and small processors to assist in expanding crop production. To expand production of such items as canned peaches, tomato paste, specialty meat products and other imports, the government will co-invest in new enterprises. This program will be aimed especially at the Niagara fruit belt, as well as other fruit producing areas of the province. The government will also discuss with the farm community, the packing industry and other interested groups long-range plans for the Toronto stockyard. The Board of Industrial Leadership and Development is a committee of the provincial cabinet and has broad responsibilities of a strategic nature aimed at consolidating and coordinating the government's total economic development.

Appointment. Dr. Ghassem Tahrani has been appointed research scientist at the Horticultural Research Institute of Ontario and his areas of responsibility are stone fruit and pears.

Colleges and Universities

Operating Grants Increased. Operating grants to Ontario's colleges and universities will be increased by 10.1 per cent for 1981-82, Colleges and Universities Minister Dr. Bette Stephenson announced recently. Tuition fees to colleges and universities will also increase by about the same percentage. However tuition allowances in the Ontario Student Assistance Program will be fully adjusted to compensate for the tuition fee increases. Dr. Stephenson said that with the increase the operating grants to Ontario universities, including the Ontario College of Art, and Ryerson Polytechnical Institute, will total $923.5 million in 1981-82, up more than $84 million over last year. The increase will bring the total college funding to $350 million, up $30 million over last year.

The increase in tuition fees will, for example, raise the fee for Arts and Science programs to about $850 from the $775 of last year. College fees will increase to $440 compared to $400 last year. On the recommendation of the Ontario Council for University Affairs, the universities will again be allowed to set their actual tuition fees up to 10 per cent higher than the formula fees without incurring any reductions in their operating grants.

Energy

Study Use of Ontario Peat. Ontario will call tenders for a study to determine potential product lines and markets for peat as an energy source, and to recommend a provincial development strategy, Energy Minister Robert Welch announced on 28 January 1981. The study, funded equally by the Ministries of Energy and Northern Affairs, will be managed by a Steering Committee comprised of the Ministries of Energy, Natural Resources, and Northern Affairs. "When it comes to peat," Mr. Welch said, "Canada has some 30 per cent of the world reserves, with the largest potential in northern Ontario. This study will determine the potential contribution this major northern natural resource can make to Ontario's energy self-sufficiency goal. Our goal, as we announced last year, is to supply 37.5 per cent of our own primary energy needs from indigenous sources by 1995".

"The development and use of peat as an energy source has not been economical to date, largely because there were cheaper, more readily available alternatives," Natural Resources Minister James Auld said. "However, the increasing cost of oil and other forms of energy makes this an opportune time to assess the potential for peat. The study will also assess what is currently known about peat in Ontario, and will determine what harvesting methods apply under northern climatic conditions, the environmental impact of each method, and the potential of rehabilitation".

As well, the study will assess the economics of peat as an energy resource and the state of the processing technology, as well as determine what additional development work is required to make the technology economically feasible. "The study will also produce a list outlining various uses for peat such as solid fuels, liquid and gaseous fuels, particle and insulation board, and horticultural peat, and assess the potential domestic or foreign market for each," said Northern Affairs Minister Leo Bernier. "This should stimulate industry development in northern Ontario, and may open up many development opportunities".

The study will culminate in a peat symposium, scheduled for the summer of 1981, when the final results of the study will be available. A second phase of the study, to be conducted in 1981/82, will be the preparation of a pre-feasibility examination of selected product lines on a case study basis.

Government Services

Tender Call. Government Services Minister Douglas Wiseman has announced that tenders have been called for the construction of an Ontario Provincial Police detachment building in Kanata, for the Ministry of the Solicitor General. The new structure will provide expanded and centralized facilities for approximately 80 staff of two OPP detachments -- Kanata and Ottawa. The building will replace leased accommodation at Bells Corners where the Ottawa OPP detachment is presently located. A new Kanata OPP detachment will also be created. The two detachments will operate independently but share common facilities such as a detention area, communications facilities, garage, lunch room and entrances.

The Kanata detachment will be responsible for policing the City of Kanata, a portion of Goulbourn Township and an annexed portion of the City of Nepean. The total area to be policed is approximately 138 square kilometres (53 square miles). The Ottawa detachment will be responsible for policing the remaining portion of Goulbourn Township, the Queensway and other provincial highways in the area with the exception of the City of Ottawa. The total area to be policed is approximately 270 square kilometres (104 square miles). Completion of the project is expected by June 1982.

Health

Placement Coordination Service. The ministry has approved the establishment of a Placement Coordination Service for the counties of Lanark, Leeds and Grenville as recommended by the Lanark, Leeds and Grenville District Health Council. The District Health Unit will operate the new program and will receive an additional $35,924 annually. Staff recruiting and funding will commence immediately and actual referrals are expected to begin during the summer. A one-time grant of $3,850 is being made to cover expenditures necessary to establish the program. The new service will assist patients requiring long-term care to find accommodation in the most suitable health care facility whether nursing home, chronic care institution or home for the aged. The program will also help chronic care patients remaining in their own homes by making accessible to them community programs like meals-on-wheels and public health nursing. The patient or client will be assessed by an appropriate community agency or by hospital staff in cooperation with the family physician. The Placement

Coordination Service will then provide the client or agency with the latest information on the types of accommodation or service available within the community. Similar placement coordination services are currently offered in nine other areas of the province.

Appointment. Judge Lawrence P. Foran of Pembroke has been appointed chairman of the Pembroke Joint Hospitals Committee. In making the appointment, Health Minister Dennis Timbrell referred to his meeting with the boards of the Pembroke Civic and General Hospitals last year. At that time, Mr. Timbrell noted that each hospital would appoint two board members with full voting privileges to sit on the board of the other hospital to ensure ongoing dialogue and cooperation. Further, the Joint Hospitals Committee would consist of five members from each hospital who would nominate the chairman, for approval by the minister, as confirmed with Judge Foran's appointment.

Housing

Rental Construction Loan Program. A $42 million provincial no-interest loan program to stimulate private rental construction in areas of low vacancy rates was announced on 29 January by Housing Minister Claude Bennett. The Ontario Rental Construction Loan (ORCL) program, which takes effect immediately, will provide an interest-free loan of $4,200 per unit towards the construction of rental housing within specified price limits. "We are optimistic that this program will result in as many as 10,000 rental housing starts this year," Mr. Bennett said. "In addition to relieving the growing shortage of rental housing accommodation, this program has the potential for generating 35,000 man-years of employment in the construction and related industries. Further, where there is a definite local need shown, we will expect that specially-designed units for the handicapped are included in the plans".

Builders will also be required to offer up to 15 per cent of the units in any complex to the local housing authority responsible for managing assisted housing in the community. If there is a need for rent-geared-to-income housing, these units would be allocated to eligible low-income families, senior citizens and individuals who require rental assistance. "To ensure that the new rental accommodation is available to those who need it most, the program will not be extended to 'adult only' buildings nor, obviously, to what could be classed as 'luxury' accommodation," the minister said. "The loans will be an incentive to get rental projects off the ground, in low-vacancy areas such as Metro Toronto, Hamilton, Kitchener, Sudbury and Thunder Bay. The assistance will also be available in smaller and rural communities where a need exists for rental housing. We have consulted with representatives of the construction industry, lending institutions and the mortgage insurance business during the development of the program and have been gratified by their positive responses".

The program, to be administered by Ontario Mortgage Corporation, will operate with a minimum of red tape. "We are limiting our regulations in order to allow the private sector the greatest possible flexibility to ensure the units consumers require will be built as quickly as possible," Mr. Bennett said. "We are providing the interest-free loans. It will be up to the developers, the lenders and the mortgage insurance people to see how these funds can best assist developers to come in at market rents". New construction projects must contain at least six units to be considered for the program. In order to qualify for loans, units must fall within maximum prices established by Canada Mortgage and Housing Corporation for non-profit housing last October.

For Metro Toronto, Mississauga and northern Ontario, north of the French River, the maximum unit prices are as follows: one-bedroom, $44,500; two-bedrooms, $48,500; three or more bedrooms, $53,000. For the remaining areas of the province the maximum prices are $40,000, $44,000 and $47,500 respectively. The loans will also be made when existing non-residential properties such as schools or commercial buildings are being converted to private rental accommodation. "We are committed to encouraging the better use of existing properties, and in some downtown areas, these is great potential for this type of conversion," Mr. Bennett said. The program will not apply to condominium projects, non-profit, or cooperative housing developments.

Industry and Tourism

Loans, Guarantees and Grants. Industry and Tourism Minister Larry Grossman recently announced a total of four loans, guarantees and grants for Kent County businesses worth $650,000. "This financial assistance will create more than 200 jobs in the area over the next five years," Mr. Grossman said. The loans, guarantees and grants are:

-- Accurcast Die Casting Limited of Wallaceburg will receive a $200,000 Employment Development Fund (EDF) grant for the company's $5.8 million investment program. Accurcast manufacturers high pressure die cast aluminum products for the original equipment markets in automotive, business machine and electrical power equipment industries. This EDF grant will create 52 new jobs.

-- Mylar 2 Mold Limited will receive a $125,000 Ontario Business Incentive Loan to finance a new facility for the production of dies and molds, and Duro-Chrome Limited, both of Wallaceburg, will receive a $125,000 Province of Ontario (loan) Guarantee to provide an additional working capital for its facility specializing in copper and chrome plating services for the plumbing, hardware and automotive parts industries. This ODC assistance will result in the creation of 51 new jobs in the two companies.

-- Another ODC incentive loan of $200,000, will be given to Motor Wheel Corporation of Canada Ltd. in Chatham. This loan will permit the company to transfer production of tubeless truck rims from its parent company in the United States to Chatham. Motor Wheel currently employs 665 people and this ODC loan will lead to the creation of 100 new jobs.

Procurement Policy Office. Mr. Larry Grossman has announced the establishment of an Office of Procurement Policy within his ministry to bolster industries in Ontario and in the rest of Canada. The policy to establish an office of Procurement Policy was originally announced in the Economic Statement delivered by Ontario Treasurer Frank Miller on 13 November as part of the Ontario government's "more aggresive 'Buy Canadian' public sector procurement policy". The new office, under the direction of Mr. John Laschinger, formerly director of trade development with the ministry of industry and tourism, "will ensure maximum impact from this new policy direction," Mr. Grossman said.

The Office of Procurement Policy will:

-- monitor compliance with the government's ten per cent Canadian preference policy which has been extended from purchases by government ministries to include purchases by provincially funded agencies such as school boards, hospitals and municipalities;

-- work with the Board of Industrial Leadership and Development, the Employment Development Fund and the ministry's small business funding programs to develop Canadian sourcing commitments by the private sector; and,

-- develop new initiatives to make public sector purchasing more effective.

Mr. Grossman also announced that the new office would work with the ministry's domestic marketing staff to establish a liaison with the federal government and other provincial governments with respect to major energy projects. "We hope to undertake positive and practical initiatives now to ensure that the benefits of those projects accrue to Canadian suppliers," he said. For further information contact: Office of Procurement Policy, Queen's Park, Toronto, telephone (416) 965-1809.

Natural Resources

Controlled Moose Hunting. Controlled moose hunts will take place again this year in the Opasatika Lake Management Unit (Wildlife Management Unit 23) and Horwood Lake Management Unit (Wildlife Management Unit 31) to relieve hunting pressure on the herds in that part of the province's northern region, Minister of Natural Resources James Auld announced recently. The areas involved are the same as last fall: South of Highway 11 between Kapuskasing and Hearst and east of the Chapleau River between Chapleau and Elsas. The controlled hunts will be during the regular moose season, which will be 18 October to 15 November in Unit 23 and 18 October to 31 October in Unit 31. Hunters who apply to the ministry's Wildlife Branch in Toronto by 20 March 1981, with proof of previous hunting experience, will be eligible for a computer draw. The draw's purpose is to limit the number of hunters in both units. Application forms may be obtained from any ministry district office.

Mr. Auld said the Unit 23 controlled hunt will be limited to 1,200 resident hunters and Unit 31 to 1,100 residents. Last year's procedure will again be followed, with selected applicants receiving a special stamp to affix to their regular moose licence. In addition, a limited number of special stamps will be allocated to resident and non-resident hunters who are clients of tourist outfitters operating in these areas. The minister said Ontario residents, who were not successful in the 1980 Opasatika and Horwood hunt draws, will be given priority in those hunts this fall if they apply. "Hunters will have to hunt in a party of two or three and share a moose," Mr. Auld said. The regulations also now require that the person who kills a moose must immediately affix his seal to the animal at the site of the kill, together with one of the other persons hunting in a party. As in 1980, once the seals are securely attached through the tendon on one of the hind legs, the corresponding moose licences become invalid. The success of controlled hunts in regulating the harvest indicates this technique can be applied elsewhere as our long-range policies and plans require it".

Education Outdoors. The Rideau Valley Conservation Authority, in cooperation with the Cataraqui and Mississippi Valley Conservation Authorities, are producing a series of 13 Conservation Education Source Books designed to clear away much of the confusing fog in the area of outdoor education. The value of the new Source Books lies not only in the wide range of natural science topics. Each subject is written for the teacher with little or no science on outdoor education experience. The information is solid yet simple with much of the ecology jargon eliminated. Each title is complete in itself with sections on Background Information, Classroom Preparation, a choice of three or more Field Activities and suggested Follow-up Projects. The series comes in a set of four binders. The first binder, containing three complete topics (Field, Forest and Wild Animals) is now available from the Rideau Valley Conservation Authority, Box 599, Manotick, Ontario, K0A 2N0 (613) 692-3571.

Transportation and Communications

Medical Requirements More Flexible. Transportation and Communications Minister James Snow has announced amendments to The Highway Traffic Act allowing for more flexibility when applying medical requirements to holders of classified drivers' licences. The amendments come into force on 1 March 1981. The minister said: "These changes will affect experienced drivers who hold or have held licences in the higher categories, and who were downgraded because they no longer met all medical requirements. I felt they should have the opportunity to make representation to the Registrar of Motor Vehicles, and, if necessary, to a hearing before the Licence Suspension Board".

The new amendments grant the Registrar the power to waive any medical requirement, except vision and hearing, in Licence Classes A, B, C, D, E and F, for drivers who:

-- produce a certificate from an appropriate medical specialist stating that, in the specialist's opinion, the applicant or licence holder is medically fit and able to function; and

-- satisfy the Registrar with evidence as to their fitness with regard to driving experience; the stability of their medical condition; their attitude with respect to their medical condition as it may affect the ability to drive a motor vehicle safely; plus any other relevant circumstances.

In addition, the HTA has been amended to allow the Licence Suspension Appeal Board to hear appeals arising out of the medical downgrading decisions by the Registrar in these licence classifications". I believe these changes will give my ministry the necessary flexibility to apply the requirements and respond to improvements in medical diagnosis, treatment and technology. At the same time, the existing standards will be maintained for new driver licence applicants," the minister said.

Treasury and Economics

Ontario Finances. On 31 December Treasurer Frank Miller released the third quarter update on the performance of the 1980 Ontario Budget and subsequent "Supplementary Measures to Stimulate the Ontario Economy" of 13 November 1980.

"The revised forecast for total expenditure is now projected at $17,221 million, an increase of $100 million over the original Budget plan. Of this total, $85 million has been provided to the Ministry of Health for the operation of hospitals and payments to doctors under OHIP. In addition, funding for social assistance programs was enriched by $15 million. Other spending pressures have been financed by an internal reallocation of funds.

"The strengthening of the province's revenue position is attributable mainly to a payment of monies owed by the federal government in respect of 1979 personal income taxes. The net change from the original Budget estimate for personal income tax payments is $97 million. In addition, the high level of interest rates in recent months has prompted an increase in the projection of interest earnings of $11 million. The Province of Ontario Savings Office also appears to be benefitting from this situation with deposits now running $20 million above the level last reported. Overall, the revenue forecast is now $68 million higher than the original Budget projection and $178 million above the level reported in the 'Supplementary Measures' despite the revenue loss of $77 million associated with the stimulatory sales tax cut announced at that time.

"For the nine months ended 31 December 1980, revenues amounted to $11,202 million or 7.7 per cent over the same period last year. Expenditures were $12,400 million, for an increase of 13.3 per cent over the same period in 1979-80".

3. *PROCLAMATIONS AND REGULATIONS*

The Mining Amendment Act, 1980. This Act (Bill 221) received Royal Assent on 12 December 1980 and is effective on proclamation. The Ontario Gazette dated 31 January 1981 reports that the Act is effective 23 January 1981.

The Highway Traffic Amendment Act, 1980. This Act (Bill 188) received Royal Assent on 12 December 1980 and with the exception of section 1, section 2 (other than subsection 5a of section 6 of the Act as set out in subsection 3 of section 2) and sections 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 14, 15 and 22, were effective on Royal Assent. The Ontario Gazette dated 31 Janury 1981 reports that the above referenced sections have been proclaimed effective 9 January 1981.

O.Reg. 7/81. This Order is made under The Local Services Boards Act, 1979 and authorizes the establishment of a Local Services Board for the Community of Wabigoon in the District of Kenora. The election of the first members of the Board will be held on 23 February 1981.

4. *THE FEDERAL SCENE*

Private Pension Plans. The federal government wants a total overhaul of private pension schemes because Canada has the second worst pension system in the Western world, according to Douglas Frith, M.P. for Sudbury and former Chairman of the Region of Sudbury. He said recently that only 44 per cent of Canadians are covered by private pensions and the situation is worse for women, only 33 per cent are covered. Speaking at the annual meeting of Mental Health, Elgin County, Mr. Frith, parliamentary secretary to Health Minister Monique Begin, singled out some of the critical concerns prompting the federal government to consider the pension issue a major priority.

-- Lack of portability or the chance to move a pension plan when leaving for another company.

-- The need for earlier vesting -- getting the employer's contributions after fewer years when leaving his employment.

-- A need for more comprehensive private pension plan coverage.

-- A need for better survivor benefits.

Mr. Frith said half the widows in the country between the ages of 55 and 64 have either nothing or so little protection they are living below the poverty line. He said representatives of major employers in the country will be asked to attend a pension conference 31 March to 2 April in Ottawa to discuss the issues and solutions.

5. *NOTES FROM THE PROVINCES*

Manitoba. A court ruling that a professor can't be forced to retire at age 65 will send shockwaves through the labour system in Manitoba, predicts Labour Minister Ken McMaster. "Collective agreements have been negotiated by the dozens or hundreds, whatever number you wish to use, working around the pensions benefits that people will derive when they reach 65," he said. The case involves Imogene McIntyre, a professor at the University of Manitoba, who was forced to retire last July under a contract between

the university and its faculty association. In a split decision the Manitoba Court of Appeal ruled that the compulsory retirement clause was illegal because it violated the province's Human Rights Act. Professor Jack Comdon, dean of the University of Manitoba's law faculty said: "Age is not something you can do anything about. You grow old and you ought not to be penalized for that".

Saskatchewan. Urban Affairs Minister Walter Smishek has lambasted the federal government for shifting the financial burden to the provincial government through severe program cutbacks, while eroding the provincial revenue base through the national energy policy and changes in the equalization formula. In his address to delegates attending the Saskatchewan Urban Municipalities Association (SUMA) convention, Mr. Smishek said he was disappointed in the cancellation of the Community Services Program. He said he is even more concerned about declining federal support for police costs, and he urged municipalities not to sign new contracts with the RCMP until the province has reached an agreement with the federal government. Another area of concern, he said, is the equalization formula between the provinces and the federal government which expires in March 1982. "Already we are receiving tough talk from federal officials regarding changes to the formula and possible cutbacks. In fact, unilateral changes have just been made which will cost the province in excess of $25 million in revenues next year," he added.

During his address the minister proposed establishment of the Saskatchewan Asessment Authority, an independent agency which will ensure equality in assessment in rural, urban and educational concerns. The new authority would report directly to a cabinet minister, however, the minister responsible would not be the minister or urban or rural affairs, nor the minister of education in order to ensure the independent nature of the authority. It has also been recommended that an advisory board composed of representatives of the urban and rural municipal associations and the departments of education, rural affairs and urban affairs.

6. *VIEWPOINT*

Taxes: Do People Care?. From an editorial in the St. Catharines Standard, 21 January 1981:

"Is St. Catharines city council wasting its time trying to save the taxpayer money?. Judging by the complaints council and city officials received in the wake of council's 'reduced snow plowing' policy, it would seem that people are more concerned about getting top-notch service than they are about efforts to keep their taxes down. But are they really? Or is it merely that the complainers make their presence felt whereas the silent majority keeps mum? It's more than just a moot question because on its answer rides the size of our next tax bill.

"Actually, cutting back on the frequency of snow-plowing the city's side streets wasn't council's idea. Over the years, many taxpayers complained about snowplows being dispatched down city streets as soon as a few snowflakes made their appearance. A waste of effort and a waste of money, they argued. We don't expect our streets to be as clear in January as they are in July, they said. This winter, council finally heeded their argument and accepted City Engineer John Warren's proposal to wait until a given amount of snow has fallen before dispatching the snowplows into residential areas. It was figured that on residential streets motorists could cope with up to six inches of snow before they need outside help. The savings to the taxpayer? Between $25,000 and $30,000 for every time the snowplows didn't have to be called into action.

"Naturally, there were complaints, and far be it from us to question the sincerity of the protests. But an analysis of just a few complaints we heard indicates that motorists who were involved in accidents readily blamed the city's new policy for their mishaps. This is not to say that driving on snowy side streets was as easy as it used to be in previous winters; it certainly was not. But was that the city's fault -- or the fault of motorists who refuse to adjust their driving to existing road conditions? Some taxpayers will no doubt argue that a saving of $25,000 -- $30,000 every time the snowplows aren't called out is peanuts on the average tax bill -- about 50 cents. What they fail to realize is that that's how their tax bill is made up -- of dribs, and drabs, some of them even less than the 50 cents saved on snow plowing. In short, there's no magic stroke of a pen by which taxes can be cut; the only way to do it is to save a dollar here, a few cents there.

7. *DID YOU KNOW?*

British Subjects. Britain has started to divest itself of one of the last vestiges of empire by changing its nationality laws and dropping the term "British subjects" for millions of people overseas. The government put a British Nationality Bill before Parliament that will create three different types of citizenship, to differentiate United Kingdom citizens from those with colonial on former imperial ties. There is only one form of citizenship now, the blanket classification "citizen of the United Kingdom and colonies", shared by native-born Britons and, for example, more than a million Malaysians and thousands of Asians and East Afria. About 950 million people of the Commonwealth, the family of independent nations that once belonged to the empire, have been loosely described in the past as British subjects. Under the new legislation, they will be called Commonwealth citizens.

The term British subject was invented in imperial days in imitation of the Roman Empire, whose subject peoples could become citizens of Rome as well as their native countries. But the Home Office, which has drawn up the new bill to replace legislation dating back to 1948, said: "The term British subject is no longer suitable or necessary. The term will be abolished as a common status enjoyed by people belonging to the Commonwealth, but the alternative title Commonwealth citizen will be kept". Under the new legislation, there will be three different types of citizenship:

-- British citizenship for those connected with the United Kingdom.

-- Citizenship of the British dependent territories for people connected with the dwindling number of colonies, such as Gibraltar and Hong Kong.

-- British overseas citizenships for about 1.5 million people classified as citizens of the United Kingdom and colonies in countries that once belonged to the British empire.

8. *FROM THE BOOKSHELF*

Municipal Government in the Intergovernmental Maze. This publication contains the papers commissioned by the Institute of Public Administration Canada for a national seminar in October plus the summary of discussion prepared by Kenneth Cameron. David Siegal's background paper providing a factual overview of the provincial-municipal relationships in all Canadian provinces is complemented by the papers of Dale Richmond and Jean-Louis Lapointe providing an in-depth analysis of the financial arrangements which are so central to that relationship. Two other cogent papers on the substance of provincial-municipal relations stimulate a flow of new ideas: David Cameron approaches the question from the perspective of political theory while Gerard Divay starts with the reasons why other levels of government intervene in local affairs. For further

information contact: IPAC, 897 Bay Street, Toronto, Ontario M5S 1Z7 (416) 923-7319.

School Closures: Are They the Solution? The Bureau of Municipal Affairs in a recent "Civic Affairs" addresses the school closure issue from both a theoretical as well as a process point of view. The general policies of the larger boards across the province are briefly reviewed as well as the role the province plays in closure. In the section dealing with conclusions and recommendations, the Bureau states:

"School boards across Ontario have been or will be faced with declining enrolment. The decisions which have to be made as a result are complex and require much time and commitment on the part of trustees as well as parents and residents. School boards are developing policies to deal specifically with closures -- a phenomenon which has happened only in the last five years on any wide spread basis. These policies, and even more so the method of implementation, in many cases are logical and rational. They deal with decreased finances and pupils, concerns over the quality of education in small schools, and solicit the participation of parents and residents. They also result in what many boards view as the inevitable -- the eventual closure of schools.

"The Bureau believes that a school closure should be viewed as a last resort and not be accepted as inevitable. By a board accepting closures as a 'fact of life', they are also accepting that the question of closure is beyond their control. It is not. If boards make a commitment to keeping schools open and use innovative ways to re-distribute the resources available, many schools which are being threatened with closure can remain open. It takes a change in philosophy and a broadening of the basic thinking. Automatic closure is not a long term solution, but is many times an incremental one. In fact closures can create many more problems than they solve. Financial ones are not solved since there are real indications that costs are ultimately not saved by closing a school. Enrolment is worsened since with every closure there is a switch to separate and private schools -- resulting in even fewer pupils. The effects on neighbourhoods and children are only now being discovered. These and other factors reinforce the fact that boards in Ontario must widen their perceptions. Without widening of perspective the public school educational system will be undermined and receive less and less support. Once this basic change in philosophy is made there are a number of steps which can be taken to implement this philosophy. They are presented here as a guide which obviously must be adapted to each particular board of education".

For further information contact the Bureau of Municipal Research, Suite 404, 73 Richmond St. West, Toronto, Ontario M5H 201 (416) 363-9265.

9. *ASSOCIATION NEWS*

OPCA. The Ontario Private Campground Association has received copies of the study of the Economic Impact of Private Campgrounds and Trailer Parks on the Local Economy sponsored by the Ministry of Industry and Tourism in cooperation with Woods Gordon. Translating the data accumulated for the survey period in the 1980 season -- for seasonal campers the average per night local expenditure was $25.62 or $1,696.30 during the season. For non-seasonal campers the average per night local expenditures was $32.16 or $110.72 while staying on the campground. In addition, the campground operator spend an average of $142.54 per site per season for items such as store supplies, building and maintenance, labour, sanitary supplies and taxes. On a per site basis average local expenditures, including campers and owners, were $1,545.53 per season.

Since there are close to 100,000 private campsites in Ontario, there is a potential to generate over $154 million in local areas alone, without taking into consideration the multiplier or ripple effect of the re-cirulcation of money within a specific area. It is readily apparent therefore, that private campgrounds produce a considerable impact on their local economies in which both the camper and the campground operator contribute. Copies of the study are available by sending $2.00 to OPCA, 111 Merton Street, Suite 501, Toronto, Ontario M4S 3A7 (416) 488-3182.

The 1981 OPCA Spring Convention will be held 14-15 March 1981 at the Waterloo Motor Inn.

CPRA. The Canadian Parks/Recreation Association are presenting their 1981 European Study and Observation Tour of parks, recreation centres, playgrounds, facilities in England, Holland and France on 17 August to 1 September 1981 in conjunction with International Playground Association World Congress to be held in Rotterdam, The Netherlands, 23-28 August 1981. For further information contact CPRA, 333 River Road, Ottawa, Ontario, K1L 8B9.

MFOA. The 1981 Municipal Finance Officers Association annual conference will introduce you to possible alternatives to enhance the way you think, act and react, to a changing environment in the 1980s. Sessions will help financial managers identify patterns of limited resources and changes needed in government functions and services. The program will air the most current choices for sound fiscal policy development and identify challenges to governments' traditional financial management practices. To be held in Boxton on 14-18 June 1981. For further information contact MFOA, 180 North Michigan Avenue, Suite 800, Chicago, Illinois, 60601 (312) 977-9700.

Tax Policy Options. The Canadian Tax Foundation will hold a conference on "Tax Policy Options in the 1980s at the Royal York Hotel, Toronto, on 4-5 March 1981. For this conference, the Foundation has assembled a group of papers each of which addresses a specific area of taxation and considers the consequences of policy changes in the structure and role of particular taxes. In addition to providing a comprehensive assessment of the current tax system, the conference is intended to stimulate an exchange of views about possible options and new directions in tax policy in the 1980s. For further information contact the Canadian Tax Foundation, 130 Adelaide St. West, Suite 1900, Toronto, Ontario, M5H 3P5.

10. *PEOPLE AND PLACES*

At the 17 January meeting of The Townships of the Archipelago a bylaw was passed to include in the township's official name a capital "T" on "The".

During 1979, Kingston Township council passed 109 bylaws and 1,113 resolutions.

The County of Middlesex is now located at 399 Ridout Street North, London, Ontario N6A 2P1 (519) 434-7321. (56/1).

Mosa Township is now located at P.O. Box 458, Glencoe, Ontario, N0L 1M0 (519) 693-4660. (56/20).

The Region of Hamilton-Wentworth is working on a freedom of information bylaw which should be in place before such legislation is required by the province. The region has been studying the issue for more than a year because of inquiries from community groups and complaints from councillors about when information studied by committees should be released.

Wilmer Hardy, clerk-treasurer of the Township of Colborne, retired from that position on 31 December 1980. Effective 1 January 1981 Hudson Milburn became clerk and Benson Straughan treasurer. (45/13).

Agriculture and Food Minister Lorne Henderson noted that the face of municipal politics in Lambton County is changing as about one-third of the members of the county's 20 municipalities and two new boards of education attending his annual municipal party were newcomers. The minister added that one of the purposes of his annual party was to let new council members meet the members from other municipalities and help them to get to know each other.

R. Grant Henderson, chairman of the Metropolitan Toronto and Region Conservation Authority since 1975, died in hospital in Brampton on 5 January 1981. Mr. Henderson served on council for 13 years in the former village of Woodbridge.

Syd Hendry, clerk for the City of Peterborough, has been named "Participation Personality of the Week" for demonstrating in his everyday life that he is fully aware of the pleasures and benefits of personal fitness. Mr. Hendry is an early riser and spends the first part of the day using cycling and rowing machines while catching up with the early morning news on T.V.

Mayor Gary Herrema, of the Township of Uxbridge, has been elected Chairman of the Regional Municipality of Durham suceeding Walter Beath who did not seek re-election. (5/1

William Holman, a former mayor of the Town of Fergus, has been appointed by council to fill a vacant seat on council caused by a lack of candidates in the 10 November municipal election.

Allan Jackson, city engineer for the City of Sault Ste. Marie for the past 13 years, has been appointed city administrative officer to fill the position left vacant when Don Evans was appointed CAO of the Region of Durham. Don Redmond, director of public works and traffic, has been appointed city engineer. (83/1).

S.O.S. BACKGROUND has received a request to find out if any municipality prepares a handbook, manual or guidelines for newly elected councillors. If any municipality has such material, it is requested that a copy be forwarded to BACKGROUND.

Thanks to the following municipalities for forwarding a copy of their 1981 Municipal Directory:

-- City of Welland
-- County of Victoria
-- Township of West Lincoln
-- United Counties of Stormont, Dundas and Glengarry

Any others?

Quote of the Week. During a debate on whether to have Kitchener city council's appointments to boards and commissions decided in private, Alderman Al Barron said:

"If I'm going to call somebody an idiot, I'm not going to do it in public".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/7

16 February 1981

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1. *AT QUEEN'S PARK*

Ontario Buys Canadian. In a recent letter to all municipalities, school boards and other local agencies, Premier William Davis wrote:

"In a major effort to stimulate Canadian industry, I recently announced several initiatives which expand the Ontario Government's Canadian preference in purchasing policy. For many years the Ontario Government has had a policy of adherence to the competitive principles of purchasing and a 10 per cent preference for Canadian content in goods and services. We believe that the taxpayers who provide the funds

for government should receive the benefits of their investments in terms of employment and profits.

"In the budget of 13 November 1980, the Treasurer sought the co-operation of all municipalities and school boards to help make the 10 per cent Canadian preference policy more successful. I have attached a copy of a recent press release on the extension of our Canadian preference policy and the creation of the Office of Procurement Policy in the Ministry of Industry and Tourism. I have also enclosed the first of a series of information circulars to be distributed by the Office, describing Ontario's standing preference policy towards the purchase of Canadian made goods and services and how it can affect an individual purchase.

"The Office of Procurement Policy will be in contact with your office shortly and will be counting on your co-operation to make this policy more effective towards increasing employment and profits for Canadians. I know that I can count on your support".

Appointments. Premier Davis has announced the following appointments:

-- Beverly Gray of Ottawa and Joseph Edward West of St. Catharines to the Ontario Advisory Council on the Physically Handicapped.

-- Laura G. Charron of North Bay as a member of the Conseil des Affaires Franco-Ontariennes.

-- Dr. O. John C. Runnalls as a member of the Board of Directors of Ontario Hydro.

-- Robert B. Eisen, Q.C. of Toronto as a full-time vice-chairman of the Environmental Assessment Board.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Alfred College. Marcel Paulhus, recently appointed principal of the Alfred College of Agricultural and Food Technology, is now located in his offices in Alfred and has invited potential students and others interested in agriculture and food education to visit him there. Mr. Paulhus says that plans to date are progressing well and that all should be in readiness for the September opening of the college. The new college will offer courses in two programs -- agricultural technology and supervision of food services with courses being in French. The requirement for admission to both programs is an Ontario secondary school graduation diploma or equivalent. Consideration will also be given to mature students who have work-related experience in the appropriate field. For additional information contact: Mr. Marcel Paulhus, Principal, Alfred College of Agricultural and Food Technology, P.O. Box 580, Alfred, Ontario, K0B 1A0 (Alfred is located 65 kilometres east of Ottawa on Highway 17).

Appointment. Robert McMahon has been appointed director of the Agricultural and Horticultural Societies Branch to succeed Arthur Peppin, who retires at the end of February.

Energy

Council of Women Hold Energy Seminar. The Provincial Council of Women of Ontario, with aid from the ministry, wants to help the people of Ontario save energy. The Council sponsored an energy conservation seminar in London on 27 January -- the first in a series of public meetings to be held throughout Ontario. Energy Minister Robert Welch said: "I am delighted with and proud of the initiative being shown by the Provincial Council of Women. If Ontario is to achieve its goal of a secure energy future, it is through the public-spirited efforts of such volunteer groups encouraging individual effort. Together through such efforts, we will succeed in our goal".

The initial program was called "Putting the 'ME' into Energy Conservation", and featured speakers who promoted various aspects of energy conservation and oil substitution -- from energy-efficient driving to using garbage or sunshine to produce energy. About 90 people turned out for the seminar. The next information seminar will be held 4 March at 7:30 p.m. in Camsell Hall in Ottawa, followed by a 7:30 p.m. meeting on 16 March at St. Andrew's United Church in Niagara Falls.

A total of 16 meetings could be held this year -- one in each of the Provincial Council's local districts. Each will encourage greater public awareness of the need to practise energy conservation by presenting a panel of speakers, literature, films and displays. The Provincial Council of Women of Ontario is a federation representing about 60 provincial organizations. In its annual brief to the provincial cabinet in 1979, it stressed the importance of recycling to ensure a more secure energy future for Ontario.

Project "Heat Save" In St. Thomas. The ministry's "Heat Save" project, which was undertaken in cooperation with the City of St. Thomas held clinics from 4 February until 18 February at which St. Thomas homeowners received advice about energy conservation from specially trained personnel. The Heat Save clinics feature the use of aerial thermograms -- "heat pictures" -- which show each home and building in St. Thomas. The grey and white shadings on these thermograms illustrate the degree of heat being lost. The thermograms for St. Thomas were obtained last spring.

Environment

Project Paper Recycling. A 15-acre forest of over 3,000 trees has been saved from destruction in the first year of operation of the Ontario government's Project Paper Recycling, Environment Minister Harry Parrott announced recently. The collection of high grade used office paper for recyling was initiated by the ministry in 13 Ontario government offices in the Toronto area in October 1979, Dr. Parrott said. "By October, 1980, 10,000 government employees working in 21 buildings participated and collected 240 tons of such paper valued at $25,000". The collected paper was delivered to Ontario fine paper manufacturers and is used by them together with virgin pulp to produce again high grade paper products, such as letterheads, business forms, computer printouts, etc.

"At the going rate of collection the cost of cardboard desk top containers and 861 metal floor bins needed for the project can be recuperated within 30 months," the minister said. "More important than the monetary gain, however is the saving in natural resources, energy and landfill space achieved". In the project, government offices in the Metro Toronto area are provided with one or several desk-top holders, in which employees collect high grade paper that has served its purpose. An average of about a quarter of a pound of such paper is collected per employee daily, and is collected by a contractor. At the contractors' facilities the papers are checked and baled for delivery to paper manufacturers. Here the material is de-inked, pulped and added in a ratio of up to 30 per cent

to virgin pulp used for the manufacture of new high grade papers.

Government Services

Tender Call. Government Services Minister Douglas Wiseman recently announced that tenders have been called for the construction of the John Rhodes Driver Examination Centre in Brampton for the Ministry of Transportation and Communications. When completed the Centre will consolidate operations now being carried out at the M.T.C. Brampton, Mississauga and Toronto West offices, and provide improved service to meet the public needs in the northwestern Toronto area. The Centre will provide facilities for "on-site" driver testing and licensing, motor vehicle licensing and vehicle inspection. Completion of the project is expected by December 1982.

Health

Public Health Units To Receive Additional Funds. Ontario's 43 public health units will receive a general budget increase of 10.1 per cent for the coming year. Health Minister Dennis Timbrell said the increase from $60.7 million last year to $70.5 millions will allow health units to maintain existing levels of service to communities throughout the province. As well as the general increase, the minister said provincial support for six health units will be raised from 60 to 75 per cent as part of the ministry's announced plan to rationalize funding across the province. The increase for Bruce, Elgin-St. Thomas, Huron, Kent-Chatham, Lambton and Peterborough health units will provide an additional $800,000 of Ontario government support. Public health units provide a wide variety of health protection and disease prevention services to Ontario communities. The minister said the increase includes funds for core programs and a number of other innovative public health initiatives approved during the past year.

Community Rehabilitation Program. Patients discharged from three psychiatric facilities in Metro will soon be assisted through a community rehabilitation services program that has been approved in principle. The minister said that the program is part of the ministry's continuing development of community-based mental health programs. The ministry's total commitment to programs in the Adult Mental Health Program throughout Ontario for 1980/81 is $7.6 million, or a 100 per cent increase over the 1978/79 figure of $3.8 million. In 1979/80 it was approximately $6 million.

In Metro Toronto, 33 community-based mental health programs funded for the past three years through the ministry's Adult Community Mental Health program are in operation currently. (These include 10 based in the City of Toronto, five in the City of North York, and two, four, two and six respectively in the Boroughs of East York, Etobicoke, Scarborough and York. An additional four programs offer services Metro-wide). A total of 112 programs funded through the Adult Community Mental Health Program are in operation throughout the province in addition to numerous other mental health programs in the community sponsored by psychiatric and public general hospitals, the Canadian Mental Health Association, other agencies and voluntary organizations. Today's program, to get under way in the spring and which the ministry will fund approximately $190,000, will be operated by Community Resources Consultants of Toronto.

Housing

HUDAC Ontario Wins "Ontario Renews" Plaque. Ontario's inaugural award for leadership in housing renovation was presented on 3 February to the Ontario Council of the Housing and Urban Development Association of Canada (HUDAC) by Housing Minister Claude Bennett. The award recognizes HUDAC Ontario's initiative in establishing a renovation council to act as a liaison between the building industry and Ontario ministries involved in stimulating rehabilitation of the province's housing stock. HUDAC Ontario is the first recipient of the ministry's award for achievement in the field of housing rehabilitation, renovation and energy conservation. The award was presented to HUDAC Ontario chairman Robert Hall by the minister at the 38th National HUDAC Conference in Montreal.

In presenting the "Ontario Renews" plaque, Mr. Bennett said: "The formation of the Ontario renovation council is a major step towards meeting Ontario's objectives of making better use of our existing resources, at a time when the costs of energy and material and financial resources are so high. The establishment of the renovation council also represents the kind of cooperation between industry and government that is needed to help meet these important objectives". The ministry's first annual awards for housing renovation and energy conservation will be presented at the ministry's international forum in early November at the Harbour Castle Hilton Hotel in Toronto. Recipients of the awards will be decided by a panel of representatives from municipalities, the housing industry and professional associations.

New Planning Areas. The minister has defined the following planning areas:

-- Raglan Planning Area as a single independent planning area, being comprised of the Township of Raglan. Contact is Mrs. E. Kreiger, Clerk-Treasurer, Township of Raglan, Palmer Rapids, Ontario, K0J 2E0.

-- Grattan Planning Area as a single independent planning area, being comprised of the Township of Grattan. Contact is Mr. John O'Grady, Clerk-Treasurer, Township of Grattan, Box 663, Eganville, Ontario, K0J 1T0.

Housing Starts. Canada's housing starts for all areas totalled 158,601 in 1980, according to figures released by Canada Mortgage and Housing Corporation. The comparable figure for 1979 was 197,049. The number of dwelling units completed in 1980 was 176,168 compared with 226,489 in 1979. For Ontario the housing starts were 40,127 in 1980 compared to 56,887 in 1979.

Industry and Tourism

Trade Mission Visits Venezuela. Four Ontario manufacturers of oil and gas equipment left on 14 February for a 10-day trade mission to Venezuela. The mission, sponsored by the ministry, will coincide with Canadian government petroleum seminars in Caracas, Maracaibo and Puerto La Cruz. The seminars will be attended by Venezuelan industry representatives and will discuss developments in oil and gas technology, some of them pioneered by Canadian companies. Investments of $21 billion in the next five years are anticipated for the country's petroleum industry. Venezuela is one of the newly industrialized nations in South America specified as a priority market in Export '80, the ministry's new trade action plan.

Intergovernmental Affairs

Non-Resident Landowners in Municipal Elections. Many municipalities have endorsed a resolution from the Township of North Burgess that "the existing legislation which gives the right to run for office in municipal elections to non-resident landowners be altered so only resident landowners are entitled to run for office in municipal elections in order to protect the interests of those people who own their home in a particular municipality".

The Minister Responds. Excerpts from a letter from Intergovernmental Affairs Minister Thomas Wells dated 30 January 1981:

"As you will know, Section 35 of The Municipal Act provides that to qualify for candidacy for a municipal council a person must be an eligible elector. This change in the fundamental entitlement to run for office came in 1972 in keeping with the recommendation of a municipal election committee established in co-operation with the Association of Municipalities of Ontario. This change went hand in hand with the committee's recommendation to broaden the franchise to include all residents in a municipality and all non-resident property owners or tenants. The expressed aims of the committee in examining the municipal election process had been to broaden both the franchise and the entitlement to run for office as well as to simplify election procedures.

"As you may know, non resident owners and tenants had previously been entitled to vote and to hold office if they resided within five miles of the municipality. The committee held that the right of non-resident owners and tenants to vote and to hold office on a municipal council should not be restricted by the five mile residency qualification. The committee also held that the merit of entitling residents to vote for municipal council, which for a number of years had been at the decision of a municipal council with the assent of its electors to permit, was sufficient to warrant requiring that these people be entitled to be entered on voting lists equally with property owners. In the view of the committee the same principles on which the residency and property qualifications for voting were based (that is, a valid interest in the community being governed) apply also to the right to take part in the governing of the area. The government agreed with these views of the committee on both the broadening of the franchise and the entitlement to run for municipal councils and continues to support the policies now reflected in the legislation.

"Council's resolution states only that the right of non-resisents to hold office 'may in certain circumstances cause undue hardship to resident electors of the municipality'. I am surmising from this that council feels that non residents should not, or cannot be competent to, take part in the decision-making affecting residents of the municipality. However, I think it should be appreciated that non-residents are often very directly affected by decisions made by municipal councils in respect of services provided or not provided to their properties. Moreover, a non-resident taxpayer, whether an owner or tenant, is also affected by the disposition of his tax dollars, paid directly or indirectly. Again, the very principles upon which the non-resident's right to vote in a municipality are based bear equally on his right to run for office and so participate in the decision-making of the municipality.

"The basic role of a municipal council is to represent the many diverse interests within a municipality and to achieve a consensus on these interest. The governing process would be made more difficult if legitimate interests were denied participation in the governing process, either by voting or by holding office. It would be more difficult to resolve problems and achieve consensus and could, I think, have the impact of encouraging the organization of interest groups to petition and oppose municipal governments. When non-resident electors choose to run for office, although I believe this is not a widespread occurrence in Ontario,

I think the opportunity then exists for a healthier and more productive exchange of views and the development of positive relations among the various groups of citizens being represented by local governments.

"I am sure council will appreciate that it is a very serious and difficult matter to disenfranchise citizens, in the context of their right to hold office, particularly as the government has long been committed to broadening participation in the electoral process. I might also add that our corresponding aim to increase interest in local government bears on the level of involvement of citizens in their local government. A final point is one raised in a recent newspaper editorial in the Kapuskasing Northern Times which addressed the North Burgess Council resolution. The editorial suggests that the issue of whether a non-resident elector should sit on council should be decided by the electors themselves when they cast their ballots on election day for the candidates, resident or non-resident, of their choice. For these reasons, therefore, I would not at the present time be prepared to support the request of North Burgess Council to remove the right of non-resident electors to hold office in a municipality in which they qualify. I trust council will appreciate the concerns I have outlined".

Royal Commission on Asbestos

First Public Meeting. In December 1980, the Royal Commission on Asbestos published a report on the proceedings of its first public meeting. Copies were sent to everyone on the commission's mailing list and additional copies can be purchased for $1.50 from the Ontario Government Publications Centre, or from the Ontario Government Bookstore. The title of the report is "Proceedings of the Royal Commission on Asbestos, First Public Meeting, Friday 31 October 1980". Copies have been placed in all "full depository" libraries across Ontario.

Second Public Meeting. The Commission held its second public meeting on 12 December 1980. Entitled "Asbestos in the Context of General Issues", the meeting addressed three main issues: (a) the problems of measurement of asbestos; (b) the health hazards of asbestos and other hazardous substances, assessing the quality of scientific evidence; and (c) frameworks for the regulation of hazardous substances. The proceedings of this meeting will be published in February and will be distributed to everyone on the commission's mailing list.

Phase I Hearings. The first in a series of Phase I hearings is now under way at Queen's Park (16-20 February). Phase I hearings are designed to enable the commission to ask questions of parties who have made written submissions during the month of January. Other hearing dates and locations will appear in upcoming newsletters and in Ontario newspapers. Interested parties who have not made a written submission but who would like to speak at a public hearing should contact the commission as soon as possible. Royal Commission on Asbestos, 180 Dundas Street, West, Toronto, Ontario, M5G 1Z8, (416) 965-1885.

3. *NOTES FROM THE PROVINCES*

Manitoba. Fitness, Recreation and Sports Minister Bob Banmen said recently that the announcement of approval of a Recreation Facilities '81 Program has drawn positive reaction from around the province. The $2 million lottery-funded program is designed to assist Manitoba communities with renovations to recreation facilities that will contribute to the increased utilization of the facility. All municipal corporations are eligible for the program including towns, villages, cities (excluding Winnipeg), rural municipalities, L.G.D.'s, community councils and Indian Reserves. Requests from community organizations must be referred to one of the above. Grants will be awarded on a 50-50 cost-shared basis, up to the following maximum amounts:

-- $3,000 for a municipality with 1 to 500 population
-- $8,000 for a municipality with 501 to 1000 population
-- $12,000 for a municipality with 1001 to 5000 population
-- $20,000 for a municipality with 5001 and over

Population is based on the most recent federal government census figures.

Saskatchewan. Consumer and Commercial Affairs Minister Murray Koskie has announced creation of a five-member task force on item pricing which will report back to him within the next few months. Representing both the consumer interests and the food industry, the task force will seek out joint solutions to problems caused by removal of individual item prices by some Saskatchewan supermarkets implementing Universal Product Code (UPC) systems. The new UPC system has an optical scanner located at the supermarket check out that "reads" the parallel light and dark bars of the UPC marked on items. The scanner matches the reading with a price for the product stored in a computer and fed to the cash register. "My department has received many inquiries and expressions of concern from consumers, indicating some problems in stores with UPC systems which have removed item prices. A general concern is the reduction in price awareness and the impact this has on sound purchasing. Another concern expressed is that the consumer cannot, where there are no item prices, check that the price charged is correct. Senior citizens and people with bifocals have also reported difficulty in reading shelf prices because the print is too small or because it is at the wrong shelf height," the minister said.

4. *VIEWPOINT*

Recycling Our Garbage. From an editorial in the Barrie Examiner, 26 January 1981:

"It's possible provincial environment ministry will not approve any more new landfill sites in Simcoe County, county council learned last week. And while the county isn't responsible for waste disposal, that information spurred county council to have one of its committees look at alternative means of handling solid wastes, including recycling. According to Victoria Harbour Reeve Douglas Jackson, each person produces about a ton of garbage a year. That's a lot of waste, considering the fact much of what we throw out can be used productively for everything from paper to tin cans.

"An experimental recycling plant which produces steam heat is already working in the Hamilton area. Peel Region is taking a look at a garbage-handling plant which would produce electricity for a near-by industrial plant. Ground glass retrieved from garbage is being used as an experimental material in highway paving. The tons of paper and tin cans we throw out every year can be recycled and processed for use again. Landfill sites, the traditional method of burying our garbage, pose hazards, too. Decaying garbage can produce explosive methane gas; runoff and leakage from dumps can threaten the purity of undergound water supplies.

"Recycling our garbage is obviously the path we should take in the future. County council's decision to examine recycling methods is an indication Simcoe municipalities want to be among the first to tread it".

5. *DID YOU KNOW?*

The Home District. Robert Vernon, regional clerk for the Region of York, has submitted the following from the original document in his office:

"Our Trusty and well beloved Sir Richard Downes Jackson, administrator of the Government of Our said Province of Canada and Lieutenant General, commanding Our Forces in British North America ... at Kingston this twenty-third day of December

in the year of Our Lord one thousand eight hundred and forty-one and in the fifth year of Our Reign appointed Edward William Thomson of the Township of Toronto, in the Home District, of our said Province of Canada, Esquire to be the Warden of the Home District". The document is signed by Sir Richard Downes Jackson.

Mr. Vernon also included the following from the Minute Book of Monday, 14 February 1842 of the Municipal Council of the Home District:

"That without reference to the mode of appointment, the best thanks of this Council are due, and be now given to Edward W. Thomson, Esq., Warden of the Home District, for the impartial, attentive and talented manner in which he has discharged the duties of Warden of the Council".

Mr. Vernon adds: "Councils, some 139 years later, are saying the same thing and the senior level of government is acting in the same manner. Either the system is working well or we have not advanced much in that time".

Municipalities in the Home District in 1841 included: Oro, Markham, West Gwillimbury, East Gwillimbury, North Gwillimbury, Caledon, Thorah, Chinguacousy, Pickering, Mulmur and Tosorontio, Tecumseth, Scarboro, Toronto, North and South Orillia, Essa, Etobicoke, Uxbridge and Scott, Toronto Gore, Reach, York, Albion, Georgina, Adjala, Vaughan, Mara and Rama, Whitchurch, Whitby, King, Vespra, Tiny and Tay, Mono, Brock, Medonte and Flos, and Innisfil.

Thanks, Bob.

6. *FROM THE BOOKSHELF*

Model Tree Bylaw. This report was prepared by J. Sweigen and J. W. Andresen for the Great Lakes Forest Research Centre in response to the needs of Canadian municipalities for adequate laws to protect publicly administered trees and forests, and is intended to assist both municipal councils and their solicitors. The model bylaws have been designed for communities of two sizes: those with over 100,000 residents and those with a population between 500 and 100,000. The second bylaw, which serves the smaller communities, has been divided into core provisions and optional provisions to reflect the varying needs and resources of larger and smaller municipalities within the group. Formulation of local tree bylaws based on the models is explained in a detailed commentary supplemented by a subject index. Major topics covered are: tree-related duties and responsibilities of a parks department and municipal council; creation and duties of a municipal arborist or urban forester position; establishment of a tree committee and preparation of a master tree plan; efforts to promote public participation; and protection of trees during construction.

In 1978 the Great Lakes Forest Research Centre published a report entitled "Urban Tree and Forest Legislation in Ontario" by the same authors. The information presented in the report was obtained through a study commissioned by the Centre to provide baseline data on existing legislation in the Province of Ontario that relates to urban trees and forests. As part of the study, the authors prepared two model bylaws which could be used by municipalities. Since the submission of the initial report, the authors have revised the model bylaws in accordance with comments received from arborists, municipal leaders and urban foresters across the country. It is hoped that these bylaws will be of use to municipal officials throughout Canada.

Copies of the report O-X-309, "Model Tree Bylaws for Canadian Municipalities" may be obtained from the Information Office, Great Lakes Forest Research Centre, Canadian Forestry Service, Department of the Environment, Box 490, Sault Ste. Marie, Ontario, P6A 5M7.

7. *ASSOCIATION NEWS*

RTAC. The Roads and Transportation Association of Canada will hold its 1981 Annual Conference in Winnipeg on 14-17 September. The theme of the conference is "Managing Change in the 80s". RTAC is soliciting papers for presentation at its 1981 conference. Proposals submitted should be between 200 and 400 words long, in the style of an abstract, and should provide sufficient detail on the background of the problem addressed, objectives of the work described, conclusions reached, methodologies used, etc., to enable the reviewers to make a realistic assessment. For further information contact RTAC, 1765 St. Laurent Blvd. Ottawa, Ontario, K1G 3V4. (613) 521-4052.

TMA. Englehart Mayor Karl Redden was re-elected chairman of the Timiskaming Municipal Association on 29 January during the annual meeting of the association. Charlton Mayor Betty Lafferty and Chamberlain Reeve John Hagar were elected vice-chairmen. Directors are Councillor Millie Baird (Kirkland Lake); Mayor Pat Bernie (New Liskeard); Councillor Bill Jacko (McGarry) and Reeve Cecil Hawn (Dymond). Dorothy Houston of Earlton was re-elected secretary. The association endorsed a resolution from Kirkland Lake calling for a separate Ministry of Mines.

CSA. Due to the concern and interest shown by many Ontario contractors, the Construction Safety Association of Ontario will again present courses in Explosives Safety Training and Rock Drilling Safety Training. The association recommends that the Rock Drilling Safety Training Course be taken first. There is no charge to the association's member contractors and a fee of $250 per person for non-members. Dates of the association's 1980/81 season for those courses are as follows:

-- *Rock Drilling Safety Training Course*. 2-5 March 1981.

-- *Explosives Safety Training Course*. 9-12 March 1981.

The courses are held at the Frost Campus of Sir Sandford Fleming College in Lindsay. For further information contact the Construction Safety Association of Ontario, 74 Victoria Street, Toronto, Ontario, M5C 2A5. (416) 366-1501.

8. *PEOPLE AND PLACES*

Kanata's new council held its inaugural meeting at the new town centre chambers recently. Mayor Marianne Wilkinson said: "This is the first phase of 100 phases, and I hope you'll be here for the rest".

At its last meeting for 1980, Kingston City Council presented replica council chairs to departing members: Mayor Ken Keyes, Aldermen Bill Bishop, Jim Clark, Murray Gorham, Ken Matthews and Lois Miller. Mayor Keyes said the tradition of the chairs dates back many years, serving as a special kind of tribute linked with the city's history. Mayor Keyes completed 16 years on council and said his concept of political life was best put into words by his father (former reeve of Wolfe Island), who termed public service "the rent you pay for being here on this earth".

Reeve Mike Konoval of Carling Township has resigned due to urgent family responsibilities. Councillor Bert Reekie has been appointed reeve. Jack Plowman, a long-time councillor and former reeve has been appointed to fill the vacancy on council. (93/11).

Lambton County council voted 29-18 in favor of a new committee system so representatives from each region of the county will be involved.

Langley, British Columbia, has been charged with manslaughter under a little-used section of the Criminal Code. The charge follows the drowning of three young boys in a water-filled excavation site in a municipal gravel pit. Crown prosecutor Derrill Previtt said: "The Criminal Code makes it clear that any corporate entity can be charged as well as any real life, flesh and blood person".

Geoff Lawrence, planning administrator for the Town of Grimsby, resigned last fall. (13/8).

Councillor Anne Levesque has set a precedent in that she is the first woman ever to be elected to the Township of Day and Bright Additional council.

Trevor Lewis has been appointed town engineer for the Town of Lindsay effective 2 February 1981. Mr. Lewis is currently employed as a municipal engineer with the Town of Tilbury (79/2 and 47/7).

A Lindsay hotel owner who had continued to defy municipal nudity controls by offering strippers as a daily attraction,lost his year-long battle for freedom of choice in provincial court. Judge P. H. Megginson upheld the town's nude entertainment bylaw in its first legal test. The defence argued that the bylaw was illegal because public nudity is a crime under The Criminal Code of Canada.

Joel Linklater has been appointed chairman of the Moosonee Development Area Board for the period 1 January 1981 to 31 December 1982. William Rese has been appointed vice-chairman and James Etherington, Alfred Mitchell, Reuben Plougham, Mrs. Helene Ryder and Mrs. Maud Tyrer as members for a like term. (84/13).

Leo Markkula has been appointed assistant clerk-treasurer for the Township of Michipicoten. (82/14).

Harry C. Mazmanian is the new Ward 2 Alderman for the City of Cambridge as the result of a by-election held 26 January due to the death of Alderman Bernice Adams.

Duncan McCallum, clerk-treasurer of the Town of Hanover for over 20 years, is retiring effective 3 April 1981. He will join his son in business. (39/4).

Michael McCavera has been appointed by the City of Ottawa to manage its economic development program.

Betty Ann McKinnon has been appointed the first full-time clerk-treasurer for the Township of Mosa. She will succeed part-time clerk Dougald McCallum who held the position for over 17 years. Part-time treasurer Stanley Gillies has been appointed deputy clerk-treasurer. (57/20).

Carl McMorgan has been appointed city clerk for the City of London and Ken Sadler has been appointed deputy clerk. Mr. McMorgan, who has been deputy since 1971, fills the position left vacant last November by the death of clerk Bill Ross. (57/2).

Metro Toronto will have a three-digit (911) telephone number for all emergencies by March 1982. The emergency "911" number is in use in London, Kitchener and Hamilton areas.

Mississauga City Council in future will reward money-saving tips from staff members with cash bonuses of up to $500, double the previous maximum. During 1980 council received 39 suggestions from staff.

George Muirhead, director of planning for the City of Kingston, retired 5 January 1981 (37/2). While Mr. Muirhead's retirement plans are indefinite, he says: "I'm not going to rush into anything. It may even be a time for sitting and reflection".

Nickel Centre and the Region of Sudbury are participating in a staff exchange program. Nickel Centre's deputy clerk-treasurer Hank Rutkowski will work at the region for two years while someone from the region's treasury department will go to Nickel Centre.

Geoff Nightingale, clerk of St. Edmunds Township for the past three years is leaving municipal work to re-enter the broadcasting industry with CKCO-TV in Windsor. (29/31)

North Bay taxpayers were slower in 1980 in paying their municipal taxes then in 1979. According to city administrator, C. E. Armstrong, after the first 11 months of 1980, tax arrears totalled almost $2.5 million, or 13 per cent of the city's total tax revenue ($18.5 million). That compares with the same period in 1979, when tax arrears amounted to approximately $1.8 million, or 11.5 per cent of the tax revenue ($15.97 million).

North Dorchester Township council was criticized by a local trustee of the Middlesex County School Board for voting themselves and about 20 staff members turkeys for Christmas. Reeve William Lane said he is not aware of any section of The Municipal Act which prohibits the giving of turkeys.

North York Hydro report "a marked increase" in unpaid hydro bills in the past two years. The figures for disconnected services is up 48 per cent (to 30 September) over the 1978 total for the same period.

Jeannette Northorp has been appointed clerk-treasurer of the Township of Casimir, Appleby and Jennings replacing Claire Desjardins, who becomes postmaster in Warren. Mrs. Northorp was previously township deputy clerk-treasurer. Jacqueline Lafleur has been named assistant-clerk. (97/5).

Ronald J. Orchard has been appointed as the first road superintendent for the Township of the Archipelago (93/15/16).

Quote of the Week. Mayor Curtis Carter of Chatham introduces himself at municipal meetings as:

"The Carter who won his election last November".

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Government Publications

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Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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1. *AT QUEEN'S PARK*

Growing With Agriculture in the 80s. Excerpts from an address by Premier William Davis to the Agricultural Conference, 5 February 1981:

"Overall, we have sought to develop an approach to agriculture which is designed to help farmers help themselves, and help the state out of those activities which no government could ever perform as well as the enterprising farmer can, on his own. My government remains firmly committed to freedom of choice for the farmer in marketing his products. We understand that a single farmer is without much influence in the market place. That is why we have provided you with marketing legislation. We never have and never will tell you that you must market your products to a marketing board. We recognize

your right to do so if you wish. Many of you have chosen to do that. Many of you have chosen to go it alone. Either option has its advantages. My government will maintain your right to choose freely as long as we have the opportunity of representing the interests of this province.

"No government, however, can promise to insulate you from the international economy; from our domestic Canadian economy; or from the economy which we share with our North American neighbours. A government that promises that will be promising something it cannot deliver without destroying itself in the process. Any government that promises that would be promising a dependence on government subsidies that would create an unhealthy, non-competitive and high-cost industry, slowly losing its place in the world and unable to compete in tough economic times ahead. That is not the approach of the government I am proud to lead.

"Nevertheless, I will promise you decisive government action not only to maintain but expand our agriculture and food industry. That is what we are talking about in the economic development program we announced last week. Agriculture is a central and fundamental part of that program. Specifically, the province will invest in five major agricultural development projects.

-- First, one million acres of farmland in eastern and northern Ontario will be upgraded into high quality agricultural land. A large capital input required for this effort will increase greatly the productive capacity of our total agricultural industry and permit the expansion of high value crops in areas where agricultural potential has not been fully realized. To encourage farmers to undertake these investments, Ontario will establish an acreage improvement fund providing financing at favourable rates.

-- Second, food products, such as perishable fruits and vegetables, currently have to be imported into Ontario in the off-growing season. Yet, the effective marketing period for Ontario produce can be significantly extended by expanding the storage facilities for such perishable crops and, thereby, replacing these imports. The province will introduce a special capital incentive for the construction of new facilities and the replacement of old facilities for the storage of Ontario grown produce. The incentive program will be available to individual farmers, co-operatives and small processors.

-- Third, in the more distant future, we will be looking to northern Ontario particularly the Cochrane Clay Belt to expand our food production. With its millions of acres of virgin soil and its proximity to the Ontario Northland Railway, this great land resource has a potential for grain production to secure more food supplies in the twenty-first century.

-- Fourth, Canada's growing market for processed foods and convenience food products offers great potential for expanding food processing facilities in Ontario. To stimulate the necessary capital expansion by the food processing industry, Ontario is prepared to invest with you in new facilities. One region in the province where extended processing facilities are necessary is the Niagara Fruit Belt. We are committed to proceed with that as soon as is humanly possible.

-- Fifth, a special incentive program will be established to assist farmers to undertake the production of fruit products currently being imported. High priority will be given in this program to products which can fill an immediate need in Ontario.

"Overall, the province will invest some $400 millions over the next five years in the resources sector, which includes agriculture, forestry and mining. Agriculture will receive more than its fair share".

2. *AROUND THE MINISTRIES*

Agriculture and Food

$4 Million for Tile Drainage. Agriculture and Food Minister Lorne Henderson has announced that another $4 million will be made available to municipalities for tile drainage debentures in the 1980/81 fiscal year. Mr. Henderson said that half of the sum represents an addition to the current budget, bringing the total tile drainage debenture budget for 1980/81 to $27 million. In addition, another $2 million has been returned by some of the province's municipalities and will be reallocated to others. The entire $4 million will be distributed on a pro rated basis. In order to qualify for their portion of the $4 million, municipalities must have their debentures to the ministry on or before 28 February 1981. The minister said that letters had been mailed to the municipalities that will receive the additional funding.

Grants for Routine Maintenance of Drains. The minister also announced a grant program for routine maintenance of drains under The Drainage Act, effective 1 April 1981. Speaking at the annual meeting of the Rural Ontario Municipal Association, Mr. Henderson said that a budget of $2.2 million has been set for the program for the fiscal year 1981/82. Grants will be made available to municipalities who employ qualified drainage superintendents to initiate and supervise routine maintenance to drains. The grants will cover 50 per cent of the superintendents' salary and expenses and one-third of the maintenance construction cost assessed against agricultural land. The minister said: "This program will increase the efficiency of Ontario's agricultural drainage system and contribute to the overall productivity of our agricultural land". Program details will be sent to each municipality in the near future.

Energy

Alternative Fuels. Alternative transportation fuels such as propane, electricity, hydrogen and alcohol fuel (ethanol and methanol) could displace as much as 10 per cent of the gasoline and diesel fuel used in Ontario by 1995, Energy Minister Robert Welch said recently. In announcing the details of the province's five-year, $75 million alternative transportation fuels program, the minister stated that the 10 per cent displacement would amount to almost 1.6 billion litres of gasoline annually. "We are not talking about token efforts; we are not talking about demonstrations," Mr. Welch said. "We are talking about generating enough fuel, by 1985, to operate about 100,000 private cars for a full year, and, by 1995, about six times that number".

The announcement expands upon one area of the $1.5 billion five-year strategic program of the Board of Industrial Leadership and Development (BILD) aimed at creating jobs, reducing inflation, increasing trade and improving productivity announced by Premier William Davis on 27 January 1981. BILD is a committee of the Cabinet and has broad strategic responsibilities for coordinating the government's total economic development. It also provides a focus for working with other governments and private interests to ensure maximum participation and support for development initiatives in Ontario.

The alternative transportation fuels program includes electricity, hydrogen, propane, compressed natural gas, liquified natural gas, synthetic gasoline, synthetic liquid hydrocarbons, ethanol and methanol. In addition, hydrogen could be used to upgrade residual or heavy oils which are not usable in most applications at present because of their low hydrogen content. Similarly, hydrogen could be used to improve greatly the efficiency of production of fuel alcohol from biomass. The minister predicted major changes in transportation fuels in the next five years. "For instance, our target in the field of propane is to encourage the use of propane is 40,000 vehicles by 1985," Mr. Welch said. "In the short term our overall target is to displace two per cent of our gasoline needs by 1985 (the equivalent of 227 million litres), and to increase that to 10 per cent by 1995".

In addition to the $75 million over five year which the province has committed to this program, the minister pointed out that the province in its budget of April 1980 provided significant additional incentives to the use of alternative fuels and vehicles. (In April, the government removed the sales tax on licensed vehicles using non-petroleum based fuels. It also withdrew the fuel tax on all natural and manufactured gases, including propane, and on alcohol when used as a fuel). These important measures, together with investment both from the private sector and though federal government cost-sharing programs, will stimulate the development and use of alternative transportation fuels in Ontario, Mr. Welch said.

Environment

Deteriorated Sewers Rejuvenated. A new method developed in Ontario to rejuvenate deteriorated sewers is being employed to reline the sewage collection system in the Crystal Beach section of Fort Erie. The project is expected to reduce considerably the continuous overloading of the Crystal Beach sewage treatment plant by eliminating the heavy infiltration of ground water into the system built in 1925. Cost of the relining by this method is expected to be significantly less than the cost of replacing the existing system of underground pipes. The Crystal Beach project includes the relining of about 6,000 metres of 700 mm to 250 mm diameter sewers and of about 600 service connections to individual users.

In the rejuvenating process, a video camera is first pulled through the existing sewers from manhole to manhole. Any obstacle found, as, for example, intrusions of lateral piping, sediments, roots, calcium deposits, open joints, cracks in the pipes, are recorded on a chart for future reference. The video camera is followed by a reaming device and a cleaning pig. When the system is clean, short segments of pipe are heat fused, at street level, into the correct continuous length for pulling through the existing sewer. Sections of up to 700 metres (1/2 mile) have been successfully inserted. The smaller pipe diameter is offset by the smooth interior surface of the plastic pipe. With this method, street cuts are required at each house lateral only, as opposed to a continuous open cut for more conventional methods.

In the Crystal Beach project, excavations are needed only in a few places where the old concrete pipe has collapsed or other large obstacles had to be dealt with. The lining is being installed with only a minimal disruption of the service to homes and businesses in the affected area. This method shows promise for congested areas. Some refinements are required to overcome special problems and those are under review by the ministry.

South Peel Water System Improved. A $1,606,697 contract for the installation of a computer system designed to control water purification and water supply of the South Peel water system has been awarded by Environment Minister Harry Parrott. On completion of the installation, scheduled for the spring of 1982, the computer will assume the remote control of six major pumping stations in the system and be able to adjust and redirect the supply of water. In addition, it will also remotely operate the new underground Lorne Park 50 million gallon per day capacity water treatment plant. Operation of this plant will only require the presence of a maintenance crew in daytime. The plant's water purification process will be fully computer operated on the basis of data collected from automatic monitoring stations. The computerized control will upgrade the existing supervisory system and will allow the system, serving 420,000 people, to better meet peak demands.

Health

Increased Funding for Hospitals. Provincial grants for Ontario hospitals in the coming year will be 10.1 per cent higher than their approved expenditures this year. Health Minister Dennis Timbrell said the increase will add $314 million to bring provincial support for community hospitals to a record $2.612 billion in 1981/82. This amounts to an average of $307 for every man, woman and child in Ontario for hospital services. Five years ago the provincial hospital bill was $1.6 billion, or an average of $192 per person in the province. Details of the budget will be explained to individual hospitals within the next couple of weeks.

This year $2.298 billion was originally appropriated. This was supplemented by more than $50 million of extra grants to date to help hospitals meet unexpected increases in numbers of patients and expanded services which the ministry had endorsed. Over the past five years, more than 2,700 institutional beds have been added to the provincial total. However, the minister said additional active treatment beds will still have to be added in rapidly growing areas and these, together with increased chronic, rehabilitation and nursing home beds, are expected to add a further $4,500 to the total by 1986. Highlights of the new budget are:

-- a general increase to each hospital of 9.8 per cent over their approved 1980/81 budget for acute-care services;

-- an additional one per cent for hospitals with 50 or fewer acute care beds or an approved budget of $2.2 million or less;

-- an additional one per cent for chronic, convalescent and rehabilitation care;

-- an additional 1.5 per cent for out-patient services;

-- additional funds for new programs which were approved and funded to begin operations sometime during the past year.

Mr. Timbrell said the ministry recognizes the expansions in out-patient service, convalescent and rehabilitation care by awarding the additional increases on top of the base hospital budget. Budget planning this year continues the ministry's thrust toward encouraging alternate forms of care other than acute in-patient care. The minister also praised hospital boards and management for their excellent performance this past year, particularly in a time of significant inflation. He said he is confident that the funding increases announced will enable hospitals to maintain their current service levels and he added that the impact of impending contract settlements will be considered by the ministry as they become known. He also stated that a number of hospitals and District

Health Councils have proposed new programs and services to start 1981/82. These are now being reviewed within the ministry and decisions on financing of them will be announced shortly. He said budgets for these programs, as well as estimates for growth in patient volume, should be submitted by June in order that the impact can be considered.

Industry and Tourism

Guarantee For Massey-Ferguson. The Honourable Herb Gray, federal Minister of Industry, Trade and Commerce, and Ontario Industry and Tourism Minister Larry Grossman have announced that the Governments of Canada and Ontario have agreed to guarantee the capital risk of a new equity investment in Massey-Ferguson to limits of $125 million and $75 million respectively. Massey-Ferguson has indicated that these government guarantees will enable them to complete their refinancing package totalling in excess of $700 million. In return for making it possible for Massey-Ferguson to complete its refinancing plan, the governments have a number of commitments from the company. These include a commitment that an engineering and R&D base for new North America manufacturing activities will be located in Canada. Company plans call for increased spending for engineering and R&D and include creation within three years of a new base in Canada for advanced future products.

The final drafting of the agreement will be completed over the next two months. The agreement will be conditional upon completion of the legal agreement between the company and its lenders. In reaching this decision, the governments were influenced by the elements of the refinancing plan the company had already achieved, its willingness to upgrade the Canadian operations and employment, and the overall benefits to the Canadian economy of maintaining a full-line manufacturer of farm equipment.

EDF Grants. The minister has announced the following Employment Development Fund grants:

-- $400,000 for Ex-Cell-O Corporarion of Canada, Limited, in London, to assist in a $10.5 million expansion project and create 127 new jobs over the next five years.

-- $600,000 for Rolph-Clark-Stone Packaging Division of Ronalds-Federated, Limited, in Smith Falls, in a $5.2 million expansion and upgrading project and will create 46 new jobs during the next five years.

Northern Affairs

Madsen Local Services Board. The Local Services Board of Madsen was sworn into office on 2 February 1981. Dave Symondson is chairman and Nora Kolmel is secretary treasurer and members are: Charlotte Achurch, Charles Abella and George Wesolowski. The board's operating budget for 1981 is $75,000 and the ministry will supply 50 per cent provided the unincorporated community of about 450, raises the other half of the costs to operate basic services such as fire protection, street lighting, water and sewer, garbage collection and disposal and recreation. Northern Affairs Minister Leo Bernier presented the treasurer with a cheque for $16,000 to be used in providing services. The minister advised the 50 residents attending the meeting that their application for a fire truck had been approved and the truck will be delivered in March. The truck was ordered nine months ago and is being built at a cost of about $60,000 through the Isolated Communities Assistance Fund.

Vermilion Road Extension. Construction of a 40-mile extension to the Vermilion River Road will begin this spring. The $7.3 million project is part of the jointly-funded Canada-Ontario Forest Management Agreement signed two years ago. The road's contruction will be funded by the federal Department of Regional Economic Expansion (DREE), and the Ministry of Northern Affairs, and administered by the Ministry of Natural Resources. The road will provide access to mature and over-mature timber stands on crown land lying north of Sioux Lookout. Construction will take place over four years starting this spring.

Detour Lake Road. A contract has been awarded for the construction of the Detour Lake Road to service the development of a new gold mine by Campbell Red Lake Mines Ltd. The new mine, located 108 kilometres north of Cochrane, was announced recently by the company.

Revenue

Appointment. Wallace H. Parnell has been appointed Assessment Commissioner for Assessment Region #13 (Durham).

Social Development

Status of Women Council. The Ontario Status of Women Council has prepared a questionnaire titled "A Woman's Guide to the Ontario Election" to bring women's issues to the forefront in the current provincial election. The booklet contains questions for candidates on education, homemakers, labour force, pensions, daycare, etc. Copies of the booklet may be obtained free of charge by writing to the Ontario Status of Women Council at 700 Bay Street, 3rd floor, Toronto, Ontario M5G 1Z6 or by calling 416-965-1111.

3. *THE FEDERAL SCENE*

Labour Adjustment Program. A three-year, $350 million program to promote restructuring and labour adjustment was made public in January by the federal Ministers of Employment and Immigration, Industry, Trade and Commerce, and Labour. The announcement was made to implement the pledge in the 28 October Budget to provide a special allocation to be utilized in support of "industrial restructuring and manpower retraining and mobility in areas of particular need". The principal focus of the program is a series of special community based measures to respond to serious industrial dislocation situations. These measures will be made available in communities designated on the basis that they have recently experienced large-scale industry dislocation that has directly resulted in a significant increase in the level of community unemployment. Other elements of the program will also be available to workers and firms outside the designated communities for industrial restructuring and manpower adjustment purposes.

This new program supplements the extensive array of existing industrial assistance and labour market programs and is also in addition to the substantial overall increases in federal funding for economic and industrial development programs announced in the Budget. The designation of communities, for the community-based portion of the special adjustment, will be made by Cabinet with the first designations within the next few weeks. Communities will be designated for one year with a maximum of two six-month extensions. It is estimated that at any point in time five or six community designations would be in place. Community Adjustment Committees will be set up for each designated community. The communities will facilitate the coordination of the elements of the community-

based program and their integration with the full range of standard federal, provincial and municipal programs available. Membership on the Community Adjustment Committees will normally comprise representatives from the business and labour sections as well as local and provincial government officials and officials of the federal Departments of ITC, E and I, Labour and Regional Economic Expansion.

4. *NOTES FROM THE PROVINCES*

Manitoba. The Manitoba government plans to increase its 1981-82 spending program by 14.66 per cent over that of 1980-81, with 83 per cent of the $304 million increase earmarked for "people-oriented" education, health and community services. The estimates tabled 3 February 1981 by Finance Minister Brian Ransom called for combined expenditures of $2,377,522,300 -- up $303.9 million from the $2,973,573,200 in the 1980-81 main and supplementary estimates. Key factors in preparing the new estimates, said Mr. Ransom, were demographic trends, long-term requirements "and the ability of Manitobans to bear the cost of government". The level of funding is that which the government believes is both necessary and prudent to achieve selective expansions of services to meet identified needs, to preserve the quality of public institutions, to relieve inequitable burdens on property taxpayers, to improve natural resource management, to encourage economic development "and in total to assure continuation of the high standard of living and quality of life enjoyed by Manitobans".

Saskatchewan. Federal Energy, Mines and Resources Minister Marc Lalonde and Saskatchewan Mineral Resources Minister Elwood Cowley have announced that a new program designed to encourage Saskatchewan farmers to reduce energy use and energy costs in heated and ventilated buildings will begin operation this month (February). The program is funded under the Canada-Saskatchewan Conservation and Renewable Energy Demonstration Program. Under this program, farmers will be provided with a free energy audit pinpointing where they can save energy and money in farm buildings. The on-site audit is carried out by two engineering staff using a computer-equipped mini-bus. Farmers are left with a printout identifying potential energy and dollar savings for each recommendation.

5. *VIEWPOINT*

Good Government At The Grass Roots Level. From an editorial in the North Bay Nugget, 30 January 1981:

"Nowadays, any corporation, municipality, or other form of business which can show a surplus at the end of a fiscal year deserves a medal. And so we salute East Ferris Township, which has reported a surplus of more than $34,000 for the past year. And this is routine apparently, the township having handled its finances with skill for many years.

"At the time of North Bay's annexation of West Ferris Township and Widdifield Township back in 1968 (a move which created a new city with a large area and a sizeable population) thought was given to an attempt to include East Ferris in the deal. And small wonder. This enterprising township would have been a distinct asset to the merger. In the intervening years, it has shown ability to make things better for its population.

"It is blessed with some of the finest tourist country in Northern Ontario, and it has been aggressive about obtaining industry, advancing its cultural and recreational facilities and improving every aspect of its lifestyle. And obviously, it knows how to handle its financial affairs.

"East Ferris Twp. undoubtedly would have resisted joining North Bay, West Ferris and Widdifield 13 years ago, and obviously, it is quite happy to still be 'on its own' today. The township is a typical example of good municipal government at the grass roots level".

6. *DID YOU KNOW?*

Bell's Optional Calling Plan. Extended Area Service (EAS) is the phrase Bell Canada uses to describe provision of local calling outside the immediate exchange boundaries. EAS is two-way and non-optional. This means that everyone in the exchange has access to expanded local calling and pays a monthly rate based on the total number of telephones within the local calling area. Usually as EAS expands, the basic monthly rate rises. EAS is provided between exchanges that are contiguous, where a minimum of 60 per cent of customers of one exchange place one call or more to the desired EAS exchanges, maintaining this level for three of the quarterly studies in a 12-month period and where the rate centres are no more than 30 miles apart. When surveying to determine if exchanges should have EAS, 51 per cent of the customers whose basic exchange rate would be increased, must approve of the change.

An alternative to EAS is the Optional Calling Plan (OCP). OCP allows discounted long distance calling on a monthly basis where the preceeding EAS criteria do not apply. OCP may also be an interim step on the way to meeting those criteria and customer needs. Bell is planning a trial of OCP in Ontario and Quebec, beginning in October 1981. The trial will have the following guidelines:

-- OCP's will be offered only to customers in the originating exchange. Discounting will be on direct-distance-dialed calls in one direction only.

-- There will be a 40-mile limit on the distance between rate centres in the exchanges involved.

-- The plans will be open to both residence and business customers.

-- Cost will be based on a specified dollar amount of calling for a monthly charge (At this time, specific rates are not available).

The Centres in Ontario will be:

-- Palgrave (OCP to Toronto)
-- Harrow (OCP to Windsor)
-- McKellar (OCP to Parry Sound)
-- Massey (OCP to Espanola)
-- Picton (OCP to Belleville)

McKellar and Massey will be surveyed for EAS in the first quarter of 1981. If the EAS is approved, two other locations will be chosen.

7. *FROM THE BOOKSHELF*

"The Province". The 10th edition of "The Province of Ontario: Its Social Services" is now available. First published in 1954 by the Ontario Welfare Council, this unique handbook is updated every two years. "The Province" provides a comprehensive overview of social service programs offered by the federal and Ontario governments and by private and volunteer organizations throughout Ontario. Although there are numerous local service directories available, "The Province" is the only resource book which is provincial in

scope. The Ontario Welfare Council seeks to promote wide distribution of "The Province" in order that the variety of social services available will become better known by all Ontarians.

Traditionally, "The Province" has been well known and utilized within the social service sector. In 1981, the Council will be promoting its wider distribution throughout the labour movement and private industry. The Council believes that "The "Province" is a valuable resource for all people who are engaged in programs which entail information distribution, guidance and counselling of clients, union members or employers. Copies can be ordered from the Ontario Welfare Council, 1240 Bay Street, Suite 404, Toronto, Ontario, M5R 2A7. Price $10.00.

8. *ASSOCIATION NEWS*

MEA Helps Prepare EA Documents. Exemption of municipalities from applying provisions of The Environmental Assessment Act, to municipal road construction was repealed on 3 June 1980. In accordance with Regulations 468/80 and 885/80, the only road activities now exempt are:

-- A road costing less than $2,000,000 (indexed from December 1977), wherein the road is a new road or a realignment of an existing road which is less than 1 km. in length, or which purpose is to serve a municipally owned industrial, residential or commercial area, or to provide internal circulation in a municipal recreation area or park;

-- A road shown on a plan of subdivision as being part of the subdivision being approved pursuant to section 33 of The Planning Act;

-- A road provided for in a submission agreement between a municipality and a subdivision, which road is for the purposes of servicing the subdivision.

There is an interim exemption for road undertakings of a type similar to those identified as "B" Class projects of the Provincial Roads Program, (see MTC's Class EA's B-1 through B-7). This exemption terminates on 3 June 1981. By this time it is expected that class Environmental Assessment documents for road projects by municipalities will have been submitted for approval under The Environmental Assessment Act.

The Municipal Engineers Association (MEA) has assumed the responsibility for producing Class EA documents in order to avoid the cost, inconvenience and duplication of effort that would occur if individual municipalities were left having to produce Class EA documents. MEA has appointed a working committee of municipal engineers representing municipalities of various sizes and areas in the province to undertake the work. The committee's work schedule indicates the class assessment process documents are expected to be completed shortly. When complete, they will be circulated to all municipalities for review and comment.

The Working Committee anticipates that municipalities will have many questions respecting this information and its implications to municipal road planning and construction practices. Recognizing the approaching termination of the interim exemption (3 June 1981), for road projects, it is essential that municipal staff, including engineers, planners, and legal counsel, etc., be prepared to participate in the development of the Class EA documentation which the MEA's Working Committee will be circulating. Participation in the committee's work will provide municipalities with an understanding of how The Environmental Assessment Act can be complied with via the Class EA process.

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-- R. C. Hodgins (MOE) Toronto (416) 965-3198

-- M. G. Pratt (MOE) Toronto (416) 965-4139

9. *PEOPLE AND PLACES*

Don Oitment, director of recreation for the City of Peterborough will resign at the end of February and plans to move to Toronto.

Oro Township council has changed from receiving a per diem rate for council meetings attended to an annual salary, paid monthly, with a $50 penalty for each meeting missed. The reeve will receive $8,500; deputy reeve $7,000 and councillors $6,000.

Otonabee Township council has three members who are carrying on a long history of involvement in local government. Reeve David Nelson, Deputy Reeve Keith McIntyre and Councillor Gary Stewart are all sons of former Otonabee reeves and all have had great-grandfathers or great-great grandfathers who were reeves. Deputy Reeve McIntyre said: "I remember going to nomination meetings as a child. The Keene town hall would be full. The past council would have to answer to the crowd for their actions. There was usually a feud going on between people in the audience and also between the audience and the council in power".

Ottawa City firemen have been given a 10.25 per cent salary increase for 1980 in a binding arbitration award released in late December, making them the second highest paid department in Ontario. The one-year contract, retroactive to 1 January 1980 will raise a first-class firefighter's salary to $24,154, up from $21,909. Toronto firemen receive $24,473.

Palmerston PUC has increased the stipend for commissioner from $300 to $500 annually.

John Pearson, a well-known employee of the former Department of Municipal Affairs, passed away in late January, after a lengthy illness.

Jim Perkins, finance commissioner for the Region of Ottawa-Carleton, resigned recently. Mr. Perkins has held the position since 1974 and was formerly the city manager of St. John, New Brunswick. (15/1).

Peterborough county jail inmates saved taxpayers $127.51 this summer by growing their own vegetables. It's not much, says jail superintendent Lawrence Wiles, but the overall benefits to the inmates are immeasurable. "We can't measure in dollars and cents what the work out in the garden meant to the men," Mr. Wiles said.

Petrolia Town council has ratified a first contract with its unionized outside workers. Under the three-year agreement, retroactive to December 1979, a laborer in the lowest pay category will receive $6.63 an hour up from $5.42. By July it will go to $7.75.

Pickering council has approved salary increases of $2,000 for the mayor and $1,000 for councillors. As of 1 December 1980 the mayor's salary is $20,000 and the councillors' $9,000.

Mrs. Dorothy Poland, deputy clerk of the County of Simcoe, retired on 30 January 1981 after 40 years of service to the County of Simcoe. Mrs. Dianne Buffett, secretary to the Clerk, has been appointed deputy clerk.

Reeve Francis Pollard, a veteran North Crosby municipal politicians died 17 December 1980. He had been acclaimed to office to serve his second term as reeve after serving in various council capacities for 20 years (53/19).

Ted Raytrowski, chairman of the Ontario Flue-Cured Tobacco Growers' Marketing Board, said that municipal bans on smoking in public places have not affected tobacco sales. He says such laws were useless and overly harsh.

Councillor Wesley Revell of Portland Township is starting his 30th year as councillor. The dean of rural municipal politicians has never been defeated while running for council, but was defeated in 1968 when seeking his eighth term as reeve. Councillor Revell has either topped or been close to the top of the polls in every election he has run since he entered politics in the 1920s; but says that this might be his last term as he will be 86 when nominations are held for the next election.

J. Keith Reynolds, former deputy minister of Natural Resources, has been named chairman of the Metropolitan Toronto and Region Conservation Authority effective 1 February 1981,succeeding the late Grant Henderson. (157).

Fire Chief John Ritchie of the City of Peterborough will retire at the end of June 1981 after 10½ years with the Peterborough fire department. Chief Ritchie spent 30 years with the Forest Hill and Toronto fire departments before moving to Peterborough in 1971.

S.O.S. During the recent ROMA conference, a delegate from the Village of Chesterville asked if any small municipality had developed a policy manual for council. BACKGROUND is interested in receiving this information so that the Village of Chesterville may be advised.

Quote of the Week. Mayoralty candidate Ian Ball, a 19-year old unemployed factory-worker, in the Uxbridge by-election said on losing:

"There's one good thing about not being mayor -- I'm going to be able to wear blue jeans again".

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/9

2 March 1981

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1. *AT QUEEN'S PARK*

Status of Pensions in Ontario. Premier William Davis announced on 12 February 1981 that he had received the report of the Royal Commission on the Status of Pensions in Ontario from Donna J. Haley, Q.C., Chairman of the Commission. The Royal Commission was appointed in April 1977 to review all aspects of public and private pensions in Ontario. After almost 4 years of research, study, and public hearings, the Commission has produced a 2,322 page report in ten volumes, and made 163 recommendations. Mr. Davis indicated that because of the complexity and far-ranging implications of changes in pension systems, a new Conservative government would refer consideration of the Royal Commission Report to a Select Committee of the Legislature to allow full review of this important matter.

The Premier stated that he had received only a brief overview of the report's findings and recommendations and did not wish to comment farther at this time, with one exception. "I have the impression," said Mr. Davis, "that the report does not support the view that the elderly in this province are entitled to certain public benefits regardless of income. If that is a correct impression, then I wish to state unequivocally, it is the view of the Conservative government that all of Ontario's senior citizens have, through a lifetime contribution to society, earned the right to these universal benefits and should continue to receive them"..

Findings and conclusions of the Commission's study and its 163 recommendations are set out in nine numbered volumes and a Summary Report:

-- Design for Retirement (I-III)
-- Your Income in Retirement (IV)
-- Ontario and the Canada Pension Plan (V)
-- Pensions for Ontario Public Sector Employees (VI, VII)
-- Background Studies and Papers (VIII, IX)
-- Summary Report: A Plan for the Future (findings, recommendations, and a glossary of pension terms)

Copies of the report are available from the Ontario Government Bookstore at 880 Bay Street. The prices are: $4 for Volume IV, a Consumers Guide to the Report; $7 for each other volume and 75 cents for the Summary.

Appointment.. Premier Davis recently announced the following appointment.

-- William George Beatty of Gravenhurst as a member of the Board of Directors of the Algonquin Forestry Authority.

2. *AROUND THE MINISTRIES*

Government Services

Official Opening. Government Services Minister Douglas Wiseman and Ontario Provincial Police Commissioner H. H. Graham will officially open the new O.P.P. detachment building in Dowling on 5 March 1981. The building replaces facilities in the Dowling Shopping Plaza which were destroyed by fire in 1980. The structure provides modern accommodation for 14 provincial police staff who serve townships in portions of the Regional Municipality of Sudbury and District of Sudbury.

Health

Sudbury Memorial Hospital Expands. A recommendation to expand and renovate facilities at the Sudbury Memorial Hospital has been approved by Health Minister Dennis Timbrell. The hospital's emergency and out-patient areas, which have experienced a 15 per cent increase in service in the past year, will be expanded to accommodate the larger number of patients. In addition, the hospital's fire safety requirements will be upgraded to include cross-corridor fire doors and extended fire barriers. A fire exit from the sixth floor and a new fire alarm system will also be provided to meet current requirements. The project is scheduled for construction in the late spring of 1981.

Additional Nursing Home Beds. Fifteen nursing home beds will soon be available at the Peterborough Civic Hospital. The beds will be located at the hospital until the fall when an addition to the Extendicare Nursing is expected to be completed. This makes a total of 30 additional beds for the Peterborough area as the Springdale Nursing Home also received 15 more beds which are scheduled to be in operation early this spring.

-- An additional 86 nursing home beds have been available to three nursing homes in Metropolitan Toronto. The Kennedy Lodge Nursing Home, which currently operates 245 beds, has been awarded an additional 44 beds. The Craiglee Nursing Home will now operate 39 more beds for a total of 77. The Parkdale Nursing Home will be licensed to operate an additional three beds bringing their total to 123. This announcement is part of a larger increase in nursing home beds approved last October following release of a study on long-term bed needs for Metro Toronto. A further 300 nursing home beds were announced at that time for the Toronto area by the ministry. The remaining 214 beds are expected to be awarded within a month.

Housing

Income-Geared Rental Housing for Mentally-Retarded. Ontario Housing Corporation will now provide rent-geared-to-income accommodation for mentally-retarded persons who are able to live on their own. Previously, OHC income-geared rental housing was restricted to families, senior citizens and physically-disabled persons. In making the announcement, Housing Minister Claude Bennett said: "We are pleased that OHC will include mentally-retarded persons in its accommodations, especially since this is the International Year of Disabled Persons. Many developmentally-handicapped persons have had great difficulty in finding affordable housing in their local communities. Now, by being included in the OHC policy, mentally-retarded persons are given the opportunity to live in affordable accommodation".

Community and Social Services Minister Keith Norton said his ministry will provide continuing support, "so that mentally-retarded tenants can derive the maximum benefit possible from living in a community setting, while being afforded the most favorable circumstances to develop according to their potential". Provincial Secretary for Social Development Margaret Birch added: "We want to give mentally-retarded persons the opportunity to participate as fully and equally as possible in their communities".

The corperation currently provides some 93,000 homes for low-income families, senior citizens and pbysically-handicapped persons, with rents based on their incomes. They live in projects managed by 60 local housing authorities in more than 300 municipalities across the province. To qualify for assisted housing, an applicant must be capable of signing a lease and understand a contract. Eligibility is limited to those who have gained skills enabling them to live on their own. Most will be involved in vocational training program or will be gainfully employed. Applicants will be referred by local associations for mentally-retarded or by workers with social service agencies funded by the Ministry of Community and Social Services.

The specialized nature of the new client group will require a high degree of flexibility on the part of the local housing authorities in selecting homes for these individuals. A balance of security and freedom will be necessary to ensure their well-being. Successful applicants will be housed in family, senior citizen or rent supplement apartments that are appropriate to their ages and needs. Under the rent supplement program, OHC acquires the use of units for rent-geared-to-income purposes in properties it does not own. A tenant signs a lease with the private landlord and pays rent according to income. The difference between that

and the market rent is made up by the federal and provincial governments. Wherever possible, developmentally-handicapped applicants will be offered accommodation in projects that are close to a training workshop or their place of employment, to recreation, shopping, public transportation, their friends, relatives, community services and their former group home.

Housing Starts. Housing starts during January were at a seasonally adjusted annual rate of 162,600 for all areas according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final December rate was 158,300. Actual starts in urban areas in January were 8,470 a decrease of 19 per cent from the 10,489 recorded in January of last year. Starts of single detached dwellings during January totalled 4,101 compared with 2,891 in January 1980, an increase of 42 per cent. Starts of multiple dwellings were down 42 per cent to 4,369 from 7,598.

Industry and Tourism

Loans and Grants. Industry and Tourism Minister Larry Grossman recently announced the following loans:

-- *Northern Ontario Development Corporation*. A total of $1,818,700 for eight northern Ontario businesses which will generate capital expenditures of more than $3.7 million in northern Ontario and will create 90 new jobs within the next five years. In the first 10 years of NODC's operation, it has approved 698 northern Ontario loans totalling $95.5 million and these loans have created more than 7,435 new jobs.

. Four northeastern Ontario businesses will receive $390,000 and create an estimated 25 jobs within the next five years.

-- *Eastern Ontario Development Corporation*. A total of $1,865,000 for four companies in the Ottawa Valley and three in Hastings County which will contribute to capital expansions worth $3.6 million and create an estimated 484 full-time jobs and 50 part-time jobs within the next five years.

. Two Leeds County tourist operators will receive a total of $250,000 for renovations and expansion.

-- *Ontario Development Corporation*. A total of $2.2 million for eight Ontario businesses will assist in financing annual exports worth a total of $17.1 million and create an estimated 411 new jobs within the next five years.

. Two Bruce County tourist operators will receive a total of $199,600 to upgrade and winterize facilities.

-- *Employment Development Fund*. A total of $257,000 in EDF grants to four Toronto-area textile firms to help modernize their production equipment and secure $1.95 million in private sector investment. Since the Employment Development Fund was created in 1979, the province has provided grants of $20.642 millions to 43 general manufacturing companie, resulting in the creation of 8,378 new jobs during the next five years.

-- *Tourism Redevelopment Incentive Program*. A total of $2.5 million guaranteed on loans for eight southern Ontario tourist operations for renovations and expansions.

Intergovernmental Affairs

The Constitutional Challenge. Excerpts from an address by Intergovernmental Affairs Minister Thomas Wells to the "Consortium on North American Affairs" held at Harvard University, 3 February 1981:

"The challenge facing the partisans of constitutional reform in Canada is thus a very difficult one. Our method of decision-making up until now has always presumed the need for unanimous agreement. The scope of reform has been broadened to include powers, rights and institutions. The cultural concerns of French Canada and the economic interests of the West have become vital factors in the negotiations. In these circumstances, could one really expect last summer's discussions to succeed? In Ontario's view, the answer quite simply was yes. We believed that there was enough good will and dedication among all governments that, through compromise, a consensus could be achieved. And yet, by the middle of September, it was clear that our hopes were frustrated and that no quick consensus was possible. The question we asked was: Why were the federal and provincial governments unable to reach agreement on long discussed and desirable reforms at the September constitutional conference?

"It seems to me that the answer is both simple and complex at the same time. We were unable to agree on the 12 items under discussions or even on a limited number of them simply because the perceived need for unanimity has become a straitjacket, and because some governments were not willing to seek compromise and agreement unless their priority items were included in the agreement. The array of individual demands put forward by the provinces were simply too great for the federal government to accept. Transfers of power from the federal to the provincial level were proposed in the areas of communications, natural resources, off-shore resources, fisheries, Supreme Court appointments, a new upper house and family law. To meet the demands of each province would have required concessions by the federal government beyond those which were realistic or acceptable. For the federal government, the growing concern was the potential deterioration of its revenue sources, its capacity to redistribute wealth across the country, and its national policy making role in key areas.

"Provinces on the other hand were asked to limit their own authority by accepting a charter of rights and greater protection for the Canadian common market. Few provinces were willing to accept these new limits. The result was deadlock.

"Given this context, there appeared to us only two choices: either the process should be postponed indefinitely as it had too often been in the past, or we could support the federal government taking the lead to achieve the initial steps of constitutional reform. Neither choice is a perfect one from the perspective of Canadian federalism, but in our view some action is preferable to continuing inertia born of intergovernmental deadlock. For this reason we supported the Prime Minister's package unveiled at the beginning of October, and his plan to have the Parliament of Canada alone on behalf of all Canadians, request action from the British Parliament. We are in favour of the contents of the resolution the Prime Minister has put forward -- patriation of the constitution, an amending formula based on the 1971 Victoria model with a deadlock-breaking referendum mechanism, a charter of rights and freedoms which includes minority language education rights across the country, and mobility rights, and an entrenched principle of equalization. Many of these items have been part of our own Ontario position for years".

Natural Resources

Financial Assistance to Small Pit and Quarry Operators. Ontario's pit and quarry operators who produce less than 15,000 metric tonnes of aggregate a year will get financial assistance from his ministry, Natural Resources Minister James Auld announced recently. Mr. Auld said the funds are to assist these smaller operators with the costs of preparing site plans, in newly designated townships. "But", the minister explained, "all assistance must have prior approval from the regional director in the MNR region where the particular site is situated". The present Pits and Quarries Control Act stipulates that a licence application must be accompanied by a site plan prepared and certified by either a professional engineer or an Ontario land surveyor. Operators of existing properties have until 1 July 1981 to submit approved plans.

Mr. Auld said this announcement is of primary concern to small operators in 158 additional townships in eastern and southwestern Ontario which, as he announced in an 21 August 1980 news release, would come under The Pits and Quarries Control Act on 1 January 1981. He said these designations were made only after careful analysis of a large number of submissions received from municipalities, organizations and individuals requesting that the Act apply to their respective areas. "It was not considered feasible to have the Act apply to the entire province at this time. But we felt it should apply to those areas adjacent to ones already subject to the Act, so uniform standards of operation and rehabilitation would apply to all aggregate producers competing in the same market areas," the minister said. "The proposed Aggregates Act (an Act to revise The Pits and Quarries Control Act), in its draft form recognizes that a small operator has special problems. Accordingly, it contains a provision which allows a small operator to prepare his own site plan".

Increased Funds for Forest Management. The $35 million to be added to the regular forest management programs of the ministry over the next five years will provide an extra boost to private and Crown land forest management, the minister announced recently. The forest improvement initiative is part of the government's Board of Industrial Leadership and Development (BILD) economic action plan. The new forest improvement initiative will increase the availability of fuelwood for Ontarians, lessening the consumption of fuel oil, said Mr. Auld. "Improving southern woodlots will provide fuelwood from low-quality trees, enhance and increase the development of pulpwood and high-quality sawlogs, and create thousands of seasonal jobs in rural Ontario".

Mr. Auld said the $8 million to be spent on the southern forests is in addition to the more than $13 million for the same purpose announced by the Treasurer in the mini-budget. The remaining $27 million will go to intensify management of Crown land forests in the north that are not under long-term licence to industry. This expansion of the ministry's regular program will help ensure the proper harvesting and reforestation of cutover areas and increase production of wood fibre for industry. Another by-product would be increased availability of fuelwood for energy-conscious northerners.

This portion of the BILD program is in addition to the recently announced $10 million expansion of the tree nursery facilities of the ministry. BILD is a committee of the Ontario Cabinet and has broad responsibilities of a strategic nature aimed at consolidating and coordinating the government's total economic development. It also provides a focus for working with other governments and private interests to ensure maximum participation and support for development initiatives in Ontario. A $1.5 billion five-year strategic BILD program aimed at creating jobs, reducing inflation, increasing trade and improving productivity was announced 27 January of this year.

Transportation and Communications

Killarney Airport. Transportation and Communications Minister James Snow and Northern Affairs Minister Leo Bernier have announced the proposed development of an airport at Killarney, south of Sudbury. As a result of numerous requests from residents and commercial establishments in the area, a special subsidy has been set up to provide a gravel runway for the airport. MTC will contribute 80 per cent of the subsidy and MNA the remaining 20 per cent. The Killarney airport will fill the missing link in the region's airport system. In addition, it will promote aviation safety and provide much needed air services to residents and assist the tourist industry in the area.

OMERS

Update. Effective 1 January 1981 the composition of the OMERS Board was altered slightly. From now on there will be only one provincial representative on the OMERS Board instead of two and there will be eight employee representatives instead of seven. Also effective 1 January 1981 all persons who were receiving a pension from OMERS on 1 January 1979 received a four per cent increase in their pensions. The Board hopes that this increase will help pensioners defray some of the increase in the cost of living. During 1981 the Board will further examine the question of how pensions can be protected from the effects of inflation. The OMERS Regulation regarding pre-1978 broken service and waiting period has been amended to remove the 31 December 1980 deadline. It has been changed to "a date designated by the Board". This date has not yet been designated.

Effective 1 January 1981 section 20 of the OMERS Regulation was amended to allow that the pensions of retired councillors can be increased by employers in the same manner as those of retired employees. At its September meeting the Board further discussed the matter of participation in OMERS by councillors of municipalities and the difficulties being encountered by the present arrangement. The matter was deferred for possible future discussion with the Treasurer of Ontario.

3. *PROCLAMATIONS AND REGULATIONS*

The Shoreline Property Assistance Act, 1980. Bill 139 received Royal Assent on 14 November 1980 and is effective on proclamation. The Ontario Gazette dated 21 February 1981 reports that sections 7 and 8 have been proclaimed effective 1 February 1981. Section 7 validates all bylaws passed, debentures issued, loans made, and rates imposed to the date this Act comes into force and Section 8 deems rating bylaws passed prior to the coming into force of this Act to have been passed on the date this Act comes into force.

O.Reg. 56/81. In accordance with the Executive Council Act, the administration of the Partnership Act (R.S.O. 1970, Chapter 339) has been transferred from the Attorney General to the Minister of Consumer and Commercial Relations effective 29 January 1981.

O.Reg. 57/81. In accordance with the Executive Council Act, the administration of sections 176 and 611 of Part IX of The Mining Act be assigned and transferred to the Minister of Natural Resources effective 16 October 1980.

4. *NOTES FROM THE PROVINCES*

Manitoba. In November 1980 a revised set of Provincial Land Use Policies was adopted by the Manitoba government. It is intended that these land use policies will provide some fundamental guidance in the management of this valuable resource and will help to ensure its continued use and enjoyment by succeeding generations. The government developed these land use policies in recognition of the importance of this vital land resource and the demonstrated need for some positive direction in its use and development. The intent of the policies is to provide overall provincial guidance in land use planning decisions until such time as detailed plans, which can more accurately reflect the needs of local areas, are adopted by the municipal level of government. The Provincial Land Use Policies have been subject to an extensive consultation process over the past two years, during the course of which a number of revisions were made.

Prince Edward Island. Housing Minister Pat Binns stated recently that the provincial housing ministers will meet in St. John's Newfoundland on 26 February 1981 to discuss their housing concerns. "The provincial ministers are concerned," Mr. Binns said, "that housing is no longer a high priority item with the federal government. This lack of priority combined with the federal government's efforts to control expenditures has already led to the unilateral termination of the Community Services Contribution Program". Mr. Binns also stated that despite requests from several provincial housing ministers, "Mr. Cosgrove has refused to agree that a confeerence of federal and provincial housing ministers is needed at this time". Some of the areas to be discussed are:

-- CSCP: the effects of its withdrawal and proposals for its replacement,
-- Affordability of housing in Canada today as it affects both renters and home owners,
-- Federal housing policy for the '80s,
-- Interest rates and their effect on Canadians in their attempts to find appropriate housing, and
-- Energy and housing.

Saskatchewan. A new program designed to provide low-rental housing for senior citizens in northern Saskatchewan is now under way. The program was announced by the three government agencies involved: Saskatchewan Housing Corporation; Canada Mortgage and Housing Corporation and the Department of Northern Saskatchewan. The new program requires local governments in the north to identify their need for senior citizens housing and to submit their proposal to the northern housing branch of DNS. Once units have been allocated to a community, DNS arranges for their construction. When completed, the department assumes responsibility for management until a local housing authority is formed that can assume control. All of the low-rental units constructed will be available to local residents over the age of 60 for a maximum of 25 per cent of their monthly income. The units will be cost-shared by CMHC (75 per cent) and DNS (25 per cent).

5. *VIEWPOINT*

Staff Cooperation Cuts Costs. From an editorial in the Oshawa Times, 20 February 1981:

"Whitby administrator Bill Wallace has come up with seven recommendations which will likely save the town a great deal of money over the next few years. His plan to reduce energy spending by 10 per cent this year is only part of the over-all scheme. Wallace says he intends to select a number of staff members to 'explore all avenues to saving money by reducing electrical, oil and gas costs in 1981'.

"Staff at Durham Region, headed up by Jack McCorkell, director of operations, has managed to save the region money without causing any major inconvenience to employees or disrupting operations. McCorkell couldn't place a dollar figure on the saving realized by the region since its program got going in January, 1978 because of increased costs of fuel, etc. But he said the region has cut down its energy consumption by 20 per cent. And that reduction has been achieved through the co-operation of the staff.

"That energy saving could be achieved also through Wallace's employee incentive plan. The incentive idea would give employees an opportunity to earn time off or money for coming up with cost-saving ideas. And employees who come up with ideas to save money in energy would be providing an additional plus to the town. Offering the incentive could spur employees to dig deeper for ideas which will benefit both the town and the employee.

"In 1980, the town's budget was overspent by $280,000 but Mayor Bob Attersley said: 'Fortunately, we had enough good assessment growth to cover that'. In an attempt to prevent a similar incident, Wallace has suggested each department head define his department's goals and objectives for the next three to four years. Wallace says if the town can plan its spending that far in advance, it should be able to avoid overspending.

"Wallace says the town treasurer will be developing 'other budgetary control systems' this year and that performance measurements will be developed in each department to indicate the volume of work in each department. All these measures will require the cooperation of town staff but will provide big dividends for Whitby through cost-saving measures. And since employees have a greater incentive their cooperation is practically guaranteed."

6. *DID YOU KNOW?*

The Canada Post Corporation Bill. The Ontario Municipal Electric Association is concerned about some of the provisions of federal Bill C-42 "The Canada Post Corporation Bill". In a recent letter to all Hydro Commissioners, OMEA president D. G. Hugill wrote:

"The Ontario Municipal Electric Association has been actively seeking to have amendments made to the Canada Post Corporation Bill (C-42) that would enable municipal utilities to select the method of delivery best suited to the utility, or in a lesser way, effecting changes that would recognize customer work sharing by giving a reduced rate. The Bill gives ample authority for special reduced rates, however, the exclusive privilege of Canada Post to deliver 'letters', which at the moment includes utility bills, has not been totally defined. It has been said that 'letter'will be defined so that it would make it illegal for utilities to have their own employees deliver them.

"The O.M.E.A. has recently re-stated its need for an alternative method of delivery particularly during periods of service disruption where a delay is vital to the municipal utility because of its cash flow sensitivity, and vital for the consumer because of the opportunity of a saving via the discount period. Basically, our position has been as follows: The postal delivery of utility bills is of ongoing concern to the members of the O.M.E.A. due to the increasing costs and the vulnerable position with which municipal utilities are faced during each postal work disruption. The O.M.E.A. would like to see amendments to existing legislation that will provide utilities the privilege of selecting a method of delivery that best serves the consumer.

"Contracted delivery service, when used as a substitute for interrupted or withdrawn postal service, proved to be economical and effective for those who used it. The provision of the right to exercise this kind of choice would be most acceptable. Concurrently, Canada Post should offer savings through a special rate for first class mail that is given some form of presortation. Since many utilities are presorting bills by streets we are requesting that the Government recognize this customer work sharing. Now is the time for commissioners to take individual action. We need to show a united position and it is essential that we act with a singleness of purpose".

7. *FROM THE BOOKSHELF*

Land Use in Canada. The Interdepartmental Task Force on Land-Use Policy was established in the fall of 1975 with representatives from sixteen federal departments and agencies.The report of the Task Force has recently been published by the Lands Directorate, Environment Canada. The conclusions of the Task Force are:

"The Interdepartmental Task Force on Land-Use Policy reviewed major land problems and land-use issues in Canada. During this process, several issues that were the subject of considerable public concern were identified. These included the loss of high quality agricultural land, the rising cost of land for both residential and agricultural purposes, and the lack of conservation of heritage sites, natural resources, and valuable urban and natural environments. There was also widespread concern expressed for the future availability of renewable and non-renewable resources and for the proper use of hazard-prone lands. The urgent need for a coordinated response to these and other land issues by all levels of government has in itself become a public concern.

"The Interdepartmental Task Force has concluded that the federal government exercises a substantial influence on the use of management of land in all parts of Canada. Through its fiscal and monetary policies, proprietary responsibilities, research efforts, and specific incentive and support programs, the federal government affects not only the land it owns, but also land in private and provincial ownership. The effects on land cannot at present be adequately considered in policy and program formulation because the means for such assessment do not exist, even though the federal government is clearly responsible for the impact of its own policies and programs.

"The land and the products of the land are important to the federal government in the achievement of national goals in economic development, regional balance, and international trade, and in the maintenance of the standard-of-living and the quality of the environment. The sound management of the land resource is germane to the achievement of many of these goals. It is in the interest of the federal government that its policies, programs, and influence, alone and in cooperation with other governmental bodies, should be directed towards the encouragement of the best use and management of Canada's land resource.

"Throughout the work of the Interdepartmental Task Force it has been clear that the means to affect land use and to achieve any objectives for land are shared between all levels of government. In the provinces, the means that directly affect the use of private and provincial lands are within provincial jurisdiction. In the territories and on federal land, direct action to affect land use and land management is within federal jurisdiction. The policies and programs of all levels of government also influence individual land-using activities in a manner that could be either supportive of or detrimental to the aims and objectives of other levels of government. Because of this division of influence, programs and policies are often uncoordinated and

mutually damaging effects can result. The scope of land problems often transcends jurisdictional boundaries, further complicating their solution. No single level of government can unilaterally solve all land problems because the factors influencing land are so diverse. In the opinion of the Task Force, it is essential that there be coordination and cooperation between the various levels of government on all matters that affect land".

8. *ASSOCIATION NEWS*

U.D.I. The Urban Development Institute Canada will hold a national conference at the Inn-on-the-Park Hotel, Toronto, on 2-5 May 1981. The theme of the conference is "The Development Challenges of the '80s". Industry leaders from all parts of Canada, and the USA, will gather together for the first time to assess: the energy crunch, high mortgage rates, skyrocketing costs, changing lifestyles, birthrate decline, municipal financing problems, the rental gap and others. For further information contact UDI Canada, 151 Slater Street, Ottawa, Ontario, K1P 5H3.

CAG/GSA. The first ever joint meeting of The Canadian Association of Gerontology (CAG) and The Gerontological Society of North America (GSA) will be held at the Sheraton Centre and Royal York Hotels, Toronto, on 8-12 November 1981. It is anticipated that 4,000 people will be in attendance and the sessions will be of interest to municipal councils, social service directors, recreation department staff, public health units, housing authorities, etc. For further information contact Gerontology '81, Box 56, Queen's Park, Toronto, M7A 1N3 or phone (416) 965-5106.

F.C.M. The annual conference of the Federation of Canadian Municipalities will be held in Regina on 7-11 June 1981. For further information contact FCM, 1318-112 Kent St., Ottawa, Ontario, K1P 5P2.

S.P.I.A.O. The Society of Public Insurance Administrators of Ontario will hold a workshop at the Skyline Hotel (Hastings Room), Dixon Road, Toronto, on 24 April 1981. The workshop will start at 9:45 a.m. and finish about 3:30 p.m. John Walsh, president of the Canadian Automobile Service Association Ltd., will make a presentation regarding legal liability of a municipality "Claims Investigation". Tom Buchnan, casualty department manager, Reed Stenhouse Ltd. will speak on "Composite Crime". Registration is $18.00. For further information contact George T. Allen, Metro Toronto Treasury, 10th floor, West Tower, City Hall, Toronto, M5H 2N1 (416) 367-8296.

O.M.S.S.A. The Ontario Municipal Social Services Association will hold their 31st annual conference at the Constellation Hotel, Dixon Road, Toronto on 31 May to 3 June. The tentative agenda includes a plenary session on "Hot Issues in Social Services" in the 1980s with special attention to FBA/GWA integration, day care and ministry re-organization, and three full day seminars on Children's Services-Local Service Committee; Employment Strategy for Special Target Groups; and Social Planning Models for Human Services. For further information contact John A. MacKinnon, Huron County Social Services, Court House, Goderich, Ontario, N7A 1M2.

9. *PEOPLE AND PLACES*

Dorothy Margaret Robertson has been appointed deputy clerk-treasurer for the Town of Wasaga Beach. Mrs. Robertson moves from the Township of Scugog where she held a similar post for the past 12 years.

Bill Ross, London's city clerk, died 29 November 1980. Mr. Ross was city clerk since 1971 and a city hall employee since 1946. Mayor Al Gleeson said "everybody

who knew him or dealt with him had the deepest respect for Bill". (57/2).

Two St. Catharines nursing homes do not have to open their doors to a public watchdog. Judge Francis Kovacs ruled recently that the nursing homes were within their rights to refuse admission to a public institutions inspection panel earlier this month. Judge Kovacs took note of a 1976 Ontario Supreme Court case in which Mr. Justice P. T. Galligan ruled that privately-operated nursing homes are not "institutions" within the meaning of the law, and thus are not subject to inspection by a seven-member citizens' group charged with looking over public institutions on behalf of the public.

St. Vincent Township councillors have received an increase in salary for 1981. The reeve goes from $1,600 to $2,000 a year; the deputy reeve up $285 to $1,600 and the councillors from $1,160 to $1,400.

Saanick, (suburb of Victoria) has become the first local government in British Columbia to pass freedom-of-information legislation which will open almost all municipal records, correspondence and budget material to public scrutiny. The bylaw also will open written financial disclosures by elected officials, election expenses, campaign contribution records, administrative statements and performance records of developers.

Ken Sadler, assistant city clerk for the City of London, has been trying for several years to round up a complete collection of portraits of the city's former mayors. He said recently that he is now down to 14 with four of those showing signs of being on the way.

Lou Sage, chief administrative officer for the Region of Sudbury, has been appointed CAO for the City of Hamilton effective 19 January 1981. Hamilton council created the new position after eliminating board of control last fall. (19/1 and 11/2).

Because of a substantial turnover in aldermen on Sarnia city council, the new ones were indoctrinated into their new roles by retiring Mayor Andy Brandt and city hall staff. The new aldermen met with the mayor and staff, tour city hall and municipal facilities across the city; and learned how to handle citizens' complaints.

Concerned citizens in Sarnia-Lambton have formed a human rights committee, dedicated to getting the word out on rights and freedoms. The committee hopes to provide public education in human rights to encourage more concern by community groups and individuals alike. It also aims to organize, support and participate in human rights programs such as forums and seminars featuring speakers from diverse backgrounds.

Quote of the Week. During a discussion about the number of tour buses using Kingston's waterfront, Alderman Bill Knapp said;

"Sometimes I think we can't see the solution for the automobiles".

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background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/10 9 March 1981

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1. *AT QUEEN'S PARK*

Protective Vests for O.P.P. Ontario Provincial Police officers will be issued with protective vests at the earliest possible time, Premier William Davis said recently. He said the soft body armour would be made available to more than 4,000 members of the force following an advisory committee's report to the Ontario Police Commission on suitable standards. "The men and women police officers who serve us so ably in the OPP deserve nothing less than the best in protective equipment and we intend to provide it as expeditiously as possible",

the Premier said. A number of municipal police governing authorities have announced they plan to purchase the concealable vests for their police personnel. The Premier indicated that provisions would be made to assist municipalities in meeting the costs of such purchases.

Bell Rate Increase. On 13 February 1981, the Premier expressed shock and concern at the size of the rate increase Bell is seeking from the Canadian Radio-Television and Telecommunications Commission (CRTC). "While I am pleased to note Bell is exempting some rate increases for senior citizens and the handicapped, I am quite upset at the 30 and 40 per cent rate increase Bell is asking on residential and business primary services," the Premier said. "I have asked Transportation and Communications Minister James Snow to undertake a broad and thorough examination of Bell's application in order to fully represent the interests of Ontario subscribers before the CRTC's hearings in May".

King Mountain. Premier Davis recently announced $19.2 million in infrastructure assistance in support of a year-round, world-class destination resort to be built at King Mountain, 37 kilometres north of Sault Ste. Marie. The province, through the Board of Industrial Leadership and Development (BILD), will provide the money in two stages for the construction of roads, parking, water supply, sewage and other public services to make the resort viable. A total of $9.2 million will be provided this year and in 1982, with the remaining $10 million available after the initial stage is completed. King Mountain is expected to be open to the public in 1983. The new resort is expected to generate tourism revenues of nearly $5 million in 1983, rising to $9.2 million by 1988. Some 400 full-time jobs wil be created during construction, expected to begin in the spring, and 300 full- and part-time jobs will be needed to operate the resort after completion.

2. *AROUND THE MINISTRIES*

Energy

Winter Fuelwoods Program. The Ministries of Energy and Natural Resources recently announced a $250,000 winter fuelwoods program in southern Ontario. It will be funded by Energy and administered by Natural Resources. "In the past few years more and more homeowners have recognized wood as an economic means to reduce home heating costs by burning it to augment or replace oil and other traditional home fuels," Energy Minister Robert Welch said. "The program will make available increasing amounts of good quality firewood to meet the growing southern Ontario market". Natural Resources Minister James Auld said the program would create almost 4,000 man days of work in rural areas and make available 13,500 cords of fuelwood. "We will be harvesting predominantly high-energy hardwoods, such as maple and beech, from 4,170 acres of forest. These lands are either Crown or privately owned property now under forest-agreement contracts with the Ministry of Natural Resources".

An additional 10,000 acres will be surveyed for future fuelwood development. Trees cut this winter will be seasoned and the first of it will reach the market in time for the 1981/82 heating season. Mr. Welch said that depending on next winter's market, fuelwoods harvested under the program could result in saving the equivalent of between two and six million gallons of fuel oil. This winter's work is the first stage in a long-term forest resource energy plan developed by the two ministries. Householders, woodlot owners and fuelwood contractors interested in the program should contact the local district office of the Ministry of Natural Resources.

Ottawa Solar House. A new passive solar energy home, designed to cut heating costs by 44 per cent, was officially opened in Ottawa on 5 February. This "state-of-the-art" solar house is one of 21 demonstrations units being constructed across the province under the Canada/Ontario energy demonstration agreement. Funded jointly by the provincial and federal governments and administered by the Housing and Urban Development Association of Canada (HUDAC) the agreement provides for a total of $200,000 to 14 builders to cover the incremental costs of designing and building passive solar houses in Ontario. Compared to a house of the same size built according to current Ontario Building Code standards with an estimated annual heating bill of $1,070, the solar house should cost only $600 to heat, saving its owners $470 a year -- at today's prices. The energy saving and passive solar features, according to HUDAC estimates, should cut home hearing costs by 44 per cent. But with the addition of a heat pump, which increases the efficiency of the heating system and provides air conditioning in the summer, the builder forsees even greater energy savings. HUDAC will monitor the solar house for two years and make the performance information available to the builders in the province.

Health

Community Mental Health Programs. Health Minister Dennis Timbrell recently announced grants totalling $740,500 had been made to nine community-based mental health programs in 10 Ontario centres. In announcing the grants, Mr. Timbrell said: "Community-based mental health programs offer an alternative to in-patient hospital care. They have a proven record of success, and provide a valuable service in the community. People who do not require hospital care tend to respond more quickly if they are treated in their own familiar community setting". The grants provide out-patient, day therapy, social-recreational, crisis intervention, sheltered workshop and rehabilitation programs for people suffering psychiatric and emotional problems. The programs were recommended by local agencies, including mental health associations, and by district health councils.

The grants, recommended by the ministry's Mental Health Review Committee, and recipients are:

-- *Smith Falls, Perth, Carleton Place*. $140,700 to Leeds, Grenville and Lanark District Health Unit for a community mental health service for residents of Lanark County to be provided from the unit's offices in Smiths Falls, with services provided in Perth and Carleton Place.

-- *Goderich*. $110,000 to Alexandra Marine and General Hospital in Goderich for psychiatric day care, out-patient, emergency and crisis intervention services for people living in southwestern Huron County.

-- *Hamilton*. $123,000 to St. Joseph's Hospital in Hamilton for a partial hospitalization program for previously hospitalized psychiatric patients.

-- *Kingston*. $69,500 to the Kingston Branch of the Canadian Mental Health Association to sponsor a community activity centre for socially disadvantaged people with psychiatric and emotional problems.

-- *Metropolitan Toronto*. $30,100 to Toronto Western Hospital to integrate the hospital's psychiatric services with health care and social services in the community for people from various ethnic groups. $56,000 to Scarborough Centenary Hospital for a day-care program to help chronic psychiatric patients learn basic living skills through participating in sheltered workshop activities.

-- *Sudbury*. $123,000 to Sudbury General Hospital for a crisis intervention program to provide self-harm patients with psychiatric consultation services and follow-up care in the community.

-- *Thunder Bay*. $47,300 to Mental Health/Thunder Bay for a program to provide formerly hospitalized psychiatric patients returning to the community with temporary, affordable transitional housing to facilitate their early return to community living.

-- *Waterloo*. $40,000 to the Waterloo Region Branch of the Canadian Mental Health Association for a social and recreational life-skills centre to assist psychiatric patients in becoming re-integrated into the community.

Housing

Neighbourhood Improvement Projects. Premier William Davis has announced a $12 million provincial grant program for 1981/82 to assist municipalities in planning and implementing neighbourhood projects. The Ontario Neighbourhood Program (ONIP) has been introduced in response to the cancellation by the federal government last fall of the Community Services Contribution Program. Under the new program, the province and participating municipalities will each contribute 50 per cent towards the total costs of a local neighbourhood improvement project. "The unilateral cancellation of CSCP by the federal government not only made it extremely difficult for Ontario municipalities to continue planning for neighbourhood improvement, but also had serious economic consequences in terms of foregone construction and lost employment," the Premier said.

"This new program is being introduced in the spirit of the traditional leadership role played by the province in community renewal and core area revitalization. Although we cannot fully replace the total federal-provincial funding previously provided under CSCP, this initiative will contribute to the continuation of a vital community improvement program and demonstrates our commitment to maintain and upgrade older neighbourhoods," Mr. Davis said.

The $12 million equals the amount of funding the province would have provided under the former neighbourhood improvement program had CSCP continued. Grants under ONIP will go towards a wide range of neighbourhood projects, including roads, sidewalks, parks, community centres and recreational facilities to help preserve and improve residential areas. Administration of the program will be carried out by the Ministry of Housing under guidelines similar to those developed for the neighbourhood improvement component of the former CSCP program. New program guidelines are currently being prepared and will be mailed to municipalities in the near future.

Energy-Conscious Community Planning. Provincial grants to promote more energy-conscious community planning in municipalities have been announced by Housing Minister Claude Bennett and Energy Minister Robert Welch. The grants will assist municipalities to undertake energy-related planning studies, such as reviewing their official plans and zoning bylaws to incorporate energy conserving policies and standards. The incentives are to be known as Energy Conservation Through Land Use Planning Grants. The housing ministry is administering the program with $250,000 from the Ministry of Energy in 1981/82, after which the level of funding will be reviewed. Grants of 75 per cent of study costs will be provided, with an individual study of $50,000. "Currently, a municipality with a population of 15,000 or less is eligible to receive assistance for energy-related planning studies under the Community Planning Study Grants Program," Mr. Bennett said. "The new program extends the eligibility to 74 additional municipalities, covering more than 70 per cent of the households in the province".

Eligible studies will include:

-- Reviewing and updating planning documents to identify and revise policies that discourage energy-efficient development.

-- Detailed background studies, such as an inventory of vacant lots and their potential for development using existing services.

-- Inventories of the amount and type of energy used for space heating to provide data for future community planning policies.

-- Studies to assess the potential for district heating.

The community planning advisory branch of the housing ministry will administer the program. Staff of the branch and of the Ministry of Energy will provide municipalities with advice and assistance in study design. Municipalities interested in participating in the program should contact the local office of the community planning advisory branch of the Ministry of Housing.

Industry and Tourism

Canadian Content Standard. Industry and Tourism Minister Larry Grossman has asked the Canada General Standards Board (CGSB) to establish a national standard for definition of Canadian content to assist both government and private sector purchasing officials with their procurement policies. Mr. Grossman says a nationally accepted definition is needed in order to improve the effectiveness of government purchasing. Total purchases of all governments in Canada amount to about $35 billion a year. The ministry will pay the $15,000 cost of establishing a committee of the CGSB to formulate a standard. It is expected the standard will be ready by June, 1981. The Ontario government has a 10 per cent preference for Canadian content in goods and services in all its purchasing practices, and this practice is being extended to all provincially-funded bodies -- including municipalities, school boards, universities and hospitals.

SITEV America. The minister has announced details of the government's participation in SITEV America to be held in Toronto, 16-18 June. SITEV, Societe Internationale de Transport et d'Equipment de Vehicules, is considered one of the most important auto industry exhibitions in the world. In addition to having its own display at SITEV America, the ministry is working with the Automotive Parts Manufacturers' Association of Canada (APMA) to financially assist some 50 Ontario autoparts manufacturers to participate in the exhibition. The show will be the North American counterpart of the SITEV international automotive parts exhibition which takes place annually in Geneva. While SITEV Europe is a conventional international trade fair, SITEV America will serve as a forum for the North American automotive business community to meet with autoparts and vehicle manufacturers from around the world for discussions on joint ventures, licensing arrangements and technology transfer.

The mix of participants at the show will include autoparts buyers from North, Central and South America, Europe and Japan; industry specialists representing European and Japanese automobile manufacturers; original equipment suppliers and also national, state, provincial, municipal and industrial development officials. Several major conferences are being planned to coincide with SITEV America focussing on subjects such as "Investing in North America" and "North American Automobile Trends in the 1980s". Ontario companies wanting to participate

in SITEV America are invited to contact APMA Toronto office: 55 York Street, Suite 402, Toronto, Ontario, M5J 1R7 (416) 366-9673. Those seeking additional general information contact: SITEV America, 153 Dufferin Street, Toronto, Ontario, M6K 1Y9 (attention Noel Patterson) Phone (416) 534-2722.

Intergovernmental Affairs

Resource Equalization Grant Changed. Excerpts from an address by Intergovernmental Affairs Minister Thomas Wells at the OGRA Councillors' Seminar, Toronto on 23 February 1981:

"One fundamental change for 1981 involves the reformulation of the Resource Equalization Grant. This change takes into consideration the different levels of taxation on residential and commercial or industrial properties relative to their respective market values and was necessary to implement the revised equalization factors published by the Ministry of Revenue last July. I would like to elaborate on the change in the REG formula for 1981 and the reasons behind it. As no doubt you all know, the REG is a grant the province pays to those municipalities whose tax base as measured by equalized assessment per capita is lower than the provincial average. Until last year the REG was distributed on the basis of the 1970 equalization factors. In the summer of 1979, the Ministry of Revenue published revised equalization factors that were to be used for the determination of 1980 grant entitlements and also for cost-sharing among the local municipalities in counties and regions. If these factors had been used without any adjustment to the REG formula, there would have been significant changes in the distribution of the grant.

"It was recognized that the simple mechanics of the formula did not reflect the existing problem of assessment and taxation between residential and commercial or industrial properties and that, therefore, the resulting redistribution of the grant would not be consistent with the actual social and economic policies reflected in the present property tax system. As a result, for 1980, the ministry introduced an interim grant formula pending a more extensive review of the REG formula. This interim formula ensured that municipalities would receive at least as much as they would have been entitled to under the previous formula. The problem with using the new equalization factors without any adjustment in the formula was that they would have worked to the disadvantage of municipalities with relatively large amounts of residential and farm assessment. The factors reflected the fact that such properties had relatively high market values compared to commercial properties, in part because of relatively larger rates of increase in their values since 1970 and in part due to the fact that they have historically been relatively under-assessed. Nevertheless, the composition of a municipality's tax roll is defined by the local assessments on property, not the market values. In effect, to use the new equalization factors without modifying the resulting equalized assessments would have given the illusion that those municipalities which are predominantly residential and farm have stronger tax bases and, as I have said, we know that this is not the case.

"So, for 1981, we have replaced the interim grant formula used in 1980 with a formula that basically recognizes actual assessment and tax practices of Ontario municipalities and we have achieved this by including only 55 per cent of residential and farm assessment in the calculation of the tax base for purposes of the grant. Obviously, the updating of the equalization factors and the introduction of a modified formula could result in certain municipalities experiencing large increases or decreases in their 1981 REG entitlements. In this regard, it has become necessary to limit the increases to $7. per capita so that a municipality can at most receive what it got last year plus $7. per capita. On the other hand, for those municipalities which would otherwise experience a decrease in their REG entitlement, the ministry will guarantee they will receive

no less in 1981 than they received in 1980.

"I am confident the new formula for the REG together with its enrichment will in 1981 enable us to overcome some of the disparities between municipalities and provide a much fairer distribution of these funds among municipalities. I believe this to be the right course for a number of reasons:

-- It provides the greatest benefits to municipalities with relatively weak tax bases.

-- It provides additional funds that are not associated with any particular services.

-- The Grants Reform Committee recommended delivery of additional funds through the REG as the grant base became more reliable. I believe that the updated factors coupled with the new policy meet this criteria".

Labour

New Institute for Radiation Safety. The federal and Ontario governments have joined the Ontario uranium industry to provide $1.5 million for the establishment of the Canadian Institute for Radiation Safety (CAIRS). Canada, Ontario and industry will each provide $500,000. The institute, to be located at Elliot Lake, will have four main thrusts:

-- To serve as a documentation and public information centre on radiation safety.

-- To train personnel in radiation safety and provide special services for those engaged in radiation-risk employment.

-- To improve radiation safety devices and practices and encourage others to do so.

-- To engage in scientific investigations concerning radiation safety in the uranium and other industries in which radiation risks are involved.

The new organization will assume responsibility for the continuance, and expansion of the training, information, documentation and related services provided by the Elliot Lake Centre since it began similar services in 1965. Federal Minister of State for Mines Judy Erola, Labour Minister Robert Elgie and Northern Affairs Minister Leo Bernier, spoke of the need for a dynamic partnership of labour, management, government and scientific personnel to use available and emerging knowledge and expertise to counter the occupational and environmental hazards associated with uranium mining. They noted that the Elliot Lake Centre had demonstrated that such a partnership could be achieved for the conduct of training programs and other practical projects for the reduction of radiation hazards. From its inception the Elliot Lake Centre has served as an independent non-profit agency directed by a board which has included broad representation from labour, management, government and the general public.

The ministers stated that they are confident that the new institute will prove to be beneficial not only to the 5,000 - 6,000 workers in uranium mining and milling in Canada but also indirectly to the other 40,000 to 50,000 Canadians engated in radiation risk occupations. Chairman of the board of the new institute is Dr. D. McCormack Smyth who is also chairman of the Elliot Lake Centre. The executive director is William M. Kidd.

Natural Resources

Tree Nursery Improvement Plan. Construction of a centre in the Thunder Bay area for producing tree seedlings in containers, and modern irrigation systems at provincial nurseries in Kemptville and Dryden, will be part of a new $10.5 million tree nursery improvement program. Natural Resources Minister James Auld said the new funding, part of the government's Board of Industrial Leadership and Development (BILD) economic action plan, is in addition to other extensive tree nursery improvement projects already underway.

In the Thunder Bay area, the province will provide funds for a new $3.5 million complex for producing tree seedlings in paper containers for reforesting cutover Crown land forests. A total of $2.8 million will also be spent at Kemptville and Dryden to modernize and expand existing irrigation systems which provide water to millions of seedlings being grown in compartments. As part of the nursery improvement programs, a total of $2 million will also go for construction of new seedling processing and shipping facilities at MNR's Midhurst and St. William's nurseries in southern Ontario. An additional $2.2 million in seedling production improvement is also slated for other projects in northern Ontario. On other forest management fronts, initiatives announced in the BILD report issued last month include stepping up improvement work in private and Crown land forests in the north and south.

New Fishing Restrictions for Eastern Lake Ontario. Two new harvest control measures in eastern Lake Ontario and the Bay of Quinte have been proposed to accelerate the recovery of yellow pickerel stocks, the minister announced recently. He said the new regulations, being recommended to Ottawa, should come into effect within the next few months. The area affected is Division 8, which includes the Bay of Quinte, eastern Lake Ontario, East Lake, West Lake and Consecon Lake. The use of commercial fishing gill nets with a four-and-a-half-inch mesh will be banned in eastern Lake Ontario, under this recommendation. Creel limit for anglers will be four fish instead of the previous six. The restrictions will allow a greater number of pickerel from the abundant 1978 hatchings to reach spawnin age.

"Strong support for these measures has been indicated by many local interest groups, including municipality representatives, tourist outfitters and anglers' associations," Mr. Auld said. "Harvest levels for angling and commercial fishing were excessive in 1980 and threatened the establishment of a large wild broodstock. It is imperative that we have this broodstock to perpetuate our pickerel fishery". Successful rehabilitation of the pickerel fishery will have a strong role in strengthening the economy in the area. The multi-million dollar sewage abatement program on the Trent River and the Bay of Quinte resulted in an encouraging increase in the number of game fish in the area. The number of pickerel had been low since the late 1950s when the increased amount of municipal phosphate entering the bay created unstable conditions.

Northern Affairs

Extension of Broadcast Services Hearings Begin. In a joint statement, Transportation and Communications Minister James Snow and Northern Affairs Minister Leo Bernier recently expressed satisfaction that the Canadian Radio-television and Telecommunications Commission (CRTC) have begun hearings in Hull, Quebec on the extension of broadcast services. Mr. Bernier stated: "When Ontario appeared before the Therrien Committee, it was strongly recommended that broadcast services equal to those available in southern Ontario be made available in the under-served areas of the province". Applications already received by the CRTC will generally provide a wider variety of broadcast services to residents in northern Ontario once the Commission acts on the proposals. Mr. Snow recommended;

"The CRTC should give preference to 'free' services. Ontario residents should not be denied free services off satellite when Canadian broadcasters are willing to make them available".

At the same time, the ministers recommended approval of additional services on a subscriber supported basis. Both ministers agreed it would be unfair and inequitable for receivers in northern and other under-served areas to be denied access to programs simply because satellite rather than microwave technology was required to receive broadcasts from the United States. Mr. Bernier concluded: "Viewers in northern and remote areas should not be discriminated against simply because a different distribution technology is involved".

Social Development

Transporting the Disabled. Excerpts from an address by Provincial Secretary for Social Development Margaret Birch at Centennial College, 27 February 1981:

"But fortunately, 1981 -- a year to focus on many special projects and activities -- such as this workshop today -- will be a year in wich I hope great progress will be made towards this goal. I would like to emphasize, however, that for many individuals and organizations, concern for disabled people does not begin with 1981, nor does it end with the year. In the provincial government for example, we have for some time designed and funded programs with the goals of independence and self-determination in mind.

"For example -- to name one program which is of interest to you -- the Ministry of Transportation and Communications has been encouraging municipalities to establish transit systems for physically disabled people. Since July of 1979, the ministry has made funding available on a 50-50 or per capita basis. Already more than 30 municipalities have started their own systems. This year the ministry will be making funds available to municipalities to install curb cuts in existing sidewalsk and will be encouraging the design of new sidewalks that include curb cuts.

"Other ministries are concerned with housing, employment, recreation -- in other words, all those things basic to an independent lifestyle. Many of them have also planned a number of initiatives for this year within their existing budgets. In December I announced that the provincial government had allocated an additional $12 million in 1981 to establish new programs for disabled people. And last month, Reuben Baetz, Ontario Minister of Culture and Recreation, announced that $5.5 million in Wintario grants is being set aside for capital projects to make cultural and recreational projects more accessible to disabled people. That's 17-1/2 million dollars on top of what ministries are already spending on programs and services for disabled people. Of course, government itself is not the only participant.

"Just to focus on transportation again -- the Ontario Advisory Council on the Physically Handicapped has a very active transportation committee which looks into all aspects of transporting people. For example, one of their many recommendations to government has initiated research into the improvement of wheelchair tie-down systems. But for those who must rely on others to assist them in travelling from one place to another, how that is accomplished is almost as important as the fact that it's done at all.

"Which brings me to the comments I wanted to make about attitudes. I believe that for disabled people the most significant barrier to equal participation in society is the attitudes of non-disabled people. And conversely, I believe that the most effective accomplishment of IYDP will be a significant change in attitudes. That's why one of the programs we are undertaking this year is a public awareness

campaign. Our message is the message that we have learned from disabled people who say - 'We are people first, and disabled second. See us as people with abilities, not disabilites'".

3. *PROCLAMATIONS AND REGULATIONS*

Bill 188. The Highway Traffic Amendment Act, 1980 (Bill 188) received Royal Assent on 12 December 1980. Several sections were effective on Royal Assent and other sections are effective on proclamation. The Ontario Gazette dated 28 February 1981 reports that section 9 became effective 1 March 1981. Section 9 refers to the right of appeal to The Licence Suspension Appeal Board.

O. Reg. 66/81. This regulation is an Order by the Minister to amend O.Reg. 199/80 made under The District of Parry Sound Local Government Act, 1979 and changes the name of "the Archipelago" to "The Archipelago".

4. *CHANGES IN STATUS AND BOUNDARIES*

Recent O.M.B. Decisions. To annex to the Village of Casselman certain lands in the Township of Cambridge effective 1 March 1981. M.80345.

-- To annex to the Town of Vankleek Hill certain lands in the Township of West Hawkesbury effective from the date of the Board's order. M.80393.

-- To annex to the Village of Shallow Lake certain lands in the Township of Keppel effective 1 January 1981. M.80396.

-- To dissolve the Police Village of Coboconk effective 1 January 1981. M.80347.

5. *NOTES FROM THE PROVINCES*

Manitoba. At the last session of the Manitoba Legislature, section 771 (2) of The Municipal Act was amended to allow for an increase in the maximum penalty rate to be charged on tax arrears. The maximum rate, as subsequently prescribed by regulation, is 1¼ per cent per month effective 1 January 1981. All secretary-treasurers were informed of this change in late December and were advised that any change in the penalty rate in effect in a given municipality should be set by passing a bylaw, and that the District Registrar, Land Titles Office, should be informed of the penalty rate in effect each year. It has since been learned that the District Registrars will be charging 1¼ per cent per month effective 1 January 1981, unless advised to the contrary. Accordingly, it may not be necessary for municipalities to forward written notification of the penalty rate to the Land Titles Office, unless the rate remains below 1¼ per cent.

Saskatchewan. Education Minister Doug McArthur recently released a major discussion paper on rural education in Saskatchewan which outlines a number of programs and policy options for consideration by educators, trustees and the general public. The paper, entitled "Rural Education: Options for the '80s", contains a detailed review of historical trends, a description and analysis of elementary and secondary educational programs and services currently available to residents of rural communities, and an identification of some possible options for the future. "Declining enrolments caused largely by lower birth rate have forced us to re-examine the way in which we provide educational services in rural areas, and to ask how we can guarantee equality of educational opportunity in new circumstances. It is an exciting challenge," the minister said.

The Third Session of the Nineteenth Legislature reconvened on 2 March. The provincial budget was tabled on 5 March.

6. *VIEWPOINT*

Disabled Thought?. From an editorial in the January/February 1981 issue of Housing Ontario:

"In this, the International Year of Disabled Persons (IYDP), the United Nations is urging everyone throughout the world to do all we can to help the handicapped -- those with serious disabilities of the eyes, ears, limbs, minds and emotions. Nowhere should this apply more than in Ontario, where -- as one of the most advantaged peoples on Earth -- we have the resources and technology to create and maintain a high standard of living for all our citizens.

"And yes, we have been trying. There are municipal councils which have passed unselfish bylaws permitting group homes for persons with disabilities of all types. There are urban planners who keep disabled persons in mind when they construct buildings. And there are Ontario Housing Corporation projects with special features, both in the units and in the public areas, to assist them in their daily living. But are we doing enough?. We think not. There are still countless disabled persons living in institutions or in 'institutionalized settings' when, with more group homes or other facilities, they could be living in the community.

"In many communities the blind, for example, still face dangerous obstacles or situations which, with a little thought and effort, could be rectified. In many buildings those in wheelchairs still have a difficult (sometimes impossible) task of getting to a washroom -- or just getting about. And there are some government facilities, particularly older ones, where amenities for disabled persons are not sufficient either in number or extent -- or both. With an increased awareness this year, however, government agencies at all levels are setting to work to do more, to help more.

"In a statement to the Ontario Legislature, Social Development Secretary Margaret Birch announced the government's full endorsement of IYDP, and a budget allocation of $12 million for new programs for disabled persons. As well, individual ministries will be using additional funds and resources to increase their own activities. The Ministry of Housing, for example, is accelerating and improving its aid and facilities, particularly in OHC developments.

"But governments can do only so much. There are an estimated 800,000 disabled persons in Ontario, and obviously it will take the efforts of many people both in and out of government to make IYDP work, for 1981 and years to come. It will take resources, technology -- and thought. For if we are not able to bring to bear our thoughts, then we, too, are disabled".

7. *DID YOU KNOW?*

Small Business Development Centre. On 4 February 1981, a Small Business Development Centre officially opened its doors as a storefront consulting service for small businesses in the Borough of York. The Centre is located in the heart of the Borough at 1692 Eglinton Avenue West, near Dufferin Street. It will be open from 12:00 noon to 8:00 p.m. weekdays and 10:00 a.m. to 2:00 p.m. on Saturdays. The Centre will be staffed by graduate business students from York University with clerical support provided by students from Humber College. The graduate consultants have been screened carefully with academic excellence and business

experience given equal weight for selection. Day to day supervision will be the combined responsibility of senior staff members from York University and Humber College.

Overall management and decision making will be provided via 20-member board of directors comprised of local business persons, government representatives as well as interested professionals such as accountants and lawyers. An executive committee of the board will meet monthly to review the ongoing operation and provide advice on key policy matters. The Centre will provide a wide range of services in the areas of accounting, marketing, advertising, employee matters and many other areas involved in operating a small business. A majority of the Centre's clients will require only a brief consultation usually handled by a phone call or a brief visit to the Centre. When extensive visits and/or on site evaluations become necessary, the Centre will charge a nominal fee of $7.50 per hour to a maximum of $75.00. The Centre will be financed through a combination of grants from companies doing business in the Borough, the provincial government and services from a variety of private and public organizations.

The concept behind the Small Business Development Centre is quite consistent with the Borough's overall industrial and commercial strategy. The Borough planning department is developing a comprehensive industrial strategy which includes an updated list of businesses, land available for development and surveys aimed at identifying ways and means of improving the Borough's business climate. Also, the Borough's business improvement areas are becoming very active and have been quite enthusiastic about the Borough's efforts to accelerate business development within the Borough.

8. *ASSOCIATION NEWS*

A.D.M.A. At the general meeting of the Algoma District Municipal Association held in Echo Bay recently,the recommendations of the nominating committee were endorsed. Alderman Frank Manzo of Sault Ste. Marie was re-elected chairman with Wally Wood of Bruce Mines and Evelyn Bell of Blind River as vice-presidents. The meeting was held in the new township building and all delegates were complimentary about the excellence of the council chamber and office facilities. A clock with appropriate plate will be purchased on behalf of ADMA to be placed in the council chamber.

R.O.M.A. At the recent annual conference of the Rural Ontario Municipal Association the delegates voted to accept the Association Review Committee report by a 56 per cent vote. With this approval, ROMA joins ACRO and AMO and the executives of the three associations will meet 13 March 1981 to prepare plans for implementing the report which proposes one association with five sections; large urban, small urban, rural, second-tier and northern. At the same time Michael Smither, Editor of the Municipal World will chair a provincial-municipal committee to study ways and means of setting up a new provincial-municipal consultative mechanism to replace the PMLC/MLC.

Reeve Morris Darby (Tiny) was elected president and Dr. Arnold Taylor (Osgoode Planning Board) and Reeve Douglas Stevenson (Bath) vice-presidents.

CP/RA. The Parks/Recreation Conference will be held in Calgary on 9-13 August 1981. Sessions are being planned to expand the theme of "Integrating Resources" and the conference planning committee is confident that these will result in the best CP/RA conference ever. For further information contact: Parks/Recreation Calgary Conference 1981, P.O. Box 2581, Calgary, Alberta, T2P 3C1.

The IIIrd Canadian Congress on Leisure Research will be held at the University of Alberta, Edmonton on 17-21 August 1981. The overall theme of the Congress is "Interface" Toward More Relevant Leisure Research". A Pre-Congress/ Post CP/RA Conference tour has been arranged from Calgary through Banff, Lake Louise and Jasper to Edmonton. This package is primarily designed for those people who will be attending both the CP/RA Conference and the IIIrd Congress on Leisure Research. For further information contact Brian Noble, at the address shown above. For more information about the Congress contact: Trevor Slack, Congress Coordinator, Department of Recreation Administration, The University of Alberta, Edmonton, Alberta, T6G 2H9.

C.E.O. Excerpts from a brief to the Regions and Municipalities in Ontario by Consulting Engineers of Ontario:

"Consulting Engineers of Ontario presented a brief to Premier Davis in March 1977. The main thrust of our brief was that a strong consulting engineering fraternity contributes to a healthy Ontario economy. During the interview with the Premier, he suggested that we pursue the same kind of representation and ideas with other levels of government such as regions and major municipalities because many of the engineering dollars are spent at the municipal level. All governments must have qualified engineering supervisory staff and there are a variety of tasks that can be properly undertaken by such persons. At the same time, Consulting Engineers of Ontario contends that there are many instances where the engineering services required by governments are best performed by consulting engineers.

"We are heartened by the fact that both the federal and the Ontario governments have endorsed this principle and are attempting to implement it. We are now anxious that the principle be understood and accepted at the municipal level. We want to assure you that you have extensive local expertise available to you on all kinds of engineering matters in your community. Further, many of our consulting engineers have knowledge and associations with national and international engineering firms which allow them to bring a total expertise to all engineering matters in the community".

The association has an audio-visual presentation of about 30 minutes, including a question and answer session, which they would be pleased to put on for municipal associations. For further information contact Mr. Ross F. Reid, P.Eng., Executive Director, Consulting Engineers of Ontario, 1027 Yonge Street, Toronto, Ontario, M4W 3E5 (416) 961-2457.

9. *PEOPLE AND PLACES*

Sault Ste. Marie's debenture debt has been reduced by almost $1.7 million. Figures from city treasurer Fred Konkin show the estimated city debenture debt to stand at $26,756,620 at the end of 1980, compared to $28,447,365 a year earlier. The per capita debt has been reduced from $353 at the end of 1979 to an estimated $332 at the end of 1980.

Scarborough had a record 531 broken watermains in 1980, almost half of them in the winter months of January, February and December. May and June were also problem months with 71 broken mains, compared to 40 the year before.

Wayne E. Shipton has been appointed chief administrative officer for the City of Woodstock effective 1 December 1980. Mr. Shipton was previously the treasurer of the Town of Stoney Creek. (61/2 and 11/5).

A 15-minute film promoting Simcoe County agriculture is ready for showing. The film, made for the Simcoe County Federation of Agriculture promotes present-day farming in the county. It was made primarily for use at the International Plowing Match to be held in Crown Hill in September 1981.

The Town of Sioux Lookout held a successful orientation session for four newly elected councillors. With the assistance of town staff and former councillors a comprehensive program of the many town activities was presented. Mayor John Parry writes: "With the increasing complexification of municipal government we felt we could no longer assume that incoming councillors are fully aware of how local government works. We discovered quite a few misconceptions -- not only among our 'trainees' -- and were able to resolve them".

Robert Small has been appointed clerk-treasurer of the Town of Chesley replacing Rex Luckhart, who has been clerk since 1967. Sam Cooke has been appointed roads superintendent replacing Ivan Buoy (29/2).

Gladys E. Smith has been appointed treasurer of the Township of Tiny (75/33). Mrs. Smith was previously with the Town of Penetanguishene.

Ian G. Stacey, formerly deputy director in the transportation planning division of the Transportation Department, has recently been appointed to the position of Director Transportation Planning for the Region of Ottawa-Carleton.

Stratford City council held a recent meeting in the Kiwanis Community Centre to kick off the International Year of the Disabled. The Kiwanis building is the city's most accessible public building, rather than at the city hall which is inaccessible to the handicapped.

The Ontario Workmen's Compensation Board has opened an office in Sudbury so that a wider range of key services may be available to the citizens of the area. The opening of the office is part of a WCB pilot project to determine whether board services should be decentralized out of Toronto, to other spots around the province.

Quote of the Week. During a discussion on a letter from the federal Railway Transportation Commission that it was considering cutting VIA Rail service from Toronto to Buffalo, Pelham Alderman Doug Beamer said:

"It won't be much loss. You never knew when it was coming anyway".

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/11

16 March 1981

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1. *AT QUEEN'S PARK*

Energy Security. Excerpts from an address by Premier William Davis to the OMEA/AMEU, Toronto, 2 March 1981:

"Our commitment to further energy security through electricity is basic to the economic expansion program announced by the Board of Industrial Development or BILD. It all came together on 27 January -- just a few weeks ago -- when I announced the main features of the $1.5 billion BILD program. Electrical power and nuclear generation are basic to that program. Thus within the scope of BILD we have included such initiatives as:

-- accelerated 20 year electrical generation
-- transmission upgrading
-- greater electrification of public transit including GO Rail
-- electricity marketing strategies
-- greater use of heat sources at nuclear plants
-- creation of a hydrogen technology centre

"We intend to pursue these initiatives on a priority basis. In addition it is our intention to undertake a comprehensive, province-wide residential electrical services program. I have reviewed the forward planning and initiatives relevant to that program with the Minister of Energy and Ontario Hydro and as a result have approved a plan which I have communicated to Robert Welch, the minister, and to Hugh Macaulay, chairman of Hydro's board of directors. Features of the plan are:

-- A home audit program to assist homeowners assess their insulation, weather sealing and electrical wiring needs, including a follow-up inspection;

-- A homeowner energy conservation advisory service, including assistance to homeowners so that they can take full advantage of the federal government's CHIP program;

-- A homeowner advisory program on the benefits of electrical heating, heat pumps and electric hybrid heating (a heating system which combines electric heating with a natural gas, oil or other similar system.) This program will also include assistance to homeowners to take full advantage of the federal government's off-oil program;

-- A residential electrical services loan program to assist homeowners to conserve energy, upgrade their electrical wiring or convert to electrical heating;

-- Assistance to homeowners to locate qualified contractors to undertake conservation, electric wiring and electric heating projects.

"In addition the program will include increased efforts to encourage homeowners to convert to the use of heat pumps and electrical heating... To complement these initiatives, the Ministry of Energy, working with the municipal electric utilities, will accelerate its highly successful Heat Save program -- the aerial infra-red scanning technique capable of identifying heat loss from homes -- so that more homeowners can take advantage of this personalized information service.

Appointment. Premier Davis has announced the appointment of Greville Clarke of Toronto as a part-time member of the Criminal Injuries Compensation Board.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Rabies Compensation Rates Increased. In a joint announcement, Agriculture and Food Minister Lorne Henderson and federal Agriculture Minister Eugene Whelan have announced that maximum compensation limits under the rabies indemnification program have been increased. The maximum limit for cattle is raised from $500 to $1,000, for horses from $350 to $500, and for swine, sheep and goats from $100 to $200. Under a federal-provincial cost-sharing arrangement, compensation is paid to livestock owners for animals that die as a result of rabies. The ministry covers 60 per cent of the compensation with Agriculture Canada making up the remaining 40 per cent. Mr. Henderson said that the new rates, which came

into effect 13 February 1981, bring the rabies compensation levels in line with compensation provided under The Hunter Damage Compensation Act and The Dog Licensing, Live Stock and Poultry Protection Act, both of which are administered by his ministry. In 1980 compensation was paid for 362 head of livestock, of which 292 were cattle.

Corn Council Members. The minister has announced the appointment of four new members of the Ontario Grain Corn Council for the 1981 term. They are Bert Rammelaere of Tilbury, Allan Roder of Arkona, Keith Hammerton of Woodstock and H. A. Krech of Mississauga. Reappointed for a further one-year term are Kenneth Patterson, chairman, of Kerwood, Neil Armstrong of Caledon East, Steven Pallett of Pefferlaw, James Cunningham of Seaforth, H. C. Heimbecker of Toronto, Ronald McRae of Bainsville, Donald Stockton of Toronto, Keith Benner of Aylmer, and W. H. Timmis of Waterloo. Mr. Henderson expressed gratitude for the services of Don Hart, George Morris and Don Ross who have left after serving the council since it was founded in 1971.

Culture and Recreation

Refugee Grants Announced. Reference is made to Background 80/52 dated 29 December 1980, page 5 which included an item under Culture and Recreation entitled "Refugee Grants Announced. The ministry advises that the information given in the press release should have read as follows: "Within the period 1 April 1980 to the present, 41 grants totalling $594,073.70 have been issued," instead of 22 grants totalling $496,369 as shown in Background.

Energy

Energy Study in Subdivision Planning. An energy efficiency study of a proposed subdivision in the Region of Peel has been described by Regional Chairman Frank Bean as a major contribution to future planning in suburban communities . "The detailed review identified significant savings in several areas." The study indicated that by upgrading insulation and using effective controls, heating costs could be reduced to less than half that expected," Mr. Bean added.

Energy Minister Robert Welch said the study and the resulting changes to the subdivision constitute a model for other municipalities. "The subdivision draft plan was changed in several ways in order to achieve energy efficiency," he noted. "These changes included the requirement for energy-efficient housing design, landscaping and street lighting". Funding for the $12,000 study was shared equally by Peel and the ministry and was undertaken with ministry staff assistance. "We are now exploring the possibility of participating with the region in further cost-sharing projects related to the subdivision," the minister said. The Park Estates subdivision is located within the City of Brampton, the first Canadian municipality to enact an energy bylaw.

Government Services

Contract Award. Government Services Minister Douglas Wiseman has announced that a $15,507,000 contract has been awarded to Ellis-Don Limited of Ottawa for the construction of the Macdonald-Cartier Building in Kingston. Ellis-Don submitted the lowest of 14 bids received, the high being $16,883,000. The building will provide accommodation for the OHIP program administered by the Ministry of Health, and MTC Vehicle Licence/Data Input program. It will also provide facilities for the Ministry of the Attorney General (Provincial Court, Criminal Division), and the Ministry of Government Services (computer centre and building services offices). Construction of the five-storey building

will start as soon as possible and completion is scheduled for the summer of 1983.

Ground-Breaking Ceremony. Premier William Davis took part in an official ground-breaking ceremony on 6 March 1981 to mark the start of construction of the new Macdonald-Cartier building.

Health

Chronic Home Care. Chronic Home Care will be available to Cochrane District residents served by the Porcupine Health Unit. The new program, which will enable people with long-term or chronic illnesses to be cared for at home, was announced last month by Health Minister Dennis Timbrell. The minister said the ministry is placing a greater emphasis on long-term or chronic home care to meet drastically changing health care requirements, and the needs of a growing number of elderly people in Ontario who require specialized services. The same program will also be available to residents of the Niagara area. There are approximately 830,000 people in Ontario today who are 65 and over, but there will be an estimated 1.4 million in that age bracket by the year 2001.

The program will commence 1 November 1981 in the Cochrane District and will be administered by the Porcupine Health Unit and 1 July 1981 in Niagara and administered by the Niagara Regional Area Health Unit. A full range of professional services such as physio and occupational therapy, nursing care and speech therapy will be available to chronically-ill patients in the area. In addition, visiting homemakers will be provided when necessary, to cook meals and perform essential housekeeping chores. The ministry has earmarked $362,100 to launch the new service in Cochrane District and $1,509,300 in Niagara. The minister said the ministry's aim is to provide this valuable service to all Ontario residents by 1982.

Peterborough Hospitals. Ministry approval of a cooperative redevelopment program for the Peterborough Civic and St. Joseph's General Hospitals has been announced. The next stages in the cooperative redevelopment of both hospitals includes centralization of pediatric services at the Peterborough Civic, expected to be completed late September 1981, and centralization of orthopaedic services at St. Joseph's General by the end of December 1981. In addition, St. Joseph's is to proceed with the development of a day hospital, to commence operations in January 1982 and development of a rehabilitation program for January 1984. The Peterborough Civic is to proceed with the development of plans for enlarged emergency care facilities with a projected start-up in March 1983. This is a continuation of the re-alignment of services in both hospitals which began in 1975 with the amalgamation of obstetrical services at the Civic Hospital. This was followed with the amalgamation of psychiatric services and development of a regional psychiatric program also at Civic Hospital.

Windsor Hospitals. A four-bed cardiac care unit has been approved for the Windsor Western Hospital. The ministry has allocated an additional $242,000 to the hospital's 1981/82 budget. The grant will finance the cost of operating and staffing the new unit, as well as the purchase of equipment and medical supplies. The new unit will begin operation 1 April 1981. A $1,282,000 contract has been awarded to renovate the cardiac care unit at the Salvation Army Grace Hospital in Windsor. The renovations will allow for eight beds in the acute cardiac care unit. The ministry will finance two-thirds of the cost or $855,000, while the hospital will fund the remaining one-third.

Housing

Provincial Housing Ministers Meet. The provincial ministers responsible for housing, meeting in St. John's, Newfoundland at the invitation of the Honourable Neil Windsor, issued a joint communique in which they strongly protested the unilateral and non-consultative way in which the federal government is handling housing policy and programs. The federal government has abandoned the Community Services Contribution Program leaving many provinces and municipalities with incomplete projects and major repayment and funding obligations. The ministers asked that the Honourable Paul Cosgrove, the federal minister responsible for housing, review with his cabinet colleagues the cancellation of the federal commitment of $250 million of annual funding with a view to re-instating the CSCP or introducing an alternate federal program. If federal written commitments cannot be relied upon, then cooperative relations are jeopardized.

. The effectiveness of joint rehabilitation programs is also being reduced through unilateral federal funding cuts and through a move towards replacing joint administration with the provinces by unilateral administration by CMHC. The ministers requested adequate input into any new housing initiatives currently being considered by Ottawa. The ministers have learned that Ottawa is planning its own independent, unilateral shelter allowance programs that may duplicate provincial efforts. The provinces want to discuss with Ottawa their concerns about this new proposed program. Again consultation not unilateral federal action, is sought.

The uncertainty of federal actions extends to the future of the capital cost allowance and its application to new rental buildings. The provinces are seeking a commitment by Ottawa to continue the CCA beyond 31 December 1981 and to return it to its original level of 10 per cent. Only by the stimulation of new construction can critical supply problems be met. This measure is particularly important to those provinces with vacancy rates of less than two per cent. The ministers agreed that current high interest rates are the single most important factor contributing to their concern about housing affordability. They urged Ottawa to discuss immediate and effective solutions with them to the adverse effects that high interest rates are having on levels of new housing construction and on those Canadians who must refinance their homes under present conditions.

The provincial housing ministers said that the federal financial commitment to housing programs should be continued with the provinces identifying priority of spending. The continuity and commitment of Ottawa to providing an adequate level of funding for housing in Canada must be guaranteed. The ministers are requesting action on the following issues:

-- The continuity of federal fiscal commitments to housing.

-- A commitment to providing provinces with the flexibility to identify their own priorities and to apply federal funds to these individual needs.

-- Greater consultation with the provincial ministers in the formulation of policies and programs to be considered by the federal cabinet.

The Honourable Neil Windsor, on behalf of the housing ministers will be bringing these urgent concerns to the Honourable Paul Cosgrove and in addition, Mr. Windsor will be requesting that Mr. Cosgrove call a meeting with all provincial ministers at the earliest possible date to discuss these critical issues.

Industry and Tourism

Grants and Loans. Industry and Tourism Minister Larry Grossman recently announced Employment Development Fund (EDF) grants of $1.25 million to two textile companies. "These grants will result in the creation of 174 jobs during the next five years," the minister said. The grants are:

-- $650,000 to Wabasso Inc. towards a $9.3 million modernization and expansion program at the company's Welland and Dunnville operations.

-- $600,000 to Patons and Baldwins Canada Ltd. of Toronto to assist a $4.5 million modernization and expansion program.

Since the Employment Development Fund was established in the spring of 1979, grants of $22.5 million have been allocated to 50 companies. They will result in 8,731 new jobs over the next five years.

The Ontario Development Corporation (ODC) has approved seven government guarantees and two venture capital loans for southern Ontario businesses. Mr. Grossman said: "In total, the loans and guarantees are worth $700,000 and will create 270 new jobs over the next five years". The guarantees are:

-- $32,500 in favor of the Wirefab Industries Division of Meyer Visual Productions Incorporated of Toronto to finance the purchse of new equipment and provide working capital.

-- $50,000 in favor of the Calani Schol Company Limited, also of Toronto, to provide working capital for the manufacture of ladies' shoes.

-- $40,000 in favor of Trionics Communications Systems Limited of Markham to assist with the manufacture of a unique visual electronic display unit.

-- $100,000 in favor of Consulac Incorporated of Oakville, a trading and consulting firm. The guarantee will provide the working capital needed to expand the market in Latin America for Ontario manufactured products.

-- $50,000 in favor of Pamco Electronics Incorporated of Georgetown, a manufacturer of electronic products for the telephone industry. The guarantee will finance expansion into the United States market.

-- $50,000 in favor of Candon Recreational Limited of Bolton, to provide working capital for production expansion.

-- $250,000 in favor of Tsung Chia Limited of Guelph, a distiller of oriental liqueurs, to encourage the development of a United States market.

ODC offers guarantees to a maximum of $1 million to encourage private lender participation in small business financing. The Venture Capital loans are for:

-- Exanno Products Limited of Brantford which will receive a $75,000 loan to finance the initial production of a high efficiency, air duct connecting system designed for the air-conditioning and heating industry.

-- Hefco Machine Works of Weston which will receive a $50,000 loan to finance the production of a newly developed hand-saw.

The ODC's Venture Capital Loan Program is specifically designed to encourage the development of new products and technology. Further information on all ODC financial assistance programs is available from ODC offices in Toronto, Willowdale, Hamilton, London and Orillia.

Intergovernmental Affairs

I.M.A. In a recent letter to all municipalities, Intergovernmental Affairs Minister Thomas Wells announced that in 1981 the Involvement in Municipal Administration Program will again provide financial assistance to municipalities offering students practical and meaningful experience in local government. The minister wrote: "On the basis of suggestions made in a questionnaire sent to all of the municipalities which participated in our 1980 program, we have implemented some changes this year. We are increasing the maximum reimbursable salary and have extended the eligibility criteria to include students enrolled in the computer sciences. This additional aspect of the program should provide valuable expertise to some of the more than 200 municipalities involved in automation of their financial and record-keeping functions.

"Municipalities participating in 1981 will be able to hire up to two students, one of whom may be a planning student if the municipality's population is under 50,000. The province will reimburse 75 per cent of each student's salary to a maximum of $135 per week for 18 weeks. I urge interested municipalities to contact Subsidies Branch of this ministry at (416) 965-3500 as soon as possible to reserve positions and to request application forms".

Change of Address. On 2 March 1981, the ministry's Brantford Field Office became the Cambridge Field Office. The new address is: 150 Main Street (The Mall), 3rd floor, Cambridge, (Galt), Ontario, N1R 6P9 (519) 622-1500. The new location is the result of expansion and the assignment of additional responsibilities.

Municipal Financial Reporting Handbook. During the month of February the ministry's Municipal Budgets and Accounts Branch sent to every municipal treasurer, clerk-treasurer and municipal auditor a copy of a proposed handbook on municipal financial reporting which will codify a set of accounting principles for Ontario municipalities. It has been developed by a group of senior municipal finance officers, senior municipal auditors and ministry staff. The ministry is inviting comments and reactions from all interested parties. This handbook, although technical in its contents, may also be of interest to elected officials and those appointed officials not directly involved with the treasury operations. Copies of the handbook may be obtained by contacting Mr. M. D. Lawson, Manager, Municipal Budgets and Accounts Branch, 3rd floor, Mowat Block, Queen's Park, (416) 965-2265.

Natural Resources

Bill 127. Excerpts from an address by Natural Resources Minister James Auld to the 25th Annual Meeting of the Aggregate Producers' Association of Ontario, 26 February 1981:

"At this time a year ago, we were confident that the next few months would see Bill 127 officially confirmed as the Aggregates Act. The standing committee had already heard representations from the public, and all that apparently remained was the usual clause-by-clause review of well-considered legislative proposals. We knew there would possibly be a few suggested amendments, there usually are, and they can usually be accommodated. What we were not prepared for were the more

than 100 amendments that were tabled with the standing committee. Many of those amendments were totally impracticable or totally unacceptable, and at this point, all I can report is a temporary stalemate.

"The same fate has befallen the proposed policy statement with the title "Mineral Aggregate Planning Policy", framed to maintain the availability of the aggregate sources required to meet Ontario's future needs. The amount of study and effort we put into its preparation, that the APAO and other interested groups put into reviewing it, and that the major municipal associations spent on analyzing its implications, was staggering. Unfortunately, though, it was the progress of the statement that staggered -- staggered into a failure to receive opposition approval".

First Waterway Provincial Park for Southern Ontario. Madawaska Waterway Provincial Park will be established as the first waterway provincial park in southern Ontario, Mr. Auld announced recently. Located along a 46 km (28.5 mi.) stretch between McPhee Bay and the Village of Griffith, this section of the Madawaska has long been recognized by many as the most significant recreational river resource in southern Ontario. "Now that the spring canoeing season is fast approaching," said Mr. Auld, "I'm sure this will gladden the hearts of many thousands of canoeists. The park will ensure that this recreational resource will be available for continual use by day and overnight canoe trippers, fishermen and a growing number of whitewater canoeists and kayakers".

The new park also has some significant natural features, including orchid species approaching the northern limits of their range, and cross sections of a diverse geologic landscape, which are of interest to naturalists, educational groups and other river travellers. The Madawaska Waterway Provincial Park will have minimal facility development in order to protect the natural character of the river. Mr. Auld said access will be provided at major points and two small campgrounds are anticipated to provide for overnight visitors. These campgrounds may be developed and operated by the private sector. Other services and facilities will be provided by surrounding communities. The park is expected to have significant benefits for the local tourist economy of the Madawaska Valley since it will undoubtedly draw many visitors to the area.

A master plan will be developed during 1981 to provide direction for the development and management of the park. The planning process will involve the participation of local residents, local governments and the many special interest groups who have long campaigned for the establishment of this park. Further announcements concerning the master plan will be made in the near future, the minister added.

Appointment. John Sibbald, a resort owner at Jackson's Point has been appointed vice-chairman of the Provincial Parks Council. The Parks Council, whose chairman is Dr. George Priddle reports to the minister and advises the Ontario government on matters of policy, planning, development and management of provincial parks.

Transportation and Communications

Prorate Office Opens. Ministry officials have opened a new "Prorate Office" in their Downsview complex to accept applications from interprovincial truck and bus operators wishing to apply under the Canadian Agreement on Vehicle Registration (CAVR). CAVR, coming into effect 1 April 1981 in six Canadian provinces, will give truck and bus operators the opportunity to travel across all member jurisdictions. A ministry official said it is an alternative to regular registration and designed to provide interprovincial truckers and bus companies with substantial savings. However, operators who want to take advantage of CAVR,

should forward their prorate applications as soon as possible to meet the 1 April start-up date.

It was pointed out that existing bilateral agreement between Ontario and other jurisdictions expire with the implementation of CAVR on 1 April. This includes the provinces of British Columbia, Alberta, Saskatchewan, Manitoba and New Brunswick. Quebec, Nova Scotia and Newfoundland intend to implement the CAVR agreement in 1982. Agreements between Ontario and those provinces will remain in effect until they have implemented CAVR. All large trucks and regular-route bus operators travelling interprovincially can register on a prorate basis under CAVR. Ontario trip permits will also be available in conjunction with CAVR, allowing carriers limited access from provinces without CAVR or regular registration.

For information, application forms and detailed CAVR procedure manuals, telephone or write: Prorate Office, Ministry of Transportation and Communications, 1201 Wilson Avenue, Downsview, Ontario M3M 1J8 (416) 248-7276.

Canada Post Office. In a press communique following a meeting of provincial Communications Ministers on 27 November 1980, the ministers stressed "that a major concern of this conference was the pending federal legislation establishing the Canada Post Office Corporation, and agreed that the chairman should send a letter to federal Ministers Fox and Ouellet pointing out the strong opposition the ministers have to sections of Bill C-42, under which the Post Office would have the power to declare itself a monopoly in areas of service presently provided by the courier industry and the telecommunications industry".

Great Lakes/Seaway Task Force. The Great Lakes/Seaway Task Force is now closing out its activities as its final report reaches the stage of layout and printing. However, the government has announced the creation of Marine/Pipeline Office to create and maintain a visibility for the marine mode in the province. Margaret Kelch, formerly with the Task Force, will be assuming duties as the coordinator of this office as her Task Force duties diminish. The new office will be located at MTC, 1201 Wilson Avenue, 3rd floor, West Tower, Downsview, M3M 1J8 (416) 248-7131. Any queries related to Task Force activities or to the new office responsibilities should be directed to Margaret Kelch.

Treasury and Economics

The Ontario Economy. In the third quarter, Ontario's Gross Provincial Product (GPP) and Expenditure (GPE) grew more quickly by 2.3 per cent to $27,980 million, up from a growth rate of 1.3 per cent in the previous quarter. Although the current growth rate was still lower than the rate registered in any quarter of last year, it reversed the declining trend in the growth of GPP for the first time in more than five quarters. Meanwhile, real GPP resumed its growth in the present quarter following two quarters of decline. It advanced at nearly 0.4 per cent, compared with declines of 0.6 and 1.4 per cent in the first and second quarter. Higher personal expenditure on consumer goods and services was mainly responsible for the improved performance of the Ontario economy in this quarter. Further stimuli were provided by the relatively strong business capital expenditure on new machinery and equipment and the improved trade balance of exports of goods and services over imports of goods and services.

High income tax refunds in the previous quarter together with a short but steep decline in interest rates in this quarter stimulated personal expenditure. However, in view of the temporary nature of these stimuli, the strength in personal expenditure appears to be unsustainable. Improved profits and a substantial decline in inventories combined with relatively low interest rates in this quarter helped to increase capital expenditure in new machinery and equipment. At the same time, the economic recovery in the United States led to an increased demand for Ontario's exports.

O.M.E.R.S. It has been OMERS policy to begin pension payments on the first day of a month if a completed and correct claim form is received by OMERS on or before the 10th day of the previous month. This represents a high level of service and the OMERS staff has worked very hard to maintain it. It has become impossible, however, to maintain this level of service under existing conditions. Increasing number of pension claims, the need to request further information for a large percentage of pension claims, and the fact that many employers wait until the last minute to send their pension claim forms to OMERS are factors which have combined to place a great strain on OMERS resources and abilities. As a result OMERS is changing its pension commencement commitment.

In future, from 1 April 1981, OMERS pension commencement policy will be as follows: pension payments will begin on the first day of a month if a completed and correct claim form is received by OMERS on or before the first day of the previous month.

3. *THE FEDERAL SCENE*

Bill C-227 - Railway Act. A private member's bill sparked by the death in 1977 of a six-year-old Toronto girl received second ready -- approval in principle -- in the House of Commons on 3 March 1981. Bill C-227 was read a second time and referred to the Standing Committee on Transport. The child, Sandra Jensen, was hit by a CP Rail freight train as she crossed a railway right-of-way. Railways and municipalities would share the cost of putting up chain-link fencing through urban areas under the bill, an amendment to The Railway Act. David Collenette, MP (York East) said: "It's quite obvious that the railways aren't serious about protecting the young children of urban municipal centres by taking the initiative and cooperating with municipalities".

The law now only requires fencing that will keep cattle off railway tracks, Mr. Collenette said. Municipalities wanting fencing improved under his Bill can apply to the Canadian Transport Commission. The difference in cost between the fencing now required and chain-link would be shared equally by the railway and the municipality.

4. *NOTES FROM THE PROVINCES*

Manitoba. The Manitoba government is launching "Operation All-Weather" with the aim of having 60 per cent of the province's entire road system surfaced before the end of this decade. The "Operation All-Weather" program outlined by Highways and Transportation Minister Don Orchard as he introduced his department's $170.6 million spending estimates for 1981-82, will involve the paving of an additional 700 miles of road in the 80s and will require investment of millions of dollars. The Manitoba government, he said, remains committed not only to maintaining the 11,700 miles of provincial trunk highways but also to its reconstruction and upgrading. "For the last few years approximately 200 to 300 miles of grading and 200 to 400 miles of surfacing and surface treatment have been done". In response to increased petroleum prices, the department will

be studying alternative transportation systems such as railway electrification and the use of gasohol and propane in transportation. An investigation will also be carried out on means to conserve oil-based fuels through a transportation energy management program to be developed in the coming year.

Saskatchewan. The Saskatchewan Heritage Fund will reach two important milestones in the new fiscal year beginning 1 April, Finance Minister Ed Tchorzewski said recently. First, the assets of the Heritage Fund will pass the one billion dollar mark early in the fiscal year. Secondly, the minister said it is anticipated that the annual flow of revenue into the Heritage Fund will also exceed $1 billion in 1981, compared to only $35 million in resource revenues just 10 years ago. This includes a $50 million dividend from the Potash Corporation of Saskatchewan out of its record 1980 profits of $167 million. The minister said that in 1981-82 the Heritage Fund will provide:

-- $550 million to the Consolidated Fund to help pay for on-going programs and services such as highways, school grants, the dental plan and cancer research.

-- $66 million for provincial development expenditures for capital projects, such as hospitals, development roads and municipal projects.

-- More than $140 million to help achieve the goal of energy security for Saskatchewan people.

5. *VIEWPOINT*

The Feds Are At It Again!. From an editorial in Green Sward, official publication of the Ontario Parks Association:

"The feds are at it again! Advertisements in the local press lately tell about the Summer Canada '81 program. They're headed 'Give the green light to a bright idea'. These summer make-job programs have annoyed municipal officials ever since they were conceived back in the early 1970s. Parks and recreation officials, more than all other department heads, have borne the brunt of the problems since most of the projects seemed naturally to fall within P and R jurisdictions. Now, it's going to be with you again this summer.

"Though the feds solemnly state that the municipalities are creatures of the provinces, and that they refrain from programs which might interfere with other jurisdictions, Summer Canada '81 will obviously cause many parks and recreation heads to curse repeatedly before the end of the summer. This -- simply because one or more Summer Canada '81 projects in their communities will overlap, duplicates or interferes with something already in progress, or planned by the local departments. The press ad even lists suggested areas for 'projects ... you can really get into, with your heart and your head'. And, what's at the top of the list -- parks, recreation and day camp services, of course.

"So be prepared; until our organizations find a way to convince the federal government to employ some local municipal (Not just MPs) input, look out!".

6. *DID YOU KNOW?*

Cooperative Studies. A new cooperative studies program has been established for students participating in the Urban and Environmental Studies Institute at Brock University. Students who have completed at least second year of a program involving a joint major in the Institute and one of seven cooperating departments -- Biological Sciences, Chemistry, Economics, Geography, Geological Sciences, Politics or Sociology -- will now be able to gain course credit and valuable practical experience working with agencies and firms. This program has been structured so that students will benefit in as many ways as possible from their practical experiences. At the same time, participating agencies and urban and environmental specialists will be able to take an active role in contributing to the development of a new generation of professionals.

For further information contact Bruce Krushelnicki, Coordinator of Cooperative Studies, Institute of Urban and Environmental Studies, Brock University, St. Catharines, Ontario, L2S 3A1 (416) 684-7201, extension 362.

7. *FROM THE BOOKSHELF*

The Doug Fisher Report. Recently there was published a report, "The Policy and Programs of the Ontario Government for Recreation, Sport and Fitness" commissioned by Culture and Recreation Minister Reuben Baetz. The author of the report was Douglas Fisher. In his introduction to the report, he wrote: "This inquiry has found nothing scandalous; there is very much to be proud about in Ontario's recreation and sports. Of course, there is much more to be done; and this should be possible without much acceleration of government spending or assembling a lot more 'person-years' at Queen's Park.

"The fundamental recommendation of the inquiry is so simple-minded tht it may baffle many people. It is that the Ministry of Culture and Recreation must reverse its perspective. Almost all of the real action and the activists, the facilities and the future, are out in the municipalities, not at Queen's Park. Recreation and Culture both blend and overlap at the local base. They are largely responsibilities of the municipalities and the product of the leadership and creativity of the people and groups in each community. The ministry must watch and listen and respond to what these people in their various locales need and want. That's where the ministry should have begun; that's where it should now begin. This means some reorganization of the ministry and the devolution of much that is at the centre to the regions and the communities.

"In the main, Ontario has no desperate shortages in recreational and sports facilities. The major questions are: how Ontario gets and keeps more volunteers and their leadership in programs; how can the programs raise the funds for operation? Competitive sport, with its emphasis on excellence and on producing atheletes and teams for world-class performance, does require more support from the ministerial centre and a clearer understanding about the relative roles of federal and provincial governments in funding coaching development and high level competition. In the fitness field the inquiry concluded that the most progress towards a fitter populance in Ontario would come, eventually, if two changes were introduced in the educational system: physical education should be made compulsory again in the secondary schools to the end of grade 12; even more important, there should be some special programs to train more teachers for primary schools in physical education and sports leadership".

Copies of the report are available from the Ontario Government Bookstore, 880 Bay Street, Toronto at a price of $2.50 per copy.

The Edge. The Ontario Youth Secretariat has prepared a handbook to assist young people in the highly competitive task of finding work in today's market. The handbook includes models when preparing a resume and application letters. It suggests tips for making a good impression when you go for an interview and it includes checklist to make sure you're doing everything you possibly can to get the best possible job for yourself. For further information write: Ontario Youth Secretariat, Queen's Park, Toronto, Ontario, M7A 1Z1.

Computerizing Library Circulation Systems. The Ministries of Intergovernmental Affairs and Culture and Recreation have cooperated in providing assistance to libraries in computerizing library circulation systems. Dennis Steen, Senior Local Government Advisor in the Municipal Administration Branch. has written an article entitled "Computerizing Circulation Systems" that appears in the March, 1981 issue of the Ontario Library Review. Offprints of the article are available from Dennis (416) 965-7031 or the Libraries and Community Information Branch, Ministry of Culture and Recreation, 7th floor, 77 Bloor St. W., Toronto, M7A 2R9, phone (416) 965-2696.

8. *ASSOCIATION NEWS*

I.P.A.C. The 1981 conference of the Institute of Public Administration of Canada will be held in Charlottetown, Prince Edward Island on 8-11 September 1981. The theme of the conference is "Keeping the Public in the Public Services". The focus of the conference will be on public policy-making and the role of the public is that process. The theme will be approached in three perspectives: improving the quality of public input into decision-making; how administrators deal with public input; and the role of the courts in public policy. For further information contact: IPAC 1981 Conference, P.O. Box 2194, Charlottetown, P.E.I. C1A 8B9.

N.E.O.M.A. The Northeastern Ontario Municipal Association representing the organized communities in Cochrane District held their annual meeting in Moonbeam recently. Due to poor road conditions only about 35 representatives attended the meeting and some municipalities were not represented. Reeve Michel Therrien of the Township of Black River-Matheson was re-elected president and Councillor Ross Paterson of Kapuskasing is vice-president. Black River-Matheson clerk Tom Monahan was re-elected secretary. The next meeting will be held in Smooth Rock Falls on a date to be advised.

T.B.D.M.L. The 64th annual meeting of the Thunder Bay District Municipal League was held in Thunder Bay on 6-7 March 1981. Although the attendance was small, 17 out of 19 municipalities in the Thunder Bay District were represented. First vice-president Alderman Shirley Trotter (Thunder Bay) was chairman due to the defeat in the last municipal election of president Michael Power (Geraldton). Alderman Trotter was elected president with Reeve Nancy Myers (O'Connor) and Councillor Greg Yurish (Oliver) as vice-presidents. The secretary will be appointed by the executive. Mid-term meetings will be held: 13 June in Nipigon; 19 September in Nakina and 14 November in Marathon or Terrace Bay.

O.M.R.A. The Ontario Municipal Recreation Association will hold a conference at the Four Seasons Hotel, Belleville, on 28-30 May 1981. The theme of the conference is "A Decade Of/For Change" and the program has been designed specifically with committee members in mind with emphasis on the small community. For further information contact OMRA, 8 York Street, 2nd floor, Toronto, Ontario, M5J 1R2. (416) 368-1709.

O.I.W.C. The 28th Ontario Industrial Waste Conference will be held at the Prince Hotel, Toronto, on 14-17 June 1981. The program planning committee is well along in organizing an agenda which maintains the high standards of previous years. Complete registration is $95 which includes everything but the hotel, while the conference registration only is $60 and daily registration is $30. For further information contact M. F. Cheetham, Conference Coordinator, Ministry of the Environment, 135 St. Clair Avenue West, Toronto, Ontario, M4V 1P5. (416) 965-1658.

A.M.C.T.O. The annual conference of the Association of Municipal Clerks and Treasurers will be held at Hotel Toronto on 20-24 June 1981. Further information to follow.

9. *PEOPLE AND PLACES*

The Sault Ste. Marie separate school board has decided to pay off-duty policemen overtime rates to patrol its 27 elementary schools. Vandalism has been costing the board $20,000 a year.

Simcoe County's first extensive directory of services for children and families was available in March. The 250-page directory is in binder form to allow constant updating of services, and lists 24-hour emergency services, welfare, day care and nursery schools, public, separate and private schools, family support, group homes, mental retardation facilities and cultural and leadership programs. The directory is one of the three main objectives of the Childrens' Services Research Project, begun in March 1980 and sponsored by County Council and the Children's Services Planning Committee.

Strathroy council has approved a new 28-page procedural bylaw, based on Roberts rules of orders, with "a few things we felt were suitable for our own situations," Mayor Loren Gorman said recently.

About 110 non-unionized Region of Sudbury employees will receive an across the board salary increase of nine per cent retroactive to 1 January 1981.

George Sutton is retiring as District Fire Chief of the Shanty Bay division of Oro Township's fire department after 24 years of service. Chief Sutton is being replaced by his deputy chief, Jack Henson.

Quote of the Week. Kingston Alderman John Clements said it is unfair to have marathon council meetings:

"When I was a citizen, I became very suspicious of items on the agenda around midnight. Now I'm on council, I can appreciate the pressures those very weary people were under".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/12

23 March 1981

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1. *AT QUEEN'S PARK*

Concern for Canada. Excerpts from an address by Premier William Davis at the Empire Club, Toronto, 5 March 1981:

"Ontario's willingness and ability to face the challenges posed by the political structure, and the changing circumstances of this country, go without saying. Confederation has always been a justifiable obsession for Ontarians. For we have, traditionally, always looked upon ourselves as Canadians first and, I would like to believe, we have never hesitated, when it was required, to put

national interests ahead of those of a more parochial nature. The historical role that such a commitment represents is more than a passing political fancy. From generation to generation, Ontarians have demonstrated a fundamental concern for Canada ... a commitment to the Canadian ideal which is part of our very character ... part of the essential spirit of Ontario.

"I recognize that the two difficult and interrelated problems facing Canada today ... the supply and cost of energy and constitutional reform ... vex many, including those from all parts of Canada whose commitment to this nation is no less than our own. Clearly, no province, no region, and certainly no Canadian, has a monopoly on national conscience. I do not suggest, therefore, that those who disagree with the basic positions adopted by the government of this province care less deeply for Canada than we do. I would only ask that those who oppose our views recognize that the government I have the privilege to lead takes its position from the same deep concern for our country.

"But let me stress that, even as the debate becomes more heated, and the related problems seemingly more complicated, perhaps even threatening, I intend to pursue my commitments in these two areas -- namely energy and the constitution -- with continued vigour and determination. Because these are commitments which run to the heart of my view of Canada and my responsibility to Ontarians. As a conservative in the Ontario tradition, I am unrepentent in my belief that Canada must have a strong national government that can speak and act for all Canadians. Sir John A. Macdonald, as the key Father of Confederation, strove to turn the vision of such a government into a reality. He recognized that there must be an overriding national voice on those matters that touched the lives of all the inhabitant of British North America".

2. *AROUND THE MINISTRIES*

Community and Social Services

Provincial Attendant Care Program. Community and Social Services Minister Keith Norton has announced an expanded program to provide additional attendant care services to enable physically handicapped citizens to live in their own apartments and/or shared dwellings. The minister said an additional 52 spaces will be funded by the province in the fiscal year beginning 1 April, raising to more than 300 the number of attendant care units that have been financed totally by Ontario since the program began in 1977. "Attendant care services, enabling disabled persons to live and in many cases, to work, in their own communities, are provided to assist individuals with the activities associated with daily living," the minister said. "Today, throughout the province, the ministry is providing funding that enables approximately 255 disabled persons to enjoy the amenities of apartment living through the provisions of attendant care to meet their basic daily needs".

The minister noted that the just released federal Report of the Special Committee on the Disabled and the Handicapped had recommended that demonstration projects be established in Canada, involving the federal government and its provincial counterparts, to promote independent living for disabled persons. "I look forward to the implementation of the parliamentary committee's recommendations that the federal government become involved in the financing of these important projects," Mr. Norton said. "Up to the present time, Ontario has borne the costs of these support services on the basis of 100 per cent provincial funding. I think this clearly demonstrates Ontario's commitment to innovative and financial support of improved social services, and I think it is clear evidence of this government's commitment towards, and support of, our disabled citizens".

Homes for the Aged. The minister has announced a $40 million, five-year program to expand, replace and renovate Ontario's homes for the aged. He said the initiatives were being undertaken in cooperation with municipalities and charitable organizations. "This program is a significant step towards meeting the growing needs of our senior citizens," the minister said. "It is also a deep re-affirmation of our commitment towards, and support of, the province's older citizens". Mr. Norton added that at present there are 182 homes for the aged throughout the province. About half are administered by municipalities, with the remainder being run by charitable organizations.

Some of the projects include:

-- A new, 200-bed home for the aged in Metropolitan Toronto. The home, which will be operated by the municipality of Metropolitan Toronto, will be ready for occupancy in 1985. The $7 million cost of the new home will be shared equally between the province and the municipality.

-- A $200,000 grant to the Providence Villa Home for the Aged in Scarborough. The grant will be applied to the development of 20 beds for Special Care.

-- A $4 million project to replace a wing of the Oddfellows and Rebekah Home for the Aged in Barrie. The construction of the new replacement wing will increase the capacity of the home from 80 to 120 beds and the ministry will provide 50 per cent of the funding.

-- A $3.5 million program to build a new Home for the Aged in Grey County that will result in an increase in accommodation of 40 beds. The ministry will provide 50 per cent of the funding.

-- A grant of $150,000 to the Ivan Franko Home for the Aged in Mississauga. The new home, which is presently under construction,will allow expanding program needs for seniors.

-- Approximately $2 million to upgrade four homes for the aged in Ottawa.

Culture and Recreation

Library Grants Increase. Culture and Recreation Minister Reuben Baetz announced recently that his ministry's support of Ontario public library services will increase by about 9.3 per cent in the coming fiscal year. This year, 1980/81, the government has invested nearly $23 million in base grants for public libraries. In 1981/82, an estimated $25,091,600 will go directly toward library services -- an increase of more than $2 million. In addition, Mr. Baetz announced the ministry will provide funds to cover the costs connected with the Public Libraries Program Review. The review, an evaluation of provincial policies, funding and legislation concerning public library services was announced by the minister in September, 1980. All of these initiatives are in addition to special provisions for public libraries that were announced by Premier William Davis on 27 January as part of the government's new $1.5 billion Board of Industrial Leadership and Development (BILD) strategy.

In his library grant announcement, Mr. Baetz pointed out that library services are delivered to the public on three levels: local libraries, county libraries and regional library systems. Fourteen regional library systems across the province provide back up services for local and county libraries as inter-library loans, film and multilingual services and services for disabled people. Grants to local libraries are based on population. When new regulations are approved,

local libraries and Indian Band libraries in southern Ontario will receive an increase of 15 cents per capita, up to $1.95 from $1.80. Northern Ontario local and Indian Band library per capita grant will move to $2.00 from $1.80. County, district and regional municipalities providing library services will receive a flat increase of $1,000., up to $19,000 from $18,000.

Regional library systems receive grants based on two criteria, population and the number of square miles the library system serves. In southern Ontario, the per capita grant jumps to 65 cents from 60 cents. In northern Ontario, the per capita grant increases to 70 cents from 60 cents. Across the province, the per-square-mile-grant moves to $4.35 from $4.00, up to a maximum of $326,250 per region. All regional library systems are eligible for additional grants under categories that deal with development of new and improved services. More than 900 libraries across Ontario serve 99 per cent of the population.

Library Review. In a speech to the Ontario Provincial Library Council in September 1980, Mr. Baetz said: "This government has a fundamental commitment to public libraries and to their continuing status as the best in Canada, and among the best in the world. The public library community of Ontario has made it clear that it expects the ministry to play a lead role in effecting improvement in delivery of public library services to the people of the province". Heading the review of the ministry is Peter Bassnett, on secondment from his job as chief executive officer at the Scarborough Public Library. Mr. Bassnett said the initial planning, financing, and organizing phase of the review is nearly complete

Phase Two will include holding public meetings around the province to hear the concerns of the library community. Material gathered at those meetings will be reviewed by task forces composed of members of the library community. The task forces will make recommendations to the ministry. Some of the recommendations will be implemented and tested during the two-year review period. To guide this process the ministry has established an ad hoc committee to monitor changes and to evaluate the recommendations. The review is expected to be completed by December 1982.

Government Services

Contract Award. Government Services Minister Douglas Wiseman has announced that a $1,185,000 contract has been awarded to M. J. Lafortune Construction Ltd. of Ottawa, for the construction of an Ontario Provincial Police detachment building at Kanata. M. J. Lafortune Construction Ltd. submitted the second lowest of 15 bids received, the high being $1,399,000. The low tender at $1,121,500 was disqualified for being incomplete. The new building will accommodate the Ottawa OPP detachment now at Bells Corners, and a Kanata detachment which is to be created. The two detachments will operate independently but share common facilities in the new building. It is expected that work on the contract will begin during the spring of 1981 and completion is expected for June 1982.

Health

Regional Perinatal Centres. Ontario plans to spend $15 million over five years to establish regional perinatal programs across the province, Health Minister Dennis Timbrell announced recently. Perinatal care refers to the care of mother and baby before, during and after birth. The new programs consist of two aspects: prevention through education of women of child-bearing age and treatment of high-risk mothers and newborns. Treatment facilities are at present available at five major teaching hospitals in Toronto, London, Ottawa, Kingston and Hamilton, which are to be expanded or upgraded over the next five years.

Acting as advisory bodies, regional perinatal planning committees, will include representatives of a variety of groups such as hospitals, local medical groups, social service agencies, consumers and district health council representatives. The committees will develop regional plans to address a balanced perinatal system of preventive and treatment services. They will identify existing resources and gaps, and develop referral systems. Prevention will be upgraded both in the programs handled by local health units and in public education, as proposed in the Health Protection Act which "we intend to enact the spring," the minister said. There will be emphasis on training health professionals to identify high-risk problems early in pregnancy. Further, a joint program with the Ministry of Community and Social Services will develop a promotional awareness education campaign, including prenatal and infant health care kits to be made available at health units and hospitals supplementing childbirth education.

Grants. The minister recently announced the following grants:

-- The Owen Sound General and Marine Hospital has been awarded a $136,945 grant to establish a service to facilitate the delivery of mental health services in the area. The new service, recommended by the Grey-Bruce District Health Council, will organize and assist in the coordination of all mental health agencies and workers in the area.

-- Woodgreen Community Centre, Toronto, is to receive a $52,650 grant for a program to assist former psychiatric patients in re-adapting to life in the community. The program will offer home visits as well as individual and family counselling to residents in eastern Toronto who have been released from a psychiatric facility.

-- Sunnybrook Hospital, Toronto, will receive a grant of $114,280 to fund a community program for elderly residents with psychiatric problems. The program will offer professional consultations in the hospital's day-care and out-patient facilities as well as in the patient's own residence, in nursing homes and in homes for the aged. The program will be open to residents of 65 years of age or older who may require psychiatric assessment and treatment.

-- Women's Place, St. Catharines, has been awarded a $64,080 grant to fund a preventative and rehabilitative counselling program for women involved in an abusive relationship in the home. The program, open to women in the Niagara Region, will offer individual counselling and group therapy for women who have just left an emotionally harmful relationship and are rebuilding their lives.

Housing

OCHAP. As many as 2,200 geared-to-income housing units will be made available to families, senior citizens and individuals in private non-profit and cooperative developments, Housing Minister Claude Bennett announced recently. More than $3.3 million have been earmarked for provincial subsidies in the first year of the new Ontario Community Housing Assistance Program (OCHAP), he said. Private non-profit and cooperative programs administered by the federal government do not guarantee that units are made available to those eligible for geared-to-income assistance. "OCHAP will ensure that the housing groups will be able to allocate geared-to-income units to those requiring them," Mr. Bennett said, "with Ontario paying 100 per cent of the subsidies involved".

Monthly charges for eligible residents will be based generally on their incomes. With OCHAP aid, up to 25 per cent of the units in private non-profit and cooperative developments for families may be allocated on a geared-to-income basis. In projects for senior citizens, up to 50 per cent of the units may qualify for OCHAP aid. Ministry staff will be contacting private non-profit and cooperative housing groups to inform them about the new program. Mr. Bennett said OCHAP assistance would also be available for projects that accommodate individuals or groups such as physically - or mentally - disabled persons or individuals needing a level of health care. For these special projects, the ministry will coordinate project approval, reflecting the views of ministries such as Community and Social Services, Health and Correctional Services, that may have an interest in the projects. Up to 100 per cent of the units in this special category may be given OCHAP assistance.

Municipal Non-Profit Rental Housing. Grants of up to $5,000 and interest-free loans will be made to municipalities that wish to provide municipal non-profit rental housing for the first time. The minister, who recently announced a $42 million program to stimulate private rental construction activity, said the new incentive was another method of spurring rental housing development. The new grants and loans will be available on a one-time-only basis. "We believe those financial incentives will encourage more communities to become involved in municipal non-profit housing," he said. "It has become apparent that the interim or short-term money requirements that some municipalities face when they are at a preliminary stage of a development are a drawback. The new incentives will overcome this".

The grants of up to $5,000 will help municipalities assess how their housing requirements can be met under the municipal non-profit housing program. Some units developed under this program are rented at market levels while others are allocated on a rent-geared-to-income basis. The grants will be followed by interest-free loans to municipal non-profit corporations, to be used as interim financing for administrative and development costs. Additional interest-free loans may be available for technical consultants' contracts. The ministry loans will be scheduled for repayment at the time of the first mortgage advance. However, if for some reasons a project did not go ahead, the ministry will absorb the costs, Mr. Bennett said. "Our whole idea is to minimize the initial financial risk for the municipalities".

While the initiatives are aimed primarily at communities considering municipal non-profit housing, assistance will be made available to municipalities in the process of developing municipal non-profit rental housing for the first time. Under the ministry's municipal non-profit housing program, a federal rent reductio grant reduces the effective interest rate on loans from private lending institutions to two per cent. When required, the province offers an additional rent reduction grant of up to 100 per cent of the federal assistance. These rent reduction grants are used to maintain over-all rents at market levels, and to subsidize rent-geared-to-income units. If additional funds are required, they would be shared on a 50:50 basis between the federal and provincial governments. Up to 25 per cent of the occupants in family buildings and up to 50 per cent in senior citizen developments pay rent based generally on incomes. The remainder of the tenants pay market rents.

Industry and Tourism

White Farm Equipment Helped. Industry and Tourism Minister Larry Grossman and federal Industry, Trade and Commerce Minister Herb Gray recently announced $15.5 million in financial assistance in support of a Canadian investment group's offer to purchase the assets of White Farm Equipment Division of White Motor Corporation of Canada Limited. White Farm Equipment Division has been in interim

receivership since 9 September 1980 when the parent company, White Motor Corporation of Eastlake, Ohio, filed for bankruptcy in the United States. Located in Brantford, White Farm Equipment Division consists of a combine harvester manufacturing facility, a research and development centre as well as a warehouse. Under the terms of a $59.5 million purchase and assistance package, the Ontario government is offering a $2 million loan and a $3 million loan guarantee. The federal government has agreed to provide loan insurance totalling $10.5 million.

"This financial assistance will allow the company to come into Canadian hands and provide the immediate start-up funds required to resume operations and begin re-hiring the 1,200 workers laid off last fall," Mr. Grossman said. Acceptance of the purchase offer is tied to a decision by the U.S. courts on the parent company's bankruptcy application. As well, a condition of the purchase offer is that the U.S. courts accept the offer. The White Farm Equipment management group expects total sales to reach $130 million next year.

Loans. Five companies in the Peterborough and Ottawa areas will receive Eastern Ontario Development Corporation (EODC) loans totalling $575,000. The loans will contribute to capital expansions worth $1.55 million and create an estimated 160 jobs within the next five years. The firms are:

-- Almax Industries Division of G. Sinclair Enterprises Limited of Lindsay will receive $150,000 incentive loan to expand its manufacturing facilities.

-- Sintron Limited of Peterborough will receive term loans totalling $150,000 to provide additional working capital.

-- Dipix Systems Limited of Ottawa will receive a $100,000 venture capital loan to finance development and production.

-- Nortec Solar Industries Incorporated of Manotick will receive a $100,000 incentive loan to purchase additional equipment and expand production facilities.

-- Unit Precast (1973) Limited of Stittsville will receive a $75,000 incentive loan to buy additional production equipment and expand manufacturing facilities.

The minister has also announced $279,000 in grants for two Cambridge textile manufacturers, under the Ontario Textile Assistance Program:

-- Newlands Textiles Inc., a manufacturer of bulk textiles, will receive a $150,000 grant to modernize its plant.

-- George Hancock Textiles Limited will receive a $129,000 grant to purchase new high-speed looms and additional equipment for its production of garment labels.

Intergovernmental Affairs

Payment Schedule. The ministry has advised all municipalities that the payment schedule for 1981 unconditional grants will be as follows:

-- *13 April*. 50 per cent of 1980 general support grant.

-- *19 May*. 50 per cent of 1980 per capita general.
100 per cent of 1981 density grant.

-- *25 May*. 50 per cent of 1980 per capita policing.
50 per cent of 1980 resource equalization grant.
50 per cent of 1980 northern special support grant.

-- *24 August*. Balance of per capita grants, general and policing.

The balance of the 1980 resource equalization, general and special support grants will be paid from September to December, 1981 on the basis of information contained within the municipality's audited 1980 Financial Information Return. Prompt submission of that return will expedite the processing of 1981 balance payment. For further information contact the Subsidies Branch, (416) 965-1667.

O.Y.E.P. In 1980, approximately 50,000 young people found jobs through the Ontario Youth Employment Program. Their employment lasted 12.3 weeks on average and comprised 38.7 hours per week. To the nearest half dollar, employers averaged $3.50 in earnings per hour. Considering subsidized weeks per employee, the total wage bill paid out by employers was about $79.8 million of which $28.5 million was subsidized by the government. OYEP employees averaged 17.8 years of age and just under 70 per cent were in high school or had some high school education. Males outnumbered females by two to one. The majority are students with only 13.1 per cent not returning to school in the fall of 1980.

Almost 39 per cent of all OYEP employees cited the desire for funds for school as their most important reason for seeking employment. In fact 5.8 per cent would not be able to return to school without employment funds and 25.2 per cent would have found it difficult. Besides money earned, the OYEP work experience had other effects on educational plans. About 11.2 per cent decided to stay in school longe and 2.0 per cent to leave earlier, while 4.6 per cent changed courses taken in school.

In the November/December period, 10 per cent of the 1980 OYEP summer employees were still working full-time while 38 per cent held part-time jobs, not necessaril with the same OYEP employer. OYEP was successful in 1980 with respect to providin young people with work skills and experience. Almost 84 per cent of respondents acknowledged the acquisition of new skills while 74.2 per cent gained in self-confidence. Employers actually rated the improvement in their employees much higher than the employees did. More than 78 per cent of OYEP employees were satisfied with their 1980 summer job with 49.9 per cent of these very satisfied. Only 5.9 per cent were dissatisfied, and the remaining 16.0 per cent had mixed feelings.

Natural Resources

New Program for Developers. Industrial mineral deposits in Ontario will be developed through a new program of loans and grants, Premier William G. Davis has announced. Mr. Davis was speaking to the Prospectors and Developers Association in Toronto. Over the next five years, $7.7 million will go to the program through the Board of Industrial Leadership and Development (BILD). Among the industrial mineral materials considered for potential development are phosphates, silica, talc, potash, feldspar, magnesite, mica, whiting, barite, building and ornamental stone, and kaolin.

Natural Resources Minister James Auld, whose ministry administers the program, said this initiative will greatly assist companies in making approved investments in new capital projects. "Development of more of Ontario's industrial mineral resources will provide long-term employment opportunities for many citizens. As well, developing these resources will ensure that we have supplies of the low-cost raw materials needed if Canadian industries are to remain competitive in world and domestic markets," he said. Canada now imports over $100 million in industrial minerals. Transportation costs to bring the raw materials to Canada via rail from the United States, and ocean freighter from other world points, almost double this cost of materials by the time they reach Canada. The BILD program will be implemented through the Mineral Resources Group of the Ministry of Natural Resources.

The Premier also announced the following programs:

-- To encourage the construction of custom gold milling facilities in northern Ontario, including the Kirkland Lake area. The milling project will provide, through incentive grants to qualified applicants, a large part of the capital needed to build and operate gold milling plants in selected areas in Ontario such as Dryden-Sioux Lookout, Geraldton-Beardmore, Atikokan, Timmins and Red Lake as well as Kirkland Lake, where there is potential for development of small gold mines. The milling program should create about 200 jobs in northern Ontario.

-- A $5 million "technology breakthrough" fund to help mineral exploration companies develop new ways to locate now-undetectable Canadian Shield mineral deposits.

-- Eleven drill core libraries will be established across the province over the next five years to provide a permanent record of geological information to the mining industry.

-- Ontario is taking a major step into an energy future that may be partially fuelled by peat, oil from oil shales, and lignite.

Niagara Escarpment Commission

CUESTA. The latest issue of CUESTA, the Niagara Escarpment Commission's information magazine, is now off the press. The 44-page publication focusses on some of the Escarpment related historical events which have given this unique area of Ontario such a proud and distinguished heritage. A centre-spread historical map records the details of the Battle of Stoney Creek and an accompanying story highlights the crucial events of 6 June 1813. CUESTA brings the history of Ontario's Niagara Escarpment area to life in three other profile articles on: the dynamic accomplishments of the Honourable James Crooks (1778-1870); Ancaster's Bloody Assize of 1814; and the recent discovery of two 1812 warship's resting, in near-perfect condition, at the bottom of Lake Ontario and the ambitious plans to raise them.

This fifth edition of the magazine also contains articles dealing with the public hearings into the Niagara Escarpment Commission's proposed plan; the recent purchase by Parks Canada of 14 Tobermory Islands; exciting plans to expand the four-season community of Blue Mountains Resorts Limited near Collingwood; and "slow-poke" senior citizen hikers including the remarkable accomplishments of Ontario's hiking grandmother -- Ida Sainsbury.

CUESTA explores some exceptional recreational opportunities in articles dealing with the Royal Botanical Gardens, the Hamilton Region Conservation Authority's historic Spencer Creek area and the Metropolitan Toronto and Region Conservation Authority's Glen Haffy property. Copies of CUESTA are available from the Niagara Escarpment Commission offices in Georgetown, Grimsby and Clarksburg, or by phoning (416) 877-5191.

3. *PROCLAMATIONS AND REGULATIONS*

Bill 130. The Drainage Act, 1975 received Royal Assent on 18 July 1975 and is effective on proclamation. The Act was proclaimed 1 April 1976 with the exception of sections 85(a) (ii), 85(b) and 87 (3). The Ontario Gazette dated 14 March 1981 advises that these subsections have been proclaimed effective 1 April 1981. The proclaimed sections deal with grants for maintenance, repair and minor improvements undertaken on the recommendation of the drainage superintendent within the budgeting limitations established by the minister for that municipality; costs incurred by municipalities in the employment of a drainage superintendent and payment of a grant where drainage superintendent is employed.

Bill 137. The Metric Conversion Statute Law Amendment Act, 1978 received Royal Assent on 15 December 1978 and is effective on proclamation. Various sections of the statute have been proclaimed. The Ontario Gazette dated 14 March 1981 advises that section 29 has been proclaimed effective 1 March 1981. Section 29 deals with the Pits and Quarries Act and amends "average" to "hectarage"; "500 feet" to "150 metres" and "10,000 cubic years" to "15,000 tonnes".

O. Reg. 85/81. This order is made under The Local Services Boards Act and establishes a Local Services Board in the Community of Hawk Junction effective 23 February 1981.

O. Reg. 96/81. This order is made under The Local Services Boards Act and establishes a Local Services Board in the Community of Drayton effective 25 February 1981.

O. Reg. 97/81. This regulation amends O.Reg. 605/79 made under The Official Notices Publications Act and sets the price of The Ontario Gazette at $40 for 52 issues to subscribers and $1 for a single copy.

O. Reg. 119/81. This order is made under The Local Services Boards Act and establishes a Local Services Board in the Community of Hurkett effective 1 March 1981.

4. *THE FEDERAL SCENE*

Windsor Gets Federal Help. Four communities, all hard hit by mass layoffs, will be the first to benefit under a three-year, $350 million federal program. Windsor, Ontario; Sydney, Nova Scotia; and the Quebec communities of Port-Cartier-Sept Iles and Tracy-Sorel will be eligible for aid under the special industry and labour adjustment program recently established to help companies and workers in communities hit by mass layoffs. These communities were chosen first "because of the extent of the dislocations currently affecting them," the federal government said in a written statement. The program, announced in January, will provide funds for financially troubled companies and benefits for laid-off workers between the ages of 54 and 65, including an early retirement plan, grants to help workers to relocate, job-training allowances and portable wage subsidies.

An ailing auto industry has left Windsor with a jobless rate of more than 14 per cent. Workers eligible for assistance in Windsor are those in automotive assembly and auto parts industries. Local committees are being set up to advise on the economic and social needs of the community and to coordinate program operations. Local business and labour representatives will be asked to join federal, provincial and local officials on the committee.

5. *NOTES FROM THE PROVINCES*

Manitoba. More than half the rent protests received in the first eight months of rent-increase decontrol in Manitoba have been settled by the Rentalsman through mediation between landlords and tenants. Since the lid was lifted completely from rent control guidelines 1 July 1980, the Rentalsman received 988 formal excessive-rent protests from tenants as of 28 February. Of these, 513 were settled by the Rentalsman through mediation or by mutual agreement between landlords and tenants. Of the balance, 475 rent disputes were referred to the Tenancy Arbitration Bureau; 138 of these rent protests were subsequently withdrawn by tenants; 80 protests were settled by voluntary arbitration, and 81 by compulsory arbitration. In 55 cases the Director of Arbitration reported that the rent increases were not excessive and the tenants were so advised. Of the 80 protests settled by voluntary arbitration, 34 resulted in reduced rents and in 44 cases the rent increases were upheld. Two cases were dismissed as the tenant vacated the premises. In all 81 cases where compulsory arbitration was ordered, the rents were reduced.

Newfoundland. Many Newfoundland municipalities are in a financial bind because they are getting less money from the provincial government while the cost of municipal services continues to rise. The situation is aggravated by citizens and businesses reluctant to pay their municipal taxes. In an effort to survive, some Newfoundland communities have increased their annual tax rates but officials say that any extra revenue gained will fall far short of what most municipal councils need to balance their budgets. One of the biggest blows to a large number of the province's incorporated areas is a new provincial property tax program which some mayors say will reduce municipal incomes because many citizens are not willing to shoulder the extra burden of paying property tax. The province will refuse funds to those areas unwilling to go along with the new regulations.

Prince Edward Island. The training program for provincial and municipal building inspectors has found a long-term home at Holland College. The training and certification program was developed with the aid of a $60,000 grant to the Maritime Municipal Training and Development Board from the Council of Maritime Premiers. The Prince Edward Island Building Officials Association was formed in 1971 as a non-profit training organization to promote improved building regulations and the use and uniform interpretation of the National Building Code of Canada. To provide a high standard of inspection service all across the Island and to create close cooperation between the building industry, government and the general public are also aims of the organization.

Saskatchewan. Increased provincial funding and greater local autonomy were only two of the many subjects discussed by Rural Affairs Minister Edgar Kaeding while addressing the 76th Annual Convention of the Saskatchewan Association of Rural Municipalities (SARM). The 10.2 per cent increase in revenue-sharing, 40 per cent higher than last year, provides for the sharing of $38 million by rural municipalities toward specific and locally determined projects, the minister said. An effort to grant more local autonomy to municipal governments is supported by proposed amendments to The Rural Municipality Act in the areas of borrowing funds, council per diem and debenture debt. The minister said: "We are proposing that councils be given the authority to pay a greater allowance

to council members absent from the municipality on municipality business, removal of certain borrowing restrictions allowing council to extend loans until grants become available and increasing the amount of allowable debenture debt from five per cent to 20 per cent of the taxable assessment".

6. *VIEWPOINT*

Arrears a Tax on Everyone. From an editorial in the London Free Press, 13 March 1981:

"Most of us hate paying taxes but when some of us don't meet the obligation we penalize those who do. In London, municipal tax arrears, once among the lowest in the province, have doubled in the past three years. Nearly five per cent of taxes were still owing at the end of last year. It is estimated that the city is losing up to $7,500 a month by not having that money available for short-term investments until it is needed for current expenses. And extra money must be spent to send out overdue notices.

"Part of the problem may stem from genuine financial hardship faced by some homeowners, but there is also evidence that people who have the money are choosing to invest it at today's high interest rates rather than pay the mere 1.25 per cent a month tax arrears penalty. A smart game but one that undoubtedly costs all regular taxpayers in the end. At present the 1.25 per cent is fixed by the province but the plan is to give municipalities a free hand in setting their own rate. While opponents of sharply higher interest rates on back taxes have argued it would further burden people already having problems paying increasing annual taxes, the facts are that, in many large centres at least, corporations rather than low-income homeowners are the guilty parties.

"Besides having to borrow money at prime interest rates to make up for funds not paid in back taxes, the city runs the risk of losing its triple A credit rating on the bond market when it has a poor tax collection rate. The whole problem and its side effects hurt the operation of a city. And the pain is ultimately borne by the conscientious taxpayer".

7. *DID YOU KNOW?*

911. Today in Ontario, hundreds of different emergency telephone numbers exist which serve overlapping political, public safety and telephone company wire centre boundaries. While a lot of people seem quite content with the status quo, the individual facing an emergency can lose valuable time in trying to look up the number, dialing the operator, or even finding money to make the phone operative. Whether it be police, fire or ambulance, these seconds could make the difference between life and death. The answer to improving the current position in many municipalities is the incorporation of a short, common, easily-remembered universal number. "911" is the common National Emergency Number adopted for use throughout North America by the telephone companies. It has been employed extensively throughout the United States and in such major Canadian centres as Winnipeg (999), Edmonton, Calgary, London, Kitchener-Waterloo and Hamilton-Wentworth.

The State of California has decreed by law that all municipalities will conform to this emergency numbering plan by 31 December 1982. Generally speaking, implementation of a 911 system reduces the time from "the event" to "notification" by as much as minutes and further, provides free calling from pay telephones to the emergency centre. Metropolitan Toronto is working with Bell Canada to implement the 911 system in 1982.

8. *FROM THE BOOKSHELF*

Providing Municipal Services. The Bureau of Municipal Research has just published a "Civic Affair" in which they examine recent developments of increased contracting for municipal services to the private sector. The Bureau believes that a number of factors and not only the cost must be taken into consideration by municipal decision-makers when faced with the question of whether or not to contract out. In the conclusions to the Civic Affairs, the Bureau states: "Contracting as an alternative to municipally provided services is used for a number of reasons. Smaller municipalities may contract to larger jurisdictions on a regional basis to achieve economies of scale and to avoid purchasing costly equipment. The private constractor may, in some instances, be able to furnish expertise that is not available within the municipality. Contracting as an alternative is frequently seen as providing flexibility at peak work periods and as a method of introducing competition into government bureaucracy, making it more efficient.

"Recently, fiscal restraints have placed emphasis on cost savings contracting out has been seen as saving money when tender quotes have been considered the total cost. However, research shows that when all costs are taken into consideration, contracting to the private sector does not make it less expensive. North York's apartment garbage collection by private contract is an example. Public production under efficient management, however, can reduce costs. This has been shown in the case of Minneapolis. Kingston is striving in the same directions in the absence of private contracting. When considering contracting out, it is important for municipalities to include factors such as responsiveness to citizens, responsibility to employees, a certain loss of control over the operation, as well as costs. Municipalities must also be able to gauge the efficiency of their own forces in order to compare efficiency with the private sector. The free market mechanism is rapidly lost in an era of increasing monopolization by certain service industries. Maintaining control mechanisms is important, since municipal responsibility does not end with contracting out.

For further information contact the Bureau of Municipal Research, 73 Richmond Street West, Suite 404, Toronto, Ontario, M5H 2A1 (416) 363-9265.

9. *ASSOCIATION NEWS*

M.M.A. The annual meeting of the Manitoulin Municipal Association was held in West Bay on 4 March 1981. A discussion took place regarding the formation of the Sudbury Social Service Administration Board and a motion was adopted that "MMA will continue to participate in the Sudbury-Manitoulin Social Services Council, only on the understanding that we will be assured of representation on the District of Sudbury Social Services Administration Board". The following members were elected to office: Michael Brown, president; Hugh Moggy, 1st vice-president and Norman Morrell as 2nd vice-president.

K.D.M.A. The annual conference of the Kenora District Municipal Association was held in Ignace on 26-28 February 1981. An excellent panel discussion took place on "Forest Management". Mr. L. Suomu, of Great Lakes Forest Products, provided an overview of the forest products industry and the many difficulties being faced. Mr. Fred Boyer, president and chief executive officer of Minaki Lodge gave a progress report on the Lodge project and outlined plans for immediate expansion and renovation. A presentation was also made by Mr. J. Kozlich of the Ministry of Northern Affairs regarding proposed changes to Ontario Place and Ontario North Now pavilions. Thirty resolutions were discussed. Reeve Joan Barnes (Ignace) was elected president, Reeve Ron Slemko (Pickle Lake) and Reeve Dick Holmes (Machin)

were elected vice-president and John Callan (Kenora) is secretary-treasurer.

O.M.A.A. The 1981 annual conference of the Ontario Municipal Administrators' Association will be held in Windsor, 6-8 May 1981. The theme of the conference is "Relationships". Sessions will include: Relations with employees; relations with the media; relations with city council, and relations with the family. For further information contact OMAA at Suite 1108, 100 University Avenue, Toronto, Ontario, M5J 1V6 (416) 593-1400.

W.O.W.C. The Spring Meeting of the Western Ontario Waterworks Conference will be held at the Blue Bonnet Restaurant, Highway 2, Tilbury, on 8 April 1981. Technical sessions will include: Water Loss Survey; Intrac 2000; Backflow Prevention and Cross Connection Control and Records. For further information contact: J. R. Fairbanks, Secretary-Treasurer, Box 397, Stratford, Ontario, N5A 6T5.

A.P.A. The American Planning Association will hold a National Planning Conference in Boston on 25-29 April 1981. Sessions will include energy, housing, historic preservation, planning law, transportation, small town and rural planning, and neighbourhoods. For further information contact the American Planning Association, 1313 East 60th Street, Chicago, Illinois, 60637.

10. *PEOPLE AND PLACES*

Ken Taniwa, clerk-treasurer of the Township of Marathon, has resigned after 10½ years to work for the Ministry of Intergovernmental Affairs. Ross Mitchell, deputy clerk-treasurer, has been appointed clerk-treasurer and Brigid Frood has been appointed deputy. (99/9).

Tecumseh, which has already twinned with its namesake in Michigan, is proceeding with a proposal to twin with Kapuskasing so that the two communities can celebrate their diamond anniversaries together. Both towns will be 60 years old this year, and they are the only towns in the province to be incorporated on 8 April 1921.

The City of Thorold is donating $1,000 to help earthquake victims in Italy, and is urging other municipalities to do the same.

Alderman Doreen Thomas of Waterloo has been appointed to the executive of the Canadian Egg Marketing Agency.

The 1981 contract settlement for Thunder Bay firefighters is for a nine per cent increase and continues the trend to obtain parity with the police.

An industrial development committee has been established in the Tri-Town and according to New Liskeard Mayor Pat Birnie it may help to prevent businesses from leaving the area. The committee will be comprised of the Mayors and Reeves and one councillor from each of the five municipalities -- Cobalt, Coleman Township, Haileybury, New Liskeard and Dymond Township.

George Vance has been appointed assistant to the chief administrative office for the City of Burlington. Mr. Vance was previously with the Bureau of Municipal Research and the University of Western Ontario in London.

Thomas Vandenbussche has been appointed chief building official/building inspector for the Township of King. Mr. Vandenbussche was previously a building inspector with the Town of Aurora.

The former Village of Weston (now part of the Borough of York) was incorporated in 1881 and is celebrating its centennial this year.

Whitby council members recently approved an eight per cent raise, effective 1 December 1980 and an additional eight per cent on 1 December 1981. The increase made the mayor's salary $20,700 and $22,350 by December 1981. Councillors are now paid $7,150 and will receive an additional $550 next December.

Wilmot Township plans to conduct a canine census to determine exactly how many dogs there are in the township and to make sure that all dog owners purchase licences for their pets. The municipality charges $8 to licence a female dog and $6 for a male dog.

Roy Wood has been re-elected as chairman of the Otonabee Region of Conservation Authority (157).

Terry Yahn, clerk-administrator for the Township of Red Lake, resigned recently to pursue a new career as a businessman. Deputy clerk, Mrs. C.G. Achurch has been appointed acting clerk-administrator (87/10).

Mark Yantha has been appointed road superintendent of the Village of Barry's Bay effective 16 January 1981 (71/6).

Great Lakes Airlines have changed its name to AirOntario and is celebrating its new identity by increasing its non-stop flights between Ottawa and Toronto. Effective 1 February, the airline is offering three non-stop flights, originating in Sarnia or London, every weekday.

Ameliasburgh Township has started an "on the job" training system to help current municipal employees prepare to compete for future job openings.

Gordon Bailey of Stirling has been elected chairman of the Crowe Valley Conservation Authority.

Bill Ballinger was elected mayor of the Township of Uxbridge on 9 February 1981 in a by-election to fill the vacancy when Gary Herrema was elected chairman for the Region of Durham (5/9).

Barrie's planning department is investigating the feasibility of a bylaw to orient subdivisions to the sun's rays. Planning board members and staff have arranged a "solar subdivision's" tour. Brampton introduced a sun-saving bylaw in 1979 for a 50-acre subdivision.

Barriefield has been designated as a heritage conservation district under the Ontario Heritage Act -- ending a four-year struggle by the local architectural committee and Pittsburgh Township council. Barriefield is the first area in the province to be designated. The OMB gave approval on 27 January to a township bylaw to implement the designation. The township is seeking assistance to help it cover the approximately $13,000 it spent to designate the hamlet.

Clare Bauman has been appointed commissioner of engineering for the Region of Waterloo. Mr. Bauman was formerly the region's director of roads and traffic (21/1).

Victoria County councillors have increased their stipends $5 to $60 for attending council and committee meetings.

F. N. Wakely has been appointed to the position of clerk-administrator for the Town of Port Hope. (59/4).

Councillor Ron Warbrick resigned his seat on Nipissing Township council prior to the inaugural meetings. Mr. Warbrick was re-elected on 10 November to his third term on council. First runner-up Sherry Stillar has been appointed to council to replace Mr. Warbrick, and becomes the first woman councillor since the township was incorporated in 1888.

Watford Village council has decided to get tough with those who are delinquent in paying their business tax for 1980. There are nine property owners who owe $6,996.76 plus penalty and interest on their 1978 taxes. Tax registrations will be filed by the clerk on those properties. New legislation in 1980 prohibits tax sales as in other years. Each property will become town-owned after a period of one year from the date of registration if taxes are unpaid by the owner during that year.

Brian Weaver has been appointed clerk-treasurer of the Township of Gosfield North succeeding Garnet Stockwell who has retired after 11 years of service (35/14). Linda Burling has been appointed deputy clerk-treasurer.

THANKS. BACKGROUND appreciates receiving Municipal Directories from the following municipalities. (More in next issue of BACKGROUND).

-- County of Kent (including a one-page handout sheet which lists the elected officials and senior staff for all the municipalities in the county, including the City of Chatham and the two Boards of Education).
-- County of Oxford
-- County of Wellington
-- County of Huron (including Standing Rules and Regulations)
-- County of Perth
-- County of Brant
-- County of Lambton
-- County of Dufferin
-- Provisional County of Haliburton
-- Township of Downie
-- Town of Bothwell
-- Village of Norwood
-- City of Brockville (including Procedural Bylaw)

Quote of the Week. Overheard at a recent all-candidates night:

"A politician is a guy who can say absolutely nothing and mean it".

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For further information contact: R. A. Illingworth
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background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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1. *AROUND THE MINISTRIES*

Agriculture and Food

Seasonal Housing Assistance. Agriculture and Food Minister Lorne Henderson has announced the details of the seasonal housing assistance program which will take effect 1 April 1981. In making the announcement, Mr. Henderson said: "This housing assistance program is part of the government's on-going commitment to agriculture in this province especially in the crucially important area of agricultural manpower". Under the program, assistance will be provided to eligible growers of field-grown vegetables, small and tree

fruits and tobacco. The assistance will be in the form of a grant to cover 50 per cent of the cost of constructing or renovating seasonal housing for farmworkers employed in the production and harvesting of these crops. The maximum per farmer will be $10,000 with a maximum of $1,000 per worker housed. It is expected that this program will be cost-shared with the federal government on an equal basis under the federal-provincial agricultural manpower agreement. Application forms will be available from the ministry's county and district offices in the near future.

Asparagus Incentive Program. The minister has announced a $1.5 million incentive program for asparagus production. Financial assistance will be available to both existing and new producers to establish a total of 3000 acres of asparagus production in the province over a five-year period. Producers will be eligible for grants up to $500 per acre. In making the announcement, Mr. Henderson said: "This program represents an investment by the Ontario government aimed at replacing 3000 tons of asparagus currently imported into Ontario annually. The farm gate value of these import replacements is estimated at $4.2 million".

Mr. Henderson also said that the economic benefit to Ontario of this program would be in the area of $21 million in labor and farm income over a 15-year period. It will also make a significant contribution to the revival of the asparagus processing industry in the province. A task force of growers, processors and government identified the need to assist producers in establishing new plantings of asparagus. The minister said: "The task force was an excellent example of cooperation within an industry leading to benefits for the entire sector". The asparagus incentive program is one of the government's programs under the Board of Industrial Leadership and Development.

Food Mission. The minister recently announced that a recent food sales mission to Atlanta, Georgia, generated more than $2.5 million worth of new food product export business. The mission was part of the ministry's continuing export market development program, which includes regular food sales missions to the United States, the Caribbean, the United Kingdom, the Middle East and Far East markets.

Community and Social Services

IYDP Initiatives for Autistic Persons. A $700,000 provincial program to assist autistic persons and their families has been announced by Community and Social Services Minister Keith Norton. "These initiatives are part of the ministry's activities in support of 1981, International Year of Disabled Persons," the minister said. "They represent a significant expansion of services and support provided to autistic Ontarians and their families". The initiatives include expansion of residential spaces for autistic adults; creation of individual and family support services for clients and their families; and development of parent relief and assessment services for children in northern Ontario.

"Staff from my ministry will be consulting with local service providers to plan the implementation of these initiatives," Mr. Norton explained. "I am confident that this program will contribute significantly to the development of services for autistic clients and will give much-needed support to their families". The minister added that he anticipated up to 90 autistic adults, children and their families will benefit as a result of the expanded residential and support services that will be provided.

Workshop Facilities for Developmentally Handicapped Adults. The minister has announced approval for renovations and expansions of workshop facilities for developmentally handicapped adults, including:

-- A new workshop facility in Hawkesbury to be operated by the Prescott and Russell Association for the Mentally Retarded. The ministry will provide up to $243,000 funding for the project, 80 per cent of the total $304,000 estimated cost, which will replace the former workshop facility that was closed because it failed to meet fire and health standards.

-- The ministry will provide up to $28,000 funding, 80 per cent of the total $36,000 estimated cost of fire safety renovations to the workshop operated by the Mount Forest and District Association for the Mentally Retarded in Mount Forest.

-- The Adtec workshop, operated by the Alliston and District Association for the Mentally Retarded, will receive up to $200,000 funding from the ministry to expand their facilities. This represents 80 per cent of the total $250,000 estimated cost.

The purpose of the workshop program is to train developmentally handicapped adults and provide some of them with a sheltered working environment. "This is in keeping with my ministry's continuing policy of supporting programs aimed at ensuring developmentally handicapped individuals have the opportunity to develop according to their potential," Mr. Norton said.

Education

General Legislative Grants. In a memorandum to chairmen of school boards dated 27 February 1981, Education Minister Bette Stephenson announced the 1981 General Legislative Grants information in advance of the release of the regulations. The following are the highlights of the memorandum:

-- The General Legislative Grants for 1981 will be $2,446.3 million, an increase of $214.3 million or 9.60% over the 1980 total of $2,232 million.

-- The maximum ordinary expenditure per elementary pupil recognized for grant purposes is $1730, an increase of 11.90% over 1980.

-- The maximum ordinary expenditure per secondary pupil recognized for grant purposes is $2403, an increase of 11.56% over 1980.

-- Additional funding for special education has been provided for 1981. The additional amount is $27.5 million. Together with the $8 million which was begun in 1980 ($8.8 million when expressed in 1981 dollars), the total for implementing special education programs for 1981 will be $36.3 million.

-- The new funding initiatives which were introduced in 1980 for the teaching of French as a Minority Language will be continued for 1981. In addition, the eligible sum amounts will be increased by an average of 10 per cent over 1980.

-- The eligible sum amounts for the teaching of French as a Second Language will be increased by an average of 10 per cent over 1980.

-- Special assistance for unapproved debt charges will be modified and extended to include unapproved debt charges prior to 1 April 1980. In

the past, this special assistance was limited to those charges prior to 1 January 1974.

-- An amount of $5 million is included in the 1981 General Legislative Grants to provide grants to fund projects which are initiated by school boards to make school buildings more energy efficient.

-- Approximately $1 million (Energy Ontario funding) will be made available in fiscal 1981 through the Ministry of Education to assist school boards in converting from the use of oil to some other fuel such as gas or electricity.

-- In recognition of the inability of school boards in general to cut costs in proportion to the decline in enrolment, additional grants will be provided for 1981 to soften the impact of declining enrolment on school board budgets and mill rates, and keep the local tax burden to a minimum.

-- Recognition for grant purposes for pupils in Grades 9 and 10 in Roman Catholic Separate Schools will be increased from 1.135 to 1.150.

-- The grant for Heritage Languages Programs will be increased from $22 per hour of instruction for 1980 to $24.50 per hour for 1981.

-- The ordinary expenditure recognized for grant purposes for in-class driver education will be increased from $22 per hour of instruction to $24.50 per hour.

-- The furniture and equipment allowances will be increased from $7.50 to $8.50 per elementary pupil and from $12 to $13.50 per secondary pupil.

Energy

Public Transit Innovation. The Ontario government is funding a $20,000 evaluation of the innovative passenger (Telerider) information system recently put into operation by the Ottawa-Carleton Regional Transit Commission (O.C. Transpo), Energy Minister Robert Welch announced recently. The system is a computer-based, telephone answering device which tells transit passengers when the next two buses are scheduled to arrive at their stop on the bus route. By providing this service, O C Transpo expects to increase the use of its transit services and to reduce customer waiting time. "Significant gasoline savings result when people leave their cars at home and take public transit," Mr. Welch said. "But more than that, the car owner not only saves fuel, he saves on maintenance and parking costs. In the longer term, municipalities save through reduced costs associated with building and maintaining streets and roads".

The O C Transpo passenger information system -- called 560 -- is named for the telephone exchange that subscribers dial for information. The last four numbers dialed are the numbers of the nearest bus stop. About 1,700 stops are involved. When a transit passenger dials a number, a computer responds in both English and French with the time of arrival at that bus stop of the next two buses. The new system also informs callers about detours or delays in service caused by accidents and weather, and forewarns them of service and route changes. There is considerable interest in automated information systems for transit passengers. Toronto and Mississauga have demonstration projects and other Ontario communities -- both large and small -- are studying the idea.

Passive Solar Home. A passive solar, energy-efficient house, designed to cut heating costs by 45 per cent despite the cold winters in Thunder Bay, has been opened. The house is one of a series of 21 single and multiple dwelling units being built across the province under the Canada/Ontario energy demonstration agreement. This project is financed jointly by the Ontario and federal governments and administered by the Housing and Urban Development Association of Canada. A total of $200,000 has been allocated to cover the costs of incorporating the solar and energy-efficient features of the demonstration house.

Mr. Welch said: "If just 20 per cent of all the new houses being built in Ontario this year decreased their energy requirements as much as this Thunder Bay home, the equivalent of close to 90,000 barrels of oil could be saved. At today's prices, that's almost $2 million in savings for home owners". The passive solar system -- expected to cut the annual fuel bill by $618 -- allows the house itself to collect sunlight and store it to provide heat, without the need for solar collector panels or other solar equipment. In addition, a concrete floor and masonry fireplace in south-facing areas of the house will store heat -- keeping the temperature saving at less than five degrees on sunny winter days.

Health

New Guidelines and Funding for CAT Scanners. New ministry guidelines for additional Computer Axial Tomography (CAT) scanners and $1.35 million in funding to nine hospitals with approved units have been announced by Health Minister Dennis Timbrell. Revised guidelines include:

-- One CAT scanner for every 300,000 potential referral patients.

-- An adequate distribution of CAT scan services across Ontario by placing new units in key hospitals in regional medical referral centres and teaching hospitals.

-- Geographic considerations for hospitals in isolated areas.

Mr. Timbrell said the ministry will be asking district health councils to recommend specific hospitals for the ministry's approval. Ministry approval will be based on demonstrated need, and (the hospitals') ability and capacity, in terms of staff, caseload and experience, to deliver the service to the area as a whole. To ensure maximum efficiency, a projected minimum of 3,000 scans per unit a year will be an important consideration. The minister pointed out that smaller, active-treatment centres and geographically isolated hospitals that do not meet revised population and caseload guidelines will also be considered, to ensure a balanced distribution of CAT scan services throughout Ontario. He stressed that CAT scan services must be of a regional nature, and accessible to other area hospital doctors and patients.

Funds for operating additional approved units will be provided by the ministry. Hospitals selected would meet full capital costs. In view of the new guidelines, the following nine hospitals with approved CAT scanners will receive operating grants of $150,000 a year from the ministry:

. Chedoke - McMaster Medical Centre (Hamilton)
. Hotel Dieu (Windsor)
. Hospital for Sick Children (Toronto)
. Ottawa Civic Hospital
. Sudbury General Hospital
. Sunnybrook Medical Centre (Toronto)
. Toronto General Hospital (second unit)
. Toronto Western Hospital
. University Hospital (London)

In view of the revised guidelines, the ministry expects to review submissions from district health councils in the following areas: Durham, Haliburton-Kawartha and Pine Ridge, Hamilton-Wentworth, Ottawa-Carleton, Peel, Niagara, Sault Ste. Marie, Waterloo region, Wellington-Dufferin and Metropolitan Toronto. In addition, the ministry will consider requests for additional scanners in areas such as Barrie, where no district health council exists. CAT scanners are a major advance in medical diagnostic technology. Using a narrow x-ray beam, radiation detectors, computer print-outs and a video screen, the scanner examines cross-sections of the body in minute detail. The information obtained through this sophisticated procedure enables doctors to make a quick, accurate diagnosis with a minimum of risk and discomfort to patients.

Sarnia-Lambton Home-Care Program. A program to enable chronically-ill people in the Sarnia-Lambton area to be cared for in their home has been announced. The program will commence on 1 June 1981 and will be administered by the local branch of the Victorian Order of Nurses. In making the announcement, the minister said the ministry is placing a greater emphasis on long-term home care to meet drastically changing health care requirements, and the needs of a growing number of elderly residents.

Housing

Ontario Rental Construction Loan Program. Ontario's new $42 million interest-fre loan program to stimulate private rental construction has been so successful that an additional $21 million is being made available, to get a total of 15,000 rental units started this year. The announcement was made on 11 March by Premier William Davis who said the Ontario Rental Construction Loan Program would not only ease the shortage of rental accommodation but generate some 52,500 man-years of employment directly and indirectly in the construction and related industries. The program involves an interest-free loan of $4,200 per unit towards the construction of rental housing within specified price limits.

Mr. Davis said that when the program was launched 29 January by Housing Minister Claude Bennett, there was every reason to believe the initial target of 10,000 new rental units under construction this year could be achieved. "But the quick response from the private rental industry, from builders and lenders, has far exceeded our expectations," he said. "Despite negative criticism from some quarters, that most builders would 'not build with such a small incentive', we have already received applications covering close to 10,000 units in 26 communities right across the province. This shows that the private market rental industry, which was consulted while the program was being developed, was both willing and able to respond to our initiative. The program has been extremely successful to date so we have boosted the target to 15,000 units".

The applications are being processed by Ontario Mortgage Corporation which has already approved loans for almost 5,600 units in 20 municipalities. Rental developments have been proposed for Metro Toronto and surrounding areas, Ottawa and eastern Ontario, central Ontario, the Niagara Peninsula and as far north as Sault Ste. Marie. Some units will be designed for the physically-disabled where there is a local need. A percentage of the units will be made available on a rent-geared-to-income basis for eligible low-income families, senior citizens and individuals, under the province's rent supplement program.

Assisted Rental Housing. Financial hardship will now be the major factor in determining priority on both family and senior citizens waiting list for Ontario Housing Corporation's assisted rental housing. In making the announcement the minister said: "Over the years OHC's tenant placement process has placed a great deal of emphasis on poor housing conditions such as inadequate housing, overcrowding and general disrepair. But more recently, a number of tenant groups have indicated to me that the cost of housing, as much as the quality of housing, is a problem for low-income families and seniors".

OHC has developed distinct point-rating systems for families and seniors which take into account such items as rent, income and health as well as housing conditions. The system is used to measure an applicant's need for housing relative to others on the waiting list. Under the new family point-rating system 44 per cent of the points available will relate to an applicant's income and shelter costs compared to only 30 per cent under the former system in Metro Toronto and 16 per cent in the remainder of the province. The percentage of points that will be awarded for poor housing conditions or imminent eviction that is no fault of the applicants is 33 per cent. The remaining 23 per cent of points are given for a family's individual circumstances such as health-related problems or the number of children.

The new senior citizen point-rating system will continue to place the greatest emphasis on such financial items as income and shelter costs in assessing need for assisted housing. The percentage of points awarded for such items will increase from 47 to 60 per cent. The percentage of points awarded for poor housing conditions or imminent eviction that is no fault of the applicants' will be 27 per cent of the points available. The remaining 13 per cent of points will be given for health-related problems. An applicant's point-rating is determined during a home visit by a staff member of the housing authority which manages OHC housing in the local community. The applicant's preference for type of housing and location within the community are also noted at this time.

Intergovernmental Affairs

O.Y.E.P. The Ontario Youth Employment Program is being continued in 1981 to create job opportunities for the young people of the province. OYEP is designed to benefit both employers and the young people by:

-- creating new full-time job opportunities for Ontario's young people,
-- providing young people with valuable work experience, skills, contacts, and references that will better prepare them for permanent participation in the labor force,
-- encouraging additional productive activity by reducing the cost of summer labor to Ontario's farms and businesses,
-- assisting the farm and business sectors in recruiting young people for future employment.

You are an eligible employer if you have been in business or have been working a farm in Ontario for at least one year prior to 13 April 1981. Government bodies or publicly funded organizations may not participate as employers in the program. Employees are eligible if they are between the ages of 15 and 24, if they live in and are able to work in Ontario, and if they are not related to the employer. In order to provide more young people and more employers with the benefits of this special program, the jobs must be new. This means that the position created must be in addition to regular and seasonal employment normally provided during the program period. Jobs must pay at least the minimum wage.

If you want to participate in OYEP this year, you should apply now, The deadline for applications is 3 July 1981, or earlier if all grant funds have been allocated. For complete program guidelines, applications forms, or more information, contact the Subsidies Branch, Ministry of Intergovernmental Affairs, Queen's Park, Toronto, M7A 2R8. (416) 965-0570 or 1-800-268-7592 (toll free) and in the 807 calling area call 965-0570 collect.

Municipal Conflict of Interest Act Transferred. Order in Council 744/81 dated 10 March 1981 transfers the administration of The Municipal Conflict of Interest Act from the Ministry of the Attorney General to the Ministry of Intergovernmental Affairs.

Natural Resources

Some Eastern Townships Removed from Designated Status. All of Lennox-Addington county and most of Frontenac county in eastern Ontario have been removed from designation under The Pits and Quarries Control Act, Natural Resources Minister James Auld announced recently. The action was taken by the government because of terrain and economic difficulties in those areas. Mr. Auld said that the move was to allow time for meetings to be held between his ministry and the affected municipalities to discuss individual local problems and the need for designation. Two townships in Frontenac county -- Kingston and Pittsburg -- remain designated. They had come under The Pits and Quarries Control Act prior to 1 January 1981. In August, 1980, the areas in question were designated to come under The Pits and Quarries Control Act effective 1st January of this year, along with many other previously undesignated townships in eastern and southwestern Ontario.

When a township is designated under the Act, it means that extraction of mineral aggregates (gravel, sand, limestone, etc.) by producers comes under uniform standards of operation and rehabilitation set out under the Act. Townships removed from the deisnated list under this government action are: Abinger, Adolphustown, Amherst Island, Anglesea, Ashby, Barrie, Bedford, Camden East, Clarendon, Denbigh, Effingham, Ernestown, Hinchinbrooke, Howe Island, Kaladar, Kennebec, Loughborough, Miller, North Canonto, North Fredericksburgh, Olden, Oso, Palmerston, Portland, Richmond, Sheffield, South Canonto, South Fredericksburgh, Storrington and Wolfe Island.

Northern Affairs

Ontario North Now. Ontario North Now, northern Ontario's theme park at Ontario Place, in Toronto, will offer visitors a greatly changed and expanded display when it opens on 14 May. Announcing the face-lift, Northern Affairs Minister Leo Bernier pointed out that these changes and additions reflect the input received from many northern groups at post-season meetings held last year. "We had a very exciting and successful first season," he said, "but everyone felt that we could improve the exhibit with a little extra effort". Mr. Bernier

went on to explain that last year's exhibit was readied from scratch in just nine months and that the new displays are a matter of "fine tuning a promotional exhibit that is already a demonstrated hit with the public". Last year more than 77,000 visitors toured Ontario North Now in the three weeks it was open.

The first indication of changes will come before the visitors are guided into the pavilions themselves. The grounds will be extensively re-landscaped and will now be the setting for hugh boulders of northern Ontario mineral ores. The entrance to the first dome has been remodelled to resemble an early mine head-frame. Northern Ontario's farming industry will share space with the forest industries to show the diverse nature of northern land use. Considerable improvements are in the works for the industry and trade, native peoples and culture pavilions, but the most striking effects will be in the largest dome, which last year held the sports and recreation displays. Now renamed the Onntarium, it will become the main focus of tourism promotion at Ontario North Now.

The minister said: "In providing this facility we are responding to one of the major recommendations made by northern leaders after last year's exhibit. The Onntarium can be booked for one week periods and communities are invited to display their artistic talents, their industrial potential and their tourist attractions". The Onntarium is climate-controlled and can be used year-round for special tourist promotions, school visits, parties and receptions.

Coordinating this year's exhibit once again is the Association of District Municipalities (ADM), a federation of all northern mayors and reeves. In a change from last year, activities will be monitored by a series of committees, covering everything from finance to agriculture, culture and publicity. The ADM is providing $150,000 of the $500,000 required to make the changes in the Ontario North Now theme park, and is once again working with the private sector in this venture.

Budd Car Service. Concerted efforts by the residents of the Sudbury-Chapleau-White River railway corridor have resulted in the re-establishment of Budd car service to the line. The service which previously consisted of daily runs by trains 185 and 186 was unilaterally suspended on 29 September 1980 by VIA Rail Canada. As a consequence of sustained efforts by the Government of Ontario, and the residents of the area, the Railway Transport Review Committee (RTC) ruled that the service be re-instated on 25 February. The minister said: "This decision is a real victory for the people of northern Ontario. Once again they were able to convince the RTC that efficient and frequent local railway service is more than a matter of dollar and cents -- that the removal of this service is not just a financial loss, but represents the loss of an integral part of their lifestyle".

Revenue

Ontario Tax Credits. The Ontario Tax Credit message brings good news at tax-filing time. Although taxes have to be paid, this is the time of year when the Ontario Ministry of Revenue returns tax dollars to Ontario residents through the Ontario Tax Credit Program. For the 1980 taxation year there are three credits available to Ontario residents who were 16 to 64 inclusive as of 31 December 1980: the Property Tax Credit, the Sales Tax Credit and the Political Contribution Tax Credit.

-- *The Property and Sales Tax Credits*. The Property and Sales Tax Credits are designed to provide tax assistance to Ontario residents with low to moderate incomes. Ontario residents shouldn't forget that they may be eligible for these credits even if they have no taxable income. To claim, they must fill out an income tax return and the mauve Ontario Tax Credit form included with it. For married couples the spouse with the higher income must claim the Property Tax Credit. However, an option on how to claim is available to couples who were married during 1980.

The ministry offers additional tax relief through the Sales Tax Credit which is based on the taxfiler's personal exemptions. This credit is available to Ontario residents who are not claimed as dependents by any other Canadian resident. Between the Property and Sales Tax Credits the ministry may return up to $500 to a taxpayer. Ontario residents who were 65 or older as of December 31, 1980 may not claim the Property and Sales Tax Credits. Instead, they may claim Property and Sales Tax Grants under the new Ontario Tax Grants for Seniors program. People living in nursing homes, homes for the aged or similar institutions are not eligible for the Property Tax Credit or the Property Tax Grant unless they pay the full cost of their accommodation and the home pays municipal and school taxes.

-- *The Political Contribution Tax Credit*. Ontario residents regardless of age or income, may claim the Political Contribution Tax Credit if they contributed to a registered Ontario political party, registered constituency association or candidate in an Ontario provincial election. This credit is transferrable between spouses for the 1980 taxation year. However, if there is only one Official Receipt for a contribution it may not be divided between spouses. An Ontario taxfiler may claim up to $500 for the Political Contribution Tax Credit.

For more information on Ontario Tax Credits, Revenue's Information Centre offers toll-free assistance from anywhere in the Province.

. In Metro Toronto, dial 965-8470

. In area code 807, ask the Operator for Zenith 8-2000

. In all other areas, dial 1-800-268-7121.

2. *RESOLUTION REPORT*

Metric System. In January 1980, the Township of Brock forwarded a letter to all Ontario municipalities requested support of the municipalities for a resolution to defer the implementation of the metric system in Canada. Brock advises that of the 838 municipalities notified, 328 municipalities responded as follows:

-- 236 municipalities endorsed the resolution
-- 35 municipalities did not endorse the resolution
-- 57 municipalities took no action, but acknowledged having received the resolution for information.

3. *THE FEDERAL SCENE*

NORDA. The Northern Ontario Rural Development Agreement was signed recently between the federal and Ontario governments aimed at stimulating development of rural areas. The agreement will be administered through the federal Department of Regional Economic Expansion (DREE) and the Ontario Ministry of Northern Affairs. In essence, the agreement represents a commitment by the governments of Canada and Ontario to share (50/50) in the funding of developmental programs that have been designed to help stabilize, diversify and expand the economic base of rural northern Ontario. The initial program allocation of funding assistance is as follows:

-- Agriculture	$4.7 million
-- Natural Resources	4.0 "
-- Tourism	3.0 "
-- Incentives	2.5 "
-- Infrastructure	2.5 "
-- Analysis & Review	.2 "
-- Public Information	.1 "
	$17.0 million

The agreement shall terminate 31 March 1984 and all rural areas within the territorial district of northern Ontario are eligible for participation. This includes the districts of Algoma, Cochrane, Kenora, Manitoulin, Parry Sound, Rainy River, Sudbury, Thunder Bay, Timiskaming and that portion of the district of Nipissing lying north, west and south of Algonquin Provincial Park. The intent of the agreement is to limit project participation to the rural areas. However, projects located within major urban centres may also participate in the agreement where it can be shown that the benefits arising from such projects will flow primarily to the residents of rural areas.

4. *NOTES FROM THE PROVINCES*

Saskatchewan. Northern Saskatchewan Minister Jeray Hammersmith has tabled a white paper for a proposed Northern Municipalities Act which will replace the Northern Administration District Act, which was first declared in 1948. The minister told the Legislature that the white paper and the proposed legislation will represent truly historic achievements. "They mark the culmination of the government's goal to provide a level of self-government in the north equal to that of all Saskatchewan residents". The proposals in the white paper were drawn up in consultation with local government officials in the north over the past year. It proposes that communities in the north be designated as northern towns, northern villages, northern hamlets and northern settlements according to size and taxable assessment. The 24 local advisory councils would become either northern hamlets or northern settlements. Those large enough to qualify for hamlet status would see their councils move from being merely advisory to obtaining similar powers to northern village councils. Those too small to become hamlets would be designated as northern settlements and would remain unincorporated with advisory councils.

5. *VIEWPOINT*

In Camera. From an editorial in The Windsor Star, 10 March 1981:

"Alderman Elizabeth Kishkon, with experience in both the Third and Fourth Estates, brings an unusual view to the issue of in-camera meetings -- she is able to sympathize with both sides. As a broadcast journalist, Kishkon was no doubt familiar with the frustration that reporters experience when politicians discuss issues in private meetings. As a politician, she is doubtless equally familiar with the need for in-camera meetings on certain topics. With that in mind, Kishkon is considering introducing some freedom-of-information legislation before City Council with an eye to opening more council business to public scrutiny.

"While allowing that the majority of closed meetings are justifiable, she has pointed out several examples of meetings that were not. Traditionally in-camera sessions are held to discuss only personnel, litigation and property matters, although by law the formal decisions regarding these matters must be made in public meetings. However, Kishkon argues that such a system deprives the public of the reasons why a certain decision was reached. Additionally she points out that by excluding the public, council must get all its information from administration officials and thereby run the risk of missing the other side of the story.

"As a possible model for any future legislation Kishkon is studying freedom-of-information bylaws such as the one adopted in Kingston which provides that the minutes of closed meetings be made public as soon as a public decision is reached. Such a policy might bruise the sensibilities of some personnel who found themselves criticized in print, but it would also go a long way toward shedding light on how council operates in certain situations. A further advantage would be to discourage the temptation for council to go into secret session over matters not specifically concerned with litigation, property, or personnel.

"There are many occasions where debate in public might be embarrassing to someone or some group. But the public interest -- the principle that the public should know how its money is spent and its business is done -- must override that. Kishkon's proposal will no doubt challenge the status quo both on City Council and in the city administration and perhaps even ruffle a few feathers. Certainly that would be a small price to pay if such a system advances the cause of municipal democracy".

6. *DID YOU KNOW?*

Town of Kapuskasing. From a letter from M. K. Rukavina, chief administrative officer in the Town of Kapuskasing:

"I noticed in the 16 February 1981 issue of Background, reference to Metro Toronto going onto a 911 emergency number and the statement that such numbers are in use in London, Kitchener and Hamilton. Please be advised that in August 1977, Kapuskasing went to a 911 emergency number system serving police emergency, fire, ambulance and other municipal emergency functions.

"While we are noting unique services that are in existence, you may be interested in a seniors' transit service that our municipality is instituting in April of this year, whereby a mini bus will transport seniors thrice weekly during afternoons around town with pick-up at the various public senior citizens housing locations, home for the aged and nursing home and drop-off to do shopping and visiting the Golden Age Centre. The fares are 50¢ per trip with the operational loss to be underwritten by the municipality, the Golden Age Centre and North Centennial Manor. We understand that the only other similar service is in operation in Richmond Hill".

7. *ASSOCIATION NEWS*

FONOM. All elementary schools in northeastern Ontario have been invited to participate in a poster contest with the theme to be -- 1981-International Year of the Disabled -- FONOM President Maurice Lamoureux announced recently. The Federation of Northern Ontario Municipalities represents more than 500,000 persons in the seven territorial districts of northeastern Ontario and letters have been mailed to all elementary schools in the FONOM coverage area inviting them to participate in the contest. President Lamoureux said that at a recent FONOM executive meeting it was decided to conduct such a contest in order to instill in our elementary school students a greater awareness of the difficulties encountered daily by our handicapped or disabled citizens as they endeavour to lead meaningful and productive lives.

Each elementary school has been requested to conduct their own poster contest and to forward their winning poster for the school to FONOM by 15 April. Each poster submitted will be displayed at the annual FONOM conference to be held in Kapuskasing, 23-25 April 1981 and the winning poster will be announced at that time. The first prize will be $100.00, second prize $50.00 and the third prize $25.00. Additional information on the FONOM Poster contest may be obtained from G. B. Chevrette, Secretary-Treasurer, 220 Algonquin Blvd. East, Timmins, Ontario, P4N 1B3.

ACRO. The Association of Counties and Regions of Ontario is planning a one-day seminar on 13 April on Group Homes, at the Constellation Hotel in Toronto. Agenda items will include panel presentations on the provincial and municipal perspectives and issues. The purpose of the day is information-sharing and education for all participants. For further information contact ACRO (416) 593-1477.

AMTCO. The Associaton of Municipal Tax Collectors of Ontario will hold their 1981 Spring Education and Information Seminar at the Toronto Hilton Harbour Castle Hotel on 14-15 May 1981. The topics to be discussed include: Federal-Municipal grant reform; Municipality and the assessment function; Assessment Review Court; Addition to the collector's roll and tax payment applications. For further information contact Gary Shay, City of Nepean, 3825 Richmond Road, Nepean, Ontario, K2H 5C2.

The 1981 conference will be held 14-16 September at the Holiday Inn, 100 Kent Street, Ottawa.

F.C.M. The annual conference of the Federation of Canadian Municipalities will be held in Regina on 7-11 June 1981. The 1981 conference will be one-half day longer than in previous years, officially adjourning at noon Thursday, 11 June. This change is based on the preferences shown by delegates during last year's conference and in the post-conference survey for more opportunity to debate constitutional reform, the various aspects of energy conservation and policies and members' resolutions. Four resolution sessions will be held, including one on Monday morning following the official opening of the conference. In the afternoon, a forum on local government and the constitution will be followed by a plenary session on matters arising from the forum. On Tuesday morning, a panel of experts will discuss general issues of energy, specific energy needs, problems, and solutions. Two concurrent workshops will occupy delegates in the afternoon, one on energy concerns of large municipalities, the other on those of small municipalities. Wednesday's program will concentrate on resolutions and a brief report from the Task Force's Interim Report on the FCM's fees and constitution. The conference will end with a final resolutions session on Thursday.

For further information contact Glenys Parry, Executive Director, FCM, 1318-112 Kent Street, Ottawa, Ontario, K1P 5P2 (613) 237-5221.

Financial Conference. The Conference Board of Canada will sponsor the 8th annual Financial Conference at the Hotel Toronto, Toronto, on 6-7 May 1981. The conference addresses two key themes: the financial environment and the financial management function. For further information contact The Conference Board of Canada, Suite 100, 25 McArthur Road, Ottawa, Ontario, K1L 6R3.

8. *PEOPLE AND PLACES*

Barrie's 49 police constables, sergeants and detectives will receive a $2,800 raise this year. First class constables will now earn $25,194 and will increase to $25,600 in July. The increase is 10.5 per cent with an additional 1.61 per cent in July.

Councillor Sally Beaton has been elected chairman of the Mississipi Valley Conservation Authority and is the first woman to hold this office. She was also the first woman elected to the Goulbourn Township council in 1969 and, after moving to Lanark Township, she was elected as the first woman councillor on the township council.

Deputy-reeve George Beer of Thurlow Township has been elected chairman of the Moira River Conservation Authority. He stresses the need to recognize the role of local government in conservation activities.

It cost city hall 91 cents a voter to run last November's civic election in Belleville. But, with little more than 50 per cent of the eligible electors turning out at the polls, the price for each ballot cast was $1.74. This compares with $1.55 in the 1978 election.

John K. Bice has been appointed deputy clerk for the City of Owen Sound effective 2 February 1981. Mr. Bice was formerly the assistant clerk of the Township of London. He replaces Mrs. Eileen Matheson who recently retired after serving 19 years with the city, the past 16 years as deputy clerk.

James Black has been appointed acting finance commissioner for the Regional Municipality of Ottawa-Carleton replacing James Perkins. (15/1).

Mayor Ted Blowes of Stratford has formed a mayor's committee for the youth and the committee plans to hold a public forum on the needs of Stratford's young people and to investigate the possibility of establishing a youth centre.

The Council for Canadian Unity has recognized Belleville's Alderman Selma Bochnek for her timeless promotion of Canada Week activities.

Councillor Richard Boivin has resigned from Hagar Township council due to a conflict in times between his work and council requirements. Mr. Boivin, new to the political scene, was acclaimed last November.

Mel Brechin has been appointed director of public works for the City of Sault Ste. Marie to fill the position left vacant by Don Redmond, now the city's engineer.

Betteanne Cadman has been appointed clerk-treasurer of Oakland Township effective 1 April 1981. Ms. Cadman was assistant clerk-treasurer of Burford Township and replaces Mrs. Marjory Gatward who will be taking up an accounting position in another field after 16 years as clerk-treasurer.

Cam Cairncross, parks director for the City of Sault Ste. Marie, said the city's fight to combat Dutch elm disease over the last 12 years has been a "terrific success".

On 25 February, the Cambridge Youth Council took over the affairs of the city for the day. Grade 8 student Yvonne Lemmen occupied Mayor Claudette Millar's chair for the second youth council meeting. The youth council idea originated in 1979 as a project to mark the International Year of the Child. The eleven youngsters received the agenda items on 10 January so they had a chance to do some research before their big night.

Barrie Alderman Bill Campbell has retired from Bell Canada, a company with which he has worked 35 years.

Ev Canning, recreation director for the City of Orillia, is retiring after 17 years of service.

Sandra Cartwright, manager of treasury services for the Town of Whitby, has been featured in a Certified General Accountants Association advertisement "Portrat of the C.G.A.".

For the first time in three years, Cavan Township council have given themselves a raise to $225 a month from $210 for councillors and the reeve, who previously was paid the same as the councillors, will receive $310 a month.

Councillor John Clements has resigned from Douro Township because of what he considers a possible conflict of interest. He has started to work part-time at the new Douro Community Centre.

Slips That Pass In The Type. BACKGROUND 81/10, page 14 stated that Gladys E. Smith has been appointed treasurer of the Township of Tiny (75/33). Please note Mrs. Smith has been appointed treasurer of the Township of Tay (75/31), not Tiny. Thanks, Brian.

Thanks. BACKGROUND appreciates receiving the following information from the listed municipalities:

-- City of Kitchener: Municipal Manual which includes: election returns; standing committees, boards, commissions, special committees; other appointments; city officials; city statistics and the procedural bylaw.

-- City of Waterloo: Municipal Directory.
-- Township of Marathon: Municipal Directory.
-- Town of Dunnville: Municipal Directory.
-- Town of Trenton: Municipal Directory.
-- City of Burlington: Municipal Directory plus a City Directory and Diary. The Diary provides a monthly list of council and committee meetings for 1981 and 1982. City Clerk Don Briault points out that they previously put out an annual Directory Diary, but have switched to a two-year publication covering the council term, at a saving in printing cost of about 31 per cent.
-- Regional Municipality of York: A copy of the bi-monthly "Regionews" published in the interests of the employees of the region and an interesting booklet listing some Historical Facts about the region.
-- Regional Municipality of Peel: A copy of "Regional Reflections". This special issue has been developed around the Peel Regional structure and its planning responsibilities.
-- Village of Port Stanley: The village publishes a twice-yearly newsletter - spring and fall - which includes information on planning, new bylaws and financial information.
-- Borough of Scarborough: The borough publishes "Civic Communicator" five times a year for the borough's employees. In addition, the borough publishes a Recreation and Parks program which is delivered to every home in the borough, and this includes eight pages of "Borough Newsletter" so that council can keep the citizens informed about borough concerns.

   The borough is converting several vehicles to propane on an experimental basis and Borough Clerk Jack Poots would be interested in hearing more about other municipalities regarding their experiences in these areas, and most particularl about communicating with citizens.
-- City of Port Colborne: City administrator Len Hunt forwarded a copy of a 143-page manual which was presented to an orientation session of council on 19 December 1980. The manual is designed to familiarize new members of council and committee members with council/committee structure, functions, policies and procedures, as well as the complete organizational structure of the municipality.

Quote of the Week. During budget deliverations at Essex County council recently, a higher grant for Windsor Art Gallery was proposed. Maidstone Reeve George Kennedy said: "I have nothing against art galleries, but being a country boy at heart, I have to think of the farmers who drive tractors all day and feed the pigs".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
3rd Floor, Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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6 April 1981

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1. *AROUND THE MINISTRIES*

Agriculture and Food

Northern Agriculture. Agriculture and Food Minister Lorne Henderson recently announced the establishment of a Centre for Studies on Northern Agriculture to be located within the New Liskeard College of Agricultural Technology. The centre will conduct special studies and pilot demonstrations, teach specialized courses and develop a library of information on northern agriculture. In making this announcement, Mr. Henderson said: "Ontario agriculture is vital to the

economy not only of the province but of the nation as a whole. It is important that northern agriculture make as full a contribution as possible to the province's agricultural output".

He also said that the work of the centre will prove invaluable when more land is brought under production or upgraded as a result of the recently announced program to put an additional one million acres of land into more intensive agricultural production (See Background 81/8, page 1). "Much of this land is in the north," the minister said, "so a great deal of special work needs to be undertaken on new crops suitable for the northern climate and on new livestock techniques, new engineering thrusts, and buildings adapted to this most important area of our province". The centre is expected to become a major source of information for northern farmers and will become a focal point for agricultural innovations in the north.

New Beef Bull Testing Stations. The minister has announced that new beef bull testing stations will be built at the New Liskeard and Kemptville Colleges of Agricultural Technology and at the Arkell Research Station near Guelph. Mr. Henderson said: "Ontario's beef producers have made very good use of the existing testing facilities, with the result that our beef is among the finest in the world. These new stations will increase our ability to go on improving our fine herds using a program which has proven its worth over many years". Mr. Henderson added that the government is responding to a rising demand for this service. Last year 631 bulls were tested across the province. The total for this year has risen to 871. The increase in eastern Ontario alone was from 94 bulls last year to 204 this year.

Maple Syrup Production More Energy Efficient. Maple syrup production on several farms in Ontario will be more energy efficient this spring thanks to the Canada/Ontario energy demonstration program. Mr. Henderson and Energy Minister Robert Welch have jointly announced a demonstration project which is designed to reduce by two thirds the amount of fuel oil needed to boil sap to make maple syrup. The project will use reverse osmosis systems which act like filters to remove three quarters of the water from the new sap. Mr. Henderson said: "Under the old system, about 40 gallons of sap had to be boiled down to produce each gallon of syrup, using three or four gallons of oil in the process. With this new system, after the energy-saving reverse osmosis process, the concentrated sap will then be boiled to achieve the correct final consistency and to impact the characteristic flavor and color".

Community and Social Services

Ministry Projects. Minister of Community and Social Services Keith Norton recently announced the following ministry projects:

-- Approval of an estimated $3.5 million project to replace the Salvation Army Eventide Home for the Aged in Niagara Falls. The ministry will provide 50 per cent of the funding. Construction of the new home is scheduled to begin in the 1981/82 fiscal year with a projected completion date of 1983/84.

-- Allocation of $1,526,470 for the 1981/82 budget for programs administered by the Lakehead Association for the Mentally Retarded. The allocation represents a 19.5 per cent increase over the approved budget for the year ending 31 March.

-- A joint study aimed at improving the quality of life for the residents of Rainycrest Home for the Aged in Fort Frances. Once the needs study has been completed, it is hoped to have a clear idea of what improvements should be undertaken to improve the quality of life for the residents, from both the point of view of residential living and programming.

-- Approval of a grant of up to $965,623 to Sudbury Algoma Hospital in Sudbury to cover 100 per cent of the costs to replace Southshore School, a regional children's mental health facility.

New Information Pamphlets. The ministry recently released a series of information pamphlets on the following topics:

-- Me and ... A resource guide for single parents.
(Où est l'autre? Aux parents sans conjoint)

-- How do they grow? What does child development mean?
(Comment grandissent nos petis? La croissance de l'enfant)

-- What about me? Parents need time off too!
(Si je songeais un peau à moi. Les parents au foyer ont eux aussi besoin de distractions)

-- For men only. The role of a father
(Réservé aux hommes. Le rôle du père)

-- Day care bibliography

-- We're here to help. Children, senior citizens, the handicapped, the mentally retarded and those in financial need.

-- Qui peut bénéficier de l'assistance sociale?

Available from the ministry or the ministry's area offices.

Government Services

Tender Call. Government Services Minister Douglas Wiseman recently announced that tenders had been called for the provision of heating plants at Huron Industrial Park. The park is located approximately 8 kilometres south of Exeter. The project includes the construction of individual boiler facilities in 15 buildings at the park. The buildings are leased to the public for industrial use, and presently served by a central steam plan heating system which is inadequate for today's needs. Funding for this project has been provided by the Ontario Development Corporation, an agency of the Ministry of Industry and Tourism. The completion of work is expected by October 1981.

Dryden. The minister has announced that tenders are being called for the construction of a hose recycling plant at the Ministry of Natural Resources Regional Services Centre, Dryden. The new plant will provide facilities for the maintenance of hoses which are used for forest fire control purposes. The facilities will permit hoses to be pre-soaked, washed, pressure tested, folded, machine dried, and packaged for storage. The plant is scheduled for completion by August 1981.

Alfred. Tenders are also being called to provide a new College of Agricultural Technology for the Ministry of Agriculture and Food. The College, to offer courses of instruction in the French language, will be located in Alfred, 70 kilometres east of Ottawa. Renovations to the former Champlain Boys Training School will be completed throughout three floors to provide modern facilities for approximately 150 students. These facilities will include laboratories, classrooms and a library. Completion of the project is expected by September 1981.

Midhurst. Tenders have been called for the construction of a packing and shipping building at the Ministry of Natural Resources tree nursery in Midhurst. The property, located in Vespra township, consists of 830 hectares of which approximately 162 hectares are used for nursery purposes while the remaining property consists of reforestation and natural woodland areas. The new building will provide facilities for the sorting, grinding and shipment of tree seedlings used for reforestation projects thoughout the province. The completion of construction is expected by July 1982.

Health

New Funding for McMaster Health Service Units. McMaster University's four Health Service Organization (HSOs) have signed new financial agreements with the ministry. Under the new agreements, McMaster's Health Services Unit, Henderson General Unit, Hamilton General Unit, and Charlton Family Health Centre all receive a stipulated monthly payment from the ministry instead of billing OHIP for services. Retroactive to 1 October 1980, the four units, which serve an estimated 20,400 people, will receive a total of $94,600 a month, or approximately $4.64 for every registered roster patient.

The ministry also provides additional, incentive payments to HSOs when their demonstrated use of hospital acute-care services is less than other health care facilities in the district. The four McMaster units will be eligible for this funding in October 1981. The units offer general, family practice services and are staffed by family and nurse practitioners, technicians, therapists, nutritionists, counsellors and other health professionals. All are salaried positions. Eighteen HSOs in Ontario currently receive a total of $824,400 a month in funds from the ministry and together, treat approximately 146,000 patients.

Chronic Care Beds. In response to the growing need for chronic care for the elderly, the ministry has approved the conversion of 224 beds at Providence Villa to chronic care beds. The move, effective 1 April 1981, reflects the ministry's province-wide emphasis on long-term, specialized care and is a positive step in meeting the needs of elderly Villa residents with chronic conditions. In addition, the Ministry of Community and Social Services announced a new 20-bed unit for patients in the Villa's Home for the Aged requiring special care and additional supervision. In making the announcement, Health Minister Dennis Timbrell said his ministry will bear the overall cost of operating the 224 chronic care beds estimated to be $4.7 million per year. This represents an addition of $2.6 million to the fund presently provided by the government through the Ministry of Community and Social Services.

"The new arrangement will benefit both the patients and the institution," said Mr. Timbrell. "Increased funding will permit a more comprehensive range of services through expansion of the nursing and physio-and occupational therapy staff. And finally, the new special care unit and expanded chronic care facilities will allow Villa residents who might otherwise be moved, to remain in familiar and comfortable surroundings". Providence Villa and Hospital is a combined facility operated by the Sisters of St. Joseph. The existing facility houses 510 residents in the home for the aged portion, and 122 chronic and rehabilitation care patients in the hospital section. As of 1 April 1981, it will accommodate 346 chronic care patients, 272 home for the aged residents and a future 20-bed unit for special patient care.

Health Services Improved in Kent. Grants of $188,398 to improve hospital services in Kent have been announced by the ministry. St. Joseph's Hospital in Chatham will receive $100,975 to finance a nuclear medicine department while the Chatham Public General Hospital will be awarded $88,000 to upgrade its nursery.

Housing

Infilling. Can infill development in small and medium-sized communities be more energy-efficient and less costly than suburban expansion? This is the subject of a study funded by the Ministries of Housing and Energy called "Energy Conservation in Built-Up Areas of Existing Communities," to be completed this June. Infill is the development of vacant or nearly vacant lots in core areas that already have water and sewer facilities, roads, schools and other services. Phase one of the study, funded at a cost of $14,000 by the housing ministry and carried out from March to July, 1980, examined the opportunities and constraints of infill development in 12 Ontario municipalities. It pointed out that better use of existing resources in core areas could eliminate the additional costs of providing new services for suburban development. The study showed that "most municipalities surveyed have adequate servicing capacities in their downtown areas to accommodate significant amounts of new development with few or no improvements to those services and facilities".

In a $50,000 second phase funded by the Ministries of Housing and Energy, Peter Barnard Associates and Richard Drdla Associates of Toronto are providing a detailed analysis of the comparative costs and energy conservation benefits of infill development in Cambridge and Sault Ste. Marie. The consultants will design and cost sample projects after consultations with municipal officials and local business people. The samples will be compared with the cost of suburban development. "The infill concept has been successful in metropolitan centres," said Housing Minister Claude Bennett. "Infill projects need not be large to be effective. Infills' flexibility suggest the concept might be tailored to fit the small and medium-sized communities the current study is concentrating on". Completed projects have been well-received in Ottawa and Toronto. After completion of the second phase, infill development guidelines may be prepared for use by municipalities and developers.

Iron Bridge Planning Area. Housing Minister Claude Bennett has redefined the Iron Bridge Planning Area as a joint planning area, comprising all of the organized Township of Day and Bright Additional, all of the Village of Iron Bridge and all of the Township of Thompson, each as from time to time constituted, together with all of the remaining unorganized parts of the geographic townships of Gladstone and Bright, and all of the offshore islands within the portion of the District of Algoma lying between the easterly boundary of the Township of Thompson and the westerly boundary of the Township of Day and Bright Additional. Contact is Miss Noella Forest, Clerk-Treasurer, Village of Iron Bridge, P.O. Box 460, Iron Bridge, Ontario P0R 1H0.

Housing Starts. Housing starts during February were at a sesonally adjusted annual rate of 178,600 for all areas, according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final January rate was 158,500. Actual starts in urban areas in February were 6,607, an increase of 3 per cent from the 6,445 recorded in February of last year. Starts of single detached dwellings during February totalled 3,520 compared with 2,229 in February 1980, an increase of 58 per cent. Starts of multiple dwellings were down 27 per cent to 3,087 from 4,216.

Industry and Tourism

Energy Conservation. Industry and Tourism Minister Larry Grossman recently announced the first financial incentives -- $540,000 to 38 companies -- under the provincial government's new energy conservation program. The grants were made under a $10 million three-year Industrial Energy Conservation and Oil Substitution Incentive Program, part of the $165 million, ten-point energy initiative announced 10 October 1980 by Energy Minister Robert Welch. "Our goal is a substantial reduction in the consumption of heating oil by Ontario industries, currently some 2.5 billion litres (113.6 million gallons) annually," Mr. Grossman said. "This represents a major step toward our national objective of crude-oil self-sufficiency by 1990".

The off-oil part of the project encourages companies to switch from heating oil to alternate fuels, while the conservation part promotes use of more energy efficient equipment. The 38 grants range from $1,000 to $50,000 and will help the firms with projects costing $1.7 million. These conservation projects are expected to achieve savings equivalent to 7.7 million litres (1.7 million gallons) of heating oil a year, cutting the companies' energy expenditures by $1.1 million.

ODC Creates Jobs. Seventeen southern Ontario companies have accepted loan and guarantee offers from the Ontario Development Corporation (ODC) during the month of February. This assistance will total $2.7 million and create an estimated 660 jobs within the next five years. Most of the loans and guarantees were made possible through either the Ontario Business Incentive Program (OBIP) or the Export Support Program. OBIP financially assists start-up projects for small businesses, helps small manufacturing companies to expand production facilities and promotes job creation through all of its ventures. Under the Export Support Program, Ontario exporters are eligible for a line of credit to a maximum of $1 million to finance the sale of goods for export. Since 1 April 1980, ODC has provided a total of $49.4 million in assistance to southern Ontario businesses involving 292 loans and guarantees. As a result, an estimated 8,506 jobs will be created over the next five years.

Tel Aviv Trade Fair. Ontario was a major participant in Technology '81, an international trade fair held in Tel Aviv, Israel, 25-30 March 1981. The ministry had an information booth and display at the fair and two separate Ontario delegations put in appearances. The trade fair, a biennial event since 1971, attracts firms from some 25 countries to display their new products. This year's show included production machinery, tools, maintenance equipment and materials handling devices, electrical and electronics equipment, instrumentation and precision mechanics, compressors, pumps and hydraulics, industrial safety systems as well as R & D and consulting services. The ministry stand served as a contact point for business people wanting to enter joint ventures or licensing agreements. It was also home base for the two Ontario delegations.

Intergovernmental Affairs

Municipal Services In French. The ministry offers a program of financial assistance to municipalities in Ontario for providing municipal services in French as well as in English. This program is intended to support and encourage the provision of municipal services in French in those areas of the province where such services are deemed to be necessary. Recognizing that the responsibility for providing municipal services in French rests with the municipality, and that the degree to which such services are provided is solely within the discretion of council, assistance under the program is offered for a period of five consecutive years and is intended to offset part of the costs of providing new or improved French-language services during the initial years, when costs to the municipality are likely to be highest.

Municipalities are eligible to receive:

-- Reimbursement of 50 per cent of actual municipal costs, up to a maximum of $50,000 each year per municipality, for a period of five consecutive years. This assistance is intended to cover the following, or similar, types of activities:

  . Language instruction in either English or French as a second language for members of municipal councils and staff of municipalities.

  . Translation of documents by municipal staff and/or commercial translators from English into French and from French into English.

  . Printing costs associated with the production of municipal bilingual documents in French and English and municipal documents that have been translated from English into French or from French into English.

  . Acquisition by lease or rental of simultaneous interpretation services for council and/or special public meetings.

-- A one-time grant of up to 70 per cent of the cost or purchasing simultaneous interpretation equipment.

-- A further one-time special grant to cover consulting fees incurred for developing a French-language services program for a municipality, such payment not to exceed $125.00 per day, plus expenses, up to a maximum of 15 days.

The program is available to any municipal corporation in Ontario and municipalities may participate by submitting a written request to: Municipal Administration Branch, Ministry of Intergovernmental Affairs, 3rd floor, Mowat Block, Queen's Park, Toronto, Ontario, M7A 1C2.

Natural Resources

Algonquin Park Forest Management Plan. A Forest Management Plan for Algonquin Provincial Park, has been approved, Natural Resources Minister James Auld announced recently. This plan, prepared by the Algonquin Forestry Authority, outlines the forest management practices and operational details for implementation of the policies outlined in the 1974 Master Plan for Algonquin Park. The two major amendments to the proposed plan are that the crossings on the Crow and Nipissing Rivers will not proceed, and the Authority is to further pursue the feasibility of locating product-sorting and distribution yards outside the Park. In addition, Mr. Auld said, the Provincial Park Council's

recommendation for expansion of the wilderness zone in the Park over that approved in the 1974 Master Plan for the Park, cannot be adopted. The recommendation for expansion was made in connection with the first five-year review of the Master Plan.

"We have examined the feasibility of reducing the utilization zone from which timber may be harvested to increase the wilderness zone, but this is not possible without reducing the current quality and supply of timber products to sustain dependent industries at present levels," the minister said. "The Algonquin Forest Authority is already faced with a shortfall of primary wood products from the interim allocation of 1975 with the present land base. Because alternate sources of wood supply do not exist, I have concluded that an expansion of the wilderness zone is not possible". The minister said he has communicated his decision by letter to Dr. Vidar Nordin, and Dr. George Priddle, Chairman of the Provincial Parks Council.

Northern Affairs

Services for Sioux Lookout. The northwestern town of Sioux Lookout has received grants from the ministry in the amounts of $71,000 and $35,000 respectively towards the cost of acquiring an existing medical centre and the design of the new community water supply system. The medical centre was bought by the town for $130,000 and the grant covers more than half this amount. The Sioux Lookout water system is being completely upgraded in three phases: construction of a new water main from the water intake to a water tower; building of the intake itself, including the installation of more powerful pumps; and the erection of a water tower. The ministry grant of $35,000 covers already-incurred design costs of the system, which is expected to be completed next year for $1.7 million. Eighty per cent of this amount will be provided by the government through the Ministries of the Environment and Northern Affairs.

Solicitor General

The Provincial Offences Act. The ministry has received a number of requests for the appointment of private individuals as provincial offences officers for the purpose of animal control work under contract with municipalities. The ministry has had some misgivings about designating private persons to enforce the law, and there has been much discussion of this problem over the past months. Solicitor General Roy McMurtry has now decided to designate the individuals in question as it is the view of the ministry that private contractors engaging in animal control work must be properly supervised by the municipality, which is responsible for their actions.

The designation dated 16 March 1981 states:

"Pursuant to subsection 2 of section 1 of The Provincial Offences Act, 1979, being chapter 4, I hereby designate all persons whose duties include the enforcement of the following laws under contract with a municipality, as Provincial Offences Officers for the purposes of:

(1) all offences under municipal bylaws relating to the care, keeping and control of animals,

(2) all offences under sections 5, 6, 7 and 8 of The Dog Licensing and Live Stock and Poultry Protection Act".

T.V. Ontario

Another Milestone. Closing off its tenth anniversary year, TV Ontario has added another page to its history by reaching an all-time high unduplicated weekly circulation figure: two million viewers. According to the most recent Bureau of Broadcast Measurement (BBM) figures for the rating period 19 January to 1 February 1981, TV Ontario was watched for at least 15 minutes each week by 2,012,000 people. The figure represents an increase of 14 per cent over the winter 1980 circulation figures of 1,762,000. The winter 1979 figures were estimated at 1,584,400. BBM arrives at the figures by using a sample group from which it estimates viewership across the province. "Unduplicated" means that each person who watched TV Ontario for any length of time more than 15 minutes is only counted once. According to the survey, the average weekly viewing time for people watching TV Ontario was 2.3 hours. In the winter survey of 1980 the figure was 2.2 and in 1979 it was 2.0.

TV Ontario is the educational television network of Ontario, and broadcasts 16 hours each day. With nine transmitters operating, it is currently available to about 85 per cent of the people of Ontario. The government recently announced that it would finance three new transmitters in Owen Sound, Timmins and North Bay. They are expected to be in operation for the fall of 1982 and will allow TV Ontario to reach about 88 per cent of the people of Ontario.

2. *THE FEDERAL SCENE*

AHOP. The federal government will continue its program of special assistance to homeowners involved in the Assisted Home Ownership Program. Some 3,000 homeowners who bought homes under the program in 1975 and 1976 are expected to take advantage of the special assistance during the coming fiscal year at a cost of $1.3 million to the federal government. A total of 138,000 persons bought houses with the help of program subsidies during the four years that began in 1975. The idea was to help people with modest incomes meet their monthly payments for five years in hopes their incomes would grow over the period. However, sharply rising mortgage rates, declining property values in some AHOP neighborhoods and the structure of the program itself caused some homeowners to default on their mortgages.

Federal Housing Minister Paul Cosgrove announced last March the federal government would make special assistance available so AHOP homeowners who entered the program in 1975 would not have to pay more than 30 per cent of their income on monthly mortgage and tax payments. As of 31 January of this year, some 743 homeowners had taken up the offer at a cost of $392,000.

3. *NOTES FROM THE PROVINCES*

Manitoba. Attorney General Gerry Mercier has announced that an inquiry will be conducted into the issue of compulsory retirement in Manitoba. The inquiry will consider the advisability or inadvisability of revising the Humans Right Act -- which, among other things, prohibits discrimination in employment because of age -- and other legislation which have a bearing on the issue of compulsory retirement. The inquiry will also evaluate, study and report on the following aspects of this issue:

-- Differences between the public and private sector and within the public sector.

-- Trends and legislation of other jurisdictions.

-- Existing research and reports.

-- The relevance of pension plans and social security.

Saskatchewan. Direct capital and operating grants to municipalities combined with property tax rebates to the taxpayer will have the effect of decreasing the average property tax bill by $496, Urban Affairs Minister Walter Smishek said recently. Through programs such as revenue sharing, the Community Capital Fund and other capital programs, the government will provide $97.5 million in 1981 to urban municipalities for operating and capital support as well as an additional $74 million in property tax rebates. As a result of programs such as these, municipal councils are able to plan a healthy financial future, the minister said.

4. *VIEWPOINT*

Active Ratepayer Groups Needed. From an editorial in the Oshawa Times, 24 March 1981:

"There are no opposition parties at the municipal level to keep local government on their toes. Occasionally, a member of council will speak out on an issue that the rest of the council might simply want to put through. But active ratepayer' groups are the best possible watchdog of any municipal council. That's why it's unfortunate that the Scugog Ratepayers' Association is fading because of a lack of issues. There's already far too much apathy in the world today.

"While people will complain about what governments have done or failed to do, they are often reluctant to do anything more than simply complain. Jim Gibson, a member of the ratepayers executive says the 10-year old organization may exist only for another two weeks. 'If we don't get enough people out to vote in a new executive on March 31, it will be disbanded' Gibson said. Gibson joined the group about five years ago when there were about 70 active members. Today, he said, 'there are only about eight to 10 people doing all the work'.

"Gibson added he doesn't think there is much hope the group will survive as an active force. 'It's just lack of interest I guess', Gibson said. 'You do a lot of work and nothing seems to happen. Nobody seems to care;. He says there are no important issues now although in the past the group was very involved in the controversy over a library in Port Perry.

"While there may be no issues at this moment, that doesn't mean citizens should not be involved. They did elect a council to represent their interests and we assume councillors will do their best. On the other hand, it never hurts to have other eyes monitoring the community. It would be a real blow to the democratic process if this or any other ratepayer group were to die.

"Governments are dealing with taxpayers' dollars and acting on projects which affect most community members. The more accountable they are to the public, the better should be the system of government".

5. *DID YOU KNOW?*

Youth and Civic Administration Program. Each year since 1972, the Town of Whitby, in cooperation with the secondary schools in the municipality, has sponsored a "Youth and Civic Administration Program". The primary objective of the program is to enable young people in the community to acquire an insight into the town's municipal structure and administration. The students are given advice with respect to municipal government and its workings through seminars, and there are also informal meetings between the students and their municipal counterparts. Each student participating in the program is asked to act as either a member of council or a senior staff member during a period of approximately nine weeks which is culminated in a "Mock Council" meeting.

During 1980, in recognition of Whitby's 125 anniversary of incorporation, the program was modified to give participating students an appreciation of the town's municipal structure and administration in the 1800s. The Mock Council meeting was set in the 1855 era and the topics of discussion were based on matters which were of interest and concern to residents of Whitby during that period. In order to add a certain degree of realism, students appeared in period costume for the meeting.

6. *FROM THE BOOKSHELF*

Managing Purchasing. Money, people and goods are the three resources that are essential to the operation of a corporation, irrespective of whether it is part of the private or public sector. The purpose of this Management Advisory Publication from the Ministry of Intergovernmental Affairs is to discuss the effective management of one of these resources -- the purhcase of goods and services in municipalities. In June 1979, a bulletin was issued (Bulletin #25, Purchasing in Small Municipalities), as part of the ministry's Local Government Bulletin series that discussed various aspects of the purchasing function as it applies to small municipalities. This larger publication is addressed to municipalities that are interested in the merits of centralizing their purchasing activities. It will also be of interest to those that are practising centralized purchasing but are looking for ways to improve its effectiveness.

This Management Advsory Publication discusses the establishment of a purchasing function, the advantages of centralized purchasing, the duties and responsibilities of a purchasing agent, the purpose and content of a procedure manual, effective purchasing techniques, the all-important area of measuring purchasing performance and the experience in Ontario on locally-initiated cooperative purchasing programs. The publication recognizes the evolution of the purchasing manager from the purchasing agent and all that is involved in viewing the purchasing function from a managerial perspective rather than the mere buying of goods and services and the processing of purchase orders. As much as 30 to 50 cents out of every dollar expended for current operations is in the form of purchased goods and services. The

impact of lowering the costs of purchased goods and services by a mere 5% to 10% through overall cost reductions and improved materials can therefore substantially reduce or contain municipal operating costs.

"Managing Purchasing: A Guide for Municipalities in Ontario" was prepared by the Ministry of Intergovernmental Affairs and is available from the Ontario Government Bookstore. Price $2.50.

7. *ASSOCIATION NEWS*

FONOM. The annual conference of the Federation of Northern Ontario Municipalities will be held in Kapuskasing on 23-25 April 1981. The guest speakers will include:

-- Northern Affairs Minister Leo Bernier
-- Industry and Tourism Minister Larry Grossman
-- Jim Kozlick, Ontario North Now Coordinator
-- W. J. Mathews, Chairman, Ontario Northland Transportation Commission
-- Michael Smither, Editor, Municipal World
-- Jim Rapino, 1981 Canada Summer Games in Thunder Bay
-- Jules Bergeron, Natural Gas Rates Committee

For further information contact Grant Chevrette, Secretary-Treasurer, 220 Algonquin Blvd. East, Timmins, Ontario, P4N 1B3.

AMCTO. The 43rd annual conference of the Association of Municipal Clerks and Treasurers of Ontario will be held at a new location - the Hotel Toronto -- due to the recent fire at the Inn-on-the-Park. The conference will be held 21-24 June 1981. For further information contact AMCTO, Suite 1108, 100 University Avenue, Toronto, Ontario, M5J 1V6 (416) 593-1400.

APEO. A sweeping look at Canada's energy situation will be made by some of this country's foremost experts on the subject 16-17 June at a seminar presented by the 46,000-member Association of Professional Engineers of Ontario in co-operation with the Canadian Council of Professional Engineers and the Engineering Institute of Canada. The seminar, entitled "Energy Systems Planning -- Some Critical Issues," will be held at Hart House, University of Toronto. The purpose of the seminar is to provide engineers with a better understanding of the current energy debate; provide engineers with a broadly-based knowledge of how energy systems fit into modern society, and to emphasize the responsibility of engineers to provide the public with an insight into viable energy options. For further information contact John B. Carruthers, P. Eng., Director of Member Services, APEO, 1027 Yonge Street, Toronto, Ontario, M4W 3E5. (416) 961-1100.

AMO. The Association of Municipalities of Ontario will hold a pre-retirement seminar designed for municipal employers in eastern Ontario. Many employers now realize that retirement preparation is a benefit which is as vital to employee morale as insurance on pensions. The federal government, as well as the provincial governments, now acknowledge that preparing for the future is a social responsibility that employers and associations should accept and encourage among employees. A unique feature of this program is that it provides the participant with an assessment of not only where they presently are in their pre-retirement planning, but an action plan of things they should be pursuing to make their retirement enjoyable.

The seminar will be held 29 April 1981 at the St. Lawrence College, Kingston. Space is limited. For further information contact Jean Cormier, Director of Labour Relations Services, AMO, 100 University Avenue, Toronto, Ontario, M5J 1V6 (416) 593-1441.

ULI. The 1981 spring meeting of the Urban Land Institute will be held 25-27 April in Portland, Oregon. The meeting will include tours and seminars on a wide variety of topics. For further information contact the Urban Land Institute, 1090 Vermont Avenue, N.W. Washington, D.C. 20005.

OHS. The Ontario Historical Society will hold its annual meeting on 12-14 June 1981 at the Pillar and Post Hotel, Niagara-on-the-Lake. For further information contact: Mrs. Betty Beattie, Niagara Historical Society, P.O. Box 1309, Niagara-on-the-Lake, Ontario, L0S 1J0.

RTPI. The annual conference of The Royal Town Planning Institute will be held in the Floral Hall and Theatre Complex, Southport, England, on 3-5 June 1981. The theme of the conference is "Planning Achievements on the Ground". Planning in the 80s will be judged by its practical achievements. That is what the 1981 conference is all about as it will be based on a series of project studies. For further information contact the: Conference Organizer, The Royal Town Planning Institute, 26 Portland Place, London, England, W1N 4BE.

Precast Concrete. The City of Sault Ste. Marie Building Department and Canadian Portland Cement will sponsor a technical workshop on "Precast Concrete" on 14 May (10 a.m. to 3 p.m.) in the Algoma Board Room, Sault Ste. Marie Civic Centre. The workshop will be of interest to municipal building inspectors, the building trades and suppliers, and will feature sessions on sound ratings, fire ratings and various architectural and engineering components of precast concrete. For further information contact Dennis Belanger, Sault Ste. Marie Building Dept. (705) 949-9111 extension 192.

Thanks. BACKGROUND appreciates receiving the following information from the City of Thunder Bay: City clerk H. T. Kirk forwarded a two-volume set: "Policies, Procedures and General Information" and "Orientation Program Material". These books are updated every two years and are used for councillors' orientation sessions.

Any others?

1981 Municipal Directory. Since going to press, the following changes have taken place:

8/3. Halton Hills has a Toronto telephone number: 453-2811
26/6 Clerk-treasurer for Oakland Township is Ms. B. Cadman
38/28 New mailing address for Sydenham is: Municipal Office, R.R. 8, Owen Sound, N4K 5W4
48/1 New address for Lambton County is: Box 3000, Wyoming, N0N 1T0 (519)845-3303.
48/17 Clerk-treasurer for Euphemia is Mrs. J. Webster
70/25 Correct spelling for Reeve of McNab is Kinkade
74/31 Treasurer for Tay is Mrs. G. E. Smith
80/6 Clerk-treasurer for Palmerston is A. Guiler
80/14 Amend address for Erin Township to read: Box 250, 115 Main Street, Hillsburgh, N0B 1Z0
82/7 New address for Iron Bridge is Box 460, Iron Bridge, P0R 1H0

92/28 Reeve of The Archipelago is: J. Fox
100/17 Clerk-treasurer for Harley is: J. Goddard
100/19 Clerk-treasurer for Hilliard is: Mrs. B. Isles

8. *PEOPLE AND PLACES*

Veteran politician, farmer and recently-elected Niagara Regional Councillor Delby Bucknall died 23 March 1981. Mr. Bucknall first entered municipal politics in 1947 when he was elected as councillor to Clinton Township. He was elected reeve in 1958, a post he held until 1964. When regional government was created in 1969, he was elected first mayor of the new Town of Lincoln and held that office until 1974. He was elected as Lincoln's representative on regional government last November.

Robert F. Coles has been appointed reeve of the Township of Rodney to succeed Albert Lieber who passed away suddenly in early February (33/8).

Mrs. B. Cooke has been appointed to fill a vancancy on Clinton Town council.

Gordon Cooper, administrator of Woolwich Township, is retiring after 32 years service due to health problems. Mr. Cooper will continue until a replacement is found, probably in April. He began his municipal career as clerk of Wellesley Township in 1949. In 1957 he became clerk of Waterloo Township where he served until regional government was formed in 1972, when he became CAO of Woolwich Township (21/5).

Councillor John Cox has been appointed reeve of the Township of the Archipelago due to the resignation for health reasons of the township's first reeve Ted Hetherington (93/15).

Elizabeth Fern Cunning, an 18-year old grade 13 student, has been named Barrie's Mayor of the Week.

The Township of Delhi have settled on the color of the township label pin after a long and colourful debate. The pin will be green -- not red. The entire 12-member council cast ballots earlier but were tied six to six. At a recent meeting, with two councillors absent, Mayor Arn Sayeau said the deadlock was broken in a 6-4 vote.

Quote of the Week. Tom Priddle, executive director of the Urban Development Institute and a former Calgary alderman said:

"If you changed an apartment into a townhouse, an alderman wouldn't know if he's approved an apartment or a townhouse. Honest to God. I used to be one".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
3rd floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Government Publications

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Ontario

Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/15

13 April 1981

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-753 (08/78)

1. *AT QUEEN'S PARK*

Appointment. Premier William Davis recently announced the appointment of Mary F. Callaghan of Toronto, Monique Jacques of Kapuskasing, and Dr. C. Ronald MacKenzie of St. Catharines to the Board of Directors of the Ontario Lottery Corporation.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Methane from Manure. The Ministry of Agriculture and Food and the Ministry of Energy are jointly sponsoring a $188,000 project to build a new methane gas research facility at the Arkell Swine Research Station near Guelph. The facility, which includes two experimental digesters, should be in operation this summer. After it is completed, Professor Jack Pos of the University of Guelph will begin a five-year research study to develop improved methods of producing methane from manure by anaerobic digestion and using the energy product most efficiently on a livestock farm. "An efficient methane digester can help farmers in several ways," said Agriculture and Food Minister Lorne Henderson. "It tackles waste management problems, provides an alternative to expensive conventional fuels and produces a useful fertilizer supplement".

While there are farm-scale methane digesters in operation in the United States, cheaper natural gas prices in Canada mean that such systems here must be more economical. The ministries have already constructed a state-of-the-art farm-scale demonstration digester to handle manure from the swine research buildings. The Ministry of Energy will finance the capital cost of the new facility. The Ministry of Agriculture and Food will manage the project in cooperation with the University of Guelph and the Ontario Pork Producers' Marketing Board.

Outlet Drains Costs. The minister has announced that $200,000 has been made available to cover one third of the cost of municipal drains in eastern Ontario which were begun between 1 April and 19 December 1979. These projects were started during the period when no federal-provincial agreement was in force in eastern Ontario. Ontario has already paid the one-third that would have been the province's share if an agreement had been in force, but the federal government has not agreed to pay the other third. In making the announcement, the minister said: "There is no good reason to penalize municipalities over a matter of dates. They undertook needed projects in good faith and the province believes they should not be unfairly burdened. The provincial government has decided, therfore, to pay the amount which the federal government has failed to cover." Under the federal-provincial Eastern Ontario Subsidiary Agreement, signed 19 December 1979, the province pays one-third of the cost of municipal outlet drains, the federal government pays one third and the municipality pays the remaining third.

Colleges and Universities

Community College Graduates Find Jobs. More than 91 per cent of the 16,270 full-time students who sought employment after graduating from Ontario's community colleges last year had found jobs by mid-November. A further 4,615 graduates did not seek work or did not report their activities following graduation; of these, many became homemakers or continued their studies. The information is contained in the ministry's annual College of Applied Arts and Technology Graduate Placement Report. The report assists students in selecting college programs and making career choices -- and shows total job placement across the college system.

The report notes that there is widespread belief that civil, electronic, mechanical, industrial, electrical and other technologies may soon experience rapid expansion. Hospitality and fields relating to data processing have grown faster than anticipated and are expected to continue to provide many opportunities for qualified graduates. Careers related to the development, production and consumption of energy are also expected to require increasing numbers of workers. Health-care programs and business-related programs such as accounting, managing, marketing, advertising and word processing, the report suggests, should continue to show high placement rates. Construction and certain manufacturing occupations will need many trainees as a large portion of the current work force nears retirement.

Community and Social Services

Secure Services. Community and Social Services Minister Keith Norton recently released a policy paper outlining a new concept for secure services for children and adolescents in Ontario which utilizes existing and planned secure facilities. "Secure services" include a range of services from very short term detention to longer term mental health treatment in locked settings. The policy paper proposes the organization of existing and planned secure facilities into a province-wide network of secure programs and settings. The paper also introduces a number of principles and new safeguards to children's civil liberties designed to limit placement of children in locked settings. Two specific safeguards to children's civil liberties recommended by the paper are:

-- that the authority to approve the placement of a child in a secure setting be restricted to the Family Courts.

-- that admission to a secure setting be restricted to children who have committed a recent and serious act.

"We are all concerned about the children in our society who are either so dangerous or so disturbed that they present a threat to themselves or to others. For those relatively few children, secure settings are necessary," Mr. Norton said. "However, we also should be concerned that only those children who truly require security are placed in these settings. After all, confinement to a secure setting deprives a child of a basic right, his or her physical liberty. Until now we have not had sufficient safeguards on the admission of children to secure programs. The purpose of this paper is to correct that by providing a comprehensive policy framework for the provision and use of secure services to children in this province."

A primary feature of the proposed network of secure services is the creation of small, regionally based secure facilities in which much of the security is provided by the program and greater ratio of staff to children. Children who are presently in secure settings but are not dangerous to themselves, or others will be transferred to less restrictive community alternatives as the new policy is implemented. The one exception to the reduction of numbers of children in security will be in the area of beds in psychiatric units for the treatment of emotionally disturbed children. Plans for the development of four more new secure treatment units were announced by the minister in June.

"While draft legislation to implement the secure services policy is being developed, there is still time for interested individuals and organizations to comment on the proposals and to influence the subsequent legislation drafts and implementation process," Mr. Norton said. "In particular, comments are welcomed in regard to the admission criteria". Copies of the policy paper are available from: Ministry of Community and Social Services, Information Support Unit, Hepburn Block, 4th floor, Queen's Park, Toronto, Ontario. M7A 1E9 (416) 965-3111 or from the ministry's regional offices.

Culture and Recreation

Wintario Program Grants. Wintario Program Grants for 1981-82 that will be "more responsive than ever to community needs" were announced 1 April by Culture and Recreation Minister Reuben Baetz. The $13.5 million program, which aims primarily to help local non-profit community groups undertake special cultural and recreational projects and become more firmly established, started up 1 April. Last 28 January, the minister announced the resumption of the Wintario Capital Grants program, which supports the renovation and construction of cultural and recreational facilities in Ontario. "Both Wintario Program and Wintario Capital Grants have a vital impact on the cultural and recreational life of our province," Mr. Baetz said. "During the last year, community groups throughout Ontario have been tremendously enthusiastic about our Wintario Program Grants. They've also come up with some great new ideas to help build an even strongers base for community activities, and we're incorporating a number of those ideas into the 1981-82 program".

The most significant changes for the new year involve support to groups planning projects for the International Year of Disabled Persons, public libraries, amateur sport and groups planning historical publications. The new criteria allow for public libraries to:

-- buy special reading material and other resources, such as reading machines, cassette recorders, and page turners to better serve people with disabilities;
-- expand their collection of Canadian books;
-- conserve and record historical materal such as the morgues and local newspapers, on the files of local photographers;
-- buy necessary new furniture and equipment provided it's Canadian-made;
-- take advantage of trining and development opportunities for library staff and library board members.

A new grants category has been created to help non-profit community groups print first editions of historical material of regional interest. More assistance will be available to amateur sport in two categories. One involves the development of aids for Ontario's thousands of volunteer coaches and support for those volunteers to improve their skills by attending workshops and seminars. The other will help clubs, organizations and amateur leagues buy sports and recreation equipment.

In connection with International Year of Disabled Persons, the ministry has created a category to help community groups carry out cultural and recreational projects which involve people with disabilities: increase the public's awareness of, and involvement in, activities with disabled people; or which support advocacy groups of disabled people. This category, which will exist for one year, is intended to help community groups start programs which will lead to full and equal opportunities for disabled people in all aspects of community life. A number of smaller changes have been made to other grant categories. Full details are available at the ministry's head office in Toronto and at local offices in Thunder Bay, Dryden, North Bay, Timmins, Sault Ste. Marie, Sudbury,

Ottawa, Kingston, Belleville, Toronto, Barrie, Peterborough, Hamilton, St. Catharines, Waterloo, London, Hanover and Windsor.

Energy

Forest Biomass Research Expanded. The Ontario government will establish a world-class institute for forest biomass research at Maple to expand the province's expertise in breeding and developing fast-growing hybrid tree varieties, Energy Minister Robert Welch announced recently. He told a group of scientists attending a meeting of the forest energy section of the International Energy Agency that the new Ontario Institute for Forest Biomass Research will help co-ordinate world research and development work in trees for biomass growth and production. The institute will be managed by the Ministry of Natural Resources. Under the BILD program, $1.5 million will be provided for the new Institute and additional annual operating costs will be provided.

The ministry has set 1995 as the target by which at least two per cent of Ontario's primary energy needs will be produced from forest waste or biomass. This is the equivalent of 15 million barrels of oil -- enough to heat 750,000 homes annually. Ontario is recognized as a world leader in hybrid tree research. The new institute will concentrate on the genetics of breeding fast-growing tree species and forest biomass production technology. It will also train scientists and specialists, keep abreast of international research, and liase with universities and other research institutes.

Laboratories, greenhouses and office space will be added to the Ministry of Natural Resource's Ontario Forest Research Centre at Maple to make room for the new research institute. Dr. Louis Zsuffa, currently head of tree breeding at the Forest Research Centre, will be in charge of the new institute. The new centre will also offer funds to universities and others for related research and development projects.

Environment

Comments on Highway 404 Invited. Completion of an environmental assessment and review of a proposed section of Highway 404 between Gormley and Aurora Road has been announced by Environment Minister Harry Parrott. The review recommends that the environmental assessment be accepted and that the highway be approved subject to conditions. Relevant documents can be examined by the public during a review period of 30 days beginning 17 April 1981, and comments will be received by the ministry until 17 May 1981. The environmental assessment and review are available for inspection at: Environmental Assessment Section, Ministry of the Environment, 10th floor, 135 St. Clair Avenue West, Toronto; Central Region, Suite 700, 150 Ferrand Drive, Don Mills; Region of York, 62 Bayview Avenue, Newmarket, and Town of Aurora, 50 Wellington Street, West, Aurora.

Appointment. G. Van Volkenburg has been appointed director, air resources branch, Ministry of the Environment.

Health

Health Research. Health Minister Dennis Timbrell recently announced the following grants from the Provincial lottery revenue for health-related research:

-- $30,000 to York University
-- $80,000 to the University of Guelph
-- $80,000 to the University of Waterloo
-- $30,000 to the University of Windsor
-- $30,000 to Carleton University

The grants, totalling $250,000, have been made available to universities for research in human health or human health care problems. The awards will be used to either upgrade research equipment or to finance minor renovations in research areas. The university may also use the award to fund research and development projects. Guidelines for these grants also stipulate that research assisted by the awards must use Canadian-made goods and services whenever available. The above referenced grants will complement the $1.5 million from Provincial lottery funds, awarded in March 1979 to the five Ontario teaching hospitals affiliated with Universities in Toronto, Kingston, Hamilton, London and Ottawa.

Chiropody Board of Regents. Expansion of the Chiropody Board of Regents from five to seven members, and the appointment of Mrs. Kathleen Fletcher of Toronto and Ms. Hope Holmsted of Richmond Hill to the board were announced recently by the minister.

Housing

Managing and Marketing a BIA. The ministry's Community Renewal Branch will hold a series of regional seminars during April and May on BIA legislation, BIA management, promotion and marketing and tackling local problems. The purpose of the seminars is to promote idea exchange among BIAs and provide information that will help BIAs meet "the challenge of the 80s". The program includes panel presentations on major subjects and provides opportunities for discussions. There are now 145 BIAs in Ontario and interested delegates are invited to come and learn how to approach and solve common problems. Everyone who want to see the BIA achieve its full potential within the community including BIA board members, general BIA members, BIA managers and coordinators, municipal leaders, councillor and staff, and related community organizations, e.g. Chamber of Commerce, are invited to attend.

The seminars will be held as follows:

-- 21 April	Sarnia	Holiday Inn, Marina Drive
-- 22 April	Brantford	Holiday Inn, 19 Holiday Inn Drive
-- 28 April	Collingwood	Highwayman Inn, 1 Balsam St.
-- 29 April	Toronto	Hotel Triumph, 2737 Keele St. (at 401)
-- 5 May	Perth	Rideau Ferry Inn, (10 km south-east of Perth)
-- 13 May	Sudbury	Holiday Inn, Ring Road

For further information contact: Community Renewal Branch, Ministry of Housing, 56 Wellesley Street West, 3rd floor, Toronto, Ontario M7A 2K4 (416) 965-9048.

Organizational Change. On 20 March 1981, Assistant Deputy Ministers Robert Riggs and Robert McDonald switched responsibilities. This change was agreed upon in order to bring about a new perspective to the ministry's management team. As the new Assistant Deputy Minister of Land Development, Mr. Riggs is now responsible for the management and marketing of provincially-owned lands including the new communities of Townsend in southwestern Ontario and Seaton in North Pickering. In addition, he will continue to be responsible for the Housing and Energy Management Program (HEMP). Mr. McDonald, as Assistant Deputy Minister of Community Development now has the responsibility for a wide variety of community-related programs including non-profit housing and the Ontario Home Renewal Program (OHRP). He will be working closely with the Ontario Housing Corporation with a view to streamlining and coordinating the government's socially-assisted housing programs.

Appointment. Jindra Rutherford has been appointed as coordinator of French-language services for the ministry. In this capacity, she is responsible for identifying the needs of Franco-Ontarians concerning French-language services and for developing programs within the ministry to respond to those needs.

Industry and Tourism

EODC. Four manufacturing companies will receive Eastern Ontario Development Corporation incentive loans totalling $1.54 million. In making the announcement, Industry and Tourism Minister Larry Grossman said: "These loans will contribute to capital expansions worth $4.35 million and create and estimated 293 jobs within the next five years". The loans are:

-- $600,000 to Somerville Belkin Industries Ltd. of Brockville to expand production of its packaging products, including folding cartons for the tobacco industry.

-- $500,000 to Hartford Fibres Ltd. of Kingston, a manufacturer of synthetic specialty fibres for industrial use. The company is expanding to produce electrostatic flocked fabrics currently imported from the United States.

-- $250,000 to Jergens Canada Incorporated of Perth to start production of specialty soaps now being imported.

-- $192,000 to Life Leathercraft Ltd. of Coe Hill to expand production of souvernir leather goods.

ODC. Two southern Ontario businesses will receive Ontario Development Corporation export support loans totalling $200,000, which will assist in financing annual exports worth $1.25 million and create an estimated 61 jobs within the next five years. The loans are:

-- $100,000 to Lincoln Trailers Ltd. of Pickering, a manufacturer of flat-bed trailers used to transport construction and farm equipment.

-- $100,000 to Saiga Industries Inc. of Port Colborne. The company manufacturers electrically powered pallet trucks for use in industry.

Hannover Fair. Eight Ontario industrial development commissioners participated with the ministry at this year's Hannover Fair in Germany, 1-8 April. The annual exposition is the largest industrial fair in the western world, with 5,600 exhibitors from 49 countries presenting the latest in equipment, services and technology. Ontario's industrial commissioners (from Belleville, Burlington, Region of Durham, Guelph, Region of Hamilton-Wentworth, Kitchener, Parry Sound and Windsor), are looking for joint ventures, licensing arrangements and branch plants for their individual communities. This is the 14th year the ministry has participated and the second year it has maintained an Ontario pavilion to provide a focal point for mission members.

Natural Resources

Remote Aggregates Costly. A study by independent consultants concludes that it would be too costly in capital, operating and energy terms to transport aggregates from remote areas of the province to Toronto, Natural Resources Minister James Auld announced recently. In addition the report concludes that there would be no environmental benefits. The study, by Peat, Marwick and Partners and M. M. Dillon Limited of Toronto, was commissioned by the ministry. The study said that rail transportation of sand, gravel and stone from areas of Bruce, Grey and Huron counties to Toronto for use in construction would cost at least $100 million every year over and above the cost of aggregate produced locally by present methods. The transportation required would also consume twice as much fuel as the local supply system. Mr. Auld said that these were important constraints, given today's tight economic and energy situations.

Opponents of aggregate production in areas close to the Toronto-Hamilton area had advocated that low-cost aggregates should be obtained from remote areas of Ontario to meet future needs. The consultants' study, considered Manitoulin Island as a source of stone, and parts of Bruce, Grey and Huron counties for sand and gravel. It showed that in the Toronto area, the price of delivered aggregates in 1979 was $4.55 per metric tonne. If brought to that city by rail from Bruce, Grey or Huron the price would increase by more than 50 per cent to at least $7.00. Long-distance transporting of aggregates to major urban centres such as Toronto, London, Sarnia and Windsor by rail or road, would not be feasible from either an economic or environmental standpoint, the report stated. Even carrying aggregates by rail, considered to be the most economical mode of transportation, would require an additional capital outlay of more than $400 million, the study said. Reducing the impact of trucking aggregates from local close-to-market sources rather than carrying it long distances was favored.

The report suggested the following ways of accomplishing this:

-- Construction of new access roads between aggregate extraction sites and major roads.

-- Designating certain routes for aggregate hauling.

-- Surfacing significant aggregate haulage roads.

-- Construction of truck climbing lanes and improvements at intersections.

Mr. Auld said the study supported his ministry's policy of having municipalities protect mineral aggregate deposits in their official plans. "This is the only feasible way the Ontario government can assure a supply of mineral aggregates for the future at acceptable environmental, energy and real costs," Mr. Auld said. Copies of a 32-page summary report at $1.00 and a 133-page final report at $10.00 are available from the Public Service Centre, Ministry of Natural Resources, Room 1640, Whitney Block, Queen's Park, Toronto M7A 1W3. Cheques and money

orders are payable to the Treasurer of Ontario.

Appointment. John F. Goodman has been appointed Director, Aviation and Fire Management Centre for the ministry, effective 30 April 1981. He succeeds W. Len Sleeman who is retiring. The Aviation and Fire Management Centre is located at Sault Ste. Marie, and is responsible for the ministry's air fleet as well as the provincial fire centre which coordinates fire prevention, detection and control activities in the province.

Revenue

Tax Grant Installment Mailed. Over half a million Ontario senior citizens have received cheques of up to $250, as the first installment of their 1981 Property Tax Grant and is equal to one half of their 1980 grants. This fall each senior citizen will receive an application form which will determine the amount of the second and final installment of their 1981 grant. Retiring Revenue Minister Lorne Maeck expressed his satifaction with the Tax Grant Program to date and the successful completion of the first installment payment for 1981. "In all, we are sending out $110 million in grants," Mr. Maeck said, "with an average grant payment of $210. This money should significantly assist seniors in payment of their interim municipal and school tax bills".

Seniors who turn 65 after 1 January 1981 will not receive this Property Tax Grant installment cheque. Applications will be mailed out in the fall of 1981 so they can apply for their full 1981 Property Tax Grant. The grant is part of an enhanced assistance program provided by the Ontario government for the province's senior citizens. The program also includes an annual $50 Sales Tax Grant which will be mailed automatically to all Ontario seniors on a date to be announced. These two grants of up to $550 replace Ontario Tax Credits previously claimed by seniors as part of their income tax return. Additional information can be obtained by contacting the ministry's toll-free, multi-lingual Information Centre: In Metro Toronto, dial 965-8470; in area code 807, ask Operator for Zenith 8-2000; in all other areas, dial 1-800-268-7121.

Transportation and Communications

Temporary Registration Permits. The ministry has announced that a new system of temporary registration permits for cars, commercial trucks and trailers is now in effect. The temporary registration will be available for all vehicles, private or for-hire, from all Canadian provinces and the United States, allowing a vehicle to operate in Ontario for a period no longer than 10 days. Any number of trips will be allowed within the registration period, including intra-provincial, inter-provincial and corridor movements. The new temporary registration permit will provide greater fleet flexibility than previously. With implementation, single journey and single-trip permits will no longer be offered by Ontario.

Certain classes of vehicles will not be required to have a temporary registration permit when entering Ontario from another province or state, provided they have proper registration in their own jurisdiction. These may include passenger cars, mobile homes, farm trucks transporting farm produce or livestock, or commercial vehicles properly registered in a province which has implemented the Canadian Agreement on Vehicle Registration (CAVR) and are operating in Ontario as Category "B" vehicles under the terms of CAVR. Fees for temporary registration range from $5.00 for vehicles other than commercial vehicles and unladen commercial vehicles or trailers; to $50.00 for a laden, single commercial vehicle, and $100.00 for a combination of laden commercial vehicles.

For more details and information about how to apply for temporary registration, contact the nearest MTC Regional Highway Carrier Office, or the Highway Carrier Office, MTC Head Office, 1201 Wilson Avenue, Downsview, Ontario, M3M 1J8 (416) 248-7146.

Treasury and Economics

Appointment. Bryan Davies has been appointed assistant deputy minister, office of economic policy, Ministry of Treasury and Economics.

3. *PROCLAMATIONS*

Bill 137. The Metric Conversion Statute Law Amendment Act, 1978, received Royal Assent on 15 December 1978 and is effective on proclamation. Various sections of the Act have been proclaimed. The Ontario Gazette dated 28 March 1981 reports that section 14, dealing with The Theatres Act, is proclaimed effective 1 April 1981.

Bill 72. The Theatres Amendment Act, 1979, received Royal Assent on 18 May 1979 and is effective on proclamation. The Ontario Gazette dated 28 March 1981 reports that the Act is proclaimed effective 1 April 1981.

Bill 118. The Registered Insurance Brokers Act, 1980 received Royal Assent on 12 December 1980 and is effective on proclamation. The Ontario Gazette dated 28 March 1981 reports that sections 1, 4, 6, 8 to 12 inclusive, 15 to 27 inclusive, 30, 31, 33 to 35 inclusive, 44, 46 and 47 are proclaimed effective 1 April 1981.

Bill 188. The Highway Traffic Amendment Act, 1980, received Royal Assent on 12 December 1980 and various sections are effective on proclamation. The Ontario Gazette dated 28 March 1981 reports that sections 4, 6 and 14 are proclaimed effective 1 April 1981. Section 4 deals with notice of new address; section 6 deals with notice of termination of lease and section 14 deals with designation of "freeze-up".

Bill 137. The Metric Conversion Statute Law Amendment Act, 1978 received Royal Assent on 15 December 1978 and is effective on proclamation. The Ontario Gazette dated 28 March 1981 reports that section 11 dealing with The Bread Sales Act, is proclaimed effective 1 April 1981.

4. *CHANGES IN STATUS AND BOUNDARIES*

Recent OMB Decision. To annex to the Town of Amherstburg certain lands in the Township of Malden and the Township of Anderdon effective 1 January 1981. M.8028.

Hearing. An application by inhabitants of Missanabie in the District of Sudbury, for the incorporation of the community into an Improvement District was heard on 14 April 1981.

5. *THE FEDERAL SCENE*

CMHC Annual Report Released. Paul Cosgrove, federal minister responsible for Canada Mortage and Housing Corporation, tabled the corporation's annual report for 1980 in Parliament on 24 March 1981. The document reported that 1980, the first full year of operation for non-profit and cooperative housing programs following the previous year's amendments to the National Housing Act, saw commitment of virtually the entire 31,750 units authorized for 1980. "This level of performance, which is especially beneficial to the low and moderate-income households for whom the program is intended, included a special authorization of 5,000 units ... to help in alleviating very tight rental market conditions in such centres as Vancouver, Calgary and Toronto," the report said.

Reduced economic growth in Canada, coupled with high interest rates, produced a 19 per cent drop in housing starts from the previous year, the report said. Actual 1980 starts were 158,601 compared with 197,049 in 1979. Although the economic outlook for 1981 promises little relief, the report noted that there should be a 13 per cent increase in housing starts over 1980. A more significant recovery will be inhibited by continuing high interest rates and the widening gap between current market rents and the rents that are required to recover the costs of constructing and financing new projects. "Improvements in rental activity will be confined largely to markets where vacancy rates are extremely low," the report stated.

Economic conditions also had a continuing impact on the Corporation's Mortgage Insurance Fund although claims on the fund in 1980 related to 11,812 dwelling units, down from 17,250 in 1979. "The liquidity problem that befell the fund in 1979 was partially resolved during 1980 with the sale of 20,206 units from the funds's real estate holdings," the report stated. In 1980 outstanding borrowings by the fund were reduced from $227 million to $175 million.

6. *NOTES FROM THE PROVINCES*

Alberta. Alberta will continue spending billions on housing, hospitals, waterworks and other projects needed by a growing population, the provincial government said in the Speech from the Throne on 2 April 1981. Following a pattern of recent years, the speech designated four areas as top government priorities: housing, health care, social services and federal-provincial relations. "The need for water, sewer, housing and transportation services in isolated northern communities will also receive special attention," read Lieutenant Governor Frank Lynch-Staunton. A two-paragraph section on inter-governmental affairs offered a grim assessment of the constitutional situation and a pledge to continue fighting the federal government's patriation package on the BNA Act.

Manitoba. Energy and Mines Minister Don Craik says Manitoba Hydro will expand its contracts for bulk sale of power to Ontario Hydro through the summers of 1981 to 1983. The summertime sales will total about $8.8 million over the three-year period. The minister said a new "Summer Capacity Sale Agreement" signed by the two crown utilities provides for an increase in prices for Manitoba power exports to Ontario in the six-month summer periods. The rate to be charged is 19.6 mills per kilowatt hour, U. S. currency. It will be converted to Canadian dollars at the exchange rate prevailing at the time of delivery. At an exchange rate of 15 per cent, this results in a rate of about 22.5 mills per kilowatt hour, Canadian currency. The sale agreement provides for 50 megawatts of additional exports during the summer of 1981, bringing it to 200 megawatts, and 200 megawatts during each of the summers of 1982 and 1983.

Prince Edward Island. In a joint statement, the four Ministers of Labour and Manpower from Prince Edward Island, New Brunswick, Newfoundland and Nova Scotia, announced the decision to establish a mechanism to identify common areas of agreement regarding manpower training priorities. The ministers dealt with a number of manpower related issues, such as:

-- developing coordinated approaches regarding manpower matters with the federal government,

-- methods of facilitating coordinated responses to manpower proposals and programs suggested by the federal government, and

-- the development of job skills for their respective provincial labour forces including counselling and training delivery that fall within the areas of provincial responsibility.

Saskatchewan. New conflict of interest guidelines for the 14,000 employees of the provincial government took effect 1 April 1981. The guidelines follow conflict of interest policy legislation for MLAs passed during the 1979 session of the Saskatchewan Legislature and the amendment enacted last session. "The role of employees within the public service is to protect and promote the public interest," Ed Tchorzwski, Minister in charge of the Public Service Commision said. "Because the functions of the public service touch so many facets of our society, the possibility arises that there could be areas where a public employee's private actions might create, or appear to create, a conflict of interest with his or her responsibilities". The minister said a need has arisen to establish for the benefit of the employees and the public they serve, a policy which defines -- firstly, what constitutes a conflict of interest, and -- secondly, what restrictions have to be placed upon public employees' activities in order to avoid those situations. The new guidelines deal with matters such as outside employment, use of information, acceptance of gifts and financial disclosure for all employees covered by the Public Service Act.

7. *VIEWPOINT*

Helping Ontario's Police. From an editorial in the Hamilton Spectator 30 March 1981:

"In the increasingly tough and complex world of law enforcement, it is important for local police forces to keep up to date and to make efficient use of all their resources. And if forces are to be truly effective, they must continue to maintain their credibility by not only acting in a proper manner, but also by appearing to act properly. That is one reason a government move to strengthen the Ontario Police Commission -- the body that oversees the operations of Ontario municipal police forces -- is welcome.

"The new six-man squad will make regular inspections, without invitation, of all 127 municipal police forces in Ontario. Although there is no question most municipal forces have done a good job, the new squad will be looking for ways to help them to further improve their operations. And if the squad finds some problem within a force, it can bring this to the attention of the chief or local police commission and get the situation straightened out before serious trouble develops.

"Currently, OPC personnel visit municipal forces only if there are complaints from citizens or the local council. Now, the squad will be making regular visits and will be able to head off trouble. It will focus on policies, regulations, resources of the force, as well as personnel training, supervision and morale. Well-respected, experienced policemen have been hired to ensure that, rather than a witchhunt, there will be a genuine effort to improve policing in Ontario. And who can complain about that?".

8. *DID YOU KNOW?*

Windsor Tri-Level Meetings. For the past year the City of Windsor has conducted its own tri-level meetings with local, federal and provincial members. The meetings are held every three months on a Saturday morning, commencing with breakfast at 8:15 a.m. The following are a few examples of the agenda items discussed at the most recent meeting:

-- Cancellation of CSCP
-- Transitional Assistance Benefits
-- Resource Equalization Grants
-- Police Grants to Local Municipalities

Windsor Mayor Bert Weeks said: "Although the agenda is comprehensive, it can be covered quite throughly in about 2½ hours. Among other benefits, these meetings help considerably in 'heightening' the awareness of municipal needs; something that may often be overlooked at other government levels, where attention is often confined to more loftier matters. If more provincial and federal representatives were to thus become better acquainted with local problems, the net effort might be rather wholesome". Mayor Weeks advises that the Saturday morning meetings assures a full attendance and that the meetings are open to the media.

9. *FROM THE BOOKSHELF*

Good Fences Make Good Neighbours. Here is a useful bulletin with practical information and advice for those who must deal with line fences. Largely based on the questions and answers discussed by clerks, treasurers, fence-viewers, councillors and provincial staff in the successful workshops sponsored by the Ministry of Intergovernmental Affairs, this publication complements and expands upon Bulletin #32 "Highlights of the Line Fences Act, 1979". Informal and informative, it is a compendium of reference materials, suggestions, systems and procedures that would be particularly helpful to municipal clerks.

Good Fences Make Good Neighbours: Administrative Practices and Procedures Related to LIne Fences, Bulletin #45. Additional copies are available from the Ontario Government Bookstore. Price $1.00.

Did You Know?. Many government publications list the Ontario Government Bookstore as the only source to obtain such publications. While this information is not altogether incorrect, it creates the impression that only the Bookstore can provide the material. This puts out-of-Toronto customers at a disadvantage and counteracts the efforts of the government's Information Access program. Out-of-town customers for government publications may write to Publications Services Section, 5th floor, 880 Bay Street, Toronto, Ontario M7A 1N8. (416) 965-6015. Toll free long distance 1-800-268-7540; in northwestern Ontario call 0-Zenith 67200.

10. *ASSOCIATION NEWS*

AIC. The 1981 National Conference of the Appraisal Institute of Canada will be held in Winnipeg on 4-6 June 1981. For further information contact: Appraisal Institute of Canada, Suite 309-93 Lombard Avenue, Winnipeg, Manitoba, R3B 3B1.

FCM. The Federation of Canadian Municipalities annual conference is the only national municipal event held in Canada. It provides an opportunity for mayors and councillors from all parts of the country to meet and discuss with their counterparts matters of common concern. The conference is open to all interested persons, although only representatives of member municipalities or associations have delegate status. The issues to be discussed include: constitutional reform, solutions to the energy problems of both large and small municipalities, and resolutions submitted in advance by FCM members. The conference will be held in Regina on 7-11 June 1981 and the deadline for registration is 8 May 1981. For further information contact FCM, 1318-112 Kent Street, Ottawa, Ontario, K1P 5P2. (613) 237-5221.

LFMA. Several of the municipalities in the District of Sudbury have joined together as the Lacloche Foothills Municipal Association. The former Sudbury District Municipal Association was disbanded with the formation of the Regional Municipality of Sudbury and the remainder of the municipalities within the District of Sudbury have been without the benefit of a District Association until LFMA was formed recently. Brent St. Dennis, clerk-treasurer of Massey is the secretary-treasurer.

OAA. The St. Catharines Downtown Association sponsored a CAUSE (Community Assist for an Urban Study Effort) on 9-13 April 1981. CAUSE is a volunteer program of the Ontario Association of Architects whereby at the request of a community concerned about deteriorating environments, or architecture-habitation problems, a team of volunteer architects will visit the community for a 5-day weekend and carry out an intensive study. The architects will meet with community groups, get acquainted with local conditions, define problems and establish possible causes of action. Their report is presented to the community at a public meeting on the 5th and final day of the study. This will be OAA's third CAUSE.

OIA. Larry Lenhardt, of Lindsay, has been elected president of the Ontario Institute of Agrologists at the annual meeting of the Institute held at the Centralia College of Agricultural Technology. The Ontario Institute of Agrologists is the professional body representing agricultural workers in Ontario, with over 1,200 members in 10 branches across the province. Its members work in business and industry, in government service, as private consultants and as farm owners or managers.

OPA. The Ontario Parks Association will hold its 1981 annual conference at the Holiday Inn, Windsor on 29-July - 1 August. A series of workshops and tours have been arranged. For further information contact: 1981 OPA Conference, 2450 McDougall Street, Windsor, Ontario, N8X 3N6.

TMA. The Temiskaming Municipal Association met in Englehart on 31 March 1981. Ministry of Natural Resources staff attended and gave a colourful slide presentation in regards to the proposed wilderness park in the area, but the association re-affirmed its objectiions to the proposed wilderness park. The association also decided to continue its efforts to have a Ministry of Mines

re-established, and to support the Northeastern Ontario Action Group in its efforts to improve transportation throughout the northeastern section of the province. The next TMA meeting will be held in McGarry Township on 29 June 1981.

WNM A meeting of the Association of West Nipissing Municipalities was held in Verner on 11 March 1981. A representative of the Ministry of Natural Resources was present to discuss the cutting of fuel wood and damaging cross-country ski trails. The association agreed to ask the ministry to stop the cutting of fuel wood in the five municipality -- triangle until further notice. The 1981-82 executive are president Mayor Mike DeCaen (Sturgeon Falls), vice-president Reeve Lionel Beaudin, (Caldwell) and Aurele Gingras (Verner) as secretary.

Zone-2 AMCTO. The Spring Meeting of Zone-2, Association of Municipal Clerks and Treasurers of Ontario will be held in the Royal Canadian Legion, Hanover, on 14 May 1981. Michael Smither, Editor, Municipal World, will speak on the Association Review Committee and the Municipal Conflict of Interest Act. A. L. Johnson, of the Royal Bank, will speak on "Banking Trends for the Future". Other topics include Telesat Canada, Workmen's Compensation and AMCTO Professional Development. For more information contact M. T. Owen, Clerk, Town of Midland, 575 Dominion Avenue, Midland, Ontario, L4R 1R2.

Zone-4 AMCTO. The Spring Meeting of Zone-4, Association of Municipal Clerks and Treasurers of Ontario, was held at Eaton Hall, Seneca College, King City, on 7 April 1981. Over 100 delegates were in attendance -- the largest attendance at a Zone-4 meeting. Scarborough clerk Jack Poots, chairman of an AMCTO sub-committee on professionalism, reported on a draft proposal for a "Certified Municipal Officer" (CMO), which will be presented to the annual conference in June. The guest speaker was Dr. R. Frank Musten, an industrial psychologist who spoke on the topic "Managing the Problems of Stress in an Organization". Following luncheon in historic Eaton Hall, the delegates toured Canada's Wonderland as guests of the Town of Vaughan.

Municipal Finance. The 1981 Municipal Finance Conference will be held at the Holiday Inn -- Civic Centre, London, from 23-25 September. Planning for the sessions and speakers is well under way and confirmation has been received from Ben Wicks as the dinner speaker on 24 September. Initial mailing of registration forms will be made in the near future.

Working with Municipal Law. St. Lawrence College, Kingston, is presenting a seminar on "Working with Municipal Law" at Howard Johnson's Confederation Place Hotel, 237 Ontario Street, Kingston, on 13 May 1981. A practical, informed examination of the following questions is assured by the participation of municipal staff and elected representatives as well as personnel from the Ministry of Intergovernmental Affairs:

-- How can municipal personnel attempt to keep informed about the growing volume of legislation affecting the operations of their municipality?

-- What kind of experience have municipalities had with the use of solicitors and how best can they make use of this source of legal information and advice?

-- How should municipalities approach the drafting, enacting, and enforcing of bylaws to ensure an effective municipal law-making process?

For further information contact: C. R. Tindal, Program Advisor, Municipal Programs, St. Lawrence College, Portsmouth and King, Kingston, Ontario, K7L 5A6. (613) 544-5400, extension 279.

11. *PEOPLE AND PLACES*

Councillor Raymond (Bud) Arbour has been appointed reeve of Oro Township to complete the remainder of the 1981-82 term of Reeve Al McLean who was recently elected to the Ontario Legislature. (75/28). Allan Johnson, a long-time member of the Oro planning board has been appointed to council.

Dennis Date, treasurer for the City of London, will terminate his employment with the city on 11 May 1981.

Ottawa Mayor Marion Dewar is one of 11 celebrities from across Canada to visit the People's Republic of China this month at the invitation of the Chinese government. Mayor Dewar was selected by the local branch of the Canada-China Friendship Society to represent Ottawa on the trip, which is being sponsored by the Chinese Friendship Association in Peking.

Alderman Harry W. Diffin of the City of Welland is currently serving in his 29th year on city council, a record of service unequalled in that community. His municipal service dates from 1944 and includes three years as mayor in 1948, 1949 and 1950.

Reeve Catherine Dion of Midland has been elected chairman of the Simcoe County District Board of Health.

Stephen Drotos, planning director for the Township of Flamborough, was released recently. (11/6).

John M. Duchene has been appointed general manager of the Napanee Region Conservation Authority. His post with the NRCA is a new senior executive position created upon the recent departure of resources manager Peter Gill who has accepted an appointment with Natural Resources district office in Tweed.

Regional councillors for the Region of Durham have approved a 7 per cent salary increase bringing their salary to $13,890 effective 1 January 1981.

For the first time in five years, residents of East Ferris Township will experience an increase in their municipal taxes. The increase of approximately $29 on an average home is the result of necessary major road expenditures by the township, increased levies from district boards, and continuing the "pay as they go attitude" adopted by council.

Quote of the Week. Union Gas President Darcy McKeough:

"We have been lucky so far, but our (oil) lifelines are at the mercy of revolutionaries, terrorists, religious fanatics and -- to make the list really frightening -- politicians".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
(416) 965-6989

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Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/16

20 April 1981

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1. *AT QUEEN'S PARK*

Legislature Opens. Premier William Davis has announced that the First Session of the 32nd Parliament will be officially opened by the Honourable Lieutenant Governor John Black Aird at 3:00 p.m. on Tuesday, 21 April 1981.

Cabinet Changes. Premier Davis announced the following Cabinet changes on 10 April 1981:

-- *Frank Drea*. MPP for Scarborough Centre and Minister of Consumer and Commercial Relations, becomes the new Minister of Community and Social Services.

-- *Keith Norton*, MPP for Kingston and the Islands and Minister of Community and Social Services, was sworn in as Minister of Environment.

-- *Alan Pope*, MPP for Cochrane South and Minister Without Portfolio, becomes the Minister of Natural Resources.

-- *Gordon Walker*, MPP for London South and Minister of Correctional Services was sworn in as Minister of Consumer and Commercial Relations, at the same time remaining Provincial Secretary for Justice.

Joining the provincial cabinet were:

-- *George Ashe*, MPP for Durham West and parliamentary assistant to the Minister of Energy, becomes the Minister of Revenue.

-- *Nick Leluk*, MPP for York West, will be sworn in as the Minister of Correctional Services.

-- *Russell Ramsay*, MPP for Sault Ste. Marie and parliamentary assistant to the Minister of Labour, is the Provincial Secretary for Resources Development.

-- *Bruce McCaffrey*, MPP for Armourdale and parliamentary assistant to the Minister of Culture and Recreation, and *Norman Sterling*, MPP for Carleton Grenville and parliamentary assistant to the Attorney General, become Ministers Without Portfolio.

Appointments. Premier Davis has announced the appointment of Willis Blair as chairman of the Liquor Licence Board of Ontario. He succeeds Eber J. Rice, chairman since 1976, who is retiring. Mr. Blair has been a member of the Ontario Municipal Board since March 1976. He also served as chairman of the Commission on the Reform of Property Taxation. He was mayor of East York from 1973 to 1976 prior to his appointment to the OMB.

-- John H. White, of London, as chairman of the Ontario Heritage Foundation. Mr. White, a former Cabinet Minister who retired from active politics in 1975, is already a member of the Foundation. Other appointments to the Foundation include: Robbins Elliott, of Ottawa, as vice-chairman; George H. (Terk) Bayly of Heathcote; Lynne Di Stefano of London; Peter Gzowski of Rockwood and J. Neville Thompson of London.

2. *AROUND THE MINISTRIES*

Attorney General

Annual Report. Excerpts from the 1979-80 annual report of the Ministry of the Attorney General:

Revised Statutes. The publication of the Revised Statutes, 1980 and Revised Regulations, 1980 has been undertaken and will be distributed in 1981. Innovations will include a comprehensive general index to the Statutes and a schedule collecting all the provisions that have been unconsolidated and unrepealed since 1867.

The French translation program consists of the translation and publication of about one-quarter of the Ontario statutes and selected regulations. The translations published under the imprimatur of the Attorney General have the status of official translations. Questions of interpretation are governed by the text in the form in which the Act was passed by the Legislature.

Number of Bills. Number of Bills Drafted, Introduced and Passed

	1976	1977	1978	1979
Government bills -				
Drafted	151	206	158	180
Introduced	101	127	125	133
Passed	87	70	106	114
Private bills -				
Introduced	26	57	49	32
Passed	24	43	47	28
Private member's bills -				
Drafted	104	96	99	102
Introduced	95	80	89	79
Passed	0	1	0	1
Number of pages in statute book	895	1010	1384	1056

Culture and Recreation

Historic Oakes House to be Restored. The Government of Ontario has committed up to $527,000 for the restoration of the "Chateau", the historic Kirkland Lake residence of flamboyant gold-mining figure Sir Harry Oakes. In announcing the government's support, Culture and Recreation Minister Reuben Baetz said: "When the renovation, which will include complete access for disabled people, is finished this summer, the Chateau will become home to the Kirkland Lake Museum of Northern History and a number of community organizations. So, in terms of preserving the past and creating some very exciting cultural opportunities in the present, I think this project is a very important and valuable one". Funds for the restoration are coming from the proceeds of the Wintario Lottery.

The project is a joint venture of the ministry and the Town of Kirkland Lake, which originally bought the property and then turned it over to the Ontario Heritage Foundation. Kirkland Lake is restoring the building and will maintain and operate it. Sir Harry's family has donated $290,000 to the Foundation to be used for the restoration. The Foundation has contributed a further $10,000. Oakes built the Chateau overlooking Kirkland Lake, less than a mile from the centre of the town. It was originally a log structure, but after it was partially destroyed by fire in 1929, it was enlarged to its present three-storey, 19-room size.

Housing

Rent Increase Survey. Typical rent increases for tenants occupying the same dwelling units for the past year ranged from 4.2 per cent in Thunder Bay to six per cent in Metro Toronto, according to a survey conducted for the ministry in seven Ontario cities. Some 5,100 renters in private rental residential units in Hamilton, London, Ottawa, Sudbury, Thunder Bay, Metro Toronto and Windsor took part in the survey. The survey was designed to measure the rent increases for tenants who lived in the same units for at least one year. It was carried out last October, and statistics were compared with those gathered in October, 1979. For one-bedroom accommodation, average rents, including separate charges such as parking, ranged from $186 per month in Sudbury to $275 in Metro Toronto. Average rents for two-bedroom units ranged from $214 in Sudbury to $338 in

Metro Toronto.

The study also revealed that more than 65 per cent of respondents reported no problems with breakdowns of maintenance systems such as lighting, elevators, heat and hot water. Those breakdowns which did occur lasted less than two or three days. Other highlights:

-- Most rent increases fall into two categories: no increase (16.9 per cent of units in Metro Toronto, 45.4 per cent of units in Sudbury) or an increase of near six per cent (45.4 per cent of units in Metro Toronto, 23.8 per cent of units in Sudbury).

-- Rent increases of 15 per cent or more occurred in fewer than seven per cent of the units.

-- Typical rent increases in 1980 were essentially the same as typical rent increases in 1979 in all cities surveyed.

-- A substantial number of tenants, from 33 per cent in Metro Toronto to 49 per cent in London, moved into different units between October, 1979 and October 1980.

Comparing the 1980 and 1979 surveys, the typical percentage rent increases for "non-movers" are as follows:

	1980	1979
Metro Toronto	6.0	5.9
Hamilton	5.4	5.6
London	5.6	5.3
Windsor	5.2	5.5
Ottawa	5.8	5.6
Thunder Bay	4.2	4.0
Sudbury	4.4	0.3

Housing Starts. Housing starts during March were at a seasonally adjusted annual rate of 176,600 for all areas, according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final February rate was 178,600. Actual starts in urban areas in March were 7,758, an increase of 26 per cent from the 6,153 recorded in March of last year. Starts of single detached dwellings during March totalled 4,131 compared with 3,006 in March, 1980, an increase of 37 per cent. Starts of multiple dwellings were up 15 per cent to 3,627 from 3,147.

Industry and Tourism

O.D.C. The Ontario Development Corporation has approved incentive loans, guarantees and a venture capital loan totalling $809,000 for six southern Ontario businesses. This assistance will contribute to capital expansions worth $4.4 million and create an estimated 373 jobs within the next five years. The incentive loans are:

-- $250,000 to Trimfit Company Limited of Toronto to establish a sheer-hosiery division for the Canadian manufacture of Hanes hosiery.

-- $90,000 to E.C.L. Automotives of Hanover to start production of automatic transfer units for attaching electrical contacts.

-- $49,000 to Polytech Coatings Limited of Mississauga to assist initial production of specialized coatings for plastic and metal components now being shipped to the United States for processing.

The two guarantees are:

-- $250,000 in favour of Mount Forest Industries Limited of Mount Forest, a new firm that will manufacture burial caskets and other quality wood products for Canadian and United States market.

-- $90,000 in favour of FPI Contract Furniture Inc. of Mississauga to start production of institutional furniture treated with a new, durable plastic edging.

The venture capital loan is $80,000 to Conestoga Medical Electronics Ltd. of Waterloo to establish production of medical electronic wireless monitoring systems. Further information on all ODC financial assistance programs is available from offices in Toronto, Hamilton, Kitchener, London, Orillia and Willowdale.

EODC. Two eastern Ontario tourist resorts will receive Eastern Ontario Development Corporation tourist term loans totalling $210,000. The Valley Hotel Limited of Renfrew will receive $130,000 to help a major expansion, including installation of a new swimming pool for its 68-unit motor hotel. Locarno-on-the-Lake, a Haliburton area resort, will receive $80,000 to help finance the addition of an indoor pool, sauna and whirlpool.

Natural Resources

Humane Animal Trap. Production of a humane animal trap developed by the Ministry of Natural Resources will be undertaken in 1981 by a Huntsville firm. The foot-snare device is considered to be significantly more humane than traps currently in use in land trapping. Invented by Milan Novak, the ministry's fur services coordinator, it will be manufactured by Robert Dickson Mechanical Developments Ltd. of Huntsville. Funds for the trap's manufacture, provided by the Ministry of Northern Affairs, include $150,000 for production and $100,000 to secure the patents in 17 countries. It is anticipated that there will be substantial returns to the Crown in royalties.

The leg-hold trap in current use has been criticized for the pain it inflicts on trapped animals. The new live-trap works like a snare and does not cause injury. As well as being a more humane trap it allows the trapper to release unwanted animals, including domestic pets which may trip the mechanism. The live-trap is expected to be competitively priced in comparison to smaller leg-hold traps, and it is lighter, safer and easier to carry.

Orchid Added to Endangered Species. The Small Whorled Pogonia, a species of wild orchid, has been added to Ontario's endangered species list, former Minister of Natural Resources James Auld announced recently. This orchid is known to occur in Canada at only one location in southwestern Ontario. Two plants were present in 1980, down from five observed in 1978 and 1979, and four in 1977, when the species was first discovered in Ontario. "This orchid is seriously depleted throughout its entire eastern North American range," said Mr. Auld. "The current world population of the orchid is estimated to number between 150 and 175 plants, and protection is essential".

This latest addition brings to 14 the total number of species protected under Ontario's Endangered Species Act. The Small White Lady's-Slipper is the only other plant on the endangered list. Anyone who contravenes the Act by destroying or interfering with a protected species or its habitat is liable to a $3000 fine and/or imprisonment for six months.

Research Grants. Twenty-one grants have been awarded to nine Ontario universities under the Geoscience Research Grant Program of the ministry. The program, initiated in 1978, provides up to $500,000 annually to help finance research projects aimed at facilitating mineral exploration by the private sector and aiding the ministry's earth resources program. The number and total amounts of grants received by universities for the 1981/82 year are: Brock (2), $19,270; Carleton (1), $22,750; Laurentian (1), $7,500; McMaster (1), $22,400; Queen's (1), $35,000; Toronto (8), $186,346; Waterloo (2), $34,070; Western (4), $74,463; Windsor (1), $16,490. The research program supports projects of up to three years duration, subject to annual review. Applications for 1982/83 funding must be submitted by 15 November 1981. Research highlights will be presented at the annual Ontario Geological Survey Geoscience Research Seminar, 9-10 December 1981.

3. *THE FEDERAL SCENE*

CMHC Raises Underwriting Fees. After remaining unchanged since 1954, the fee which Canada Mortgage and Housing Corporation charges for basic mortgage loan insurance applications will rise from $35 to $100 on 1 July. Announcing the change, Ray Hession, CMHC President, said the increase is necessary to offset administration costs associated with processing applications for mortgage loan insurance. The new $100 per unit fee will apply to single and multiple housing up to the first 50 units and $50 per unit after the first 50 units. Builders of hostel or dormitory accommodations will be charged a fee of $50 per bed.

These improvements have put the Corporation's mortgage loan insurance operations on a more productive basis. Significant improvements in service to the public related to approval of applications for mortgage loan increase have been achieved. Less paperwork and the elimination of several forms have made the process more simple and responsive. Maximum loan amounts have been eliminated and new loan ratios have been introduced along with a new appraisal system based on market value. The Corporation has also simplified procedures for builders by introducing greater flexibility into its advancing and inspections procedures. Loan advances can now be made to builders to better meet their cash flow needs rather than the traditional routine that was geared solely to CMHC's compliance inspection procedures. Recent reorganization of the Corporation's inspections function into CMHC Technical Services is aimed at making this service a full-cost recovery operation.

Higher energy conservation standards for housing financed under the National Housing Act will also become mandatory on 1 July 1981. These standards are similar to those which the Housing and Urban Development Association of Canada is voluntarily promoting among its members in the "Energy Saver Package". CMHC is currently working with lender and builder representatives to develop means that will allow lending values to reflect the added capital costs and savings associated with these energy efficient construction standards.

4. *NOTES FROM THE PROVINCES*

Saskatchewan. A bill to amend the Local Improvements Act has been introduced in the Saskatchewan Legislature by Urban Affairs Minister Walter Smishek. The Local Improvements Act allows municipalities to recover the cost of providing certain capital works from owners of abutting or benefitting properties, who receive direct benefits of the services provided. The act as it stands now does not allow a municipality to recover the cost of replacing or reconstructing an existing local improvement prior to expiration of the estimated lifetime of the improvement. The minister said the amendment would allow municipalities to recover the cost of replacing or reconstructing a local improvement even though its lifetime had not expired. However, to maintain equity and to safeguard the property owner from excessive charges, the property owner would only be responsible for that portion of the cost of the replacement improvement work that exceeds the lifetime of the original work.

5. *VIEWPOINT*

Spend the Money. From an editorial in the Peterborough Examiner, 28 March 1981:

"As city council comes again, next week, to consider opening city hall up to handicapped citizens by installing an elevator, it may well be time for all citizens to consider what contribution the city ought to make to this International Year of the Handicapped. Is a $125,000 elevator, paid for out of public funds, too generous a monument to the principle that all citizens are equal citizens, whatever tricks nature or fate has played on them?.

"We don't think it is. As one handicapped woman wrote us recently, the contribution would be no more than a couple of dollars a head for the capital cost. The cost of servicing a loan might amount to 35 cents per head per year. Those are small sums to pay for a humane and civilized act to grant full citizenship to persons whose disabilities make it impossible for them to use their city hall because they can't navigate its stairs.

"The purpose of the International Year of the Handicapped is to make citizens aware of the difficulties their handicapped fellows have in living a normal life. It is important to understand it is not charity that is being asked, or even sympathy. What is asked is recognition that handicapped people can take their places in the community as productive contributors if the community, using its economies of scale, will simply broaden institutions and practices to admit handicapped people to them. It is the kind of thing being done daily throughout the world, led by unhandicapped and handicapped people convinced of the justice and practicality of overcoming handicaps. Engineers have developed for the deaf telephones that write messages. Television broadcasters have developed systems for transmitting readable dialogue to deaf watchers without troubling others. Ramps are being put in shopping centres, cinemas, libraries, museums and other places, to accommodate wheelchairs. Public telephones are being designed with dials that can be reached from wheelchairs without strain. Mechanical engineers and computer specialists are designing new and better artificial limbs and more efficient ways of getting patients

comfortable with them. The list is long and it spells out a moving story about thoughtful people who believe life can be lived fruitfully by persons deprived of physical freedoms the rest of us take for granted.

"There is, however a great deal more that needs doing. There are prejudices to overcome and they are not lightly overcome. They exist in the work place; the competence of handicapped people is too often being prejudged, before they are given a try at the job. There is still widespread public difficulty about how to 'relate' to handicapped people; it amounts almost to fear and it compounds -- unnecessarily -- the difficulties of bearing a physical handicap. The cure for prejudice is contact. Provide handicapped citizens the means to get about more, to circulate better socially, to mingle with the ordinary citizen at public events, in public places, and knowledge will take the place of prejudice. Barriers will crumble. Handicaps will be seen for what they are - not barriers to normal life on their own but only by virtue of society's attitudes. Then the waste -- of human potential, of social services that need not be provided if handicapped people are allowed to be independent -- will be seen in its awful magnitude. And ended.

"Surely a city as big and as generous as Peterborough can afford to join the movement and open up its city hall -- the head and heart of the community -- to handicapped citizens. It would be not only a service but a gesture to the truth of one essential fact of life: Nature has handicapped us all. It is how we overcome our handicaps that measures the worth of our time here.

6. *DID YOU KNOW?*

Election of Mayors. Extracts from the Newfoundland and Labrador Municipalities Act:

"At the first meeting held following the first election and each general election the councillors shall elect one councillor to be mayor, where there has not been a separate election for mayor or a councillor has not been designated as mayor under section 4, and one councillor to be deputy mayor.

"The election shall be conducted by the clerk or returning officer.

"Where a vacancy occurs in the office of mayor whether elected by separate election or by the council, the deputy mayor shall assume the office of mayor for the remainder of the mayor's term and has all the powers and shall exercise the duties of the mayor.

"The mayor is the presiding officer of the council and is the official head of the town for all ceremonial purposes.

"In the absence or incapacity of the mayor the deputy mayor has the duties and shall exercise the powers of the mayor.

"The mayor (a) shall be vigilant and active at all times in causing the laws of the government of the town to be duly executed and obeyed and in making all reasonable efforts to advance and promote the aims and objects of the council; and (b) shall exercise such powers and perform such duties as may be conferred or imposed upon him by the council, the Act, or the regulations.

"The mayor is subject to the direction and control of the council and shall abide by any decision of the council".

7. *FROM THE BOOKSHELF*

Information Kits. The following new publications are available from the Financial Services Division, Canada Mortgage and Housing Corporation, National Office, Ottawa, Ontario, K1A 0P7.

-- *Creative Playground Information Kit #1*. This publication (NHA 5104) is a 33-page book that provides guidelines for setting up a creative playground including construction suggestions for 22 types of play equipment. Drawings, descriptions and cost estimates of the play equipment are provided. A creative playground is designed by adults incorporating landscaping and equipment designed to generate a wide variety of activities that nurture the child's development. The play equipment includes water facilities, loose material and games. Price $1.00.

-- *Adventure Playground Information Kit #2*. This publication (NHA 5105) provides guidelines for setting up an adventure playground and an account of the interaction between children and play leaders. An adventure playground allows children to play on or with things they have built or made themselves: huts, walls, forts, treehouses; playing team and group games, painting, dressing up, reading or doing nothing. No adventure playground will work satisfactorily without playleaders to listen, guide and help and get children involved in as many ways as possible. Price $1.00.

-- *Outdoor Living Areas*. This 57-page book (NHA 5329) is to be used in conjunction with the CMHC publication "Site Planning Criteria", metric edition. It details a variety of possible and desirable solutions when using the basic minimum amount of space to provide an outdoor living area. The design decisions reflect local conditions, opportunities and needs of known occupant groups, based on a study of user needs. The study undertook field research across Canada and reviewed available literature on the subject. Price $3.00.

-- *Play Opportunities for School-Age Children*. This 102-page book (NHA 5318) provides advice to reduce the conflict between school-age childrens' play and the activities of other age groups living in medium and high-density developments. It makes suggestions to help meet the needs of this active age group (6 to 14 years) through appropriate design, location and site landscape. The advice provided in this document can also be adapted to existing residential areas, infill housing, rehabilitated core developments, neighbourhood improvement areas, community-use school property and community parks. Price $2.00.

Women and the Chip. The rapid development of computer and telecommunications technology may soon cause a substantial dislocation in the workforce. This study looks at the effects the technology of "informatics" will have on women employed in the service sector. Informatics involves the automation of all phases of information manipulation including gathering, integrating, storing and disseminating. The jobs that it will render obsolete are concentrated in the service-producing sector -- jobs traditionally held by women. Not only will many secretarial, stenographic, and clerical jobs disappear from the labour market, but the jobs that are created in the "information sector" will

require specialized skills and training. Most of the employees who will be displaced do not have the skills required to adapt to changing circumstances.

If women are to continue to improve their status in the workplace, and if society is to gain the maximum economic benefit from the latest technological advances, steps must be taken to ensure a smooth transition to the Information Age. This report presents a careful analysis of potential dislocations in the workforce and the economy and makes concrete recommendations for government and business programs to guarantee a brighter future for working women.

Written by Heather Menzies, "Women and the Chip" is available from the Institute for Research on Public Policy, P.O. Box 9300, Station A, Toronto, Ontario, M5W 3C7. ISBN 0 920380 88 3. 130 pages, $6.95.

8. *ASSOCIATION NEWS*

B.M.R. The annual luncheon and business meeting of the Bureau of Municipal Research will be held on 7 May 1981 at the Sheraton Centre, Downtown Toronto. The luncheon will take place between 12:00 noon and 2:00 p.m. in the Civic Ballroom. The speaker is Julian Porter, chairman of the Toronto Transit Commission, and his topic is "Transit -- A Business Under Public Control". The Bureau annual business meeting will precede the luncheon and will take place between 11:00 a.m. and 12:00 noon. The activities of the past year will be reviewed, along with the election of council members for the coming year. For more information or reservations call the Bureau offices at (416) 363-9265.

9. *PEOPLE AND PLACES*

Chester H. Edwards is retiring from the office of clerk-treasurer of Hilliard Township effective 1 May 1981, after 22½ years of service in that office. Mrs. Betty Iles has been appointed clerk-treasurer and the new address is Hilliardton, Ontario, P0J 1L0. (101/19). Mr. Edwards was also clerk-treasurer of Harley Township and James Goddard has been appointed to that office effective 1 April 1981 (101/17). Mr. Edwards continues to be clerk-treasurer of the Village of Thornloe (101/8).

After 11 months and $1,200 in legal fees the Township of Ennismore finally has a trailer park bylaw. Council has been working to find a bylaw which will satisfy both the council and trailer park owners. Council has also authorized its solicitor to send letters warning people living year-round in cottages and homes located in areas zoned seasonal residential.

Essa Township council have approved a salary increase for the reeve from $9,500 to $12,000; the deputy reeve from $8,000 to $10,000 and councillors from $6,800 to $7,750.

Thirteen foremen employed by the Etobicoke Hydro Electric Commission have been granted authority to bargain through a union by the Ontario Labour Relations Board, unless they have clearly defined managerial authority. The board's decision opens the way for certification of the Ontario Utility Foremens' Association to represent the Etobicoke foremen as soon as the association proves its status as a union. The board's ruling has implications for union organizing of foremen across the province if it can be established that the foremen do not have the authority normally associated with management.

Eugenio Faludi, a European-educated architect who became Canada's first town planner and the man in charge of Metro Toronto's first master plan died 7 April 1981.

Town of Fergus residents met on 14 April to begin planning for the 1983 sesquicentennial celebration.

John Ferguson, formerly deputy director of public works for Newcastle, Ontario, has been appointed road superintendent for Orillia Township (75/27).

Kingston Mayor John Gerretsen now has his own TV show. Kingston Cable TV has started a half-hour program called "The Mayor's Corner" and it will be broadcast before council meets at 8 p.m. The Mayor is host of the show and it will deal with issues due to come up on that evening's agenda.

Goulbourn city council have agreed to a seven per cent increase salary increase for members of council which brings councillors to $6,740, up $460, and the mayor's salary from $12,500 to $13,380.

Richard Groh, clerk-administrator of Innisfil Township has been selected as one of the area's best-dressed men by Barrie Examiner reporter Nancy Figueroa.

Albert Guiler, formerly town manager of Newcastle, (5/4), has been appointed clerk-treasurer of the Town of Palmerston (81/6).

Haldimand town council have approved salary increases for the mayor from $13,401 to $14,473 and for councillors from $4,084 to $4,411.

Hamilton-Wentworth regional councillors have voted to increase their salaries by $5,000 to $14,500. This is the first increase in regional councillors' salaries since the region was established in 1974.

Alan Hancock, clerk administrator for the Town of Forest is resigning effective 31 August 1981 to enter Bible College. (49/3).

Dr. R. H. (Bob) Hay, whose defeat at the polls in the municipal elections in Kingston last November ended his 28-year career as a member of the Public Utilities Commission, was honoured recently by the Ontario Municipal Electric Association.

Vic Henderson, purchasing agent for the City of Peterborough, has retired after 19 years with the city and will devote his time to his management firm, Henderson Management Services Ltd.

After more than 40 years of dedicated service to the fire department and community of Haileybury, Fire Chief D. A. "Sam" Hughes is retiring effective 3 June 1981.

John Hunter has been appointed councillor for the Township of Edwardsburgh to complete the term of the late Councillor Dean Cook.

Ray Jenkins, Sarnia's planning director, has been appointed industrial development commissioner to head the new Sarnia-Lambton Industrial Development Commission.

John Kay has been appointed to Douro Township council to succeed John Clements who resigned to accept a position at the new township arena.

Reeve Cecil Kidd of Ernestown Township died in his sleep on 10 March 1981. Lennox and Addington administrator Doug Perry said: "Reeve Kidd was probably the strongest voice on county council over the years. He was one of the most dedicated men this country has ever seen". Deputy Reeve John Kippen has been appointed reeve and Ian Wilson has been appointed to council (55/9).

Kingston city firemen have ratified a three-year contract which will provide a 10 per cent increase retroactive to 1 January 1980, when their last contract expired;a 9.5 per cent increase for 1981 and a 7 per cent increase for 1982.

THANKS. BACKGROUND appreciates receiving the following information from the listed municipalities:

-- Town of Paris: Municipal Directory and Rules of Order
-- Town of Pelham: Municipal Directory
-- Town of Harriston: Municipal Directory
-- Town of Napanee: Municipal Directory
-- City of Oshawa: Municipal Directory
-- Town of Whitby: Municipal Directory (their first)
-- Town of Milton: Municipal Directory and a Councillor's Handbook.
-- Township of the North Shore: Northshore Guide 1980, - a community resource directory for Spanish, Serpent River, Spragge and Algoma Mills.
-- Township of Georgina: Policies and Procedural Manual which is designed to familiarize members of council with the township's administrative policies, procedures and operations. This large manual includes sections on: Council; Clerks; Director of Finance and Treasurer; Director of Public Works; Director of Community Services; CAO; Director of Planning; and Fire Chief.

Slips That Pass In The Type. BACKGROUND 81/12, page 15, reports that Barriefield was the first area in the province to be designated as a "heritage conservation district" as the OMB gave approval on 27 January 1981 to the application. Terence Julian, City clerk, Mississauga, writes to advise that the OMB approved the designation of Meadowvale Village in the City of Misssissauga as Ontario's first heritage conservation district in November 1980. BACKGROUND stands corrected. While Barriefield was the first to apply and be endorsed by the ministry, Meadowvale was the first to be approved.

Quote of the Week. London Alderman John Judson, co-chairman of an AMO committee preparing a municipal position on freedom of information in local government, said recently:

"It will be almost culture shock for smaller rural municipalities who do not have a history of making decisions in public".

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For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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27 April 1981

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UNIVERSITY OF TORONTO

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1. *AT QUEEN'S PARK*

Speech from the Throne. Excerpts from an address by the Honourable John B. Aird, Lieutenant Governor of the Province of Ontario on the opening of the First Session of the Thirty-Second Parliament of the Province of Ontario, 21 April 1981:

"The government and people of this province are resolute in their desire for patriation of the Canadian constitution, while preserving our existing constitutional monarchy, in both form and substance. We seek to protect human and democratic rights, and to assure freedom of movement for all Canadians in the final step to constitutional maturity for this nation. While my government regrets the lack of accord between several of our sister provinces and the central government, we continue to hold a positive perspective on the outcome. For its part, this province will continue to strive for patriation of the Canadian constitution, with a fair amending formula, and with an

entrenched Charter of Rights. This has been our position since the federal-provincial conference on the constitution in February 1969.

"But the constitution, despite its great importance, must not be allowed to distort the public agenda of Canada. Inflation, economic growth, federal-provincial fiscal and tax-sharing arrangements, social policy and stability, energy pricing and supply, all constitute matters which must be urgently addressed, so that our nation does not falter for want of the critical decisions necessary to sustain our economic prosperity and security... In the particular interests of the Province of Ontario, economic leadership and policies aimed at promoting the well-being of our people are vital elements of the framework of freedom and opportunity that must serve us in the years ahead.

"We are a stong and vigorous province. Our continuing vitality, despite the pressures of the times, owes no little credit to the foresight and planning of past years, which have provided the firm economic and social foundation of the Ontario of today. Reinforcing this foundation to ensure future growth and development is crucial to the strength of the Ontario of tomorrow. The new Industrial Leadership and Development Program, an explicit program for economic expansion and growth, will be the basic industrial development blueprint of this government. This 5-year program, as earlier announced, comprises a re-ordering of priorities and the commitment of a $1.5 billion development plan for specific projects. This program will be directed by a Board of Directors whose responsibilities are key to the creation of the wealth on which a secure future will depend.

"Greater use of electricity, increased commitments for skills training and manpower retraining, concentrated development of high technology industry, specific programs for resource development, programs for community economic development, and expansion of our transportation systems, will be critical components of an industrial expansion plans for all regions and economic sectors in Ontario ... Ontario's wide-ranging energy conservation and oil substitution programs will be reinforced by a new Residential Electrical Services program. Legislation will be enacted to enable Ontario Hydro and the municipal electric utilities to carry out home energy audits and to provide homeowners loans for energy conservation, electric wiring upgrading and conversion to electric heating.

"The government will expand the Training in Business and Industry initiatives of the Ministry of Colleges and Universities and provide a major funding allocation for technical and technological equipment for the province's College of Applied Arts and Technology. A Community Counselling program will be developed to tap the resources of our young people and guide them toward worthwhile and productive jobs. Efforts are being made to coordinate and share the costs of some of these initiatives with the new federal labour adjustment program... You will be asked to enact legislation to establish the IDEA Corporation. The purpose of this agency will be to promote and finance the development of new technologies and facilitate their industrial application. The corporation will also have a key role to play in integrating and linking the research and development resources of government, the university community and industry.

"Existing provincial farm support programs will be supplemented by specific measures to assist the food processing and tender fruit growing industries. A major objective is to expand and improve processing capability for crops produced in Ontario. A full-scale fruit and vegetable storage program will be introduced to upgrade and expand present storage, grading and packing capacity. The target over the next five years is to reduce imports by at least one-third, and substantially increase farm incomes. Ontario is determined to ensure that its agricultural sector remains among the most modern in the world. This will require

careful and constant attention to forces outside the industry, among which the current impact of high interest rates is a matter of great concern.

"The Ontario government's commitment to public transportation is a matter of record. In particular, over the last decade, provincial policies and financing have been the mainspring of local public transit systems in urban centres throughout the province, and of a successful and growing transportation technology industry. Legislation will be amended to allow for additional subsidies for the purchase of electrified trolley bus equipment by local municipalities. A long-term schedule of radial road improvements will be undertaken to accommodate the movement of people and of increasingly heavy commercial traffic in the Toronto-Niagara corridor. The government will extend the municipal airport program of the Ministry of Transportation and Communications to all of Ontario.

"Efforts towards improved high standards of environmental protection will be intensified. We stand to lose much if we do not preserve and make use of the advantages of modern science and technology. With these concerns in mind, the government proposes to introduce legislation charging the Ontario Waste Management Corporation with the responsibility for establishing a world-class facility for the treatment and safe disposal of liquid industrial waste... The government will continue an aggressive campaign to counter the threat posed by acid rain and to have controls applied against sources contributing to the problem, both in Ontario and from beyond the province's borders.

"My government is committed to providing continued strong support for health care, education, day care, and those in need, as well as for the vast numbers of services that are an integral part of social policy development and the mainstay of our social well-being. The provincial pattern has been to decentralize much of the operational responsibility for these services, to achieve greater flexibility in their delivery. The government reaffirms this policy as a means of recognizing and, to the greatest possible extent, meeting the individual needs of all members of the community. Continuing emphasis will be placed on community living for elderly, and disabled persons, enabling them to live in their own homes. At the same time, accommodation needs and care of others who are unable to be relatively independent must be assured. To this end, a 5-year provincial program will be started this spring to increase the capacity and improve the standards of homes for the aged throughout the province. This will be carried out in cooperation with municipalities and charitable organization.

"Major revisions to the Ontario Human Rights Code will be reintroduced for enactment. Among the measures are protections for the handicapped and for persons subject to harassment in a variety of situations. Existing protections against discrimination on grounds of marital status and age will be expanded. The Children's Law Reform Act amendments, concerning child custody and access proceedings, which were given second reading at the last Session, will proceed to enactment. Complementary legislation will be presented to implement the Hague Convention regarding child kidnapping. As well, amendments will be made to the Reciprocal Enforcement of Maintenance Orders Act to provide more effective enforcement of orders throughout Canada, as recommended by the Uniform Law Conference of Canada. A special bill will be introduced providing for civilian review and appeal procedures with respect to investigation of complaints against the police in Metro Toronto.

"My government will present a number of measures to improve the administration of its affairs. Legislation will be presented to integrate more closely the policies and programs of the Ministry of Housing with those operations of the Ministry of Intergovernmental Affairs that relate to municipal matters. This consolidation will also pave the way for introduction of a revised Planning Act. This important legislation, the product of an extensive consultation process, has already had thorough public review as the subject of a White Paper.

"Proposals for the implementation of a policy on freedom of information and individual privacy will also be provided for consideration by this Assembly and by the general public. These will be in the form of a draft Freedom of Information Bill, to be included in a government discussion paper. A response will be made to the Krever Commission report on the confidentiality of health information. It is the Government's wish that the overall legislative program for the Session proceed efficiently and effectively, and that ample consideration be afforded items of due significance. In addition to those items already mentioned in this address, other important measures will include amendments to The Education Act and The Municipal Conflict of Interest Act. Three major bills which did not proceed to enactment last year will be reintroduced, namely a revised Business Corporations Act, The Municipal Boundaries Negotiations Act and The Dangerous Goods Transportation Act. A Toronto Islands Act will pass into law certain recommendations of the Swadron Report received earlier this year. Essential changes will be brought forward with regard to The Election Act and The Election Finances Reform Act".

2. *AROUND THE MINISTRIES*

Colleges and Universities

OSAP Funding Increased. Funding of the Ontario Student Assistance Program will increase by 16.4 per cent for 1981-82 to a total of $98.2 million, Colleges and Universities Minister Dr. Bette Stephenson announced recently. The amount is an increase of $13.8 million over the last year. Of the amount $4.2 million has been set aside to meet the increased tuition fees for those who qualify for student assistance. The Ontario Student Assistance Program is composed of four plans three of which are funded by the Ontario government. Canada Student Loans, the fourth component of the program, is financed by the federal government through the Secretary of State. The three Ontario plans include the Ontario Study Grant Plan, the Ontario Student Loan Plan and the Ontario Special Bursary Plan. The Ontario Student Loan Plan was introduced in 1975 to assist students whose needs were not being met fully by Canada Student Loans.

The province expects to issue about $25 million in Ontario Student Loans during 1981-82. Only $1 million in loans was issued during 1977-78. Dr. Stepheson said that increased interest charges of the Ontario Student Loan Plan plus the fact that the federal government has not increased the loan maximum under the Canada Student Loan will cost OSAP $6.2 million in 1981-82. The Canada Student Loans Act, although amended recently by the federal government limits assistance to approximately $1,800 per year to a student attending college or university for two terms (September to April). This maximum has not increased since 1974. The personal and living allowance for single students living away from home will increase from $72 to $77 per week under Ontario's grant plan. The loan criteria will allow for an increase in the allowance to $86 per week. The maximum allowance for books and equipment will be increased by 20 per cent for both the grant and loan plans.

The maximum grant for independent single students will be increased from $1,000 to $1,100 per term or semester. Most students attend college or university for two terms each year so this will mean that such students will be eligible for up to $2,200 in grants and increase of $200 over previous years. Under the grant plan independent single students are students who have worked for three years in the work force and are no longer expected to be receiving parental support for post-secondary education costs. Students will be expected to contribute more from summer savings. The minimum contribution from summer earnings will increase from $50 to $60 per week. Students who search for employment and are unable to locate a summer job or full employment during this period, can appeal this minimum. However, they will be required to document their employment search. The Ontario Student Assistance Program assists over 82,000 students annually. Applications are now available from colleges and universities in Ontario, from Ontario secondary schools and from the Ontario Ministry of Colleges and Universities, Student Awards Branch, Queen's Park, Toronto, Ontario M7A 2B4 at telephone number (416) 965-5241.

Housing

Harris Planning Area. Housing Minister Claude Bennett has defined the Harris Planning Area as a single independent planning area, comprised of the Township of Harris. Contact is Mrs. W. Gibson, Clerk, Township of Harris, P.O. Box 129, New Liskeard, Ontario, P0J 1P0.

Industry and Tourism

ODC. The Ontario Development Corporation has approved nine loans and guarantees totalling $933,000 for seven southern Ontario businesses. This assistance will contribute to capital expansions totalling $1.56 million and create an estimated 199 jobs within the next five years. The loans and guarantees are:

-- A $250,000 export support loan for Scriprint of Canada Limited, Scarborough, to help expand exports.

-- A $230,000 guarantee for Commutron Limited of Scarborough, a manufacturer of electronic equipment for the telecommunications industry, to provide working capital, finance plant renovations and buy additional production equipment.

-- A $50,000 incentive loan and a $70,000 guarantee for the EP-K-10 Partnership of Brampton to establish a mirrorizing and high-chrome surfacing operation.

-- A $100,000 guarantee for Future Fabricators Limited, also of Brampton, to provide working capital for production of road grader maintenance machines.

-- A $22,000 venture capital loan and a $106,000 guarantee for Sigma-Flash Limited of Mississauga to finance manufacture of a new line of portable distress lights.

-- A $35,000 incentive loan for Royal City Glassworks Ltd. of Guelph to establish a new operation of manufacturing stained glass for professional and hobby use.

-- A $70,000 tourist term loan for Wiarton Marina Ltd. of Wiarton to expand and refurbish the marina's facilities.

EODC. Two eastern Ontario tourist resorts will receive provincial loans totalling $103,000 through the Eastern Ontario Development Corporation, which offers assistance for the establishment of new tourist facilities and for the upgrading or expansion of existing resorts.

-- Bass Lake Lodge, Lombardy, gets a $53,000 term loan to finance construction of four winterized efficiency units. The expansion will let the lodge operate year-round.

-- Campinn Inc. of Victoria County will receive a $50,000 term loan to upgrade its facilities and expand its Duck Lake campground.

OTAP. Industry and Tourism Minister Larry Grossman recently announced a $70,000 grant to Lincoln Fabrics Limited of St. Catharines. The grant, under the government's Ontario Textile Assistance Program, will let the company buy six new looms and ancillary equipment to complete a modernization program started several years ago. Lincoln makes synthetic fabrics used in protective clothing, sporting goods, draperies and filtration systems. OTAP grants come from the Employment Development Fund through the Ontario Development Corporation.

Rideau Canal Anniversary. Plans for the 150th anniversary celebration of the opening of the Rideau Canal got a boost on 23 April 1981 with the announcement of a $71,000 grant from the federal and Ontario governments. More than 300 community organizations plan to sponsor activities during 1982, ranging from a national boating competition to old-fashioned home-style dinners in the area's historic homes. The $71,000 grant, funded equally by the two governments, was awarded under the tourism portion of the Canada-Ontario Eastern Ontario Subsidiary Agreement, and was given to the "Rideau 150 Central Committee" to organize, coordinate and promote the anniversary celebrations.

Intergovernmental Affairs

Shoreline Property Assistance Program. In a recent letter to all municipalities Intergovernmental Affairs Minister Thomas Wells wrote:

"In my letter of 17 December 1980 I indicated that we would be reviewing the terms and conditions of loans under the Shoreline Property Assistance Program. The interest rate applicable to these loans has not changed since the introduction of the program in 1973, although the rate which the Province must pay to provide the funds for the loans has risen dramatically. In order to bring the rate more closely into line with the province's cost of borrowing, the interest on shoreline property assistance loans is being increased to 11 3/4%. This is two percentage points below the Province's borrowing cost, a differential which will continue the subsidy nature of the program. The rate will be reviewed annually in the future.

"To reduce the total interest cost for participants in the program and to conform with other provincial loan programs, the term of these loans is being reduced from 20 years to 10. Finally, to ensure that the funds available for these loans can be distributed as widely as possible, the maximum loan is being reduced to the lesser of 75% of the total cost of a project or $500 per metre of shoreline for protective works of $20,000 for building repairs. The previous maximum was 90% of the total cost.

"These changes will apply to all debentures dated on or after the first of May, 1981. In the meantime, please do not hesitate to contact staff of the Subsidies Branch of this Ministry at (416) 965-3500 should you require any clarification".

Natural Resources

Issues in the '80s. An Ontario Provincial Parks Conference focusing on planning and management issues facing the province's parks in the 1980s, will be held 11-14 May at the University of Waterloo, former Natural Resources Minister James Auld, announced on 9 April 1981. The conference, "Issues In The '80s", will deal with subjects such as resource protection, changing public attitudes toward parks, wilderness, parks and tourism, outdoor education, park legislation, park planning and management. Speakers will include Dr. Gerald Killan, University of Western Ontario; Ron Reid, Federation of Ontario Naturalists; Monte Hummel, World Wildlife Fund; Dr. G. Nelson and Dr. G. Priddle, University of Waterloo; Bob Davidson, Tom Beechey, and John Sloan, Ministry of Natural Resources; and Dr. John Marsh, Trent University.

The conference is sponsored by the Ontario Provincial Parks Council and the University of Waterloo, Faculty of Environmental Studies. Registration fee is $50. Students may register for $20. As part of the conference, an Open House and Public Meeting will be held by the Provincial Parks Council on Tuesday, 12 May at 7:30 p.m., in the Arts Lecture Hall, University of Waterloo. "Any individual or group wishing to discuss issues related to Ontario Provincial Parks is invited to attend this public meeting on 12 May. Discussions on wilderness, tourism, accessibility by the handicapped, resource management, quality of service, hospitality, natural areas protection, development standards, private sector business opportunities, interpretation or any other matter of concern to the public are welcomed," Mr. Auld said.

Anyone wishing to speak at the 12 May public meeting may contact the Parks Council Chairman for an appointment time if preferred. Ministry staff will answer questions and assist the public in planning visits to provincial parks. Featured will be displays, publications, and audio-visual presentations about Ontario's parks.

Appointment. Fred Gray, a Toronto lawyer, has been appointed the next Chairman of the Provincial Parks Council effective 1 June, succeeding Dr. George Priddle.

Wildlife Information Kits. A wildlife educational kit was distributed to Ontario's public and secondary schools during National Wildlife, 6-12 April. "The Role of Wildlife" is featured in the illustrated study guide and color poster contained in the kit. Intended for teaching purposes, the material will enable students to gain a better understanding of the role of all living things in maintaining the natural order of our world. The kit was compiled and produced by the Canadian Wildlife Federation with the help of national and provincial wildlife agencies and non-government organizations.

"My ministry is again pleased to support the Canadian Wildlife Federation in focusing attention on National Wildlife Week," Mr. Auld said. "The material that is being sent out to Ontario schools will, we hope, make students more aware of the value of wildlife to human society". The study material emphasizes the way in which all living things are bound together in a web of interdependence.

National Wildlife Week was established in 1947 by unanimous vote of the Canadian Parliament. It commemorates the birthdate of the late Jack Miner, whose pioneering work on migratory birds is well remembered. The sanctuary which bears his name carries on his work with wildlife. It is located at Kingsville, southeast of Windsor. The observance has since expanded to cover all aspects of wildlife appreciation and conservation in Canada and coincides with the annual return of many species of birds from their wintering grounds.

Transportation and Communications

New Regulation for Physically Disabled Passengers. Transportation and Communications Minister James Snow said a new regulation under The Highway Traffic Act will introduce practical safety standards for the operation of vehicles used in the transportation of physically disabled passengers. It will come into force on 1 September 1981. Vehicles which have been operating prior to that date will be eligible for exemption from a few of the requirements upon application to the ministry. "The purpose is to provide safety standards for the vehicles and specialized equipment used to transport physically disabled persons unable to use regular transit facilities," Mr. Snow said.

"To enhance safety in these vehicles, requirements have been set for ramps and power lifts, emergency exits, wheelchair securement devices, occupant restraint assemblies, extra lights, fire equipment, first aid kits, etc. As well, the ministry's semi-annual safety inspection program will be expanded to include these vehicles," the minister added. While the regulation affects service groups, institutions and commercial and municipal operations which provide transportation for disabled people, it doesn't affect individuals transporting family members or friends, or providing incidental service to a disabled person.

1980 Accident Statistics. Ontario-wide traffic fatalities totalled 1,508 through 1980 as against 1,560 in 1979 -- the third lowest since 1964 -- the minister said recently. "Although the decrease of 3.3 per cent against '79 is encouraging, I believe we can do better, because even one fatality is too many". Low fatality years during the last 16 were '77 with 1,420 and '78 with 1,450. For the past year, motor vehicle/passenger fatalities dropped 3.6 per cent with 1,095 killed compared to 1,136 in 1979. However, motorcycle driver deaths increased 8 per cent from 75 drivers in 1979 to 81 in 1980. Passenger deaths rose from 10 to 18.

Pedestrian fatalities decreased by 2.6 per cent from 273 in 1979 to 266. And bicyclist deaths declined 29.2 per cent from 48 to 34. The total number of injuries was up marginally from 101,321 in 1979 to 101,367 in 1980. Driver injuries were almost static -- 50,618 in 1980 compared to 50,653; passenger statistics showed a one per cent decline -- 36,332 to 35,982. Pedestrians injuries crept up, 6,548 in 1980 from 6,436; bicycle injuries rose from 3,198 to 3,397. And motorcycle driver injuries were up fractionally from 3,667 to 3,696; motorcycle passenger injuries, however, climbed 8.7 per cent, 710 to 772. Moped driver and passenger injuries decreased from 84 to 75 and seven to five, respectively.

"Hopefully, with the new highway safety program I'm initiating this year, and announced at the Ontario Good Roads convention in February, we can further reduce this tragic loss of life and suffering resulting from accidents on Ontario roads," Mr. Snow said.

3. *NOTES FROM THE PROVINCES*

Manitoba. Confidence that Manitoba is "on the threshold of a time of real opportunity for sustained and steady economic growth," is expressed by Finance Minister Brian Ransom in his budget address to the Legislature on 15 April 1981. After a year in which the province withstood severe drought, and despite continuing inflation and other national and international influences over which the province has little or no control, Mr. Ransom said: "We are now in a position where we can look forward to somewhat more rapid economic growth in the next few years".

The minister re-affirmed the government's commitment to the view that the competitive market system should be the fundamental mechanism for economic decision-making and that the private sector should be the primary engine of economic growth. "Our aim," the minister said, "is to ensure that we have the right kind of policy environment to encourage as much productive private development as possible. That requires competitive tax policies and stable and cooperative economic policies -- not sudden shifts of policy, threats of take-over and pointless confrontation and uncertainty. We believe in an economic policy of moderation and common sense -- with the private and public sector working together -- toward realistic goals which recognize the economic strength of the Manitoba economy".

Saskatchewan. The 1980 annual report of the Municipal Financing Corporation of Saskatchewan shows the corporation participated in financing 58 projects by purchasing $17 million in municipal debentures. Total assets in 1980 were $69.7 million compared with $52.6 million in 1979. Ed Tchorzeauski,the minister responsible for the corporation, said the high interest rates during 1980 were a major concern to the corporation which attempted to ease their efforts on municipalities by maintaining acceptable rate levels. This strategy created a short-term situation when the corporation had to borrow temporary funds at interest rates greater than the rate requested for municipal debentures. The Municipal Financing Corporation was established to assist in making capital funds available for financing essential improvements such as schools and hospitals in cities, towns and villages in Saskatchewan.

4. *VIEWPOINT*

The Business Community in Government. From an article in the Metropolitan Toronto Business Journal:

"Business people must become more active politically if the free enterprise system is to survive, in the view of Imperial Optical Co. Ltd. president Peter Hermant. Hermant, who is also a member of the council of the Metro Toronto Board of Trade, was addressing about 30 members of the Board of Trade attending the October Executive Forum session. The business community knows little of the government process, he said, because business people have been reluctant to run for office. Hermant noted that government is now the largest single employer, spender, and consumer in Canada.

"The aim of the business person involved in politics should not be to seek more government involvement in the business process -- but to seek a reduction in the level of bureaucracy which blankets all business activity. Government should be a guide for business -- not a partner," he said. Hermant also said the business community must be more willing to voice its views through the news media. He suggested that many people are reluctant to express their views because they feel their comments will be followed by editorial comment -- which will remain in the public mind long after the business view is forgotten.

Hermant admitted there are problems in persuading business people to give up their careers to seek a short-term political life: they may have to accept less money in public office; their business may suffer; they may forfeit their chance for later promotion. But, he emphasized, if the system itself is to survive business people must be involved in bringing a new view to government. "The price of free enterprise may well be the involvement in government of all those who believe in it," Hermant said .

5. *DID YOU KNOW?*

Energy Conservation in Planning. The Canadian Institute of Planners is a national association of 2,500 practising and academic professional planners and university students engaged, or preparing themselves to practise professionally in all aspects or urban, rural, regional, environmental, economic, resource and social planning. As part of the natural progression of the planning profession, the Institute formed a Task Force on Energy to study the current issue of energy conservation. The Task Force report includes recommendations to the Institute and its affiliates; to the federal government; to the provincial governments and to the municipalities. The following is some of the recommendations to municipalities:

1. Municipalities should encourage the senior governments to publish more and clearer information, data, case studies, catalogues of techniques and conduct workshops with municipal involvement on energy issues, so that municipal politicians, their staff and citizens can better understand the issues and the techniques of conserving energy and how they can help to implement national and energy policies.

2. Municipalities should encourage the senior governments to produce demonstration projects and incentive programs, use alternative fuel sources for energy and supply implementation funding; to create legislation where it is lacking in order to implement energy conservation methods; to develop tax breaks for the use of made-in-Canada energy conservation materials and products; and to help municipalities inform citizens where staff help is lacking.

3. District and regional municipalities and counties should organize energy conservation advisory committees with the help of their planning staffs in order to co-ordinate area wide energy conservation techniques, disseminate information, projects and generally promote and implement energy conservation in planning.

4. Municipalities should prepare energy conservation policy statements for inclusion in official or master plan documents and, where research staff is not available, should request provincial help.

5. Municipalities should review, amend and, if necessary, create zoning by-laws, development control by-laws, property standards by-laws, subdivision, street and lot orientation regulations, solar access regulations, woodlot policies, urban tree management programs and low maintenance landscaping standards, waste management techniques, traffic bylaws and regulations, street lighting regulations, retrofit programs, rehabilitation and redevelopment programs, home renewal regulations, building permit regulations and occupancy permit regulations in order to implement as flexibly as possible all known energy conservation techniques. These bylaws and regulations should be constantly monitored and deregulated where necessary in order to initiate change as new and proven energy conservation planning techniques become available. The Institute offers to assist in preparing such models which are conservation sensitive.

6. Municipalities should encourage and initiate increased use of transit, van and car pooling, pedestrian and bicycle ways, street layouts (to encourage the use of solar techniques) and parking regulations both in the public and private sector in order to conserve energy.

7. Municipalities should be permitted to co-ordinate all government programs, such as insulation programs, retrofit programs and energy audit programs involving residential buildings in order to facilitate energy conservation as efficiently as possible.

8. Municipalities should incorporate energy conservation techniques in all municipal buildings and vehicles, revamp street lighting and develop energy wherever possible from solid waste.

9. Municipalities should encourage other public agencies such as school boards to utilize energy conservation techniques, and utility companies to revise their rate structures and off-peak rates in order to encourage conservation.

10. Municipalities with senior government help should investigate the use, where feasible, of other energy alternatives such as wind power, solar energy, tidal power, district heating and the use of biomass and other local resources.

11. Incentives should be provided to overcome the cost of connecting natural gas to small municipalities, including greater co-ordination of distribution facilities planning to ensure the suppliers' access to an adequate market.

12. Municipalities should encourage and promote, and where applicable, mandate the joint use of public facilities such as schools, recreation and other community facilities so that the use of energy is maximized.

6. *FROM THE BOOKSHELF*

Records-Retention bylaw. Records serve the municipality as the "official memory" of its past actions. Consequently, municipalities are often reluctant to throw away records for fear that they may be needed in the future. These records, as they accumulate, take up increasingly more space over time, but the municipality, although they want to do something about this problem, has difficulty in knowing what to keep, for how long and when to destroy those records no longer of value.

Bulletin #46 describes a way to prepare a records-retention bylaw, permitting the municipality to keep records for certain specified periods of time, after which they can be destroyed. Included in the bulletin is a fairly comprehensive list of municipal records with suggested retention periods for each that can act as a guide for the municipality as it prepares or updates its own records-retention bylaw.

Additional copies of Bulletin #46 are available from the Government Bookstore or Publications Centre. Price $1.00.

7. *ASSOCIATION NEWS*

Zone-6 A.M.C.T.O. The spring meeting of Zone-6, Association of Municipal Clerks and Treasurers was held in Athens on 15 April 1981 with 70-75 delegates in attendance. It was decided to move the spring meeting to the second Wednesday in May due to the workload on municipal treasurers during April. The fall meeting will be held on the third Wednesday in October (21 October 1981). Doug Armstrong, administrator for the County of Peterborough spoke on the subject of

Independent Arbitration for Municipal Officials and said the AMCTO will be reviewing the area of wrongful dismissal during the coming year. As this issue is more complex than at first thought, he suggested a high priority be given to a Code of Ethics. He said that the association should not be responsible for deciding in cases of wrongful dismissal and suggested an Arbitration Panel be established as in British Columbia with membership from the province, and professional and municipal associations.

Gary Roseblade, (Markham) outlined the basic criteria for certification as a "Certified Municipal Officer" and noted that it had been approved by the AMCTO Board of Directors and was being circulated to the zones for comment. The afternoon session was split for clerks and treasurers. The treasurers discussed the proposed changes to the ministry's Financial Information Return for 1981. The clerks discussed the subject of municipal law.

MMA. A regular meeting of the Manitoulin Municipal Association was held in West Bay on 2 April 1981. Considerable discussion took place regarding amendments to the association's constitution and the revised constitution, as amended, was approved. Some discussion took place as to MMA becoming an incorporated body and the executive is to obtain information for the next meeting. John Fleming, Chairman of the Sudbury-Manitoulin Social Services Council, made a presentation about the SMSSC. Discussions also took place regarding nuclear energy and nuclear waste disposal.

ACRO. The Association of Counties and Regions of Ontario held a successful one-day seminar on Group Homes at the Constellation Hotel, Toronto, on 13 April 1981. The keynote speaker was the Honourable Margaret Birch, Provincial Secretary for Social Development. Mrs. Birch reviewed the provincial policy on group homes over the years, leading to the current policy of encouraging municipalities to allow group homes. She stated that the province did not want to pass mandatory legislation, but rather to preserve municipal autonomy by requiring that all group homes be in compliance with local bylaws. Currently, there are 20 municipalities with bylaws allowing all types of group homes in all areas and another 40 municipalities were discussing it.

Following the keynote address, a panel of provincial representatives presented the "Provincial Policy on Group Homes", followed by a panel of municipal representatives giving the "Municipal Policies on Group Homes" and a general discussion period.

8. *PEOPLE AND PLACES*

The name of the reeve of the Township of The Archipelago is John Cox. (93/28).

Allyn Armstrong has been appointed road superintendent of Beckwith township effective 13 April 1981 to replace George Bernicky who resigned. Mr. Armstrong's mailing address is R.R. #2, Carleton Place, Ontario K7C 3P2. (51/8).

Mrs. Margaret R. Bates has been appointed clerk-treasurer for the Township of Wolford. Mrs. Bates' address is Box 1, R.R. #3, Jasper, Ontario, K0G 1G0 (613) 283-8683. (52/26).

The Town of Dryden has a good approach to orienting new members of council. Each department head is required to prepare a "white paper" on his department's responsibilities, operations over the past two years, and his thoughts and recommendations on where his energies should be channeled in the coming two years. Each councillor is given a policy manual, reflecting present town policies.

The mild winter has resulted in a $50,000 saving in the Borough of Etobicoke's 1981 budget for snow clearing.

The administrative staffs of the Town of Grimsby have recently completed their long awaited move to their new Municipal Administration Building. The new building, which is an architectural gem, was designed with energy conservation in mind. It is located at 160 Livingston Avenue and the phone number is (416) 945-9634. Salter A. Hayden has been appointed deputy clerk. He was previously assistant to the clerk in the City of Oshawa. Robert Nesbitt has been appointed assistan to the director of public works replacing Peter Theriault,who has resigned to accept employment with the Region of Niagara. Mr. Nesbitt comes to Grimsby from the City of Thorold engineering department.

A plan to power six police cruisers with liquid propane could save Halton Regional police at least $1,200 a month during the next year. In addition to fuel cost savings, the use of propane fuel is expected to lengthen a car's engine life and reduce maintenance costs.

The City of Kingston Police Commission will relinquish its role as the licensing authority which regulates a number of businesses in the city, including the taxi industry, carters, second-hand stores and salvage yards. Commissioner Judge Alan Campbell said: "It's not the commission ducking a job. It's the commission saying that the job belongs somewhere else -- with elected officials".

Kingston's 156 municipal outside workers have voted to accept a contract that will provide an across-the-board wage increase amounting to $2 an hour by the end of the two-year agreement. The basic labour's rate under the old contract was $7.26 and this will be increased by $2.00 in four staged increases.

Kitchener city council has approved a salary increase which will provide the mayor with a 12 per cent increase to $30,000 and aldermen will now receive $9,552.

A trend to two-year wage settlements for municipal employees has been continued as Kitchener council ratified agreements through 1982 with two unions representing 416 city workers. The wage and benefit increases amount to roughly 10.5 per cent in 1981 and 10.3 per cent in 1982 for 170 inside workers. About 246 outside workers have approved a settlement calling for an increase in total compensation of about 10.5 per cent in both years.

Lincoln Alderman Ray Konkle has been appointed to Region of Niagara council to fill the seat left vacant by the death of Regional Councillor Delby Bucknall. A by-election to fill the vacant aldermanic seat will be held 11 May.

Village of Lakefield council has adopted a bylaw which gives village store owners five years to remove overhead hanging signs. The new law, enacted to complete the zoning bylaw, requires all signs on the main street to be flush against buildings.

Alderman Maurice Lamoureux has been selected by Sudbury city council to fill the office of Mayor for the balance of the term due to the recent election of Mayor Jim Gordon to the provincial legislature (19/2). Mayor Lamoureux was chosen deputy mayor by council in 1978 and stepped up to be acting mayor when Mr. Gordon began campaigning.

Lanark county will hold Lanark Day at Ontario Place on 30 July as the county tries a new form of tourist promotion. Each town and township will be represented and between 125 and 130 performers, all from Lanark, will donate their services.

D. H. Landells is the engineer for the City of Welland. (13/6).

Regional Councillor Loyola "Lola" Lemelin, representing the City of Welland on Niagara Regional Council is in his 23 consecutive year of municipal service. He was a member of Welland city council from 1959 to 1969, and since 1970 has been one of two regional councillors elected for the City of Welland.

Reeve Albert Liebner, of the Village of Rodney, died suddenly on 3 February 1981. Reeve Liebner began in village politics in 1950 as a member of council and was elected reeve in 1955 and again in 1971. (33/8).

The Town of Lindsay, incorporated in 1857, will celebrate its 125th anniversary next year.

Little Current council has agreed to increase council honorariums by 15 per cent over the next two years. The mayor will receive $2,070 annually plus a meeting allowance for $35 a meeting up to a maximum of two a month, while councillors will receive $690 yearly and $35 a meeting.

A rate increase that will add $1.18 to the average London resident's water bill beginning 1 July was approved recently by the public utilities commission. The increase, amounting to 9.8 per cent, is designed to cover 1981 spending, including an expected increase in bulk water costs, and capital costs for the first half of 1982.

Slips that Pass in the Type. Background 81/7 (page 11) dated 16 February shows the new city clerk for the City of London as Carl McMorgan. This should read Carl McNorgan.

Quote of the Week. While discussing the battle of legal experts in the arbitration dispute between the Town of Newmarket and its firefighters, Mayor Ray Twinney said:

"I thought we'd appoint two local people and a judge in the middle, but I guess that's not what we're dealing with... It's whoever becomes the best lobbyer. I guess there's no such thing as arbitration".

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Minister

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1. *AT QUEEN'S PARK*

The Constitution. Excerpts from a statement by Premier William Davis on 9 April 1981:

"As has been indicated, the Province of Ontario has decided to intervene before the Supreme Court of Canada in support of the decision of the Manitoba Court of Appeal. This intervention is consistent with our view that the Parliament of Canada has the competence and right to make constitutional change on behalf of the citizens of Canada, without the unanimous agreement of the provinces. While a political resolution of this issue would have been preferable, under present circumstances, a decision of our highest court is of crucial importance.

The Honourable R. Roy McMurtry, Q.C., Attorney General will represent the province before the Supreme Court of Canada.

"While it is clear that the legality of the proposed federal package will now be determined by the Supreme Court of Canada, the political challenge facing the country remains. There is no doubt that the long, acrimonious and frustrating debate in Parliament has embittered many on both sides. For our part, Ontario remains firm in its conviction that the resolution before the Parliament of Canada is basically a good resolution, already reflective of many compromises. While we may have some concerns related to some possible legal interpretations, we do not feel that they warrant either rejection or prolonged delay in regard to the passage of the resolution.

"We concede that that resolution is by no means perfect. Neither is it complete. I have already said as, for example, in Vancouver last year, that we must be prepared to pursue further improvement, sensitive to regional and other perspectives, as a first order of priority when constitutional talks resume upon the return of the constitution to Canada. One of the merits of the proposed package is that it guarantees future federal-provincial discussions on constitutional matters, which will be a necessary prelude to further action. In fact, if the same alleged consensus among the eight provinces on an amending formula exists then, as it supposedly exists now, they will be able to pursue that change at that time. Ontario would be open-minded in any subsequent negotiations. Nevertheless, the resolution, as it currently stands, represents a vital affirmation of our nationhood, our belief in the monarchy, our belief in democratic and human rights, our vision of Canada".

Appointment. The Premier has announced the following appointments:

-- Mrs. Cecily Peters of Toronto as a member of the Governing Council of the University of Toronto.

-- Charles M. Carmichaell of London and William T. Townshend of Waterloo as members of the Ontario Council on University Affairs.

-- Peter A. Gifford, Q.C., of Guelph as chairman of the Private Vocational School Review Board.

-- Albert Hearn of Scarborough, Leonard N. Savoie of Sault Ste. Marie, and J.A. Gordon Bell of Toronto as members of the Board of Directors of Ontario Hydro.

2. *AROUND THE MINISTRIES*

Agriculture and Food

Shrimp Production Research Project. Agriculture and Food Minister Lorne Henderson has announced that a research program will be undertaken on fresh-water shrimp production. The initial project will be conducted on a small scale at the University of Guelph and moved to the Aquaculture Research and Demonstration Centre at the Bruce Agripark when these facilities are ready. Mr. Henderson said: "Research on shrimp production has made great strides in several countries including Israel and the United States where water temperatures are warmer. However, Ontario has an excellent opportunity to develop this industry using the heated water produced at electrical generating stations". In 1979 Ontario imported $36 million worth of shrimp; imports into Canada as a whole for that year were $100 million. At present, there is no shrimp production in Canada and only a small harvest of marine shrimp from the east and west coasts.

Appointment. The minister has announced the appointment of Bruno Massie, Alexandria, to the Farm Products Appeal Tribunal. Mr. Massie is a former mayor of Alexandria.

Hostex '81. For the fifth consecutive year, the ministry's market development branch coordinated an exhibit at Hostex '81. The show was held in the Coliseum, Canadian National Exhibition, Toronto from 26-29 April 1981. Hostex is the largest trade show in Canada. The theme of the exhibit featured "Ontario Salads, Always in Season" with over 23,000 trade people in attendance, Hostex provided an ideal opportunity to show the wide variety of fine Ontario products. The hotel, restaurant and institutional food service continues to grow and sales are expected to reach $13.5 billion in 1981. Through this show, Ontario has the opportunity to increase its share of products in this expanding market.

Consumer and Commercial Relations

Building Code Amendments. Amendments to the Ontario Building Code regulations designed to improve access to buildings for people with physical disabilities took effect on 25 April 1981. The changes apply to new construction only. The amendments were developed in consultation with the Ontario Advisory Council on the Physically Handicapped, the Ontario Association of Architects, the Ontario Association of Fire Chiefs, the building construction industry, building officials, the Ontario Ministries of Housing, Health, Community and Social Services, Labour and the Solicitor General.

The changes have both clarified and considerably extended the list of buildings which must be designed and constructed with physically disabled people in mind. For example, auditoriums, churches and other places of worship, lecture halls, restaurants, banks, public park service buildings, department stores and parking garages will have to make their public areas accessible to people who use wheelchairs. Another change in the Code will require that builders take into account wheelchair access when planning washroom facilities in office buildings. The requirement also makes it mandatory that new buildings have these washroom facilities available on each floor. Other changes in the Code recognize the participation of the physically disabled in recreation and sports events and require easy access to locker rooms and showers.

Ontario's Building Code has been in effect since 1975 and has included building requirements for the physically disabled from the outset. These amendments resulted from the continuous review of the Code. Another branch of the Ministry of Consumer and Commercial Relations has played an important part in developing standards for the physically disabled. The Elevating Devices Branch has been instrumental in putting together a Canadian Standards Association (CSA) standard, again in consultation with the community, for platform lifts. The lifts are designed to provide vertical transportation for wheelchairs, where applicable, and at reasonable cost.

The CSA standard will allow installation of relatively low-cost lifting devices in buildings where no elevators are provided or where short flights of stairs would ordinarily prohibit wheelchair access. The CSA standard was finalized in April and will cover short-rise lifts for wheelchairs travelling vertically and stairchair or wheelchair platform lifts travelling on an angle up one or several consecutive flights of stairs.

Environment

Guide for Anglers. Tests of more than 62,000 fish from 1,036 Ontario lakes and rivers show that sport fish from most popular angling waters are free from contamination, Environment Minister Keith Norton announced recently. "Fish from over 1500 new lakes and rivers were analyzed during the past year as part of Ontario's continuing long-term program. Results show that most species and sizes may be eaten safely," the minister said. "It's a substantially improved picture from the findings published in 1977 when results were released for 167 lakes and rivers. Early testing concentrated on waters near known or suspected sources of industrial pollution and large population centres".

Three bilingual booklets containing information on fish from waters in Northern Ontario, Southern Ontario, and the Great Lakes were released 23 April to provide anglers with species-by-species and lake-by-lake fish consumption guidelines. The booklets are available from any office of the Ministries of Environment, Natural Resources, or Northern Affairs, and from LCBO and Brewers' Retail outlets in vacation areas, without charge. The new publications assess possible contaminants such as mercury, mirex, polychlorinated biphenyls (PCBs), and DDT and provide the public with recommended levels of consumption for fish tested.

Summarizing the results of 1,036 lakes, rivers and areas of the Great Lakes tested to date.

-- In 92.9 per cent (or 962) of the waterbodies tested, some or all sizes and species of fish were found to be suitable for unrestricted consumption. (i.e. 21 meals per week).

-- In 6.9 per cent (or 72) of the waterbodies tested, the guidelines recommended restricted consumption of all species and sizes tested.

-- In only 0.2 per cent (or 2) of the waterbodies tested do the guidelines recommend no consumption of the fish tested. (These two locations are on the Wabigoon River below Dryden and in Clay Lake on the Wabigoon River).

Health

OMA Agreement. Excerpts from a statement to the Legislature by Health Minister Dennis Timbrell on 27 April 1981:

"Later this week I will sign an agreement with the president of the Ontario Medical Association covering OHIP benefits payable for physicians' services for the coming year. It is based on the recommendation of Professor Paul Weiler who, as chairman of the Joint Committee on Physicians' Compensation for Professional Services, produced a fact finders report which I will table at the appropriate time in today's proceedings. The agreement provides for an overall adjustments of 14.75 per cent in the OHIP Schedule of Benefits. The detailed adjustments of the individual items will be made by the Ontario Medical Association subject to the approval of the Lieutenant Governor in Council".

Housing

Planning Areas. Housing Minister Claude Bennett has redefined the North Lanark Planning Area to exclude the Township of Lavant, Dalhousie and North Sherbrooke. The North Lanark Planning Area will continue to be composed of the Village of Lanark and the Townships of Beckwith, Darling, Lanark, Pakenham and Ramsay. Contact is Don Buchan, Secretary-Treasurer, North Lanark Planning Board, R.R. #3, Almonte, Ontario, K0A 1A0. In addition, the Minister has defined the Township of Lavant, Dalhousie and North Sherbrooke as a single independent planning area. Contact is Mrs. Mary Kirklam, Deputy-clerk, Township of Lavant, Dalhousie and North Sherbrooke, McDonald's Corners, Ontario, K0G 1M0.

-- The minister has also redefined the North Lanark Planning Area to exclude the Town of Almonte. In addition, the minister has redefined the Town of Almonte as a single independent planning areas. Contact is Mr. J. D. Houston, Secretary, Almonte Planning Board, 14 Bridge Street, Almonte, Ontario, K0A 1A0.

Industry and Tourism

Branch Plant Operations. Industry and Tourism Minister Larry Grossman has released a task force report suggesting that traditional branch-plant operations may be doomed in Canada. The report, commissioned by the ministry, was prepared by the Advisory Committee on Global Product Mandating, comprised of eight senior executives of foreign-owned subsidiaries operating in Ontario. "The report shows clearly that, if foreign subsidiaries are to remain competitive and if Canada is to increase its benefits from such operations, the multinationals will probably have to adopt some form of specialized mission," the minister said. "That would mean manufacturing a few products for world wide sale rather than a wide range of products primarily for the domestic market. This strategy would permit those companies to achieve the economics of scale they need, which would translate into increased export earnings for Canada and higher-paying and higher-quality jobs for Canadians".

One variant of the specialized strategy is called global product mandating. Under a global mandate a subsidiary is given responsibility for developing marketing and exporting a specific range of products for the international market on behalf of the parent company. The report makes clear, however, that product mandating is not a blueprint strategy. The type of mandate or mission a company adopts will depend on such things as the nature of the product, the existing capability of the subsidiary and the ability of the subsidiary to compete for and maintain such a mission. The report emphasizes that specialized missions have to be earned and are not rewarded. It also notes the importance of a healthy investment climate in this area.

In response to recommendations in the report, Mr. Grossman has agreed to the establishment of two joint government-industry committees to be in operation by July. One will be a working committee on global product mandating. It will identify ways in which governments can encourage more multinationals to adopt specialized mission strategies in their Canadian operations. The ministry will participate through its trade policy branch and the office of procurement policy. The second group, called the sourcing committee, will develop and carry out practical measures to increase the range and number of purchases by multinationals from other Canadian businesses.

BILD. The Board of Industrial Leadership and Development (BILD) has approved an additional $2 million for provincial tourism marketing efforts in 1981/82. The extra $2 million -- boosting tourism marketing spending this year to $11.6 million -- will allow for a major new effort aimed at attracting United States visitors to the province.

Intergovernmental Affairs

The Constitution. Excerpts from an address by Intergovernmental Affairs Minister Thomas Wells to the Royal Commonwealth Society, London, England, 14 April 1981:

"The choice now facing Canadians is the continuation of a lengthy intergovernmental deadlock, or a limited, once only initiative by the Parliament of Canada to break it, and thereby get the process of achieving constitutional change under way. The federal government chose the latter course, and in October of last year introduced its resolution on the constitution in Parliament. That resolution has been subject to over three months of highly publicized hearings by a joint committee of the Senate and House of Commons. In response to the hundreds of representations from groups and individuals across Canada, the resolution has been exhaustively examined and extensively adjusted to reflect the concerns that were raised. Thus, it has had every opportunity for full debate by Canadians.

"In Ontario's view, the resolution, as it currently stands, represents a vital affirmation of our nationhood, our belief in the monarchy, our belief in democratic and human rights, our belief in a parliamentary government, economic equalization and our vision of Canada. It is in every sense of the democratic process a constitutional document made in Canada by Canadians. Yet the resolution remains the subject of considerable controversy. Eight provinces, each for its own reasons, object to a number of the major substantial provisions and to the method of proceeding adopted by the federal government. Ontario is joined only by New Brunswick in supporting the federal resolutions.

"The eight provinces which are opposed are reported to have reached agreement on an alternative amending formula. While we are satisfied that the formula currently in the resolution represents a reasonable balance among the interests of the various provinces, we have always stated our willingness to consider any other workable option that could garner intergovernmental support. Ontario, therefore, looks forward to the opportunity to examine any alternative developed by our eight sister provinces. Moreover, if it proves to be an acceptable formula, we would be willing to see it substituted for the one now in the resolution, but only on the condition that it gets agreement from all provinces and the federal government, and that the rest of the provinces would be willing to accept the other key aspects of the resolution and most importantly, the Charter of Rights.

"We were also pleased and encouraged by last week's agreement in the Canadian Parliament to bring the lengthy debate on the resolution to a quick conclusion soon after the Supreme Court of Canada rules on the legality of the federal constitutional initiatives. The court will hear the case on 28 April and the Province of Ontario has decided to intervene before the court in support of the decision of the Manitoba Court of Appeal. This intervention is consistent with our view that the Parliament of Canada has the competence and the right to make constitutional change on behalf of the citizens of Canada, without the unanimous agreement of the provinces.

"Thus, it is our hope that before the resolution arrives in the United Kingdom for presentation to the U. K. Parliament, the legal doubts will have been erased and it will have won increased intergovernmental support".

Natural Resources

The Minister and Mining. Excerpts from an address by Natural Resources Minister Alan Pope to the Ontario Mining Association, Toronto, 27 April 1981:

"I believe it is a fundamental responsibility of government to build strong and shared economic expansion across every region and every resource sector in Ontario. Obviously, I see the mining industry as an extremely important element in the potential for economic expansion. The resulting benefits will not only boost mining communities but also all Ontario. Some of the people are so removed from the mining frontier that they have forgotten how much everyday life depends on the products of Ontario mines. One of the important signals I would like to leave you with is that I am available and anxious to meet with anyone working in the mining industry at any time and in any forum. Our doors will always be open. Also I will be emphasizing the role of mining by having specialized staff in the minister's office. Mining will be one of my priorities.

"One of the roles I will take, as Minister of Natural Resources, is to be an advocate in Cabinet, as well as to the public in general, of the industry and the people working in it. The stronger the mining industry and the better off the people, the stronger and better off will be the whole province. I will stress even closer liaison with other Ontario ministries, which affect mining operations. One example will be with the Ministry of Labour on all matters related to the health and safety of the thousands of people working in the mines.

"I will continue the work of my predecessors towards reform of The Mining Act. As you know, there have been many meetings of various committees and task forces during recent years on this project. I feel it is high time we speeded up the process, difficult and detailed as it is, and that new approaches be tried to bring the revision to a satisfactory conclusion. Of course, we are counting on the close cooperation of representatives of the industry in this activity".

Social Development

Family Unity Month. For the sixth consecutive year, the provincial government has proclaimed May as Family Unity Month in Ontario. And once again, Queen's Park is urging all families in the province to set aside time during May to do meaningful things together... to "show them how much you care". In acknowleding the special role which the family plays in strengthening Ontario society, Provincial Secretary for Social Development Margaret Birch, also paid tribute to its rich diversity. "Our society is comprised of families from many cultures around the world. By looking closely at how families from different cultural backgrounds work to achieve and sustain healthy family relationships, we can all learn more about family unity".

This year, Family Unity Month coincides with International Year of Disabled Persons, and IYDP also has a special meaning for many families, according to Mrs. Birch. "Approximately 800,000 people in Ontario -- or 10 per cent of our population -- have some form of mental or physical disability which makes day-to-day activities difficult to perform. The world-wide goal of disabled persons during IYDP is summed up in the United Nations theme -- 'Full Participation and Equality'. In other words, the goal of disabled people is to be fully contributing members of society,"Mrs. Birch said. "During Family

Unity Month this year, let's recognize disabled individuals and their families, and make it possible for the goal of full participation and equality to be realized".

2. *NEW LEGISLATION*

Bill 1. Government Bill. An Act to amend The Devolution of Estates Act, (Hon. R. McMurtry). First Reading 21 April 1981.

The new provisions requires a court order before money can be paid out of an estate in Ontario to a beneficiary in one of certain countries to be designated by regulations. The purpose is to assess whether the property will be unduly depleted before it is received by the beneficiary. (Previously Bill 210 - First Reading 27 November 1980).

Bill 2. Government Bill. An Act to amend The Toronto Area Transit Operating Authority Act, 1974 (Hon. J. Snow) First Reading 23 April 1981.

The purpose of the Bill is to reduce the term of the chairman from five-years to three-years subject to the incumbent serving out his full five-year term; to provide that certain provisions of The Public Vehicles Act regulating the leasing of buses do not apply in respect of a bus leased to or from the authority; the objects of the authority are being expanded and clarified; permits the minister and the authority to enter into agreements related to transit systems and enables the minister to contribute, in whole or in part, toward the cost; and authorizes the making of regulations and provides for a penalty for contravention of certain regulations. (Previously Bill 176 - First Reading 30 October 1980).

Bill 3. Private Member's Bill. An Act respecting Advertising by Governmental Organizations, (J. Foulds, Port Arthur). First Reading 23 April 1981.

The purpose of the Bill is to control the type of advertising placed by the Government of Ontario in broadcasting and print media. The Bill prohibits the placement of advertisements by the Government of Ontario that have the effect of promoting directly or indirectly the political party to which the members of the Executive Council belongs.

Bill 4. Private Member's Bill. An Act to amend The Election Finances Reform Act, 1975 (J. Foulds, Port Arthur) First Reading, 23 April 1981.

The purpose of the Bill is to prohibit advertising by the Government of Ontario during a provincial election campaign. The Bill contains exemptions from the general prohibition for advertising related to the administration of the election and advertising required for emergency purposes.

Bill 5. Private Member's Bill. An Act to amend The Consumer Protection Act (B. Newman, Windsor-Walkerville). First Reading 23 April 1981.

The Bill requires that every product offered for sale by a retailer that is marked with the universal product code must also be clearly marked with its individual purchase price.

Bill 6. Government Bill. An Act to revise The Business Corporations Act. (Hon. G. Walker) First Reading 24 April 1981.

The purpose of the Bill is to restate and revise the law as it applies to business corporations. The Bill is designed to affect a measure of uniformity between Ontario corporate legislation and legislation passed by the federal and other provincial jurisdictions. (Previously Bill 229 - First Reading 12 December 1980).

Bill 7. Government Bill. An Act to revise and extend Protection of Human Rights in Ontario (Hon. R. Elgie). First Reading 24 April 1981.

This Bill is a revision of the Ontario Human Rights Code (Previously Bill 209 - First Reading 25 November 1980).

4. *PROCLAMATIONS AND REGULATIONS*

Bill 112. The County Judges Amendment Act, 1979 received Royal Assent on 22 June 1979 and is effective on proclamation. The Ontario Gazette dated 25 April 1981 reports that the Act has been proclaimed effective 6 April 1981.

Bill 34. The Elevating Devices Act, 1980 received Royal Assent on 1 May 1980 and is efffective on proclamation. The Ontario Gazette dated 25 April 1981 reports that the Act has been proclaimed effective 1 May 1981.

O.Reg. 228/81. This regulation is made under The Municipal Affairs Act and deals with tax arrears and tax sale procedures. The tax arrears procedure of the Act shall apply and the tax sale procedures of The Municipal Act and The Education Act, 1974 shall not apply to the local municipalities listed in the attached schedules (see pages 1371-1377 of the Ontario Gazette dated 25 April 1981).

5. *THE FEDERAL SCENE*

Financial Statement. Finance Minister Allan J. MacEachen has released the regular monthly statement of the government's financial operations for February 1981 and the first eleven months of the 1980-81 fiscal year. For February, budgetary revenues were $3,172 million, expenditures were $4,742 million and there was a deficit of $1,570 million. For February 1980, revenues were $2,990 million, expenditures were $4,399 million and there was a deficit of $1,409 million.

For the first eleven months of the 1980-81 fiscal year, budgetary revenues were $39,599 million, expenditures were $51,648 million and there was a deficit of $12,049 million. For the same period last year, revenues were $34,294 million, expenditures were $44,981 million and there was a deficit of $10,687 million. Budgetary expenditures for February 1981 reflect recently passed legislation providing authority to record the net expenditures of Revolving Funds as budgetary effective 1 April 1980. In previous years, transactions with Revolving Funds were recorded as non-budgetary. The figures for February 1980 have not been adjusted to reflect this change.

In addition, the government cost of paying unemployment insurance benefits, which was formerly related to the immediately preceding calendar year and charged to budgetary expenditure in April, is now related to the current fiscal year and recorded monthly. The February 1980 figures have been adjusted to reflect this change.

6. *NOTES FROM THE PROVINCES*

Saskatchewan. Highway and Transportation Minister R.G.Long has called on the federal government to participate in a national cost-shared program to upgrade highways which are national in scope. He said the lack of a federal policy has hindered transportation development not only in Saskatchewan but in all of Canada. Cutbacks in federal transportation spending in recent years have put a much greater burden on provincial taxpayer. "Decisions allowing railway companies to abandon and neglect branch lines have shifted the movement of more goods onto provincial highways. Provincial taxpayers have been required to pay the cost of these decisions," the minister said. Provincial taxpayers, he added, have paid for over 300 km. of four-laning work on the Trans Canada Highway in Saskatchewan. A high volume of traffic on the Trans Canada and Yellowhead highways in Saskatchewan is extra-provincial in nature.

7. *VIEWPOINT*

Budgets - The Civic Rites of Spring. From an editorial in the Kitchener-Waterloo Record, 20 April 1981:

"It's the same every spring. Aldermen and trustees, wrinkles of worry in their foreheads, are presented with swollen draft budgets containing money for every project they and the staff could think up and calling, of course, for outrageous tax increases. All that's left, the deeply concerned politicians tell us, is one more meeting to see whether the council or the board cannot squeeze a little more money out of this absolutly lean budget. Naturally.

"Then, that final meeting begins as our chosen leaders -- sleeves rolled up, shoes kicked off, hair amess -- groan their way through the paper piles, and clause by clause, slash the budget by a couple of millions and the mill rates to reasonable proportions. All members make little arguments opposing cuts in their pet platforms but, remarkably, they all end at the same bottom line, and at the same time, too.

"The trick, of course, is to soften up the ratepayer with the prospect of a huge increase, then slip a stiff boost past him as he congratulates himself that it isn't so bad after all. And reporters, who thrive on big headlines, can be counted on to breathlessly beat the deadline with the 'good news'. The best example this year was the City of Waterloo which started with a 22-per-cent tax bomb(imagine!) and, after much handwringing, ended imposing 'only' 14.5 per cent. How lucky the Waterloo folks were ...

"They've all done it -- Kitchener, the school boards, the townships, Cambridge. The only change in the ritual is the cycle of years. In election years, the boost almost invariably happens to be very fair indeed; the other years we sort of get it socked but are willing to live with it because of last year's civic prudence. Otherwise, the song and dance never fails, and we all participate -- the councils, the boards, the media (that's us, too) and Mr. and Mrs. ratepayer.

"Sometimes it's getting a little tiresome, especially when the politicians are laying it on a little, and we wonder why we are playing the game, again. But then, while the ending isn't often happy (how many years without a tax increase can we expect?) it usually is less unhappy than the beginning. That's something, right?. And how else would we know that spring is really here?".

8. *DID YOU KNOW?*

Local Government Data Base. From August 1980 issue of State Government:

"Public policies selected to solve state and local problems often create unintended consequences when decisions are made too rapidly in reaction to a real or perceived emergency. Problems cannot be analyzed and solved -- particularly in pressure-laden situations -- without reliable facts. Indiana has satisfied its critical need for accessible and accurate facts by developing a Local Government Data Base (LGDB) to assist public decision-makers. Such a data base does not mean that correct decisions will be made by public officials, but without accurate information, decisions are often left to chance. By establishing an accurate source of information, debate can center on the merit of issues rather than on the validity of information used by public decision makers.

"The complexity of local government in Indiana is demonstrated by the variety and number of units in the system. The state has 1,008 townships, 568 classified cities and towns, 264 library districts, 304 school districts, 47 special districts, and 92 counties. These units form more than 2,000 separate taxing districts. Each individual taxing unit provides a wide variety of services through a large number of funds, departments and accounting classifications. The complexity of the financial affairs of these taxing units is further compounded by the variety of revenue sources and changing economic conditions. It is virtually impossible for any state or local agency to analyze millions of facts, distinguish the relevant variables, and manipulate them accurately and rapidly. However, local units and state legislators often in the past have demanded instant information -- frequently without success.

"Indiana can now provide such services through its Local Government Data Base. This system has enhanced the ability of Indiana's local and state governments to perform the services expected of them. The LGDB makes it possible to monitor details of local finance and to estimate the possible demands by local governments for state funds. The LGDB allows public decision-makers to consider alternatives to potential problems, and to test the probable impact of proposed solutions.

"The Local Government Data Base has three major components. The first is a batch-oriented system providing printed reports that allow users to compare data for any particular taxing unit or district with data for all other taxing units or districts in the state. Users make their requests to data center personnel and can receive printed reports within a range of several hours to a few days in those instances where formats are complicated. The second component is an interactive system allowing users to obtain data instantaneously on individual items pertaining to particular taxing units or districts. Access is normally made through a computer terminal with a television-type screen.

"Development of Indiana's Local Government Data Base gives the general public, local decision makers, and state decision makers the ability to make more informed decisions. Since the LGDB contains both current and historical information, public decision-makers can consider alternative solutions without making hasty judgments. Data contained within the system are credible to both state and local decision-makers since the system is based on data they supply. There is great diversity among states and their political subdivisions, the manner in which units of government are organized, relationships between local and state officials, sources of revenue accounting, and the amount of data supplied to state agencies from local governments. However, a system such as the LGDB can be constructed to deal with the peculiarities of diverse government units.

"It is difficult to develop cost-benefit ratios for information systems like the LGDB. However, the examples of uses described here indicate that benefits far exceed costs. The LGDB has saved the state from adopting embarrassing and extravagant policies. By doing so, it has justified the expense of its development. The LGDB has not only improved the decision-making abilities of public decision makers, but has improved the efficiency of state agencies by providing them with analyses based on accurate information".

9. *ASSOCIATION NEWS*

O.M.R.A. The Ontario Municipal Recreation Association will hold its annual conference at the Four Seasons Hotel, Belleville, on 28-30 May 1981. The program includes sessions on: Programming for Seniors; The Role of the Recreation Committee; Recreation Services -- Volunteers and Professionals Working Together; Role of the Ministry of Culture and Recreation; Programming for Teens, Recreation Cost Sharing and Family Recreation. For information contact: OMRA, 8 York Street, Toronto, M5J 1R2 (416) 368-1709.

A.M.O. The annual conference of the Association of Municipalities of Ontario and the founding conference of the new municipal association will be held at the Royal York Hotel, Toronto, from 23-26 August 1981. The conference format will follow the same format as previous years except that certain general sessions will be devoted to the business of the new association. These sessions will include consideration of the new constitution, the membership fee schedule, general business and the presentation of the nominating committee report. Conference registration packages will be mailed out in the near future.

C.A.H.R.O. The Canadian Association of Housing and Renewal Officials will hold their 13th annual conference in the City of Sault Ste. Marie from 15-18 June 1981. The 1981 conference will serve as a forum to review not only current housing and community renewal programs across Canada, but also to stimulate new ideas and improve methods in the implementation of such programs. Furthermore, the forum will contribute in the generation of solutions to problems that will hopefully, some day, bring about the kind of change in Canadian communities that is beneficial to all. CAHRO is a national bilingual non-profit association whose goal is to promote the development of housing policies and programs in support of affordable, adequate and socially responsive residential environments. For further information contact: CAHRO, Box 1395, Kingston, Ontario, K7L 5C6.

O.R.A. The inaugural meeting of the Ontario Reporters' Association will be held at the Clansman Motel, Simcoe, on 16 May 1981. Michael Smither, Editor, Municipal World, will speak on the topic "Media and Local Government". In addition, a report will be made on the Kent Commission on Newspapers; Employment Standards Act and there will be the adoption of the ORA constitution and the election of officers. For information contact: David Judd, Simcoe Bureau Reporter, Brantford Expositor, Box 353, Simcoe, Ontario (519) 426-5328.

L.F.M.A. The following members have been elected to the executive of the LaCloche Foothills Municipal Association for 1981: President, Mayor Maurice Cazabon (Massey); Vice-president Mayor Colin MacMillan (Webbwood); and Brent St. Denis (Massey) Secretary-Treasurer. A sub-committee of the association was formed to deal with the proposed Espanola "Umbrella" complex for Senior Citizens. A discussion was held concerning the Eldorado Refinery to be constructed in Blind River. The association supported the efforts of Global TV to supply television programming to the area. A resolution was passed supporting changes to provincial legislation which will provide for grant assistance to small incorporated municipalities for fire protection equipment.

M.U.D.R.R. The annual meeting of the Municipal Union of the District of Rainy River was held in Fort Frances on 28 January 1981. Councillor Marg Thompson (Rainy River) was elected president; and Councillor Lois Cadieux (Fort Frances) was elected vice-president.

10. *PEOPLE AND PLACES*

The phone number for the Ministry of Intergovernmental Affairs field office in Cambridge is 622-1500.

David Bass, chief administrator for the Township of Kingston, has submitted his resignation so that he can concentrate on his own business interests.(37/9).

Police Chief Gordon Belleghem for the Town of Alliston has resigned.

East York firefighters new one-year contract increases their salaries to $26,975 a year as of 1 September 1981 from $23,740.

William Kowalchuk has been appointed chief administrator for the Township of Woolwich effective 1 June 1981, replacing Gordon Cooper, who retired due to health problems. Mr. Kowalchuk is a senior planner with the City of Kitchener. (21/8).

The London Police Association and the police commission have ratified an agreement providing a 27 per cent wage increase for 322 uniformed and 130 civilian personnel over two years. The agreement will raise the pay of 168 first class constables from $23,034 to $29,800 in three stages.

Bruce Lumsden, president of Waterloo's downtown residents' association, has been appointed chairman of a committee to organize the city's 125th anniversary celebration to be held in 1982.

The address for the Township of Macdonald, Meredith and Aberdeen Additional should read 208 Church Street, Echo Bay, P0S 1C0 (82/13).

The Village of Madoc is offering $500 to the first 10 people who move into the village this year, providing they build a new home in the village. Reeve Tom Deline said: "I suppose, really, the main reason for the offer is to gain publicity for the village. We are a small community but we are very viable and we intend to stay that way".

The Town of Markham's inside workers have signed their first contract, giving them a 10 per cent wage increase for 1981. The union was certified last September with about 80 registered members.

John Matthews has been appointed the Director of Public Works for the Town of Milton, effective 13 April 1981. (9/4). Mr. Matthews was formerly the Director of Engineering, Works and Community Services for the Town of Fort Erie (13/7). He replaces Joseph Pitushka who is now with the City of Mississauga.

Mississauga's annual vandalism bill may run as high as $3 million -- twice as much as previous estimates, says Vivian Franks, coordinator of the city's anti-vandalism committee. The 14-member committee was formed three years ago to help stem the vandalism accompanying Mississauga's rapid growth in population. The committee, includes school board officials, businessmen, firemen and police, concentrates on devising programs and leaves the implementation to schools, the municipality and other agencies. Miss Franks wants to start an Ontario Vandalism Prevention Association and has formed a steering committee with 22 members throughout the province to achieve this goal.

Moore Township council have approved a six per cent salary increase for members of council which brings the reeve to $7,410; the deputy reeve to $6,500 and councillors $5,470.

Slips that Pass in the Type. Many municipal officials -- and others -- have called or written to advise that they enjoyed the "Quote of the Week" in BACKGROUND 81/13, dated 30 March which stated: "During budget deliverations...".

Quote of the Week. City of Waterloo residents will be voting on 8 June in a plebiscite to determine whether the 13-year program of artificial fluoridation should be continued. Ader Hind, of the Waterloo Safe Water Society told council:

"I think council should take no action and be non-partisan. I don't think council should interfere".

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background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

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AT QUEEN'S PARK

From a statement to the Legislature by Premier William Davis on 1 May 1981:

"In his Throne Speech last week, His Honour indicated that this government would be making changes in its organization to reflect changing circumstances. Today I wish to detail for the members one of these changes. Very shortly legislation will be introduced to create a new Ministry of Municipal Affairs and Housing. That ministry will consist of:

-- The Municipal Affairs Area and the Municipal Law Branch presently in the Ministry of Intergovernmental Affairs.

-- The Community Development Wing and the Ontario Housing Corporation of the Ministry of Housing.

-- The Community Planning Wing and the Land Development Wing of the Ministry of Housing.

-- The normal central services derived mostly from the Ministry of Housing.

"We recognize that a close relationship exists between the assessment function within the Ministry of Revenue and many of the financial policy and administration activities in the new ministry. Therefore, the benefit of a closer integration of the grants and apportionment policies of the new ministry with assessment is under review. The remainder of the Ministry of Intergovernmental Affairs will continue to be concerned with relations with other provinces, the federal government and, where appropriate, foreign governments. The Ministry of Revenue will take over responsibility for the Ontario Mortgage Corporation presently in the Ministry of Housing. These changes will take place as soon as can reasonably be carried out.

"It will be clear to all members of this House that this new organization represents an improvement in our administration. The creation of the new Ministry of Municipal Affairs and Housing reflects and strengthens our commitment to the municipal level of government. With the area of rapid urban expansion, huge capital expenditures on municipal infrastructure and increasingly complex tri-level arrangements largely behind us, we believe that we can now look forward to a stable period in which effective administration, and sound development, will be the requirements of the day. By putting together, at this time, under a single minister the important programs of municipal affairs, community planning and community development we increase our capacity to work with municipalities to achieve our mutual objectives.

"I should also stress that the new ministry will continue to be responsible for my government's commitment to the provision and management of socially assisted housing through the Ontario Housing Corporation with its network of 61 Local Housing Authorities and through its support for community-based non-profit and cooperative housing programs.

"One great advantage of this arrangement is that the Ministry of Intergovernmental Affairs will now be able to focus its attention on Ontario's relations with other governments, particularly within Canada. It is clear that the scope and the intensity of intergovernmental issues on the immediate horizon will make this area a matter of the highest priority for the government. The Honourable Tom Wells will continue as Minister of Intergovernmental Affairs and the Honourable Claude Bennett will serve as Minister of Municipal Affairs and Housing."

2. AROUND THE MINISTRIES

Community and Social Services

Funds for Children's Research. Eleven Ontario-based institutions and centres will receive 13 awards totalling $625,402 over two years to carry out child-related research, Community and Social Services Minister Frank Drea announced recently. The 13 projects were the successful applicants from the 1980/81 Provincial Lottery competition. The grant money is part of the total $4 million allocation set aside by the Provincial Lottery to

be awarded on an annual basis for research relating to children's services. Additional lottery awards will be made annually for the next two years. The grants program is administered by the Ontario Mental Health Foundation. The funds are used to support and encourage research efforts aimed at helping to improve the quality of services for children.

Consumer and Commercial Relations

Building Code Amendments. A copy of O.Reg.103/81, an amendment to The Building Code effective 25 February 1981, has been mailed to all users of The Building Code. The regulation contains three revisions:

-- 3.1.4.5. (2) permits combustible insulation with unlimited flame spread rating where installed above roof decks in buildings required to be non combustible.

-- 3.2.3.13.(1) has several revisions to covered malls including provisions for kiosk construction and mall exiting.

-- 9.6.4.2. permits sliding glass doors to be 4 mm. in thickness.

In addition, the major amendments to The Building Code which will change the code base from the 1975 to the 1980 National Building Code are receiving their final review and ministry recommendations are nearly complete.

Culture and Recreation

Library Services. Culture and Recreation Deputy Minister Ward Cornell recently announced that Brian C. Shannon has been appointed executive coordinator, Library Services. Mr. Shannon's appointment follows a re-organization of the ministry which moved responsibility for library services to the newly formed arts, heritage and library division. One of Mr. Shannon's priorities in his new position, will be to implement recommendations emanating from the Ontario Library Program Review. The two-year review, headed by Peter Bassnett, is now in its sixth month. He will also provide direction to the library services branch. Library services was formerly a part of the ministry's information access division. When the division's two-year mandate to lead the launch of the government's information access program ended this month, re-organization of the ministry took place. Community information centres remains a part of the library services and community information centres branch. The government will continue its information access program under the Cabinet office, Office of the Premier.

Energy

Methane Gas from Waste. While municipal landfill sites are still necessary for the disposal of refuse, they are also a potential source of energy for the future. Energy Minister Robert Welch recently announced that the province and Metropolitan Toronto will share the cost of a study to determine the potential of recovering and selling methane gas produced at Ontario's largest landfill operation. The 78-hectare site, opened by

Metro in 1967, contains an estimated eight million tonnes of refuse. "Ontario is already committed to the study and demonstration of producing energy from municipal waste," Mr. Welch said. "A tonne of garbage burned to produce steam or electricity has the energy equivalent of more than a barrel of oil. If we can, as well, harvest energy in the form of methane produced by garbage already buried, we will be tapping another useful energy source and possibly producing revenue to help offset the costs involved in landfill maintenance".

Mr. Welch said that removing methane from existing dump sites could also have another beneficial effect. In the past there have been a few cases where gas seepage has caused problems in buildings located on or adjacent to landfill sites. Methane is the main component of natural gas and in its pure form is odorless and colorless. It is produced by the decomposition of waste, particularly vegetable matter. The preliminary study will determine the quantity and quality of gas produced in the Metro Toronto site. It will also answer technical questions about methods of capturing the gas and transporting it to customers. In a current investigation and demonstration project at St. Thomas, wells sunk into a waste disposal site draw off methane which is used to heat a greenhouse. In California, gas from similar wells is upgraded by removing water and noncombustible impurities. It is then sold to utilities and distributed through their existing natural gas pipelines. The committee managing the study will be chaired by the Ministry of the Environment which regulates landfill operations in the province.

Energy Day. The minister delivered the keynote address to the 1981 Canadian Energy Exposition on 7 May. The exposition, which received substantial financial support from the ministry, was held at Toronto's Ryerson Polytechnical Institute on 7-9 May. The purpose of the exposition was to establish a positive outlook on energy matters among both professional groups and the general public -- an outlook which can make a valuable contribution to Canada's future energy security. The two-day professional portion of the exposition was attended by planners, consultants, administrators, educators and politicians. It consisted mainly of workshops and seminars and dealt with four main topics as they relate to energy: commerce and industry, housing and agriculture, regions and municipalities, and the national and international scene.

Government Services

Contract Award. Government Services Minister Douglas Wiseman recently announced that a $2,420,000 contract has been awarded to Kamrus Construction Limited of Don Mills, for the construction of the John Rhodes Driver Examination Centre in Brampton. Kamrus Construction submitted the lowest of 10 bids received, the high being $2,630,304. When completed the centre will consolidate operations now being carried out by Ministry of Transportation and Communications in Brampton, Mississauga, and Toronto West, and improve services to meet public needs in the northwestern Toronto area. The centre will provide facilities for "on-site" driver testing and licensing, motor vehicle licensing, and vehicle inspection. Work will begin this month and completion is scheduled for December, 1982.

Health

OHIP Covers Cost of Examination. The government has announced that in agreement with the Ontario Medical Association doctors will now be paid through the Ontario Health Insurance Plan (OHIP) for their examination of people alleged to have been assaulted sexually. Health Minister Dennis Timbrell said all doctors, whether or not they participate in OHIP, will be able to bill the plan at the rate of $150 for women or $125 for men to carry out necessary examination and documentation required to investigate alleged sexual assaults. The listed payments are for medical assessment of sexual assault only. Treatment of medical problems resulting from an assault is an additional charge and is covered separately under OHIP.

Housing

The Minister at O.S.U.M. Excerpts from an address by Housing Minister Claude Bennett to the Organization of Small Urban Municipalities, Port Hope, 1 May 1981:

"The reality for all of us these days is that it's a big world out there -- it's important that we are strong as a nation in the national and international scene and, in my view, equally important that we have strong and cohesive local government as well. Isolating ourselves from the presence of others is not a very satisfactory or fruitful solution, it seems to me. Those of you who are here today in municipal government know that governing effectively and fairly isn't easy. Interests among our people are wide and diverse. It is difficult to govern within our present jurisdictions and even more difficult to go beyond our electoral jurisdictions and work and take responsibility for wider public concerns.

"It may be that local leaders can't or won't accept that challenge. I'd be the first to say who can blame them -- after all, it can be said that they were elected to be parochial. But it worries me and worries me very considerably that if local leaders can't work together to carry out public policies for broader areas it will fall to Queen's Park to fill the vacuum in intermunicipal affairs and that can mean only one thing -- more provincial bureaucracy and more intervention from Queen's Park.

"Associated with the formation of the new ministry is the governments intention to introduce a revised Planning Act later this year. As you know, this important legislation has been through an extensive public review as the subject of a white paper. The major thrust of the new act is to delegate more planning authority to cities and county levels of government -- a process which has, in fact, been going on for some time, with great success. As a result, the ministry's role in planning will change from being an approval authority to providing guidance and advice to municipalities through the preparation of provincial policy statements and through the provision of advisory and educational services. In this way, staff in my ministry will be able to devote more attention to assisting smaller municipalities in interpreting and implementing provincial planning policies. This will be particularly helpful to communities with little or no planning staff and limited financial resources.

"The Ministry of Municipal Affairs and Housing has been created with the sole purpose of strengthening municipal government in Ontario. There's a catch to it, of course. We can't possibly succeed without your effort and cooperation. So look forward to me making demands on your time and abilities. I have my own ideas and I know you are just brimming with your own. I want those ideas, I invite you to articulate them. I assure you I will be listening".

Industry and Tourism

Ontario's Buy Canadian Policy. Purchasing by public bodies in Canada is big business. It is estimated that in 1980 federal, provincial and local governments and their agencies purchased $35 billions of goods and services from private business. In 1978 local governments (including school boards) spent roughly $3 billions on goods and services. Detailed statistics on the Canadian content of these purchases are not available. However, a recent federal survey estimates that 30 per cent of all manufactured goods purchased by public bodies are produced outside of Canada. This represents a very large number of job opportunities for Canadians.

Last January, Premier William Davis wrote to all municipalities, school boards, universities and hospitals to strongly urge them to adopt the province's policy of giving Canadian goods and services a 10 per cent preference in their public purchases. This action to increase the Canadian content of public purchases is only one part of a broader Ontario program designed to stimulate and strengthen Canadian industry. Response from most municipalities to this request has been slow. Many municipalities are apparently waiting for more information. The Office of Procurement Policy is available and anxious to assist municipalities in understanding the policy, its consequences and administrative implications.

Staff are available to attend municipal association conferences to participate with programs and/or as an opportunity to meet individual municipalities. Phone or write: Office of Procurement Policy, Ministry of Industry and Tourism, Hearst Block, 7th floor, 900 Bay Street, Queen's Park, Toronto, Ontario. M7A 2E1. (416) 965-1809.

EDF Grant . Industry and Tourism Minister Larry Grossman recently announced a $750,000 Employment Development Fund (EDF) grant to Diemaster Tool Inc. of Mississauga. The grant will assist Diemaster in its $11.7 million plan to build a new plant and upgrade existing equipment. The expansion will create 196 new jobs during the next five years in high-technology tooling, custom machining, metal stamping and the manufacture of special-purpose equipment. Since the Employment Development Fund began in the spring of 1979, grants totalling $24.19 million have been made to 58 Ontario companies. The grants will lead to the creation of 10,461 jobs and private investment totalling $380.9 million over five years.

Natural Resources

Reduced Fee Policy for Provincial Parks. Park officials are offering a pleasure-pack of reduced fees for spring and fall visitors. In addition, eight parks will cut rates in mid-week, Natural Resources Minister Alan Pope announced recently. There will also be no increase in park fees this

year. Mr. Pope said that campsite reservation service has been expanded to include 77 parks that this year will accept either phone or mailed-in applications. Alcohol will be banned in 20 southern Ontario parks from 7-24 May inclusive. "This brief ban has drawn a very favorable reaction from campers in past years. It has discouraged noisy, boisterous behavior during the spring weekends and has made parks more enjoyable for those who like a little peace and quiet," the minister said.

To help preserve the quality of a wilderness experience in the interior of Algonquin and Quetico Provincial Parks, a limit is set on the number of people allowed in each day. Those who wish to ensure entry to the park during a specific time period may reserve by mail. "Our parks are wonderful places to visit for a day, as well as camp for several days or weeks at a time. Enjoy the wooded environment to swim, canoe, hike, picnic and observe nature. We are fortunate to have such pleasant areas for relaxation and recreation," Mr. Pope said. An attractive traveller's guide, Ontario Provincial Parks - Yours to Discover, and a Rates and Reservations pamphlet are available from any Ontario Travel Centre, or call (416) 965-4008 collect. Copies are also available from all Ministry of Natural Resources public service centres.

Canada Goose Eggs. Eggs of Canada Geese will be taken from nests along the St. Lawrence River to be transferred to Arkansas to establish a new flock of the birds there, Mr. Pope announced recently. "We are pleased to cooperate in the Arkansas project because the St. Lawrence flock has grown to the point that there are potential problems between local recreationists or farmers and the Canada Goose flock. This project, we hope, will provide us with a means to control the size of our flock," Mr. Pope said. "This spring, the ministry's Cornwall District wildlife management staff are expected to transfer between 200 and 300 eggs in an initial step of a three-year project to move 800 Canada Goose eggs to Arkansas". Staff will not take all of the eggs from any one nest.

The St. Lawrence flock is centred in and around the Upper Canada Migratory Bird Sanctuary near Morrisburg, one of the better places in eastern Ontario to see Canada Geese up close in their natural habitat. "Geese were established here over 20 years ago, and numbers have increased to the extent that transporting eggs to other parts of the continent is now possible. The local flock is now estimated to be about 3,000 birds," the minister said. About 800 goslings hatched in the sanctuary and nearby last spring.

Northern Affairs

Air Ambulances Ordered. The awarding of four contracts for northern air ambulances, one helicopter each for Sudbury and Thunder Bay and one fixed-wing aircraft each for Sioux Lookout and Timmins, has been announced by Northern Affairs Minister Leo Bernier. The four aircraft are expected to commence operations simultaneously 1 July 1981 at an estimated annual cost of approximately $8 million. Sudbury is to receive a Bell 212 helicopter to be named "Bandage 2" to serve northeastern Ontario. Thunder Bay is to receive a Sikorsky S-76 helicopter to be named "Bandage 3" which will serve northwestern Ontario. Timmins is to receive a Cessna Citation I airplane to be named "Bandage 4" which will serve the northeastern area and

northwestern Ontario will be served by "Bandage 5", a Beechcraft King Air 200 Turbo Jet airplane at Sioux Lookout.

All four aircrafts are fully equipped for medical emergencies and will initially be in service 10 hours per day. As part of the pilot project evaluation all four services, including the type and model of aircraft, will be reviewed in the next 12 months. The new air ambulances will be staffed with Emergency Medical Care Attendants (EMCA) who have completed special "air escort" training. These advanced skills include air ambulance evacuation techniques, survival skills in the north and simulated rescue operations under northern flying conditions.

3. NEW LEGISLATION

Bill 8. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to prevent the hiring of strikebreakers and to control access to a work premises that is affected by a strike or lock-out. The Bill prohibits an employer from hiring or using the services of a person to do the work of an employee who is on strike or locked out unless that person is specifically authorized to do so.

Bill 9. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to provide the Ontario Labour Relations Board with authority to settle the terms and conditions of a first collective agreement between a trade union and an employer where the dispute settlement procedures in the Act have not been effective.

Bill 10. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of the Bill is to clarify the status of an employer before the Ontario Labour Relations Board on an application for certification by a trade union.

Bill 11. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to preserve the collective bargaining rights of employees of a business that is relocated.

Bill 12. Private Member's Bill. An Act to amend The Labour Relations Act (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to clarify that The Labour Relations Act applies to employees who are engaged in agricultural employment in an industrial or factory setting.

Bill 13. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to repeal a provision of the Act that prohibits the inclusion of security guard in a bargaining unit.

Bill 14. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to delete the exclusion from "employee" of persons who exercise managerial functions.

Bill 15. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to reduce the percentage of employees in a bargaining unit required to be members of a trade union in order for the Board to direct a representation vote.

Bill 16. Private Member's Bill. An Act to amend The Labour Relations Act. (B. Mackenzie, Hamilton East). First Reading 27 April 1981.

The purpose of this Bill is to repeal a provision in the Act that permits an employer to request, either before or after the commencement of a strike or lock-out, that a vote be held on the employer's last offer, and also a provision that permits employees in a bargaining unit who are not members of the trade union to participate in a strike vote or a vote to ratify a proposed collective agreement.

Bill 17. Private Member's Bill. An Act to amend The Employment Standards Act, 1971. (E. Martel, Sudbury East). First Reading 27 April 1981.

The purpose of this Bill is to prohibit an employer from requiring an employee to work more than five days without two days of rest.

Bill 18. Government Bill. An Act to amend The Dog Licensing and Live Stock and Poultry Protection Act. (Hon. L. Henderson). First Reading 28 April 1981.

The purpose of this Bill is to give farmers in northern Ontario the same opportunities as farmers in southern Ontario when they want to appeal an award under the Act.

Bill 19. Government Bill. An Act respecting the Marketing of Sheep and Wool. (Hon. L. Henderson). First Reading 28 April 1981.

The purpose of this Bill is to extend the application of The Wool Marketing Act to the production and marketing of sheep that are sold for the production of meat.

Bill 20. Government Bill. An Act to amend The Personal Property Security Act. (Hon. G. Walker). First Reading 28 April 1981.

The purpose of this amendment is to dispel any confusion between the Corporation Securities Registration Act and the Personal Property Security Act by providing that a document will not be declared invalid simply because a registrant fails to register it under the proper act.

Bill 21. **Government Bill.** An act to amend The Liquor Licence Act, 1975, (Hon. G. Walker). First Reading 28 April 1981.

The purpose of the Bill is to permit regulations to be made prohibiting or controlling possession of liquor in specified parks and lands controlled by conservation authorities.

Bill 22. **Government Bill.** An Act to amend The Racing Commission Act. (Hon. G. Walker). First Reading 28 April 1981.

The purpose of the amendment is to remove the present requirements that the chairman of the racing commission be a civil servant. This amendment will also remove the present discretion to appoint other commission members as civil servants and will clarify the authority of the commission to employ clerks and judges to attend race meetings on behalf of the commission, the race meetings being racing commission meetings.

Bill 23. Private Member's Bill. An Act to provide for the Fair Pricing of Products and Services sold to Consumers in Ontario, (M. Swart, Welland-Thorold). First Reading 28 April 1981.

The purpose of the Bill is to require a fair price for every product and service sold to consumers in Ontario.

Bill 24. Private Member's Bill. An Act to provide for a Public Advocate in Ontario. (M. Swart, Welland-Thorold). First Reading 28 April 1981.

The purpose of the Bill is to provide for a Public Advocate in Ontario. The function of the Public Advocate is to represent the public interest in Ontario at rate hearings before tribunals and commissions.

Bill 25. Private Member's Bill. An Act to establish The Automobile Insurance Rate Control Board (M. Swart, Welland-Thorold). First Reading 28 April 1981.

This Bill establishes an automobile insurance rate control board that would have the power to approve and fix rates and to conduct public hearings dealing with rate incrases.

Bill 26. Private Member's Bill. An Act to amend The Consumer Protection Act. (M. Swart, Welland-Thorold). First Reading 28 April 1981.

The purpose of the Bill is to require that every product offered for sale bearing a product code must also be marked with its purchase price.

Bill 27. Private Member's Bill. An Act to provide a Referendum Procedure for Ontario (P. Reid, Rainy River). First Reading 30 April 1981.

The purpose of this Bill is to provide a procedure for the Assembly to direct the holding of a referendum in Ontario.

Bill 28. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979 (E. Philip, Etobicoke). First Reading 30 April 1981.

The purpose of this Bill is to amend the exemption provision in Part XI (Rent Review) of the Act in order to eliminate the exemption for buildings occupied after 1 January 1976.

Bill 29. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 30 April 1981.

The purpose of this Bill is to require that the Appeal Commisioners under the Act consist of an equal number of representatives of landlords and tenants.

Bill 30. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 30 April 1981.

The purpose of this Bill is to provide authority to the Residential Tenancy Commission to order a reduction in the rent charged by the landlord where the landlord's financing costs are reduced as a result of lower interest rates.

Bill 31. Private Member's Bill. An Act to acquire the Assets of Inco Limited. (E. Martel, Sudbury East). First Reading 30 April 2982.

The purpose of this Bill is to vest the title and control of the assets situate in Ontario of Inco Limited in a Crown Corporation, The Ontario Nickel Corporation.

4. NOTES FROM THE PROVINCES

Alberta. The Alberta government has moved to stake a jurisdictional claim over all telecommunications within the province. A bill introduced in the Legislature on 4 May 1981 will almost certainly conflict with federal claims to authority in areas such as cable television, pay television and satellite signals. Bill 40 is an amendment to Alberta's Public Utilities Board Act.

Saskatchewan. A bill introduced in the provincial legislature on 16 April 1981 by Education Minister Doug McArthur will establish a "ward" system for the election of school board members in the province's largest school divisions. The draft legislation will establish elections by wards in all school divisions located in municipalities with populations of 100,000 or more. Under the terms of the legislation, Regina and Saskatoon are the only cities in Saskatchewan large enough to qualify for the new system of school elections.

5. VIEWPOINT

Trains of the Future. From an editorial in the Hamilton Spectator, 29 April 1981.

"Ontario's rail policy task force took a bold, pragmatic look into the future of transportation and made a convincing case for the passenger train -- not the conventional train derailed by cars and airplanes but a swift, efficient, economical railway service speeding along the Windsor-to-Quebec City commercial-industrial spine of Canada. The provincial task force spelled out a comprehensive program for railway improvements, to bring the railways' immense passenger-carrying potential to a peak.

"But the showcase recommendation called for preparations for light, high-speed trains, whizzing along the Windsor-Quebec corridor at 125 miles an hour, competing on something like equal terms with the speed of airplanes and the convenience of automobiles -- and at a fraction of the cost. In fuel and capital costs, air and road travel never have been as efficient as the railway. But, as long as taxpayers could afford to build and maintain vast road networks and airport facilities, trains steadily lost customers to the more expensive competition.

"Since the Sixties, governments in the more heavily-developed parts of North America -- including Ontario -- have been looking for alternatives to the continued expansion of highway systems. Large cities and provincial and state governments have been turning to urban public transit as an alternative to street-widenings and freeways, which devastate communities and replace tax-paying properties with tax-absorbing pavement.

"Ontario opted for the GO commuter system along the lakeshore to take pressure off the demand for another Queen Elizabeth Way, which would have forced the province to buy and expropriate some of the most expensive real estate on the continent. Now, the world energy crisis has added its compelling weight to the argument for efficiency in transportation. And when transportation planners look for efficiency, they inevitably wind up looking at railways. The Ontario rail policy task force has been realistic enough to acknowledge that the conventional passenger train, for all the downtown-to-downtown convenience and comparatively low fares, isn't good enough for most travellers any more.

"Even 125-mile-an-hour trains won't coax everyone out of his car and they won't replace airplanes for long-distance trips. But they could give hundreds of thousands of daily commuters and short-haul travellers welcome relief from highway hassles, parking and gasoline costs and from airport delays and the fast-rising prices of airplane tickets. If the railways offer the kind of service people need, people will use it".

6. DID YOU KNOW

Productivity: Reality or Illusion?. Excerpts from a commentary in the November 1980 issue of State Government News:

"Continued inflation, state budgetary problems, taxpayer discontent, and concerns about the size of government have elevated productivity to a higher priority on the agenda of many state officials. Yet, productivity can be a confusing subject. Not only are there technical definitions and multiple uses of the terms, there are also negative connotations associated with productivity; it is a buzzword, a facade for budget and personnel

retrenchment, another word for work speedups or for increasing unnecessary state services. However, productivity becomes a useful term if it is interpreted as including new programs, processes, procedures, and techniques which (1) increase service levels while holding costs constant; (2) decrease costs for current service levels; or (3) increase performance reducing costs.

"State officials are following diverse paths to productivity improvement. Such diversity can be attributed to different state needs, leadership styles and political conditions, and to the fact that no single approach has emerged as the best. Some states such as Florida, New York and North Carolina, have set up productivity commissions. In other states, productivity activities have been assigned to budget offices (Texas), personnel agencies (Minnesota and Nevada), management analysis units (New Jersey and Oregon), or new sections within departments of administration (Arizona). Productivity may or may not be centralized or may be performed jointly by a central unit and line agencies. There may be no identifiable productivity units, although groups perform work which is productivity-oriented.

"Although most states are working within the general categories of measurement, operating procedures, administrative arrangements, employee motivation, and technology, the particular issues receiving emphasis vary widely. Productivity projects include forms reduction and paperwork simplification, fleet usage, suggestion systems, work measurement, quality circles, alternative work schedules, absenteeism control, organizational consolidations, contracting out for services, grant formula incentives, joint labour-management cooperation, fringe benefit payment techniques, office automation, program effectiveness and efficiency measures, and motivational approaches.

"The survey results suggests that greater efforts on productivy will be made in the near future by states. It is unlikely that states will adopt a uniform approach, but that is an asset rather than a liability. The approaches adopted initially may be less important than how soon a productivity effort is started and how much support for the effort is forthcoming. As one legislative audit official remarked on his survey: 'There seems to be a general lack of understanding that productivity increases require an initial investment -- for systems and development or capital assets or for higher trained, more capable workers. Lack of money now prevents future cost reduction. This may result in falling so far behind that it may be impossible to catch up'."

7. FROM THE BOOKSHELF

1981 Municipal Directory. Many complaints have been received from our municipal officials and other users of the Municipal Directory about the reduction of the size of the type on the pages. A recent letter states:

"This morning we received our latest version of the Municipal Directory 1981 which is an excellent publication by your ministry. However, I would like to draw to your attention my extreme disappointment in the reduction of the type on the pages when it would appear to be so unnecessary due to the amount of blank space which remains on almost every page".

In an effort to speed up the publication date of the directory -- and also to cut costs -- the text was put on word processing equipment, and changes made on the basis of updated information received from the municipalities. The word processing print-out was used by the printer, so that it was not necessary to set and proof-read type as in previous directories. While it was realized that some reduction was necessary, the final print was much smaller than anticipated, due to the necessity of reducing the page to fit the same size directory as used in previous years.

Consideration is being given to various proposals for the 1982 Municipal Directory, including increasing the size of the publication to approx. 11 3/4 x 8 1/4", and/or deleting one of the columns. Your comments and suggestions will be appreciated. Forward to BACKGROUND.

P.S. The production of the 1981 Municipal Directory by computer print-out saved in excess of $15,000, and it was available approximately six weeks earlier.

8. ASSOCIATION NEWS.

C.A.M.A. The 9th annual conference of the Canadian Association of Municipal Administrators will be held at the Regina Inn, Regina, Saskatchewan on 4-7 June 1981. (The F.C.M. annual conference will be held in Regina on 7-11 June). For further information contact CAMA, 1318 Kent Street, Ottawa, Ontario, K1P 5P2 (613) 237-5221.

Zone-7 AMCTO. The Spring Meeting of Zone-7, Association of Municipal Clerks and Treasurers will be held at Killarney Mountain Lodge, Killarney, 27-29 May 1981. The program includes a session on "How to process a zoning bylaw for the OMB" by W.D. (Rusty) Russell; "Rural Roads and Minimum Standards" by Len McDonald and "The Role and Function of the Ombudsman" by Gilles Morin. For further information contact Sandra Gauthier, City of Sudbury, Treasury Dept., Box 1000, Sudbury, Ontario, P3E 4S5.

M.E.A. The slate of officers for the Municipal Engineers Association is as follows:

-- President: H.J. Thomas, City Engineer, St. Thomas.
-- Vice-president: G.D. Dougall, County Engineer, Leeds and Grenville.
-- Secretary: R.A. Dempsey, County Engineer, Huron.
-- Treasurer: R.B. Strachan, County Engineer, Lanark.
-- Directors: R.D. Funnell (Guelph), V. Silgailis (Durham), P. Wong (Sudbury), J. Cruickshank (Thorold), W.J. Warwick (Scarborough), and D.C. Redmond (Sault Ste. Marie).

U.C.A.N.O. The Unorganized Communities Association of Northeastern Ontario held their annual meeting on 25 April 1981 in Sudbury. Fifteen unorganized communities were represented. Fire protection, local services boards and the equalizing of prices on goods and services were the main topics of discussion. The 1981-82 elected board are:

-- President: Bob Gould, Batchawana Bay.
-- Vice-president: Russell Skidmore, Cochrane area.
-- Members: Francois Barrètte (Alban), Fern Plante (Lavigne) and Richard McGowan (Cartier).
-- Executive Director: Louise Ladouceur, P.O. Box 200, Cartier, Ontario.

F.O.N.O.M. The Federation of Northern Ontario Municipalities held their annual conference in Kapuskasing on 23-25 April 1981 with approximately 150 delegates in attendance. FONOM will include itself in the formation of a new and all-encompassing municipal association (one suggested name -- Municipal Association for Intergovernmental Affairs or "M.A.F.I.A.") designed to give communities throughout the province a unified voice and more political clout. The executive for the 1981-82 season are:

-- President: Alderman Mike Sanzosti, Sault Ste. Marie.
-- Vice-presidents: Councillor Gerry Foley, Nickel Centre, and Mayor Michael DeCaen, Sturgeon Falls.
-- Directors: Alderman Hank Bielek (Timmins), Councillor Richard Adams (Parry Sound), Councillor Gail Smith (Michipicoten), Mayor Howard Armstrong (Valley East), Mayor Giles Gagnon (Hearst), Mayor Jack Smylie (North Bay).
-- Secretary: Bill Lindsay, Sault Ste. Marie.

S.P.I.A.O. The Society of Public Insurance Administrators of Ontario are holding a workshop at the Skyline Hotel on Dixon Road, Toronto, on 19 June. The workshop will include an "all day" discussion on "Risk Management". Guests are welcome to attend at 9:45 a.m. through until approximately 3:30 p.m. The registration fee is $18.00, which includes lunch, and payment and inquiries may be forwarded to: Mr. George T. Allen, Municipality of Metropolitan Toronto, Treasury Dept., West Tower, City Hall,Toronto, Ontario, M5H 2N1, (416) 367-8296.

9. PEOPLE AND PLACES

Gerald B. Kueneman has been appointed clerk-treasurer of the Town of Hanover and Dianne Mather has been appointed deputy clerk-treasurer, both effective 1 April 1981. (39/4).

Francois Martin has been appointed to Bonfield Township council to replace Don D'Aoust who has transferred to Ottawa and resigned his seat on council. Mr. Martin has served on the Bonfield council for a total of 25 years.

Mount Forest has signed a new contract with the town police force, which will give a first-class constable a 27 per cent salary increase over two years. Retroactive to 1 January, first-class constables received a nine per cent increase for an annual salary of $20,442. In September, 1981, they will get an additional eight per cent,and in January 1982, another eight per cent, which will bring their salaries to $23,844 annually.

Ed Murphy has been appointed planning director for the Township of Flamborough (11/6). Mr. Murphy, a senior planner with the Regional Municipality of Niagara replaces Dr. Stephen Drotos.

Reeve Dave Murray of Fenelon Township has been re-elected chairman of the Kawartha Region Conservation Authority and Mayor Jerry Taylor of Scugog Township is vice-chairman.

Newcastle council have approved a five-per cent wage increase for the town's 28 non-union employees. However, the wage increase may be adjusted later this year if council approves plans for a special study to provide a system of evaluating the performance of town employees.

The Town of New Liskeard will conduct a survey to establish the number of community people who are in need of handicapped facilities.

City of Niagara Falls council has approved a new parking permit which will allow licensed handicapped drivers to park at all parking meters in the city without charge, and also in any space designated for exclusive use by permit holders.

The Niagara Regional Police Association and the Board of Police Commissioners have reached agreement on a two-year contract which will bring a first-class constable's salary from $23,624 in 1980 to $29,872 effective 1 July 1982 in four stages.

Niagara-on-the-Lake is celebrating its Bicentennial this year and a year-long program of events has been prepared. For information contact Miss Susanne Rescore, Secretary, Bicentennial Committee, P.O. Box 1981, Court House, Niagara-on-the-Lake, L0S 1J0. (416) 468-2972.

Quote of the Week . An anonymous councillor during a debate on the budget:

"We ought to be thankful we have the means to live beyond!".

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For further information contact: R..A.Illingworth
Provincial-Municipal Affairs
Secretariat
Third Floor
Mowat Block
Queen's Park
Toronto, Ontario
(416) 965-6989

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/20

18 May 1981

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1. AT QUEEN'S PARK

Appointments. Premier William Davis recently announced the following appointments:
-- Bruce J. Legge, Q.C. of Toronto as a member of the Board of Trustees of Sunnybrook Hospital.
-- John W. H. Bassett of Toronto as chairman of the Metropolitan Toronto Convention Centre. Also appointed as members of the Board of Directors were: John J. Arena, Terrence G. Clark, Michael A. Meighen, Steven Pustil, Elizabeth Tory, Bohdan S. Onyschuk and Ward Pitfield.
-- Michael Starr of Oshawa as a member of the Liquor Licence Board of Ontario.

2. AROUND THE MINISTRIES

Culture and Recreation

Sudbury Science Centre . Culture and Recreation Minister Reuben Baetz has announced that the Government of Ontario will invest $10 million in the new and unique Sudbury Science Centre. Of the total provincial government contribution to the $18.3 million project, $7 million will be devoted to capital construction. The remaining $3 million will be used to establish an investment fund, the interest from which will help defray operating costs. Mr. Baetz told the Legislature on 4 May 1981 that the Sudbury Science Centre, with its outstanding tourism potential, will be important to the north both economically and culturally. It would not be a "mere clone" of the Ontario Science Centre in Don Mills. Rather, it would reflect the north and deal with "the scientific principles and laws at play in the universe" from the perspective of Ontario's north.

Much of its approach to science and technology would relate to the geology and geophysics of the Sudbury Basin; the historic settlement of the region; and the internationally-important economic enterprise that land developed in the region, most notably mining and smelting. Mr. Baetz lauded the support the project has received in the community. He noted that Inco Limited has pledged $5 million to the project and that Falconbridge Nickel Mines Limited has pledged $1 million. He said he is confident that other private sector organizations will follow their example.

The minister said the "reach and influence" of the centre, which will be owned and operated by a local, private, non-profit corporation, the Sudbury Science Centre Inc., will be provincial in scope. The centre is scheduled to open in 1983, Sudbury's Centennial year.

Education

Secondary Education Review Project. Early in 1980, Education Minister Bette Stephenson announced a complete review of Ontario's secondary school system, to consider three basic questions to which clear and firm answers must be sought: What do we want from our secondary schools? Why do we want it? How are we going to do it?. A discussion paper is being distributed to homes and schools throughout Ontario to inform parents, students, teachers, trustees, and other taxpayers about the changes of direction suggested. Its recommendations are meant to serve as a springboard for further debate.

Some of the 101 recommendations are:

-- That the present two graduate diplomas be replaced by a single diploma called the Ontario Secondary School Diploma. (OSSD).

-- That the present school program be reorganized so that the OSSD is achievable by the end of Grade 12.

-- That the current approach to areas of study be discontinued and that all subjects in Grades 9 to 12 be placed in compulsory or elective groups in such a manner as to ensure a measure of breadth in program and also permit opportunities for concentration where desired.

-- That curriculum guidelines for all subjects, but in particular the compulsory subjects, include the appropriate life skills in the core part of the program.

-- That training programs leading to employment be operated co-operatively by the Ministry of Education, the Ministry of Colleges and Universities, and other Ministries, in conjunction with appropriate representation from business and industry.

-- That schools and school boards be further encouraged to work with municipal governments and local agencies offering education or recreational programs to develop guidelines for facility sharing, these guidelines to include suitable cost-sharing arrangements and methods of avoiding duplication of resources.

-- That school boards be required to establish procedures which will ensure the participation of employers and labour representatives in the development of work-oriented programs.

-- That school boards be required to develop clear policies and techniques regarding behavioural issues such as chronic absenteeism, vandalism, drug abuse, and alcoholism.

-- That school boards, in cooperation with teachers, develop a process for staff performance evaluation based on a five-year cycle and that the boards implement the process.

For further information contact: Secondary Education Review Project, Ministry of Education, Mowat Block, 17th floor, Queen's Park, Toronto, Ontario, M7A 1L2.

Energy

Energy-Efficient Homes. The ministry wants to demonstrate that energy-efficient homes which cut heating costs in half can be achieved in an existing subdivision plan. Energy Minister Robert Welch announced recently that the ministry and Amex Developments Limited of Toronto will share the cost of developing and demonstrating passive and active solar energy and other energy-efficient features in 24 hours in Stittsville (near Ottawa). "This is an unusual project because the subdivision was planned before the developers decided to incorporate the solar energy systems and other energy-efficient features," Mr. Welch said. "Therefore, each home will be individually designed to make the best use of available sunlight".

Passive Solar Home . The opening of a passive solar, energy-efficient house, designed to cut heating costs by more than 50 per cent, was announced recently by the minister and federal Energy, Mines and Resources Minister Marc Lalonde. The house, located in Tyrolean Village subdivision just outside Collingwood, is one of a series of 21 single and multiple dwelling units being built across the province under the Canada/Ontario Conservation and Renewable Energy Demonstration Agreement. This project is financed jointly by the federal and Ontario governments and administered by the Ministry of Energy through the Housing and Urban Development

Association of Canada. A total of $200,000 has been allocated to cover the costs of incorporating the solar and energy-efficient features of the demonstration houses. The passive solar system allows the house itself to collect sunlight and store it to provide heat, without the need for solar collector panels or other solar equipment.

Solar Display. A solar display has been opened in the lobby of the Suncor Building at 56 Wellesley Street West in Toronto. Partially funded by the ministry, this display is one of many such projects and represents the commitment of the Ontario government to inform the public of the potential uses of alternative energy forms. "The display has a dual purpose," Mr. Welch said. "It monitors the energy collected by the solar panels located on the roof, providing us with real data to help us evaluate solar energy systems for commercial buildings more accurately. And, it serves as an information tool to illustrate the actual flow of energy in a typical roof-top solar system".

Government Services

Contract Award . Government Services Minister Douglas Wiseman has announced that a $514,379 contract has been awarded to R.J. Ball Electric Limited of Thunder Bay, for the construction of a hose recycling plant at the Ministry of Natural Resources Regional Service Centre, Dryden. R. J. Ball Electric Limited submitted the lowest of 3 bids received, the high being $671,813. The new plant will provide facilities for the maintenance of hoses which are used for forest fire control purposes. The facilities will permit hoses to be pre-soaked, washed, pressure tested, folded, machine dried and packed for storage. The work will start this month and completion is scheduled for August, 1981.

Housing.

Housing and Energy Conservation. Excerpts from an address by Housing Minister Claude Bennett to the Ontario Municipal Planning Directors Conference, Toronto, 4 May 1981:

"Here, at the Ministry of Housing, we have also been preparing for energy conservation in the housing field. Along with the Ministry of Energy, we have pioneered in a number of projects directly concerned with such alternative energy sources as solar energy, in both residential and high rise applications, in both space heating and domestic hot water heating, and in both active and passive forms. Our Community Planning Advisory Branch began last December to fund energy-related planning studies for communities with a population of 15,000 or less. Three months ago this program was expanded with a Ministry of Energy grant of $250,000. This new funding extended the eligibility to some 74 additional municipalities, covering more then 70 per cent of the households in the province.

"Not long after we were pleased to present a Ministry of Housing Achievement Award to Brampton for enacting the first energy saving municipal zoning bylaw in the province. And for a number of years we have been actively encouraging conservation in the cores of Ontario communities with our Downtown Revitalization, Main Street and other community renewal programs. In this area we are not only looking to existing environments

but looking ahead. Our Project Planning Branch has recently completed a study of energy conservation in subdivision design. The results which have now been made available indicate a worthwhile contribution to energy conservation and one which should have an effect on future subdivision design.

"The ministry has just recently instituted a close collaboration with the Ministry of Energy -- the Housing Energy Management Program -- known as HEMP -- and is studying the implementation of energy conservation in literally dozens of areas. We have recently established our own housing renovation and energy conservation unit to cooperate with industry and develop initiatives in that area. Even while the net effect of the creation of the Ministry of Municipal Affairs and Housing is still being evaluated, the Housing ministry does have some immediate legislative plans. In the spring session we propose securing an amendment to The Partition Act which will bring Judges' orders under The Planning Act process of subdivision plans. And in the fall session it is our intention to introduce the new Planning Act, a piece of legislation in which many of you here had a great deal of input. We have carefully studied the many hundreds of responses to our white paper, and the Act to be introduced into the House reflects many of those comments".

Industry and Tourism

Small Business Grants. Grants totalling $279,664 were awarded to 29 Ontario firms in the first quarter of 1981 under four small business incentive programs, Industry and Tourism Minister Larry Grossman announced last week. The grants are expected to create 96 new jobs and generate $9 million in new sales. The Product Development Management Program (PDMP), which encourages small manufacturers to develop new products, awarded the largest amount in grants -- $145,710 to nine Ontario firms. This program is co-sponsored by the ministry and the Design Canada division of the federal Department of Industry, Trade and Commerce. It helps projects costing up to $25,000 with both sponsors providing assistance amounting to 70 to 90 per cent of the total, up to a maximum of $20,000.

Thirteen Ontario companies were awarded $67,585 to assist in the preparation and design of packaging and sales literature and develop an advertising strategy. This funding, under the Promotional Aids Marketing Program (PAMP), covers 75 per cent of the cost of an approved project up to a maximum of $7,500. Seven Ontario inventors received $54,879 to make prototypes and prove their feasibility under the Program to Encourage Product and Process Innovation (PEPPI). The program helps projects costing less than $15,000, providing 100 per cent assistance to a maximum of $10,000.

For preliminary Technical Assessment and Planning (TAP) studies, $23,090 in grants were given to seven Ontario firms. Under the TAP program the company pays the first $400 and is reimbursed for 90 per cent of all eligible costs incurred up to $3,600. Eligible costs include consulting services of research professional, scientists, engineers and technologists from the Ontario Research Foundation or other contracted research agencies. In the first quarter as well, 17 "How to Start a New Business"

seminars were conducted by ministry small-business consultants across Ontario. And six communities availed themselves of the consulting services offered through the Small Business Management Development Program (SBMO). This program is designed to provide consulting services to about 25 small businesses involved in retail and service sectors in each chosen community. A private consulting firm is hired to counsel each business on management techniques. All of the programs are implemented by the advisory services and assistance programs sections of the ministry's small-business development branch.

Major Trade Show. Ministry representatives along with representatives of 12 provincial autoparts manufacturers attended SITEV Europe, one of the world's leading autoparts exhibitions, in Geneva, Switzerland, from 12-15 May 1981. Following the exhibition, the mission visited West Germany for further export talks. A similar Ontario mission to SITEV Europe last year, led by Mr. Grossman, displayed products to some 30,000 buyers from 45 countries. That group reported sales during the show of $1.3 million, with total projected sales of $23.6 million.

Natural Resources

Land Use Planning. "There is no truth in the reports that Ontario's land use planning program has been temporarily put aside," Natural Resources Minister Alan Pope said recently. "My ministry staff are hard at work on various phases of the different land use plans including those for park proposals. We are also working towards continued input from the public and interested groups". The minister was reacting to opinions expressed in some quarters that MNR's Strategic Land Use Planning Program was being temporarily stalled so that park proposals in the north could be superseded by forest industry requirements. "Nothing could be further from the facts," Mr. Pope said. "Land use planning is a fundamental framework upon which my ministry's land allocations are made and resource management decisions are based".

Another point made by the minister was on the misunderstanding about Forest Management Agreements in recent public statements by certain environmentalist spokesmen. F.M.A.s are designed to bolster forest regeneration in Ontario, and we are naturally pushing ahead with signing up companies to take responsibility for establishing new trees on the tracts they harvest. "But F.M.A.s only give responsibility to companies for management of the forest cover. The agreements specify that in the areas under timber licence, other resource uses may have to be accommodated by the agreement holder. If such steps impact seriously on allowable cut targets, this situation is to be resolved by the ministry, in accordance with the sound resource management principles," he said.

As for the draft Strategic Land Use Plans for the three planning regions in the province, Mr. Pope said public response had identified aspects that need further study. "One major concern expressed to the ministry centred

upon the need to consider the planning of the provincial parks system more fully as part of the land use planning process," the minister said. Mr. Pope said that MNR planning staff were undertaking economic evaluations of all significant land allocation proposals, including park and wilderness area suggestions, as well as assessments of optional land use planning proposals.

"We invite further public participation in the SLUP program," he said. "It is our intention to make additional information available for public review and comment through various means, including news releases, direct mailings, meetings with organizations such as Chambers of Commerce and other groups still unheard, and the setting up of drop-in centres. In respect to our parks policy, we are trying to achieve the best possible provincial parks system in harmony with the economic utilization of Ontario's natural resources".

Transportation and Communications

Bell Rate Increase. In January 1981, Bell Canada made application to the Canadian Radio-Television and Telecommunications Commission (CRTC) for a general increase in rates. The ministry's communication division has been designated as the medium to represent the residents of the Province of Ontario in this proceeding. Transportation and Communications Minister James Snow has stated that the government's intervention will be thorough and the interests of the residents of the province will be fully presented to the hearings. Ministry staff have been working on this application, even before Bell Canada filed it with the commission. The ministry also regularly employs expert consultants to supplement the work of its staff in preparing for rate cases. Staff and consultants have an office in Ottawa and participate daily in the main hearing before the commission. Staff were also assigned to the regional Ontario hearings which took place in Windsor on 13 May and in Toronto on 14 May.

2. NEW LEGISLATION

Bill 32. Private Member's Bill. An Act to amend The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to establish a standard relating to the installation and operation of electronic surveillance systems in places of employment.

Bill 33. Private Member's Bill. An Act to amend The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to require an employer to provide a leave of absence to any employee who has been elected to provincial or municipal office so that the employee may be able to carry out the duties of an elected official.

Bill 34. Private Member's Bill. An Act to amend The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to extend the application of Part XII of The Employment Standards Act, 1974 to employees who are employed for a definite term or task and to persons who are laid off or terminated during or as a result of a strike or lock-out at his place of employment.

Bill 35. Private Member's Bill. An Act to amend The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to protect the employment of an employee who attempts to enforce the provisions of this or any other Act or who testifies or otherwise participates ina proceeding or hearing under this or any other Act or before a court of law.

Bill 36. Private Member's Bill. An Act to amend The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to extend the application of the whole Act to the Crown.

Bill 37. Private Member's Bill. An Act to amend The Employment Standards Act 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Biull is to reduce the standard work week from 48 hours to 40 hours and to require employers to pay overtime rates for work done in excess of 40 hours per week rather than 44 hours.

Bill 38. Private Member's Bill. An Act to amend The Employment Standards Act 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpoe of this Bill is to ensure that no employee engaged in the preparation or service of food in a tavern, restaurant, hotel, motel, or tourist resort be required, as a term or condition of employment, to work while nude or partially nude.

Bill 39. Private Member's Bill. An Act to amend The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to extend the time for giving notice where the employment of an employee is about to be terminated.

Bill 40. Private Member's Bill. An Act to amend The Employment Standartds Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to increase the vacation period to which an employee is entitled under the Act.

Bill 41. Private Member's Bill. An Act to amend The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to prohibit employers from interfering with the payment of tips and gratuities to waiters and waitresses.

Bill 42. Private Member's Bill. An Act to amend The Crown Employees Collective Bargaining Act, 1971. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to repeal certain provisions of The Crown Employees Collective Bargaining Act, 1972 that restrict the composition of collective agreements negotiated under the Act.

Bill 43. Private Member's Bill. An Act to provide Political Rights for Public Servants. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

This Bill is designed to give public servants the same political rights that all other citizens enjoy in Ontario.

Bill 44. Private Member's Bill. An Act to provide for the Employment of Disabled Persons. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to provide employment opportunities for disabled persons, and requires that employers hire disabled persons to constitute at least 3 per cent of the employer's work force.

Bill 45. Private Member's Bill. An Act to declare the Application of certain Parts of The Employment Standards Act, 1974. (B. Mackenzie, Hamilton-East). First Reading 1 May 1981.

The purpose of this Bill is to extend the application of Parts IV, V, VI, VII, and VIII of The Employment Standards Act, 1974 to domestic servants.

Bill 46. Private Member's Bill. An Act respecting the Establishment of Polling Places in Residential Buildings. (E. Philip, Etobicoke). First Reading 4 May 1981.

The purpose of this Bill is to require that a polling place for a provincial election be provided in every residential premises in which more than 250 voters reside.

Bill 47. Government Bill. An Act to establish a Corporation to Promote Innovation Development for Employment Advancement (Hon. F. Miller). First Reading 5 May 1981.

The purpose of this Bill is to establish a Corporation, to be known as "IDEA Corporation" to promote innovation development for employment advancement.

Bill 48. Government Bill. An Act respecting Massey-Ferguson Limited. (Hon. L. Grossman). First Reading 5 May 1981.

The purpose of this Bill is to authorize the Minister of Industry and Tourism on behalf of the Province of Ontario, to acquire shares of Massey-Ferguson Limited should the province be required to do so under the terms of agreements to be entered into between Massey-Ferguson Limited and the government of Canada and Ontario.

Bill 49. Private Member's Bill. An Act to ensure the Regeneration and Reforestation of Forests in Ontario (J. Foulds, Port Arthur). First Reading 5 May 1981.

The purpose of this Bill is to require the Ministry of Natural Resources to prepare a forest resource analysis and forest resource program at regular intervals to assist in ensuring the wise management of forest resources in Ontario.

Bill 50. Private Member's Bill. An Act respecting the Sale of Beer at the Canadian National Exhibition Stadium. (G. Samis, Cornwall). First Reading 5 May 1981.

The purpose of this Bill is to declare the C.N.E. Stadium to be a licensed premises for the sale and service of beer at games played by the Toronto Blue Jays baseball team.

Bill 51. Private Member's Bill. An Act to amend The Change of Name Act. (H. Epp, Waterloo North). First Reading 5 May 1981.

The purpose of this Bill is to provide additional exemptions from the application of The Change of Name Act so that a man may change his surname to that of his wife without the necessity of bringing a change of name application.

Bill 52. Government Bill. An Act to amend The Highway Traffic Act. (Hon. J. Snow). First Reading 7 May 1981.

In addition to a number of housekeeping amendments, the Bill contains provisions to rectify the situation caused by a recent decision of the Supreme Court of Canada overturning section 283(3) of the Criminal Code. Section 30 (b) of The Highway Traffic Act will be amended to make it an offence to drive while disqualified under any Ontario law and also increases the penalties. Section 100 will be amended to prohibit any passing on the left shoulder of a highway. A new section is being added to make it an offence to back up a motor vehicle while on a freeway with a speed limit in excess of 80 kilometres an hour.

Bill 53. Government Bill. An Act to amend The Public Transportation and Highway Improvement Act. (Hon. J. Snow). First Reading 7 May 1981.

This amendment permits the Minister to increase the reimbursement to a municipality from 75 to 90 per cent of the municipality's capital cost of providing public transportation where the capital cost is related to providing electrically powered vehicles.

Bill 54. Government Bill. An Act to amend The Public Commercial Vehicles Act. (Hon. J. Snow). First Reading 7 May 1981.

This amendment will empower the ministry to refer ambiguous or unclear operating licences to the Ontario Highway Transport Board for clarification and adding a new section regarding the provision of documents.

Bill 55. Government Bill. An Act to amend The Motorized Snow Vehicles Act, 1974. (Hon. J. Snow). First Reading 7 May 1981.

The amendments require snowmobile operators to stop when approaching or overtaking a school bus that has stopped and whose red signal lights are flashing; to stop when approached by a motorized snow vehicle with flashing red lights, operated by a police or conservation officer; sets a new limit of $400 for snowmobiles involved in reportable property damage accidents and brings the snowmobile legislation in line with the Occupiers' Liability Act and the Trespass to Property Act.

3. CHANGES IN STATUS AND BOUNDARIES

Recent O.M.B. Decisions. To annex to the City of Chatham certain lands in the Township of Harwich, Raleigh, Dover and Chatham, M.79136.

-- To dissolve the Police Village of Port Lambton in the Township of Sombra effective 31 December 1980. M.80549.

Hearings. To annex to the Town of Blenheim certain lands in the Township of Harwich on 14 May 1981. M.8143 and M.8172.

4. THE FEDERAL SCENE

Escalating Inflation. Excerpts from an address by Bank of Canada Governor Gerald Bouey to the Saskatchewan Chamber of Commerce, 6 May 1981:

"Over twenty years ago the rate of inflation in Canada was less than two per cent a year. Over the intervening period inflation in Canada has not only become chronic but has surged ahead repeatedly to reach its present level of around 12 per cent a year. Thus the disease that this country has contracted is not just high inflation, but escalating inflation. Doubts about the ability of this country to rid itself of this cancer of growing inflation have spread throughout our society and are clearly apparent today in almost every aspect of our economic behaviour.

"I continue to believe, however, that Canada's serious inflation malady can and must be brought under control and eventually cured. I also believe that whatever else needs to be done to effect a cure, the key element must be the restoration of a greater degree of realism, responsibility and continuing discipline in public financial policy than we have had for many years and the acceptance of that discipline by the general public. Price and cost pressures cannot be contained in an economy in which the over-all level of spending is repeatedly fed increasing doses of fiscal and monetary stimulus, with only belated and short-lived attempts to cut back on the dosage when the economy begins to overheat and the rate of inflation to spurt ahead. We will never master inflation so long as we insist on trying to keep the Canadian economy operating at levels of capacity utilization and labour market tightness that are manifestly incompatible with moderation of the trend of price and cost increases.

"The Bank's approach to monetary policy follows directly from this view of Canada's inflation problem and what needs to be done to overcome it. The policy is based on two fundamental propositions, both of which I regard as unassailable. Proposition I is that Canada has no option but to contain and reduce inflation. Quite apart from the obvious unfairness of inflation and its progressively debilitating effects over time on the ability of the

economy to function effectively, any attempt to tolerate it will simply make matters worse. Experience around the world has shown that in the end inflation is always resisted: the only questions are at what stage and how. The higher the rate of inflation is allowed to go before the battle is undertaken seriously, the more painful and arbitrary the measures to combat it tend to become.

"Proposition II is that whatever else is done to control inflation, it will never in fact be control unless the growth of the money supply is kept within prudent limits. And that is our job. I hasten to add that we have never claimed that firm control of the money supply is all that is required to bring down inflation and at the same time ensure good economic performance. But it is a necessary part of any effective economic policy directed towards those objectives".

5. NOTES FROM THE PROVINCES

Manitoba. Western premiers, meeting in Thompson, Manitoba on 1 May, directed their Task Force on Constitutional Trends to continue its work on federal-provincial jurisdictional issues. The task force was established in 1976 to monitor federal intrusions into areas of provincial jurisdiction. °It has submitted three reports identifying areas of federal constitutional intrusion and federal-provincial friction. Until recent unilateral action by the federal government on the constitution, the task force had been effective in sensitizing the federal goernment to western provincial concerns. The third report was forwarded to Prime Minister Trudeau in 1979 and little progress has been achieved since that time. Rather, during the past year there has been a heightening of federal-provincial conflict, and constitutional initiatives by the federal government which are contrary to the spirit of cooperative federalism.

Saskatchewan. Northern Saskatchewan Minister Jerry Hammersmith has announced that the Department of Northern Saskatchwan has signed agreements with six northern communities to cost-share the purchase of community fire-fighting equipment. Five of the communities have only limited fire-fighting capability at present. Each community will acquire a $50,000 fire truck, together with support equipment worth $20,000. The percentage of the cost to be paid by each community will be based on its population, ranging from 10 per cent for a community of less than 250 people to 40 per cent from communities over 750. Fire hall facilities have already been constructed in the six centres. The government share of the cost will be funded through the Canada-Saskatchewan Northlands Agreement, with the federal Department of Regional Economic Expansion contributing 60 per cent. Northern continuing education branch will initiate and oversee training of the volunteer fire brigades in fire-fighting and use of the equipment.

6. VIEWPOINT

Municipal Open Meetings. From an editorial in the Sault Star, 8 April 1981:

"The Ontario Press Council has now joined with the royal commission on freedom of information in urging the Ontario government to enact legislation requiring all municipal bodies to conduct their business in public meetings. Public business 'ought to be conducted in public as much as possible,' said the press council. The provincial government should now be forthcoming with this legislation.

"There is no question that it is not in the public interest when municipal bodies discussing matters of public concern and matters related to spending of the public's money insist on going behind closed doors for these discussions. If there are matters that should be discussed in private -- such as evaluations or salaries of personnel, or the acquisition of property -- then in-camera sessions are justified. But, except in special circumstances of this kind, meetings of public bodies should be held in public.

"Fortunately, Sault Ste. Marie is quite good when it comes to the openness of the various municipal bodies. City council, the boards of education and other municipal agencies generally conduct most of their business in public. However, the same cannot be said for a lot of other Ontario municipalities where elected local agencies shroud their meetings in secrecy and shut out the public or press. And it is to combat this unacceptable deprival of the public's right to know that the Ontario government should legislate to force municipal bodies to conduct the maximum amount of their business in public.

"Perhaps, at the very least, the law should provide that when a meeting of any public body goes into secret proceedings, the decision should have to be made in an open meeting, the reason should have to be given by the person advocating the secrecy, and a public vote by the body concerned should have to be taken".

7. DID YOU KNOW?

Firefighters Switch to Metric. From the Brockville Recorder and Times:

"Many segments of Canadian society are finding the conversion to metric measurement difficult, but a Brockville fire official says the switch to metric has been relatively simple for the department. The department started converting all of its measurements to metric months ago and the change should be completed by the end of October (1980). "It is like all new things, at first were were naturally apprehensive about converting to metric measurement," said Deputy-Fire Chief Duane Easter.

"When firefighters first received classroom instruction in the changeover to the metric system the lectures 'sounded complicated'. We have actually found that using metric measurement has made it simpler to calculate formulae for hydraulic applications and water flow patterns," said Deputy Chief Easter. 'Using the old system of measurement required a lot of memorizing of figures, but most of this has been eliminated in the metric system.'

"Deputy Chief Easter said the hardest part of the conversion for the firefighter is trying to forget what he has been taught over the years because there is a tendency to use both methods of measurement. Instead of measuring water flow in gallons per minute, the firefighter will now be making such a measurement in litres per minute. Water pressure will be measured in kilopascals instead of pounds. After the conversion is completed, an officer could ask a firefighter to bring a four-metre (instead of a 14-foot) roof ladder.

"So far, three of the fire department's four crews have been trained in metric conversion. After taking two days of classroom theory, one crew started practical training by setting up a pumper and high volume hose lines on Blockhouse Island. The firefighters went through drills to prove the theories which were discussed in the classroom. Conversion of the department's six pumpers to metric measurement will not cost anything. Deputy Chief Easter said a light metal plate, bearing metric measurement, is stuck on over the existing gauges on the pumpers.

"One of the department's pumpers has been converted to metric and the other pumpers will be converted after the brigade's fourth and last crew has received instruction in the metric measuring system. Deputy Chief Easter said all new fire department trucks will be equipped with metric gauges when they are shipped from the factory.

"He said the department had no choice but to convert to metric. The Ontario Fire Marshal's office, which establishes regulations for all of the province's fire departments and the equipment they use, is going metric at the start of next year. 'Switching to an entirely different measuring system certainly made us feel apprehensive in the beginning but now that we have become intensely involved in metric measurement the men seem to be adapting to the new measurements very well,' said Deputy Chief Easter".

8. FROM THE BOOKSHELF

Residential Site Design and Energy Conservation. As much as 15 to 20 per cent of the energy used in a conventional subdivision can be saved through careful community planning, simply by paying closer attention to the climate. A recent study conducted by the Ministry of Housing shows that such savings can be realized at no extra cost to developers. The Ministry of Energy provided $16,000 for the study under the Housing Energy Management Program (HEMP). A report of the study, called "Residential Site Design and Energy Conservation", investigates ways to assess how principal climatic factors such as wind can affect the heating requirements in a residential subdivision.

The original site plan and five hypothetical alternatives for a Guelph subdivision being developed by the Ontario Land Corporation were tested using a computer model. The project involved viewing traditional design and development basics in various ways. Some of the energy-saving changes made in the alternative models are more south-facing windows, an east-west street design and landscaping techniques. The study report, as well as the descriptive summary are available for $5 each at the Ontario Government Bookstore, 880 Bay Street, Toronto, M7A 1N8.

9. ASSOCIATION NEWS

O.M.A.A. The annual conference of the Ontario Municipal Administrators' Association was held in Windsor on 7-8 May 1981. The theme of the conference was "Relationships". During the session on "Relations with Employees", Michael MacDougall of the University of Windsor gave an overview of employees in the '80s and outlined the effects of television, media and higher education on their attitudes. He stressed the need for effective time/use; movement away from seniority; cross-departmentalization and more in-house training. He stated that Canada was developing too many specialists and CAOs will have to develop new techniques in keeping good employees and keeping them enthused about local government. Burlington city administrator Michael Boggs described the Team Work Seminar held in Burlington for all city employees which identified possible improvements and Ms. Maxine Jones of the Ontario Public Service Employees Union spoke about labour concerns in Ontario.

City administrator John Robertson (Sarnia) was elected president; Ray Waters (Stoney Creek) vice-president; and Dave Low (Ajax), Dick Picherack (Thunder Bay), R. Barrett, (St. Thomas) and Bryan Baxter (Cobourg) as directors. The fall workshop will be held 30 October 1981 at the Bristol Place Hotel, Malton.

Zone-1, AMCTO. The Spring meeting of Zone-1, Association of Municipal Clerks and Treasurers of Ontario, was held in Chatham on 30 April 1981 with approximately 125 delegates in attendance. "Rusty" Russell and Ross Raymond made a presentation on "Tricks of the Trade - How to Process a Zoning Bylaw to the O.M.B.", and they outlined step-by-step procedures that should be followed for the successful approval of a zoning bylaw by the O.M.B. They exposed the pitfalls to avoid and offered many helpful hints to use in processing an application. An active question and answer period followed the presentation. AMCTO president Bob Barton solicited comments from the delegates concerning the role AMCTO should play in dismissal situations of municipal employees. The fall meeting will be held on a date to be advised in September in Chatham.

Zone-8, AMCTO. Zone-8 AMCTO will hold a meeting on 29 May 1981 in the City of Timmins Council Chamber. City clerk Grant Chevrette will discuss word processing systems including a demonstration; City administrator Jules Bergeron will discuss a report by the committee reviewing the Ministry of Revenue's proposed changes to the assessment roll, and there will be a panel discussion on proposed changes to the financial statement.

10. PEOPLE AND PLACES

The Town of Capreol has adopted a procedural bylaw to regulate proceedings. Mayor Frank Mazzuca has promised to take "two weeks off to memorize it". Mayor Mazzuca ended one career on 29 April 1981 as he hopped off a Canadian National caboose on his last run as a railway brakeman.

The Durham Board of Education is going to experiment with propane-powered school buses by converting one of its present buses to propane and purchasing one new propane bus this year.

Grey county council voted 29 April 1981 to cut its size from 48 members to 32. The move will be made by dropping all but six of the 22 deputy reeves currently sitting on council. The reduction will take effect after the November 1982 municipal elections.

First-class police constables on the Guelph force will be paid almost $30,000 a year in 1982 following ratification of a two-year contract providing a 22.3 per cent pay increase. The first-class pay rate will increase to $29,710 in January, up from $23,312 last year.

Margaret McFadyen has been named chief librarian by the Whitby Public Library Board, replacing Anne Hope-Brown, who is retiring.

The City of North Bay will celebrate its centennial in 1982 and a committee is hard at work planning for the year's events. The theme for the 100th anniversary celebration is transportation and focus will be placed on the strategic location of North Bay on water, train, road and air routes.

In 12 years, not one traffic accident has been report in any North York area where public school children have worked as crossing guards. "A fantastic record to be proud of," Mayor Mel Lastman told 550 young guards at the first annual party in their honour at the Civic Centre.

The first pay increase in 18 years has been awarded to North York's five fence viewers. Board of Control decided to increase the remuneration by 100 per cent -- to $20 from $10 a day. Controller Robert Yuill asked: "They don't seem to be overpaid, but what is a fence viewer?" Controller Esther Shiner replied: "He's like us. Sits on the fence!".

Quote of the Week. From the Ontario Parks Association newsletter:

"The development of a new product is a three step process: first, an American firm announces an innovation; second, the Russians claim they made the same discovery twenty years ago; third, the Japanese start exporting it".

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background

Ministry of Intergovernmental Affairs

Ontario

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/21

25 May 1981

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UNIVERSITY OF TORONTO

1. AT QUEEN'S PARK

1981 Ontario Budget. Excerpts from the 1981 Budget Statement by Treasurer Frank Miller to the Legislature on 19 May 1981.

"During the thirty-eight years of Progressive Conservative government in Ontario, this province has experienced great economic prosperity and social progress. The Province of Ontario is an enviable place to live, to work and to play. In no small measure, this healthy state of affairs reflects the moral fibre and sense of community responsibility of all the people of Ontario, and strong and sensitive government. This government is committed to ensuring continued economic growth and development for Ontario and to providing quality public services for our citizens.

"My budget plan for this fiscal year clearly recognizes these fundamental priorities, while taking into account the need for an appropriate level of revenues. If the province is to continue to provide the high level of services the people of Ontario have come to expect, if we are to have the flexibility to take appropriate actions to promote economic development and job creations, and if we must do so in an environment of considerable inflationary pressure, then it is vital we have a more appropriate balance between revenue and expenditure. This budget sets out a realistic fiscal framework that will:

-- encourage the private sector to grow and compete in the international market place,

-- maintain the high level of services provided by the province and allow for growth in priority areas, and

-- ensure a financial balance consistent with long-term growth and employment generation.

Provincial-Local Finance. "The Members will be aware of the considerable support we provide to local governments. For example, last year the government provided a generous increase of almost 12 per cent in assistance to the local sector with the result that mill rates increased by only 7 per cent on average. As a result, property tax increases were held considerably below the rate of inflation. Earlier this year, the government announced details of 1981 local government transfers. Support for 1981 will be in excess of $4.7 billion, an increase of 10.6 per cent over last year. I fully realize that inflationary forces have made it difficult for local government to contain expenditure growth. Nevertheless, I am confident they will have reviewed their expenditure plans judiciously and ensured that increases in local tax rates will remain below the rate of inflation and growth in household income. In other words, the average real burden of property taxes should not rise, and in fact will remain well below the burden in the early seventies.

"I would like to remind the Members that the government's gradual approach to the reform of the local taxation system is working well and is producing meaningful progress without unacceptable tax shifts. Two hundred and forty-six municipalities and communities have already been reassessed at their own request under Section 86 of the Assessment Act, and a further 39 have been reassessed at full market value. I am proposing tonight a further step in the government's overall reform of property taxation. The reform relates to farms and managed forests. In my opinion, farm residences should be treated the same way as other residences and appropriate recognition should be given to the contribution made to our economy by farm land and buildings on the one hand and by managed forests on the other. Accordingly, I propose the following approach:

-- Full exemption would be provided from property taxation for defined farm lands and buildings and for managed forests.

-- Farm and managed forest tax rebate programs would be eliminated. I might add that the federal government will begin to tax these rebates this year.

-- Farm residences would be treated the same way as other single residences for property tax purposes.

-- Municipalities and school boards would be compensated for taxes forgone through exemptions.

"There are a number of significant issues which will have to be resolved before this approach can be implemented. I intend in the very near future to discuss the proposal in detail with interested parties, including the farming community and its representatives, foresters and local governments. Provided any concerns brought forward in the discussions can be effectively met, I anticipate that the new property tax system for farms and managed forests can be in place by as early as the 1982 taxation year."

2. AROUND THE MINISTRIES

Agriculture and Food

Assistance Asked for Farmers. Agriculture and Food Minister Lorne Henderson told a meeting of federal and provincial agriculture ministers on 12 May 1981 that the federal government should provide relief for farmers hit by high interest costs and low hog and beef prices. He also announced the establishment of a committee to review the operations of Ontario farmers whose creditors are about to call loans. The minister said that Farm Credit Corporation financing should be expanded to meet the needs of producers, including the refinancing of mortgages. He also said that in cases of refinancing, the new, higher interst rate should apply only to the additional amount borrowed. The FCC, he said, should be allowed to make loans for the consolidation of debt.

Mr. Henderson called on the federal government to include debt consolidation in the Farm Improvement Loans Act and to extend small business bonds to unincorporated farmers. He also proposed an investment fund which would provide low interest loans to farmers and tax shelter benefits to investors. He added that the federal stabilization programs need to be revised to fulfil the original intent of protecting producers from violent price swings and escalating producting costs. He recommended the plans be run on six-month payout periods, that payment procedures be speeded up and that support levels be raised to 95 per cent from the present 90 per cent.

For the long term, Mr. Henderson said he believed that hog stabilization should provide a support price of 95 per cent for a plan without financial participation by producers, and 100 per cent if producers paid a fee of one-third. He also said that both beef and hog plans should be exclusively federal and that the beef plan should cover cow-calf operators as well as feeder cattle operations. The minister is encouraging farmers to take advantage of the credit advice available through the ministry and is advising young farmers to take advantage of the Ontario Youth Farm Credit program for debt consolidation. Under the program, the government guarantees loans made to farmers between the ages of 18 and 35 for such purposes as livestock, equipment and buildings.

Energy

Commercial and Industrial Solar Demonstration Program. Energy Minister Robert Welch has announced a five-year, $10 million Commercial/Industrial Solar Demonstration Program, the first of a number of programs which are being developed as part of the government's five-year, $50 million "Solar Strategy for Ontario" announced last fall. "You cannot have a solar industry without a market for its products, and you cannot have a market without proven technology," Mr. Welch told the 1981 Canadian Energy Exposition held at Ryerson Polytechnical Institute on 7 May 1981.

The program has four major objectives:

-- To help the development of Ontario's solar industry by creating a market for solar energy products and services;

-- To provide experience for equipment manufacturers, installers, designers and owner-operators of commercial and industrial buildings;

-- To increase the market acceptance and use of solar energy in Ontario;

-- To increase our knowledge of the cost/performance ratio of solar systems, through monitoring the new installations.

During this fiscal year, which began 1 April 1981, up to $2 million will be provided in the form of grant contributions to share the cost of design, supply and installation of solar systems. "Industrial and commercial operators, municipalities and charitable and non-profit organizations will be eligible for the grants, for most commercial/industrial solar installations," the minister said. "These could include everything from hot water for washing returnable bottles, to photo finishing, to laundries". Mr. Welch pointed out that solar heating of municipal swimming pools is not included in this particular program, but will be the subject of a separate program to be announced.

Energy from Wood. Eastern Ontario could provide more than a million dry tons of wood and wood waste each year to turn into energy, a ministry draft study has found. The preliminary information, prepared by management consultants Peat, Marwick and Partners of Toronto, will be available as a public report this summer. It indicates that the County of Lanark, the Region of Ottawa-Carleton and the United Counties of Leeds and Grenville have the annual potential to provide, at $50 a dry ton or less:

-- 400,000 dry tons of poor quality natural wood,
-- 320,000 to 450,000 tons of wood from hybrid poplar plantations,
-- 115,000 tons of forest industrial mill waste,
-- 130,000 tons of logging residues.

The recommendations were in the first part of a $120,000, four-phase study to determine the feasibility of expanding the industry based on renewable energy from wood and wood waste in eastern Ontario. The consultants are now using the information gathered in the first part of the study to start on the second phase -- an evaluation of the engineering design costs of each proposed energy production facility. Phase three will compare the costs and revenues of the facilities. The final phase will examine the social cost/benefits of the proposals -- including both local economic development and the impact of Ontario's goals for a secure energy future.

Housing

Housing Starts. Housing starts during April were at a seasonally adjusted annual rate of 242,500 for all areas according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final March rate was 196,400. Actual starts in urban areas in April were 14,807 an increase of 56 per cent from the 9,475 recorded in April of last year. Starts of single detached dwellings during April totalled 7,464 compared with 4,771 in April 1980, an increase of 56 per cent. Starts of multiple dwellings were up 56 per cent to 7,343 from 4,704.

Industry and Tourism

Tourist Information. A full-colour newspaper supplement describing Ontario tourist attractions has been sent to 3 million households in the province and almost 5 million in the United States. The 48-page rotogravure publication appeared in weekend newspapers on 16 and 17 May. It was the first time such a publication has been distributed in the U.S., an area identified as a prime target market in the ministry's tourism marketing plan for 1981/82. In addition to running in all 43 Ontario dailies, the supplement appeared in 11 U.S. cities: Buffalo, Cleveland, Chicago, Detroit, Duluth, Lansing, Minneapolis, Milwaukee, Rochester, Syracuse and St. Paul. These areas are considered key markets because they are within comfortable driving distance of Ontario.

The supplement is a guide to the many holiday opportunities to be found in the province. It covers cultural, recreational, sports and outdoor pursuits and details such things as provincial festivals, children's activities and parks. It is filled with maps, full-colour photographs and illustrations. In the U.S. the publication is supplementing a seven-week television advertising campaign. Ontario's travel message is also being carried in radio commercials and newspaper advertisements on a wide range of topics. The whole campaign represents expansion of the "Ontario -- Yours to discover!" marketing effort launched last year. Research has shown the 1980 campaign was highly effective, leading to increased business from virtually every one of the target markets and an extremely high consumer-awareness level of 78 per cent.

Energy Conservation Grants. Industry and Tourism Minister Larry Grossman has announced that energy conservation grants totalling $2.36 million were made by the provincial government to 152 Ontario companies in the first four months of 1981. The grants were made under the $10 million, three-year Industrial Energy Conservation and Oil Substitution Incentive Program -- part of a $165 million, 10-point energy initiative launched by

the government last fall. The oil substitution part of the program encourages companies to switch from heating oil to alternate fuels, while the conservation part promotes use of more energy-efficient equipment. The grants, ranging from $1,000 to $50,000, are helping the firms with projects costing $8.4 million. The conservation projects are expected to achieve savings equivalent to 24.2 million litres of heating oil a year, cutting the companies' energy expenditure by $3.48 million. Under the off-oil program, companies will conserve 22.9 million litres of heating oil in the first year by switching to alternate fuels.

Intergovernmental Affairs

Municipal Boundary Secretariat. The Municipal Boundary Secretariat of the Municipal Operations Division of the Ministry of Intergovernmental Affairs (soon to be Ministry of Municipal Affairs and Housing) has now been established. Based on the experience of the Brantford-Brant Local Government Pilot Project and the process presently being carried out between the City of Barrie and the Township of Innisfil, the Secretariat will undertake the province's new initiative to facilitate the negotiations and resolution of municipal boundary and boundary-related issues.

The new approach is based on labour-type negotiations and mediation and will serve to provide an alternative to the current method of resolving intermunicipal disputes at the Ontario Municipal Board. The Municipal Boundaries Secretariat, located at 863 Bay Street, 3rd floor, Toronto will be opened early in June. Bryan Isaac and Michael Fenn have been appointed as Chief Negotiators. Additional staff will be appointed during the summer.

Natural Resources

Private Land Forestry. Answers to a questionnaire mailed this spring to 12,400 private rural landowners, will substantially assist the formation of new policy to benefit every private landowner of country property in the province, Natural Resources Minister Alan Pope announced recently. To encourage response, the Ontario Forestry Association offered five prizes of $100 each to randomly selected landowners who returned completed questionnaires to the Ministry by 14 May 1981. The survey, conducted through April and May, forms part of a comprehensive review and analysis of Ontario's private land forests, initiated last year by Kenneth Armson, the province's chief forester. The study will form a basis for public discussion in 1982, including a series of public briefs and hearings.

"This will eventually lead to a proposed policy for private land forestry in Ontario. Besides increasing our knowledge, we would like to find out what owners know about available forest management programs," the minister said. "Through the survey questionnaire, we want to find out the landowners' reasons for owning land and the undertaking of various land management activities, particularly forest management practices. We are also seeking answers about social and economic factors and objectives motivating private land ownership in rural Ontario". Mr. Pope said that while there are nearly 8,500 agreements with private woodlot owners under The Woodlands Improvement Act, covering about 141,640 hectares (350,000 acres), "we believe there is a much greater potential for forest management and associated economic benefits from private woodlands".

In southern Ontario, five per cent of the landowners with a minimum of 20.23 hectares (50 acres) of total property in any one township, are included in the sample. Some of Ontario's larger landowners, most of whom are in northern Ontario, are also being interviewed personally. Landowners in both parts of the province may receive more than one questionnaire if they own the minimal acreage and are sampled in more than one township. "There are an estimated 208,000 landowners with a minimum of 50 acres of total property in Ontario. This makes it extremely important for everyone who received a questionnaire to respond to it because the answers will form the basis of our evaluation," the minister added.

Solicitor General

Ontario Fire Code. Excerpts from a statement by Solicitor General Roy McMurtry to the Legislature on 12 May 1981 prior to First Reading of Bill 59:

"Later this afternoon I will be introducing an act to amend the Fire Marshals Act. As honourable members will know, this act will provide the legislative framework to authorize the making of a fire code, which will contain the substantive rules, by regulation. It is my intention that the Ontario fire code will become law within a period of not more than four months. The amendments I am introducing today are basically similar to those contained in Bill 141, which was awaiting second reading when the Legislature prorogued at Christmas. There are four new provisions designed to clarify the interrelationship with the building code and to ensure compatibility. Another change would give the fire code precedence over municipal bylaws concerning fire prevention. This last provision is similar to section 26 of the Building Code Act, 1974. This is in line with our intention to provide a set of uniform and consistent fire safety rules that would apply across Ontario.

"Let me briefly give honourable members some background on this legislation. The Ontario fire code advisory committee was established in November 1976 to develop a draft Ontario fire code for public comment by the end of 1978. The committee's report was published in the Ontario Gazette of 13 January 1979, and significant public comment has been received as a result. Over these past months a committee under the charmanship of the fire marshal has been preparing the fire code, with full participation by the public and private sectors. The government now also has the benefit of the very excellent series of recommendations made by the coroner's jury that looked into the tragic fire at the Inn-on-the-Park. One of their key recommendations was that the province provide a uniform fire code as soon as possible.

"I should also explain that the fire marshal and municipal fire departments have traditionally been responsible for the fire safety in existing buildings. The Fire Marshals Act currently authorizes his agents to inspect buildings and gives them broad powers to make orders. The fire code will provide a written set of fire safety standards in a comprehensive form so that both the inspectors and the building owners will know where they stand. I also wish to advise the Legislature that senior officials in my ministry are currently reviewing all 34 recommendations made by the Inn-on-the-Park jury, including the proposal that the Ontario fire marshal's office be designated as the only agency to conduct fire safety inspections".

Transportation and Communications

Seat Bealt Symposium. Seat belt effectiveness, the medical aspects of automobile restraint systems, child restraints, and mandatory legislation and enforcement will be among the topics discussed at the International Symposium on Occupant Restraints 1-3 June at the Hotel Toronto. Sponsored jointly by the Ontario Ministry of Health, the Ministry of Transportation and Communications and the American Association for Automotive Medicare (AAAM), the symposium has attracted participants and delegates from all over the world. Transportation and Communications Minister James Snow said: "We're very pleased to be co-sponsoring this symposium because Ontario was the first North American jurisdiction to enact seat belt legislation. And the results have been very encouraging".

The minister added when the province's seat belt law was introduced in January 1976, a 12.9 per cent drop in traffic deaths and an 18.4 per cent decrease in injuries were recorded in the first six months. He also stressed the beneficial effects the seat belt law has had on Ontario's health care budget. A joint study undertaken in 1978 by Health and MTC indicated an almost 10 per cent reduction in the cost of hospital care for accident victims following the introduction of seat belt usage. "This symposium will establish, in a public forum, the principle that highway-related trauma is, first and foremost, a medical problem. And a substantial portion of this problem can be reduced by occupant restraint use," said AAAM President, Robert Green, M.D.

Coroner's Corner

Recommendations. Dr. H. B. Cotnam, Chief Coroner of Ontario, is interested in a mechanism to circulate the recommendations of Coroners' Juries to further public information about accidental health and how it could be prevented. Some of the recommendations may not appear to be realistic. Others, however, are within the powers of the municipalities and it is hoped that they will review the recommendations and take action as may be required.

-- **Pool Enclosures.** Left unattended, Jacqueline (aged one year ten months), exited the house, wandered into the backyard, proceeded through an unlocked gate in the pool enclosure and, through misadventure, fell into water collected on the pool cover. Cause of death was asphyxia caused in part by drowning and shock due to exposure.

Among the recommendations made by the jury were the following:

- The by-law enforcement department should be responsible for informing the public of the safety requirements for pools and of the penalties involved.

- A serious and critical examination should be made of the policies, procedures and training practices of the by-law enforcement department.

- Yearly inspections of all pools should be made.

-- **Smoke Detectors.** Dr. D.M. Clark, local coroner, wrote to North Bay council about the deaths of three children who died in a house fire in North Bay on 29 September 1980. In his letter to the city council of North Bay, dated 19 February 1981, Dr. Clark noted that there was a strong likelihood that, had a smoke detector been installed on the premises, there would have been no loss of life. In this letter, he requested that council enact a bylaw to require installation of smoke detectors in rental and/or owner occupied residential units.

NEW LEGISLATION

Bill 56. Private Member's Bill. An Act to relieve Persons from Liability in respect of voluntary Emergency Medical and First Aid Services (R. Haggerty, Erie). First Reading 7 May 1981.

The purpose of this Bill is to relieve persons from liability in respect of voluntary emergency first aid assistance or medical services rendered at or near the scene of an accident or other sudden emergency.

Bill 57. Private Member's Bill. An Act respecting the Rights of Non-Unionized Workers (R. Haggerty, Erie). First Reading 7 May 1981.

The purpose of this Bill is to provide a low cost mechanism whereby a non-unionized worker may obtain a review by the Ontario Labour Relations Board where the worker is discharged or otherwise disciplined for cause and the contract of employment is silent on matters of discipline.

Bill 58. Private Member's Bill. An Act to amend The Labour Relations Act. (R. Haggerty, Erie). First Reading 7 May 1981.

The purpose of this Bill is to provide a mechanism whereby the Lieutenant Governor in Council can order a sixty-day suspension of a strike or lock-out and order a return to work where the strike or lock-out constitutes an immediate and serious danger to life, health or safety or seriously disrupts the economy of the province or any area of the province.

Bill 59. Government Bill. An Act to amend The Fire Marshals Act. (Hon. R. McMurtry). First Reading 12 May 1981.

This Bill provides for the establishment of a code governing fire safety standards. (See page 7).

Bill 60. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 12 May 1981.

The purpose of this Bill is to revise the manner of calculating interest on rent deposits under The Residential Tenancies Act, 1979.

Bill 61. Private Member's Bill. An Act to amend The Resiential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 12 May 1981.

The purpose of this Bill is to authorize the Residential Tenancy Commission to conduct an inquiry, on its own motion, to determine whether a tenant has paid an amount of rent in excess of the amount permitted under the Act.

Bill 62. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 12 May 1981.

The purpose of this Bill is to authorize the Residential Tenancy Commission to order payment of a tenant's costs where the commission has determined that the tenant paid rent in excess of the amount permitted by the Act.

Bill 63. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 12 May 1981.

The purpose of this Bill is to provide a procedure for the Residential Tenancies Commission to review rent increases allowed by the commission for the purposes of financing major repairs by a landlord.

Bill 64. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 12 May 1981.

The purpose of this Bill is to require a landlord who obtains vacant possession of a rental unit for the purpose of making repairs or renovations to the unit to apply to the Residential Tenancy Commission for an order determining the rent that may be charged for the repaired or renovated unit.

Bill 65. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 12 May 1981.

The purpose of this Bill is to require a landlord, upon the request of a tenant, to file receipts for expenditures made by the landlord with the Residential Tenancy Commission.

Bill 66. Private Member's Bill. An Act to amend The Residential Tenancies Act, 1979. (E. Philip, Etobicoke). First Reading 12 May 1981.

The purpose of this Bill is to make several amendments to Part IX of the Act governing the procedure of the Residential Tenancy Commission.

Bill 67. **Government Bill.** An Act to establish the Ministry of Municipal Affairs and Housing. (Hon. C. Bennett). First Reading 14 May 1981.

The purpose of this Bill is to establish the Ministry of Municipal Affairs and Housing by bringing together the municipal affairs and also the municipal law areas at present in the Ministry of Intergovernmental Affairs, and the community planning wing, the community development wing, the land development wing and the Ontario Housing Corporation at present in the Ministry of Housing. The new minister will be responsible for the policies and programs of the Government of Ontario in relation to municipal affairs, including the coordination of programs and financial assistance to municipalities, community planning, community development, the maintenance and improvement of the built environment, land development, housing and related matters.

Bill 68. Government Bill. An Act for the establishment and conduct of a Project in The Municipality of Metropolitan Toronto to improve methods of processing Complaints by members of the Public against Police officers on the Metropolitan Police Force. (Hon. R. McMurtry) First Reading 15 May 1981.

This Bill establishes a project in The Municipality of Metropolitan Toronto to improve the processing of complaints by the public concerning the conduct of police officers. Provision is made for the appointment of a Public Complaints Commissioner who shall monitor and review the handling of complaints by the Metropolitan Toronto Police Force and shall exercise the powers and perform other duties as set out. The Bill establishes the Police Complaints Board and provides for its membership and the conduct of hearings by it. Procedures are established for the making of complaints and the recording, investigation, resolution and disposition thereof.

Bill 69. Government Bill. An Act to amend The Ontario Unconditional Grants Act, 1975. (Hon. T. Wells). First Reading 15 May 1981.

This Bill proposes to implement the revised municipal transfer payments and procedures for apportioning upper tier costs among lower tier municipalities. Included in this Bill is the provision for the $2 per capita increase in the police grant rates which is designed to offset significant municipal cost increases for this service. There are also a number of other changes necessary for the 1981 municipal grants and apportionment procedures.

4. THE FEDERAL SCENE

Federal Policy on Land Use. The new federal policy on land use is designed to guide the internal activities of the federal government and their effects on the use of private and public land thoughout the nation. It consists of a series of internal policies and land use guidelines which will be applied to all federal government activities to ensure that consideration is given to their impact on land resources. Such concerns as the preservation of high quality agricultural land, the maintenance of public access to recreation lands, the sound management of land used to produce renewable resources, and the encouragement of wise use of hazard-prone lands are included in the policy paper.

The policy also recognizes the jurisdiction of the provinces in the regulation and control of land use within their boundaries. It provides a framework for federal-provincial cooperation to ensure sound management of land resources and should contribute to the establishment of common objectives between federal government programs and provincial and local land use plans. To ensure application of the policy, the government has established an Interdepartmental Committee on Land. While each federal department will be responsible for adapting its programs and policies to the guidelines, the committee will act as a forum for reviewing problems of implementation. For further information, contact: Lands Directorate, Environment Canada, Ottawa, Ontario, K1A 0E7.

5. NOTES FROM THE PROVINCES

Manitoba. Agriculture Minister Jim Downey has introduced a bill in the Legislature designed to help tighten existing regulations under the province's Farmlands Protection Act, further restricting foreign investors from buying Manitoba farmland. In speaking to Bill 58, Mr. Downey said the proposed amendments will strengthen the existing Farmlands Protection Act in three ways:

-- By better defining the concept of effective control by ineligible persons or foreign-controlled corporations, giving the Manitoba Agricultural Lands Protection Board a broader base from which to define foreign interests, and limiting their purchases to 20 acres.

-- By requiring that certain corporations file an annual statement to determine the extent to which they may be foreign controlled.

-- By enabling the board to order persons or corporations to divest of their land if the board is satisfied that effective control of an investment is in the lands of foreigners.

The proposed changes will not stop other Canadians, former Manitobans now living out of province or new immigrants who have elected to come to Manitoba to live, from purchasing farmland. Attempting to dispel fears that Manitoba's farmland could someday be controlled by absentee landlords, Mr. Downey said the decision was made not to block other Canadians from buying land in Manitoba because "it should be the basic right of all Canadians to be able to have a stake or a share in their country".

Nova Scotia. About 600 buyers of new homes will be able to get low-interst mortgages over a fixed 25-year term under a provincial program announced by Fisher Hudson, minister in charge of the Nova Scotia Housing Commission. Mr. Hudson told the Legislature that it is hoped the program, which applies only to new housing construction, will encourage Nova Scotia's housing industry, "which seems to be recovering from the recent construction lag". The program will be for middle-and-low income Nova Scotians with adjusted family incomes below $30,000 a year. Adjusted family income is a formula used in housing commission programs, which adjusts gross income downward for factors such as the number of dependents and the number of income earners in the family.

Saskatchewan. Rural Affairs Minister Edgar Kaeding said recently that about 47 cents of every dollar that is spent from the province's consolidated fund goes to local governments, or about $1.63 billion this fiscal year. The minister told delegates to the Rural Municipal Secretary-Treasurers Association's annual convention that during the past decade unconditional grants to rural municipalities have increased to more than $13.3 million in 1981 from $2.7 million in 1971. During the same period grants for such matters as road construction and maintenance have incrased to $24.7 million from $9.6 million. "By providing a large portion of the money on an unconditional basis, revenue sharing encourages strong and autonomous local governments allowing local communities to determine local spending priorities".

6. VIEWPOINT

NOMA Conventions Serve Good Purpose. From an editorial in the Thunder Bay Chronicle-Journal, 15 May 1981:

"Invariably, after the annual Northwestern Ontario Municipal Association (NOMA) convention, the question is raised about the value of these gatherings. Usually, the convention winds up passing a few dozen resolutions, most of them dealing with pet peeves of various municipalities, despite appeals to concentrate on matters of over-all concern more apt to get the ear and attention of Queen's Park or Ottawa. Is the process really worthwhile?. There are many who argue that it is all a waste of time and money because all communities have problems and no matter how small a town or village, its delegates insist their participation requires that their issues be numbered among those of a more general nature sent to Toronto or Ottawa.

"Naturally, they aren't likely to startle either capital to knee-jerk reaction, but they do serve a purpose. While some 40 resolutions were passed at the 35th annual convention just ended, perhaps only one or two will rate even more than cursory attention at higher levels, but the very fact that there are so many, influences the government to act on some measure. It may not be what the convention feels is the most important issue of the day, but it just may be one that has been buried among others for years and ignored. Furthermore, the get-togethers sometimes reveal that a problem in one community may be general or someone else might have an answer to it and the issue is resolved immediately.

"There are 47 member communities in NOMA so it's hardly surprising almost that many resolutions come out of each year's convention. Northern Affairs Minister Leo Bernier told this year's delegates that 70 per cent of NOMA's resolutions over the years 'have ultimately been reflected in government policy'. Considering all the so-called parochial problems put before these conventions over the years, action on that many has to be an extremely good average. Certainly good enough to make it obvious that NOMA conventions serve a very worthwhile purpose".

7. DID YOU KNOW?

Community Garden Plots. Urban community food garden projects are expanding into the idea of food-producing community parks. The community vegetable gardening movement will continue to grow with inflation as a constant incentive. Recently the Benjamin Wegerzyn Garden Centre in Dayton, Ohio estimated that each of its 1,300 28'x28' community garden plots produced $588 worth of food. A study in Vancouver, British Columbia, showed that the city has enough suitable vacant land for its 427,000 residents to grow all their own vegetables, with a total yield worth $100 million.

The community park -- which can be almost any public land from parks and school grounds to roadsides and vacant lots -- can also be very productive. Windsor Mayor Bert Weeks advises that the City of Windsor started three years ago with 40 garden plots behind the A.J. Brian Pumping Station and now has over 200 plots at four different locations. These are sited on otherwise idle land which the parks department plows and makes ready for use in the spring. A nominal rental fee of $15.00 is charged annually for each plot.

8. FROM THE BOOKSHELF

Nowhere To Go?. "The Public Service can expect to be affected by lowered morale and a revised attitude towards work, which will be detrimental to government services," say Nicole Morgan and Charles Moubarak in their soon-to-be-released study entitled **Nowhere to Go?,** published by the Institute for Research on Public Policy in co-operation with the Public Service Commission. Morgan and Moubarak report that an upsurge in the Canadian economy and increasing public demands for more government services led to a period of rapid growth of the public service in the 1960s and early to mid-1970s. Increasing numbers of young university graduates found work in the public service, with the result that growth was concentrated in a certain age group -- those born between 1938 and 1953. The halt to the rapid growth of the last decade has resulted in a severe career blockage at the managerial level. "The young officers who have attained the highest level of their group before age 45 will block, for twenty years at least, their lower level colleagues." This bottle-neck created by top level managers who can no longer advance is being felt like a chain reaction throughout the system. Especially affected will be younger people who occupy the lower levels of the public service hierarchy, and groups like women who have only recently begun to achieve a proportional share of public service jobs.

According to the report, reduced ability to get promotions because of declining job vacancies presents trapped bureaucrats with two attitude options. Some managers will become more aggressive and attempt to surmount the obstacles at any price, while others will become disinterested in their work and focus their competitive instincts on such things as material goods and hobbies. Either way, Morgan and Moubarak predict that frustrated managers are not likely to motivate their subordinates to improve performance, and will probably become more and more meticulous and petty in demands for fringe benefits to compensate for the lack of career advancement. The authors say that without intervention, the situation within the public service will deteriorate. They put forth a number of reforms to ameliorate these difficulties, including a limitation of hiring from outside the public service, increasing job levels in groups to give a sense of promotion, encouraging early retirements, and possibly demoting and laying off some managers. The human cost of these reforms may be expensive, but they will be less dear then the policies of non-intervention, which are leading to a new job freeze and a serious loss of morale in the federal bureaucracy.

Nowhere to Go?, Nicole Morgan and Charles Moubarak, The Institute for Research on Public Policy, P.O. Box 9300, Station "A", Toronto, Ontario, M5W 2C7. Price $8.95.

Ontario's Own. A year in the making, the new Ontario Provincial Police film, entitled "Ontario's Own", shows the human side of the O.P.P. officers and policing through all four seasons. The audience is taken on a tour of Ontario which includes the waters of the Thousand Islands, the sparseness of the District of Kenora and the grandeur of Bon Echo Provincial Park. The newest addition to the Force film library will soon be distributed around the province.

9. ASSOCIATION NEWS

Founding Conference. The Association Steering Committee was formed in March, 1981 and is composed of representatives from ACRO, AMO and ROMA. This Steering Committee has been charged with implementing the recommendations of the Report of the Association Review Committee which was approved at the annual meeting of each of the three associations. The new association will come into effect on 1 January 1982, and the Founding Conference will be held on Monday 24 August 1981, which is the first day of the AMO Conference. The election of the first Board of Directors of the new association will be held on Tuesday, 25 August. Although the business of the Founding Conference is being conducted in time that would normally be part of the AMO conference, it should be noted that the Founding Conference is separate from the AMO conference. ROMA and ACRO members who are not members of AMO but who will be attending the Founding Conference will be required to pay the registration fee for the AMO conference and make all accommodation arrangements through the AMO office.

The proposed constitution for the new association and the proposed membership fee for 1982 will be circulated to the memberships of all three associations by 31 July, and will be considered by the delegates of all three associations on the afternoon of Monday, 24 August. Information concerning accreditation of voting delegate for purposes of adopting the constitution and membership fees for the new association will be circulated to the memberships of all three associations by 30 June. Further information may be obtained by contacting Sheila Richardson, or Diana Summers, 100 University Avenue, Suite 900, Toronto, Ontario, M5J 1V6.

I.M.A. The 1981 annual conference of the Institute of Municipal Assessors of Ontario will be held in Toronto, on 12-13 June 1981. The theme of the Conference is "Assessment, Past, Present and Future". A pre-conference professional seminar will be offered on 11 June from 1 to 5 p.m. This session is in addition to the regular conference and the topic is "Inflation and the Property Tax". Workshops will be held on "Land Valuation; Renovation; and Market Value Assessment". For further information contact: Institute of Municipal Assessors of Ontario, 150 Yorkland Blvd., Suite 2, Willowdale, Ontario, M2J 1R5.

O.I.D.C. The Ontario Industrial Development Council will hold a conference at the Cranberry Inn, Collingwood, Ontario, on 25-27 June 1981. Speakers at the conference will include three local industrialists and a major resort operator. For further information contact Mary Dillon, Manager, Business Services, City Hall, 426 Brant Street, P.O. Box 5013, Burlington, Ontario, L7R 3Z6.

10. PEOPLE AND PLACES

Deputy Chief Cecil Beswitherick of the Kirkland Lake Police Department has retired after 39 years of police work in the community. Deputy Chief Beswitherick is probably the only municipal police officer in the province to capture an escaped prisoner of war. He caught two of them in downtown Kirkland Lake during the war.

Reeve Ron Bradfield has resigned from the Village of Port Burwell council to prevent a possible conflict of interest. He has held the position of reeve since 1975. Jack Smyth who topped the poll for councillors in the 1980 election has been appointed reeve and Edward Shelly has been appointed to fill the vacancy. (33/6).

City of Cambridge non-union employees will receive wage increases totalling almost 22 per cent over the next two years. The increases call for a salary increase of 10.3 per cent for 1981, retroactive to 1 January and a 10.5 increase in 1982.

Brian Coburn became a Cumberland Township councillor recently when his name was pulled out of a hat. Councillor Coburn fills the vacancy created by Don Boudria's victory in the March provincial election, and won the seat in an elimination process consisting of four records of voting by council and two draws from a hat.

Connie Cunningham, the newly elected chairman of the City of London Urban League, is determined to bring Londoners into the mainstream of local government. "Not only do they have a right, they have a responsibility to participate," she said.

Vandals caused more than $100,000 damage to schools and property owned by the Durham Board of Education in 1980. The annual report shows damages and losses for the year were up $14,695 or about 16 per cent over 1979. There was a total of 1,231 incidents of theft or vandalism involving school property - a 3 per cent increase over the previous year.

Corrections to 1981 Municipal Directory.

-- Page 47/3. Reeve of the Town of Blenheim is K. Eves
-- Page 47/14. Reeve of the Township of Camden is J. E. Leeson
-- Page 47. Other appointed officials - Auditor should read "Beattie and Lambe".
-- Page 47/16. Mrs. Marie Van Horne has been appointed clerk-treasurer of the Township of Dover.

Due to a technical error, the page containing information pertaining to the Ministry of Transportation and Communications was omitted from the 1981 Municipal Directory. Enclosed with this issue of BACKGROUND (for Ontario municipalities, only) is a copy of page 134A to be inserted in the 1981 Municipal Dirctory. Additional copies are avilable on request.

Quote of the Week. Windsor Alderman Ron Wagenberg to the annual meeting of the Ontario Municipal Administrators' Association:
"An administrator must have the emotional maturity not to try to win on every issue, to try to accommodate the ideas of civic politicians and solve their problems, to brook the babbling idiocy of members of council who don't know what they are talking about, to keep a low profile in the media and the community and not publicly criticize members of council".

For further information contact: R. A. Illingworth
Provincial-Municipal Affairs Secretariat
3rd floor, Mowat Block
Queen's Park, Toronto, Ontario
M7A 1B9

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background

Ontario

Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/22

1 June 1981

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1. AT QUEEN'S PARK

Parliamentary Assistants Appointments Announced. On 19 May 1981, Premier William Davis announced a reorganization of the assignments of Parliamentary Assistants. The reorganization involves both new appointments and the moving of present Parliamentary Assistants to the following Ministries:

Terry Jones, MPP, Mississauga North, to Treasury and Economics from Provincial Secretariat for Social Development; William Hodgson, MPP, York North, to Government Services from Housing; David Rotenberg, MPP, Wilson Heights, to Housing from Intergovernmental Affairs; R. Douglas Kennedy, MPP, Mississauga South, to Intergovernmental Affairs from Education, John Lane, MPP, Algoma Manitoulin to Industry and Tourism from Northern Affairs.

Newly appointed Parliamentary Assistants are: John Williams, MPP, Oriole, to Revenue; George Taylor, MPP, Simcoe Centre, to Ministry of the Attorney General; Mickey Hennessy, MPP, Fort William, to Northern Affairs; Bob Mitchell,MPP,Carleton, to Consumer and Commercial Relations. All four were members of the Legislature prior to the 19 March election.

The following new MPPs have also been appointed Parliamentary Assistants: Phil Gillies, MPP, Brantford, to the Secretariat for Social Development (Youth); Andrew Brandt, MPP, Sarnia, to Labour; Susan Fish, MPP, St. George, to Culture and Recreation; Gordon Dean, MPP, Wentworth, to Education; Philip Andrewes, MPP, Lincoln, to Energy; K. Ross Stevenson, MPP, Durham-York, to Environment; Jim Gordon, MPP, Sudbury, to Health, and Robert W. MacQuarrie, MPP, Carleton East, to Solicitor General.

The following members retain the postings held in the previous Legislature: Ron McNeil, MPP, Elgin, Agriculture and Food; Andy Watson, MPP, Chatham-Kent, Community and Social Services; Paul Yakabuski, MPP, Renfrew South, Natural Resources; and Robert Eaton, MPP, Middlesex, Transportation and Communications.

2. AROUND THE MINISTRIES

Agriculture and Food

Farm Income Stabilization Programs Attacked. Excerpts from a statement to the Legislature by Agriculture and Food Minister Lorne Henderson on 22 May 1981.:

"I wish to report to this House on a decision announced by Agriculture Minister Eugene Whelan yesterday. This decision attacks the very foundations of farm income stabilization legislation in this country, and it is evidence of the increasingly callous attitude being taken in Ottawa towards our nation's farmers. Yesterday Mr. Whelan announced that Ontario's hog stabilization payments would be deducted from the federal hog payment. He made this announcement in tha name of 'leadership and equity'. I quote: Mr. Whelan said: 'The federal government must show leadership in providing an equitable national level of assistance'.

"This announcement has very serious implications. Under federal stabilization law, the federal plans guarantees producers of nine commodities 90 per cent of the five-year average market price, indexed for changes in the cash cost of production. This plan is inadequate. It has always been inadequate. Mr. Whelan himself acknowledged this back in 1978 when he introduced the idea of a plan that would pay 100 per cent of gross margin, with financial participation by producers. Ontario agreed in principle with that plan. We knew that the 90 per cent was inadequate. Ontario, together with most other provinces, has introduced their own stabilization plans even before 1978 to make up for those inadequancies. However, the 100 per cent plan was not pursued by the federal government, and the provinces were left to carry on with their own additional programs.

"The federal government plan pays producers of market hogs; ours pays sow-weaner operators. Can anyone in this House tell me why a market hog producers should have his federal payment reduced by the amount Ontario will pay the sow-weaner operator?. There is no logic in this, no justice and no single common sense. My officials have asked Agriculture Canada for clarification of those points ... Stabilization is intended to protect the producers from violent price swings and rising production costs. The federal plan isn't doing that. In the case of beef, Mr. Whelan himself recently said that every beef feed lot in the country is in a loss situation. Nevertheless, the federal beef plan isn't making a payout. I have asked by legal advisors to look into this situation. It has always been my understanding that federal legislation called for a 90 per cent payment and I cannot see how Mr. Whelan can simply wave that aside".

Energy

Small Hydroelectric Sites. The Ontario government wants everyone -- from the smallest promoter to Ontario Hydro -- to have the same opportunity to develop small hydroelectric sites. It is all part of the government's plan to promote the development of Ontario's hydraulic generating capacity wherever possible, as long as environmental and social constraints can be met. Energy Minister Robert Welch recently announced policy approval for the development of small hydraulic sites which produce an average energy capacity of less than two megawatts (two million watts -- enough electricity to supply 750 homes).

This policy puts Ontario Hydro, private developers and municipal utilities on an equivalent basis. Traditionally, Hydro has generally had the first right of refusal for any hydraulic project on Crown land but the Ontario Hydro Board recently decided that the utility was normally interested in developing hydraulic sites with a capacity of more than two megawatts. Hydraulic power is especially attractive in northern Ontario communities far from the Ontario Hydro grid because it is a reliable source of local power which is immune to inflation and can be used to replace diesel generators. Even micro-hydro projects (less than 100 kilowatts) can be useful in remote communities. The ministry plans to have three micro-hydro demonstration projects in operation this fall. Each will run for two years.

In its energy policy for the 1980s, the government set a target of 2,000 additional megawatts of peak power by 1995. This will help the province reach its goal of producing 15 per cent of its primary energy needs from renewable and recovery energy sources by 1995. Currently, hydraulic power meets about one-third of the annual electricity energy requirements of Ontario. The new policy allows all prospective developers to apply for the right to develop Crown-held small and micro-hydro projects on an equal basis. If the developer wants to develop a medium or large site -- one with an average capacity greater than two megawatts -- Ontario Hydro has three months to exercise its first right of refusal.

The Ontario Energy Corporation will continue to consider joint ventures or other forms of financial involvement with private developers of small hydraulic facilities. The ministry will review the effectiveness of the new policy after five years.

Government Services

Contract Awards. Government Services Minister Douglas Wiseman has announced that a $478,500 contract has been awarded to Rahm Construction Ltd. of Ottawa for the provision of a new College of Agricultural Technology for the Ministry of Agriculture and Food in Alfred, 70 kilometres east of Ottawa. Rahm Construction Ltd. submitted the lowest of 6 bids received, the high being $532,500. This college will offer courses of instruction in the French language. Renovations will be completed throughout three floors of the former Champlain Boys Training School to provide modern facilities for approximatgely 150 students. It is expected that work on the contract will begin immediately. Facilities required by students for the fall school term will be completed by September, 1981. The remaining facilities will be completed by the late fall 1981.

-- The minister also announced that a $597,000 contract has been awarded to Schomberg Construction Limited of Schomberg for the construction of a packing and shipping building at the Ministry of Natural Resources tree nursery in Midhurst. Schomberg Construction submitted the lowest of 6 bids received, the high being $795,036. The nursery consists of 830 hectares of property. Approximately 162 hectares are used for nursery purposes while the remaining property consists of reforestation and natural woodland areas. The new building will adjoin the existing district office and cold storage building. Construction will start at once and completion is scheduled for July, 1982.

Industry and Tourism

O.D.C. Industry and Tourism Minister Larry Grossman recently announced the following loans and guarantees from the Ontario Development Corporation:

-- Brigade Tire Co. Ltd., an Oakville manufacturer of protective tire shields, will receive a $500,000 export support loan to finance increased production for its expanding markets in Britain and the United States.

-- A $500,000 incentive loan will assist Canadian Admiral Corporation Ltd. to begin the full manufacture of dishwashers at its Cambridge plant.

-- Circle OEM, a partnership of three Bolton companies, will receive a guarantee of $10,000 and a $180,000 export support loan to finance the manufacture of automotive plastic trim products.

-- Donn Canada Ltd. of Oakville will use $365,000 incentive loan to buy new equipment for increased production of interior construction material.

-- A $140,000 incentive loan will enable All Treat Farms Ltd. of Arthur to start up a tree-bark processing operation.

-- A $100,000 incentive loan will help Proform Furniture Industries Ltd. of Mississauga to buy new machinery for manufacturing office furniture systems.

-- A $100,000 export support loan was approved for Precisioncraft Ltd. of Brampton, a producer of plastic specialties for advertising and promotion.

-- Macro Engineering Co. Ltd., a Mississauga manufacturer of machinery for the plastic packaging industry, will receive a $50,000 export support loan.

-- Nieuwhof Industries Inc. of Penetanguishene will receive a $25,000 incentive loan to finance initial production of plastic injection moulds for a wide range of products and industries.

Travel Centre at Wonderland. Ontario's first Travel Information Centre at a specific tourism destination will open 15 June near the front entrance of Canada's Wonderland. "Canada's Wonderland expects to attract nearly 3 million people during its first season," Mr. Grossman said. "The opening of this new information centre represents a great opportunity for Ontario to promote other attractions within the province".

Intergovernmental Affairs

Unconditional Grant Estimates. The ministry's Subsidies Branch recently mailed out a computerized form to all municipalities which shows the ministry's estimates of the municipality's 1981 grants under The Ontario Unconditional Grants Act, 1975. The resource equalization and support grant estimates are based on data submitted by the municipality last year. The per capita grants are based on the final 1981 grants population for the municipality. The Subsidies Branch suggests that if a municipality should find large discrepancies between ministry calculation and the municipality's estimates of the 1981 unconditional grants, to call the Subsidies Branch (416) 965-1667.

Natural Resources

Restricted Fire Zone Declared. A large part of northern Ontario has been declared a Restricted Fire Zone by Natural Resources Minister Alan Pope. Mr. Pope said the restricted areas include most of the Northwestern and North Central Regions, which include all of the province west of White River. Included in the restriction order is the area bounded on the north by an imaginary line from White River to New Liskeard, from New Liskeard to North Bay on the east and from Sault Ste. Marie to North Bay on the south. A large area from Pickle Lake north in the Northwestern Region has been excluded from the Restricted Fire Zone order at this time, Mr. Pope said.

The minister said there have been 377 forest fires so far this year, covering a total area of some 2,676 hectares (6,613 acres). Thirty-three fires, three of them out of control, were burning when the fire restriction order was signed 21 May. No open campfires for the purposes of cooking or warmth are allowed in a restricted fire zone, under section 12 of the Forest Fire Prevention Act. Fires contained in a portable stove or charcoal installation are permissable. The Restricted Fire zone order does not impose any travel restrictions on the areas affected, Mr. Pope said.

Transportation and Communications

Report of the Great Lakes/Seaway Task Force. The Great Lakes/Seaway Task Force was convened by the Minister of Transportation and Communications to conduct investigations leading to the creation of policy recommendations for submission to the province. The report of the Task Force is entitled "The Great Lakes/Seaway: Setting a course for the 80s". The report states that the sheer economic importance of this water system, along with the role it plays in the overall balance of the provincial transportation network, makes it essential for the province to take a stronger stance on Great Lakes/Seaway policy.

The ministry has created a Marine and Pipeline office and its responsibilities include the evaluation of the Great Lakes/Seaway Task Force recommendations and the creation of a marine policy for Ontario. For further information contact the Marine and Pipeline office, 3rd floor, West Tower, 1201 Wilson Avenue, Downsview, Ontario, M3M 1J8 (416) 248-7131. Coordinator is Margaret Kelch.

Youth Secretariat

Youth Employment Counselling Services. Provincial Secretary for Social Development Margaret Birch has announced a program to provide funds for community-based youth employment counselling services. Fifteen million dollars will be allocated over the next five years to support the initiative. The program will provide matching dollars to community organizations which offer employment counselling, placement in jobs or training programs, and follow-up assistance to out-of-school youths. Provincial grants to local groups may amount to as much as $60,000 in any one year. The new program is part of the BILD strategy announced by Premier William Davis in January. It is an expansion of the government's commitment to provide additional resources for improving the employability of young people in Ontario.

The Ontario Youth Secretariat will administer the program. The Secretariat has prepared a brochure which is being distributed to service clubs, youth agencies, municipalities and other organizations. Mr. Terry Jones, Parliamentary Assistant responsible for the Ontario Youth Secretariat said: "This program is designed to encourage local coalitions of concerned citizens to provide vital services to a particular group of young people. These young people are generally school drop-outs with little work experience and no informal job network to assist them in finding work. We know from experience that they can become productive members of Ontario's work force through the type of services this funding initiative will foster across Ontario".

The local municipality can play an important part in assisting and supporting employment counselling services. This involvement will be encouraged by requesting municipal endorsement of the sponsoring board and its description of the need for a youth counselling program. The $15 million funding is sufficient for the shared development of up to 50 youth employment counselling services across the province. This will enable communities to develop programs designed to match the employment needs of youth with the jobs available in the local business community.

CORONER'S CORNER

Trail Bikes. The cause of death was severe brain injuries which were sustained when the deceased hit a rock while riding his motorcycle in a field. Bike and rider were thrown into the air, the rider sustaining the injuries as a result of contact with the motorbike, the ground, or a combination of both. The jury made several recommendations of interest to municipalities. These include:

-- That current mounted police patrols be encouraged, and efforts made to increase these patrols.

-- That the Metropolitan Toronto Police force be encouraged to consider implementation of a program such as that of the Durham Regional Police, in which plain clothes officers on motorized vehicles are used to apprehend offenders.

3. NEW LEGISLATION

Bill 70. Government Bill. An Act to authorize the Raising of Money on the Credit of the Consolidated Revenue Fund. (Hon. F. Miller). First Reading 19 May 1981.

The purpose of this Bill is to provide authority for borrowing moneys for the Consolidated Revenue Fund. The amount of $1.9 billion authorized by the Bill is intended to cover the following estimated borrowing requirements: Canada Pension Plan borrowings; CMHC Waste Control loans; Teachers' Superannuation Fund borrowings. The Bill provides that any unused borrowing authority will expire on 30 September 1982.

Bill 71. Government Bill. An Act to amend The Small Business Development Corporations Act, 1979. (Hon. F. Miller). First Reading 19 May 1981.

The purpose of this Bill is to further assist in the formation and operation of small business development corporations; to broaden and increase the participation by investors in them; and to implement the changes proposed by the Treasurer of Ontario in his Budget Statement.

Bill 72. Government Bill. An Act to amend The Gasoline Tax Act, 1973. (Hon. G. Ashe). First Reading 19 May 1981 on a 65-49 vote.

This Bill implements the proposals in the Treasurer's Budget that the tax on gasoline be established as a percentage of the retail prices of each grade or type of gasoline, as determined by the Minister of Revenue after periodic sampling of retail prices from time to time paid by consumers. Until the new procedure is implemented, the Bill provides for specific increases in the tax payable on gasoline.

Bill 73. Government Bill. An Act to amend The Motor Vehicle Fuel Tax Act. (Hon. G. Ashe) First Reading 19 May 1981 on a vote of 65-48.

This Bill implements the proposals in the Treasurer's Budget that the tax on diesel fuel for motor vehicles and railway equipment be established as a

percentage of the retail prices of those products, as determined by the Minister of Revenue after periodic sampling of retail prices from time to time paid by the consumer. Until the new procedure is implemented, the Bill provides for specific increases in the tax payable on diesel fuel other than that used to propel railway equipment.

Bill 74. Government Bill. An Act to amend The Live Stock Branding Act. (Hon. L. Henderson). First Reading 21 May 1981.

The purpose of this Bill is to remove the individual identification of purebred livestock from the act.

Bill 75. Government Bill. An Act to amend The Town of Wasaga Beach Act, 1973 (Hon. T. Wells). First Reading 21 May 1981.

The purpose of this Bill is to deem the Town of Wasaga Beach to be a township municipality for the purposes of The Public Transportation and Highway Improvement Act.

Bill 76. Government Bill. An Act to amend The Tobacco Tax Act. (Hon. G. Ashe). First Reading 21 May 1981 on a vote of 79-25.

The Bill implements the proposals in the Treasurer's Budget that the tax on cigarettes and on tobacco, other than cigarettes and cigars, be established as percentages of the retail price of those products, as determined by the Minister of Revenue after periodic sampling of retail prices from time to time paid by consumers. Until the new procedure is implemented, the Bill provides for specific increases in the tax payable on cigarettes and on tobacco, other than cigarettes or cigars.

Bill 77. Government Bill. An Act to amend The Income Tax Act. (Hon. G. Ashe). First Reading 21 May 1981 on a vote of 64-42.

This Bill increases the income tax rate payable by individuals in Ontario from 44 per cent to 46 per cent for the 1981 taxation year and to 48 per cent for the 1982 taxation year. In addition, amendments are made to provide that individuals who reside in properties exempt from provincial land tax, local roads boards tax or municipal tax (except for prescribed student residences) will not be eligible for an Ontario property tax credit.

Bill 78. Government Bill. An Act to amend The Ontario Pensioners Property Tax Assistance Act, 1980 (Hon. G. Ashe). First Reading 21 May 1981.

This Bill implements the proposals contained in the Treasurer's Budget that, in the year of death, the estate of a deceased person will no longer be entitled to claim the full grant that the deceased would have been entitled to had he or she lived the full year.

Bill 79. Government Bill. An Act to amend The Corporations Tax Act, 1972. (Hon. G. Ashe). First Reading 21 May 1981 on a vote of 64-42.

The purpose of this Bill is to remove an ambiguity and to relax the strictness of the requirements to qualify as a family farm corporation or family fishing corporation.

Bill 80. Government Bill. An Act to amend The Retail Sales Tax Act. (Hon. G. Ashe) First Reading 21 May 1981.

This Bill enacts the provision of the Treasurer's Budget exempting kits sold for the conversion of gasoline-or-diesel powered vehicles into vehicles powered exclusively by alternative fuels. In addition, a number of other amendments are proposed in the Bill to deal with the administration of the Act.

Bill 81. Government Bill. An Act to amend The Race Tracks Tax Act. (Hon. G. Ashe). First Reading 21 May 1981.

The purpose of the Bill is to increase from 7 per cent to 9 per cent the rate of tax payable on triactor bets at race meetings in Ontario.

Bill 82. .Private Member's Bill. An Act respecting Insured Services under the Ontario Health Insurance Plan. (E. Philip, Etobicoke). First Reading 22 May 1981.

The purpose of this Bill is to provide prostheses and brassieres following a single or double mastectomy.

LEGISLATION UPDATE

Bill 21. Government Bill. An Act to amend The Liquor Licence Act, 1975 (See BACKGROUND 81/19, page 10). Second Reading 15 May 1981 and ordered for Committee of the Whole House. Reported same date without amendments. Third Reading and Royal Assent 15 May 1981. Effective on Royal Assent.

4. PROCLAMATIONS AND REGULATIONS

Bill 39. An Act to amend The Shoreline Property Assistance Act, 1973 received Royal Assent on 14 November 1980 and is effective on proclamation. The Ontario Gazette dated 23 May 1981 reports that sections 1, 2, 3, 4, 5, 6, 9 and 10 have been proclaimed effective 15 May 1981.

O.Reg. 236/81. This regulation is made under The Shoreline Property Assistance Act, 1973, and amends O.Reg. 302/73. In addition to setting maximum amounts and interest rates, the regulation includes new forms. (See pages 1693-1700 of the Ontario Gazette dated 23 May 1981).

O. Reg. 300/81. This regulation is made under The Drainage Act, 1975, and amends O.Reg. 298/76. The regulation deals with various forms. (See pages 1716-1719 of the Ontario Gazette dated 23 May 1981.).

5. THE FEDERAL SCENE

C.O.S.P. The Canada Oil Substitution Program took effect 28 October 1980 but details of the program were not made available until 25 May 1981. The program, expected to cost $650 million in the next four years, is the largest, most expensive effort yet to persuade people to help stem the export of energy money. The soaring cost of oil has already convinced many Canadians to make the switch from oil. In 1976, more then 47 per cent of

Canadian households relied on oil for home heating, but the figure has dropped to about 37 per cent. Under the program, a grant will cover half the cost of converting or replacing an oil furnace up to $800. Owners of centrally heated apartment buildings are eligible for larger grants of $1,000 to $5,500, depending on how many units there are in the building.

The federal government will pay half of the following, costs up to a maximum in most cases of $800:

-- The price, including tax, of the furnace, conversion burner or other approved equipment involved in switching from oil;

-- All labour costs for installing the equipment and materials;

-- Expenses involved in removing the old oil furnace or storage tanks;

-- Costs of transferring dehumidifiers or air conditioners already on the oil furnace to the new heating equipment. These costs qualify for the grant in houses and apartments, not in commercial and industrial buildings.

-- Reasonable costs for permit fees or safety inspection fees, charged by local governments.

The $800 grants are available to homeowners, tenants who have the permission of their landlords to make the switch, business, non-profit organizations, churches, school boards, hospitals, homes for the aged and libraries. Grant information is available from your nearest natural gas or electric utility or from EnerSave, Box 3500, Station C, Ottawa, Ontario, K1Y 4G1.

6. NOTES FROM THE PROVINCES

Manitoba. Attorney General Gerry Mercier has released a report from the Manitoba Law Reform Commission on Conflict of Interest of Municipal Councillors. The commission says the present law does not provide sufficient guidance for councillors and recommends extensive amendments to the City of Winnipeg Act and the Municipal Act. It recommends that councillors should be required to disclose orally the nature of any financial interest which they have in a matter being considered in council or committee meetings. Once such a disclosure is made, the councillors should then be prohibited from voting and should be required to leave the meeting room. Municipalities should be required to keep a record of all disclosures made by councillors, and the record should be open to inspection by the public.

The commission also recommends:

-- all councillors register their land holdings in a public register, including land owned by members of their household, plus land owned by corperations in which they are shareholders.

-- municipalities be permitted to require councillors to register certain additional financial holdings, and municipalities should also be allowed to require their employees to file financial disclosure statements.

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-- councillors should be permitted to have dealings with the municipality as long as there is full and frank disclosure.

New Brunswick. New Brunswick has taken another step toward ending the anomalies between forest companies that have mills but no access to resources and those that have wood but no mills. Natural Resources J. W. Bird has outlined licence distribution and acreage allocations to 10 major mill companies under a new consolidated Crown Lands Act passed last year and scheduled to come into full effect 1 April 1982. The minister said that under the terms of the act, the industry will have the responsibility for management of resources allocated to it, but the department would be the final authority in the utilization of the wood supplies.

Saskatchewan. Recent amendments to three acts administered by Saskatchewan Environment will consolidate and expand the power of the Minister of the Environment to facilitate prompt and proper clean up of spilled pollutants. An amendment to the Department of the Environment Act empowers the minister to issue an extensive order requiring a spilled pollutant to be cleaned up and properly disposed of and ensuring that the adverse effects of the pollutant are remedied. The amendment also provides for orders where no spill has occurred but where a pollutant is present in circumstances potentially harmful to the environment. Another amendment allows the minister to appoint a project manager to ensure that the order is properly carried out. The act makes it an offence to fail to comply with the minister's order or a directive from a project manager.

7. VIEWPOINT

Byelection for Alderman Investment in Democracy. From an editorial in the Barrie Examiner, 15 May 1981:

"City Council will hold a special meeting Tuesday night to decide how to fill the Ward 1 vacancy caused by this week's resignation of Jim Shirley. The post can be filled by a byelection or by appointment. If council decided to go the appointment route, it already has applications from two men, both with previous municipal experience, to consider.

"We hope, however, council doesn't decide to fill the position by appointment even though some powerful arguments can be mustered on behalf of that route. With nearly a year and a half to go until the next municipal election, we think it is important ward residents be given at least the opportunity to decide which person will be one of their three representatives until November, 1982.

"Yes, a byelection will be costly and if one is held, no doubt the turnout will be disappointingly low. It's even possible the representative might be acclaimed. Yet, an elected municipal council is one of the cornerstones of our democratic traditions in Canada. We think council should opt for the byelection, looking on it, not as an expense, but as an investment in maintenance of those traditions".

8. DID YOU KNOW?

Dogs Running At Large. A recent Supreme Court of Canada decision means that dog owners across the country would be well advised to tie up their pets, especially when local bylaws prohibit dogs running loose. The court has refused to hear an appeal by a dog owner against an Ontario judgement holding the dog owner responsible for an accident caused by his dog. The Supreme Court's decision upholds the Ontario Court of Appeal judgement an influential precedent. Under the old common law, dogs were allowed to roam at large unless their owners were aware they would bite or jump at people.

In the case in question, the dog owner's children were playing with the dog in a rural area north of Toronto. The dog ran to an adjacent rural road and nipped a horse causing it to throw its rider. The horse then bolted on to a nearby highway and was stuck and killed by a passing car. In the Supreme Court of Ontario, the judge threw out the lawsuit by the horseback rider and the driver of the car and said the dog owner couldn't be held negligent "in permitting their children and grandchildren to play with the untied dog on their own spacious property".

But the Ontario Court of Appeal reversed that judgement, noting that the dog owner knew the children and the dog were playing adjacent to a public highway often used by horseback riders. "They must have known that if a horse becomes frightened an accident might occur". The court also pointed out that the owner knew about a local bylaw prohibiting dogs from running at large.

9. ASSOCIATION NEWS

A.M.C.T.O. The 43rd annual conference of the Association of Municipal Clerks and Treasurers of Ontario will be held at the Hotel Toronto (Westin) on 21-24 June 1981. The conference marks the occasion when the membership will be asked to consider the detailed recommendations of the special committee concerning "Program I — Professional Development". The special committee has now submitted a detailed proposal to provide for continuing professional development and an advanced designation, using the newly developed five unit Municipal Administration Program and the AMCT designation as a foundation for the advanced program.

The special committee carried out a detailed review of the activities of several professional associations throughout Ontario, other Canadian provinces, plus national and international associations. It is now the recommendation of the special committee, which has been adopted by the board of directors, that the membership be asked to approve the details of Program I -- Professional Development leading towards "Certified Municipal Officer" (CMO) designation. The special committee will make a presentation on their proposal as part of the conference program. For further information contact AMCTO, Suite 1108, 100 University Avenue, Toronto, Ontario, M5J 1kV6. (416) 593-1400.

Zone 2. A.M.C.T.O. The spring meeting of Zone-2 Association of Municipal Clerks and Treasurers was held in Hanover on 14 May 1981 with approximately 125 delegates in attendance. Michael Smither, Editor, Municipal World, spoke about the status of the Association Review Committee report, Conflict of Interest legislation and the Procedural Bylaw. Larry Bovert from Telesat Canada gave a slide presentation on Canada's domestic communications system. Jim McGillivray of the Workmen's Compensation Board gave an overview of the workings of the board with emphasis on guidelines and criteria for compensation. Don McCallum, retiring clerk-treasurer of the Town of Hanover for 20 years, gave a history of the town dating back to 1904 when it was incorporated. The fall meeting will be held in Orangeville.

10. PEOPLE AND PLACES .

The phone number for Beckwith Township is (613) 257-1539. (50/8).

The phone number for the City of Burlington is (416) 335-7777 (8/2).

Don Farmer, former treasurer of the Regional Municipality of Halton, has been appointed finance manager for the Region of Haldimand-Norfolk.

Mike Fenn has resigned as deputy administrator for the Town of Kapuskasing to accept a position with the Ontario public service.

Don Hambling, solicitor for the City of Ottawa, is taking an early retirement after 25 years at city hall and will continue to be actively engaged in the practice of administrative and municipal law.

Lambton county council recently reversed a 132-year old tradition and voted 27-22 to open all committee meetings and budget deliberations except when property, legal or personnel matters are discussed.

Ron Larson has been selected a councillor for the Township of Nipigon replacing Ike Mutch who resigned to take a position with the Ontario government.

After 23 years working for the United Counties of Stormont, Dundas and Glengarry, Betty Marlin has resigned to become clerk-treasurer of the Village of Iroquois. She replaces Margaret Carlson. (77/6).

The City of Ottawa has ratified an agreement giving its 517 firefighters an 11.8 per cent pay increase in a one year contract. First class firemen's salaries will increase immediately to $26,900 a year retroactive to 1 January 1981 and rise to $27,000 on 1 July. The second increase will bring firemen's salaries within $50 of the wage earned by Ottawa police.

Ottawa city police have ratified a new contract for a 11.6 per cent salary increase, giving the force parity with Toronto police as the best-paid in the province. A first class constable will now receive $27,000 up from $24,189.

David Oakes, a deputy clerk with the City of St. Catharines, became Newcastle town clerk on 1 May. (5/4). He replaces Joe McIlroy who is retiring after serving as clerk for seven years.

Evelyn Oliver, acting clerk for the Township of Sandwich South, has been appointed clerk and deputy treasurer. Ida Harrison has been appointed treasurer. They replace former clerk-treasurer Roch Boisvenue (35/21).

Roger Orth, Burford Township has been elected chairman of the Long Point Conservation Authority.

Otonabee council has passed a bylaw allowing retail stores to remain open Sundays, if they apply to council for permission. The bylaw allows retailers who are granted approval the permission to remain open from 10 a.m. to 6 p.m. year round except Christmas Day, Easter, New Year's Day and Good Friday.

Gary Peck has been appointed Ward 3 alderman for the City of Sudbury to fill the vacancy created when Maurice Lamoureux was appointed mayor.

Peel District Health Council has moved to 10 Peel Centre Drive, 1st floor, Brampton, Ontario, L6T 4B9. (416) 791-7906.

Welfare cases in Peel increased by 37 percent in February over the number handled in the same month last year and social service officials are alarmed. Social services commissioner Jim Crozier told council: "Not in our wildest imaginings could he have predicted such increases. The economic situation is worse than expected".

Slips That Pass In the Type. BACKGROUND 81/19 (page 14) included the slate of officers for the Municipal Engineers Association and the President H. J. Thomas was shown as the City Engineer for St. Thomas. Mayor Curtis Carter of the City of Chatham writes: "The new president is H. J. Thomas on the City of Chatham payroll and is not eligible for a transfer".

Quote of the Week. Innisfil Township deputy reeve Kathe Jans while discussing the Simcoe County Board of Education 19.45 per cent increase in school taxes said:

"I'm sure you can push the taxpayers only so far before they revolt".

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Government Publications

background

Ontario
Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/23

8 June 1981

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1. AT QUEEN'S PARK

Cultural Opportunities in Ontario. Excerpts from an address by Premier William Davis to the Toronto Theatre Festival Luncheon, 22 May 1981:

"The theatre, though, is just one of the many cultural opportunities with which we are blessed in this province. It has been said that the growth of activities in the arts and culture in Ontario over the last decade has been nothing short of explosive. I'll give some examples:

-- In 1970 there were 21 community based symphony orchestras in the province employing no more than a few hundred musicians. In 1980 there were 36 orchestras in Ontario with some 1500 players. They provide more than two-thirds of all the orchestral activity in Canada.

-- In 1970 there were 10 choirs which qualified for assistance in that they employed professional singers and musicians. By the beginning of the '80s more than 60 choirs were receiving such assistance. In the last 5 years more than 500 compositions by Ontario composers have been commissioned and performed, and 10,000 young musicians have received provincial scholarship assistance in the last 10 years.

-- Some 12 professional community-based theatre companies, including Stratford and Shaw, were in business in Ontario at the start of the '70s. Today there are more than 40 professional companies. More than 600 Canadian plays have been produced and reviewed since 1972 when the Chalmers Award for outstanding achievement by a Canadian playwright was introduced.

-- In 1970 twelve public art galleries and exhibition spaces were receiving professional assistance through the Ontario Arts Council. In 1980 there were more than 40 and, happily, most of the new ones have emerged outside of Toronto. Thunder Bay, London, Sault Ste. Marie, Timmins, Hamilton, Windsor and Guelph have all contributed new galleries for the exhibition of art.

-- At the beginning of the '70s there was a perceived crisis in the Ontario publishing industry sufficient to warrant the setting up by the Ontario government of a Royal Commission to study the health of the industry. Ontario publishing houses were disappearing at an alarming rate, because of foreign competition and takeover. Ten years later, thanks to a program of Ontario government and federal assistance, more than 50 Ontario publishers are activily engaged in the production of more than 400 new trade books each year. Similarly, where there were just nine Ontario magazines concerned with the arts in 1970, today more than 65 such magazines, with a combined circulation of 635,000, are assisted by the province.

-- In the Franco-Ontarian Arts only 6 requests for assistance were received by the province in 1970. In 1980 an estimated 60 Francophone arts organizations will receive provincial support. Over the course of the last decade, the Ontario government has invested almost $3 million in the development of French-language arts in Ontario. The investment has paid off handsomely.

-- In 1970, there was not a single community-based French-language theatre company in the province. Today there are eight professional companies performing around the province, some in the school system.

-- In the area of arts touring, there was little more than a scattering of activity by professional performers and companies in 1970. In 1980 the province provided assistance to more than 250 communities to enable over 1000 performances to take place for an estimated total audience of more than 100,000 persons throughout the province.

"How did this all come about? Certainly the province assisted -- but it didn't do it alone. It assisted by being responsive in nearly every instance to individual or group initiative. And this is the cornerstone of policy for cultural development in this province".

2. AROUND THE MINISTRIES

Agriculture and Food

Payment to Sow-Weaner Producers. Excerpts from a statement to the Legislature by Agriculture and Food Minister Lorne Henderson on 28 May 1981:

"I wish to announce that the Ontario Farm Income Stabilization Commission will be making a payment to Ontario sow-weaner producers under the pork stabilization plan. About 4,400 sow-weaner producers will be receiving payment on a total of 190,000 eligible sows. The total amount of the payout is $10 million, representing $51.94 per sow. It is expected that the cheques will be in the mail by late June. The payment is based on a formula using a five-year average of the price of market hogs, adjusted for cash costs of production. The plan was designed to ensure that our hog industry would survive periods of low prices by making it possible for sow-weaner producers to remain in business.

"Unfortunately, the federal Agriculture Minister has decided to deduct Ontario's payment from the amount the federal plan will pay to Ontario producers of market hogs. This decision is so unjust and so unfair that I find it hard to believe that an elected representative could even think of doing it. However, Mr. Whelan apparently intends to do just that. As I pointed out to Mr. Whelan, Ontario and Quebec have almost identical sow-weaner plans and yet only Ontario producers are going to be penalized with this deduction. The decision to water down an already weak federal plan strikes at the foundations of the stabilization program at a time when producers need it most". (Also see BACKGROUND 81/22, page 2).

Appointment. Wayne Snow has been appointed to the staff of the veterinary services branch of the ministry as fur farms supervisor. As fur farms supervisor, Mr. Snow will be responsible for the administration of the Fur Farms Act and Regulations and, as well, will provide extension and consultative services to fur farmers across Ontario.

Community and Social Services

Income Maintenance Program Delivery. Excerpts from an address by Community and Social Services Minister Frank Drea to the Ontario Municipal Social Services Association on 1 June 1981:

"I wish to dedicate my remarks exclusively to the delivery of our income maintenance programs ... As most of you know, this item has been the subject of considerable debate during the past three years at both the political and the administrative level. Most recently, a joint OMSSA ministry committee has developed a paper identifying the administrative requirements of a variety of options for the delivery of our income maintenance programs. In the meantime, the technology necessary to support

an integrated delivery system is largely in place or in the process of development. Having reviewed the whole situation in detail, I am convinced that the time has come for all of us to stop talking and start making some decisions.

"I sense a general consensus for the need to develop a streamlined delivery system. As you know, the various regional review commissions, (Robarts, Palmer, Mayo especially), recommended that the regional municipalities assume the responsibility for the administration of the Family Benefits Program. What they recommended, however, was for certain regional municipalities to administer Family Benefits along with their current responsibility for G.W.A. In addressing those and other similar suggestions, it is necessary to consider the future delivery of income maintenance in Ontario from a broader perspective which I think transcends jurisdictional or administrative considerations. In order to decide who should be doing what, we need first to reassess the purpose and functions of our social assistance programs. Once we have decided on the 'what' and the 'why', then the 'who' and 'how' should come easily. It has been stated many times that the philosophy of social assistance in Ontario is that it is intended to supplement, rather than replace other available resources. By other resources, I am not referring only to things like assets or other forms of income, I am speaking with particular reference to the individual's capacity to contribute towards his total or partial self-sufficiency.

"I think I speak for all of us here today, when I say that, although we have done a relatively good job in ensuring that assets or other forms of income are utilized before granting assistance, we have some way to go in developing and co-ordinating the total range of support services necessary to encourage applicants and recipients to seek alternatives to the welfare cheque. We all have come to the conclusion that we are not doing any real service to the able-bodied recipient by failing to present these alternatives. In other words, welfare should not be, and will no longer be accepted as a way of life. This change in philosophy has taken place gradually during the last five years and, if we look around us, we find that the necessary support services have been put in place in many areas of the province. What is necessary now is to develop a co-ordinated approach to their delivery and to tie them directly to the eligibility determination process for social assistance.

"I am convinced that there is an urgent need to review our respective responsibilities in order to achieve two objectives:

-- to rationalize caseload responsibilities between municipalities and the province in order to achieve a more efficient, a more responsive, and a more controlled delivery system.

-- to integrate the responsibility for support services and for social assistance as much as possible.

"Our social assistance caseload is composed of three basic groups:
The first group is made up of the sick, the disabled and the developmentally handicapped, many of whom have no access to an independent

source of income. As far as I am concerned, these people will be treated as 'pensioners', rather than recipients of social assistance. In addition we will continue to enhance their opportunities for participation in daily community life and for the full development of their potential through specialized provincially-funded programs. For those who are able to achieve self-sufficiency, our provincial vocational Rehabilitation Services Program is there to help them meet this objective. Provision of income support to this group, therefore, will remain a direct provincial responsibility.

-- The second group consists of able-bodied, employment-ready recipients who are usually on assistance for a short period of time. Those people are mostly on G.W.A. Our expectations with respect to these recipients always have been up front. We will assist them as long as we are satisfied that they are actively looking for work. The responsibility for providing service to this group is also non-negotiable, since I believe that municipalities are more suited to deal with them.

-- The third group is composed of able-bodied recipients or spouses who require some kind of support service in order to get off assistance. These types of cases are found on both provincial and municipal caseloads, the majority being on Family Benefits. The expectations for this group have varied considerably. At the provincial level, emphasis has been placed recently on the Work Incentive Program and the sole-support mothers projects. At the local level, some municipalities have developed a considerable network of support services such as day care, life skills and employment counselling whereby they are now able to offer these recipients a real alternative.

"It is my intention, therefore, to begin negotiations for the transfer of these recipients back to the municipal system".

Energy

Home Energy Audits. Excerpts from an address by Energy Minister Robert Welch to the Ontario Chamber of Commerce, 25 May 1981:

"I will soon be introducing legislation to amend the Power Corporations Act to enable Ontario Hydro to produce and sell heat energy, in the form of steam or hot water. Under this new legislation, and as a first step, Hydro will sell nuclear generated steam to the Ontario Energy Corporation as a major step forward in the establishment of the Bruce Energy Centre. The Centre will be located on 2,000 acres of land adjacent to the Ontario Hydro property at Bruce. And the steam sold by Ontario Hydro -- steam generated by nuclear power at Bruce -- will result in those 2,000 acres being transformed into one of the most innovative and exciting industrial and agricultural developments in Ontario's history. A one-acre prototype greenhouse at the Bruce AgriPark is already in operation. It is our hope that the industrial park will become the focus for the production of alternative transportation fuels such as hydrogen, ethanol and methanol, as well as more conventional industries.

"To make going off oil more attractive to home owners, I will also be introducing legislation to enable Ontario Hydro and municipal electrical utility companies to carry out home energy audits and to provide loans for energy conservation, the upgrading of electrical wiring and the conversion to electric heating. This 10-year, residential program, will offer the following:

-- a free energy audit and recommendations on how to improve energy efficiency in the home,

-- information on saving money by using electrical heat wisely,

-- information on the electrical options available for any conversion from oil to electric heating,

-- advice on the adequacy of electrical wiring,

-- help in understanding and obtaining assistance through the federal government's Canadian Home Insulation Program and the Canada Oil Substitution Program,

-- a free inspection of equipment and materials after changes have been made,

-- and finally, Ontario Hydro will provide loans of up to $2,000 for customers to carry out recommended improvements. What is more, those loans will be offered at an attractive interest rate.

"Ontario Hydro, will provide the program in its rural retail service area, while these municipal utilities which wish to participate will provide the service to their customers". (See Bill 86, page 13).

Environment

Energy from Waste. The Ontario Ministries of Environment and Energy will fund companies or individuals with workable ideas on the conversion of garbage to a usable energy form using the facilities or products of Environment Ontario's Experimental Plant for Resource Recovery in Downsview. Two hundred thousand dollars have been allocated this year for funding usable ideas. This is viewed as a significant step in the Ontario Government's expanded program to develop technology in the field of resource recovery including energy from waste and the production of synthetic liquid fuels. The experimental plant was built to explore opportunities for the development of new technology in the area of material and energy recovery from waste. Currently, materials that can be recycled are extracted from the waste. The remaining waste is processed and divided into paper and plastic components and heavier waste which also has energy value.

Proposals for funding should be based on this processed waste or on the installation of additional facilities within the plant to improve the efficiency of the energy and material recovery from waste. The first such proposal funded by the government is at the Brampton Brick plant. Brampton

Brick will use the paper and plastic components of the processed waste (refuse-derived fuel) for the firing of bricks. Their scheme calls for the waste to be incorporated in the unfired bricks. During the firing cycle, the combustion point is reached, and the paper and plastic components provide an internal source of energy, thus reducing the purchased energy needed in the kiln. Brampton Brick has been allocated $25,000 for the initial part of their proposal.

All proposals will be screened first by the Ontario Research Foundation in Mississauga. All feasible ideas will be forwarded to government technical staff from both ministries for a final decision on funding. Terms of reference for the program are available from the Ontario Research Foundation. Address enquiries and/or submissions to. Dr. Bob Laughlin or Mrs. Isabel Duncan, Ontario Research Foundation, Sheridan Park, Mississauga, Ontario, L5K 1B3 (416) 822-4111, ext. 210.

Urban Waste Generation in Ontario. The Ontario Waste Management Advisory Board has initiated a study to update its 1976 Report on "Urban Waste Generation in Ontario". The principal purpose of this new study is to present a more authoritative set of data on the composition and trends in post-consumer municipal waste (in physical units) to serve as a baseline reference for source separation and other waste management policies. In order to obtain updated totals on municipal solid waste, the consultant, Michael J. Hare, will be mailing a questionnaire to a selected number of municipalities. He would appreciate the cooperation of the municipalities in completing this questionnaire.

Health

Smoking or Health. Excerpts from an address by Health Minister Dennis Timbrell on 28 May 1981:

"Cigarette smoking has become public health enemy number one, yet consider that we've been significantly aware of this health hazard only within the last 16 years. In 1964 when we first received the early warning signals about cigarette smoking the research focus was on the casual relationship between smoking and lung cancer. Today we know that cigarette smoking is not only casually associated with lung cancer but also with cancer of the larynx, esophagus, oral cavity, urinary bladder, kidney and pancreas. We know there's a direct link between smoking and heart disease and between smoking and respiratory problems like bronchitis and emphysema. Since those first days of 1964, we've witnessed a steady accumulation of data about the effects of cigarette smoking. Today there can be no argument, no debate -- smoking is clearly a health hazard and a killer.

"According to the World Health Organization, Canada has the dubious distinction of being a nation with one of the highest average per capita consumption of cigarettes. However, in recent years, we've noticed that our smoking patterns are beginning to break down. In 1965, for example, 42.8 per cent of the Canadian population was regularly smoking cigarettes. By 1975 that percentage had dropped to 37.3, and by 1979, the last year figures were available, the numbers were down to 34.2 per cent. Meanwhile, from 1965 to 1979 the percentage of non-smokers increased nearly 10 per cent. While today nearly 35 per cent Canadians continue to be regular users of cigarettes, it can now be said clearly and without equivocation that non-smokers form the majority in this country.

"The Health Ministry has considered the use of restrictive legislation to limit smoking in public areas, within the province. But we have set that option aside, choosing instead the educational path. At the same time, the Ontario government supports the enactment of non-smoking bylaws by municipalities. Such a ban has been approved in Ottawa, Hamilton, Kitchener, Sarnia, Toronto and other locations in Ontario. We will continue with the educational approach for two reasons -- first of all, we believe it is most acceptable to our type of society. Second, we are convinced its the one which deals most effectively with the motivating factors associated with cigarette smoking. It's my view that a personal decision, voluntarily made, carries far more weight than any restrictive legislation can accomplish".

Housing

Building Toward 2001. International experts in the shelter and energy field will be among the more than 1000 professionals, lenders, manufacturers, municipal officials and other community leaders participating in "Building Toward 2001", a forum for the exchange of ideas on new approaches to community redevelopment. The forum will take place in Toronto at the Harbour Castle Hilton Hotel, 1-4 November 1981. "Building Toward 2001" will focus on the changing face of communities and how to meet housing needs over the next 15 to 20 years. The Ministry of Municipal Affairs and Housing is sponsoring this major event in cooperation with the Ontario Council of the Housing and Urban Development Association of Canada". In addition to those already mentioned, "Building Toward 2001" will attract a broad range of groups involved in community improvement including landlords, property managers, renovators, builders and developers, and community and ratepayers groups.

Whereas last year's conference, called "Ontario Renews", focused on identifying some new emerging issues, such as the increasing rehabilitation of existing housing, this year's program will emphasize 'how to' approaches in getting the task done. The forum will cover strategies that have been successful in Canada, the United States and Europe and approaches that have potential in dealing with redevelopment issues confronting all sectors of the community. Discussion topics will cover existing housing, future trends, energy use in low and high rise residential buildings and new technologies in energy and housing renovation. Activities will include workshops, training sessions and case studies to explore the role of community redevelopment to meet these needs and the extent to which infill and retrofit projects affect industry and the professions.

There will be films from around the world on related topics, as well as bus tours of several projects and neighborhoods in the Toronto area that demonstrate aspects of renewal and conservation. Other features of the forum will include exhibits and displays, a publications center, consultants marketplace, and training workshops on new technology and administration. Inquiries should be directed to: "Building Toward 2001", c/o the Ministry of Municipal Affairs and Housing, 101 Bloor Street West, Toronto, Ontario M5S 1P8, (416) 965-4073.

Industry and Tourism

SITEV America. More than 350 manufacturers of vehicles and automotive parts from around the world are expected to attend the first SITEV America show 16-18 June in Toronto. The show in the North American counterpart of the European SITEV (Societe Internationale de Transport et d'Equipment de Vehicules), a major auto industry exhibition which takes place annually in Geneva. "This Toronto show represents an ideal opportunity for Ontario firms to seek out licensing arrangements, joint ventures and technology-transfer opportunities with major automotive firms from around the world," said Industry and Tourism Minister Larry Grossman. Visiting industry representatives will include 55 from Europe, 40 from Japan and 10 from five different South America countries.

The ministry is playing a major role in SITEV America and will have a 3,750 square foot display in the show at the Canadian National Exhibition grounds. In the display, autoparts and vehicle manufacturers and buyers will have access to a microfiche listing of all Ontario firms interested in supplying to the automotive industry. As well, 27 industrial commissioners from across Ontario -- most from the major automotive centres -- will use the ministry's facility to discuss opportunities for foreign manufacturers to locate plants in their communities. In addition to having its own display, the ministry is working with the Automotive Parts Manufacturers Association of Canada to assist 50 Ontario auto part manufacturers to participate in the exhibition.

Appointments. John Maxwell has been appointed president and chief executive officer of the Metropolitan Toronto Convention Centre Corporation. The appointment puts Mr. Maxwell in charge of the $64 million centre to be developed by CN next to the CN Tower. The centre, slated for opening in the fall of 1983, is being financed jointly by the provincial, federal and Metropolitan Toronto governments. Mr. Maxwell was formerly assistant deputy minister of tourism.

-- Blair Tully has been appointed acting deputy minister due to the departure of L. R. (Red) Wilson, who is returning to private industry as president and chief executive officer of Redpath Industries Ltd.

Intergovernmenal Affairs

Municipal Information Database. In a speech presented at the 41st annual conference of the Association of Municipal Clerks and Treasurers of Ontario, Intergovernmental Affairs Minister Thomas Wells addressed a concern that is shared by many regarding the availability and reliability of statistical information. The minister urged that a central information system be developed in order to:

-- provide a useful service to provincial ministries and municipalities,

-- allow small municipalities, which often have the greatest need for good data, to use the system,

-- reduce the ad hoc demands on municipal people of requests for information from the province,

-- keep the system within the financial reach of small municipalities,

-- allow for comparison data to be developed.

The minister also noted that "at both the local and provincial levels of governments, nothing so completely frustrates effective action as a lack of comparable information on the effects of various decisions". The report of the Waterloo Regional Review Commission contained the following recommendation: "That the province in conjunction with the various municipal associations undertake to develop an integrated municipal information system which would be kept permanently up to date and which would provide demographic, financial, service and functional information necessary or useful to the provincial government, municipalities and perhaps even ratepayer groups.

The Municipal Analysis and Retrieval System (MARS) developed and maintained by the Municipal Operations Division of the ministry responds to many of these needs. Over the past six months ministry staff have been trained and Field Office personnel have been made fully aware of the system's existence and numerous capabilities. The database has been responding to requests for financial information from municipalities, other local governments and their agencies, municipal associations, the academic world, and private agencies such as consultants, rating agencies, bond houses, banks, the media and commercial concerns. The province relies heavily on data provided by municipalities in the form of financial returns, demographic measures, service statistics, industrial and commercial surveys and a mass of program related information.

In turn, the municipalities require considerable information from the province and from other municipalities in order to assess their various programs and policies. The Municipal Budgets and Accounts Branch ensures the availability of the information for:

-- policy formation
-- monitoring local sector performance
-- forecasting and provincial budgeting
-- individual municipality financial analysis
-- unconditional grant administration.

Generally, the database contains:

-- Municipal Financial Information Returns (FIRs), for each municipality in Ontario.

-- Summary assessment data, by assessment class as determined from the Ministry of Revenue's assessment rolls, 1978-1980, for each of Ontario's municipalities, merged areas.

-- Parts of the Ministry of Education's School Boards Financial Statements for each of the 200 school boards in Ontario.

-- Demographic information such as households, population, land areas, etc, 1977-1980.

-- Municipal forecast data.

-- Other data relating to the assessment equalization process and unconditional grant delivery process.

Since the MARS database contains both current and historical data, with a retention period of five years, (1977-1981), fully credible comparison analyses are now possible. The valuable service that the MARS database provides is generally available to municipalities at no charge, except when special programming is required. Fees are charged to the private sector. The branch will welcome your requests for information and hopes that many more municipalities will make use of this service. Contact G. R. Jamison, Manager, Municipal Information Systems, Ministry of Intergovernmental Affairs (soon to be Ministry of Municipal Affairs and Housing), 3rd floor, Mowat Block, 900 Bay St. Queen's Park, Toronto, M7A 1C2.

Natural Resources

Provincial Parks Council The Provincial Parks Council is a citizens' group appointed to advise the Minister of Natural Resources on matters dealing with the planning and management of provincial parks. The council receives recommendations from the public and reports to the minister. The council will meet in Timmins on 18 June 1981. "The purpose of the meeting will be to listen to any individual or group wishing to discuss issues related to provincial parks. Any matters of public concern may be brought to the council's attention at that time," Natural Resources Minister Alan Pope explained. "And during their stay in Timmins, I will be meeting with the members of the Parks Council at their invitation". Topics to be discussed at the public meeting will include wilderness, tourism, accessibility by disabled, resource management, quality of service, hospitality, natural areas protection, development standards, private sector business opportunities and park interpretation.

Transportation and Communications

The Future Role of Rail . Excerpts from a statement by Margaret Scrivener, MPP, Chairman of the Ontario Task Force on Provincial Rail Policy in the final report of the Task Force:

"After a year of intense study of the state of the railway systems in our province, the Task Force believes that rail has a challenging and promising future. We also believe that rail can move into the Twenty-first Century as a rejuvenated, strategically important sector within Ontario's and Canada's transportation systems. Rail will not only survive, it will become more effective, more diversified, even more energy-efficient. It will become a transportation system in which we can all take pride. The Ontario Task Force on Provincial Rail Policy was created because of a number of concerns. One major concern was the need for a better appreciation of the potential for rail within the province's transportation requirements, looking toward the 1980s and 1990s and into the next century. In addition there were concerns about the economy, the urgency to conserve our energy supplies, the need to maintain and enhance the standard of living and the quality of life which the people of Ontario enjoy.

"One cannot examine our railway systems without being impressed by many things. For example, our Canadian rail freight service is considerably more efficient than that of the United States. Also, a good start has been made to improve our passenger services. The GO Transit commuter rail system in the Metropolitan Toronto area is the envy of North America. And, our new street cars and intermediate capacity transit are more advanced forms of urban rail technology than can be found anywhere else in the world. For our rail system to become a more effective component in meeting the overall transportation needs of Ontario and Canada, a great deal more must be done. By building on the foundations now in place and capitalizing upon the sympathetic public interest and commitment which we have identified, we are convinced the province can play a strong role in the revitalization of rail and assist it to move to the next century as a superior transportation resource.

"We see our railway future to include:

-- A stronger, more forceful role being undertaken by the province.
-- Passenger service coming back into its own, with a new generation of high-speed trains having priority-over freight.
-- New ultra-modern passenger trains being used in the Windsor-Quebec City Corridor on an electrified system.
-- A redesigned transcontinental passenger service, with new equipment and a new mandate.
-- A mix of types of rail passenger services, including transcontinental, intercity, transborder, regional and local, commuter, specialized, luxury and charter services to resort areas in Ontario and Canada.
-- Lighter, faster, freight trains sharing greatly-improved roadbeds.
-- New generation freight cars designed to serve the specific needs of Ontario manufacturers, resource and aggregate producers and the agricultural industry.
-- Appropriately located multi-model terminals for both passenger and freight services.
-- New routing in the southern Ontario rail network to by-pass urban areas.
-- Potential new commuter rail systems serving cities such as Hamilton, London and Ottawa-Hull,
-- Ontario and Canada becoming a centre of technology and manufacturing of advanced rail concepts, services and equipment".

The Final Report was preceded by the Interim Report contained in five volumes: Public Submissions and Working Papers, Volume I, Volume II and Volume III. The entire report is available for purchase at the Ontario Government Bookstore, 880 Bay Street, Toronto, Ontario, M5S 1Z8.

Treasury and Economics

Health Care Costs. A wide range of Ontario health care costs data, not previously compiled, are now available in "Expenditures of the Health Care System in Ontario 1970/71 to 1977/78" published by the ministry. Produced by the Central Statistical Services at the request of the Ministry of Health, the 117-page volume is a comprehensive overview of health care costs, within and outside government, during most of the last decade. Its tables and graphs details the operating and capital costs of institutions, as well as cost related to health professionals, medical research and

mental health treatment. From 1970 to 1978 expenditures for health care in the province rose 133 per cent, from $2.58 billion to $6.01 billion. While the increase in capital expenditures and operating costs for private and federal hospitals has been below this growth rate, a higher rate of increase is noted in expenditures for nursing homes, homes for the aged and public general hospitals.

According to the data there is an indication that the members of health professionals are increasing faster than population growth, with patient expenditures for chiropractors, dentists and nurses growing at a faster rate than for chiropodists, physicians, optometrists and osteopaths. The appendix of sources used in developing the information will prove a boom to policy makers and researchers. Expenditures of the Helth Care System in Ontario 1970/71 to 1977/78 can be purchased at the Ontario Government Bookstore, 880 Bay Street, Toronto, M7A 1N8. Price $6.50.

3. NEW LEGISLATION

Bill 83. Private Member's Bill. An Act to amend The Landlord and Tenant Act. (D. Boudria, Prescott-Russell). First Reading 25 May 1981.

The purpose of this Bill is to provide increased protection for tenants residing in a mobile home park who are forced to move from the park by a landlord who requires possession of the park for certain purposes.

Bill 84. Government Bill. An Act to amend The Ministry of Community and Social Services Act. (Hon. F. Drea). First Reading 26 May 1981.

The purpose of this Bill is to give added authority and to clarify existing authority of the ministry with respect to the general administration of its programs.

Bill 85. Government Bill. An Act to amend The Planning Act. (Hon. C. Bennett). First Reading 28 May 1981.

The purpose of this Bill is to smooth out the land division process until a new Planning Act is introduced this fall. Two of the amendments are to section 29 of the Act dealing with subdivision control. The third amendment is to section 42 (6) to allow the land division committees and committees of adjustment to increase application fees for consent in minor variances to a maximum of $100 from the current maximum of $50. The final amendment relates to section 42(16) of the Act. This section has been amended to state: "Where the Ontario Municipal Board hears an appeal from a decision of a committee of adjustment or land division committee, the decision of the O.M.B. is final".

Bill 86. Government Bill. An Act to amend The Power Corporations Act. (Hon. R. Welch). First Reading 28 May 1981.

The purpose of this Bill is to expand the authority of Ontario Hydro to allow two of the major programs outlined in the recent BILD program to proceed. The first aspect of the Bill authorizes Ontario Hydro to undertake a residential energy advisory program. The second aspect of the Bill gives Ontario Hydro the authority to produce, sell, supply, as well as deliver heat energy such as steam and/or hot water as a primary product of that corporation.

Bill 87. Private Member's Bill. An Act to ensure the Safety of Prescribed Burns in Ontario (R. Van Horne, London North). First Reading 28 May 1981.

The purpose of this Bill is to ensure that prescribed burns are conducted in a safe manner.

Bill 88. Private Member's Bill. An Act to amend The Consumer Protection Act (R. Van Horne, London North). First Reading 28 May 1981.

The purpose of this Bill is to provide protection against the sale of stolen property.

Bill 89. Government Bill. An Act to provide for the Consolidation of Hearings under certain Acts of the Legislature. (Hon. K. Norton). First Reading 1 June 1981.

The purpose of this Bill is to provide a streamlined approval process for municipal, private and provincial projects or proposed activities which may otherwise require hearings by more than one tribunal. The basic intent is to simplify the processes which provide for public participation without sacrificing the quality of the work required by the proponents and by parties to the hearings. The rights of both proponents and individual citizens remain fully protected in this bill.

Bill 90. Government Bill. An Act to establish the Ontario Waste Management Corporation. (Hon. K. Norton). First Reading 1 June 1981.

This Bill establishes a Corporation to research, develop, establish, operate and maintain facilities for the transmission, reception, collection, examination, storage, treatment and disposal of wastes.

Bill 91. Private Member's Bill. An Act to amend The Municipal Act. (M. Breaugh, Oshawa). First Reading 1 June 1981.

The purpose of this Bill is to authorize municipalities to provide retired employees with a range of benefits including health insurance, nursing and dental services and accident and sickness insurance.

Bill 92. Government Bill. An Act to amend The Registry Act. (Hon. G. Walker). First Reading 2 June 1981.

The purpose of this Bill is to satisfy a recommendation of the 1979 report of the land registration management committee of the ministry and to implement major time and cost savings to the users of the system.

Bill 93. Government Bill. The Dangerous Goods Transportation Act, 1981. (Hon. J. Snow). First Reading 2 June 1981.

The purpose of this Bill is to regulate the transportation of dangerous goods in vehicles on Ontario highway. The bill is complementary to a federal act passed in 1980 dealing with the transportation of dangerous goods in general.

LEGISLATION UPDATE

Bill 48. Government Bill. An Act respecting Massey-Ferguson Limited (See Background 81/20, page 9). Second Reading 26 May 1981 on a vote of 84-17 and Ordered for Committee of the Whole House. Reported 2 June 1981 without amendment.

Bill 76. Government Bill. An Act to amend The Tobacco Tax Act. (See Background 81/22, page 8). Second Reading 2 June 1981 and Ordered for Third Reading.

Bill 81. Government Bill. An Act to amend The Race Tracks Tax Act. (See Background 81/22, page 9). Second Reading 2 June 1981 and Ordered for Third Reading.

4. CHANGES IN STATUS AND BOUNDARIES

Recent O.M.B. Decisions. To annex to the Town of Blenheim certain lands in the Township of Harwich effective 1 July 1981. M.8172 and M.8143.

-- To annex to the Village of Neustadt certain lands in the Township of Normanby effective 1 January 1981. M.80395.

-- To readjust certain ward boundaries in the City of Welland effective 6 May 1981. M.80545.

Hearings. To annex to the Village of Hensall certain lands in the Township of Hay on 8 June 1981. M.80501.

-- For a quieting order with respect to the proper area and boundaries of certain lands in the Village of Lucan on 16 June 1981. M.80352.

5. THE FEDERAL SCENE

Apartment Vacancy Survey. The overall vacancy rate for privately-initiated rental apartment structures containing six or more units in Canada's 23 metropolitan ares was 1.8 per cent in April, according to surveys conducted by Canada Mortgage and Housing Corporation. This rate, which represents a total of 22,813 vacant units, is derived by combining results of the semi-annual Apartment Vacancy Survey which covers structures completed before (October) 1980, with results from the monthly survey of New Completed and Unoccupied Units. This latter survey measures the rate at which new units are absorbed by the market.

The lowest vacancy rates were in Vancouver and Victoria at 0.2 per cent, and Toronto at 0.4 per cent. The highest vacancy levels as reported by the survey were in Windsor at 9.6 per cent, St. John's at 4.9 per cent, and Winnipeg at 4.8 per cent. Other Ontario centres are as follows: Hamilton 1.1; Kitchener 1.7; London 3.9; Oshawa 1.3; Ottawa 2.4; St. Catharines-Niagara 1.9; Sudbury 2.0; and Thunder Bay 2.0.

6. NOTES FROM THE PROVINCES

Manitoba. Manitoba municipalities and businesses will have an opportunity to prevent further decline in the downtown shopping area through recent amendments to The Municipal Act. Municipal Affairs Minister Doug Gourlay told members of the Manitoba Association of Urban Municipalities recently that his department believes new provisions of the act will respond to requests by business people to have a voice in the expenditure of municipal funds for improvement, beautification and promotion of those areas. The amendments permit a portion of a municipality to be established by municipal bylaws as a business improvement area and provide for a board of management to undertake improvement and maintenance of municipally-owned land, buildings and structures within the area. Such boards will be empowered to promote the area for business or shopping.

Quebec. Mandatory retirement at any age will be outlawed under a bill presented in the Quebec national assembly on 28 May 1981 by Social Development Minister Denis Lazure. "Once and for all, any person in Quebec will decide on her own or his own at what age she or he will retire," the minister said. "We are the first province to do this. The United States did this three years ago". There are two major exceptions to the measure ending compulsory retirement. Judges, as well as federal employees and those falling under the federal labour code, are not affected. The legislation will apply to private sector employees governed by the Quebec Labour Code, government and para-public workers.

Saskatchewan. The secretary-treasurer of rural municipalities is the civil servant of local government who not only must serve the residents of a community and its elected council but also function as an advisor, administrator, accountant and a walking encyclopaedia on most provincial statutes, Rural Affairs Minister Edgar Kaeding told the annual convention of the Rural Municipal Secretary-Treasurers recently. Local government is the only level of government that can deal efficiently and expeditiously with matters of a purely local nature, he said. Secretary-treasurers, as the civil service of local government have the most intimate knowledge, not only of the business affairs of the area, but to a large extent the concerns of local residents both in a personal and community sense.

7. FROM THE BOOKSHELF

... And the Poor Get Poorer. In 1977, the Ontario Welfare Council and the Social Planning Council of Metropolitan Toronto jointly undertook a review of Ontario's major assistance schemes. In a report entitled "Social Allowances in Ontario: An Historial Analysis of General Welfare Asssitance and Family Benefits 1961-1976", the councils looked at provincial income support programs from the perspective of public interest organizations with a shared commitment to combat problems of poverty and financial insecurity. At that time, it was felt that there was widespread misunderstanding of the actual living circumstances of people receiving public and most needed social assistance because they were sick, disabled or elderly adults and their dependents, and women raising children alone. It was found that recipients of "welfare" were not well off. Their incomes, examined over a 16 year period, consistently fell below community standards. Ontario's social assistance programs have kept people poor.

Startling though these facts were, they have produced no groundswell of public protest since 1977. While governments have promised improvements, these promises have been lost in lengthy and complex intergovernmental dialogues. Perhaps more important, the burning issues of the day are not the well-being of people on welfare, but inflation, unemployment and the state of the economy. "...And the Poor Get Poorer" is an attempt to redirect public attention towards the circumstances of Ontario's most economically vulnerable citizens. Since the mid-seventies, dramatic increases in the cost of living, sluggish economic growth and provincial spending restraints on social programs have seriously affected social assistance recipients. Changes in some features of the income security system have also affected people on welfare. This report examines the effect of all these factors. It is available at $7.00 per copy from the Ontario Welfare Council, 1240 Bay Street, Toronto, Ontario, M5R 2A7, or the Social Planning Council of Metropolitan Toronto, 185 Bloor Street West, Toronto, Ontario, M4W 3J3.

8. ASSOCIATION NEWS.

A.M.M.O. The Association of Mining Municipalities of Ontario held their annual meeting in Kapuskasing on 23 April 1981. The following members were elected to the executive:

President: Councillor Millie Baird (Kirkland Lake)
Vice-president: Reeve Michel Therrier (Black River-Matheson)
Directors: Councillor Roy Allan (McGarry)
Councillor John Humes (McGarry)
Councillor Cliff Miller (Cache Bay)
Reeve John Grossauer (Hagar)
Secretary-Treasurer: Bob McDonald (Kirkland Lake)

The association amended a resolution from the Town of Elliot Lake regarding a Heritage Type Waste Fund to the effect that the fund be established "from the present taxes collected from the mines rather than an additional tax on the mining companies". A resolution from the Town of Kirkland Lake regarding the re-establishment of a Ministry of Mines was endorsed. A resolution was also adopted requesting the province to pass legislation to make it mandatory that all mining companies be required to register on title, mappings of all underground workings prior to the surface rights of any mining property being sold.

F.O.N.O.M. The annual conference of the Federation of Northern Ontario Municipalities was held in Kapuskasing on 23-25 April 1981. The theme of the conference was "Ontario North Now". In his president's report, Mayor Maurice Lamoureux said that municipalities cannot operate in isolation from other levels of government and stressed the need to reactivate the Municipal Advisory Committee (MAC) and to have a close liaison between MAC and FONOM so that "we can use our voice". AMO President Mayor Bob Rutherford provided a status report on the Association Review Committee. Municipal World Editor Michael Smither spoke on a variety of topical issues including Conflict of Interest, Closed Meetings of Council, Council/Staff Relationship and Freedom of Information. Over 20 resolutions were debated. Alderman Michael Sanzosti (Sault Ste. Marie) was elected president, with Councillor Gerry Foley (Nickel Centre) and Mayor Michael De Caen (Sturgeon Falls) as vice presidents. The directors are Councillor

Richard Adams (Parry Sound), Mayor Howard Armstrong (Valley East), Alderman Hank Bielek (Timmins), Mayor Gilles Gagnon (Hearst), Councillor Gail Smith (Michipicoten), and Mayor Jack Smylie (North Bay).

10. PEOPLE AND PLACES

Question period at a recent meeting of Bonfield Township council was more like a public forum. Subjects covered a wide range extending from vandalism in the township to parking at the federal dock on Talon Lake. It continued for more than two hours.

Frank Faubert was elected to the Ward 5 seat on Scarborough council to fill the vacancy created when Alderman Alan Robinson was elected to the Ontario Legislature.

Long-time alderman Nelson Garrett was appointed by Barrie City council to complete the term of Ward 1 Alderman Jim Shirley who has resigned.

Trustees on City of Hamilton school board feel they've been shut out by city council -- and they want something done about it. The trustees decided to ask the city to reconstitute a liaison committee between the board and council.

The 1980 population for the County of Kent should read 106,313 in the 1981 Municipal Directory instead of 106,299 as shown. The correct population for the Town of Dresden is 2,519. (46/1 and 5).

Chris Korwin-Kuczynski was elected to the Ward 2 seat on Toronto city council to fill the vacancy created when Alderman Tony Ruprecht was elected to the Ontario Legislature.

Councillor Ernest Lamirande has resigned from the Town of Mattawa council for personal reasons and Maurice Gauthier has been appointed to fill the vacant position.

Quote of the Week. Kingsville Deputy-reeve Thomas Gibson while discussing the long hours of county council meetings said:

"Mr. Warden, my Preparation H is good for only four hours".

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Government Publications

background

Ontario

Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/24

15 June 1981

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JUN 26 1981

1. AT QUEEN'S PARK

ALRT Contract Signed. Excerpts from a statement to the Legislature by Premier William Davis on 28 May 1981:

"The Minister of Transportation and Communications, and I will be in Vancouver tomorrow morning to take part in the official signing of a contract to provide an advanced light rapid transit service for the people of Vancouver. The contract for the Vancouver project will be between the Urban Transportation Authority, a crown corporation of the Government of British Columbia, and Metro Canada Ltd., a wholly-owned subsidiary of the Urban Transportation Development Corporation Ltd., which was created, funded and is owned by the Government of Ontario.

"The signing of this contract will represent a significant advance for UTDC's technology in a field of endeavour close to my heart, public transit. This is a modern-day Canadian product developed by Canadians not only for Canadians, but for all countries around the world that are looking for innovative ways to develop rapid transit to meet the needs of people in urban centres. It is the most advanced, economical and quietest rapid transit service available in the world. The Government of Ontario has invested $60 million to develop this first-rate transit service which has been tested and proven reliable at UTDC's transit development centre near Kingston.

"Signing of the first contract for revenue service represents a vote of confidence in Canadian urban transit capability by one of our nation's greatest cities. It also justifies the faith of the Government of Ontario in the ability of our people and industries to be imaginative and competitive in the world market place. UTDC's contract with the Government of British Columbia's authority will make provision for a related agreement providing substantial industrial benefits to both British Columbia and Ontario. Our two provinces will be in a position, in future, to develop jointly the export market for this advanced technology. This transit project should, in my opinion, represent a model for future industrial cooperation among all provinces".

Appointments. Premier Davis has announced the following appointments:

-- James A.C. Auld of Brockville as a member and chairman designate of the St. Lawrence Parks Commission.

-- William H. Wightman of Toronto as a full-time member, representing employers, of the Ontario Labour Relations Board.

-- Jeanne Foster of Kitchener and William F. McCormick of Cambridge as members of the Board of Governors of the University of Waterloo.

-- Warren Gerard of Toronto, Gordon Thomson of Windsor and William (Larry) Whalen of Sault Ste. Marie as members of the Board of Directors of the Ontario Heritage Foundation.

2. AROUND THE MINISTRIES

Environment

Acid Rain. Environment Minister Keith Norton recently announced a new service to inform cottagers and other interested citizens of the effects of acid rain on their lakes. Mr. Norton released details of an initial survey of 1,665 Ontario lakes analyzed for susceptibility to acid attack as part of Ontario's program to identify lakes affected by acid rain. He also announced a telephone hot-line to provide up-to-date information on the status of specific lakes tested. Inquiries about lakes in the report should be directed to the limnology unit at (416) 248-3058 in Toronto between 8:15 a.m. and 4:30 p.m. Collect calls will be accepted.

Of the 1,665 lakes for which test results have been completed, 534 were listed as not sensitive, 567 as having moderate sensitivity, 244 as low sensitivity, 234 as extreme sensitivity and 86 as acidified. Almost all of the acidified lakes are in the Sudbury area and are believed to have been directly affected by local sources. "This survey represents just one element of our work on acid rain," the minister said. "Future work will include an analysis of the data in a geological framework so that analysis of the sensitivity of other regions of the province can be undertaken. Apart from providing information to concerned cottagers and other citizens, this sampling program is part of the overall research study we are conducting to compile as much information as possible on the effects of acid rain".

Lakes are arranged by county or district and listed alphabetically within each such division. For each lake, the location (township, latitute and longitude), the study or report providing the data, and the date of sampling are listed. The report, "Acid Sensitivity Survey of Lakes in Ontario", was produced as part of the Acidic Precipitation in Ontario study. In a preface, the report authors explain; "The five sensitivity categories are somewhat arbitrary since studies which can quantify the acidification rates of lakes of differing buffering capacities are not yet complete. Nevertheless, they are based on current understanding of lake sensitivity and as such can provide a limited or preliminary answer to the question: Is my lake being affected by rain?!".

Further reports on the analysis of an additional 1,000 lakes will be released later this summer. A fact sheet which summarizes the report is available free of charge from: Information Services Branch, Ministry of the Environment, 135 St. Clair Avenue West, 6th floor, Toronto, Ontario, M4V 1P5 (416) 965-7117.

Government Services

Tender Call . Government Services Minister Douglas Wiseman has announced that tenders have been called to provide an Ontario Government Building in Brockville. The office structure will be provided through renovations to a former nurses' residence located on the western edge of the Brockville Psychiatric Hospital property. The Ontario Government Building will contain consolidated office facilities which will be immediately occupied by the Ministries of Community and Social Services, Education and Natural Resources. These ministries are currently accommodated in leased or shared facilities in Brockville. Completion of the project is expected by April 1982.

Health

Occupant Restraint . Excerpts from an address by Health Minister Dennis Timbrell to the International Symposium on Occupant Restraint, Toronto, on 1 June 1981:

"I would strongly urge all organizations involved with highway safety to step up their efforts to encourage the use of occupant restraints. While the use of restraints has legal backing here in Ontario, a personal decision to comply with the law is still required. Individual conscience remains the best policeman. Part of the motivational process will be getting across, more effectively, information about the life-saving value

of occupant restraints. For example, in Ontario, we introduced both seat belt legislation and speed limit reductions in early 1976. In the year following these changes, the number of deaths in motor vehicle accidents dropped 16.1 per cent -- or to put it more concretely, 289 lives were saved. Also in that first year, the number of persons injured on our highways fell by 13.7 per cent; in other words, 13,300 fewer people suffered injuries that year than the year before. When you translate these figures into human terms, the benefits are inestimable.

"In more mundane terms, the financial returns from lower injury rates are also substantial. Automobile mishaps are expensive. Thinking only of health care costs, for example, the Ontario Health Insurance Plan from the mid-70s paid out an estimated $23 million a year in hospital and medical claims related to motor vehicle accidents... In Ontario this year, the budget of my ministry is more than $5 1/2 billion -- the equivalent of almost $700 for every man, woman and child in the province. We're currently spending $15.25 million a day on health care in Ontario. And costs will continue to rise as our society collectively grows older.

"The elderly use a disproportionate share of health care services. And as their members swell, there will be a substantial drop in the number of people generating taxes to spend on these expanded demands -- further intensifying the fiscal pressure. It has become obvious to say that the best way to cut health care costs is to prevent sickness and injury. And we can't ignore the possibility that prevention may well be the key to keeping health care costs within reasonable bounds over the rest of this century. As a follow-up to our seat belt legislation and lower speed limits, we studied the cost of caring for accident victims in 1976. One of the most startling results was this: on average, an injured person, who had been wearing a seat belt required $228 in acute hospital care. Injured people who were not wearing seat belts ran up hospital bills averaging $419.

"That 84 per cent difference is statistically and humanly signified and is tangible evidence of the vital connection between the use of occupant restraints and health care services".

Housing

Housing Starts. Housing starts during May were at a seasonally adjusted annual rate of 208,100 for all areas according to preliminary figures issued by Canada Mortgage and Housing Corporation. The final April rate was 243,300. Actual starts in urban areas in May were 16,939, an increase of 73 per cent from the 9,777 recorded in May of last year. Starts of single detached dwellings during May totalled 9,391 compared with 5,576 in May 1980, an increase of 68 per cent. Starts of multiple dwellings were up 80 per cent to 7,548 from 4,199.

Industry and Tourism

Ontario -- Yours To Discover!. Excerpts from a statement to the Legislature by Industry and Tourism Minister Larry Grossman, 5 June 1981:

"Beginning 1 September, all new vehicle plates issued in this province will carry the successful 'Ontario — Yours to Discover!' slogan. Over the next few years, as older plates are replaced, and new plates issued, we will eventually have more than 4.5 million vehicles promoting this province. This move shows the cooperation of several ministries in helping promote tourism in this province. My colleague, the Honourable James Snow, Minister of Transportation and Communications, will ensure that all the plates issued will bear the new slogan; while my colleague the Honourable Nick Leluk, Minister of Correctional Services, will ensure the production of the new plates. In little more than a year since its introduction, the 'Ontario -- Yours to Discover!' campaign has been adopted by many public and private sector tourism attractions. In fact, the slogan already has nearly an 80 per cent recall factor, one of the highest for a tourism promotion in North America.

"Last year tourism was worth $7.5 billion to the Ontario economy. That represents one-eighth of our gross provincial product. And this year, we expect tourism revenues to rise by 16 per cent to $8.7 billion. Our travel inquiry volume clearly shows the increased interest, particularly by Ontario and American residents, in discovering our province. In May alone inquiries at our Queen's Park travel information centre jumped to a record 38,589 -- that's an average of more than 1,900 calls or letters each day. Travel counsellors worked overtime consistently to meet the 40 per cent growth in volume over last year at the same time... As government ministries and private tourism attractions look for more ways to promote 'Ontario — Yours to Discover!', I am sure that all my honourable colleagues, as provincial members in this Legislature, will join me in sporting the new vehicle plates with pride, knowing we are helping promote our second largest industry".

Revenue

Common Errors and Omissions. Over the past year the Corporations Tax Branch has undertaken an informal study of the common errors and omissions found in Corporations Tax Returns. As a result of this study, it has been noted that many taxpayers make similar kinds of errors. These errors often cause delays in processing, missed credits and, in some cases, may cost the taxpayer money. Branch director Cyril Townsend says there are about 20 common errors made by corporations when they complete their Ontario Corporations Tax Returns. Some of the most frequent slip-ups -- unsigned tax returns and incomplete mailing addresses -- are caused by simply rushing things. And in this age of the electronic calculator you'd think arithmetic errors would be banished, but far too often tax auditors have to go through the entire return, performing again all the calculations incorrectly done by the taxpayer.

More problems are caused by those who are hooked on a particular way of writing the date, usually in the month/day/year sequence. The tax forms comply with the S.I. (metric) convention of year/month/day -- the longest period first and the shortest last. Inattention to detail is probably the main culprit in transposed figures or, occasionally, figures entered in the wrong boxes on the return. "Despite our best efforts to make our forms as clear and unambiguous as possible," says Mr. Townsend, "they still cause confusion for some people. If people would take a little more time and use more care and patience in filling out the returns, we could turn them around far more quickly. That way, those who are due refunds would see them faster".

Transportation and Communications

Probationary Status for New Drivers. Transportation and Communications Minister James Snow recently announced that probationary driver's status for all new drivers became effective 1 June 1981. At the same time, a change will be made in the method of recording demerit points against all drivers -- recording such points as of the date of the offence rather than from the date of the conviction. Both moves were based on recommendations by the Select Committee on Highway Safety. "I am confident," the minister said, "these measures will help make all drivers more responsive to the traffic laws of this province while, and at the same time, make our highways and streets safer for all of us. Probationary status is necessary, unfortunately, because too many of our new drivers appear to be demonstrating a lack of respect for traffic laws, resulting in a disproportionately high rate of collisions and convictions".

The new status will apply to all new drivers, regardless of age, including anyone who has not held an Ontario driver's licence within the previous three years. It will also automatically exclude them from holding either a school bus driver's licence, Class B or E, or a driving instructor's licence. The only exceptions to probationary status will be drivers who held, for at least two of the previous three years, a valid driver's licence from another province or territory in Canada, a state of the United States of America, a Canadian Forces Europe Operator's Licence, or a combination of any of these. The probationary status of new driver will not be apparent from their licences which will be exactly the same as present licences. However, new drivers will have to complete two, one-year periods free of suspension from traffic violations before this status will be removed.

3. NEW LEGISLATION

Bill 94. Government Bill. An Act to amend The Ontario Guaranteed Annual Income Act, 1974 (Hon. G. Ashe). First Reading 4 June 1981.

The main purpose of this Bill is to transfer the agency for dealing with the objections of GAINS applicants to the tax appeals branch of the Ministry of Revenue. This branch, which was established in 1980, handles all the objections to the tax acts administered by the ministry.

Bill 95. Government Bill. An Act to amend The Employment Standards Act, 1974 (Hon. R. Elgie) First Reading 4 June 1981.

This Bill makes provision for severance pay for workers terminated as a result of full or partial plant closures, subject to certain conditions. The Bill also contains provisions similar to those contained in Bill 191 (1980) which authorizes the Minister of Labour to require employers to participate in and contribute to manpower adjustment committees and generally to undertake any actions and measures deemed appropriate to facilitate the re-establishment in employment of terminatd employees. The Bill also reintroduces the requirement that employer contributions to benefit plans must be maintained during the notice period required under The Employment Standards Act, both where notice is actually given and where pay in lieu of notice is given.

Bill 96. Private Member's Bill. An Act to amend The Workmen's Compensation Act. (R. Haggerty, Erie). First Reading 4 June 1981.

The purpose of this Bill is to broaden the criteria used by the Workmen's Compensation Board in assessing the impairment of earning capacity resulting from an injury that causes permanent disability.

Bill 97. Private Member's Bill. An Act to amend The Funeral Services Act, 1976 (J. Foulds, Port Arthur). First Reading 4 June 1981.

The purpose of this Bill is to require that a funeral director must provide an itemized price list to a purchaser of funeral services and supplies before the purchases enters into an agreement for the provision of any funeral services and supplies.

Bill 98. Private Member's Bill. An Act to amend The Funeral Services Act, 1976 (J. Foulds, Port Arthur). First Reading 4 June 1981.

The purpose of this Bill is to prohibit a funeral director from embalming a dead human body unless he has been specifically instructed to do so by the purchaser of funeral services or unless the body is to be transported out of Ontario.

Bill 99. Private Member's Bill. An Act to amend The Funeral Services Act, 1976 (J. Foulds, Port Arthur). First Reading 4 June 1981.

The purpose of this Bill is to permit persons who are not funeral directors to provide funeral supplies.

Bill 100. Government Bill. An Act to amend The Live Stock Community Sales Act. (Hon. L. Henderson). First Reading 5 June 1981.

The purpose of this Bill is to amend selected existing provisions of the act which, because of changing conditions and the introduction of new technology, are unnecesarily restrictive. It grants the co-ops six sales a year in place of four, and it changes the cleaning-up methods.

Bill 101. Private Member's Bill. An Act to amend The Education Act, 1974. (T. Grande, Oakwood). First Reading 5 June 1981.

The purpose of this Bill is to ban corporal punishment in the schools.

Bill 102. Private Member's Bill. An Act to amend The Crown Timber Act. (J. Foulds, Port Arthur). First Reading 5 June 1981.

The purpose of this Bill is to confer upon the Minister of Natural Resources a duty to ensure that the Crown timber resources of Ontario are managed on a sustained yield basis.

LEGISLATION UPDATE

Bill 17. Private Member's Bill. An Act to amend The Employment Standards Act (See Background 81/19, page 9). Debated 4 June 1981 and as 39 members signified their objection to the putting of the question for Second Reading the question was not put.

4. REGULATIONS

O.Reg.333/81. This regulation is made under The Local Services Board Act, 1979 and establishes a Local Services Board for the Community of Robinson in the District of Manitoulin.

O.Reg. 336/81. This regulation amends Regulation 679 of the Revised Regulations of Ontario, 1970 made under The Police Act and states that, "No member of a police force shall use a sub-compact motor vehicle for the purpose of general police patrol".

5. THE FEDERAL SCENE

Co-operative Purchasing. An attempt will be made in September for Ottawa and the provinces to establish a co-operative procurement agreement covering the sourcing of government goods and supplies. Federal Supply and Services Minister Jean-Jacques Blais said recently that Canadian industry generally could benefit from the economies of scale that co-operative government purchasing of about $30 billion worth of goods annually could produce. Preliminary discussions took place among federal and provincial representatives in Winnipeg recently, and another meeting is planned for St. John's in September when Mr. Blais hopes all aspects of co-operative government procurement can be discussed.

Mr. Blais said his department has no preconceptions about how such an arrangement might work. Initially, an ad hoc approach may be necessary, but he said the federal government's experience gained from defence production sharing agreements with other countries has shown the kind of economic spin-off effects that are possible from large government purchases.

6. NOTES FROM THE PROVINCES

Nova Scotia. Cities and Towns in Nova Scotia are rediscovering brick as a paving material for sidewalks, explanades and pedestrian street crossings. From Annapolis Royal to North Sydney, municipalities are replacing the drabness of concrete or asphalt with rich, natural tones of red, brown and black brick. It is all part of government-assisted programs to spruce up the main streets of the province. The specially dense, toughened bricks cost about 20 per cent more than regular, standard size bricks and the completed paving is about one and a half or twice as expensive as other materials. However, brick paving lasts longer and can easily be taken up and replaced if utility services have to be installed or replaced.

Saskatchewan. Finance Minister Ed Tchorzewski has announced that Standard and Poor's Corporation of New York has raised Saskatchewan's credit rating from AA to AA plus. "The upgrading of our credit rating is a reflection of the great progress made by the Saskatchewan economy in the last decade, the bright prospects for our future development and the sound financial management of the Government of Saskatchewan," the minister said. As Standards and Poor's noted, the province's credit rating was increased for two main reasons: "First, increased diversification of the province's economic base due in particular to the rapid development of the mineral sector. Second, the excellent financial performance of the provincial government is evidenced by consistently large operating surpluses, marked growth in the assets of the Saskatchewan Heritage Fund, and the maintenance of a relatively low debt burden".

Other provincial government's credit ratings by Standard and Poor's include: AAA - Ontario, Alberta, British Columbia, AA - Quebec, Manitoba; A+ - Nova Scotia, New Brunswick; A - Newfoundland.

7. VIEWPOINT

Libraries. From an editorial in The Sault Star, 27 May 1981:

"Because of the responsibility of municipalities for the funding of local libraries, it has been proposed that libraries in Ontario adopt the British practice of public libraries being departments of council. The Ontario ministry of culture and recreation is currently conducting public hearings to examine the feasibility of such a move. There seems to be very little reason to adopt the British practice. Whatever limited autonomy municipal libraries have in Ontario they should keep, and there should not be any further encroachment on the responsibilities and decision-making of library boards by making the libraries even more a ward of the municipal government.

"One of the concerns expressed by members of library boards in northern Ontario is that if provincial grants for libraries were to go to municipal governments rather than directly to the libraries, there might be some problem if the municipalities didn't funnel all the funds into the libraries, perhaps diverting them to some other area of city spending. That's a good point and a justifiable concern. While provincial grants for libraries go directly to these bodies the libraries have full assurance these funds will be forthcoming and will be spent according to the decisions of the library board. But detouring the money through the municipal government could perhaps lead to complications or interference in the handling of these library grants.

"It is, as Brian Ingram, director of the Sault Ste. Marie public library says, 'essential for the province to provide direct grants to public libraries, grants ... related to current inflation rates, local economic conditions and demographic distribution'. The municipal governments already have considerable control over libraries in Ontario, appointing the members of library boards and giving annual city grants to the libraries. There is no reason to expand that control be making the libraries departments of council. Besides, it is probably a new responsibility that most councils wouldn't want anyway".

8. DID YOU KNOW?

Industrial Growth. If municipalities want their industrial sector to grow, the first thing they must do is look after the industries they already have. "About 80 per cent of industrial growth comes from resident industries and only about 20 per cent from attracting new companies to the area," said K. W. Burke, president of the 200-member Ontario Industrial Development Council (OIDC) and industrial commissioner for the City of St. Catharines. A study of seven years of industrial growth in St. Catharines showed 76 per cent was by expansion and 24 per cent new plants, he said. The 80-20 ratio is general across the country, "so treat them (resident industries) right and they will stay," said Robert Macpherson, an industrial consultant with the federal Department of Industry, Trade and Commerce.

The City of Toronto, for example, was losing industry for about 20 years, beginning in the early 1950s. By 1971, the number of manufacturing jobs in the city had dropped to 60,000 from 113,000 two decades earlier, as many companies moved to suburban areas that offered not only cheaper land but also a more easy-going development climate. In the past five years, though, Toronto has halted the exodus, mainly by easing municipal-industrial relations. The city set up a committee, composed of local industry representatives and civic officials, and hired an industrial coordinator. The committees do not give industry a free ride or circumvent the rules, but they help companies deal with municipal departments more effectivly.

Contented local industry is always a drawing card for new companies, as word is spread about a community's receptivity, the presence or absence of prohibitive bylaws and the amount of time needed to get approvals -- "Industry is like everybody else -- they want everything yesterday," Mr. Burke said. The OIDC is trying to caution smaller municipalities that fostering industrial growth and attracting new industry are more than a question of having the land available. The community must also have the services that industries want and "must want industry enough to work at attracting it," he said. "They cannot just buy the land and then sit back and wait for industry to knock down their doors".

Providing the land, though, is the first step, and those communities that have been land banking for several years have a distinct advantage, now that prices are rising rapidly in many areas. Also, the availability of serviced, municipally owned industrial land usually help to keep prices down, because private developers are forced to compete in price. Industries looking for new locations consider other features of a community as well -- they want a good supply of reasonably priced housing for their employees, schools, medical services and a good source of available labour. Social amenities and transportation are also important and "revitalization of downtown areas plays a big role in attracting new industry," Mr. Burke said.

As competition for industry between municipalities and from other countries grows fiercer, the role of the municipal industrial commissioner is becoming vital. In the smaller municipalities, the job once was frequently

handled by civic officials who also had other duties; but, increasingly, it is being made a full-time position handled by a professional. To be effective, Mr. Macpherson said, the municipal industrial commissioner needs extensive knowledge of economics, geography, transportation, finance, planning, sociology and business management as they pertain to the local community.

9. FROM THE BOOKSHELF

Residential Site Development Advisory Document. This 165-page advisory document, amplifying Part II of "Site Planning Criteria", contains a wide range of information concerning the planning and development of residential subdivisions. Detailed site planning and design considerations are set out which should be taken into account by site developers. Included are descriptions of eight Canadian subdivisions which incorporate innovative and cost-sharing features. Price $3.50 from Canada Mortgage and Housing Corporation, National Office, Ottawa, Ontario, K1A 0P7.

Obstacles. The Report of the federal government's Special Committee on the Disabled and the Handicapped has just been released. Entitled "Obstacles", this impressive publication identifies the key obstacles found by disabled persons in Canada, and outlines practical actions to help overcome them. The needs of disabled persons are further underlined in the report by profiling twelve disabled Canadians who agreed to share some of their experiences and insights. Municipalities will find Obstacles a caring examination that has many lessons for addressing how municipal groups and citizens generally can improve the lifestyle of disabled citizens. Copies of Obstacles may be obtained by writing to: Mr. Richard Rumas, Clerk, Special Committee on the Disabled and the Handicapped, House of Commons, Ottawa, Ontario, K1A 0A6.

10. ASSOCIATION NEWS

A.M.O. Excerpts from a submission to the Parliamentary Task Force on Federal-Provincial Fiscal Arrangements on 14 May 1981:

"Ontario's municipalities recognize that, under the provisions of The British North American Act, they exist, solely by virtue of legislation enacted by the Legislature of the Province of Ontario. They are also aware that the municipal structure in place in Ontario differ from those in other provinces. However, municipalities across Canada have much in common. It is municipal government that is closest to the people and, therefore, has a unique perspective and an important role to play within the governmental framework. Municipalities are not merely an administrative convenience nor a buffer for the decisions of other levels of government. They are a valuable resource and a level of government which can be relied upon to deal directly with a myriad of issues of concern to our citizenry.

"Yet, while municipalities are being faced with demands for increased services, at the same time they are being confronted with an increasing inability to finance such requirements. It is this dilemma and a

recognition that the final arrangements under review by the Task Force clearly impact on the municipal sector, which led to the development of this submission". The submission includes sections on: A Shrinking Federal Commitment; A Division of Responsibility; The Consultative Process and Canada Assistance Plan. The submission includes eight recommendations and states in summary. "Ontario's municipalities believe that local governments must be recognized as a true and legitimate participant in future discussions and deliberations regarding federally initiated or funded programs to be determined through or at the local level. Cooperative federalism involving Canada's most numerous and oldest governments -- its municipalities -- is long overdue".

The submission was prepared by the Association of Municipalities of Ontario in cooperation with the Association of Counties and Regions of Ontario and the Municipal Liaison Committee. Collectively, these groups represent in excess of 600 municipalities in the Province of Ontario.

O.S.U.M. The Organization of Small Urban Municipalities held a successful conference in Port Hope on 30 April and 1-2 May 1981. Deputy Minister Don Stevenson of the Ministry of Intergovernmental Affairs and Alderman Richard Gilbert of the City of Toronto made a presentation on The Role of Municipalities in the Constitution. James O'Sullivan, Vice-President, Administration, University of New Brunswick and a consultant to the New Brunswick Department of Education spoke on Alternative Funding for Education. In addition to three resolution sessions, a panel discussion was held on "Understanding Section 86".

The following were elected to the executive for 1981/82:

President, Councillor Roy O'Halloran, Parry Sound
Vice-president, Mayor Ted Blowes, Stratford
Executive vice-president, William Coulter, Port Elgin
Secretary, Bryan Baxter, Cobourg
Treasurer, David Low, Ajax
Directors, Mayor Ross Archer, Barrie
Budd Bates, Lindsay
Mayor Curtis Carter, Chatham
Reeve John Clemens, Tweed
Reeve Andy Cormack, Paisley
J. B. Cuillerier, Hawkesbury
Mayor R. Emo, Collingwood
Mayor Audrey Green, Renfrew
Alderman Pat McIsaac, Orillia
Councillor Jim Peden, Perth
Past President Mayor George Timpson, Aurora

O.R.I.C. As of 25 May 1981 anyone in the Toronto region who wants to know how to recycle their paper, cans, bottles, etc. can call 423-6555. That is the number of the Recycling Information telephone service operated by the Ontario Recycling Information Centre. This is the first service of its kind in Canada. It is designed to respond to the growing need of the public for recycling and waste management information. The staff will be able to answer inquiries about most aspects of waste reduction and recycling, including the location and nature of local recycling programs.

The creation of the service comes at a critical time. Our major cities are running out of places to dispose of their refuse and valuable resources are getting scarce. Well informed citizens can help in reducing the enormous cost of garbage disposal and have a major influence on the conservation of our environment. The Recycling Information Centre and its telephone service is sponsored by the Recycling Council of Ontario, a private organization established in 1978 by waste managers, community business leaders and local citizens from more than 45 provincial centres. For further information contact the Ontario Recycling Information Centre, 41 Laird Drive, Toronto, Ontario, M4G 3T4.

O.M.S.S.A. The Ontario Municipal Social Services Association has recently prepared policy papers on the following topics:

-- Adult Recreational Facilities
-- Sole Support Parents: Their Needs
-- Services to Seniors:
-- The Treatment of Earned Income under the General Welfare Assistance Act.
-- Response to the Ontario Welfare Council paper entitled "...And the Poor get Poorer".
-- The Treatment as Income of Payments made on behalf of an Applicant of Social Assistance.
-- Background Report on the Ontario Native Welfare Administrators Association.

Copies of these reports are available at $2.50 each from O.M.S.S.A., 12 Sheppard Street, Suite 509, Toronto, M5H 3A1.

B.M.R. David Freeman was re-elected president of the Bureau of Municipal Research at the annual meeting on 7 May 1981.

M.M.A. Mrs. Joyce Foster, Clerk, Town of Gore Bay, is the new secretary for the Manitoulin Municipal Association.

11. PEOPLE AND PLACES

C. J. "Terry" Bender has been appointed manager, North Bay office, Municipal Operations Division, Ministry of Intergovernmental Affairs.

Sault Ste. Marie Ward 1 Alderman Steve Butland wants to kindle an interest in municipal affairs among Sault Ste. Marie students in an attempt to counter poor voter turnout at elections. He said that civic courses are not doing the job.

Hal Claus of Goderich has been appointed police chief for the Town of Seaforth, replacing John Cairns, who resigned in April. Chief Claus has 18 years experience in police work, nine years with Metro Toronto police force and nine years with the O.P.P.

S. Cox has been appointed Public Works Administrator and Engineer for the Township of Ernestown (54/9). Mr. Cox was previously with the District of Kitimat, British Columbia.

Exeter town council has declared a new mid-winter holiday for civic employees to celebrate Canada's heritage and commemorate Sir John A. Macdonald.

The new address for the Guelph field office of the Ministry of Intergovernmental Affairs is 147 Wyndham Street, North, Suite 404, Guelph, Ontario, N1H 4E9. The phone number remains the same - (519) 836-2531.

Nicole Harel has been appointed clerk-treasurer for the Township of Nakina effective 14 May 1981, replacing Dan Bryant. (99/10).

Fred Hartnell has been appointed road superintendent for the Township of Atwood. Mr. Hartnell replaces Ron Hatch who retired due to ill health after 24 1/2 years of service to the municipality as road superintendent (95/5).

Mrs. H. Lambe is the new clerk-treasurer of Burleigh & Anstruther Township (64/9). She has been working with the township office for a number of years.

David Logan, former mayor of Lindsay and a president of the Organization of Small Urban Municipalities, has been appointed to the bench as junior county court judge for Simcoe County.

George Lund, chairman for the Regional Municipality of Sudbury, will resign 1 August to accept a position in the private sector.

Bill Manoll has been appointed fire chief for the City of Peterborough effective 2 July to replace retiring chief John Ritchie. Chief Manoll is currently fire chief for the City of Brockville.

Quote of the Week. During a discussion by Oshawa city council on increasing their salaries, Alderman Chris Mason said:

"I was elected on our present salary for a two-year term and the time to raise salaries is just before an election, not in our first term".

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For further information contact: R. A. Illingworth
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Mowat Block
Queen's Park
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(416) 965-6989

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Ontario

Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/25

22 June 1981

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1. AT QUEEN'S PARK

The Ontario Economy. Extracts from an address by Premier William Davis to the International Conference of the Young Presidents' Organization, Toronto, 5 June 1981:

"I fear that I may sound boastful, but Ontario's economic performance in recent years effectively exposes any defeatist notions about the vitality of our economic health and is instructive as we look to the future:

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-- On average over the last three years, Ontario created more than one hundred thousand new jobs annually. And, most important, these jobs were not created in governments, but, rather, entirely in the private sector.

-- Last year our manufacturers invested five billion dollars in the future of our province -- that was well over half of all manufacturing investment in Canada.

-- Despite serious employment declines in the automotive-manufacturing sector last year, our economy generally resisted recessionary forces operating throughout North America. Indeed, 75,000 jobs were created in other sectors of our economy and significant employment growth took place in such high technology areas as chemical products (10,000), electrical products (8,000) and machinery (7,000).

-- Again looking to the future, it is noteworthy that just more than half of all Canadian research and development is performed in Ontario.

"That being said, I am not here to do a 'sell job', or to antagonize our sister provinces, or to introduce a sense of complacency about the future -- quite the contrary, I simply want to impress upon you that economic growth, in the most ambitious terms, is the tradition of Ontario; is its social imperative; and is its commitment to the future".

Appointments. Premier Davis recently announced the following appointments:

-- Mary Jane Binks Rice of Ottawa as a member and vice-chairman of the Commercial Registration Appeal Tribunal.

-- Ivan Lalonde of North Bay, Rino A. Azzola and James M. Young, both of Sudbury, as members of the Board of Governors of Laurentian University.

-- Sydney R. Zaidi of Scarborough as a member of the Advisory Council for the Province of Ontario Medal for Good Citizenship.

2. AROUND THE MINISTRIES

Agriculture and Food

Agricultural Proposals. Excerpts from an address by Agriculture and Food Minister Lorne Henderson to the Ontario Federation of Agriculture, on 4 June 1981:

"I want to briefly outline proposals which I placed before a federal-provincial meeting of Agriculture Ministers on 12 May. I want to do this because your president has indicated the Federation of Agriculture's requests have been met except for an interest rate subsidy.

-- First, I proposed that farm credit corporation financing be expanded to meet the needs of producers, including the need for refinancing mortgages, and that the higher interest rate apply only to the additional amount borrowed at the time of refinancing.

-- Second, I also proposed that The Farm Improvement Loans Act be amended to allow loans for the consolidation of debt, and that small business development bonds be made available to individual farmers.

-- Third, consideration is being given to my proposal for an investment fund to lend money for agricultural purposes at reduced interest rates, with tax shelter benefits for investors. Apparently, consideration is also being given to providing tax shelter benefits to private investors who would loan money to FCC for loaning to farmers.

-- Fourth, a request was made concerning faster and more frequent stabilization payments.

-- Fifth, I also emphasized the limitation of federal stabilization programs, particularly with regard to beef where we have most feeders in a loss position and no federal payout -- a totally unsatisfactory situation. Stabilization payout levels must be raised to at least 95 per cent and if producers participate 100 per cent would be more satisfactory.

-- Sixth, I am advising young farmers to take advantage of the Ontario Young Farmer Credit Program for debt consolidation. In addition, I have established a committee to review the operations of Ontario farmers whose creditors are about to call their loans.

-- Seventh, The Farm Improvement Loans Act should be amended to cover the refinancing of existing debt".

Attorney General

The Provincial Offences Act. Background 81/14 page 8, reported that the Solicitor General recently designated all persons who enforce animal control legislation under contract with a municipality as provincial offences officers. The effect of this designation is that such individuals are now able to serve summonses under Part III of the Act on persons who violate municipal animal control bylaws and certain sections of The Dog Licensing and Live Stock and Poultry Protection Act. Such persons can also utilize the simplified procedures under Part I of the Act, provided that a set fine for each offence has been established by the Chief Judge of the Provincial Offences Courts. Where a set fine has been established, the provincial offences officer may serve the person charged with an offence notice, which allows him to request a trial, appear before a justice to plead guilty with an explanation, or else sign the plea of guilty and send his payment to the court office.

If the defendant does not exercise one of these options within 15 days, a justice of the peace will examine the certificate of offence (which must be filed with the court by the provincial offences officer), and if it is complete and regular, will enter a conviction and impose a set fine. No trial will be held unless the person charged requests one. Information about how a municipality can obtain set fines for use with the offence notice can be obtained from: Mr. David Beck, Coordinator, Provincial Offences Act Implementation, Ministry of the Attorney General, 18 King Street East, Toronto, Ontario, M5C 1C5.

The ministry has been informed by several municipalities using the offence notice procedure that enforcement officers are being required to attend at trials much less frequently than in the past, resulting in a more efficient use of their time, and greater convenience to the public as well. With respect to animal control bylaws, however, it should be remembered that The Provincial Offences Act does not remove any existing procedures for voluntary payment before legal proceedings are commenced. Many bylaws already authorize the animal control officer to issue a form called a "notice of violation" to a person who has violated a bylaw provision, such as allowing a dog to run at large. These forms usually allow the owner to make a payment to the municipality within a period of 15 days or less. If payment is made, no other proceedings are taken. If, however, the owner does not pay the amount indicated, the municipality is able to commence legal proceedings, and if a set fine has been established, can proceed to serve an offence notice. The only limitation is that the offence notice must be served within 30 days after the alleged offence occurred.

As a final note, the ministry emphasizes that it is important that municipalities properly supervise private contractors who are engaged in animal control work, since ultimately the municipality will be responsible for their actions. In addition, it is essential that such private contractors deposit a copy of their current contract with the municipality at the local court office. This will enable the provincial offences court to ascertain that the individual actually has a contract with the municipality. Since situations are rare in which private persons are authorized to enforce the law, it is most important to prevent any possible abuses of the administration of justice, particularly when the rights and liberties of the citizen are involved.

Community and Social Services

Parenting Skills Promoted. The ministry, in cooperation with Proctor & Gamble, Inc., is launching a province-wide public awareness campaign aimed at new parents and concerning their infants and toddlers. In July, over 1.5 million pamphlets, containing practical, positive advice on subjects such as child discipline, toilet training, jealousy and the night wakings of young children, will be distributed for display with Pampers Disposable Diapers.

These pamphlets were prepared by the professional staff of the Dellcrest Children's Centre, a Toronto treatment centre for children with emotional problems, and the ministry. "The decision to distribute the pamphlets as part of a Pampers brand promotion this summer is indeed a welcome one," said Community and Social Services Minister Frank Drea. "It is this kind of collaboration with the corporate community that is so important if we are to increase public awareness and understanding of the challenges and joys of parenting."

Retail stores throughout Ontario will feature the pamphlets as part of a Pampers' display. The brochures are part of the ministry's ongoing child abuse prevention program designed to help young parents cope with situations that could lead to child abuse. "The contribution being made by Proctor & Gamble is an exemplary effort that we hope other major corporations will emulate in the future," the minister said.

Health

Review of McKellar General Hospital. Following a meeting on 4 June with the chairman of the board and senior administrative and medical officials of McKellar General Hospital of Thunder Bay, Health Minister Dennis Timbrell announced he will appoint an inspector to review the entire operation of the hospital. The review is being done to assist the hospital board to examine difficulties in the hospital's operations. The Public Hospitals Act empowers the minister to appoint an inspector to review any aspect of a hospital's operation. Mr. Timbrell will delegate full authority to the inspector to interview board members and members of the medical and administrative staff as well as departmental heads. The inspector will be named shortly and it is expected that the review of McKellar General Hospital will be completed this September. Copies of the review are to be submitted to the minister and to the hospital's board of directors.

Additional Nursing Home Beds for Peel. The Region of Peel is to receive 75 additional nursing home beds as requested by the Peel District Health Council. Plans include construction of a new nursing home and expansion of an existing nursing home in Peel. Mr. Timbrell said: "My ministry will shortly request proposals for a new modern 55-bed nursing home to be located in Central Peel". The request for proposals will recognize the need to replace the beds being transferred from the Bolton community. Further it will require acceptance by a new operator to accommodate patients requiring heavy nursing care and referrals from local hospitals.

Housing

New Planning Act. Excerpts from an address by Housing Minister Claude Bennett to the annual conference of Provincial (Ontario) Association of Committees of Adjustment and Land Division Committees on 8 June 1981:

"As you know, a formal review of planning in Ontario began back in 1975 when a commitee was set up to conduct an extensive study of municipal planning and come up with recommendations for new planning policies... What we found from this exhaustive review and from the responses we received is that, in many ways, the current act is working well, even though it is some 35 years old. Consequently, several important parts of that act will be retained. However, you will see some major changes when the act is introduced this fall and I'd like to go over them with you now.

"Perhaps the most notable is that, for the first time, certain provincial interests will be spelled out to give municipalities a more clearly defined framework for their planning. The provincial interests will relate to policy areas such as the protection of the natural environment, and to administrative matters such as the coordination of planning activities of municipalities and other public bodies. In addition to setting out provincial interests, the new act will give the province authority to issue policy statements. Policy statements will fall between regulations, which have the force of law, and guidelines which are merely advisory and have no legal basis.

"The policy statements will be used to further explain provincial interests in specific matters, which will help reduce ambiguity and give clearer direction to those involved in planning at the local level. Some of these statements could be issued jointly by another ministry together with the Ministry of Municipal Affairs and Housing. Another change in the new act is the broadening of delegation powers. In the past, authority to approve subdivision plans, condominium plans and official plan amendments was given only to regional municipalities. In future, approval authority may also be delegated to counties, separated towns, and cities outside regional municipalities. Of course, we will not insist that municipalities accept these approval powers. They will have to request them and show that they have the administrative capabilities to carry them out.

"The responsibility for consent approval, as you well know, will also change under the new act, and I am aware that this is an area of great sensitivity and concern to local committees of adjustment. Up to now, consent authority rested with committees of adjustment or land division committees. Under the new act, the responsibility for consents will fall to councils of regional and county governments, to cities outside regional municipalities and to separated towns. Now, if the upper tier councils wish to delegate these powers, they will have three options. They can delegate them to:

-- a committee of the upper tier council, or

-- an appointed official, or

-- a land division committee which, as you know, can be appointed only by one of the upper tier governments.

"There are some sound reasons for these changes to consent approvals under the new act. Chief among them is that we believe subdivision plans and consents should be treated in the same way, since they both create new lots. In fact, we've found that more lots are created by consent each year in the province than by plans of subdivision. It makes sense, then, to bring responsibility for the two functions together under one level of government".

Industry and Tourism

France/Ontario Industrial Agreements. Industry and Tourism Minister Larry Grossman announced in Paris, France recently four industrial agreements between companies in Ontario and France will result in at least $32 million in sales over the next 18 months. He also said a major accord involving orders for an additional $23 million will soon be reached between a French automotive producer and an Ontario manufacturer. Mr. Grossman, who was in Paris attending the 34th Paris International Air Show, commended the staff of the ministry's office in Paris. "Their efforts have resulted in productive arrangements between French and Ontario companies which will be highly beneficial to our province in both new sales and jobs created".

Natural Resources

Jack Pine and Black Spruce Study. A Lakehead University study of the 50-year growth potential of man-managed stands of jack pine and black spruce in northwestern Ontario will be funded jointly by the governments of Canada and Ontario under the Canada-Ontario Forest Management Agreement. A $180,000 grant will be spread over a three-year period, from June 1981 to March 1984. The cost is shared equally between the federal Department of Regional Economic Expansion (DREE), and the provincial Ministry of Northern Affairs. The announcement of the project was made jointly by federal Department of Regional Economic Expansion (DREE) Minister Pierre De Bane; and by Northern Affairs Minister Leo Bernier, and by Natural Resources Minister Alan Pope.

The study will be carried out under the direction of the Ministry of Natural Resources. It will provide 50-year growth and yield estimates for even-aged man-managed stands of both types of tree. The basic data will come from new forests containing 20- to 25-year-old stands. Jack pine and black spruce are the two most important commercial species in Northern Ontario. The estimates of the future yields of these two tree species will be based on current

conditions and the past history of the timber stands. The results could be used as part of a larger forest-growth and yield-forecasting system, such as one now used by the ministry in other parts of the province.

The study is urgently needed to evaluate the progress of managed timber stands, since the growth and yield of new forests in northwestern Ontario is a key to the future of the forest industry, said Mr. Pope. Fire losses last year have seriously depleted long-term timber supplies, and government and industry are working together to ensure that proper forest-management techniques are used in the future. If the results of the study show that the forest management practices of the last 20 years are not effective when the timber has reached the age of 50 years, the techniques -- particularly with regard to tree planting -- will be adjusted. Sample plots will be measured on the existing stands over the next 20 years. A subsample of trees will be felled and the trunks dissected to provide the needed data.

Forest Regeneration in Eastern Ontario. Forest-stand renewal projects in Renfrew and North Hastings counties will be given a $900,000 boost by the governments of Canada and Ontario this year. It is part of a long-term program through intensive regeneration, rehabilitation and management. The funding is provided under the Eastern Ontario Development Program, with the cost being shared equally by the federal Department of Regional Economic Expansion (DREE), and the provincial Ministry of Treasury and Economics. The work will be done under the direction of the Ministry of Natural Resources. The announcement was made jointly by Pierre De Bane, federal DREE Minister and by Alan Pope, the Ontario Natural Resources Minister.

Of the $900,000 one half million has been allocated for work on 600 hectares (1,500 acres) of forests in the two counties. It is expected that about $200,000 would likely be recovered through the sale of timber to the forest-products industry. The five-year program began in 1980, and by the time it is completed over 8,000 man-hours of local labor will have been used. The work consists of planting and seeding cutover lands which failed to regenerate satisfactorily. In addition unwanted species and poor-quality trees are being weeded out, pine plantations less than 20 years old are being cleaned, and young overstocked stands thinned.

The remaining $400,000 will be used to bring Peterson Road, in North Hastings County, up to municipal standards. Peterson Road is a forest-access road running from Maynooth to Benoir Lake. Improving the road will allow heavy trucks to haul logs and deliver wood products by a more direct route; and local residents, cottagers and tourists will also benefit.

Transportation and Communications

Great Lakes/Seaway Task Force. During the latter part of May, Chairman Ralph Misener presented the report of the Great Lakes/Seaway Task Force to Transportation and Communications Minister James Snow. "The 47 recommendations in their report were developed after the Task Force reviewed approximately 80 briefs and submissions from interested parties at 10 public meetings throughout the province," Mr. Misener said. "We fully expect they will form the backbone of provincial policy that will lead to a more efficient Great Lakes/Seaway System".

The report identifies three major areas of concern, including the forecast that the Seaway system in its present form will be unable to meet minimum traffic growth projections for the coming decade; there is little or no public awareness of the economic importance of the system to Ontario; that immediate action is necessary to correct specific issues related to the maintenance and operation of the waterway. Calling on the Ontario government to tell the story of the economic significance of the Seaway system to the entire continent, the report recommends the establishment of a marketing agency to promote its commercial use. The report also recommends the shipping industry emulate the practice of other industrial sectors by instituting safety and training programs. It also asks the provincial government to clarify with Ottawa the responsibility for marine safety on the entire system. In addition, it recommends the Ontario government take the lead in requiring small craft owners be properly educated in the safe operation of their pleasure craft.

A review of the environmental and transportation planning process is suggested. Specifically, it insists, when extra costs are incurred in the disposal of contaminated dredging materials, the original polluter should be required to pay. As well, the Ontario government should expedite the review and identification of environmentally sensitive areas and strive to ensure that all information required to reach informed decisions is readily available. Other recommendations include:

-- Formulation of a provincial ports policy,

-- The addition of regional and provincial representation to harbour commissions,

-- The addition of provincial representation to the St. Lawrence Seaway Authority,

-- Permanent exemption of the Canadian Great Lakes fleet from compulsory pilotage west of Montreal,

-- Expansion of ship repair capacity in the Great Lakes,

-- Early implementation of improved navigational aids,

-- Operation of all floating navigational aids for the full season,

-- Adequate icebreaking capability in the Great Lakes,

-- Improved training for seamen and officers,

-- Programs to attract young people into seafaring,

-- And a federal review of shipbuilding subsidies.

3. NEW LEGISLATION

Bill 103. Government Bill. An Act to amend The Toronto Islands Act, 1980 (Hon. T. Wells). First Reading 9 June 1981.

The purpose of this Bill is to extend the operation of the stay of execution of the writs of possession related to the residential premises on the Toronto Islands from 1 July 1981 to 31 December 1981.

Bill 104. Government Bill. An Act to amend The Highway Traffic Act (Hon. R. McMurtry). First Reading 11 June 1981.

The purpose of this Bill is to delete the requirement of a second court appearance, where a court wants to substitute a driver improvement course for all or part of a fine.

Bill 105. Government Bill. An Act to amend The Judicature Act. (Hon. R. McMurtry). First Reading 11 June 1981.

The purpose of this Bill is to increase the number of justices of appeal from 13 to 14 in addition to the Chief Justice and Associate Chief Justice and to amend the act so that the number of High Court judges can be fixed by regulation.

Bill 106. Government Bill. An Act to amend The County Courts Act. (Hon. R. McMurtry). First Reading 11 June 1981.

The purpose of this Bill is to increase the monetary jurisdiction of the county courts from a maximum sum claimed of $7,500 to a maximum of $15,000 and in actions in partnerships or estate matters the maximum value of $50,000 is increased to a maximum of $100,000 in the case of partnerships and $200,000 in the case of estates.

Bill 107. Government Bill. An Act to amend The Police Act. (Hon. R. McMurtry). First Reading 11 June 1981.

The purpose of this Bill is to permit ,the Lieutenant Governor in Council to appoint more than three persons to the Ontario Police Commission.

4. THE FEDERAL SCENE

Restructured Port System. Federal transport officials recently unveiled a plan which they say will give the country's largest ports the greater autonomy they have been seeking while leaving intact current administrative structures many smaller ports prefer. The proposed restructuring, which goes to parliament in legislative form this fall, was revealed at news conferences in Montreal, Halifax and in Vancouver, three of the 15 ports most affected. The government proposes to replace the National Harbours Board, the Crown corporation overseeing administration of the 15 ports, with the Canada Ports Corporation, another Crown body with greater authority to delegate powers to individual ports. Under the current system, these ports need federal authorization for all spending projects exceeding $50,000 and are forced to submit to considerable bureaucratic scrutiny in other domains.

The new administration would be empowered to create subsidiary corporations in each of the 15 ports. The local corporations would have to submit their budgets to the parent body for approval, but then would be free to make their own spending decisions. They would also be able to appoint their own port manager, a power currently held by the federal government. The policy also provides for regional advisory councils to report to the new national agency on regional planning and development, thereby ensuring that port workers, users, provinces and municipalities are consulted. Transport Minister Jean-Luc Pepin said the new structure will encourage competition by promoting the financial self-sufficiency of each port, but that the national corporation could disallow harmful competitive practices.

5. NOTES FROM THE PROVINCES

Manitoba. A tri-level government plan to revitalize the core area of Winnipeg was announced recently by federal Minister of Employment and Immigration Lloyd Axworthy, Manitoba Urban Affairs Minister Gerry Mercier and Winnipeg Mayor Bill Norrie. The agreement outlines a detailed package of initiatives calling for the injection of $96 million into programs for the core area and its residents over the next five years. The cost will be shared equally among the three levels of government. The agreement details a broad range of activities within three major sectors and 13 separate program areas:

-- Employment preparation and affirmative action programs to assist core area residents to take advantage of newly created jobs.

-- Industrial and commercial development to encourage the creation of new manufacturing and related jobs.

-- Housing, community improvement, community facilities and community service programs designed to address the problems of older residential neighbourhoods.

Saskatchewan. Urban Affairs Minister Walter Smishek says he shares the concern and disappointment expressed in an official communique issued by the 10 provinces and the Northwest Territories regarding the lack of clearly defined future housing policies and programs. Mr. Smishek, Saskatchewan's minister responsible for housing, said the most important issue discussed at the conference of ministers in early June was mortgage interest rates, which over the past few weeks have risen to levels in excess of 18 per cent. If federal monetary policies are not introduced quickly to reduce rates to more reasonable levels, a substantial number of homeowners whose mortgages come up for renewal in 1981 will have considerable difficulty in making increased payments associated with the higher rates, the minister said. In addition, construction starts will decline sharply, causing significant unemployment in the construction industry and a short supply of both home ownership and rental housing.

The minister added that there were some positive discussions with the federal housing minister related to energy conservation measures in housing and support for job training, employment and housing opportunities for native people, which he hopes can be followed up and finalized at an early date. Cancellation of the Community Services Contribution Program and the federal position that it would not be reinstated or replaced was a disappointment in that original federal-provincial negotiations had been based on a long-term program of stable funding to aid municipalities in planning and developing sewer, water and related municipal services.

Prince Edward Island. The City of Hamilton, Ontario, recently extended the hand of friendship to the Province of Prince Edward Island. Hamilton Mayor William Powell issued a proclamation declaring Saturday, 23 May as Prince Edward Island Day in Hamilton. This is the first time the city has extended such an honour to a Canadian province. Tourism, Industry and Energy Minister Barry Clark met with Mayor Powell in his city hall office and was presented with the proclamation. Mr. Clark was in Hamilton to promote tourism in the city at the invitation of the Prince Edward Island Social Club of Hamilton.

6. VIEWPOINT

Biting the Bullet. From an editorial in the Kitchener-Waterloo Record, 12 May 1981.

"As is too often the case in every area of regional and municipal expenditures, the spending of additional money doesn't necessarily improve services. It just means running faster to keep even -- and sometimes not even that. Waterloo region police commissioners know all about it. After a fat 25 per cent wage settlement with 424 members of the police association costing an extra $600,000, they don't need to be reminded that staying close to even may be about

the best they can hope for in the way of police protection.

"Half of the $300,000 police contingency fund disappeared under the weight of the settlement, leaving a deficit of $150,000. By not hiring the 27 extra men Police Chief Harold Basses said the department needs -- a figure reduced to 15 by the commission -- all that's saved is the size of the deficit. Some saving. And perhaps not that after a settlement is reached with the remaining members of the force, senior officers and civilian personnel, who will hardly be satisfied with less than that given association members.

"We can understand then why commission chairman Chris Jones said the possibility of dumping the commission's earlier decision to hire 15 additional men may have to be considered. So taxpayers will continue to pay more for less protection, assuming the commission reverses itself. The only way out, as Jones noted, is for the region to increase an already swollen police budget of nearly $20 million.

"The commission is caught, of course, in the same bind as the school boards. Most of its budget goes for salaries. The areas where cuts may be made are limited, although some of these, particularly those involving crime prevention -- an area that should be the last to go -- are obviously in jeopardy. Whatever the outcome of this dilemma, it is the taxpayers as usual who will have to bite the bullet. It's just too bad that because of an overgenerous wage settlement, taxpayers seem likely now to be deprived of the extra policing that is essential in a time of rising crime statistics".

7. DID YOU KNOW?

Grants Criteria. The Regional Municipality of York is fully cognisant of the contributions that social agencies and other voluntary organizations have made and continue to make in the field of human service within the region. In order for these and other newly created organizations, to effectively carry out their respective responsibilities, financial support is important. Funds are made available from various sources to help agencies meet their operating costs. The Regional Municipality of York is one of these sources. Since there is only a limited amount of funds available for service organizations, it is imperative that these funds be made available to agencies and groups, where the need is most clearly identified and a degree of priority established. With this objective in mind, and in order to maintain a non-discriminatory approach in the allocation of funds, it is proposed that the following process, criteria, and guidelines be implemented as revealed in this report.

1. The organization applying for a grant must have as its goals and objectives the improvement of social conditions in the community; undertake to carry out specific programs to assist in reducing the effects of poverty; assume some defined role in improving the quality of life for its citizens, and meet distinct social service needs by the organization of treatment or preventive programs in the community.

2. Grants will not be provided to agencies where services are being duplicated.

3. The organization must have a clearly stated purpose and function in the field of social services and must be responsible for the planning and provision of these services. It must meet a vital community need, incorporating one or more of the elements outlined in 1 above.

4. The organization should be incorporated as a non-profit organization under the Canada Income Tax Act. Recognizing that this may not be possible at the time of request for the initial grant, incorporation must be finalized before a second grant will be considered. The region may elect to provide grants through a trustee if the organization is not incorporated.

5. The organization shall show evidence that it has explored fully various sources of financial support; (e.g. different levels of government, private industry, churches, United Way, etc.), and, above all, that it has examined and weighed the financial ability of the constituency served or to be served, to support its program.

6. The organization must extend its services to the general public in York and should not exclude anyone by reason of race, religion, or ethnic background.

7. If an organization is operating under the auspices of a religious body, it must have a distinct line of separation within its program and budgets between strictly religious activities and its social service program.

8. The Region of York will only provide funds on a service basis to clearly defined programs that meet these criteria.

9. If an organization is providing a multi-service program to the community, incorporating aspects of social service with health, education, recreation or cultural programs, grants will only be considered for the social service aspects of the multi-service program as interpreted by existing social legislation or defined in 1 above. Funds for the organization's remaining services should be solicited from the more appropriate funding departments. For cost computations and grant consideration, budgets for various services should be regulated separately.

10. The Regional Municipality of York will not give consideration for grants to any organization to replace financial support provided by other funding authorities either private or government.

11. An organization receiving a grant from the Regional Municipality of York should not act in the capacity of a funding body for, or make grants to, any other group or organization.

12. The organization shall have an independent Board of Directors composed of volunteers. Its main responsibility shall be program, policy development, and acquisition of other funds. The Board is held responsible for the effectiveness of services provided and financial accountability for funds received from all sources. Where the organization is unincorporated grants must be administered through a trustee acceptable to the Social Service Committee.

13. Since volunteers are an integral part in community service, the organization shall show evidence of a commitment to some volunteer involvement in the day to day provision of services.

14. An organization must be willing to evaluate itself at least annually to ensure that standards of service are being met. It must also be willing to participate in an evaluation process of its service standards and attainment of objectives as requested by the Social Service Committee through the regional staff.

15. Any organization in the Regional Municipality of York receiving 80% funding from other sources will not be considered for a grant. It is assumed that such an organization falling within this category is adequately funded by the different levels of government and should be sufficiently supported by the private sector to meet the additional 20% funding need. However, any agency whose public funding is less than 80% will receive consideration for a grant.

8. FROM THE BOOKSHELF

The Benefits and Costs of Recreation. The Bureau of Municipal Research has just completed a study on "The Benefits and Costs of Recreation", and this has been published in their Civic Affairs series. The study points out that recreation at the municipal level is going through a period of transition. After rapid growth in the 1960s and early 1970s, recreation departments are now learning to deal with economic restraint in building new facilities and operating the existing ones. This restraint is typical of all municipal departments but is particularly acute for recreation since there is little common understanding of the functions it serves. Recreation is an essential service at the municipal level and should be recognized as such. It has social and economic benefits which are integral to the well being of a municipality. What is needed is to have an integrated approach to decision making which weighs the benefits and the costs. At present, these two areas are kept separate.

The study states that there are a number of recommendations that can be made to help alleviate part of this conflict:

-- All three levels of government should adopt the view that recreation is an essential social service, and all policies and decisions therefore should conform to this principle.

-- Municipal recreation departments should clearly define recreation and set out policy guidelines for approval by council. It might also be advisable for the Official Plan of a municipality to include a section on recreation which would further emphasize and legitimize the goals and objectives.

-- The economic and social benefits of recreation should be reviewed and documented within each individual municipality in order to strengthen the department's position and maintain a higher budgetary priority vis a vis other municipal departments.

-- All recreation activities should be carefully designated to determine which should be wholly self-supporting, wholly subsidized, or partially subsidized. This designation should be made in terms of the aims, objectives and philosophies of the recreation departments directly concerned.

-- In those municipalities experiencing growth and directing capital construction projects, operating costs should be addressed at the early design stages of the new recreation facilities in order to plan for cost-saving operations.

-- In those municipalities experiencing restraint and slow-growth, cost saving approaches to the operation of existing facilities should be taken together with a periodic review of shifting interests, developments and trends in recreation, to determine how newly emerging activities can be accommodated within the existing facilities.

Founded in 1914 as a non-profit research agency, the Bureau of Municipal Research undertakes a wide range of studies into the problems facing municipalities in Ontario. Copies of "The Benefits and Costs of Recreation", are available from B.M.R., 73 Richmond St., West, Suite 404, Toronto, Ontario M5H 2A1. Price $5.00 plus .50 handling charges.

Public Road Allowances. A public road allowance or "public highway" as referred to in the legislation, is the right-of-way set aside for public roadway purposes in the province. Such rights-of-way may be created in a variety of ways. A network of public road allowances were laid out in the very first surveys of many parts of the province. Some of these allowances have never been required and have never been opened for travel. More recently, additional road allowances have been created through the development of land and the associated dedication of new roads. In addition, the redesign or improvement of the road network in some municipalities has involved the opening of new public highways and the closing of old rights-of-way.

Provincial legislation contains a number a provisions authorizing and guiding municipal councils in establishing, closing, altering and disposing of public highways. Section 443 of The Municipal Act enables municipalities to pass bylaws to make changes to the public highways in their jurisdiction. The procedures involved are contained in different sections of The Municipal Act and may vary depending on the type of municipality, type of road and type of change proposal. In some, but not all cases, Ministry of Housing approval is required.

This document has been prepared to bring together the various provisions and to explain the procedures to be followed in the approval of changes to public road allowances in different circumstances. In addition, the consideration given by the Ministry of Housing to applications for certain types of road closing and openings is elaborated. Available from the Ontario Government Bookstore, 880 Bay Street, Toronto, Ontario M7A 1N8. Price $2.00

9. ASSOCIATION NEWS

Zone-7 AMCTO. The spring meeting of Zone-7, Association of Municipal Clerks and Treasurers of Ontario was held in Killarney, 28-29 May 1981. Approximately 50 delegates were in attendance. Rusty Russell and Ross Raymond gave a presentation on the "Tricks of the Trade - How to Process Zoning Bylaws to the OMB". The speakers went through the procedure on a step-to-step basis and a number of questions were asked. A panel discussion was held on rural roads minimum standards. The fall workshop will be held in Elliot Lake in September.

Zone-8 AMCTO. The spring meeting of Zone-8, Association of Municipal Clerks and Treasurers of Ontario was held in Timmins on 29 May 1981. Approximately 45 delegates were in attendance. Gordon Wilkinson, Manager, Sudbury Field Office of the Ministry of Intergovernmental Affairs, made a presentation on an unnamed municipality which had to be placed under provincial supervision because of financial difficulties. Grant Chevrette, Clerk, City of Timmins made a presentation on the city's filing and word processing systems, including a demonstration of the equipment. Jules Bergeron, Administrator, City of Timmins provided a status report on the work of the AMO committee reviewing Ministry of Revenue proposed changes to the assessment rolls. The next meeting will be in Haileybury in September 1981.

CSAO. The Construction Safety Association of Ontario in conjunction with Sir Sandford Fleming College, Lindsay, and Canada Employment (Federal Manpower) will sponsor a 13-week employment and training course in drilling and blasting from 11 January to 8 April 1982. The pilot course took place between January and April 1979 with an enrollment of 20 persons, resulting in 16 graduates. The course of 1980 resulted in 18 graduates, and 1981 saw 19 graduates. For further information contact the Construction Safety Association of Ontario, 74 Victoria Street, Toronto, Ontario M5C 2A5. (416) 366-1501.

10. PEOPLE AND PLACES

Thomas Davies, Mayor of the Town of Walden, has been elected chairman of the Region of Sudbury effective 1 August, replacing George Lund, who is returning to the private sector.

Haldimand-Norfolk regional police have signed a two-year contract calling for an 11 per cent increase for 1981 and a 12 per cent increase for 1982. A first-class constable earning $23,017 at the end of last year will receive $29,825 on 1 July 1982.

Bylaws, including those dating back as far as 1957, were reviewed recently by the Village of Iron Bridge council and the older ones were rescinded because they weren't relevant to this day and age and the others are being updated.

Kitchener city council has adopted the Ontario government's Buy Canadian policy for municipalities, which provides that products made in Canada will have a 10 per cent advantage in purchasing decisions.

Ray Kleven, director of planning for the Town of Lindsay retires 23 June. (79/2).

Lambton County Board of Education has agreed to meet with Lambton municipalities to discuss the effects of its budget on these municipalities. But the board also decided it must have copies of all municipal budgets before entering the meeting.

Councillor Lawrence McDermott of the Township of Lavant, Dalhousie and North Sherbrooke has been appointed chairman of the newly formed Planning Board for the Lavant, Dalhousie and North Sherbrooke Planning Area. Councillor Leonore Bennett has been appointed vice-chairman. Mary Kirkham has been appointd secretary-treasurer and mailing address is c/o Municipal Office, McDonald's Corners, Ontario, K0G 1M0.

Quote of the Week. The anonymous clerk-treasurer who said to a complaining taxpayer:

"To err is human. To forgive is not town policy".

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Publications

background

Ontario

Ministry of Intergovernmental Affairs

The Honourable Thomas L. Wells
Minister

D.W. Stevenson
Deputy Minister

81/26

29 June 1981

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1. AROUND THE MINISTRIES

Agriculture and Food

First Food Sales Mission to Middle East. Agriculture and Food Minister Lorne Henderson announced recently that his ministry was sponsoring Ontario's first food sales mission to the Middle East. The mission, which runs from 18 June to 3 July will visit Egypt, Saudi Arabia and Kuwait. "Exporting food and agricultural products is the best way to reduce the enormous trade deficits that exist between Canada and the Middle East," Mr. Henderson said. "Canada spends $2.64 billion a year in the Middle East. In return, they buy $510 million worth of Canadian exports. Increasing our exports will not only help balance the trade deficit, it will also create jobs in Ontario, where more than half of Canada's home-grown food is produced". The ministry already sponsors food sales missions to the United States, the Caribbean, Latin America, and the Far East.

Potato Vote Carries. Mr. Henderson has announced that the Ontario Fresh Potato Growers' Marketing Board will be given the authority to determine prices paid to producers of fresh potatoes grown and marketed in Ontario. The minister's decision was based on the results of an expression of opinion poll in which 253 producers voted in favor of the proposal, with only 22 opposed. To implement the new pricing arrangements, the potato board will establish committees to make recommendations on pricing levels. To provide the potato board with accurate information about market conditions and consumer demand, the committees will include representatives of packers, brokers and retailers. The new pricing system will take effect for the 1981 crop.

Government Services

Tender Call. Government Services Minister Douglas Wiseman has announced that tenders have been called for the provision of a new maintenance building at Old Fort William, Thunder Bay. A one-storey structure, the maintenance building will be constructed on the site of the historic fort. It will provide centralized maintenance and workshop accommodation replacing a number of temporary facilities located throughout the site. It is expected that this Ministry of Culture and Recreation project will be completed by January 1983.

-- Tenders are also being called for the construction of a detention unit at the Millbrook Correctional Centre for the Ministry of Correctional Services. The new detention unit will adjoin a portion of the existing Correctional Centre and will provide segregation facilities for 25 inmates. Completion of construction is expected by the summer of 1982.

Contract Award. Mr. Wiseman has announced that a contract has been awarded to J.S.M. Corporation (Ontario) Limited of Kingston, to construct a district office and warehouse building to be leased to the Ministry of Natural Resources at Carleton Place. The proposal of J.S.M. Construction was selected as the most acceptable based on design, construction and cost requirements from a total of eleven submissions after a public invitation to provide proposals. The one-storey structure will provide modern and centralized accommodation for Natural Resources staff who are now based at Lanark and Ottawa. Construction is expected to commence in the near future. The building will be leased from the developer for a period of 20 years following the completion of construction, expected during January, 1982.

Official Opening. Premier William Davis officially opened the new Ministry of the Environment Phytotoxicology Laboratory, Brampton, on Friday, 26 June 1981. The Phytotoxicology Laboratory is located on the grounds of the Ontario Experimental Facility and Training Centre. It provides a variety of modern facilities for plant and environmental research programs of the Ministry of the Environment.

Health

Feelin' Good Exhibit. A unique "Feelin' Good" exhibit which lets teenagers take an inward look at themselves and at the role smoking plays in their lives, opened 19 June at the Lakehead Exhibition Grounds. Developed by the ministry, the display was open until 27 June. The exhibit theme "Feelin' Good", reflects lifestyles of teenagers through the use of panels, posters, larger than life figures, and participation games. Through the use of novel lighting effects and rock music, the individual display units carry the theme in an entertaining, lighthearted manner. Careful consideration has been taken to avoid inflicting a heavy lecture-type atmosphere on teenagers. One popular unit is a micro computer called "Lip Service" which accepts brief basic information from the teenager and then returns a computer picture of the person along with amusing horoscope predictions on such topics as dating, leisure activity, personality traits and smoking. The computer predictions are available in French or English.

Health Minister Dennis Timbrell said that while the ultimate message is one of smoking cessation, the display is not based on the negative health consequences of smoking. Rather, it is based on the acceptable teen-determined lifestyle that non-smoking expresses. The display themes are those of self-responsibility, positive choice, and open communications on a very important choice. "It is almost universally accepted now that tobacco is a major cause of ill health," said Mr. Timbrell. "I hope we can help young people to understand that to refrain from smoking is a positive acceptable lifestyle".

Grants. A $21,500 grant has been awarded to Amethyst Women's Addiction Centre in Ottawa for a day treatment and information/education program for women dependent on alcohol. The Amethyst program, endorsed by the Ottawa-Carleton regional district health council, was started in 1978 as a three-year demonstration project with its own built-in evaluation component.

Industry and Tourism

Provincial Park Reports. Campers may now phone ahead to find out if campsites are available at any of 53 provincial parks in southern, central and eastern Ontario, Industry and Tourism Minister Larry Grossman announced recently. Toronto callers should dial 364-4722 to listen to a tape-recorded campsite report, updated every day at 9:30 a.m. Outside of Toronto, campers may call collect to (416) 965-4008 or phone any of the following Travel Information Centres betwen 8 a.m. and 8 p.m. daily: Windsor (519) 252-8368; Sarnia (519) 344-7403; Niagara Falls (416) 358-3221; Cornwall (613) 933-2420; or Barrie (705) 726-0932.

The service, which began on a daily basis 19 June will continue until Labor Day and is provided by the Ministry of Industry and Tourism in cooperation with the Ministry of Natural Resources. The

area covered by the reports is bounded in the north by Killarney Provincial Park, just south of Sudbury; in the southwest by Holiday Beach, near Windsor; and in the east by Carillon, on the Quebec border near Hawkesbury. The service does not include reservations. However, a majority of the parks do take campsite bookings if called directly. Park phone numbers can be obtained by calling any travel information centre.

New Travel Centre. A new year-round travel information centre opened in Niagara Falls on 26 June. The new yellow and white building is at Stanley Avenue and Highway 420. It replaces an older structure near the Rainbow Bridge. The minister said: "We expect the better location will result in significantly greater contact with the public. The old place was crowded and hard to reach. The new one is at an important crossroads and offers plenty of free parking".

Ontario Firms Bid For Pipeline Business. Sixty-four Ontario manufacturers bid for billions of dollars in potential pipeline business in western Canada when they took their products to the Western Industrial Exhibition in Edmonton in mid-June. The exhibition, now in its third year, incorporated the Pipeline Show this year for the first time. "The wealth and industrial diversification in Canada's west are creating new and expanding markets for all kinds of equipment, products and services that can ben provided by Ontario firms," said Industry and Tourism Minister Larry Grossman. "The Ontario displays, which represent over one-third of the total exhibitors' list, included a range of the most sophisticated communications equipment, installation support services and products, machine tools, valves and security systems". Each company was responsible for its own display area. In addition the ministry operated its own booth with display space for companies seeking agents and distributors.

Intergovernmental Affairs

Art Exhibition "At Queen's Park". A special art exhibition put together to celebrate the International Year of Disabled Persons will be displayed "At Queen's Park" in the Macdonald Gallery from 23 June to 26 July. Under the sponsorship of the ministry, the exhibition features 12 artists who were chosen from a provincial call for entry. Each will be exhibiting four pieces of work representative of their creative output. The art was chosen on a professional basis and is of high quality. Intergovernmental Affairs Minister Tom Wells said he is pleased the ministry is supporting the obvious talent and perserverance demonstrated by these 12 outstanding Ontario artists and said he hopes their work will be more recognized in the community through this exhibition. The Macdonald Gallery is located at 900 Bay Street at Wellesley. Hours are 10 a.m. to 5 p.m. Monday to Friday, and 1 to 5 p.m. on Sundays. The Gallery is accessible to wheelchairs.

Natural Resources

Public Input for Forest Management Agreements. Under a new policy, all forest management agreements developed in the future will have provision for public comment before the FMA is signed, Natural Resources Minister Alan Pope announced recently. In a speech to the Timmins-South Porcupine Chamber of Commerce, the minister said, "I personally feel that public involvement in the planning process for forest management is most essential and should be strongly encouraged". The forest management agreement program is designed to bolster forest regeneration in Ontario. Under the agreements, the companies harvesting a particular tract are now responsible for all forest management practices as a logical sequence of their cutting. Under an FMA, the company contracts to also undertake road building, regenerating and tending the forest on the basis of a management plan agreed to by the ministry and the company.

Forest management agreements covering five forest areas have already been signed by the ministry and the companies concerned. A sixth FMA has been completed and the signing is expected to be announced shortly. The new policy provides for two phases in the forest management agreement process at which the interested public will have opportunity to make comments. The innovation announced by Mr. Pope is that before an agreement is signed, ministry staff will set up an opportunity for the public to examine and comment upon the various options for the use of the land in question, including fisheries, wildlife and other forest-based recreation opportunities.

Subsequently, after the FMA has been signed, a forest management plan is developed. During that later phase, members of the public can again look at the proposed plan details and have their comments taken into account. "I feel most strongly that the public involvement aspect of all of my ministry's resource management planning, including FMAs and land use plans, should be handled as positively and as effectively as any other part of the procedure," Mr. Pope said. "And I have instructed my staff to operate on this principle".

Provincial Parks Meet Needs of Disabled. Ontario's disabled persons, who may have been prevented in the past from enjoying Ontario's provincial parks because access has been difficult, will find some welcome changes this summer. Mr. Pope said municipalities operating buses for the disabled, will soon be receiving, along with park entry permits, a list from his ministry of parks with washroom facilities specially designed to accommodate wheelchairs. "In addition, some people may not be aware of our long-standing policy to provide group camping and day use privileges to members of agencies for the mentally or physically disabled. I wish to emphasize this, particularly since 1981 is the International Year of Disabled Persons," Mr. Pope said. All groups for the disabled, who are planning a day's outing, should notify the park superintendent at least 24 hours in advance to ensure space. An application for group camping should be made to the superintendent at least two weeks in advance.

2. NEW LEGISLATION

Bill 108. Private Member's Bill. An Act to provide Parking Facilities for Physically Handicapped Persons (D. Kennedy, Mississauga South). First Reading 11 June 1981.

The purpose of this Bill is to ensure that parking facilities are made available to physically handicapped persons. The Bill provides that at least one per cent of all parking spaces in parking lots containing more than 25 parking spaces to which the public has access will be designated for the use of vehicles operated by physically handicapped persons and vehicles conveying physically handicapped persons.

Bill 109. Private Member's Bill. An Act to amend The Assessment Act. (A. Kolyn, Lakeshore). First Reading 11 June 1981.

This Bill provides an exemption from municipal taxation for additions and improvements to residential property that are designed to aid persons who are physically disabled.

Bill 110. Private Member's Bill. An Act to register Condominium Property Management Firms. (A. Kolyn, Lakeshore). First Reading 11 June 1981.

This Bill provides for the registration, bonding and inspection of condominium management firms.

Bill 111. Private Member's Bill. An Act to amend The Elections Act. (M. Swart, Welland-Thorold). First Reading 12 June 1981.

The purpose of this Bill is to provide that the time references in the Act are references to the current time systems and that the polls will be open from 9:00 a.m. to 8:00 p.m. whether on standard or daylight saving time. A second part of the Bill broadens the use of the proxy vote.

Bill 112. Private Member's Bill. An Act to amend The Workmen's Compensation Act. (B. Mackenzie, Hamilton East). First Reading 12 June 1981.

The purpose of this Bill is to protect the employment rights of an employee who is entitled to compensation under The Workmen's Compensation Act.

Bill 113. Government Bill. An Act to amend The Public Hospitals Act. (Hon. D. Timbrell). First Reading 15 June 1981.

This Bill provides for the appointment of one or more persons to investigate and report on the quality of the management, administration and patient care in a hospital. The Lieutenant Governor in Council is authorized to appoint a hospital supervisor for a hospital where, having regard to the report of the investigation, the Lieutenant Governor in Council is of the opinion that, in the best interest of the public, action should be taken to improve the quality of the management of administration or the care of patients in the hospital.

Bill 114. Private Member's Bill. An Act respecting French Language Services in Ontario. (A. Roy, Ottawa East). First Reading 15 June 1981.

This Bill places a duty on the Government of Ontario to provide, as of right, public services in the French language to the citizens of Ontario subject to certain conditions set out in the Bill.

Bill 115. Government Bill. An Act to amend The Regional Municipality of Hamilton-Wentworth Act, 1973. (Hon. T. Wells). First Reading 16 June 1981.

The purpose of this Bill is to permit the Regional Council to exempt any class or classes of shops in any designated part or parts of the regional area from any provision of its store-closing bylaw during a particular day or days of the year.

Bill 116. Government Bill. An Act to amend The Milk Act. (Hon. L. Henderson). First Reading 16 June 1981.

The purpose of this Bill is to extend the Commission's authority to make regulations and to stimulate, increase and improve the producing of milk.

Bill 117. Private Member's Bill. An Act to amend The Legislative Assembly Act. (M. Swart, Welland-Thorold). First Reading 16 June 1981.

The purpose of this Bill is to provide that the Legislature sit part of every month during the year and declares that the designation "Member of the Legislative Assembly" and "M.L.A." are the official designation of persons who are elected to the Legislative Assembly.

Bill 118. Private Member's Bill. An Act to amend The Elections Act. (A. Kolyn, Lakeshore). First Reading 16 June 1981.

The purpose of this Bill is to clarify the time reference in the Act; includes the party affiliation of the candidate on the ballot and sets the hours of polling from 8 a.m. to 8 p.m.

Bill 119. Private Member's Bill. An Act respecting the Age of Mandatory Retirement (A. Kolyn, Lakeshore). First Reading 16 June 1981.

The purpose of this Bill is to ensure that no person shall be required to retire before reaching the age of 70 where the person is capable of performing his or her job.

Bill 120. Government Bill. An Act respecting Certain Potential Assets of Co-operative Health Services of Ontario (Hon. G. Walker). First Reading 17 June 1981. Second and Third Readings 17 June 1981.

The purpose of this Bill is to preserve the funds in trust until all matters related to the distribution of the assets of Co-operative Health Services of Ontario have been determined.

Bill 121. Government Bill. An Act to provide Alternative Methods of Fixing Penalty Charges, Interest Rates and Discount Rates on Payments to Municipalities. (Hon. T. Wells). First Reading 17 June 1981.

The purpose of this Bill is to provide, as an alternative to existing legislation, a consistent formula for setting interest penalties on delinquent payments and discounts for prepayment for all municipal related levies. The new formula will apply to levies imposed on ratepayers as well as to payments between municipalities and upper tiers, school boards and other local government entities. The formula, as set out in the Bill, will allow local authorities to establish an annual maximum rate to be fixed by bylaw at the prime lending rate of a designated chartered bank plus one and a half per cent. It should be noted that this is an omnibus bill which applies to all interest rate provisions in the various statutes governing local authorities. These include The Municipal Act, Regional Acts, The Education Act, The Assessment Act and The District Welfare Administration Boards Act.

Bill 122. Private Member's Bill. An Act respecting Insured Services under the Ontario Hospital Insurance Plan. (E. Martel, Sudbury East). First Reading 17 June 1981.

The purpose of this Bill is to declare that surgical procedures for breast reconstruction are insured services under the Ontario Health Insurance Plan.

Bill 123. Government Bill. An Act to amend The Ontario Mental Health Foundation Act. (Hon. D. Timbrell). First Reading 18 June 1981.

The purpose of this Bill is to revise the criteria for appointment to the advisory board of the foundation and to include McMaster University on the list of health science centres now recommending people for membership on the board.

Bill 124. Government Bill. An Act respecting The Leeds and Grenville County Board of Education and Teachers Dispute. (Hon. B. Stephenson). First Reading 18 June 1981.

The purpose of this Bill is to implement the recommendations of the Education Relations Committee.

Bill 125. Government Bill. An Act to amend The Children's Law Reform Act, 1977 (Hon. R. McMurtry). First Reading 19 June 1981.

The Bill adds Part IV to the Act. This new Part deals with custody of and access to children. The Part also deals with guardianship of property of children and incorporates the Convention or the Civil Aspects of International Child Abduction.

Bill 126. Government Bill. An Act to amend The Executive Council Act. (Hon. T. Wells). First Reading 19 June 1981.

This Bill updates the list of ministers and increases the annual salary of the Premier, ministers with portfolio, ministers without portfolio and parliamentary assistants.

Bill 127. Government Bill. An Act to amend The Legislative Assembly Act. (Hon. T. Wells). First Reading 19 June 1981.

This Bill increases the annual indemnity of members of the Legislature, plus annual allowance for expenses. In addition, it increases other indemnities for the Speaker, Leader of the Opposition, Leader of the Third Party and other parliamentary positions.

PRIVATE BILLS. The following Private Bills were given Third Reading on 12 June 1981.

-- **Bill Pr2.** An Act respecting the City of Toronto. This Bill replaces Bill Pr44 which was given First Reading on 18 November 1980, with the exception of section 6, which was deleted. The Bill authorizes agreements with the University of Toronto, provides for service by mail of notices related to standards for vacant land, provides for an agreement specifying periods of time for which units are to be provided for assisted housing purposes, expands the city's power with respect to front yard parking; authorizes the city to make contributions to a pension fund, other than OMERS, when requird to do so under the terms of a collective agreement; and increases the membership on the Toronto Electric Commission from 3 to 5.

-- **Bill Pr6.** An Act respecting the County of Lambton. This Bill alters the composition of the council of the County of Lambton effective 1 December 1982.

LEGISLATION UPDATE

Bill 20. Government Bill. An Act to amend The Personal Property Security Act. (See BACKGROUND 81/19, page 9). Second Reading 11 June 1981 and Ordered for Third Reading. Third Reading 17 June 1981.

Bill 48. Government Bill. An Act respecting Massey-Ferguson Limited (See BACKGROUND 81/20, page 9). Third Reading 12 June 1981.

Bill 76. Government Bill. An Act to amend The Tobacco Tax Act. (See Background 81/22, page 8). Third Reading 12 June 1981.

Bill 81. Government Bill. An Act to amend The Race Tracks Tax Act. (See Background 81/22, page 9). Third Reading 12 June 1981.

Bill 59. Government Bill. An Act to amend The Fire Marshals Act. (See Background 81/21, page 9). Second Reading 15 June 1981 and referred to the Standing Committee on Administration of Justice.

Bill 86. Government Bill. An Act to amend The Power Corporations Act. (See Background 81/23, page 13). Second Reading 16 June 1981 and Ordered for Committee of the Whole House.

Bill 103. Government Bill. An Act to amend The Toronto Islands Act, 1980. (See Background 81/25, page 10). Second Reading 16 June 1981 and Ordered for Third Reading. Third Reading 17 June 1981.

Bill 89. Government Bill. An Act to provide for the Consolidation of Hearings under Certain Acts of the Legislature. (See Background 81/23, pager 14). Second Reading 16 June 1981 and referred to Standing Committee on Administration of Justice.

Bill 95. Government Bill. An Act to amend The Employment Standards Act, 1974 (See Background 81/24, page 6). Second Reading 17 June 1981 on a vote of 84-16 and Ordered for Committee of the Whole House.

Bill 57. Private Member's Bill. An Act respecting the Rights of Non-Unionized Workers (See Background 81/21, page 9). Debated 18 June 1981 and Second Reading was defeated on a vote of 58-43.

Bill 70. Government Bill. An Act to authorize the Raising of Money on the Credit of the Consolidated Revenue Fund (See Background 81/22, page 7). Second Reading 19 June 1981 and Ordered for Third Reading.

ROYAL ASSENT. The following Bills were given Royal Assent on 17 June 1981.

-- Bill 20, An Act to amend The Personal Property Security Act. Effective on Royal Assent.

-- Bill 48, An Act respecting Massey-Ferguson Limited. Effective on Royal Assent.

-- Bill 76, An Act to amend The Tobacco Tax Act. Sections 1, 2 and 6 effective 20 May 1981; remainder on Royal Assent.

-- Bill 81, An Act to amend The Race Tracks Act. Effective 20 May 1981.

-- Bill 103, An Act to amend The Toronto Islands Act, 1980. Effective on Royal Assent.

-- Bill 120, An Act respecting Certain Potential Assets of Co-operative Health Services of Ontario. Effective on Royal Assent.

-- Bill Pr2, An Act respecting the City of Toronto. Effective on Royal Assent.

-- Bill Pr6, An Act respecting the County of Lambton. Effective 1 December 1982.

3. REGULATIONS

O.Reg.372/81. This regulation amends O.Reg.668/78 made under The Highway Traffic Act and pertains to signs prohibiting right or left turns which become effective 1 October 1981. See pages 2328-2329 of the Ontario Gazette dated 20 June 1981 for details.

O.Reg.374/81. This regulation is made under The Environmental Protection Act, 1971 and pertains to sewage systems. Items covered include: interpretation; exemptions; standards common to sewage systems; construction and operation standards; licensing and fees. See pages 2330-2346 of the Ontario Gazette dated 20 June 1981 for details.

4. **THE FEDERAL SCENE**

Housing for the Disabled. Canada Mortgage and Housing Corporation (CMHC) will act as a clearing house for all information having to do with housing for disabled people. The Canadian Housing Information Centre, (CHIC) operated by CMHC, has hundreds of books, periodicals, research reports, and other material dealing with the special needs of the disabled and has access to all of the principal data banks related to housing. The Honourable Paul Cosgrove, minister responsible for CMHC said: "All of this material is available to anyone who has a special interest in the subject. In addition, however, if other people and institutions have information they wish to share, the information centre will be glad to act as custodian of the material and to see that it is accessible to everyone who may have a need for it".

Mr. Cosgrove sais this extension of the CMHC's services was inaugurated as part of CMHC's contribution to the International Year of Disabled Persons but will be continued on a permanent basis. CHIC receives about 9,000 requests for information a year from researchers, students, business people and others. During 1980 the centre's resources grew with the addition of some 7,000 additional books, periodicals and other documents related to housing. Anyone wishing to know more about housing for the disabled or who wants to share information with others should write or telephone: Monica Welch, Manager, Canadian Housing Information Centre, CMHC, Ottawa, K1A 0P7 (613) 748-2363.

CMHC Scholarship Winners . Scholarships offered by CMHC for graduate studies in housing and related matters have been awarded to 72 students from across Canada. These scholarships are awarded to students pursuing master's and doctoral degrees in the social, economic, technical, environmental, physical and management aspects of housing in regular university programs during the 1981-82 academic year. The scholarship winners, chosen by a committee representing government, academic institutions, professions and business were selected from 183 applicants. Twenty-eight scholarships were awarded to students from Ontario.

5. NOTES FROM THE PROVINCES

Manitoba. The province's Environmental Management Division has issued an information booklet outlining newly revised regulations governing the installation of private sewage disposal systems in Manitoba. The regulation outlines methods and technical requirements designed to avoid health and environmental problems. Under the revision, requirements for disposal areas, disposal pits, privies and sewage disposal systems in subdivisions have been expanded to protect against air, water or soil contamination. Among requirements, disposal areas must now be placed farther away from wells not fully sealed to prevent seepage into the well. There are also more extensive requirements governing the location of privies and disposal pits. Sewage disposal systems in subdivisions must also conform to additional requirements besides those listed in the regulation for a disposal system servicing a single home. Under the revised regulation, the Environment Minister can now designate parts of the province as sensitive areas, requiring greater control of disposal systems. Copies of the revised regulation and information booklet are available from the Environmental Management Division, Box 7, Building 2, 139 Tuxedo Avenue, Winnipeg, R3N 0H6.

Prince Edward Island. During the last session of the Legislature, amendments were passed concerning the Landlord and Tenant Act and the Rent Review Act. One of the amendments raised the interest paid on security of damage deposits to 10 per cent instead of six per cent, to bring the rate more in line with higher interest rates. The amendment also requires landlords to keep such funds in a separate trust account, to avoid possible loss of deposits through poor financial management. On the question of giving notice, the act now states that the tenant is required to give 30 days notice, starting anytime during the month, and prorated rent is payable up to the effective date of the termination. In other words, if a tenant gave notice on the 10th of the month, and the rent was normally paid on the first of each month, then one-third of the rent would be paid to cover the extra 10 days into the next month. The landlord normally must give 30 days notice on or before the last day of the rent payment period. However, if the rent is in arrears by more than 15 days, or if the tenant has damaged the premises or failed to discontinue a disturbance or nuisance to other residents of the building, then the landlord can give the 30 days notice any time during the month. The amendments to the Rent Review Act removes commercial premises from the provisions of the act.

Quebec. Quebecers can legally bring liquor into unlicensed restaurants as long as they don't try to sell it and the owner agrees, Liquor Permit Board president Ghislain Laflamme confirmed recently. His comments ended recent confusion on the matter due to contradictory statements on the legality of bringing one's own liquor into unlicensed restaurants.

Saskatchewan. Intergovernmental Affairs Minister Roy Romanow told the delegates attending the annual meeting of the Federation of Canadian Municipalities in Regina that he objects to entrenching the status and role of municipalities in a Canadian Charter of Rights because neither Ottawa nor the provinces can make blanket rules which apply to everyone. "Entrenching the role of municipalities might well introduce an undesirable uniformity in a nation with a multitude of different kinds of towns and villages," he said. "What is appropriate in New Brunswick or Ontario or Alberta may not be appropriate for Saskatchewan. What is best for Fredericton or Hamilton probably wouldn't work in Swift Current or North Battleford. Local conditions in all provinces are varied and the level of decision-making power and responsibilities given to municipalities must suit their own environment and circumstances."

6. VIEWPOINT

Another Finger In The Pie? From an editorial in the Hamilton Spectator, 11 June 1981.

"The Federation of Canadian Municipalities may have hoped to bask in the glow of a kindred spirit by choosing Saskatchewan Attorney-General Roy Romanow, a vocal opponent of the federal constitutional package, as keynote speaker at their annual convention. Alas, the FCM and Mr. Romanow both have beefs against the federal constitutional plans, but they don't see eye-to-eye on the need to entrench the role of municipalities in an amended BNA Act.

"Despite a year of extensive constitutional lobbying among federal cabinet ministers by the FCM, it remains a voice in the political wilderness, foiled in its effort to sell independent municipal legislative powers, access to income tax and the right of each municipality to an individual charter. Municipal delegates must have felt further frozen out of the constitutional wrangle after Mr. Romanow told the Regina convention that entrenching the role of municipalities might introduce an unwanted nationwide uniformity. 'What is appropriate in New Brunswick may not be suitable in Alberta. The level of decision-making power and the responsibility given to municipalities must suit their own circumstances,' said Mr. Romanow.

"What he tactfully neglected to point out is that few of us dream at night of yet a third income tax authority, carving its self-determined piece of the public pie. Rather than venture into more government, the public mood would seem to favor a streamlining of existing institutions. FCM complaints of federal and provincial paternalism, disdain and indifference toward municipalities may be legitimate in some cases, but in proposing a complete overhaul of the system, the municipal representatives are demonstrating that perennial Canadian tendency to seek institutional redress rather than work to optimize existing structures.

"Let the municipalities be vigilant in the protection and preservation of their individual interests; let them badger their provincial overseers to ensure that systems function as best they can. The fact that there's room for improvement doesn't justify tearing down the room".

7. DID YOU KNOW

Ontario Press Council. The Ontario Press Council has voted to survey municipalities and school boards in the province to determine how many of them conduct public business behind closed doors. The council, a self-regulating association of 21 Ontario newspapers, wants the government to enact tough new laws to ensure public affairs are conducted openly at the municipal level. Council chairman Davidson Dunton said the survey would provide "real ammunition" especially if the government delays on the matter. The London Free Press complained last April to the council, which holds hearings on grievances and issues relating to the press, that Elgin County council made decisions about public money in secret meetings. Pressure generated by the press council led Elgin County to open up its meetings.

8. FROM THE BOOKSHELF

Government Phone Directory. The latest 9x6 inch edition of the Government of Ontario Telephone Directory is now available. It sports a red and blue cover and lists 14,500 names. Also featured are an easier-to-use index and general inquiry section at the front of the book as well as at the top of each ministry, a reference section, six pages of additional inter-city lines and area telephone numbers and a map of the Queen's Park area. The alphabetical listings now include libraries and information centres and additional ministry agencies, boards and commissions, jails and hospitals.

Of the total of 39,000 copies printed, about 2,500 of those are purchased by the public: lawyers, stockbrokers, salespeople or those in the construction industry. Anyone with regular dealings with the government will find them invaluable. Arrangements have been made to forward a complimentary copy of the June 1981 edition to all Ontario municipalities. Additional copies are available through the Ontario Government Bookstore or Publications Centre. Price $2.00 plus tax.

Subdivision Control in Registered Plans. Various provisions of The Planning Act apply to control the subdivision and sale of land in Ontario. In order to sell a portion of a property, a landowner must either apply for consent to sever off that portion under section 29 of The Planning Act or he must apply for approval of a plan of subdivision under section 33 of The Planning Act. Once a property has been subdivided by means of a registered plan of subdivision, any full lot or block of land in that subdivision can be sold without further approvals. The Planning Act, however, does contain two types of provisions which provide special control over transactions within registered plans. These are referred to as deeming and part lot control.

Municipalities can pass deeming bylaws under section 29(3) of The Planning Act to declare a specified plan of subdivision which has been registered for eight years or more not to be registered for sale purposes. Such a bylaw would have the effect of preventing the sale of any lot by an individual owning abutting lots in the subdivision without consent or a new plan of subdivision. Deeming bylaws are primarily used to stop sales in old plans of subdivision where a large number of lots remain in one ownership and where the municipality is not satisfied with some aspect of that subdivision.

Part lot control is established in section 29(4) of The Planning Act and applies throughout Ontario to prevent the conveyance of portions of full lots in registered plans without consent. However, section 29(5) of The Planning Act provides for the removal of this part lot control by municipal bylaw. Such removal would permit transactions or changes to a plan of subdivision without requiring the more elaborate consent approvals process. This document describes the circumstances where it may be appropriate for a municipality to pass a bylaw to remove part lot control or to deem a plan of subdivision not to be registered for sale purposes. In addition, some points about the necessary bylaws are clarified. Available from the Ontario Government Bookstore, 880 Bay Street, Toronto, M7A 1N8. Price $2.00.

Reforming Regulation. This final report of the Economic Council of Canada is the follow-up to the Interim Report entitled "Responsible Regulation". It sets out to analyse the assortment of economic regulations that daily affect Canadians. The findings go a long way towards clarifying how selected regulatory regimes work for or against individual groups and Canadians generally. The report examines the economic markets that have traditionally been highly regulated, the regulation of common-property rsources, social regulations, and the effect of regulation on business performance. It concludes by returning to the issues of regulatory process discussed in the Interim Report and by offering the Council's general conclusions about matters of regulatory reform. This 169-page report may be obtained from the Canadian Government Publishing Centre, Hull, Quebec, K1A 0S9. Catalogue Number EC 22-93-1981E. Price $9.95 payable to the Receiver General of Canada.

9. ASSOCIATION NEWS

O.M.A. The president of the Ontario Museum Association has announced that Peat, Marwick & Partners of Toronto have been engaged to do an indepth fiscal development study of the association. In making the announcement, Barbara Seargeant said: "We are confident this is a very positive move and that we are laying a sound foundation for the future of the association". The objective of the four-month study is for the OMA to become more financially self-sufficient. In recent years the OMA has been affected by reductions and "straight-lining" of grants as well as the ravages of double-digit inflation. In the meanwhile the membership has been growing and the requests and expectations of members have been growing as well. "We see this as being an action-oriented study" Mrs. Seargeant said. "It is not philosophical or introspective; it is affirmative and designed to help build an even stronger OMA".

In the course of their study, Peat, Marwick will review the current membership, programmes, benefits, cost effectiveness, changing needs of the museum community and will investigate potentials for new sources of revenue, new programmes and membership expansion. The consulting firm is also advising the OMA on legal and financial matters concerning the establishment of the proposed Foundation for Ontario Museums. Consultants from Peat, Marwick will be conducting surveys and interviews of OMA members and should you be selected, the executive ask you to give them your complete cooperation in the interests of your association. All interviews are being conducted on a random selection basis of the total membership. Should you not be selected, you are encouraged to express your feelings about OMA services and any future directions in writing. Address them in confidence to Marian Paquet, Consultant, Peat, Marwick & Partners, P.O.Box 31, Commerce Court, Toronto, Ontario, M5L 1B2. The OMA gratefully acknowledges a grant from Wintario to assist in the funding of this project.

RTAC. The Roads and Transportation Association of Canada will hold its annual conference at the Winnipeg Convention Centre and Holiday Inn on 14-17 September 1981. The program includes municipal councillors' sessions on "The Hauling of Hazardous Goods", and "The Changes We Will Manage in the Eighties".

MEA. From the Municipal Engineers Association Newsletter:

"The municipal political associations i.e. AMO, ACRO and ROMA have voted on a proposal to amalgamate into one association representing all municipalities in the Province of Ontario. The first annual convention of the new association will be in August 1981 and it's apparent that this amalgamation will have a direct effect on the current relationship between the new political association and the various staff associations. The MEA executive listened to a presentation by Michael Smither, chairman of the association review committee, entitled 'Unity without Uniformity'. This presentation outlined the proposed structure of communication between the various political municipal associations within the Province of Ontario.

It was noted that affiliated to the political association will be the affiliation of professional associations such as the Municipal Engineers Association. It was felt that the resources of these professional associations were not being utilized by the political associations but would be encouraged to do so under the new organization. It was suggested that the MEA actively participate in the PAMO Task Force on the Review of Professional Associations within the province. The PAMO Task Force will identify and respond to any and all changes required in the current working relationship between the political and staff associations and between the various staff associations with a view to providing compatibility of objectives as an efficient and effective working relationship as possible".

OPBA. The Ontario Public Buyers Association, formerly a section of the Ontario Municipal Association formed in 1899, will hold their annual conference on 16-17 September, 1981 at the Talisman Motor Inn, 1378 Carling Avenue, Ottawa, Ontario. The Ontario Public Buyers Association currently has 108 members that represent purchasing departments of various municipalities, utilities, universities, colleges, libraries and hospitals throughout the province. The objectives of this professional organization, which is also the first provisional chapter of the National Institute of Governmental Purchasing Inc., whose headquarters are located in Washington, D.C. are as follows:

-- To provide service to member agencies.
-- To encourage research and professional development in the Public Purchasing and Materials Management field.
-- To encourage and promote the application of high standards of ethical conduct within the purchasing profession.
-- To promote professionalism in the field of purchasing.
-- To publish and disseminate information of interest and benefit to member agencies.
-- To develop cooperation and fellowship among members.

For further information, please contact the Ontario Public Buyers Association's current President, Mr. Hugh Patterson, Town of Halton Hills at (416) 877-5185.

OMSSA. At the 31st annual convention of the Ontario Municipal Social Services Association, held recently in Peel, the following officers were selected.

-- President: W. William Carson, (Hamilton-Wentworth)
-- Vice-presidents: John Curran (Essex)
Arthur Pope (Ottawa-Carleton)
Ray Tomlinson (Metro Toronto)
Richard Verrips (Bruce)

-- Secretary-treasurer: John MacKinnon (Huron)

10. PEOPLE AND PLACES

The telephone number for Lloyd Bresee, clerk treasurer of the Township of Bedford, has been changed to (613) 273-3264 (36/4).

Ken Bauman, formerly of the Community Planning Advisory Branch, Ministry of Housing, has been appointed Chief, Municipal Administration, Municipal Operations Division, Ministry of Intergovernmental Affairs. Mr. Bauman replaces Ted Gomme, a long-time public servant, who is retiring.

Pauline Crigger, clerk-treasurer of Chalk River is now Mrs. Pauline Rantz. (71/9). Congratulations!

Mark Dorfman has resigned his post as director of planning and transportation for Waterloo region to establish a consulting firm in Kitchener.

THANKS BACKGROUND appreciates receiving the following information from the listed municipalities:

-- Region of Waterloo: Internal Telephone Directory
-- County of Simcoe: Municipal Directory
-- Town of Midland: Midland Directory
-- City of St. Catharines: Municipal Directory
-- Borough of East York: Municipal Directory
-- City of Thorold: Municipal Directory
-- Village of Markdale: Information Manual for Councillors
-- Moore Township: Municipal Directory
-- County of Peterborough: Municipal Directory
-- United Counties of Leeds and Grenville: Municipal Directory
-- Region of Holdmand-Norfolk: Regional Directory
-- Township of Westminster: Municipal Directory
-- Town of Walden: Municipal Handbook
-- City of Barrie: Municipal Directory, Coat of Arms, Policy Manual and a Guide to the Municipal Government of Barrie

Quote of the Week. During a public meeting on the review of the public library system in Ontario, it was suggested that the municipal council make all the appointments to the Library Board. King Township library board member Margaret Coburn asked:

"Doesn't it concern you that councillors would appoint people who would fall in with their thinking?".

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(416) 965-6989

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